CITY OF



# PORTLAND, OREGON

# A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS **8<sup>TH</sup> DAY OF NOVEMBER, 2017** AT 9:30 A.M.

OFFICIAL

**MINUTES** 

THOSE PRESENT WERE: Mayor Wheeler, Presiding; Commissioners Fish, Fritz and Saltzman, 4. Commissioner Eudaly arrived at 10:30 a.m., 5. Commissioner Eudaly left at 12:54 p.m., 4.

OFFICERS IN ATTENDANCE: Karla Moore-Love, Clerk of the Council; Denis Vannier, Deputy City Attorney; and Jim Wood and Nicolas Livingston, Sergeants at Arms.

Item No. 1208 was pulled for discussion and on a Y-4 roll call, the balance of the Consent Agenda was adopted.

**Disposition:** COMMUNICATIONS 1198 Request of Lightning Super WatchdogX to address Council regarding Lightning declares war on poverty (Communication) PLACED ON FILE 1199 Request of Kimberly McCullough to address Council regarding Portland Police and FBI cooperation (Communication) PLACED ON FILE 1200 Request of Marleen Wallingford to address Council regarding cooperation between federal and local law enforcement PLACED ON FILE (Communication) 1201 Request of Brandon Mayfield to address Council regarding Portland Police and FBI cooperation (Communication) PLACED ON FILE 1202 Request of Robert Butler to address Council regarding three transportation mistakes, and the draconian tax treatment of PLACED ON FILE Portland business tax of small employers (Communication)

The meeting recessed at 11:49 a.m. and reconvened at 11:55 a.m.

**TIMES CERTAIN** 

	November 8-9, 2017	
*1203	TIME CERTAIN: 9:45 AM – Accept and appropriate an Oregon Parks & Recreation grant award to Portland Parks & Recreation in the amount of \$1,500,000 for the Forest Park Entrance (Ordinance introduced by Commissioner Fritz) 30 minutes requested Motion to amend to add emergency clause to avoid harm to the public interest by delaying acceptance of grant funding from the Oregon Parks & Recreation: Moved by Fritz and seconded by Fish (Y-5) (Y-5)	<b>188676</b> As Amended
1204	FOUR-FIFTHS AGENDA	
	<b>TIME CERTAIN: 10:15 AM –</b> Proclaim November 11, 2017 to be Veteran's Day (Proclamation introduced by Mayor Wheeler and Commissioners Eudaly, Fish, Fritz and Saltzman) 10 minutes requested	PLACED ON FILE
	Rescheduled to November 9, 2017 at 2:00 pm.	
*1205	TIME CERTAIN: 10:30 AM – Adopt the FY 2017-18 Fall Supplemental Budget and make other budget-related changes (Ordinance introduced by Mayor Wheeler) 30 minutes requested Motion to accept substitute exhibits 1-5: Moved by Wheeler and seconded by Fish. (Y-5) (Y-5)	<b>188677</b> as amended
1206	TIME CERTAIN: 11:00 AM – Appeal of Northwest District Association against Design Commission's decision of approval for Design Review with Modifications and Master Plan Amendment for a new multi-story, residential building with ground floor retail and a public square at 1417 NW 20 <sup>th</sup> Ave in the Con-way Master Plan area of the Northwest Plan District (Previous Agenda 1179; Findings introduced by Commissioner Eudaly; LU 16-100496 DZM MS) 5 minutes requested	
	Motion to accept the substitute findings revised to clarify that the architects are qualified professionals and Council found their evidence and testimony credible: Moved by Wheeler and seconded by Fritz. (Y-3; Eudaly and Fish absent)	FINDINGS ADOPTED
	Motion to deny the appeal, uphold the decision of the Design Commission's decision of approval, including conditions of approval, and adopt the findings with the added condition that the applicant will consult with the Regional Arts and Culture Council in the development of the public art at both the private development and at the park: Moved by Wheeler and seconded by Saltzman. (Y-4; N-1 Fritz)	
	CONSENT AGENDA – NO DISCUSSION	
	Mayor Ted Wheeler	
	Office of Management and Finance	
*1207	Pay claim of Marcia Gesner in the sum of \$30,000 involving Portland Fire and Rescue (Ordinance) (Y-4; Eudaly absent)	188670

	November 8-9, 2017	
*1208	Create a new Nonrepresented classification of Deputy Chief Administrative Officer, which is exempt from the classified service, and establish a compensation rate for this classification (Ordinance)	188678
	(Y-4; Eudaly absent) Commissioner Amanda Fritz	
	Portland Parks & Recreation	
*1209	Amend contract with PLACE studio, LLC in the amount of \$39,000 to provide additional master planning services for Washington Park (Ordinance; amend Contract No. 30005034) (Y-4; Eudaly absent)	188671
	Commissioner Dan Saltzman	
	Bureau of Transportation	
*1210	Rename a segment of NE Couch St to NE Couch Ct(Ordinance) (Y-4; Eudaly absent)	188672
*1211	Authorize an Intergovernmental Agreement with Washington County for use of the County right-of-way for a Variable Message Sign on SW Barnes Rd (Ordinance)	188673
	(Y-4; Eudaly absent)	
	REGULAR AGENDA - morning	
1212 1. Eudal	Enhance community service opportunities and strengthen the transparency and accountability of City advisory bodies (Previous Agenda 1185; introduced by Commissioners Fish, Eudaly and Fritz) 30 minutes requested <b>y #1 and Fritz #2 motions from 10-4-2017 were withdrawn.</b>	
V. A. C that a	3 motion (from 10-4) to add to Exhibit D, Bylaws template, section General Operating Procedures, a final bullet that states: If it is found member did not disclose a conflict of interest, staff must alert the u Director of the instance: Moved by Fish and seconded by Fritz. (Y-	37328
Bodie with n busin 244.02 busin to be conne	4 motion to delete from Exhibit B, Interest Form for City Advisory s, Conflict of Interest Disclosure Form, question 2 and replace lew question 2: Even if you or a relative's connection to a ess does not rise to the financial thresholds contained in ORS 20(3)(4), the City would like to know of any relationship to a ess that could benefit financially from the outcome of the matter considered by this advisory body. Do you or a relative have ections that could result in a financial benefit of more than \$500 mly?: Moved by Fish and seconded by Fritz. (Y-5)	AS AMENDED

	November 8-9, 2017	
4. Eudaly #1 motion to add to Exhibit D, Bylaws template, section V. General Operating Procedures, a bullet after the last bullet that states: Any potential or actual conflict of interest noted by staff will be included in the recommendation report provided to city council or other final decision making body: Moved by Eudaly and seconded by Fritz. (Y-5)		
5. Fritz #2 to add a final line to the Resolution to read: BE IT FURTHER RESOLVED, that this resolution is binding City policy: Moved by Fritz and seconded by Eudaly. (Y-5)		
	(Y-5)	
	Mayor Ted Wheeler	
S-1213	Adopt the Community Equity and Inclusion Plan for all City of Portland public improvement contracts that utilize alternative contracting methods and have estimated contract values of \$10 million to \$25 million; and utilize the City of Portland Community Benefits Agreement for public improvement contracts with estimated contract values in excess of \$25 million (Previous Agenda 798) 2 hours requested for items 1213 - 1215 <b>Motion to accept Substitute Resolution:</b> Moved by Wheeler and seconded by Fish. (Y-5) <b>Motion to increase workforce apprenticeship requirement threshold from jobs of \$100,000 to jobs of \$300,000 or greater:</b> Moved by Saltzman and seconded by Fish. (Y-4; Eudaly absent)	SUBSTITUTE <b>37329</b> AS AMENDED
	(Y-4; Eudaly absent)	
1214	Direct the Bureau of Revenue and Financial Services Procurement Services Division to develop and implement a contract delivery method selection process for public improvement projects with construction contracts estimated at \$10 million and over (Previous Agenda 799)	37330
	(Y-4; Eudaly absent)	
1215	Direct the Office of Management and Finance and the Office of Equity and Human Rights to develop a Community Opportunities and Enhancements Program and funding plan (Previous Agenda 800)	37331
	(Y-4; Eudaly absent)	
	Portland Housing Bureau	
1216	Direct the Portland Housing Bureau to formally adopt asset management policies and guidelines that outline the roles and responsibilities of borrowers and sponsors of Portland Housing Bureau funds (Second Reading Agenda 1187) (Y-4; Eudaly absent)	188674
	Commissioner Nick Fish	
	Bureau of Environmental Services	
1217	Authorize a competitive solicitation and contract with the lowest responsible bidder for construction of St John's Cathedral Park Sewer Rehabilitation Project No. E10330 for an estimated cost of \$7,740,000 (Ordinance) 10 minutes requested Rescheduled to November 9, 2017 at 2:00 pm.	PASSED TO SECOND READING NOVEMBER 15, 2017 AT 9:30 AM

1218	Authorize a competitive solicitation and contract with the lowest responsible bidder for construction of the Fremont Pump Station Upgrade Project No. E10543 for an estimated construction cost of \$1,440,000 (Second Reading Agenda 1188) (Y-4; Eudaly absent)	188675
Commissioner Dan Saltzman Bureau of Transportation		
1219	Amend Public Improvements Code sections on penalty for violation, permits required and permit revocation terms in support of the Bureau of Transportation right-of-way use enforcement program (Ordinance; amend Code Sections 17.100.050, 17.23.050, 17.24.016) 10 minutes requested	RESCHEDULED TO NOVEMBER 15, 2017 AT 9:30 AM

At 1:56 p.m. Council recessed.

A RECESSED MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS **8<sup>TH</sup> DAY OF NOVEMBER, 2017** AT 6:00 P.M.

Location: David Douglas High School, 1500 SE 130<sup>th</sup> Ave. Portland in the South Cafeteria, South Building.

THOSE PRESENT WERE: Mayor Wheeler, Presiding; Commissioners Eudaly, Fish and Fritz, 4. Commissioner Fish left at 8:15 a.m., 3.

OFFICERS IN ATTENDANCE: Karla Moore-Love, Clerk of the Council; Ben Walters, Chief Deputy City Attorney; Nick Livingston, Andy Bacon and Cheryl Leon-Guerro, Sergeants at Arms.

		<b>Disposition</b> :
	REGULAR AGENDA - evening	
	Mayor Ted Wheeler	
	Prosper Portland	
1220	Prosper Portland Report on Affordable Commercial Framework (Previous Agenda 1193) 30 minutes requested	
	<b>Motion to accept the report:</b> Moved by Fish and seconded by Fritz.	ACCEPTED
	(Y-4)	
	Commissioner Amanda Fritz	
	Portland Parks & Recreation	
1221	Accept the 2017 Mill and Midland Parks Combined Master Plan as a guide for future use and development of the parks(Resolution) 20 minutes requested	37332
	(Y-3; Fish absent)	
1222	Accept the 2017 SE 150 <sup>th</sup> & Division Park Master Plan as a guide for future use and development of the park (Resolution) 25 minutes requested	37333
	(Y-3; Fish absent)	

At 8:45 p.m. Council recessed.

A RECESSED MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS **9<sup>TH</sup> DAY OF NOVEMBER, 2017** AT 2:00 P.M.

THOSE PRESENT WERE: Mayor Wheeler, Presiding; Commissioners Eudaly, Fish and Fritz, 4.

OFFICERS IN ATTENDANCE: Karla Moore-Love, Clerk of the Council; Lauren King, Senior Deputy City Attorney and John Paolazzi, Sergeants at Arms.

	Disposition:
Items 1204 and 1217 were rescheduled from November 8 <sup>th</sup> and heard at the Thursday session.	

At 2:35 p.m. Council adjourned.

MARY HULL CABALLERO

Auditor of the City of Portland

By Karla Moore-Love Clerk of the Council

For a discussion of agenda items, please consult the following Closed Caption File.

#### November 8-9, 2017 Closed Caption File of Portland City Council Meeting

This file was produced through the closed captioning process for the televised City Council broadcast and should not be considered a verbatim transcript. Key: \*\*\*\*\* means unidentified speaker.

# November 8, 2017 9:30 AM

Wheeler: Alright ladies and gentlemen, good morning, everybody, this is the morning session of the Portland City Council, we're actually not gaveling in, even though I just hit the gavel, we have a celebration here before we actually gavel in for a formal session and I'd like to tee that off. I am very excited about the opportunity to bring a proclamation before you today, declaring the month of November the Native American Heritage Month. But before we get into the proclamation, I just want to talk to you briefly about something that is related and very important to the Native American community here in Portland, and that is the City of Portland Tribal Liaison position. And I know that a number of people have worked very tirelessly to help the city draft the qualifications for that particular position, and there's been a lot of interest and participation in that process. As some of you know, the city of Portland and the community stakeholders have undertaken what I believe is a very robust and inclusive process to recruit a new tribal liaison. We received over 70 applications for that one position. A combination of city staff and urban and native community members reviewed the applications and gave feedback on the process. And I am very happy to announce that we have extended an offer this week for that position. The Tribal Liaison service is a vital voice at the city, and we are excited to fill the role very soon, so I just wanted to start off with that little bit of news today. And now, I would like to read the following proclamation in support of Native American Heritage Month. Whereas Native Americans, the indigenous peoples of this land, flourish with vibrant cultures, developed one of the largest trade economies and are the original stewards of Mother Earth, and whereas the city of Portland now rests on lands, the confluence of the Willamette and the Columbia Rivers, a major crossroads for the economic, social, and political interactions of the indigenous tribes for thousands of years; whereas indigenous people hand down oral histories, science, governance, a distinct relationship with water, land, rocks, native plants, birds, fish, and animals, an invaluable cultural knowledge and rich traditions that continue to thrive in Portland supporting community health; and whereas indigenous people who have been here since time and immemorial continue to contribute immeasurably to our county, state, and city's heritage, distinguishing themselves as scholars, veterans, teachers, athletes, artists, entrepreneurs, and leaders; and whereas the indigenous population of the Portland Metro area is over 40,000 people, descended from more than 380 tribes bands from across the nation; and whereas the community continues to contribute to the cultural fabric of the city of Portland through many events throughout the year such as traditional pow-wows, festivals, celebrations, active community organizations, and tribal intergovernmental relationships, now therefore I, Ted Wheeler, mayor of the city of Portland, Oregon, the City of Roses, do hereby proclaim the month of November to be Native American Heritage Month in Portland and encourage all residents to observe this month. [Applause] Today, we are honored to have a number of representatives from our tribal community here, and we have tribal council secretary John George with the confederated tribes of the Grand Ronde with us, and I am hoping, sir, you might share a few words with us this morning. And then, of course, we'll take a photo at

the end, and anybody who would like to participate in the photo is certainly welcome. Good morning and thank you.

John George: Good morning, and thank you, honorable city council, mayor Wheeler. [Speaking in another language] In our language, I said: "Hello. My name is John George, I'm the tribal council secretary for the Confederated Tribes of Grand Ronde, and today, my heart is good." And I thank you for this opportunity, and what an honor to honor our native heritages here, and representatives in this city, this beautiful city of roses here. And from that, we thank you, and also, you know, to, to recognize the ninth largest population of urban Native Americans living in this beautiful city. And also, you know, that we also not want to forget our nine sovereigns that we have in this state, too, that we worked with a government-to-government relationship, you know, here in this state, and also, we thank you for the MOU that we have from the confederate tribes of Grand Ronde and the city of Portland, we thank you for that, and that relationship that we have, you know, as I see you all here, you are very good friends, you know, of us, and I think, I know, of Native American people here in this city, you know, and we thank you for that, and we hope, you know, also, that we look at, you know, the homelessness of some of our Native American people, too, and our veterans, and so we really want to thank you and honor, honor you for this month to represent, you know, all the people here in Oregon, and the natives here in Portland and also our -- the opportunity that our nine sovereigns have with you as a government relationship, and for you to also to recognize, you know, that the Grand Ronde people of the Willamette Valley Treaty of 1855 to hear that our people from this area, the Multnomah's and the Cascades and the Lower Chinook and the Clackamas and the Tuality people were removed to the Grand Ronde Reservation from this area, and so we thank you for that, and thank you for the honor today of recognizing, you know, our native peoples, and I thank you. [Native language] Means many thanks to you. I appreciate it. Thank you all.

**Wheeler:** Thank you so much. Thank you. Colleagues, would you mind if we took a photo? **George:** Sure!

**Wheeler:** Great. [Picture taking] Alright, good morning everybody, this is the morning session of the Portland city council, Wednesday, November 8, the a.m. Session. Karla, please call the roll.

# Eudaly: Fritz: Here. Fish: Here. Saltzman: Here. Wheeler: Here.

**Wheeler:** This is the official statement that I read before every meeting, I will summarize it today. Treat everybody with respect, treat people how you would like to be treated. You will definitely hear opinions expressed up here at the microphone that differ from your own. That's ok. Listen to the opinions respectfully, please do not interrupt either people giving testimony or council deliberations. If you do so, you will be asked to stop, and if you don't stop you will be asked to leave. If you don't leave you will be arrested for trespassing. That is the hierarchy. Hopefully we don't have to go down that hierarchy at all. If you are a lobbyist, please make sure that you state that you are a lobbyist per council rules, if you are here representing an organization, that's also helpful as well. People don't need to shout their support or their opposition to a particular opinion, simple thumbs up or down works nicely, just like Mr. Walsh is doing right there. So, we'll leave it at that, and with that we will get to the first item, which is communications. Please call the first item. **Item 1198.** 

# Wheeler: Good morning.

**Lightning:** Good morning, and just, my name is Lightning, I represent Lightning Super Watchdog X. And just for Homeland Security, that's war on poverty. Listen very close. Now my subject is basically on your salaries up here. The commissioner and the mayor. I understand the mayor is somewhere probably around \$125,000, maybe up to 150, but here's my position and on the commissioners, too. I want to put a cap on any and all other city employees' salaries. Never to go up above yours. When you are voting on certain people's salaries that are outrageous and so much higher than yours, and you do not object, I am offended. I am offended. They should not be paid that much money. When you do the budget, you analyze and look on where we're going to come up short if your salaries are too high. That's going to be the people out on the sidewalks. That's going to be the people who need the money the most. Why should they receive higher salaries than any of you? You do as much work is not more, and I would have to say quite a bit more. They don't deserve any more salaries. I am asking you to implement a cap on any and all city, municipal, government employees, their salaries never to go up above yours. Period! Please implement it. It will save a tremendous amount of money. Now when you do that, I am asking you to look outside on the sidewalks and understand chronic homeless who have been there over five years deserve to have a basic income implemented at that time. You have failed these people. You have failed them by being out on the sidewalks. In my opinion, it's crimes against humanity. If I could, I would put every one of you in jail. If I could do it for crimes against humanity, the trauma that they suffer year after, year after, year after, year, five years, no housing provided from any of you, and your outrageous salaries - not yours, but the people who make above you should understand, we need to implement something. Universal basic income, anybody over five years, chronic homeless, and I am asking you today mayor, just implement \$100 pilot program. Do you know the number of how many people who are chronic homeless who have been out on the sidewalks over five years? Do any of you have that data? Get the data. We need the data. We need to stop the trauma to these people and treat them like human beings. I am only asking \$100 dollar a month, the five-year plan, chronic homelessness, implement it, and then we can have Mark Zuckerberg, Elon Musk, and the Uber individuals that want to do the universal basic income do it on a national basis, and that way, we can begin to improve the lives of the homeless because our good friend Trump might not go in that direction. Thank you.

Wheeler: Thank you. Next item, please.

# Item 1199.

Wheeler: Good morning.

**Kimberly McCullough:** Good morning. I am part of a panel. Is it ok if the rest come up? **Wheeler:** Yeah, looks like 1200 and 1201, if you could read those. There is three of you on your panel, correct? If we could have the other two come up as well, please. **Item 1200.** 

# Item 1200.

# Wheeler: Good morning.

**McCullough:** Thank you. Good morning. Mayor Wheeler and members of the council, my name is Kimberly McCullough, and I am here on behalf of the ACLU of Oregon. For many years now, the ACLU of Oregon and many other advocacy organizations have testified to this body about our deep concerns about Portland's involvement in the joint terrorism task force. Because of the concerns, this body, that this body shared, Portland withdrew from the JTTF in 2005, and despite those concerns, we rejoined the JTTF in 2015. I just want to let you know, I have submitted some written testimony, I am just going to hit the highlights, but that testimony does include some background on the back page about the history of the JTTF and Portland's involvement. Many of you know it, but I think it might be helpful. We also are submitting a letter that is signed by 23 local advocacy organizations and Brandon Mayfield, who is here, calling on you to once again reconsider Portland's relationship with the JTTF and asking to you take the steps necessary to withdraw. Although its formal purpose is to prevent terrorism, the JTTF has a long history of

surveillance of first amendment activity and other civil rights abuses as does the FBI. These invasive and unconstitutional surveillance tactics harm community trust, chill political speech, and do nothing to advance the public safety. Because it operates under a veil of secrecy with very little oversight, the true extent of those civil rights violations committed by the JTTF is unclear and this lack of transparency also makes it very difficult to know how and when those rights violations involve the Portland police bureau officers who are deputized as JTTF agents and operate under the authority of the FBI. Portland police officers are subject to numerous state and local laws that are in direct conflict with the policies and the activities and tactics of the JTTF. Among those are ORS181A250, which used to be 181575, that prohibits state and local law enforcement from collecting and maintaining records on the political, religious, and social activities of individuals and organizations unless there is evidence of criminal activity. That law was actually passed because of the Portland police bureau's surveillance of organizations like the ACLU of Oregon, actually. We simply don't see how Portland police officers can engage with the JTTF without violating these state laws. All of these concerns are greatly intensified because of the Trump administration's utter disregard for civil rights and civil liberties. Our federal agencies are now operating under the direction of a president who has made it clear that he will target the people based on their religion, their national origin, and their political beliefs, and he also embraces a very disturbing view of how law enforcement should interact with our communities. Our concerns are also intensified because of recent statements and actions by the FBI and ICE who are the two biggest players in the JTTF, so that's why we're asking you to take the steps necessary to withdraw from the JTTF. Thank you.

Wheeler: Thank you for your testimony. Good morning.

Marleen Wallingford: Hi there. My name is Marleen Wallingford, and I am the president of

Fish: Is your mic on?

Wallingford: Oh.

Saltzman: Start over again.

Wallingford: And I am the president of the Portland JCL. We are a civil rights' organization that was formed in 1928. And I want to remind the mayor and the city council of what our city and government did 75 years ago. Our lives were changed forever when Japan attacked Pearl Harbor on Sunday morning, December 7, 1941. By 2:30 in the afternoon, in Portland, the FBI swarmed over the Japanese neighborhood and began arresting our community leaders. Businessmen, doctors, newspapermen, and Buddhist priests and Japanese language teachers, so a total of 110 individuals were taken by the FBI from the Portland area. They were placed in places like the Multhomah county jail, and Rocky Butte. None of these people were charged with a crime, and for several days their wives and families had no idea what had happened to them, and some families were not reunited for two years. So obviously, so soon after the attack happened, the FBI had been investigating the Japanese community and had come up with a list of suspicious people before Pearl Harbor happened. And the government identified that these Japanese were a national security threat, solely because of their ancestry, despite the fact that the surveillance had found no sabotage or subversive activity so the general DeWitt, who was the commander of, in charge of the defense of the west coast, proclaimed that the very fact that no sabotage has occurred to date, is a disturbing and confirming indication that such action will be taken. So, wartime hysteria fanned the flames of fear and hatred after the attack on Pearl Harbor. False rumors sensationalized by the media and vote-seeking politicians overwhelmed and contradicted the government's own research, a fact kept hidden until the 1970s that, in fact, there was no credible evidence of sabotage. So, when

America felt threatened, we strayed from our democratic ideals under the guise of the military necessity. So, in 9/11, America had another catastrophic attack. Thousands of New Yorkers lost their lives because of the Islamic terrorist group Al-Qaeda. Suddenly we are facing a new enemy, and we cannot let prejudice and fear guide our government policies. Crime data shows that far right extremists are behind far more plots and attacks than Islamic extremists. Our local police department should be protecting our citizens and not conducting investigations that conflict with our local sanctuary laws. We should be using our scarce resources to enforce -- we should not be using our scarce resources to enforce -- we should not be using our scarce resources to enforce federal laws. We are urging the Portland police does not participate in the joint terrorism task force. So, our history is a valuable lesson for all Americans. We shouldn't repeat the mistakes of the past as we confront the challenges of the Islamophobia, hate, violence, and the rise of the white supremacist movement and the pervasiveness of institutional racism that criminalizes communities of color. Thank you.

Wheeler: Thank you for your testimony. Mr. Mayfield, welcome.

Brandon Mayfield: Brandon Mayfield, thank you for allowing me to be here. In 2003, commissioner Saltzman, you sponsored the resolution that was critical of the Patriot Act. At that time, you stated – by the way, the city was joined by 200 other cities and communities nation-wide, and that resolution critical of the Patriot Act. At the time you said we cannot compromise freedoms in the name of fighting terrorism. And two years later, as a result of the botched Spanish terrorism attack and the JTTF involvement here in Portland, the city of Portland voted to get out of the JTTF. The former police chief, Tom Potter, then mayor, who was denied a security clearance to review the task force participation said: "I don't think whether we stay in or out of the JTTF will determine the safety of Portland citizens, but only when we watch out and care for each other will our society be safer." Only after the arrest of Mohammed Usman, who tried to detonate a phony bomb engineered by the FBI, and made possible in part by the efforts of the Portland JTTF, did the city vote to get back into the task force on an as needed basis in 2011. As my esteemed colleague pointed out, and Marlene, we have the city law, we have the state laws that prohibit retaining and collecting information about one's political and religious associations unless there is proof that the individual or suspect is involved in criminal conduct. And yet, according to a surveillance log produced pursuant to a fover request, on March 21, 2004, at exactly 1:03:00 p.m., an FBI agent in front of my house in Beaverton, Oregon reported me leaving in my maroon Chevrolet, and documents me going to a gas station and then to a Big Five sporting goods store, placing a suspicious item in my trunk, coming back in my house and removing said suspicious item with my coconspirator. Who was that co-conspirator? It was my 15-year-old son Shane. And what was that nefarious, dangerous item being removed from my trunk? A basketball and a basketball hoop, but that's not the important part. The important part is that same special agent, that same FBI agent later that afternoon, reports me leaving and a taskforce agent picks up the surveillance log and reports me, the suspect, standing in front of the Bilal mosque. The FBI admitted they had no evidence I had committed a crime and yet the FBI and task force proceeded to collect information about my religious activities and associations and violations of the Oregon statute that Kimberly had just shared with you. Can you say with 100% certainty, mayor Wheeler and council members, that our Portland JTTF officers have not, or are not now standing in front of the Portland area mosques and community centers and are monitoring the coming and going of local Muslims, regardless of whether or not they committed a crime? We do not trust the federal government, particularly the FBI and the NSA, and the more you work with them to achieve their Islamophobic agenda, the less we trust you. Please guit targeting ethnic minorities and immigrants and do the right thing. The respectable thing, the safe thing, the reasonable

thing, and withdraw like our sister city, San Francisco, from the JTTF. Thank you for allowing me to share with you my thoughts and concerns. [Applause] **Wheeler:** Thank you. Thank you for being here. Next item please. **Item 1202.** 

Wheeler: Good morning sir.

Robert Butler: It is, indeed. So, I'm Robert Butler, 824 Southwest 18th Avenue, Portland, Oregon. So, when mayor Wheeler first got into office, he was given a dead pig, and right away you buried it, thank you for that. This is about another dead pig which is called the Flanders Street Bridge. This is the bicycle bridge to nowhere, crossing the 405 Freeway. The 405 Flanders Bridge is the former Sauvie Island debacle of Sam Adams, and he was going to bring up the Sauvie Island Bridge to 405 for bicycles. So, what you are getting, they call it a bicycle project, what you are getting is some facts about that dead pig today with lipstick, unfortunately and the PBOT said there is going to be 9,700 trips per day across the bridge to nowhere. And back then, when it first came up as the Sauvie Island Bridge, I had someone measure the crossings of all of the northwest bridges over 405 by bicycles. And there are a total of 200 bicycle trips a day across 405. We're spending \$6 million on what we call a bicycle project, and all of the crossings total 600 per day, the next page is where my freedom of information act was violated twice, currently a few months ago, and back then, too, and basically, they said we're not giving you information about where your numbers came from, for 9,700 trips. Well, what that amounts to is that, if there is only 200 bicycle trips, then, if there is only 200 bicycle trips, and they have to all cross the bridge to nowhere, that means that there is 9,500 pedestrians that are crossing the bridge. So, all of that is a dead pig. It's got lipstick on it. Bury that project. It's a bridge to nowhere. Thank you.

**Wheeler:** Thank you, sir, for your testimony. Karla, which items - I know 1208 has been pulled from the consent agenda. Have other items been pulled from the consent agenda? **Moore-Love:** I did not have any more requests.

**Wheeler:** Okay, we will move 1208 to the end of the regular agenda, given the number of issues that we have, and the number of emergency items scheduled today. Please call the roll on the consent agenda.

Fritz: Aye. Fish: Aye. Saltzman: Aye.

Wheeler: Aye. The consent agenda is adopted. Please call item 1216. Item 1216.

**Wheeler:** Colleagues, this is a second reading, this is an item that's already been presented, and we have taken public testimony. Any further discussion? Please call the roll.

Fritz: Aye. Fish: Aye. Saltzman: Aye.

Wheeler: Aye. The ordinance is adopted. Please call 1218.

Item 1218.

**Wheeler:** Same thing, second reading. Colleagues, any further discussion? Seeing none, please call the roll.

Fritz: Aye. Fish: Aye. Saltzman: Aye.

**Wheeler:** Aye. The ordinance is adopted, please call the first time Certain item 1203. **Item 1203.** 

Wheeler: Commissioner Fritz.

**Fritz:** Thank you, mayor. I am delighted to introduce this item. Forest Park as many people know, is 5,200 acres. It's part of a larger 15,000 acre landscape called the greater forest park ecosystem, which provides important habitat connections to the coast range over 100 bird species and 50 different native mammals are found there. The park supports a multitude of people, half a million visitors recreate in the park every year, and the whole

metro area benefits from the eco-system services that provides, like filtered air and water, and offsets to our urban heat island and carbon emissions. But, like the rest of Portland, it faces challenges as we develop, grow, and plan for sustainable future. That's why today's conversation about a Forest Park Entrance and the Nature Center is so important. In 2015, city council passed its legislative agenda establishing planning and development of the Forest Park Entrance and Nature Center as a priority. Thanks to the leadership of representative Mitch Greenlick, who is joining us here today, thank you so much, representative Greenlick, and speaker Tina Kotek, the Oregon Legislature committed \$1.5 million through state lottery funds, and today we formerly provide the mechanism to accept those funds. We do owe a huge thanks to governor Brown, the state legislature, and in particular, representative Greenlick and his wife Harriet, who have supported this grant. I also want to thank the council. I do thank the council for identifying this as a priority two years ago, and it just goes to show the importance of having a legislative agenda and wonderful government relations people who help us to lobby for it, and it's an honor to be part of the system. The Forest Park entrance and nature center is part of a larger vision by Portland Parks and Recreation in partnership with our communities, to meet the needs of Forest Park in a comprehensive, strategic manner. That initiative is called Renew Forest Park, and it will address the ecological infrastructure and accessibility needs of the park. I am very happy to introduce the director of Portland Parks and Recreation, Mike Abbaté, who will tell us more about this important work and the exciting developments ahead, and thanks also to the Oregon Parks and Recreation who has awarded Portland Parks and Recreation this grant award.

Mike Abbaté, Director, Portland Parks and Recreation: Thank you commissioner mayor and members of council. Mike Abbaté, director of Portland Parks and Recreation, and thank you commissioner Fritz for your great efforts in obtaining this grant. Just as a reminder in 2009, actually first in 2005, and then in 2009, council authorized the acquisition of the property at the site we're here to discuss today for the development of a major access point to Forest Park. And in 2016, the council approved the planning, design, and construction contract with dangermond Keane for this project. So today, we'll tell you a little bit about the vision for the site, and how it connects to a broader vision for sustainable management of all 5200 acres of Forest Park. Two years ago, our bureau announced an ambitious initiative we call renew forest park. It's built on the foundation of the 1995 natural resources management plan, which remains a visionary document guiding the principles and projects we use to manage the park. In the past 20 years, we have progressed steadily and productively towards realizing the intent of the plan, the natural resources management plan, but there is more work to be done and as Portland continues to grow, Forest Park has become an even more popular attraction in absorbing even more human pressure than before, so invasive species are an ongoing challenge because of the park's proximity to industrial and residential properties, and urban development. Infrastructure like bridges, culverts and trails are over 50 years old, some of which require repairs, replacement, and have reached the end of their lives. And as the city embraces important priorities like equity and accessibility, we face challenges to make this incredible resource available to all. Some of Forest Park's most ardent champions have pressed our bureau to make meaningful investments that address these issues head-on, and we agree. And that's why we developed the Renew Forest Park Initiative to embrace this incredible support and opportunity to reinvigorate the park, truly a legacy project. Renew Forest Park is an over-arching campaign and strategy to make significant improvements to the park's ecology, to its infrastructure, to its recreation and access, and it's a platform for talking about this work holistically, intensifying our efforts and attracting new partners and new investments, so this incredible resource is invested in not just by the city, but by regional,

statewide, and private entities as well. Forest Park will be renewed. Its visitors and many native species who call Forest Park home will see and experience a park that they haven't seen in over a century. So, I would like to introduce my colleagues, Kendra Peterson-Morgan and Lauren McGuire who present on the three components of Renew Forest Park with a focus on the pivotal role played by the Entrance and Nature Center project with that Kendra.

Kendra Peterson-Morgan. Portland Parks and Recreation: Hi. I'm Kendra Peterson Morgan, I'm a natural area supervisor with Portland Parks and Recreation, and thank you so much for the opportunity to come and share about our restoration and infrastructure work in Forest Park. I am proud to be a part of this work and I'm excited to share the significant improvements that we are making. Restore Forest Park is a long-term invasive plant management plan. This restoration plan improves the wildlife habitat, water quality and forest structure, through the control of invasive species. Eco-system-altering weeds like ivy, clematis, and blackberry simplify forest structure and impact habitat quantity and quality. Ivy, of course, is the most prevalent, recognizable, and impactful invasive species in Forest Park, and left unchecked, it creates an impenetrable carpet in the forest understory, outcompeting existing native species, and blocking new seedlings from establishing. It grows up trees, weakening their structural integrity, blocking out sunlight, and creating significant stress on the forest system. Basic ecology teaches us that diverse systems are more resilient, and ivy reduces that diversity. The restoration work that we are doing in Forest Park is no less than a transformation of the park's ecological health. We are shifting the ecological paradigm from a system impacted by eco-system-altering weeds to a forest that is diverse, ecologically healthy, and better-able to withstand the pressures of climate change. The city of Portland's Climate Action Plan identifies that the removal of invasive species is one of our best strategies in the space of climate change. Similar to the way that many healthcare systems encourage members to invest in preventative healthcare measures to maintain optimum health, the removal of invasive species reduces ecological stress on the system and allows these forests to function at their highest level, more able to withstand extreme weather fluctuations and drought associated with climate change. For years we've been working in Forest Park to remove invasive species. Many of you in this room have been right there alongside of us coming out and participating in the ivv removal events and vet, we still have lots of ivv in Forest Park. Why? Because prior to the work associated with Restore Forest Park, we did not have the resources to address this issue at a landscape scale. In the past, we've been effective at removing invasives on a few acres at a time, but to make significant change, we need to amplify that work across hundreds of acres. Due to visionary city leadership from our commissioner and director who support this work, engaged partners in the Forest Park Conservancy and Metro, and the supportive funding environment that wants to see more landscape skill work, we've been able to increase our restoration efforts so that now almost 60% of the park is an active restoration. Mayor and council members, if you refer to your packet, you will see a map of our projects that looks like this. Due to some technical difficulties, it's double-sided. but it's the same map on both sides, so you can enjoy it from any angle, you will see that the orange area is acreage that is half of the park that is enrolled in an existing program through parks called Protect the Best, and that program is based upon the concept that an ounce of prevention is worth a pound of cure. So, this very small, this is a three-member crew, but they are mighty, crew, they go into the most remote acres of Forest Park, and they remove invasive species before they establish a stronghold. An additional, the rainbow color of projects that are listed there, projects that we're hoping to accomplish over the next 10 to 15 years. We have initiated two of them, the balch one project in the southern section of Forest Park, and a project in the north called North Forest Park, and

that has almost 500 acres in active restoration today, so we are really excited to share this information with you. I am going to talk next about the second pillar of the renew initiative, which is Rebuild Forest Park. And that is a component that addresses the failing infrastructure through repairs to culverts, bridges and trails. Forest Park was dedicated as a park in 1948, and as Mike mentioned, much of the infrastructure is over 50 years old. So, it simply met its useful life, and is beginning to fail. The photo on the right, above, pictures the newly replaced bridge on the lower Macleay Trail, which was funded through the Parks Replacement bond that voters voted for in 2014, and during the 2017 construction season, we have been able to, with these funds, replace three bridges in Forest Park, two in the Balch Creek Canyon area, the Lower Macleay Trail Bridge, and Wildwood Bridge, and then, a third on the Maple Trail. These bridges, I don't know if you can see them in the photo above, but these bridges were designed to be iconic, to fit into the natural landscape, to be incredibly durable, low maintenance, and long lasting and they're also quite beautiful. In partnership with the Bureau of Environmental Services, Portland Park and Recreation will replace three large culverts in 2018 on Leif Ericson Drive to ensure that 11-mile road inside the park is open and accessible for emergency and maintenance access, which is so vital to Forest Park and the health of our citizens. The Renew Initiative has been designed to identify problems that need to be addressed and create new funding streams to make this work possible. Through this initiative, we are able to improve ecosystem health, infrastructure, stability, and access to the park for all Portlanders. I am now going to pass the baton over to Lauren McGuire, Parks Development Program Manager to talk about Reconnect Forest Park.

Lauren McGuire, Portland Parks and Recreation: Good morning. Lauren McGuire, development program manager for Portland Parks, as Kendra said. We're going to talk about Reconnect Forest Park, which is the third pillar of Renew Forest Park, and our focus for today's presentation. The Forest Park entrance and Nature Center Project recognizes -- creates a recognizable gateway entry point for visitors to discover information about the park's rich ecology, to access Forest Park trails and to provide opportunities to engage in stewardship and educational opportunities. The spirit of Reconnect is even broader, though. It's about improving access for all visitors to experience the park. Forest Park is a crown jewel in our system, and it lacks a recognizable entry point. It's often been said that Forest Park has 22 back doors and no front door. If you've experienced one of these back doors, you know that many of the entrances are down narrow streets, one-way streets with no parking, and people park everywhere, in addition, there is no space or opportunity for public education about the park, park etiquette, or park ecology. Beyond park access issues though, there is also the challenge of managing the park's growing popularity, and its status as a regional destination. This entrance and nature center will be an important mechanism for addressing the increasing demands of the park and creating a touch point where we can educate the users and cultivate good stewards. The groundwork, as Mike mentioned for the center, was laid in 1995 in the Natural Resource Management Plan. It identified the site that we're currently designing at Northwest Yeon, Highway 30, and Kittridge, as the entry property to provide rich and inviting visitor experience. The four-acre site is industrial property, it's north of downtown and just southeast of St. John's Bridge, and, as Mike noted, it was purchased in 2005 and in 2009. It's immediately adjacent to the park, but outside of the park. So, here's an image of our design concept for the site. It shows a recognizable front door to Forest Park, you can see the parking area on the lefthand side and on the right-hand side, in the white, is the area where the nature center with the trail then going up to Leif Ericson on the top. The Forest Park Nature Center building will have interactive exhibits and informational, educational information covering the natural and cultural history of Forest Park. The parking area will be someplace between 20

and 33 parking spots with bike parking, ADA parking, bus drop-off, and the next image is a rendering of what the nature center could look like with its educational display space inside and classroom facilities and library space as well as offices. Other facilities that will be on site include a multi-use trail connection to Leif Ericson and fire lane one for pedestrians, bikers and equestrian use, a fully accessible trail to introduce visitors to the diversity of Forest Park, a new information kiosk for orientation wayfinding, an observation deck, plaza, and amphitheater, restrooms, water fountain, bike access, and street improvements as well as natural plantings. The project is in the early design phases, and we just completed a conceptual design. It represents a significant investment in our amazing natural resources and Forest Park with an initial project cost estimate of \$20 million over several years. The investment is important because Forest Park will create this nature center and entrance will create a timeless, versatile, easy-to-navigate place for visitors that fits with the aesthetic of Forest Park and creates a safe place to connect to and engage with the park, nature, and people through learning, recreation, play, and stewardship. This will help Forest Park absorb the increasing pressures it experiences as the city continues to grow and attracts new visitors to the region. The Nature Center is an important mechanism for absorbing the visitation, buffering human impact, and educating the public about the park, and cultivating tomorrow's stewards. Forest Park is for all Portlanders, and all Oregonians. The public outreach has prioritized developing lasting relationships with folks who have never visited Forest Park before.

**Abbaté:** And mayor and council, in the interest of time, I would like to introduce three invited guests to come testify: State representative Mitch Greenlick, Renee Myers, executive director of Forest Park Conservancy, and Ted Labbe, the policy and program director for the Urban Green Spaces Institute, after which I will have some concluding remarks.

Wheeler: Thank you. Good morning and welcome.

Mitch Greenlick: Good morning to you, Mr. Mayor.

Wheeler: It's great to see you. Thank you for being here, representative.

**Greenlick:** Mr. Mayor and members of the council, I am state representative Mitch Greenlick, and I represent the House District 33, which is a big piece of Forest – **Wheeler:** I'm sorry representative could you pull the mic a little bit closer? Thank you appreciate it. Sorry to interrupt.

Greenlick: I am sorry, I can talk louder, as well. Harriet said that I needed to talk louder, I'll try and do that. I'm very delighted to be here today, I am serving my eighth term right now in house district 33 which represents a big chunk of Forest Park, and Forest Park preservation and helping the city plan for the next 100 years has been a part of my agenda since I first ran for the legislature in the year 2000. The Forest Park is an extraordinary place, and I think that we live so close to it that we don't necessarily realize how extraordinary it was. Historically, the wonder of Forest Park was first noted by Captain Clark of the Lewis & Clark expedition as he rode a canoe up the Willamette River and noted the extraordinary forest on the west side of the river. The Olmsteds, who the city's park commissioner hired to plan the future of our park system, commented, and if you had not read that, their report, it's quite an extraordinary historical report, commented on how Forest Park would be the crown jewel, of a ring of parks around the city and we followed their guidance and their prophecy clearly came true. The plan for the 20th century was started in that Olmsted report, I think, of 1907. We now are working on our plan for the next 100 years of the park, and I think the work the park bureau has been doing has been guite extraordinary and guite challenging, and I am very happy to have a piece of the action of bringing some state money and state support to the future of Forest Park. I believe the front door is an important place, I think it is important to have a front door to

recognize how important this park is to the city. And to expand the accessibility for disabled and for school kids and for visitors to the city in a way that is envisioned by the view that you just heard. So, I am delighted to be here to support the project, I want to commend you and the bureau on the work that's been going on to plan for the next 100 years, which is very much on my mind. I will be around to do what I can to help the process go farther.

**Fish:** Representative I just want to comment that you alluded to the Olmsted report. The original Olmsted report, a typed document, is in the city's archives, and from time to time, is displayed. I have a copy, a facsimile copy of the original. And one of the things that I love about that report is that given the limitations of technology at the time, all the edits and corrections to the original report are in pencil. We have that document, and it was visionary, and the remarkable thing was, you know, over 100 years ago, someone saw the future, and we have just been -- we've been filling in parts of that vision, but it was a remarkable document. So, thank you for joining us.

Wheeler: Thank you sir.

**Fritz:** Representative Greenlick, we would not have gotten the first money, I remember you saying it's the only allotment you've ever asked for, and I am really pleased to be able to partner with you on going to find where we are going to get the rest.

**Greenlick:** It was the first time I ever asked for money, and I was very delighted that I am 1 for 1. [All laughing]

**Renee Meyers:** Good morning mayor, commissioners, thank you very much for the opportunity to speak today. My name is Renee Myers, I'm the executive director for Forest Park Conservancy. The Forest Park Conservancy has the privilege to work side-by-side every day with the amazing dedicated staff at Portland Parks and recreation to protect and restore Forest Park now and for future generations. The Forest Park Conservancy has been working to restore and advocate for resources for Forest Park since its inception in 1989, our founders helped to establish this place that we know and love as Forest Park, and we carry that legacy and responsibility forward in the work that we do every day. We are proud and committed to our partnership with Portland Parks and Recreation and fully support the renew initiative. For us, it's exciting to see such a strong commitment from the city to addressing the challenges in Forest Park, from invasive species to the park's infrastructure, and to helping to create a formal entrance in the nature center. We are excited to be at the table helping to craft the strategies to guide renew, and we are thrilled to see the on-the-ground efforts of the large landscape scale restoration that has taken place thus far through restore, and we remain fully committed to helping raise funds to help support restore in the future. As a main contributor to the maintenance and enhancement of the Forest Park Trail network, we are very enthusiastic about the infrastructure improvements lined out in rebuild. The opportunity to create a nature center that educates and inspires and informs visitors is an essential part of creating the connection to Forest Park. As Portland continues to grow, and the pressures on Forest Park inevitably increase, the nature center offers a unique opportunity to create the passionate stewards and advocates for tomorrow, insuring that the park is healthy and vital part of this place we call home. As Mike rightly stated, Forest Park doesn't have a front door. And one of the questions that we get most from our organization is: "How do I get to Forest Park?" So, the entrance and nature center will help people have a starting point to enter the park, but to also get important information about being good users, and you inspire new folks to be passionate and committed Stewards of Forest Park. This will help us ensure we can take care of Forest Park today and well into the future. So, thank you for supporting this important work.

Wheeler: Thank you, thanks for being here. Good morning.

**Ted Labbe:** Good morning. Thank you mayor, commissioners for the opportunity to speak to you about this. I just have some follow-up comments to representative Greenlick and Renee, I am standing in today for Mike Houk, who couldn't be here, but my name is Ted Labbe, policy program director with the Urban Green Spaces Institute, and I just want to reiterate how excited I am about this project, and all of our partners that we have spoken to through the intertwine alliance are all very excited about it, so, just to kind of add to that excitement, I grew up in Portland, and I grew up playing in Forest Park, and I really agree with what representative Greenlick said, that, you know, there is something about our intimacy with the park that makes for us sort of taking it for granted a little bit, and I know that I take it for granted, but it's a place that I go regularly to renew myself, and it's so important ecologically for the region. There has always been a strong need for that entry point and for means to engage a wider community with the park and I think that these three pillars of the proposal that are before you address those needs. This is a really great opportunity to connect the park with another part of the city that historically has not had that connection to the park. It's always been sort of more of a northwest Portland thing, and I think, with this new entrance, we're going to be able to activate north Portland's connections to the park, which is going to be very important with meeting your equity goals and whatnot. So, this is really about getting youth off their screens and into the woods, and I think I have already said, I am very excited about it. It's the right project at the right place and at the right time, and it's the right approach. And, of course, it always comes up how were we gonna deal with long-term stable ONM funds to maintain the park, why are we investing in a capital project and not doing more ONM, but I think that this project, the structure of this project addresses some of the, some of the maintenance issues that we have in the park. We have the informal trails that are developing, and it's through creating a formal entrance like this that we manage that access in a really sustainability and thoughtful way, so this is going to help us long-term deal with some of those ONM challenges that we have at the park. Finally, I want to state that the ONM challenge that we have is really a regional challenge, and we fully are very grateful for the city's involvement and continuing involvement with the development of a long-term funding strategy for creating that regional approach to ONM. So, as we look forward to putting together a regional ask in the coming years to sustain our parks and deal with the operations and maintenance challenges that we have, we just ask your ongoing support for that. So, thank you very much. That's all that I have.

**Wheeler:** Thank you. Thanks all three of you for being here. Thanks representative. It's good to see you.

Saltzman: I have a couple of questions for staff.

Wheeler: Very good.

Saltzman: Oh, were you ready for questions, or did you have more to say?

**Abbaté:** Uh, just one more thing, commissioner, if I might. Just, as you've heard, this is an important step towards a sustainable future Forest Park, I want to also give a special shout out to representative Greenlick, and also our office of government relations, Elizabeth Edwards and her team who have been absolutely critical, and so, with that, I ask, formerly, that you accept the state of Oregon's \$1.5 million grant for Forest Park entrance feasibility study and design, and I would be happy to answer any questions.

Saltzman: So, are there going to be rest rooms in phase one?

McGuire: Yes, there are.

**Saltzman:** And secondly, and I raised this before, I think 22 to 33 parking spaces is severely under-parked for what we're hoping this front door to be. **Abbaté:** Right.

**Saltzman:** I mean, it's hard for me to imagine, I mean, it seems to me, the word will get out very quickly to the residents in north Portland, "You can't park there." So, I am just concerned, and I don't know if that was ever looked at when I raised that concern a couple of years ago.

**Abbaté:** Commissioner, good question, yes, we did look at it, we've tried to absolutely max out the amount of parking that we could put on that site and still allow a school bus drop-off and turn around. I will say that if we are successful with this project, we may need to look at other ways of getting to the site. One of the ways: People might bike there, might walk there, might take transit there, and there are some adjacent parcels in the near area that we could look back for, look at for additional parking if we were to be able to acquire. **Fish:** Thanks. The slides where you gave us a preview of what the building might look like, what architect are you working with?

**Abbaté:** So, that was a really terrific local architecture firm, Dangermond Keane, Steve Dangermond and his team, who, you're seeing their final version, but they gave us three very wonderful alternatives that, through the process, were narrowed down to a building that I think is going to be timeless and sort of in keeping with the significance of Forest Park.

Fish: And how did you select that firm?

**Abbaté:** Well, it was a request for proposal, and we got many local firms, I have to say that this is not a big budget project for most architecture firms, but we were tremendously excited about the level of talent and interest some firms whose work is really featured all around the world, proposed on this, so it was just a absolutely wonderful process. **Fish:** Well, for what it's worth, I think it's a terrific looking building. So thank you.

**Fritz:** I have a question for the director and the city attorney. Is there any reason that we

could not put an emergency clause on this ordinance?

Abbaté: I do not believe so.

**Fish:** Accepting a grant.

Wheeler: Hearing no objection money so I'd rather spend it.

Abbaté: Yah, accepting money, we could do that quickly.

Fish: Are you offering that amendment?

**Denis Vannier, Deputy City Attorney**: Procedurally, I don't think there's any repetitive to that.

Fritz: Thank you, so I move that we add an emergency clause.

Fish: Second.

Wheeler: Call the roll on the amendment.

Moore-Love: To add the emergency clause? And the reason...

Fritz: Because it's in the public interest to get \$1.5 million as soon as possible.

Moore-Love: Thank you.

Eudaly: Aye. Fritz: Aye. Fish: Aye. Saltzman: Aye.

**Wheeler:** Aye. Amendment's adopted. Very good. Public testimony on this item? **Moore-Love:** One person, Joe Walsh.

**Wheeler:** Very good. Three minutes, name for the record, and testimony must be germane to the item being discussed. Mr. Walsh, come on up sir.

**Joe Walsh:** Good morning, my name is Joe Walsh, I represent Individuals for Justice. Just for the record, again, I would like to say that I am here to push for the east side getting more funding, I don't think that we are on parity with the west side, and here's another \$1.5 million dollars that you are going to spend on the west side. I just saw some documents that say the east side is about one-third of what the west side is getting. That's not parity. It should be the other way around. East side should be three times as much as the west side because we have so much catching up to do and you guys keep spending all this money

over here, and it's my understanding that you all live over here. There is another part of the city called the east side. They have no roads and you are screwing around with parks. I like parks. I come from a city that central park which is world famous. Parks are wonderful people there have no roads, not so good. So again and every time you spend this kind of money, you can depend on me coming before you and saying "Hey, man, east side." That's what my battle cry will be and we'll see about this election that's coming up. If somebody from the east side doesn't kick somebody's butt. Maybe then I won't have to come all the time and talk but the east side because you don't seem to be very interested, or you would go above 82nd and see the mud. And be ashamed. **Wheeler:** Commissioner Fritz.

**Fritz:** May I just address that? Mr. Walsh I hope that you will join us tonight at 6:00 at David Douglas High School where we'll be accepting three master plans for parks in east Portland, as I gave you the information last time you spoke, I've dedicated over \$50 million to east Portland, and I am going to continue to do so, so I agree with you. **Wheeler:** Commissioner Fish.

Fish: That was what I was going to address, I recently asked commissioner Fritz and her office for a breakdown. When you take the bond proceeds, the general fund contributions including major maintenance under her rule that sets aside 50% of the money that's unanticipated every budget process for major maintenance, the systems development charge, grants and other things is over \$50 million. In fact it's a historic commitment to equity in east Portland, and I am talking about east of 82nd street so I think that we need to do a better job of getting that word out because we are spending the bulk of the resources there right now, playing catchup, the groundwork was laid over many years in terms of buying land, and we bought it during the recession when it was more favorable prices, we did master plans with the community, and now commissioner Fritz is, and the bureau is channeling a substantial amount of money to actually building out the parks, and I think anybody that guestions her commitment to the east side needs to look at the numbers. Frankly there are some in our community who think that we should go for a district form of government, and one of the things that I find interesting about that is commissioner Fritz lives in southwest Portland but as the leader of the parks bureau, has been the historical figure delivering equity to outer east Portland. She does that notwithstanding where she lives and the zip code which I think illustrates that in our form of government she's free to take a citywide view if she represented a district in southwest I think that there might be more community pressure for her to spend those resources locally. Those numbers speak for themselves and they are historic and I think we just and I look forward tonight out at David Douglas, for you to lay that case out for the public. Fritz: Thank you.

**Wheeler:** It's a good time for a plug so the Portland city council will meet tonight at 6:00 p.m. At David Douglas high school. That's 6:00 p.m., 1500 southeast 130th avenue, we'll be meeting in the cafeteria. There will be a panel of folks from the community expressing their perspectives and views of the community to the city council so it will start off as a listening session and get into some of the economic development issues through Prosper Portland and then some parks issues as well so we encourage everybody who would like to do so to attend, please call the roll.

**Eudaly:** Thank you for the report that I mostly missed this morning, I apologize but I am excited about this project. I would just like to mention that I am actually an east side resident, and as I mentioned last week if you go to the budget office website you can access any number of fascinating budget maps where you can educate yourself about how we're spending our money because while we have historically under-invested in the east side and there are clear inequities, we are really digging in to correct those inequities, and

in some cases, spending more on the east Portland although we're seeing more growth in other parts of the city. Aye.

**Fritz:** Thank you parks for your presentation. Thanks to the conservancy, representative Greenlick, this really is a community effort and in fact, when we were lobbying the legislature we made the point that it's not just a Portland metro gem but for the state of Oregon, and it does contribute significantly to the people becoming amazed and enthralled with our city as well as providing all those storm water and air quality and the other issues, so thanks to the neighbors participating in this, to the community members, and to my colleagues for supporting it. Of course the difficult part is to find the \$20 million to actually build it, and if you don't dream big, you are not going to be able to figure out how to get there and so we will get there sooner or later and I hope it's sooner, aye. **Fish:** Great presentation and pleased to support it, aye.

**Saltzman:** Thank you representative Greenlick for bringing home the bacon. Aye. **Wheeler:** Aye. The ordinance is adopted as amended. Colleagues the next item 1204 is being moved at the request of the sponsors, it's being moved to tomorrow, Thursday, November 9, 2:00 p.m., time certain, Portland city hall, that's again item 1204. Karla do

you need to read that for the record?

**Moore-Love:** I probably should.

Wheeler: Why don't you just to make sure.

#### Item 1204.

**Wheeler:** So again we will hear that tomorrow, 2:00 p.m. here in Portland city hall, chambers, next item please, 1205.

#### Item 1205.

Wheeler: Before us we have the fall budget monitoring process, otherwise known as the fall bump. I want to thank all of you and your staff's for your active participation in partnership and ensuring that this process is both collaborative and productive. I believe that we're putting forward a balanced approach to budgeting with an eye to the future. The city continues to benefit from a strong economy, allowing us to make additional investments in urgent priorities. For example, about \$6 million in funding will go towards capital projects including a major investment to replace the unsafe 42nd avenue bridge. and nearly \$2 million are going towards addressing homelessness including finding funding to build year-round shelter that will keep the people from experiencing homelessness safe and off the streets. And \$2 million to ensure that we have an adequate number of police on the street to engage in proactive community policing, which is one of the goals of both the settlement agreement with the federal government. It is also a critical component of 21st century policing. I would like to invite Andrew Scott up from the city budget office to walk us through the fall bump. Good morning director Andrew Scott. Andrew Scott, Director, City Budget Office: Thank you mayor, Andrew Scott, city budget director and I am joined by jess Eden, who is the city's supplemental budget coordinator. I will be brief this morning, we held a work session on October 17th, where we went through the details of this supplemental budget process. Today what I will cover is a few key changes from that work session until now. I am happy to answer any questions about anything in here, so as a reminder for the overall context, we ended last fiscal year with an excess balance of \$11.8 million in the general fund. This is mainly the result of higher revenues and also somewhat slightly lower expenses than projected. For context this is what we would consider a normal surplus in a \$600 million general fund during an economic expansion. When things are really good, and we do forecast conservatively we expect to have a bit extra at the end of the year and \$11.8 is right in the area that we would anticipate. Per council policy half of that \$11.8 million gets set aside for maintenance projects and that is being allocated in this supplemental budget. \$4.9 million

of that is going for the transportation 42nd avenue bridge, that the mayor mentioned, and that is a bridge that's in poor condition, failing condition, and poses some significant risk so I think that that's a good investment, and pbot will find the rest of that money in the budget to do the entire project. \$500,000 is being set aside at the Portland communication center for their uninterrupted power supply, and you may remember that failed a while back so this is a really key priority for the city as well, and \$500,000 for the justice center uninterrupted power supply as well, a full list of all of the ranked projects included those that were not funded in this round is included in the packet filed. Outside of that capital set aside there is 11 points in this supplemental budget, there's \$11.2 million in incumbrances that we discussed at the work session that are being carried over, that's a pretty standard practice, and finally there is \$6.5 million of new requests, those are also listed in the attachment 2 of the packet. Of that \$6.5 million of new requests the largest allocations \$1.9 million for the joint office of homeless services, \$650,000 of that is for operations and \$1.25 million of that is for permanent shelter capital costs. And another large allocation \$2 million is being set aside for police hiring as the mayor mentioned to avoid a dip in the officer positions as we move forward. The other items that are new from the work session again and I will not go through the exhaustive list, but to mention the items new, \$350,000 is being added for an additional round of special appropriations grants, \$50,000 is being added for prosper Portland's, for hill block investment, \$100,000 for apano for continuing our commitment to their facility, \$130,000 for the pccep which is the follow-up for, to the coab, part of the justice settlement agreement and then finally a reduction of \$346,000 of funding for the deputy chief position, the position is still being included in this supplemental budget, but the police bureau is being asked to find that funding internally. One other thing to mention outside of the general fund, we have added three positions at the bureau of development services for the communications team there. After all is said and done we will end, assuming council adopts this supplemental budget with just under \$2.1 million of general fund contingency for the rest of the year which is roughly in line with where we've been in prior years at this time, and I am happy to answer any questions about this. Wheeler: Commissioner Fritz.

**Fritz:** One minor one that caught my eye, under special appropriations, and I appreciate how those are pulled out separately. What's the \$6,300 for, the commissioner staff representative reclass? Sorry to put you on the spot.

**Scott:** That's ok, that is for the domestic violence center reclassification, correct Jess? **Jessica Eden, City Budget Office:** I think that's actually for oivp which falls under the special appropriations.

# Fritz: For what?

**Eden:** The office of youth violence prevention so I think approximately two weeks ago council passed resolution to create a new classification for staff representatives and there were 12 positions that had the potential to be reclassified, and one of them does follow under the special appropriation oivp.

Fritz: Thank you that's very helpful.

Eden: Of course.

**Fish:** Can I clarify one thing commissioner Fritz, budget office? There is, I think, \$125,000 or something for, we have added for, I think, three different partners of the parks bureau, including leach botanical gardens. It's bundled but I understand leach's ask was \$25,000, so is that covered in that figure?

**Fritz:** Yes, commissioner, at the bottom of page two of three, at the back where it is summarized, and it's \$25,000 for the leach botanical gardens because the bridge near there blew out and the city wasn't able to repair it quickly so they lost revenue because the bridge provided access to the parking lot and the yea there is \$100,000 for pioneer

courthouse square who delayed their implementation of the bond project until after the protest in January, which then pushed out the end of the construction into the summer which is the main time to get the revenue.

**Fish:** Thank you very much. And this also includes the additional amount that prosper Portland is contributing in the amount of \$100,000 for apano?

Scott: Correct.

Fish: Thank you.

**Saltzman:** I see a number of special appropriations. Age friendly, daca, participatory budget conference, Lent stabilization creation. So, I thought that our special appropriations process was now competitively funded. That we set aside \$1 million dollars, we let all comers make up bids to our committee and then we make decisions. So, I guess I'm just surprised to see sort of these other ones which I assume are not coming out of that \$1 million dollars?

**Scott:** That's correct. They are not coming out of that million dollars. As part of the budget council did set aside and actually last year's budget as well some funding for competitive grants and there is an additional \$350,000 in this for competitive grants. There are also special appropriations that don't go through that process and those are listed here. **Fish:** There is another piece of history important here. Dan you and I both have representatives to the committee that evaluate the appropriations. When the age friendly ask came up, the sense of the committee as reported back to me was that it should not be competing with the other special appropriations because the age friendly action plan is something we adopted and said that was something we would support annually so it was the consensus view of our representatives that we take that particular ask out of the special appropriations and fund it as a free standing ask, and it's consistency with what we have done every year in supporting some portion of their implementation of the action plan that we developed and we designated them as our partner.

**Fritz:** And I would just add to that, that we did pass the resolution the daca, the deferred action for childhood arrivals, that was an emergency item that we passed that as a council in September to address the very short deadline for people who currently are in the system for that program to be able to apply, to reapply before the president cut it off. So that came in after we had the special appropriations process. I actually share your concern commissioner about some of the others that seem like they were not approved by council and yet they did not go through the special appropriations committee so what can anybody else tell me about any of the others?

**Eden:** Well pccep previously the cocl coab has been, has fallen underneath the special appropriations since it was transferred out of the other bureaus and consolidated. So this particular package is to support a directive given by council so they could restructure the board, and this is going to help them with that effort. As far as the participatory budgeting conference, that \$6,000 was submitted after the requested budgets and seems like the most appropriate place to put it and it's for a conference so that there can be more of an effort towards participatory budgeting.

**Fritz:** Why did that not go through special appropriations? The committee that commissioner Fish mentioned.

**Scott:** I think that's a council decision in terms of whether it's called out separatly or goes through that process.

Fritz: And the Lents stabilization program, that's a carryover?

**Scott:** Yea, there is a carryover there plus some additional funding as well. The Lents stabilization program has been a special appropriations so it's kind of an existing program, and there is both a carryover and some additional funding.

**Fritz:** And you mentioned a \$350,000 going back into the special appropriations rather than being for Portland united against hate? Does that show up anywhere here? **Scott:** The very last line on the exhibit 4 and shows up some other places, the competitive grants funding so that's an additional \$350,000 being allocated to special appropriations, that my understanding there will be another competitive grant in the process. **Fritz:** Go ahead.

**Saltzman:** So we are looking at \$6.6 million in new spending. In this fall bump, is that? Have we ever done that amount of new spending in a bump before? In a budget adjustment process?

**Scott:** Yes. I think that over the last few years we have had some pretty significant excess balances, again half goes to the capital and the other half gets allocated out. I would have to go back historically to look at each year in terms of how much gets allocated out versus how much gets budgeted in contingency.

**Saltzman:** Ok, it just begs the question, it seems that new funding requests should be dealt with in our one comprehensive budget process, not the three that happened through the budget adjustment, in my belief. I realize that there is always some exceptions to that rule, but \$6.6 million, that seems like a lot. Through sort of a budget adjustment process. And my final question is, is -- there is a zeroing out of, in the police bureau for walking beats of \$200,000? I guess that seems like we're going in the wrong direction, I thought that we were supporting walking beats.

**Scott:** It was a request for additional funding, that's not reflective of the decision, I think the decision to maintain those walking beats stands, it was just the police bureau would ask for additional funding for overtime for that.

Saltzman: Ok, thank you.

**Wheeler:** Very good, any questions before we move to public testimony? Director Scott is there anything else before we move to the testimony? Very good, how many people do we have signed up, Karla?

# Moore-Love: Ten.

**Wheeler:** Anybody else who's not on the list? We have two more people. Could you please sign up? It looks like lightning would like to sign up, and then we'll close the list please. Please call the first three.

Moore-Love: First three, please come up.

Wheeler: And sir you raised your hand, please do sign up thank you.

Jason Mishikawa: I am Jason Mishikawa cpa and principle at urban and company cpa I'm also a board member of the gateway area business association. We are here to talk about is the increased crime in the area. The urban company has been a cpa firm in Portland for. since the mid 1980s, and the gateway district since 1994, and in the past year personally we have seen an increase in the crime, significant crimes in the area including our mailbox being broken into, windows being broken, external doors being broken, and in an attempt to enter the building. Also car windows being broken during day hours, stealing personal items from there, and also stealing one of our ladders, entering our neighbor's building through the roof, taking off the hvac system, shimmying through the duct work to enter that building, so those have been concerns of ours, the increase in the crime, so we just want to as business owners explain the impact of that, and also that it has been impacting our employees not wanting to be there early and late, we have to lock our front door during the business hours, which kind of conveys a message to our clients who come from around the country to visit our firm, and so we Just wanted to testify that it is impacting our business, and we have a few other members that will kind of talk more about how they have been impacted and also kind of the asks that the gateway business association has for increasing some patrol and enforcing the current laws in the area.

Wheeler: Thank you, good morning.

**Lisa Ortquist:** I am Lisa Ortquist I also have a cpa firm in the gateway area at 112th and Halsey and I have 12 employees in my team. I own the building there, as well. We've been there 20 years and to reiterate what Jason was saying we are seeing an increased crime and a challenges in our area. And things like suspicious activity in our parking lots or people peeking in our windows after hours, breaking into the cars, employees not feeling safe when they are leaving after dark. And so what, what I have noticed in the 20 years I've been in the area is that over that time there have been, back when we had the county occupying the building at 122nd and glisan, that they would often you know, the sheriff's department would stop in at businesses and be seen in the area and more present there, and also we have some more city of Portland police patrols that were stopping in and see how things are going and be in the area and letting people know that they were around, and just recently we've seen a few more patrols in the area, and that's helped out a lot so thank you for sending more patrols in the area because it really does make a difference. **Wheeler:** Thank you. Good morning.

Travis Decker: My name is Travis Decker, and I own a hybrid and electric repair shop on 102nd and Glisan and I recently moved almost 12 months ago, sold my real estate at 25th and sandy and moved out into the gateway area and joined a board of the gateway business association. It's been interesting for me because my business is a destination, and I have had numerous customers, my customers came with me you know, 80 blocks out the east side, but several of them you know, they come in and they are like we don't feel safe coming at night and walking the four blocks to the gateway transit center to use public transportation, it's been very interesting for me to see the difference between the 25th and sandy and 102nd and Glisan and how after talking to several of the police officers about it and finding out more, it seems like there's sort of been a pervasive for a long time, it's like nobody cares and that people realize that nobody cares and I actually talked to a couple officers who were my business this week about something else and they were like "we just don't have the ability to do anything, we can't get these rv's out of here if they're in the right of way" and I know it's a complicated issue, but I thinks its interesting to see those two different sides of Portland and feel like "now my business which is I employ 10 people, we fix electric cars, we moved to the eastside and its effecting our business in a way that is iust interesting to see the difference and I just think there needs to be and I know it's a very complicated situation. However its affecting us and it just sucks to feel like we're now in this armpit of the city that nobody really cares about cause it's a up and coming neighborhood and there's new businesses like me moving there as gentrification pushes us out.

Wheeler: Very good, thank you for your testimony.

**Fritz:** Just so you I do care, my parents in law live in gateway so I'm there often and I share some of your concerns. So I'm sure the mayor will pass it along to the police bureau. **Wheeler:** Part of the increase that I'm requesting for the police bureau is so we can have more foot patrols in the community and get people out of their cruisers. We want more of a presence cause we know that both reduces opportunistic crime and builds community trust. It's the original model for policing, is get people communicating and talking with each other. Getting to know the people in the community who live there, going to the community meetings and being present and that is one of my objectives here today. Thank you for your testimony.

**Ortquist:** Thank you sir that's very much appreciated.

Wheeler: Next three, please. Good morning.

**Jack Hagan:** Good morning Mr. mayor and commissioners My name is Jack Hagen I'm the president of northwest fly-fishing outfitters located in gateway. We're a small family

business that will celebrate our 25th year this may. We have been in the gateway area almost 16 of those and we're a destination business meaning we pull customers from all over the metro area, the country and guite honestly the world of people coming to Oregon to fish. When we first made the decision to move to gateway there was a big problem of the downtown east. This whole regentrification of gateway. 16 years later it's not there and the future is very dim. I'm going to go out on a limb here and make a few assumptions. Probably none of you on this commission have to pick up human feces weekly. You most likely don't have to pull up in front of your office and find people sleeping in your parking space or rummaging through your garbage. When was the last time you had to run off a person who was urinating in your bushes or stealing water from your outdoor faucet? I'd be willing to bet that if a motor home made camp in front of city hall it would be gone immediately. We don't get those in east Portland. We get nothing but trouble. My customers and employees are harassed constantly for money, cigarettes, food, alcohol, et cetera. Sometimes its threatening, but its always making for an uncomfortable situation. Our store has been burgled, vandalized more times than I can count. I've spoken with many business owners in the district and they are just as frustrated as I am. This has got to end it's high time that this commission realizes they are here to work for and to protect all taxpayers in the city. If you don't businesses like mine will be forced to move or they close down, resulting in less tax revenue. I would be willing to bet all of you have taken the time to listen to the stories of our homeless population. It's a big buzz right now. When was the last time you really listened to an officers out on the street? I do and I can say most are great people who really care but their hands are tied.

**Wheeler:** Again, folks, I said up front there will be opinions expressed you do not agree with, but please do not act out verbally. You can do thumbs down if you don't like it or thumbs up if you do. Let's treat everybody with respect regardless of their opinion. That's the way we do things in this chamber. Continue, sir, I'm sorry.

**Hagan:** Thank you. We need to fund police especially in east Portland and especially in the gateway district. We need our neighborhood response teams back working the street. We can't tie their hands, we have to allow them to enforce the laws that are already on the books. Quit stopping them from being able to enforce those laws. Let me conclude by imploring upon you that we need to have the changes made here. Specifically more police presence. I would love to have my employees and customers feel safe and secure at my store and the neighboring businesses. This commission has the ability and the power to make these changes we need in gateway and I'm asking that you do so. Thank you for your time this morning and I would invite any of you to contact me in the future if you'd like to discuss these matters further.

Wheeler: Thank you. Good morning.

**Nidal Kahl:** Good morning my name is Nidal Kahl. Thank you for allowing me to testify today. I'm the owner of furniture plus in the gateway district I'm also the current president of the gateway area business association and so thank you all again for giving all of us the opportunity to testify today. At furniture plus we're on 103rd and we have experienced the same sort of challenges that my colleagues have described. So I'll spare you additional details on that and I just want to sum it up with some statistics. Gateway has 1,401 district businesses that provide 17,302 jobs. Gateway has suffered nearly 6,311 reported crimes from august 2016 to august 2017. Gateway district is one of the most diverse districts in the state of Oregon and we need more resources to ensure that once again our community is safe and prosperous for all members. We are asking specifically for increased foot patrols that have diminished over the years. Increased presence of police cars in our district. Collectively we'll need to partner to address the r.v. issues in our districts and neighboring districts. We need to address the vandalism in our district and increase the

communication with the gateway businesses and a lot of these efforts have already been started. I would like to thank Stacey Vu of east Portland crime prevention coordinator, for attending our next luncheon to help with communication efforts. A few weeks back there was a meeting with Berk nelson, you know mayor wheeler's office, which was very beneficial and I would like to close with just an email that I received from my store manager who was directly involved in that meeting. He tells me after the meeting last week I personally saw a fast and drastic improvement in response to our requests. They may not have all been addressed, but every day this week at least twice a day police have patrolled the alleyway that we share on 103rd. In the past this patrol unit was next to nearly nonexistent. Noticeably this week there's been significantly less illegal dumping by our recycle and trash bins next to our building. Truly the response time and request was very impressive. I thought this would be good information to share. I was very happy to receive this communication. I want to formally thank you on behalf of the gateway area business association and other business members who participated in that meeting that you're listening and we would like to continue this.

Wheeler: Thank you. Appreciate it. Good morning.

**Sarah Phelps:** Hi. My name is Sarah Phelps I'm with the Portland national lawyers guild. Before I begin just I want to check in about some information somebody in the guild asked last week about why the reorganization doesn't work and why you need more money for this budget. If you could send us that information or email that we provided you.

Fish: Are you referring to the new deputy position?

# Phelps: Yes.

**Fish:** Under this proposal before us, the police bureau would have to find the funds within the bureau. They will not be given additional funds. If this position goes forward they would have to fund it from existing resources. That's currently in the bump before us. **Phelps:** Okay. Thank you.

**Wheeler:** In other words we're telling them if they want it badly enough they can prioritize it with the resources they already have.

**Phelps:** I'm just asking for more information to be sent. I have testimony too. **Wheeler:** Thank you.

**Phelps:** So the Portland chapter of the national lawyers guild is an organization strongly supporting prioritization of investments in communities as alternative to increased criminalization and policing. For a city amid affordability crisis among many other crises shifting funds to the police would detract from other city programs that enhance safety without increasing policing. Fundamentally we believe that the decision to expand police force should be made within the context of all city-wide budgeting priorities. The NLG therefore believes the supplemental budget proposal is an inappropriate tool for consideration of police force expansion as well as for staffing a multi-year funding decision rather any such budget request should be considered in the context of the fiscal year 18 and 19 budget developmental process. First, the request overcompensates for project retirement in fall 2016 335 officers were available for patrol in 2016-17 the police hired 39 more officers than it did the prior years. Current funding and projected retirements in 2018 mid year there are likely to be 355 officers available for patrol. Assuming no additional funding for hiring that is an additional 20 officers up from last year. By the bureau's own projections by the end of the calendar year there will be no sworn vacancies. There are no significant project retirements for fiscal year 2019 and 20. Such that the request should be considered via a fall supplemental budget rather than within the fall 2018-19 budget development process. Second, there's no increase in crime to warrant an additional budget increase. The bureau anticipates hiring 59 new officers this year and was further authorized in the 2014-15 fall to hire ten more officers. The bureau has already negotiated

a pay increase to hire new people. This has led Portland according to deputy chief Davis and Portland tribune article on November 6th becoming competitive city for police hires. Even if response times far higher in low to medium priority calls we should not increase the budget to police to solve these types of issues. In particular we should point to the November 6th Portland tribune article again where deputy chief Davis cited a slow response for a suicidal caller as a reason to increase the budget for new hires. Why should we increase the budget responses for such a call especially given the police record with replying to persons going through a mental health crisis? That money would be better allocated to community based solutions. The police perpetually claim it's in a staffing crisis but provides no real substantiation of how many officers it needs and why. It's our position that these critical funds be allocated for services that are extended to the police external to the police. We fully support the position that such funding should be invested in the community. We want more for affordable housing, education, mental health care resources especially for those experiencing mental health crisis. We want unarmed people trained to harm reduction to response to calls that have resulted in Portland police officers shooting and killing people who need help. We also take issue.

**Fritz:** Miss Phelps could we just respond? Cause your continuing down the road and we do have your written testimony. I want to be clear that we're not allocating more money to the police in this bump. I agree with you, it should be in the regular process.

**Phelps:** We also take issue with the costly retire rehire program which has led to Portland cops being hired back for full elevated salaries while they collect their Portland retirement pay. The rehire program has allowed officers to double payments for retiring and receiving retirement benefits then be rehired and get a paid salary. Absent critical need for these retired and rehire limited term contracts are unnecessarily costly to the city. The nlg believes any over time hire should be funded via established vacancies savings rather through additional funding from the council. Third, the police should not allocate funds from its current budget to create the requested deputy chief position. The bureau should restructure internally.

**Wheeler:** I'm sorry, we're four and a half minutes in. Are you close to wrapping it up we have your written testimony.

**Phelps:** I just have this last paragraph.

Wheeler: Go for it.

**Phelps:** As it has in the past in order to create the requested new deputy chief position rather than receiving additional funding. Such restructuring was done in 2016 after chief Marshman eliminated the assistant chief roll for the community service branch. Fourth, even assuming an urgent need to over hire in 2018 retirements requesting funding for expansion beyond the 2018 would remain unnecessary. The budget review process is an appropriate context within which to evaluate long term staffing decisions allowing the council to request a city-wide priorities and funding needs. In conclusion the budget's own projections also in vacancies will be filled by the end of the calendar year. There's no urgency from projected retirements nor an increase in crime to justify a consideration of a budget expansion in the fall supplement particularly in light of the affordable housing crisis and affordability. The nlg believes budgeting priorities must be considered within the full context of the fiscal year 2018-19 budget process for the nlg believes any deputy chief position should be funded within the existing budget as it has in the past. The nlg along with numerous community orgs views the requested substantial increase in policing budget as unnecessary as a misguided divergence of resources for community development in dire need.

**Wheeler:** Thank you, we get the point. Thank you. Appreciate it. Next three, please. **Wheeler:** Folks we have a long agenda and lots of people waiting for future items. I'm

going to be a little harsher about the three minutes, please keep it to three minutes. When you hit three minutes I'll ask you to wrap it up. So whatever your final thought is at that point please just state it. Good morning.

Maria Boyer: Good morning. My name is Maria Boyer, I'm a teacher here in Portland and I am with the mental health not policing community coalition. I would like to echo much of what Sarah Phelps from the nlg has said but with much more to add. The mental health care not policing community coalition unequivocally opposes any increase in the Portland police bureaus allocated budget including upwards of \$3 million being requested during this fall budget adjustment. An increase in budgetary funding of the size deserves a much higher level of analysis and oversight from the cbo, and addition to increase time and opportunity for community input and public testimony. Long term staffing decisions as the city budget office has advised should not be made during midterm budget adjustments but rather during the budget development process of the fiscal year 2018-2019. An increase in budgetary funding of the size deserves a much higher level of analysis and oversight which has been unavailable in this process. It's crucial there be increased time and opportunity for community input and public testimony. The ppb has perpetually alleged a staffing crisis though it was allocated sufficient funds to fill the vast majority of staffing vacancies last year. Again, however, the ppb is claiming it needs \$3 million more to hire or rehire 85 more officers with no real substantiation of the claim. Portland police bureau's priorities do not align with residents of Portland's priorities. We're not kept safe through policing. We're kept safe through funding for adequate and accessible housing, education, health care, transportation, and other community resources in critical need of additional funding. The projected rates of retirement are expected to be less than the hiring rate resulting in an overall personnel increase. Why do they want to expand the police force when there hasn't been an overall increase in crime? We do not need police responding to things like mental health crises. This is where we need funding for civilian led response. That center harm reduction, the agency of those in crisis and that won't result in use of force against vulnerable people. Retiring officers do not need to be replaced by new ones. Rather we demand a reduction in both spending and personnel within the police bureau. We don't want to increase or maintain policing we want to reduce its role in our lives. Instead of moving the number of patrol officers closer to the unnecessary realm of 400 the council and the bureau should actively be reducing the number of officers. We know that increased policing does not equal increased safety. By rediverting funds away from policing we want to invest in community based resources and alternatives that specialize in mental health, build up people's capacity to know their options when dealing with a crisis and strengthen our ability to rely on each other ultimately we should want to make policing obsolete. Thank you.

Wheeler: Thank you. Good morning.

Addison: Hi, my name is Addison. When we as a community continually cause unnecessary needless harm on our community it's important that we engage with this harm in order to seek out how to prevent further harm and resist causing more needless harm. I'm here today to read a statement written by donna Hayes, the grandmother of quanice hayes. Quanice hayes was a black boy murdered by the Portland police in February of this year. As we understand, that this moment is not a moment we want to be repeated in any way in the future, it's time for us to take a step back from policing as a community. It is time for those who say that they protect our community to reflect on the ways in which they have explicitly continued to do the opposite. When our concept of protecting our community leads to committing murder it is not time to push forward but time to step back. Much as when your body is wounded or not working with you, you must step back and rest before continuing to move. In stepping back, reflecting and trying to heal the

best thing we can do as a community is to center the needs of the most vulnerable and the most affected, they are the ones that are most aware of and the most experienced with our communal deficiencies. This is why despite her not being here today I beg you to open your heart to the words, open the heart of the community to the words of someone who needlessly lost her grandson at the hands of our community. Again, these are the words of donna Hayes, the grandmother of quanice Hayes, the black boy murdered by the police bureau, that is asking for more money, more positions and more resources today. Greetings. I disagree with adding more money to the police department for more untrained people to help these untrained individuals [audio not understandable] themselves as a small army. The money you are proposing should go to other departments or for training and reform. By reform I'm saying for example adding a separate agency to perform drug testing. These employees have immense responsibility and control over sensitive safety information. We as citizens of the beautiful city cannot prove that these so-called random drug tests are really being done. You supposedly hired outlaw to help bring the community and police together. So, hand us something like a separate agency to be responsible for doing these random tests as well as requiring a test after shootings and legitimate complaints. Why would you give police officers who are too guick to shoot and beat a person the benefit of the doubt? Ask quanice Hayes, Terrell Johnson. Sorry, you can't ask them. On February 9<sup>th</sup> of this year there were two shootings both involving replica guns. One ended in a death and one ended in prison. Why was this so? Didn't they both need due process or do they even know what due process is? What was the difference between the two? Training is a real necessary item that the money is needed for. This force needs training and the difference between real dangers and perceived dangers. Ask Merle Hatch, he only had a telephone receiver no real danger, but was killed or Aaron Campbell, a griever, no real danger but was killed for it or Jeremy Christian or Kendra. Now tell me they don't need training to understand the difference. Let us not forget all of these or the one in 2002 that resulted in a \$65,000 settlement. You're going to give money to police who handled the recent black lives matter -- could I please finish for the grandmother of quanice hayes? Please? The recent black lives matter, anti trump demonstrations remember how they handled the protesters against the police contract last year? Now there's a federal lawsuit for you. Training is clearly needed in handling a citizen's first amendment rights. Deescalation is another place where training is needed instead of taking the situation and trying to do something that calms it, they send it spiraling out of control. Ask James chasse, oh you cannot ask him because the group you want to give money to beat him to death. He was said to have schizophrenia, do you know doctors and nurses deal with people just like him daily and they don't beat them to death. Wheeler: Okay, thank you. Thank you. Next three, please.

Wheeler: Good morning.

**Olivia Hasencamp:** Good morning I'm Olivia I am with the mental health care not policing coalition. I am going to finish reading the statement that Addison was reading by Donna Hayes. Do you know a that doctors and nurses deal with people just like him daily and they don't beat them to death? My problem is there are 950 sworn and 270 nonsworn employees who badly need training, not money for more positions to keep perpetuating the problem. Donna hayes' grandmother mother of quanice hayes. Thank you. I'm now going to read my own testimony. I'm with the mental health care not policing coalition. I want to echo everything that Sarah and Maria and Addison just said. Basically the police are not and will never be adequate mental health responders. They are trained to neutralize threat, not to deescalate. I will now give a personal telling of an old roommate that I had in college who had a series of mental health crises of which I was the only person to witness and respond to. I learned that my only option to get help was to call campus police. Because I

was the only person carrying this for my roommate I was desperate to find a way for my roommate to receive better health care than I was capable of giving not to mention my own mental health being seriously impacted. So I called the campus police next time medical assistance was needed. That's what they told me I had to do. This did not go over well with my roommate. They left us in our room after they had "taken care of the problem", but she proceeded to threaten me with her life to ensure I would never call them again. I say this because like the city of Portland, my school did not have mental health services or response that did not involve the police. They only escalated and retraumatized my roommate by being a physically and emotionally threatening body in a uniform. If we used all this money, \$3.7 million, to fund real community determined mental health services adequate and fair housing, better transportation and education, we would have less mental health problems and would have much less need for police officers and responders. **Wheeler:** Thank you.

**Fritz:** Could I just state once again this proposal doesn't have any money for the police in it for those positions. We agree with the concern that it should be done in the budget process and we should look at all the other services as well.

# Nathan Fisher: Well.

# Wheeler: Good morning.

**Fisher:** Good morning Nathan Fisher. My issue is I heard you speak of proactive policing and immediately it just popped in my head what will the criteria be? These women put it so articulately, their concerns I share a lot of them and then we heard from the business owners and it seems like they want to make being poor punishable by law, you know. I don't feel like that's going to be adequate. That's not really going to -- that's going to create more problems than solutions. You're going to be locking people up in debtor's prisons and they are going to have new problems to worry about. How about instead of investing these millions of dollars into hemming up poor people we give them some help. We focus on like actual community ways and building our community instead of these people who come in and decide -- I mean on my way here I saw a bunch of police, they had free parking and all kinds of stuff. I'm like trying to rush here because I have to put money in my meter so I can get out there, but we're not focusing on the people and we're just focusing on a police force. What I'm worried about is them using -- it seems like the business class is using the police as a way of distancing the poor people from their communities and pushing them off into someplace else. I didn't have anything prepared and I know everyone is pushing that three minute limit. I wanted to express my concerns and I hope you take everything with -listening. I'll let the next group of people get in here so I can go pay my ticket.

Wheeler: Thank you, sir. Next three, please.

Wheeler: Good morning.

**Lightning:** Good morning. My name is lightning I represent lightning super watchdog x. These new requests that you have here several new items totaling \$6.3 million, have been included in bureau budgets in the fall supplemental, so I'm glad you're saying you're not going to actually funds from this request. That's what you have stated. Don't fund the police. That's what -- you're not going to fund them. In the fall budget. You're not going to fund them. No. Say no.

Fritz: There's no funding for the ongoing police issues in this.

Lightning: You're not going to fund them in the next year. Say no. Okay.

Fritz: That's not what we're discussing right now.

**Lightning:** That's what I'm discussing. Don't fund them in the next 12 months. No new hires, no funding for the police. If crime is down there's no logical reason based upon the data to fund them. Charlie hales sold out this city on giving them any pay raises. Charlie hales sold out this city giving them pay raises during the settlement agreement. He is no

longer here and people that want to keep funding the police when crime is down will no longer be here. Issue number two, mayor wheeler, I'll say this to you, why are you sweeping all the people in tents on the sidewalks in this city to the east side? You are consistently sweeping them in an aggressive manner. I'm not talking every two weeks. I'm talking every three to five days. This is being well coordinated. An effort put together behind the scenes and you are sweeping them to the point they don't want to stay downtown. Why are you doing that? Why are you moving them out to the east side when maybe they don't want to? Maybe they want to stay downtown. Again, I have stated to you, start a pilot project. Look at least have the understanding of the data. Who are the people that have been five years chronic homeless out on concrete sidewalks and have not been put into housing? Who have been left out? Who have been traumatized? Give them some type of a cash grant. Each individual a crash grant to them and study and research if it's benefits them in your pilot project. When you hear these tech industry leaders saying we want to go universal basic income on a national level have some research. Have some data to show them and then say, take it up at a higher level because you won't do it on a national level. That's why I'm asking for this pilot project be put into place to have the data to provide to the right people so everyone can have that type of income coming in and they deserve it. You've traumatized them in this city. They deserve it after five years and if anything will come back with a class action suit to prove I'm right and you'll pay it. One way or the other at any time. So remember, universal basic income. Cash grant to them and give them something at this time because you can't provide housing. Thank you. Wheeler: Thank you. Good afternoon.

**Cristina Kladis:** Hi. My name is Christina Kladis and I'm a law student at Lewis and Clark. I'm speaking on behalf of the nlg student chapter, national lawyers guild. I'm here to talk about the budget. Budgets are an articulation of who and what we choose to invest in. The city council should direct funds to true community-based efforts like prevention, intervention, treatment, education and other programs that have actually been shown to promote healthier, stronger communities. Portland invests disproportionately in policing. I think Portland should instead invest in jobs and in education which don't just make communities stronger, they make them safer. Investments in community based drug and mental health treatment, education, universal pre-k, any other social institution can make the community safer. Those are just some examples of alternative funding that could be used instead of giving an extra budget to the police. Of course Portland has limited funds, and I'm advocating for an investment strategy that actually reallocates funds from police into areas that we know will make us safer and in the long run mean that we actually need less police. Thank you.

Wheeler: Thank you. Last word. Good morning.

**Jordan Lennox:** Good morning. My name is Jordan Lennox I am also representing the national lawyers guild student chapter at Lewis & Clark school. I came to reiterate and to support my colleague here. As the national lawyers guild as an organization we strongly support prioritization of investment communities as an alternative to increased criminalization and policing. For a city in an affordability crisis right now, among other things we want to shift funds to more community based organizations that would allow us to better be capable at dealing with the issues we have. Rather than putting that money into policing. So the request overcompensates for project retirements, projected retirements. And second, there's no increase in crime to warrant an additional budget increase whatsoever. The bureau anticipates hiring 59 new officers this year and was further authorized to over hire ten officers and there's no basis for that in reality. We have shown in our community we can work together to solve these things. We don't need positions of power and authority over us telling us what we need to do. We can figure this

out ourselves. We can do this ourselves. Third, the ppb should be asked to find money elsewhere to create the requested deputy chief position. We think as far as this fourth deputy chief role for the community service branch that it's not necessary. We understand that it's something she's bringing from Oakland and something that she thinks she needs, but that money can be utilized in more progressive, more social programs for the city. Finally, even assuming there was an urgent need to over hire for the 2018 retirements, requesting funding for expansion beyond 2018 will remain unnecessary. The 18 to 19 budget review process is the appropriate context within which to evaluate long term staffing decisioning allowing the council to weigh the request against other city wide priorities in funding needs.

**Wheeler:** Thank you. Appreciate your testimony both of you. Commissioner Saltzman? Commissioner Fritz?

Fritz: I have a question for Andrew Scott if he could come back up.

**Wheeler:** Director Scott, could you come back up, please? Commissioner Fritz. **Fritz:** Thank you mayor, actually I have three questions. In looking at page 3 of 3 of exhibit four on the police bureau, am I correct in saying that none of the positions being requested for succession planning, open space management et cetera, there isn't any money going to those in this we're about to vote on?

**Scott:** There is \$2 million in this supplemental budget being set aside in general fund contingencies for police staffing and hiring.

**Fritz:** But its not dedicated yet? They will come back to us and say, and let us know that will be part of the budget process.

**Scott:** So I think the intent here is that the police as a result of that \$2 million being set aside will move forward with the necessary hiring in the current year. They don't need the funding in the current year because they've got vacancy savings and other things, but they will need the funding next year. So the funding is being set aside so they can engage in that over hiring. They would come back in either the spring bump or the 18/19 budget process to request that allocation from contingency into the police bureau budget. **Fritz:** Thank you, that's what I understood. When I was looking on to this I do see that the

mayors proposed half the funding for the deputy chief position and I'm wondering if that might be an error.

**Scott:** I do believe we need to put that on the table, my apologies for not raising that earlier.

Wheeler: I move the substitute.

Fish: Second.

**Wheeler:** We have a motion and a second. Can we call the role on the substitute? **Fritz:** I just want to check first before we do that, does that substitute have the \$350,000 for special appropriations?

Scott: It does, yes.

Fritz: Thank you.

Wheeler: Please call the roll on the substitute.

Eudaly: Aye. Fritz: Aye. Fish: Aye. Saltzman: Aye.

Wheeler: Aye. Substitute.

**Fritz:** And so in the substitute the money for the deputy chief position is not allocated. **Scott:** Correct. So all of the changes I walked through at the beginning are what was in that substitute. My apologies for not flagging that.

Fritz: Great, thank you.

Wheeler: Any further questions? Seeing none please call the roll.

**Eudaly:** Well, thank you, everyone, for presenting and giving your testimony today. It's tough when people come give passionate testimony about us how we shouldn't do something that we're actually not doing. Don't interrupt me. So I'm happy with the decision around the police funding. I have expressed it previously I'm going to express it again. I want to see those nonsworn administrative positions filled. I want to see how much pressure we can take off of our sworn officers by doing that hiring before we add, and I also want to know what the equation is since we're not sticking to the old rule of thumb of two officers per 1,000 residents what is the equation and I agree that we need unarmed, well trained people to address or assist people experiencing mental health crises. I largely agree with you guys. We're not giving money today. Thank you for coming here. Aye. Fritz: Thank you for framing, that commissioner Eudaly. I agree when we're in agreement with what's been testified about it's challenging on this particular issue, but I'm making very good points. I agree, I have been working on particularly the mental health care issue since I was a registered nurse at OHSU for 22 years and then on the council as part of the settlement agreement. We're certainly not where we need to be and we'll be looking at how to provide more resources in the fall budget process. It was really refreshing to see a number of new people here today. Thank you for participating. I hope you'll come back in January, February and through the end of the budget process so we can continue having a discussion about what is the -- what are the most important things to fund because we are funding things that are not in this budget and that's because they are already being funded. I do want to point out that we're in this vote dedicating nearly \$6 million for capital projects, maintenance projects mostly in transportation, recognizing we have fallen way behind on basic infrastructure maintenance. I will be bringing to council before the end of the year a resolution to remove the sunset on dedicating one-time funds to transportation, parks and emergency management. I believe that we need to continue being very strict with ourselves about funding basic maintenance in the most urgent places first and that's what this bump does. I do also very much support the police over hiring without having the funds. I do support chief outlaw having the right to have somebody at her right hand who she knows has her back. That's very important and that shouldn't be done at the expense of demoting one of the assistant chiefs before chief outlaw has even gotten to know them. We saw that didn't go well with the previous chief. Very appreciative that it does include that \$100,000 for pioneer courthouse square that was accommodating of protest and other things and will continue to be so. \$25,000 for leach botanical and particularly commissioner Fish, thank you for your leadership on leach and that is well on the way to being this jewel on the east side. Thank you, mayor, for the way this has been put together. Ave.

**Fish:** I thank my colleagues for clarifying what we are doing and what we're not doing and what we will be taking up through the normal budget cycle, I think that's very helpful. I want to acknowledge our budget advisors here with us today who have been at the table and now are in the audience. We appreciate their service in helping us review these items. There's a number of things in this bump that I'm very proud of and I want to thank my colleagues. The \$100,000 for age friendly. We have designated them our partner in implementing an age friendly action plan towards our vision of a city that's more welcoming and accessible to people of all ages and abilities and I think it's important we continue to keep faith in providing funding so they can do the work on our behalf. I'm very pleased and I want to thank commissioner Eudaly in particular for pushing the issue of getting full funding for the commitment to apano and their development and the \$100,000 from prosper Portland I think fulfills that commitment and I think you're absolutely right to insist we confirm that now and not leave it to the vagaries of the later budget process.

Commissioner Fritz, again, you are ultimately the leader on the \$125,000 for two of our key partners and I particularly appreciate the spirit of these dollar amounts are relatively small but recognize that there are events that occur that put our key partners in peril. Where we can step up and provide them additional resources since we're asking them to manage and operate key assets of the city on our behalf I think sends a good statement. I'm very pleased that we are actually appropriating the \$50,000 that we committed to offset the costs of young people reregistering under daca. I think the failure of the administration to extend the deadline was disgraceful. I'm pleased in our legislative agenda meeting yesterday we placed the reauthorization of the dream act as a council priority which will be part of our federal agenda. I want to thank commissioner Fritz for having championed the idea that 50% of the money gets set aside for capital projects I think that's one of the thing we did that allows Andrew Scott to sleep better at night cause it puts us in the league of good budgeting. Those capital projects which then get scored and ranked according to what's most compelling fun things that are really needed. I think if you add up the money since this rule was adopted, commissioner Fritz, it's guite a significant number. Thank you. Thank you for bumping it up to 50%. I also want to finally acknowledge there's money in here for the joint office of homeless services. We're going to have to have a robust and -difficult conversation in the regular budget about what is the appropriate level of funding for the joint office. How much of it should be ongoing versus one time. What are the services we hope to buy? And what additional things can we do to address our housing crisis. I still believe that the joint office of homeless services is the place and the framework for us to have that discussion. Mayor, thank you for adding additional dollars particularly dollars that will fund vital shelter services in the coming winter months. On balance this is a good package and I'm pleased to support it. Aye.

Saltzman: I will support the package but I want to echo what I said earlier this morning that almost \$7 million of new spending, let's be frank, we're all guilty up here because we have our pet projects tucked into this and this is not how it should be. When we're spending this much new money for things like sending people to a conference, travel requests that I routinely deny as a commissioner charge, somehow work their way into a bump request, and that's not how it should be. So like I said I'm as guilty as everybody else up here, but there's got to be a better way to make sure these appropriations are subject to more rigor than they are during the bump process because there is no frankly not the same public scrutiny at a fall bump or a spring bump that there is to our full budget adoption when we adopt the budget for the year. We have our budget committees convene and our advisors and we have numerous public hearings. We really don't do that for the bumps but here's \$6 million going out the door and its not subject to the same rigor that it should be in my opinion. Having said that as I've said I'm as guilty as everybody else up here of having special things in here that benefit my office or my bureaus in charge but I do think that if we're spending this amount of new revenue in our bump process we need a more rigorous public process around how we spend that money. Aye.

**Wheeler:** Well, I want to thank director Scott and his team for the considerable amount of work they did. I want to thank my team for the shuttle diplomacy they did between council offices and other interested parties. I want to thank my colleagues up here for the amount of input and collaboration and suggestions you all made. I feel like this was a very solid joint effort and I think we picked the right priorities and I support those priorities. Before I cast my vote I know commissioner Fritz that a question.

**Fritz:** Thank you so much mayor, I just wanted to mention that we are funding an additional \$350,000 in special appropriations. I don't believe well I don't know if that has been decided whether it would be more to the grants that are already been allocated that got less than they had asked for or whether we're opening it back up for more requests, so
that's to come. I just wanted to mention that because as commissioner Saltzman rightly mentioned that's the process where people if you want additional funding for things the requests should go there. Thank you mayor for letting me say that.

Wheeler: Great. I also want to call out one piece of this budget and that is the funding towards the joint office of homeless services. The amount funded is slightly less than the amount that was requested from the joint office on homeless services particularly as it relates to emergency shelter. I do believe on a cash flow basis we have supported this at the correct level, but I made a promise to chair kafoury, the Multnomah county chair, that if we run into cash flow problems with regard to the emergency shelter situation or if we have a particularly severe weather situation in the city, which I hope we don't, hope we have a nice, balmy winter, but if we do we're good for it. We will ensure that we live up to the promise that we made last year which we will make this year, which is during emergency weather situations nobody who wants to come indoors and be warm and dry will be denied that opportunity. We will continue to have outreach teams, first responders, volunteers and others out there in the community for those who either don't want or cannot come in during emergency weather situations. That's a long way of saying we're on the same page with Multnomah county and we're greatly appreciative of that relationship. I vote aye. The ordinance is adopted.

Fish: Mayor, I think we have agreed to a five-minute compassion break.

Wheeler: We're recessed for five minutes, please.

# At 11:49 a.m. council recessed.

# At 11:55 a.m. council reconvened.

**Wheeler:** Alright this is the continuation of the Portland city council session we're back in session. First up, sorry item 1206 please.

## Item 1206.

**Wheeler:** Colleagues first I'd like to move us and introduce substitute findings these are simply revised to clarify that the architects are qualified professionals and council found their evidence and testimony credible. Is there a second?

## Fritz: Second.

**Wheeler:** I'll give that to commissioner Fritz so we have a motion and a second. Please call the roll.

## Fritz: Aye. Saltzman: Aye.

**Wheeler:** Aye. Substitute findings are introduced. Now I move that council deny the appeal, uphold the decision of the design commission's decision of approval including conditions of approval and adopt the findings with the added condition that the applicant will consult with the regional arts and culture council in development of the public art at both the private development and at the park.

## Saltzman: Second.

Wheeler: Commissioner Saltzman seconds. Please call the roll.

**Eudaly:** I don't know what item we're on.

Wheeler: 1206. The substitute motion around the land use issue.

## Eudaly: Aye.

**Fritz:** As I noted previously I don't support this. I would have preferred that to uphold the appeal. No.

## Saltzman: Aye.

**Wheeler:** Aye. So the appeal is denied and we have upheld the design commission's decision of approval including notice of approval.

Fish: Mayor, can I have my vote recorded?

Wheeler: Commissioner Fish.

Fish: I vote no.

Wheeler: Commissioner Fish votes no, the vote is still 3-2. The appeal -

Saltzman: Upholding the design commission.

**Fish:** Excuse me. I vote aye. I apologize. Commissioner Saltzman gives me that look and admonishes me, I pay attention. I apologize I got it reversed.

**Wheeler:** The decision of the design commission. The appeal is denied with all the additional conditions. Thank you.

Wheeler: Next item, please, will be 1212.

# Item 1212.

**Wheeler:** Colleagues, we have a lot of issues. This is a continuation of a resolution we have already taken substantial public testimony and conversation on this item. So, this is just for council discussion today. I'll hand this over to commissioner Fish.

**Fish:** Thank you very much and I will try to muddle through. Where is Judy prosper? Judy would you come forward just so we have you as a resource? She has been our mvp in the legal office on this and I want to make sure we get it right. Mayor, as you indicated, this is a continuation and we are resolving some issues with some proposed amendments and then this is a resolution and afterwards we'll be moving to a vote. So by way of reminder, at the last hearing two amendments were offered addressing a question of recusal. The circumstances under which a volunteer member of an advisory body might be required to go beyond disclosure and actually formally recuse themselves from participation. Those two amendments were offered and slightly different approaches were offered by commissioners Eudaly and commissioner Fritz. In subsequent council conversations and discussions, they have decided to withdraw their amendment and we're going to take up some additional amendments. So, mayor I have been advised by the city attorney that an amendment that has been offered and seconded can be withdrawn by the sponsor without objection. So, I would turn to my two colleagues first for that housekeeping matter. **Wheeler:** Very good.

Fritz: Yes, I withdraw my --

**Denis Vannier, Deputy City Attorney:** So if I may it can be done through an unopposed motion.

Fritz: So unless anyone objects then that's done.

Wheeler: No objection noted.

Eudaly: I would also like to withdraw my amendment without objection.

Wheeler: Again, no objection noted. Both amendments are withdrawn.

**Fish:** So here I'm going to work with Judy and our council clerk just to recap the amendments that have been voted on and are before us. The first is Fritz amendment 1, which deals with minority reports, which encourages the submission of a minority report along with a majority recommendation. That amendment was moved by Fritz, seconded by Fish, and it was voted on, 4-0, wheeler absent. Karla, that amendment has been acted on, correct?

Moore-Love: Yes. The add to exhibit c?

Fish: Pardon me?

Moore-Love: The add to exhibit C?

Fritz: Adding to both to the resolution and to the training.

**Moore-Love:** Right the minority report.

**Fish:** That's Fritz number 1. Fish number one, which was moved by me, seconded by Dan Saltzman and was passed 4-0, deleted the last three bullet paragraphs regarding media restrictions from exhibit d, bylaws, template 9, communications. So, we had some discussion about this. This was the language which could be construed as somehow muzzling the right of a community volunteer to speak to the press. That was not our intention. Fish amendment 1, which was adopted by the council, struck those offending

language in the bylaws. Fish 2, which was moved by me, seconded by commissioner Fritz and voted 4-0, wheeler absent, added to exhibit d, the bylaws template, a bullet that required that staff are obligated to keep record of all conflicts of interest that are announced during each meeting. So, that's essentially a record keep requirement that that be retained. There are additional amendments for council to consider today and vote on. I'm going to offer them in sequence. Sonia do we have copies? Okay, excuse me. I have copies. The first which I'll call Fish amendment 3 -- I have packets for all my colleagues. Well, I don't really. Maybe I do.

**Fritz:** While you're finding it commissioner, I want to check with the city attorney. It's my understanding that if there are new amendments we do take testimony on those. Are we required to?

Vannier: [audio off]

**Moore-Love:** Is your mic on? I'm not hearing anything.

**Fish:** Let me go through each of these, colleagues, you now have a packet of potential amendments. I think with Judy here as a resource I would like to just go through them in sequence, see if there's a brief discussion, then, mayor, in any way you choose we can take votes on this. Fish amendment 3 deals with so-called undisclosed conflicts. Would add to exhibit d, bylaws, templates section 5-a, general operating procedures, a final bullet that states, :if it's found a member did not disclose a conflict of interest staff must alert the bureau director of that instance".

Fritz: Second.

**Fish:** The Fish amendment has been seconded and mayor would you like to take a vote on each of these.

**Wheeler:** Colleagues why don't we just do it in sequence. Please call the roll. **Eudaly:** Aye.

**Fritz:** I think inherent in this change is that the bureau director would then tell the commissioner charge and the rest of the council. Aye.

Fish: Aye. Saltzman: Aye.

Wheeler: Aye. The amendment is adopted.

**Fish:** Fish amendment 4 is titled conflict of interest threshold, delete from exhibit b interest form for city advisory bodies conflict of interest disclosure form question 2, "the city of Portland is also interested in other connections you may have with the subject matter to be considered by this advisory body. Are you or is a relative employed by or connected to a business related to issues that will be considered by this body, please explain". It would replace it with the following "even if you or a relative's connection to a business does not rise to the financial threshold contained in ors244.020, (3) (4) the city would like to know of any relationship to a business that could benefit financially from the outcome of the matter to be considered by this advisory body. Do you or a relative have connections that could result in a financial benefit of \$500 annually".

Fritz: Second.

Wheeler: We have a motion and a second.

**Fish:** This particular amendment was suggested by Tracy prince. It's designed to broaden the conflict of interest conversations at table and I think an example this could capture is you may have a property owner who has announced they have a conflict of interest, they may also be at the table that person's architect, designer or lawyer. This would require that disclosure as well and it would reduce the threshold below the current \$1,000 limit. Commissioner Fritz and I both think it's worthy amendment. So it's been moved and seconded mayor.

Wheeler: Please call the roll.

**Eudaly:** I really appreciate the thoughtfulness of this amendment. It makes me more

comfortable with some other items we're not going to be advancing today. Aye.

**Fritz:** Thank you, dr. Prince, and everyone who has given such good input on this. I think we're making some significant progress. Aye.

Fish: Aye. Saltzman: Aye.

Wheeler: Good amendment. Thank you. Aye.

**Fish:** Colleagues would you like me to continue to read through the amendments even if they are of a different colleague or would you like to read it yourself? I'm happy to do it as a traffic cop and then turn it to you.

**Wheeler:** If I could ask the cop one question, Fish 1 and 2, since I was not here, are those on the table and still open or have they been voted on?

**Fish:** They have been voted on mayor. Fish 1 through 4 has been adopted.

Wheeler: Thank you.

**Fish:** Eudaly 1, which has been titled include conflicts in recommendation reports reads as follows. Add to exhibit d bylaws template section 5 general operating procedures a bullet after the last bullet that states, "any potential or actual conflict of interest noted by staff will be included in the recommendation report provided to council or other final decision making body". Is there a second?

Fritz: Second.

**Fish:** Commissioner Eudaly. Would you like to make any comment before we take a vote? **Eudaly:** No, I think that's pretty clear.

Wheeler: Call the roll.

Eudaly: Aye. Fritz: Aye. Fish: Aye. Saltzman: Aye.

Wheeler: Aye. Good amendment. Thanks commissioner Eudaly.

**Fish:** The next amendment is Fritz 2 titled binding city policy. Add a final line to the resolution to read, "be it further resolved that this resolution is binding city policy". **Eudaly:** Second.

Wheeler: Please call the roll.

Eudaly: Aye.

**Fritz:** I have learned over nine years these are magic words that mean it's absolutely enforceable. Aye.

Fish: Aye. Saltzman: Aye.

Wheeler: Aye. The amendment is adopted.

**Fish:** To reiterate what we did earlier, both commissioner Fritz and commissioner Eudaly have withdrawn their recusal amendments so they are no longer before the council. That represents the resolution as amended today.

Wheeler: Any further questions or comments?

**Saltzman:** I have a question and a potential concern. I'm concerned about how we recruit people for some of our very specialized committees and I primarily think of bureau of development services where they have a lot of very key committees where you have to be a licensed engineer or licensed architect or something like that. The term limits are in here in this proposal? So I'm concerned about the impact of term limits on the ability to find and keep some of these highly specialized committees staffed. Has anyone from bds--**Eudaly:** We're aware and concerned and that's kind of a next step in this process. It's part of why we had to carefully consider recusal because we don't want so many people to have to recuse themselves that we lose a quorum and they can't vote or function as intended.

**Saltzman:** Right. Okay. You're not concerned about the term limit aspect too? **Eudaly:** Not at this juncture. We're going to have to consider that moving forward. **Saltzman:** I guess I was contemplating perhaps offering an amendment that would allow a bureau director to petition, I'm not sure who that director would petition, to say I need an

exception to the term limit in order to keep this committee intact.

**Fritz:** Commissioner we've actually done that before it comes to council and it's to waive the requirement for either a certain amount of time to allow more advertisement of the position or for an additional period of time.

**Saltzman:** Should I make that into an amendment? [speaking simultaneously] **Fish:** Can I say to my friend commissioner Saltzman it's the intent of the sponsors to bring back a report at the end of year one. How are we doing? How does this work? Did we go far enough? There are members of the community who continue to believe there are additional components that we should consider and we would welcome the opportunity to address any issues people have about what's been the impact on term limits or on recruitment but inherent in this if a member of the council or bureau director seeks a waiver of the term limit requirement that could come to council, that does not need an amendment.

### Saltzman: Ok, great. Thanks.

Wheeler: Commissioner Eudaly.

Eudaly: I just want to thank you commissioner Saltzman for your watchful eye because this is part of the challenge. We have so many boards and commissions, we're not entirely sure how these new policies are going to impact every single one of them. Fortunately what we're doing today is not going to be carved in stone I think we can address the issues as we go along. I just wanted to acknowledge receipt of concerns by community members about the participation and vote of people with who have declared conflicts of interest. It was my original desire obviously that they not participate in the vote. I felt their participation in the conversation is useful because as commissioner Saltzman pointed out some of the people have highly specialized skills. We really need their input on these boards and some of the boards and commissions are harder to fill than others because of that. We looked into the issue and without going into too many boring details Oregon state law around public officials and definitions of conflicts of interest are different here than in some of the other states that were used as examples. We have a different form of government, we're dealing with different boards and commissions, it would be challenging for us right now to come up with a set of definitions and create an enforcement mechanism that doesn't currently exist if we decided to require recusal. Judy, please correct me if I say anything wrong. I really enjoyed working on this issue. I think we have made huge progress. We want to use our community members' expertise to put it to its greatest value. Make sure their time is well spent, make sure potential conflicts are daylighted and ultimately we, the decision makers on council, have all of the information we need to make our best informed decision. I believe that with the combination of the disclosure report and the minority report coming along to us along with our vote will achieve that, but as commissioner Fish mentioned, we're going to be revisiting this in a year. If we're still seeing issues with conflicts of interest and disclosures then we'll revisit it and maybe we will have to take that next big step of creating our own definitions and enforcement mechanism.

**Fish:** Mayor, just have one comment before we go to vote. One thing that I have learned through this process is that while we hope we have got it right in terms of all the reforms that we bundled together in this package, the thing that I have learned loud and clear is that if we don't appoint committees that are broadly representative of the community and are balanced all these rules are not going to prevent skewed results from those committees. I think it's -- a goal of all this, of course, is to enhance the value of people's service and the quality of their decision making, but I think the piece that we have to take very seriously over the next year is the process by which we appoint people to serve on these very important oversight bodies. Frankly, I think if we have a more balanced and

representative group of volunteers at the table many of these problems go away by virtue of that fact alone. I think we just have to be very vigilant in how we -- what kind of boards and commissions we decide to launch, clear about expectations then vigilant about who we appoint making sure there's a diversity of voices at the table, not a stacked deck. That concludes our presentation, mayor.

Wheeler: Very good. Karla. please call the roll.

**Eudaly:** I just want to make one preemptive comment which is I know a lot of people are going to have questions about implementation and the person to talk to will be Ashley Horne in the office of neighborhood involvement. So staff from every bureau across the city were involved in some way with this work over the last six months. I want to thank each of them collectively for engaging with us and caring so much about public involvement cause there's not enough time to thank everybody. I do want to especially thank Judy prosper for carrying the torch on this issue for so many years and for seeing it through from beginning to end. The work is incredibly valuable to the city and someday I hope we'll look back and wonder how we functioned this long without it. I want to thank Ashley Horne and Brian hoop from oni for the groundwork they did to get us to this point, particularly for Ashley being willing to lead implementation of this plan while balancing an already heavy workload. We're here for you, Ashley. [laughter] this is legacy building work that you should be very proud of. We also received valuable contributions from Koffi there's no pronunciation guide here Dessou. Thank you. Nicole Cheron, Danielle Brooks and Joann Johnson to make sure issues of equity and inclusion remain a priority. Finally I want to thank my staff for working so diligently and collaboratively with staff from commissioner Fish and commissioner Fritz's offices for the last several months. Our work is so much more rewarding when we do it as a team with a common goal. Thank you to commissioner Fish and Fritz for your leadership on this issue. It was a pleasure to work with you. I vote ave.

**Fritz:** I'm such a geek, such a nerd. This makes me so happy to have this done. Somebody who was on the planning commission has seen it working for several years in development services. We have the electrical board and who can we invite to do that, also knowing that the 650,000 people in Portland and many of whom would love the opportunity to give advice to city council. Thank you, commissioner Fish, for leading this whole effort, commissioner Eudaly for your participation and also for your staff Sonia Schmanski, Amira Streeter, Jaime Duhamel and Clair Adamsick on my staff. I agree, Judy prosper, thank you so much, also Carrie Wilton and Tracy Reeve in the city attorney's office. Koffi Dessou in the office of equity and human rights also somebody who has been a part of the city's engagement process since I first started on the council in 2009 with the office of human relations. So I thank koffi in particular for his dedication and long service. Ashley Horne and Brian Hoop in the office of neighborhood involvement. Then members of the public involvement advisory committee who have continued to raise the urgency of addressing this accountability and seeing Linda Nettekoven in the back of the room just a Stewart for continued engagement over many decades now and I hope you two are excited about this coming to be. Of course it's the end of the beginning rather than the beginning of the end. I do appreciate all of the people who volunteer especially those who don't get chosen. Sometimes it takes two or three times before there's a niche for a particular viewpoint on a board or commission. I do encourage people now that we're going to be having the most streamlined application process to find out what's out there. Commissioner Judy shiprack of Multnomah county once told me she was appointed to the plumbing board at the state of Oregon. She said I'm not a plumber but I'm a user of plumbing so I can do that. Certainly if you put in the time to do your homework you can give thoughtful input on all of that. My hope to start off with was about the experience and effectiveness about community

member participants. We want to have confidence in our advisory bodies giving us the facts as they see them, their opinions as they see them then have the opportunity at council to take another look at that. We are in the west quadrant plan. Other processes. Everybody's input is helpful to me in finding out what's the right way forward. We certainly I could obviously go for a long time about this. We have the public involvement principles, the racial equity goals. I appreciate the term limits, that is what forces me as a commissioner to look around and say, who else might want us to do this. As you continue to implement this commissioner Eudaly my staff and I will be happy to provide any input and support that you need as you embark on phase 2. I'm very grateful you're taking that on. Aye.

Fish: A lot of hard work went into bringing us this day. I too want to acknowledge all the people at the bureau level, council staff, my colleagues, in particular the community members who have been so deeply engaged in this issue. Especially all my neighbors in goose hollow. I also want to echo what commissioner Eudaly said earlier I deeply appreciate the partnership of commissioners Fritz and Eudaly who co-sponsored this resolution and collectively we have worked through some tough and important and complicated issues and it makes us work so much more rewarding when you have colleagues that respect each other and enjoy working together. I appreciate very much the role that they played. During my time on the council I have learned that we do our best work in partnership with the community. When we put the right people at the table with clear direction and the resources they need to be successful we generally get a better outcome. It's simple. The better the community input the better our decision making. Colleagues, today's vote will establish long overdue city-wide standards to advance meaningful community involvement, will provide consistency and clarity on the role of advisory bodies. Give community members greater confidence in the value of their service, and we hope ultimately will strengthen public trust in our decision making. Our fundamental goal has been to increase transparency, accountability and effectiveness of our volunteer city advisory bodies. We ask a lot of our volunteers. We should not waste their time. The package before us in very technical terms includes a uniform application which for the first time will require a mandatory conflict of interest disclosure; new training materials for advisory body members and staff; a standard template for bylaws, an exit survey completed by members at the end of their service so we can learn what's working. what isn't and values to guide our selection process. Over the past four, five years we have collectively taken a number of steps to increase transparency and accountability at city hall. We work with the auditor to refer charter changes to the voters which ultimately will lead to strengthening of the independence of her office. We adopted stringent new requirements that political consultants disclose their activities. We created new oversight bodies for our public utilities. A new oversight body I should say for our public utilities and forged a one-of-a-kind partnership with the citizens utility board of Oregon. We restored the chief financial officer position and memorialized independence of the independent budget office and we worked with the auditor to waive or reduce fees for people who want to fight city hall. These actions individually and collectively have served to strengthen the community's confidence in our decision making and today we're taking another giant step forward. I would like to close by specifically acknowledging and thanking Judy prosper, our esteemed lawyer, for her work on this. For a while she was sort of a voice in the wilderness and now it's gone mainstream and now her job is to help us get it right, thank you, Judy. I want to acknowledge the work of Jim blackwood, my former senior policy director who worked on this years ago. My chief of staff Sonia Schmanski, my policy director Amira Streeter. Again, commissioner Fritz, Eudaly and their great staff. I want to give a special shout-out to some of the community members here. Dr. Prince, who has

been singular in her focus on this. Stan Penkin but everyone here, everybody who has taken the time to roll up their sleeves and help us get it right. Thank you for your good work and today I'm pleased to vote aye.

Saltzman: I just want to thank commissioner Fish and Fritz and Eudaly for their collaborative work on this product and Judy prosper as well as the many other people and citizens who have worked on this. I think it's good stuff. I'm pleased to support it. Aye. Wheeler: I remember when the conversation started around this. I remember thinking this couldn't be that difficult. [laughter] the reality is it was very difficult. I want to give a shout out to my colleagues. They worked very, very hard on this and they had tons of meetings and they solicited a lot of input and there was some tough balancing that had to take place to get to the resolution that we have today. You gather that just by the number of amendments offered up and reviewed and in some cases language incorporated or changed to strengthen this. Commissioners Eudaly and Fritz and Fish and Dan, I applaud you for many other things so I'll leave you aside for the moment. You and I can be the odd man out on this one. Colleagues, you have distinguished yourselves here and I really appreciate it because I didn't have to and it makes me look good. I can glow in your reflective glory. So thank you for this, it's a great step forward in terms of transparency and accountability. As I watched you try to do the balancing act I think you got it exactly right. Thank you for your hard work. I vote aye. The resolution is adopted as amended. Next items are related to the ceip. Karla, please read 1213, 1214 and 1215.

Item 1213.

Item 1214.

Item 1215.

**Eudaly:** Longest title ever.

Wheeler: Yes, that was a long title.

Fish: Before we hit the merits could I do a housekeeping matter?

Wheeler: Yes, sir.

**Fish:** This is scheduled for two hours. If history is a guide it might go longer because usual there's a lot of people who want to be heard. We have an executive session scheduled at 2:00 and we have been working without a meal break today. I guess two questions I have to raise with you are do you intend for there to be a brief lunch break prior to 2:00 and is it your intention to push the executive session back a half hour.

**Wheeler:** That's great question. Why don't we hold off. The answer to number one is yes. Let's hold off and see how we go on number 2. I don't think this will take the two hours predicted. Let's see how we go. Today we're continuing the conversation we started at city council in July regarding the city's work on social equity and contracting. As you'll recall at that July council hearing we heard from many people and we heard from you on your desire to include the community benefits agreement in the city's tool kit of items to address historical inequities in contracting in the workplace. Since July we have continued those discussions and we're now to a point where I believe that we have the additional tools to ensure that the city will increase our utilization of certified firms and support a diverse work force in construction trades. I'm personally committed to supporting and promoting social equity in contracting and today we have the ability to pass resolutions that exemplify that commitment. The community equity and inclusion plan and the city of Portland community benefit agreement create a city-wide framework allowing for common expectations and approaches to achieving our city's stated equity goals. There is now a consistency and predictability in the approach that the city plans to take on public improvement projects. This will better serve all of us in the community. Those who contract with us and our community partners who work every day to ensure success of minorities and women in the workplace, our intent and deliverables remain the same, working to achieve equity. This is

a living, breathing document that can be adjusted to meet our needs and I want to underscore that again. It's a living, breathing document that can be adjusted to meet our needs. Before we hear from staff, invited testimony and take public testimony we have a couple of procedures to follow since there have been changes since we last discussed these items in July. First I move to return the previously heard item which was numbered 798 in substitute with the new resolution item number 1213. Is there a second? **Fish:** Second.

Wheeler: There's a second, Karla please call the roll?

Eudaly: Aye. Fritz: Aye. Fish: Aye. Saltzman: Aye.

**Wheeler:** Aye. So we are now discussing the substitute resolution. We're going to hear from staff today then we are going to hear some invited testimony, finally we'll open this up for public testimony, at the end of this we're going to vote on each of the three resolutions independently as we are required to do. Commissioner Saltzman I understand you have a comment you wanted to make about an amendment you had on the floor.

**Saltzman:** Yes, thank you mayor and I appreciate the discussion and the work that has been done by all of our offices and all involved to bring this substitute proposal forward today which now includes the amendment I offered in July that requires a modified cba community benefits agreement for projects over \$25 million. I also offered another amendment that I'd like to have offered on the floor right now and that was to increase the workforce apprenticeship requirement threshold from jobs of \$100,000 to jobs of \$300,000 or greater.

Fish: I'll Second that.

Saltzman: Ok, thank you.

Wheeler: We have a motion from Saltzman, a second from Fish.

**Saltzman:** And the reason I'm doing that is data from procurement services show over the past two fiscal years 92% of apprenticeship training programs are occurring on jobs that are \$300,000 and workforce apprenticeship is important, but I do think for small jobs of \$100,000 even now from \$100,000 to \$300,000 the workforce apprenticeship requirement can impose a significant burden on smaller businesses competing for city dollars and city jobs. So that's why I am offering that amendment today and pleased to have it seconded. **Wheeler:** Very good and we'll keep it open for testimony purposes or questions. Any further amendments, anybody want's to put on the table right now? So, I'm going to turn this over to staff, tom and Dante and Tiffani, and you heard the challenge time-wise so just basics, please, Tom.

Tom Rinehart, Office of Management and Finance: Mayor, commissioners my name is tom Rinehart, I'm proud to be the city's chief administrative officer. I was already planning before the mayor admonished me to change my time based on commissioner Fish's comments, my writing here and my testimony I will significantly shorten. The resolution before you today as you know from the work your staffs have done with us have been crafted with thorough evaluation and vetting with community members, and very strong step forward in the work we must do to expand opportunities for female minority members of the community both via workforce and contracting opportunities. In short our organization is a major driver of construction work and the accompanying opportunities for contractors and construction workers should be expanded to all. We are asking you to today to approve three resolutions, and I will walk briefly through them. Item 1213 applies to ceip which you have heard a lot about to alternative procurements between 10 and 25 million, and the ceip has aggressive goals for both female and minority contractor participation as well as workforce goals. The resolution directs procurement to apply our updated community benefit agreement template as well to all public improvement contracts estimated above \$25 million. That's the first one. Number two, item 1214, it's a contract

delivery method selection process, it directs the office of management and finance and the bureau of revenue and financial services to develop an alternative to low bid contracting, which this alternative will make it easier to meet the goals, and be crafted specifically to do that. Item 1215, the community opportunities enhancement program and funding plan, the basics on this, it's a 1% fund you have heard about. 1% from all city construction projects dedicated to the workforce development and technical assistance to support certified firms to successfully bid on our projects so that's the one, two, and three of that very complex package in your packets. I want to address one other item that's come up repeatedly and that is accompanying these resolutions is an accountability and reporting structure to ensure compliance and transparency. We firmly believe that we have worked very hard to respond to concerns that the city will once again make good efforts on paper but we won't hold ourselves accountable. We are intent on having a very solid oversight committee with community participation, but that the city will own that oversight. You will hold us accountable, we will hold the bureaus accountable and that we will continually look at how we are performing and as the mayor said if we need to make changes we will make them. I will turn it over to my colleague, director Dante James to briefly outline the history and what's changed since the earlier presentation.

Dante James, Director, Office of Equity and Human Rights: Thank you. Mr. Mayor and commissioners, it is certainly my pleasure to be here and hopefully reach a resolution to this in a way that is of benefit to everyone. Is this the perfect document? No. Is it a document that I think everyone is willing to say is a much better document than has been presented before? I believe that answer will be yes, we will hear from others when they speak. In short, in short we are here because our goal was to truly improve the document that was presented before. Just a brief summary of the process that we have gone through since the most recent submission to you. There was a small group of stakeholders that met to take the ceip and review it and attempt to modify and address the concerns raised by the community during testimony and by some of you at the presentation. There was a discussion around commissioner Saltzman's amendment as you are aware which brought us to the modified, modified which essentially is now the city of Portland's cba document. The goals and the language were again modified based on that feedback. The threshold at which the ceip is applied was change and it will now be \$10 million from \$10 to \$25 million and then the language of the modified, modified, the city of Portland, the official, the city of Portland, cba was also modified to bring it into consistency with the language within the ceip. The change is made specifically to that city of Portland cba, the 1% was removed because of the specific and separate presentation or resolution coming before you. The language of the, what was the Imcoc, which is the ceic was changed to make it consistent with the ceip language, and making it specifically an advisory body that will provide recommendations and review of the work going on. Again the goals within the document were desegregated around apprenticeship workforce and subcontracting to make it consistent with the ceip, so those are essentially the high level distinctions and changes that were made since the last presentation to you. Finally if I could just make a comment on commissioner Saltzman's amendment, I absolutely agree that it's a conversation that needs to be had. I don't disagree at all that \$100,000 is problematic for many small, certainly minority and women owned businesses. Just as a piece of information we had this conversation at the fair contracting forum, and it was presented to them that they may in fact be able to offer their comments and their recommendations on it, so I just want to make it clear that if in fact, the amendment goes through, and I believe that the evidence is compelling that it probably is the right number but not for me to say, but that the fair contracting forum was expecting to be able to weigh in on that, so just as a piece of information I don't want that to be lost.

**Saltzman:** I appreciate that. I did mean to say that when I was offering the amendment that, yes the fair contracting forum should take a look but in that interim we should have a higher threshold and as the mayor said this is a living, breathing document so I expect that we will revisit it.

**James:** Appreciate that. In short those are the distinctions from the last time that the presentation was made, and I am happy to answer any questions or find other folks who can get more deeply and now turn it over to Tiffani Penson.

Tiffani Penson, Procurement Services: Hi mayor and commissioners Tiffani Penson, procurement services, on behalf of city of Portland we would like to thank the individuals. organizations and community members for their feedback on the proposed community equity inclusion plan. Your input has been very helpful, and we appreciate your time and commitment to the project. Starting in 2016 Dante James and I spent seven months reaching out to a wide range of people including the unions, construction firms, apprenticeship programs and city of Portland committees and individual community members. We contacted a total of 42 organizations and individuals via phone and email, met with 21 of the 42 in person, and received written feedback from 22 of the 42 organizations and individuals. In addition we also met excessively with MAWE members Kelly Haines, Michael Burch, willy Myers, Connie Ashbrook and pat Daniels, and nine of the MAWE organizations, also namco, mceip, so we have a variety of people at the table. We would like to note that we did not start from scratch with the community equity inclusion plan, but used the previous work that was implemented at the city as it relates to contracting in an effort to standardize and improve the city's plan. Again thank you all for your commitment to the process. We truly are better together.

**Wheeler:** Thank you, all three of you if nobody has any questions, at this particular juncture we have got several invited guests, two panels worth and I would like to invite them up.

**Rinehart:** Mayor we will stay if there is any questions after.

**Wheeler:** I would appreciate if you would do that. The first panel is willy Myers the executive secretary and treasurer of the Columbia pacific building trading council I see Willy here, Kelly Haines coordinator of the metropolitan alliance for workforce equity, there is Kelly, she's hiding behind the column, and Ranfis Villatoro is the associate director, professional business development. Thank you all for being here. We appreciate it. And I should say the folks on the two invited panels have worked tirelessly to help us hammer out language that works, so thank you for your contributions and your dedication to this. Willy if you want to start.

**Willy Myers:** Thank you Mr. Mayor and city council, I appreciate the opportunity to come and talk to you today. I would like to start off by thanking the mayor's office and the staff that, through your leadership we have gone a long ways down this road to finally having substantive -- I am starting to lose my voice, some substantive language that is actually going to affect the change that we need to make both in contracting equity and workforce. We have gone way past window-dressing to actually having a policy that works. I appreciate the efforts that you put in, leadership that you have shown to get us to where we needed to be today. I would like to speak real quickly to the Saltzman amendment. I don't believe that a \$300,000 capture, it's not a, a, something that you could just say at \$300,000 you're automatically exempt from following the apprenticeship rules. I think that that would -- I would like to ask that be referred back to the fair contractor's board for determination, the fair contracting forum, so it's transparent in the process. It's not an automatic, you are exempt. You request to the fair contracting board forum to have that exemption, and then it's discussed whether or not there is sufficient apprenticable hours on that project that justifies having the apprenticeship requirement or the other aspirational

goals so we don't miss the aspirational goals we are trying to attempt with both the ceip and the cba.

**Wheeler:** So could I ask my colleague a question on this? Commissioner Saltzman, is it your intent this be a placeholder number and that we could engage the fair contracting forum when we have more data to see if this is the right number?

**Saltzman:** Yes, in my exchange with Dante James a second ago yeah, this number, I believe, is an improvement and as the data shows 92% of all the jobs that we award are \$300,000 or greater, so --

## Myers: For the city.

**Saltzman:** For the city, so yea I think we need to raise the threshold, but I am open to the input of the fair contracting forum. I am not sure -- and this is probably down the road but I'm not sure if it's necessarily a contractor that should have to go to this forum to get the exemption. I don't know about that part but I guess I would like the \$300,000 to be adopted by the council because it is necessary, I believe, and we are subject to hearing more feedback from the fair contracting forum and change.

Wheeler: Commissioner Fish.

Fish: One of the things I appreciated about this process is you have folks at the table that have not always been at the table talking to each other and working out their differences. It was important to the building trades and others that the \$25 million be a hard trigger. When I heard the arguments, and the bulk of the projects we're talking about are going to be within my portfolio so I have a keen interest in getting there right but half a billion dollars is, of cbas will run through the utilities. When the guestion came up of the hard trigger, it seemed to me that clarity and having a clear standard made more sense than revisiting this all the time and the reality is there is only three projects the next two years that we already know in advance are going to gualify, so I think we can be clear about that. What I also learned though was that it was important to our friends in the minority contracting community that we revisit this exemption which had not changed since 1997, and the \$100,000 has really over time just eroded in terms of any meaningful value. What I was persuaded was that because of the partnership you forged at the table, willy, that you and Nate and others, that if we are going to do the hard trigger, I agreed with Dan that I think that we should lift the floor on the exemption. Recognizing that we are going to make lots of changes on this, and you raised an important point, which is, is there an unintended consequence of raising the exemption which works against our mwesb goals around the contracts and the \$10 to \$25 million range, and I think that we have to take a look at it. For purposes of bringing this package together, and I think respecting the various voices that we have heard. I think it's important to have a placeholder number, and that's why I will support Dan on the \$300,000, and it's taking nothing from the concerns you raised because it could cause us to revisit the details.

**Myers:** I am not opposed to the amendment I just would like to have like a safety catch there, that we don't miss those opportunities with the fair contracting forum. I am not opposing raising the threshold I'm just asking that we have the safety catch because of the nature of our industry we go from job to job and a lot of our smaller local contractors do less than \$200 or \$300,000 contracts consistently just, I mean, they don't bid bigger than that on some of the sub contractors of the crafts I represent, so it's very apprenticable those hours are very apprenticable they do it consistently and some of them, that's all they bid on, some of the local contractors so I don't want to just -- I don't think that it's a blanket exemption from apprenticeship requirements because there will be several with apprentices why not capture that data and prove that we are doing what we are intending to do and capture our aspirations that we set on these projects so thank you. **Wheeler:** Very good, thank you. Good morning.

Kelly Haines: Good morning. I guess good afternoon, now.

**Wheeler:** By the way so I think that I will take commissioner Fish up on his offer to move the executive session to 2:30.

Fish: Ok and when will we be taking a ten-minute lunch break?

**Wheeler:** After this is done, we will take a break. I would like to dispose of the one agenda item that was called off of the consent agenda, and then I think we will discuss with the council clerk which items we will move to where and I have a tentative list here. Great, sorry to interrupt Kelly.

Haines: You have got to have your lunch. Please. I am Kelly Haines and I represent the metropolitan alliance for workforce equity. Would you guys prefer I speak to the amendment first and then the motions or the other way around? Either way? I will get straight to the amendment first to clear that up and then go into my support of the resolutions. I will say I think that amendment would probably serve better within the fair contracting forum as a place to have due process and discussion about more research on how to may also impact the workforce and real career pathways for people so that would be my recommendation, and I think I am not opposed to the idea but I think pushing it through now at city council is a bit premature. Having been at the October fair contracting forum meeting that group was told that decision was ongoing and that we would revisit it at the January, the January meeting or February, so I would say that I think that it's a premature decision but worth discussing in the future and maybe in that forum amongst those stakeholders. Ok. Now the resolutions, so thank you commissioners and mayor wheeler for the opportunity to speak on this very important issue. I represent Mawe, which is a historic partnership between the carpenters, operating engineers, laborers, other unions, construction contractors, pre-apprenticeship programs and community-based organizations. We work to promote economic opportunity and equity and workforce and contracting and develop practical strategies to address the historic inequities in the region. As you're aware these partners develop Portland's first community benefits agreement along with you all to create a framework for shared community oversight and accountability, fair labor standards and goals and resources to increase the contracting and workforce opportunities for historically underserved community members. We are united in the belief that the benefits of the city's investments must be broadly shared, focused particularly on achieving equitable outcomes for communities who have historically been burdened by or currently experiencing displacement from public investments and development. To be clear we continue to have significant concerns regarding the ceip but have already articulated those in the past on public record so I'm not going to focus on that today. Instead I will focus on how excited we are about pursuing the community benefits agreement going forward on projects over \$25 million. It is a proven tool that produced tangible and impressive results. It's also based on best practices from around the country, the city of Seattle, Boston and I.a. among other areas. And as you know the city's past cba pilots achieved impressive and tangible results, 26% of the revenue was earned by minority and women owned companies. Of the 68 contractors who worked on the project 60% were non-union of the mwdbe's and for Kelly butte 50% of the apprentice hours were worked by minorities. 28% by women, 29% of the journey hours were worked by minorities, so these projects exceeded and double and triple sometimes nearly all the goals. I think today these are critical policy decisions to consider for the city and to be clear they have real impact for working people. Women and communities of color who through achieving goals on public capital projects have the opportunity to have real careers in construction, grow their wealth and lift themselves into highly skilled trades or to grow small businesses into larger outfits here locally. I have shared with you, and I think you may have them, and in our public testimony a stack of post-cards and photos

that we have already mailed to mayor Wheeler to demonstrate the amount of impact and positive support you have from over 230 local working people on the cba being the best tool to adopt. I want to ensure that you understand I am not here speaking only for myself, or even for the over 20 organizations that are a part of Mawe but also the nearly 200,000 constituents that we collectively represent. Please take the time to read those stories. They represent many people who are at work today, so they could not come to tell you all in person how important these policy decisions are for their families, their livelihoods and the real impact that they have on their everyday lives in this city. So, community and labor are looking forward to working shoulder-to-shoulder with you to ensure this tool is successful in replicating past cba outcomes on more public projects. We are with you in addressing the historical and current disparities in construction and large public projects by implementing the cba tool. We are here to thank you for your support of the proven model of the cba through these resolutions you are strengthening the ability of city bureaus to apply it to all alternative procurement projects over \$25 million, and this is a critically positive step in the right direction, and we applaud your leadership.

Wheeler: Thank you for your testimony, good morning, afternoon, sorry. Ranfis Villatoro: Good afternoon mayor and commissioners. Thank you for allowing me to be able to testify here today. My name is Ranfis Villatoro I'm the association director with professional business development group pbdg, I wear many hats but today with pbdg we represent 30 to 40 women and minority owned construction firms and professional services, firms that are general contractors, subcontractors, folks that do electrical, sheet metal, hvac, landscaping, etc., and we're a membership dues paying organization, we have bimonthly membership meetings, next one coming up is on November 15, city staff, agencies, other bureaus and staff are welcome to attend those meetings and network with their members as well as share opportunities that are coming down the pipeline. I am here to testify in support of the cba and some of the values in play for the pbdg come down to opportunity, equity and justice in the face of historical inequity. Inclusion, collaboration, partnership, transparency, accountability and consistency. In a perfect world we would not be here today. We would not have to be talking about the community benefit agreement to ensure equity inclusion not only for contractors, minority and women contractors but also the workforce. But we are here today and I want to thank the members of the commission for being leaders on this policy. A lot of my members believe they are capable of doing the work when it comes to city projects. Some are still building their capacity to do these projects. Some of the biggest barriers they face to do work in the city of Portland and I mean broadly not just within the city government, is opportunity. Cba the community benefit agreement has been a proven model to ensure opportunity and inclusion. Some of my members, if it were not for the two pilot projects, the technical assistance the 1%, would not have been able to participate on those projects. It's really a big priority for us to weigh in and ensure that this passage, and we applaud the city's doing this, but some of the things I think values that we see in play with the cba that we see highlighted as equity, the idea of being able to create goals for contractors, that's ensured actual outcomes, that's a big thing the city has been able to accomplish the cba, collaboration, we represent contractors. However it has been very beneficial for us to interact with labor that we might not agree with every day, pre-apprenticeship programs, and other technical advisors to best understand the other side. I think that we are very knowledgeable on our trade and skills, but it is beneficial to hear the needs of the workforce, and that's not the hat that we wear. Transparency, being able to have transparent data on the outcomes having frequent meetings, that has led to meaningful engagement and meaningful outcomes. When I look at members, our members in areas that we feel we've been meaningfully engaged, it's been when there is transparent data on-time and when we know those meetings are going

to occur consistently and unfortunately we have not seen that across the board in other agencies. So I want to applaud the city and their effort with this community benefit agreement in continuing that model. Accountability and consistency. I think the cba has clear standards, and as contractors I won't say this every day but we should be held to a high standards when it comes to the goals and workforce and contracting, and when the city rewards high roads contractors, I believe our members benefit because it's insuring that there is an equal playing field to ensure all contractors are playing with the same rules and the city is rewarding those contractors doing the right thing day in and out and I believe my members are doing that. That's one benefit that I see from the community benefit agreement. I want to thank the city and the leadership when it comes to the proposed amendment. I hope that the council will take some time to have the opportunity to allow my members to weigh in. This is the first time that I don't think my members have been able to weigh in on this, when I have heard about barriers for small firms to be able to compete, it boils down to technical assistance and being able to have funding to be able to build the capacity to do bidding and estimating, and I want to ensure that, you know, that we get down to the value of the amendment and see other options to ensure that we are offering those opportunities for businesses and small firms to grow. I will conclude with this by taking a quote from president john f. Kennedy on equity and I will paraphrase, but "we choose to go to the moon on equity and inclusion in this decade and do other things. Not because they are easy, but because they are hard. Because the goal will serve to organize and measure the best of our energies and skills, because that challenge is one that we are willing to accept. One we are willing to postpone and one which we intend to win". So I want to thank again the commission for being a leader on this, and I hope that we continue to look at the cba as a living document. Thank you very much.

**Wheeler:** Thank you, and I appreciate all three of your testimony. Excellent, thank you. Our last panel john Jensen, political representative from ibew 48. Chris carpenter who is the -- oh, no, we have Aaron barber is here. Aaron barber strong, who's the organizer from ibew, and pat Daniels who's the executive director of constructing hope pre-apprenticeship program welcome and thank you for being here.

John Jensen: Thank you very much. First of all let me start with thanks for all of the commissioners and your staff, Your availability to speak on this and directing your staff to work on this. I know there was a lot of time spent working on this. Particularly the mayor's staff for taking point on this and really doing the hard work to bring everyone together and making sure that we come to a resolution here. In addition all of the other city workers that aren't in your staffs, I know there's been a lot of work and attention put on this issue recently. I feel it's worth it. Workers are very important, well, two issues, equity and diversity are important, and also underneath that, just taking attention to workforce and how we spend our public dollars. A special thanks for the cba, we represent about 4500 electrical workers here in the region, local 48 has been a home in Portland, Oregon, for over 100 years and it means the world to our members to build the community, to build the infrastructure that makes up all of our lives so thanks for having the threshold that triggers working with our representatives. To end we couldn't be more supportive of these efforts here. We fully support these actions you are taking that will promote more equity and diversity in contracting and workforce, so we are just excited to go forward build the projects here with commissioner Fish and try to deliver the best projects and great infrastructure for our city. So thank you very much.

#### Wheeler: Good Afternoon.

**Aaron Barber Strong:** I am Aaron barber strong, a business agent for international workers local 48. Moving forward I will call it the ibew. I would like to recognize you mayor and the commissioners and thank you for your help and everyone who has been a part of

this project. For this language it is very important to us. I feel proud that I could go back to a meeting tonight and talk about what happened here today to proud members and tell them that we made some very good progress. I would like to thank you and recognize that to jump up on what john said, with our 4500 members at the local 48, they live in the city, as well, the majority of them. We have 15% of our membership who live in outlining areas that don't commute to Portland but the majority of the membership do live in Portland so this directly impacts the majority of our membership. Thank you for the work and hopefully we will continue to work together.

Wheeler: Thank you, we appreciate it. Good afternoon.

Pat Daniels: Good afternoon mayor wheeler and city council commissioners, my name is Pat Daniels and I am the executive director of constructing hope pre-apprenticeship training program, and we would like to thank you for applying a proven model of the cba that includes a broad community of support in the projects over \$25,000, constructing hope provides training to all our participants are 100% low income. When we look at that 75% of them are minorities, when we look at providing a diverse workforce I would like to thank you for this process but also just talk a bit about the 1% that supports the preapprenticeship training. When you think about pre-apprenticeship, not only are we providing workers, but I want to share just a quick little story. One of our graduates completed our program in 2010, one he entered the trade and he became an ironworker. After becoming a ironworker last year in 2016 he started a company, so I just wanted to say the 1% you are providing, which is for the pre-apprenticeship provides a pipeline for not only diverse workers but it also provides a pipeline for diverse constructors, I mean, contractors. So I just want to say that we are very impressed and pleased you decided to pass this project that includes the 25%, \$25 million. We are very happy that you are passing this proven model to support projects over \$25 million and let you know that the impact to the community is great. So again it's not just the workforce it's providing a diverse level of contractors and also when you look at the whole process, the economic impact to the community I wanted to say when you look at the pre-apprenticeship training programs most of our clients are 100% low income, they are starting in career trades that starts at \$18 an hour and that changes their lives tremendously and now you have people that are paying back and contributing to the community. So again thank you for looking at the whole process and thank you for making the decisions.

**Wheeler:** Very good. Before we get to the formal public testimony, thank you for your testimony. We sure appreciate it. The next three before we get to the public is Nate McCoy, Maurice Rahming and Kelly Kupcak come on up.

**Nate McCoy:** I will start out, good morning mayor and commissioners, Thank you for having me this afternoon. I am a little puzzled on my remarks. I thought I was more hopeful this morning coming in. I think there's been some commentary that I am not ready to you know, to more or less support or kind of put an opinion on because I don't think that some of the facts you just heard from the last panel are accurate, and I will highlight a couple things that I heard that kind of am puzzled about. So what I know about the cba projects is that yes they have hit high numbers in regards to the workforce, but if you remember last year commissioner Nick Fish we also asked can we see the retention rates on those folks that actually got in because we had the pretty presentation last year, the folks who got in but did not see any information on the folks who graduated out or are still retaining the workforce, and I know data too and I know continuing a lot longer than the last five years when these cba's we intact that minorities continue to be the highest unemployed in our nation. So if we are the model of choice to use cbas in these cities, I would ask, and this is more for you guys to take a look at, show us the merits of what's really happening on the back end, show us the merits of the non-union contractors working on the cba projects

because what you typically see is a lot of union contractors working on these projects and the stats that were thrown out but the dbe and other acronyms, you can go to the state list and look at all the dbe certified contractors, and you will see a majority of that rounding out for white women firms. Let's not lump everything together until we get to the level of disaggregating cbas from anything else, we're just talking, and I know 50 members namac members that reside within our constituency who have some worked on cbas and some who stay away from cba's. At the end of the day what I think the city is looking for leadership, equity stakeholders, is something that blends the two and I think that's what we have in front of us today. I would encourage us to approve this because I think that we have done a lot of great work in this regards but what I think, you know, again always gets missed in these opportunities is to do what we are talking about, creating the ceic which I commend. We should have a committee but I think it was mentioned about potential conflicts of interest, stacking the deck as nick said earlier, I am in these meetings and I am the only advocate if you will that I hear talking about non-union contractors and how do they work on these projects. I am on the Multnomah county courthouse stuff and pretty much everything and I still don't see it, I see minimal opportunities for minority contractors, and it was Amanda Fritz last year who cited the city of Portland with mbe utilization on average, see contracts of no more than I want to say \$80,000? A year? What are we talking about? I don't understand that information that we are looking at. I don't think it's being done in a collective manner where I can go back to my constituents and say this is true or false so until we get to the point of having real tracking, real data from the city of Portland, not from stakeholders who, you know, I will not say people manipulate the information but it happens, to paint the pretty story, I am not willing to drink the kool-aid and I hope our council isn't either until we get this level of information. In regards to the workforce training program. I was not the one who sponsored the data. It was the city of Portland who sponsored the data to suggest this year and last year alone they have exempted the highest rate of minority contractors at the lower hanging fruit levels to where apprentices are killing them on their projects. Taking an apprentice and putting them on a site with a small contractor and unless they are skilled or ready and issues happen on any project, they can't absorb the cost of correcting work doing all these other things, that I think make no sense if we only have an apprentice on the site for on average a week to two weeks at most. How is that showing that we have an incentive and our marketing to those contractors who don't currently work with the city of Portland today? It sends a mixed message to me and our members if we don't course correct that, and I know contracting forum is absolutely the place where we can take that up. I am not willing to take a pass on the \$300,000 new limit and I commend Dan Saltzman and other commissioners for weighing in, and I hope we can support that and move that forward as well as the triggers. One quick thing and then I will shut up and let others, as we think about the reassembled of the cic morphing into the contracting forum group I would be remiss if I did not say the current members on there should weigh in on any new members, because groups at the table are groups that are not represented at the table that should be are folks that are not more or less kind of union focused so I will name a couple. Abc. northwest college of construction. Naya, who has a construction program already intact and Naya and then living Cully who is doing a lot of construction work, and maybe in some ways they relate to the cba processes but they are not at the tables I am at, and to have a well rounded group we need to make sure that there is other voices so I am not the only one voting on something that everybody else isn't, it becomes a challenge to have all these projects and not enough minority voices at the table. So with that said, I will also mention real quickly one last thing that I saw within the way we are looking at the dbe lumped with dmwesb that it could present a federal issue because as we all know db is a standalone program, and

the fact that we are talking about 12% slice for minority or dbe, I think we need to be very careful about what that looks like because this is the first time city of Portland has ever really captured the dbe program into their current mwesb program. We have folks within namacs team that have legal opinions on how that looks and how we should maybe disaggregate that portion of dbe percentages on the project as a set-aside, so again, something that we can bring up for a later date but we want to get back to the dbe is not just minority specific its other categories that are represented on mbesb. So thank you. **Wheeler:** Excellent testimony, thank you.

Kelly Kupcak: Good afternoon. Thank you mayor wheeler and commissioners for the opportunity to present today. I am Kelly Kupcak the executive director of Oregon tradeswomen and as a recent transplant to Portland from a community that I was deeply involved with community benefits agreement, it is refreshing and promising to see the city committed to the discussion and engagement of the community so I applaud you on that, thank you. Oregon tradeswomen would like to applaud the city for its decision to utilize the community benefits agreement for projects over \$25 million. While the conditions in the industry have improved we know that people of color and women and other disadvantaged businesses continue to face barriers in the constructing industry with employment and contracting opportunities. Oregon tradeswomen has worked since our inception in 1989 to advocate for access opportunity and equity in our industry, and as a member of the metropolitan alliance for workforce equity we remain committed to ensuring economic opportunity and both in the workforce and contracting and to develop practical strategies to address those historic inequities. Communities across the nation have employed community benefits agreements as a now the best practice model and we support the continued and diligent shared community oversight and accountability for the cba. We want to thank the city of Portland for recognizing the proven model, and Kelly Haines shared the statistics around the successes of the other projects, so I won't repeat those today. We know that these outcomes demonstrate that with intention, commitment and collaboration we can create a shared prosperity for all our community members. We hope that the city will continue to employ additional best practices around the decision-making authority of the labor management community oversight committee and funding the community opportunity advancement program in order to provide the necessary resources to support the successful outcomes in the cba which include outreach, recruitment. mentoring, quality training, including and ensuring that they are boli recognized preapprenticeship programs and the technical assistance, we hope there will be an opportunity to support commissioner Saltzman's proposed amendment back to the fair contracting forum to look at those thresholds to ensure that workforce equity is addressed in there. Again Oregon tradeswomen has continued to partnering and supporting working with the city to ensure the cbas are successful. Thank you.

Wheeler: Thank you, appreciate it. Good afternoon.

**Maurice Rahming:** Good afternoon. I am Maurice Rahming president of oneill electric so I would like to thank the mayor and the commissioners for allowing me to speak. We know there is over 10,000 construction jobs available in the state right now and we know that the cba is a proven pathway out of poverty for people that's been proven. We also know it has the greatest utilization for women and minorities to not only participate as contractors but also on the workforce so I want to make sure that with that in mind that some of the things that was said earlier I agree you should do your due diligence and look up in the information, boli keeps this on record you could see the retention of the minorities and women through all of the apprenticeship programs and who is doing the best as far as retaining the minorities, african-americans, and women alike so you will be able to track that and see it by discipline, so I suggest all you look at that direction first, as far as looking

at the contractors. I think that the city should try to look at those contractors who are participating, those women and minority contractors who are participating in your programs and ask them how they are doing and what is the barriers, one of the things mentioned about raising the threshold for apprentices, I have concern with that. I came through an apprentice program, if you raise the barriers, there is less access for people like me to get to where I am at. We heard from pat Daniels, talking about the person being able to work as an apprentice, as you increase the threshold from \$100 to \$300 to half a million, that means that there is less apprenticeship people participating on these construction jobs. I think we would be doing ourselves a disservice for women and minorities if we go in that direction it might help a few but it will hurt a vast group of minorities and women in general. You are removing their ability to participate and when you talk about removing the ability to participate you will hear that from minority contractors but we cannot forget the minority and women workforce, like I said, 10,000 jobs, we have to allow them access to participate and allow them access to be able to finish their apprenticeship programs, become journeymen, become contractors like myself. I lived in poverty I understand that, I do not want to see us restrict people to move from poverty to success. That would be doing a disservice to not only the community but our people. Thank you.

**Fish:** Can I ask you a question? Cause we keep going back to the forum and wanting a discussion there, so the forum got a presentation from the city that showed that over 92% of contracts would not be affected by raising the exemption. It is documented, there is contracts and data, so do you dispute that data? Was the data presented by the city used skeptically or not, and if that data is sound it seems like it gives us a factual basis to make an adjustment on an exemption, which frankly had it just been indexed for inflation since 1997 would be closer to 300, so what's your response to that? Because the data was compelling and presented to the forum in the right way, documented. I have reviewed that, and I think it's perfectly clear about the impact of raising the floor but you have flipped the data and said just the reverse.

**Rahming:** One of the things that I was in that forum and I was supposed to be invited to that forum and I have not been invited yet as far as an ecpc member, if we remove one opportunity from a minority or women or an apprentice from being able to participate on a project, we are doing a disservice so that's, that would be my thing.

**Fish:** What I would say to my friend, let's make sure that you get that power point and all the data since you've been data driven in all the presentations to us. Let's have you look at it and if the council's will is to lift the exemption to 300 and you think it's too high, too low, needs to be modified, let's use that data and come back and tell us that we have got to wrong.

**Rahming:** I will be happy to do that, but like I was saying if it affects 5% of the projects that means that there is going to be an apprentice that is lacking an opportunity. What I am saying is this, for me, personally, anything that restricts an opportunity for a person to participate on a city project, we are doing that person a disservice even if it's one, two, or three. I think that we should really look at that before we make our decisions on this issue, and that's just my personal opinion. I am happy to look at the data and I am happy to sit on the fair contracting forum and I would love to be invited. Thank you.

**Wheeler:** Fair enough, thank you. So now we're in public testimony and how many do we have signed up?

Moore-Love: Eight.

**Wheeler:** It is 1:20, so 25 minutes, could people -- we will give you three but if you could do two we will give you bonus points so try to keep as close to two as you can. I will cut you off at three because we are on a tight ship today. Read the first three and then I have a housekeeping item.

**Wheeler:** Please come on up, folks we are running out of time and our council sessions are going to run into each other so item 1204 the veterans day proclamation is being moved to tomorrow, November 9, time certain 2:00 p.m. Item 1217, which authorize a competitive bidding solicitation and contract with the lowest responsible bidder for the st. johns cathedral park sewer rehab will be moved to tomorrow November 9<sup>th</sup> on the regular agenda, and item 1219 to amend public improvements codes on permits through pbot will be moved to next Wednesday November 15 at the regular agenda items. You want to call two more?

## Moore-Love: Yes. Some left.

Fish: Mr. Posey.

James L Posey: Good afternoon mayor and city council. Listen I really appreciate the opportunity here. I am always coming before you and unfortunately I didn't have time to read everything that was in the resolutions but I have seen you split the baby, which is not necessarily bad, you know. You have got the deal but I would implore you to look at your previous testimony and see if you are getting just one side of the story. There is always two sides of the story, there is national perspectives. When people talk about cpas and how affective they are there is another side and I would implore you to take your time and look at what's happening in Philadelphia and California and if you take a short look at what's been occurring through this whole process, people were shooting you information based upon a script they have been programming for the last several years, I've been here and seen it. Nick you know what's been going on everybody knows what's going on so let me just talk a bit about really this threshold deal. Really minority contractors are small minority contractors can't get into the system because of the bureaucratic craziness that's been imposed upon them. They have almost the same requirement at \$100,000 contracting as some of the big guys so there is no scale of how it is to go through this program. If you want to do something about helping the contractors you should reduce the barriers, the economic barriers across the board and give them a pathway to get in. I'll give you an example, when I started out, when I had to be a union contractor, I would be dead in the water, I had to do everything, drive the truck, put the asphalt down, do everything, cook bottle water, these union deals constrain you to a position you can only be locked in to certain categories and you all know that so if you are looking at this thing, look at it from a common sense point of view. The more you put on these people the less that they are going to have. The other key piece is the lumping this dbe, mbe I ask us to disaggregate those numbers let us see what is going on. Is any of these dollars getting back to the communities for real? And my contention is that it's going through many of the fronts that are here, white women who are in the dbe category, who are professing to do this and that, these jobs are -- this money is not getting back, some call it trickle down, that's not happening. Second thing I want to say is you have an auditor, she is giving you reports on how these programs have benefited everybody, you don't need to create new commissions and boards and the other stuff. Don't spend public dollars to do what you are already doing and you already help people in place to play. And finally let me just say that the owners of responsibility for diversity and inclusion should be from the top down. For example when I look at the head of the water bureau I am wondering in their performance appraisal, is there a place for whether or not they have increased diversity in their whole section? Is that coming all the way down the whole organizational change so diversity is spread to everybody, inclusion is spread to everybody when you put these together then maybe you will have some success over the long haul. My fear is that I am having this conversation with you all like it's deja vu. I am going back 20 years, and I am not sure we are making any progress because we are not using our best energy to get this problem solved. Thank you for your time.

Wheeler: Thank you for your testimony. Good afternoon.

**Bill Kowalczyk:** Good afternoon. Good afternoon mayor and commissioners and thank you for allowing me to speak today. My name is bill Kowalczyk construction specialist at Portland youth builders, a boli approved pre-apprenticeship program. I want to thank the council deeply for your wise move to use the cba and alternative procurement projects over \$25 million. Pre-apprenticeship program have the role of preparing applicants underrepresented for construction apprenticeship. At Portland youth builders, we prepare low income youth including young women and youth of color to be successful in construction as well as helping them to earn their high school diploma or ged. I grew up in an extended family of skilled craftsmen. My sister was a journey electrician and ironworker. In our case our family prepared us for careers, pre-apprenticeship prepares hundreds of Portland citizens for a ticket out of poverty and into family-waged jobs who don't have this family background. They deserve it. Your support of city funding for pre-apprenticeship is much appreciated for these reasons. The cba is a proven model that I personally participated in. I look forward to the constructive collaboration that will come out of the participation of the city staff and industry leaders working together for equity in the construction workforce. The labor management community oversight committee is a venue where important relationships develop in real-time to move the needle in the workforce equity. Speaking to commissioner Saltzman's amendment, as a carpenter who did not go through the apprenticeship and suffered from it and one who has seen how structured apprenticeship served my students so well I think it is a mistake to raise the apprenticeship threshold, and commissioner Fish, your comments to Maurice Rahming about the small percentage, I just experienced that whole problem of small contractors in my process as a carpenter always focusing on the bottom line and not considering the workforce development piece of it. The training piece of it. That is a problem, that is a stress on small contractors but there are ways the city could participate in supporting small contractors through technical assistance and not diminish the training that the carpenters like myself and other tradespeople need when they are trying to break into the industry. Finally I want to say it's an amazing fact that 45 years after title 9 and 53 years after the civil rights act of 1964, our city has so much more progress to make in bringing the equity to the construction workforce and contracting, and I want to say that I and Portland youth builders are proud to work with the city of Portland and our partners towards achieving this goal.

Wheeler: Thank you, appreciate it. Good afternoon.

Vanessa Enos: Good afternoon. My name is Vanessa enos and I am a skilled journeyman labor for the local 737. I would like to talk to you about the differences between a cba project and non-cba project. My first dispatch was at the water bureau, about three years ago. When I went onto that work site I went through my orientation and my foreman asked me do I have any questions and I said no when do I start and he said let's get you out there. I went out there and I worked a day, and after that project had ended, I went to a different work site, and it was non-cba and my only question after orientation was where is the woman's bathroom. He looked at me sideways and he said we don't do that. You are in construction now and I was like how come? I was like. I should have a bathroom, right. I never received one. So during my breaks I had my first 20 minute break in a, and a halfhour break so on those I would have to go out and find a restroom. Long story short, though, cba projects help women belong, they help us, they acknowledge the workforce of knowing that women do belong in construction. We are here to make a difference for our community. I am more than just a dirty face and a number on the data chart. I am a proud two spirited independent tradeswoman. Literally building history with my own two hands. I have to thank the cba projects for the forward thinking and support they give our community and women in the trades because we do belong, I keep developing, oops,

sorry about that. This is always room for growth as I find in myself. Keep the development and the movement of the cba projects because they help change lives and better our communities. I am not a success story. I am living proof that there is a light at the end of the tunnel. Even if you come from a reservation, I belong. I have become what my mother wanted, a better life for her daughter. I am a woman at work, breaking the cycle and getting, and making an example for my tribe, my community and future women of the trades. That's why I have to tell you that the cba projects are very important. Other contractors that don't abide by them, there does need to be consequences because when you are told no, we don't do that here, everybody else is developing around them, they are stagnant, and as Portland as Oregon we set the standards higher and that's why we need to set the example of knowing that we are all human beings, we all deserve a living wage and to break a cycle of knowing this is not just a man's world. Thank you for your time. **Wheeler:** Well said, thank you.

**Fish:** We kept you waiting over three hours. The least the mayor could do is give you an extra 25 minutes.

Wheeler: I was thinking what I should probably do is give her my chair.

Fish: Not the chair she's seeking, but you could offer it up.

Wheeler: It's not all it's cracked up to be. Good afternoon.

Julia DeGraw: Thank you for having me. My name is Julia Degraw and I a candidate for Portland city council position 2 and I have been here for a while, but a lot of my remarks have been echoed by other people today. I have to say that the city has become increasingly unaffordable to the people who live and work here, and I have a firm belief that if you work in the city of Portland, you should be able to afford to live here and close to the place where you work. It's a quality of life issue, and the city can do a lot to raise the bar for workers and create pathways out of poverty, and I view a strong cba agreement as an important way to create that culture of pathways out of poverty, creating an equitable workforce and really improve our communities. We can really address a lot of our bottom lines by having really strong community benefit agreements. I expressed the similar concern to Maurice and others about reducing access potentially for apprentices, I think that we need to make sure across the board that we are creating opportunities for apprentices and pre-apprenticeship programs to get, you know, underemployed people and high school graduates into the programs and career positions where they can really have, make a strong living and be hired locally to do the work. I think that that's another thing that hasn't been brought up yet today, which is the importance of being able to hire local, and we hire local and that money, you know, stays in the region and will have a stronger workforce, and I think that the community benefit agreements can help build out strong local workforce, and I think that the pilot projects speak for themselves, and Kelly mentioned that, and I won't repeat those stats but it looks like the pilot projects for the cbas worked really well and we should continue to implement that, and I would argue possibly expand it beyond the projects of the \$25 million and over and I am glad it's a living document. This conversation should continue because I really think that this is going to be one of the strongest tools in our box for improving the lives of workers and raising the bar in the city of Portland. Thank you.

Wheeler: Thank you. Good afternoon. It looks like you go the last word.

**Hannah Holloway:** Great. Well, good afternoon, my name is Hannah Holloway, I'm here on behalf of the urban league of Portland and member organization of the metropolitan alliance for workforce equity and I was before you in July, as well commenting on the need for the city to commit to the cba projects. To commit to the cba's projects over \$25 million. I am happy to see that council moved in that direction for the people that urban league serves and the people historically denied the wealth building, career opportunities of the

construction trades, this will make a difference, I would like to echo hiring data is great but we also need to look at retention data so we are hopefully this will make a difference for the people we serve. I will say as I have to doubt you know, policy without enforcement is as good as no policy at all and to that end the urban league and Mawe will look towards the muscle given to the Imcoc to look for council's commitment to the cba. I think that that's -- I was excited to hear the previous agenda item talking about clear responsibilities for advisory bodies, I think that there needs to be explicit direction for how the advisory will give council and how that will translate into a good faith oversight. It's nice to advise compliance and suggest it but without muscle behind it, there is really no point and sort of doing a dis-service to the time committed by Imcoc members. So I will just say that and thank you for the direction you have taken on the cba. This makes a big difference for the people that we serve, not just for when they come in looking for employment but for looking for a career, a meaningful career opportunity, so thank you.

**Fritz:** Ms. Holloway do you have an opinion on commissioner Saltzman's amendment? **Holloway:** To raise the threshold that is?

## Fritz: Yeah.

**Holloway:** I have not seen the presentation that you were mentioning with all the data on it, I would like to take a look at that to make it a more informed decision. I will say that I agree with Maurice Rahming's point about to take an opportunity away from one is an opportunity taken away from one person but I would like to look at the data. **Fritz:** Thank you that's very thoughtful.

**Wheeler:** Very good and thank you. We appreciate everybody's testimony here today, colleagues any further questions of staff before we call the question?

Fish: I think we have to vote on the amendment first.

Wheeler: That is correct.

**Fish:** And I want to go back to a point -- I was not here when Dan originally offered his amendments. The way that they were described to me by a number of participants is they were natural book ends. They embraced issues of concern for some of the two parties that were at the table trying to find the middle ground, trying to move this process forward, and I thought that there was an elegant symmetry. The one had not been changed since 1997 and the data overwhelmingly provided a foundation for lifting it, I know that some had argued for lifting above 300, that 300 was sort of an artful compromise, on the hard trigger. as I talked to key stakeholders I thought there was a benefit in having a rule that was clear and applied or didn't, but not with some sort of gray discretionary component. Again the bulk of the initial contracts will be administered by the utilities that I lead, so we're talking about potentially a half a billion dollars of contract dollars which are going to be subject to the next phase of this ongoing pilot. I say on going pilot because it may be that after we complete a filtration plant and we do the work at the Columbia wastewater plant our friends at the fair contracting forum and others come forward and say it should be tweaked further. It's living documents, I accept that we're going to get ongoing feedback but I thought Dan's amendments offered an elegant symmetry, and I think sometimes in this room we get caught up in winners and losers and wanting everything, all or nothing and the like, and if the \$300,000 exemption proposal has other consequences, president Myers has spoken eloquently about working across purposes with the mwesb goals of the contract between 10 and 25. And reviewing the data that was -- the well documented power point, that the city gave to the forum, if the data does not support this, I expect that someone will come back to us with the further recommendation but I believe that the spirit of Dan's amendments was that they were companions and that's why I will support his amendment today.

Wheeler: Very good. Colleagues any further questions? And just a housekeeping, my

understanding is the prior amendments have been consumed into the substitution so we have one amendment on the table which is commissioner Saltzman's threshold amendment so I will call the question on the amendment related to 1213.

**Fritz:** So I am very torn about this because this whole project has had controversy throughout for the last nine years that I've been here, that I was pleased to hear there is some consensus on what we are moving forward with so initially I was concerned maybe we should send it back to the forum for their advice and I was struck by maurice Rahming's notes, and one or two people, isn't given the opportunity that that's a problem, there is also posey and Nate McCoy others who are saying no actually we do need to have this so there's more minority contractors, so I think on balance I am going to support it and I would ask the mayor and the committee to directly ask the forum what they think of this amendment and to bring something back quicker than in two years if indeed there is something that more people can agree on. Aye.

## Fish: Aye.

**Saltzman:** Well I appreciate commissioner Fish's summation of my amendments I offered in July, and yes, it is a symmetry, and it only seems fair if we are going to adopt a benchmark of \$25 million, or above requires a modified community benefits agreement, then I think that it's fair that we definitively say until we hear a better idea, we'll lift the contracting threshold from \$100,000 to \$300,000. It only seems fair to kick one back to the fair contracting forum and move ahead on the other is to invite uncertainty and send uncertainty to the contracting community and I don't think that serves us well in terms of promoting our goals here and what we are trying to do here today so I am pleased to vote aye.

**Wheeler:** I agree with that logic. Aye. The amendment is adopted. To the main motion, call the roll on 1213.

**Fritz:** Particular thanks to Dante James, Tom Rinehart, Tiffani Penson for your testimony today, formally Christine moody, the chief procurement officer who worked on this and Larry Pelatt is here as well. As I just said over the last nine years, each mayor has tried to address the challenges, and I believe that this is the furthest forward that we have gotten, and still there are many things that need to be fixed. We do need more information on retention, we need more on the disaggregated data and I believe this gives us the framework to do that. Aye.

Fish: I want to thank the mayor and my colleagues for their work on this issue. This has been a long and contentious path that brought us to today. I am actually especially pleased we reached our rough consensus about how to move forward. I was proud to support the original version of this proposal in 2012. That proposal launched two pilot projects both of which were performed by the water bureau, when I became the commissioner in charge of the utilities in 2013 both those projects at Kelly butte and interstate were underway and the pilots were generally seen as successful. We have before us today a new proposal that builds on lessons learned during the pilots. Again I want to say that I am grateful for the collaborative spirit of the community partners and the hard work of city staff to bring us to this place. In particular I want to single out willy Myers of the building trades. [laughter] I want to thank Nate McCoy and his team at the national association of minority contractors. I want to thank director Dante James and his team at the office of equity and human rights. Our partners at work systems and the many others who took the time to share their perspective and expertise and their opinion on this important issue. The proposal before us today in my view advances a number of the key shared values. Protecting area standards, removing historic barriers to opportunities, training the workforce of tomorrow and sharing prosperity. Commissioner Saltzman I appreciate both of the amendments you brought forth. I think that clarity at the \$25 million trigger was a good idea and I think that it's long

overdue that we raise the exemption, and you and I have made it clear that if they are unintended consequences or a better way to approach it we look forward to getting recommendations from the fair contracting forum. I believe, however, that the amendment we voted on today provides as pathway to greater capacity among some of our smaller mwesb firms, updates an exemption which hasn't changed in 20 years and gives the council and community clarity. In the near term the vast majority of these cba projects will be in my portfolio until the mayor in a fit of peak strips the utilities from me and gives it to someone else. We have literally hundreds of millions of dollars of capital work in the pipeline that would be covered by this modified cba, and that includes substantial updates to our wastewater treatment plant, a new filtration plant and improvements we are making across the system. I want to be clear that we are doing something new and ambitious here and we're going to encounter hurdles and challenges as we go forward. I particularly appreciated the testimony of the young woman from the urban league. She said the stakes are high, therefore we have a special obligation to get this right. I am committed to the success of this policy and these projects, and that's why I have asked the mayor, our chief administrative officer, our chief financial officer, the head of procurement, and my bureau directors and others to begin thinking about a regular, internal accountability work group, what kind of team we'll need to keep this on track and make sure that we get regular feedback on our progress and that will require a lot of hard work from internal stakeholders, but the mayor and I want to know as early as possible if we are on the right track or not and what if any changes we need to make because we're making a historic commitment here and let's collectively make sure that we get it right. Thanks again to the mayor, my colleagues and commissioner Saltzman for his amendments and the many community members who have helped us land in what I think is a good place. Aye. **Saltzman:** Well I want to thank everybody who worked on this issue and the mayor, mayor wheeler for taking bold steps to get us to this point today and also Dante James. Tom Rinehart and Tiffani Penson are doing a lot of outreach with everybody in the community. And I realize there is a lack of consensus on a lot of things around the cbas and minority contracting, and we are going to try to get it as right as we can and listen if we are wrong and that's about all that I have to say but I believe we struck a good balance today, aye. Wheeler: I think my colleagues have said this as best as it can and I will just go back to the beginning of what I said. This is a living, breathing document. There is no expectation on the part of any of us here that this is a perfect solution because as commissioner Saltzman just said finding a clear consensus on this issue is very, very difficult. That's why as commissioner Fritz mentioned for the last nine years she's watched as the city council and staff and the community struggle with these issues. I am very happy with the results that we are achieving here today. I think it moves us forward both on diversity and workforce development, I think that we all acknowledge there is more work that needs to be done, and I was intrigued by and supportive of the comments made during the public testimony around data, around disaggregation, and making sure that we are actually holding ourselves accountable to the high standards we are establishing in the passage of this item. I want to thank just a few people first I want to thank Dante and Tiffani for your many months of hard work on this. Tom Rinehart, thank you. I know you and your team have put a tremendous amount of effort into this. I want to thank my team Maurice and Jennifer, both of them have spent months on this. I would like to thank the organizations that were heavily engaged in this, the Columbia building trades, Mawe, Namco, the Oregon trades women, Nuca, ibew, the various chambers, constructing hope, and many, many other individuals and community organizations, and I am sure that I have left a lot of people off and it's not my intention. I really feel like we came together and found as close to a consensus as we could on this. Commissioner Saltzman I agree with what

commissioner Fish said I think you were very astute in your framing of the amendments, I think that helps us to get to a better consensus on this, so I'm delighted to support this I vote aye. The resolution is adopted as amended. Item 1214, call the roll.

Fritz: Aye. Fish: Aye. Saltzman: Aye.

Wheeler: Aye. The resolution is adopted. Call the roll on 1215.

Fritz: Aye. Fish: Aye. Saltzman: Aye.

**Wheeler:** Aye. The resolution is adopted, colleagues if you will give me three more minutes. Can we dispose of 1208 which was pulled from the consent agenda? Can you read the item?

**Fish:** Who pulled it mayor.

Wheeler: We will find out in a minute.

Item 1208.

Wheeler: Colleagues as you noted earlier today.

Fish: Karla, who pulled this?

Moore-Love: A person named Ashlyn Ruga.

**Wheeler:** This is an item related to the conversation that we had earlier today around the budget, as you know incoming chief outlaw has requested the opportunity to create this position and we provided her with that opportunity and have not funded that opportunity, so.

Saltzman: This is cao.

**Wheeler:** I'm sorry this is cao, I was wondering why you were here explaining this. She knows everything.

Fritz: I was so impressed.

Wheeler: We will get to public testimony, thank you.

**Elisabeth Nunes, Bureau of Human Resources:** Ok. Hello. I am Elisabeth Nunes, the classification compensation manager for the city, and this is an ordinance to create a new deputy chief administrative officer.

Wheeler: That's been made very clear now, thank you, I appreciate that.

Fish: It has nothing to do with the police.

**Nunes:** It has nothing to do with the police and establish a pay range for it. It is exempt from civil service, and non-represented.

Wheeler: Very good, we have one individual who would like to testify.

Fritz: This does not come with an additional budget is that correct?

**Nunes:** No, not to create it. It's reclassifying an existing position.

Wheeler: Very good. Come on up and just name for the record, three minutes please.

**Fritz:** Certainly get the patience award, thank you.

Wheeler: Have you been here the whole time? Very good. Thank you.

**Ashlyn Ruga:** Really waited it out. My name is Ashlyn Ruga, I am here on behalf of the mental health care not policing community coalition, testified earlier, so I am feeling a bit confused about what is happening with position. You stated it is not this.

Fish: It is an existing position being reclassified to create a deputy for our chief

administrative officer who is the person that runs the office of management and finance. **Ruga:** What is the existing position?

Wheeler: Come on up. We are to the casual point of the council session.

Nunes: It's a senior business operations manager.

Ruga: Ok.

**Fritz:** There isn't any more money that comes with it. Its just allowing a different classification.

**Ruga:** Ok. So what is the aspect of funding because from my understanding it was that there was a request for somewhere around \$350,000.

**Fish:** Not the police bureau, that was the chief administrative officer's deputy, this is not the deputy for the new police commissioner. Unrelated. Nothing to do with law enforcement. No new money, and it's creating a position out of an existing position. **Ruga:** Ok. Ok. The deputy chief position.

Fish: Nothing to do with this.

Ruga: Will be heard at a different time, ok. Do you know when that time is?

**Fritz:** No actually same thing. We approved the position but not any more money for it so they have got this.

**Ruga:** Right, the funding of that position.

Fritz: That would be in the regular budget process after the new year.

Wheeler: She wants to fund it and she wants to fill it then she has to defend it.

**Fish:** If you leave your email with Mr. Rinehart he'll make sure that you get an email back telling you when during the budget process this issue comes up.

Ruga: Excellent.

Fish: We don't want you to spend four hours waiting for this thing.

Ruga: I don't want to do that either.

Fritz: Thank you for your patience.

**Wheeler:** Thank you and at least hopefully you heard interesting testimony. Very good please call the roll.

Fritz: Aye. Fish: Aye. Saltzman: Aye.

Wheeler: Aye. The ordinance is adopted. We are adjourned until 2:30p.m. this afternoon.

### At 1:56 p.m. council recessed.

### November 8-9, 2017 Closed Caption File of Portland City Council Meeting

This file was produced through the closed captioning process for the televised City Council broadcast and should not be considered a verbatim transcript. Key: \*\*\*\*\* means unidentified speaker.

# November 8, 2017 6:00 PM

Wheeler: All right, good evening everybody. This is the Wednesday evening November 8, 2017 session of the Portland city council. Karla please call the roll. [Roll taken] Thank you all for being here tonight. East Portland is a great example of a thriving and diverse community. People of all races and creeds call our city home, and nowhere is that diversity on display like it is here. I want to thank commissioner Fritz for your leadership in making sure that the city council meeting was held outside of city hall. I believe this is the first time since 2009, and thank you Lore Wintergreen. [Applause] thank you Lore Wintergreen, advocate for the East Portland Action Plan, and to David Douglas High School for hosting us here today and putting together a great agenda for this evening. Just a few quick points, when you hear testimony, you may hear testimony that does not comport with your own opinion. We just simply ask that everybody treat everybody with respect. That means please do not interrupt people's testimony. Do not interrupt council deliberations. There will be plenty of time for everybody to have their opinion heard, and we just simply ask this be a safe and welcoming and inclusive environment here tonight. So, with that, I will turn it over to commissioner Fritz. Great! That's what my script says so I will take it back. [Laughter]

**Fritz:** Oh, hang on a second. Well, I thought you were going to do the presentations first. **Wheeler:** Let's get to that. Now, we have some invited testimony from the local community, some folks who have offered to come up and share their perspectives, and we'll start with Lori Boisen who is with the Division Midway Alliance. [Applause] Good evening.

Lori Boisen: Thank you very much. I am Lori Boisen, I'm the executive director for the Division Midway Alliance. I want to thank you for the opportunity to address you in east Portland. First, I will briefly address the Division Transit MOU. As a member of the original steering committee, DMA fully supports both of what Ken Marks and Katie Larsell will be talking about with that MOU later. In the spirit of cooperation, in early 2017, DMA signed that MOU, however, we would not have signed it if we had known that the city of Portland was not going to allocate general fund moneys to support the business support and community outreach for this fiscal year. Fortunately, Prosper Portland was able to fund those items through other resources. But with no future funding guarantees, concerns arise for those needed programs. And now, I would like to address the Outer Division Multi-Modal Safety Project. This project will have more impact on our community than the transit project will ever have. Today, I represent the local business owners and organizations with 332 employees, 50 businesses of which are concerned about PBOT's pilot safety project design. As the letter before you contends, we approve most of PBOT's safety project design tools. The reduced speed limit, speed cameras and reader boards, contiguous sidewalks, additional signalized crosswalks and street-lighting along the south side of Division are promising improvements for our area. The tool we do not support is the proposed center island median design that will extend from 80th to 156th avenues. The medians will limit business and residential access through both Jade and Division Midway. U-turns with left turns will be at designated areas only, and the design will severely limit

parking and freight. We maintain that median installation will have severe economic impacts on the many auto-dependent businesses located within our district. Lack of street connectivity will further exacerbate the problem because motorists are unable to simply go around the block to access the other side of Division. Inadequate infrastructure further prevents delivery vehicles from making U-turns which will further impact commerce. We suggest the following: Install the agreed upon mitigation measures now. Then, after a period of time, assess traffic analyzes for effectiveness and only install medians as a measure of last resort. If medians are required, we ask PBOT to collaborate with business and property owners to establish a median design that will allow left turn access to businesses and residents. We bring our concerns to you because PBOT's project timeline is driven by an emergency ordinance that was passed in late 2016. We implore the city council to direct PBOT staff to work with the community to make the necessary adjustments needed on the project's design, implement the agreed upon elements immediately, assess these elements over time and work with business owners, represented community members, and groups to establish an agreed upon median design that will allow for left turn access and parking for businesses and residents. Wheeler: All right, good. Thank you, Lori for your great testimony. I don't know if Nita Call is here? I believe that Nita may have had to leave. Is Nita here this evening? No. Sorry. He cannot come. Kem Marks, are you here? Come on up, sir. And Kem represents the Rosewood Initiative as well as the East Portland Action Plan. Good evening. Kem Marks: Good evening. Good evening Mr. Mayor and council members. My name is Kem Marks, and I am the director of transportation equity for Rosewood Initiative. I have also served as the representative for East Portland Action Plan for the Division Transit Project. On December 7, 2016, this council approved the locally preferred alternative for the Division Transit Project. As part of that approval, council directed city officials to develop a Memorandum of Understanding, or MOU, with EPAP and other community organizations to meet our concerns about the project. I am here tonight to report that no MOU was reached that we could sign and why. In my testimony last December, I made it abundantly clear that EPAP saw the conditions of approval as totally inadequate with respect to our concerns, thus the need for the separate MOU. Instead of sitting down and discussing the contents of an MOU with us, we were presented with a cut and paste document containing the same language from the conditions of approval, which was already signed by Metro and Tri-Met. It is difficult to believe community involvement and government processes is taken seriously when the government treats community representatives in such a disrespectful manner. In addition to process, we had and still have substantive concerns about the contents of the conditions of approval and MOU, which include: Portland Housing Bureau has not adequately addressed concerns about the number of units allocated for east Portland along the alignment. 100 to 125 are slated for east Portland while a large majority of units is west of 82nd Avenue. Nor has an actual plan been developed as PHB is waiting for properties to fall into their lap as opposed to actively seeking properties. At the same time, PHB, Metro, and Tri-Met are working on a very robust housing strategy for the southwest corridor. What's the difference? A belief in housing in east Portland is not needed. A recognition that the Division Transit Project is a woefully inadequate project with limited impact, both the city failed to include funding in FY18 budget for business technical support and workforce enhancement for the MPI's of DMA and Jade to mitigate negative impacts from the project. We do not have any guarantee that this money will be forthcoming in future budgets. Further, the actual transit service is a reduction of access to transit due to the elimination of approximately 50% of the existing bus stops. I also want to note that after your adoption of the LPA, or Locally Preferred Alternative. Tri-Met has eliminated three of the east Portland stops and moved

one from near the county clinic. EPAP and other community members negotiated in good faith for these stops, and their locations. Given the quick changes subsequent to all jurisdictions adopting the LPA, it is difficult to believe the good faith was reciprocal. Although PBOT is investing in safety projects along the alignment, we do not believe that they are adequate to the needs of outer Division or taking community concerns about the design into account. It is also worth noting that many of these projects were approved prior to the Division Transit Project and have been delayed due to that process. In conclusion, EPAP is always interested in working with all jurisdictional partners in improving our community. We did not withhold our support for the Division Transit Project lightly. However, when we do not believe a project will benefit us or may be detrimental to us, we must do just that. We hope the projects. Thank you. [Applause]

**Wheeler:** If I could quickly respond to one of your issues, because it's very important, Mr. Marks, and I appreciated you meeting with us last week as the East Portland Action Plan and going through some of the data and some of the recommendations in the East Portland Action Plan. I was very pleased to see improved investments, the line going up both in terms of investments around parks and investments around transportation. I was personally very disappointed to see that the trend line around affordable housing was not commensurate. I will say tonight what I said then, as the housing commissioner, I expect us to do better, and so, with the passage of the \$258 million bond with a realignment of the Portland Housing Bureau, with an increased focus on the needs of east Portland in terms of making sure that people are able to gain a foothold and keep a foot hold here in east Portland, that's my personal commitment to you. And so, I appreciate your bringing that information back and continuing to be not just an advocate but also a valued partner. I appreciate it. Thank you. [Applause] next up is Katie Larsell from the East Portland Action Plan. Come on up, Katie.

Katie Larsell: Good evening. So, dear council members. Thank you for this opportunity to speak before you. It's an honor and a right to come and speak to you as my elected representatives and the elected representatives of the city of Portland. So, I am going to talk about three different projects. The Gateway Education Economic Development Center, citywide budget committee review of geographic spending, and just a little bit on the Outer Division Safety Project. Actually, I am not sure if that's -- I might be putting those two things together. The outer Division whole project. So, I wanted to talk to you but the Gateway Education Economic Development Center. I imagine, mayor Wheeler, that you probably heard about this when you came out to visit. And so, as you know, the project is about bringing workforce development to east Portland front and center at Gateway. It would be a center for high school students during the day and after hours for adults. As envisioned, the center would be in the Oregon Clinic parking lot and would have lower level spaces for small business development. With the small business development probably including retail and restaurants, it would also act as an amenity for Gateway. It's a concept now. But it's a concept that has more possibilities for funding than it had when it was first proposed. In other words, it's always been a worthy project, but it is more viable than it has ever been. There are now dollars that school districts can put up for it through the state of Oregon through the career development dollars that they have, and the National Community Reinvestment Coalition is in talks with east Portland action plan. This is a project that is in the Portland plan, and it's one of the city's commitments to east Portland in that plan. The city has endorsed it at the highest level in the past. There is still, though, a gap between the East Portland Action Plan and the local school districts, and their concept plan, and an *actual* plan, with dates and partners signed up to begin operation. We want a ribbon-cutting one day. The only thing that seems to be missing is

that clear commitment from you that would give Prosper Portland that unequivocal direction that this center needs to happen. We need you as a convener on that project. **Wheeler:** [Microphone makes a noise] Sorry. Maybe I will just keep it on. Thank you. And I appreciated the opportunity we had to meet with the director of Prosper Portland the other day. And we have a series of follow-up, I won't call them questions, but issues that we would like to work together to address. I think that it's a very compelling vision, and like you, I have shelves full of visions and full of plans which were never enacted. You have good partners. You have the East Portland action plan. You have representatives of the school district who are the right partners. And we have only got a limited time period left in the urban renewal area, and we have not fully utilized the resources that there. So, I am committed to continuing this conversation and seeing if we cannot get something going there.

Larsell: That's great.

**Wheeler:** And I appreciate all the time that you have already taken to work with me to help me understand the vision. I think it's very compelling.

**Larsell:** Wonderful. Thank you. So then, this the other thing I wanted to bring up was about geographic mapping, and geographic spending. Now, the city budget office has a wonderful system they developed several years ago. When I was on the budget committee for the city, it maps out geographic mapping. Geographic spending by bureau. And I am here to urge you to use that mapping system. It's already been developed. The money --- it's already --- the money already has been spent, so you just need to use it. I think you need to ask for it when you have your city budget meetings, and I know that equity is a high priority for the city, and here's one way to measure it with a geographic mapping. **Wheeler:** So, Katie during this last year's budget process, I directed the city budget office to actually put the mapping live on their website so that tool is now available. And I would encourage people to look at it, if there is other variables that we should be putting into that mapping system let us know because I would like to continue to improve it.

Larsell: That's great. And use it in the budget, use it in the budget process. And then I was asked to speak but the Division Transit Project. Not because I am - no, actually, I asked to speak about the Division Transit project, not because I'm an expert on the project. Both Kem Marks and Lori Boisen know much more but the details of it. They have been on the project teams and have followed it on every step of the way. I just want to say that as a Planning and Sustainability commissioner now, I read the plans that come through the commission. I am getting regular updates from the planning team on the southwest corridor, and yes, I know it is the bigger project, and it's a light rail project. However, they are mapping out where low income and ethnic communities live in the southwest, and planning to mitigate against displacement in the southwest plan. They are all about that. And I just have not seen that kind of commitment from the city on Division. So, here's the deal. Is the Division Transit Project a transformative project? Then it needs the kind of planning that would mitigate against displacement. If it's not a transformative project, well that's too bad, also. Because that part of Portland along Division needs a transformative transit project. So, I think that the project needs a bigger commitment from the city in terms of displacement mitigation. And you have heard other complaints about this project. And I just want to echo from my point of view on the Planning and Sustainability Commission, I just see this very different way that these two projects are being handled. So, that's all that I have to say. [Applause]

**Wheeler:** Very good. Katie, thank you not only for your testimony. Thank you for your service on the commission, and you are absolutely right to demand that transportation, planning, and housing all be worked together because the fact of the matter is, the last time we did a significant transportation investment of light rail, the yellow line, there was a

lot of good intention around not displacing people, but it wasn't backed with actual resources or investments. So, it didn't happen. Thus, I had been very aggressive with the southwest corridor because we're still very much in the early planning stages of that, and I wanted to make sure that anti-displacement strategies were front and center in that conversation. And I'm sure that you read some of the reports. It's a bumpy ride. There is a lot of people who don't necessarily want to inject that conversation into what they see is a pure transportation play. Well, there's no such thing as a pure transportation play anymore. We have to talk about housing. We have to talk about displacement. So, I do applaud that, and commissioner Saltzman could not be here tonight. He's the transportation commissioner, but he has representatives here listening to your testimony. Thank you. I appreciate it.

#### Larsell: You're welcome!

Wheeler: And last but not least, Khanh Pham from APANO. Welcome. Thanks, Katie. Khanh Pham: Hello mayor and commissioners. Thank you for this opportunity to share with you some of the struggles and the progress here in east Portland. My name is Khanh Pham, and live in the Jade district. I am a parent of a three-year-old daughter, and I work at APANO as the manager of immigrant organizing. As a Jade District resident and the manager of immigrant organizing, I hear stories of my neighbors every day. My Mexican-American neighbor walks her two daughters to school every day dodging racing cars, first of all, because there are no sidewalks, and then, because they have to cross Division, one of Portland's deadliest streets. My elderly Vietnamese neighbor is sharing a room with another elderly woman on the bottom floor of a house that they rent from the family that lives there. Together, they make money by taking care of the children of other immigrants who are busy working two jobs to make rent and pay the bills. In many ways, the work that we're doing is a struggle for the very soul of Portland. The decisions city council makes will determine whether or not working-class immigrants, the people who work hard in our restaurants, our grocery stores, our nail salons and our schools have a place in this city. Is Portland going to be a city where they can live and raise their children, or is it going to be an exclusive enclave that only wealthy people can afford? 82nd Avenue, where the Jade District is located, is in many ways a dividing line that separates who has access to jobs, safe streets, trees, clean air, and safe places to play. We want to thank city council for taking some important steps to support our anti-displacement work in the Jade district. We appreciate the significant investments that you have made to support the 48-unit affordable housing complex on 82nd and Division as well as your recent investment of \$100,000 to support a community cultural center on the bottom floor as part of APANO's Roots to Rise Campaign. At the same time, we want to challenge the council and its staff to approach its work in east Portland in a more holistic manner that incorporates the needs of both the residents and local businesses. Right now, two big neighborhood projects we're working on are the Outer Division Multi-Modal Safety Project and the Division Transit Project. We're excited to see the city invest in needed safety improvements along Outer Division where our community still is mourning the two recent pedestrian fatalities from last winter. At the same time, we are concerned about how the loss of parking spaces and turn lanes for freight will affect our local businesses. We encourage the city to work with us, to think creatively about how we can redesign Division Street, perhaps using tactical urbanism to make the streets safer while also considering the needs of local small businesses. We need to be able to invest both in affordable housing and stabilizing businesses at the same time that we're making plans for transportation infrastructure. When doing transportation projects, we can't just look at Outer Division Street alone. To meet our Vision Zero goals, we have to look at the neighborhood as a whole, including the side streets. One of the reasons that the businesses are scared to give up parking and turn lanes on Division is

because no one can park or turn on side streets that are unpaved and unlit. We can't build safe and connected by working on just one street. Likewise, we can't solve displacement with just one affordable housing project. We want to thank council for investing in this first Jade affordable housing project, and we look forward to working with you to advance a holistic strategy to build much, much more. Thank you.

**Wheeler:** Thank you. [Applause] appreciate it. I want to thank all the community members who prepared presentations and testified tonight. That gives us a fantastic overview and some very specific projects that we need to look at. Colleagues, I don't know if you had any further comments before we move into the next item? Very good. Karla please call the first item, 1220.

# Item 1220.

Wheeler: Colleagues, small business plays an important role in the city of Portland. We have more than 21,000 small businesses with fewer than 50 employees. These businesses employ approximately 147,000 Portlanders, small business ownership is a wealth-creation opportunity for Portlanders of color and Portland early stage companies contribute disproportionately to the net job creation and small business ownership is a common path to increasing family wealth, retail trends continue to be important. The city has seen dramatic increase in real estate prices and retail rents and a decrease in vacancy rates and the availability of small scale retail locations, which has especially impacted neighborhood business districts. There is a clear need for an Affordable Commercial Program, given these challenges and opportunities. At this particular time, there is a need for a robust program to support small businesses that both address affordability concerns as well as technical assistance to make business more resilient in a changing market economy in our neighborhoods. And equity inclusion are central considerations both of the process as well as the outcomes of projects, programs, and investments with public dollars, and that's why I've included affordable housing and affordable commercial space in developments in the Lents Town Center, for example, to ensure that we build economic opportunities while strengthening communities. With us today to present the report on the affordable commercial framework, we have Kyra Straussman, who is the director of development and investment from Prosper Portland, and Alison Wicks, who is the project coordinator for Prosper Portland. Good evening and welcome.

**Kyra Straussman:** Good evening mayor and commissioners. I am Kyra Straussman, I'm the director of development and invest for Prosper Portland, I am also one of Portland's newest residents. I moved here from Pittsburgh, Pennsylvania, where I had a very similar role at their urban redevelopment authority, and I also oversaw, among large-scale real estate projects, the main street program, and much of our commercial work with small businesses. I am happy to be with you today. Part of what encouraged me to move here for this job is the level of innovation and commitment to equity and inclusion that I saw in Portland, Oregon. We're going to provide a report that looks at work that I haven't been involved in, so I am not going to take credit for. But my colleagues at Prosper Portland and Alison has been spearheading this effort, so she will give you the details. Affordability is an issue, mayor, as you point out, not just for people and their housing needs, but it's also a pivot point for businesses as our business areas become more interesting for national investment and for local investment. Prices are going up. What are we doing in government to help ease the burden on small businesses in particular? So obviously, we have major projects that we're working on in Prosper Portland that we own the real estate. We started investigating early on last year how we could allow for some repository of affordable component on the ground floor of some of our major projects, and you are going to hear about that tonight. But this is the opening of a framework conversation around

affordability for commercial projects and for businesses in the small scale in our neighborhoods that are growing, and the price pressures are potentially threatening some of these legacy businesses. So, we're eager to hear from the commissioners about not just the projects that we're currently working on in a pilot form, but where you see needs to address other scale of issues. I think that we have got technical assistance on deck to help people, but I think that we have got more that we can do, and we're eager to hear from the commissioners about what we ought to be doing in addition to what we are going to show here. So, at this point, I am going to turn it over to Alison, who actually knows the guts of the program and our pilots, and we're eager to hear the feedback from you.

**Wheeler:** So, one housekeeping item before we turn it over to Alison that I forgot, and it's an important one, some of you noted that we have sign-up sheets outside this door for all three of the items tonight, and if you would like to sign up on this item or the subsequent two on parks, the signup sheets, I am told, are right outside this door. So, if you want to go ahead and sign up, just make your way there and sign up and we'll know who you are. I apologize for not saying that up front. Sorry Alison.

Alison Wicks, Project Manager, Prosper Portland: Great. So good evening mayor Wheeler, commissioners. My name is Alison Wicks, I'm a project coordinator with Prosper Portland. I've worked at Prosper Portland for five years mostly in the Lents urban renewal area and the Gateway urban renewal area, so I am excited that my first city council presentation is here in east Portland. I am here tonight to provide a report on our recent activities related to commercial affordability and to share about our pilot efforts. And as we prepare to move from this pilot phase into refining our affordable commercial framework, we would like to hear from you and the community on your input and guidance on what we should consider as we move forward. So, this is an overview of my presentation, I will move through our current policy and market context, share about our pilot projects, we have four ongoing projects that are currently up and running, and then briefly go over our proposed affordable commercial framework, and then share next steps. So, starting with policy and market context. As we heard from mayor Wheeler, small businesses provide jobs to Portlanders and are a cornerstone of the Portland economy. Small business and local businesses face a daunting retail environment, not only are they dealing with national trends in retailing, but local businesses are also seeing more competition from regional and national retailers, and we are seeing small businesses deal with the impact of the Portland real estate market. In addition, business owners from communities of color have traditionally had a more limited access to financial resources, whether through traditional lending or family and friends resources. The city of Portland has seen a dramatic increase in retail rents and a decrease in both vacancy and available small scale retail locations. This has especially impacted Portland neighborhood business districts, and in some cases have resulted in displacement of small businesses. We want to be sure that as we are seeing redevelopment start in east Portland, in Lents, Gateway, and the Jade District, that we see it as an opportunity to build in affordability for local businesses from the outset. At the national level, communities of color have a lower average net worth than their white counterparts. Hispanic households have about 12% of the average net worth of white households, and black households have about 10% of the average net worth of white households. Prosper Portland sees small business ownership and development as a common path to increasing family wealth, and that our affordable commercial program can be an opportunity to remove barriers for business owners of color to access markets. The purpose of our affordable commercial framework is to provide a package of tools that supports businesses to face these changing market conditions. This is an overview of the three pieces that make up -- the three types of tools that make up our Affordable Commercial Framework. Affordable commercial is not just one thing. It's not a reduced

rent rate, or free space, it's a comprehensive set of tools. These tools can be divided into three buckets: Access to space, business coaching and technical assistance, and financial support. Our framework has the same goals as outlined in the Prosper Portland strategic plan to support the businesses that are underrepresented within the business community. Underrepresented business owners include communities of color, women, and business owners from low income neighborhoods. We have four ongoing pilot projects. We have Alberta Commons in North/Northeast Portland, 10th and Yamhill garage project downtown as well as two projects in east Portland and Lents Town Center, Lents commons and Oliver Station. Each of these projects are testing a different tool around access to space, but all three include the three components of the framework. In addition, we're working with the bureau of planning and sustainability on a mixed-use zones affordable commercial floor area ratio bonus, and we're still in discussion around what type of technical assistance and financial support would be included in that program. At Alberta Commons, at the corner of MLK and Alberta in Northeast, Prosper Portland is piloting a master lease from a private developer. We have secured about 5,100 square feet within this development, and aiming to tenant it with four different tenants. Those tenants will receive a year of small business coaching with MESO, as well as space planning with an architect as they are getting ready to move into the space, as well as a tenant improvement package and a space buildout assistance. We've been - [MESO stands for] the Micro Enterprise Services of Oregon. They are one of the small business technical assistance providers in Portland. Throughout this project we've been working with the retail tenanting advisory committee that's made up of local experts, developers, business owners from the north/northeast community that has helped guide our work on this. Downtown, this is our project that's furthest out from hitting the ground, but we are piloting a ten-year master lease with a public partner here, so, working with the Portland Bureau of Transportation to master lease the ground floor space in the 10th and Yamhill garage, there'd be wraparound technical assistance for the businesses that move in, as well as assistance with tenant improvements. This is a great example of an adaptive reuse project. And then our two Lents projects. These are across the street from each other at 92nd and Foster. In the Lents Commons project, Prosper Portland is owning and developing this project. It has about 7,500 square feet of ground floor commercial space, and we're targeting half of that, so about two tenants for affordable commercial businesses. We'll assist businesses with their space planning or merchandising and then also provide a tenant improvement package and reduced rent. Oliver Station is across the street, and we are working with the developer of this project, Palendrome Communities, to provide affordable commercial space within this project. We have secured a tool called Consent to Let from a private developer, so we are leasing or working to lease 4,000 square feet within the building to affordable commercial tenants. Those tenants will also receive the same space planning, architectural assistance as well as in exchange for this designated marketing period from the developer, they are offering reduced rent and Prosper Portland is bringing a tenant improvement grant to the table for the tenants.

**Fritz:** How, if people are interested in becoming one of these small businesses, how do they get in touch with you to apply?

**Wicks:** They can talk to me here tonight and then also go to our website. We have websites live for both the Lents projects and the Alberta projects, and we're also working with brokers to help us communicate with the tenants as well.

**Fritz:** Do you have any other ways of getting the word out to businesses like the Mercado or other places where there might be people interested to, you know, really broadcast this opportunity? because it sounds fantastic.

**Straussman:** Commissioner Fritz, I think it's a great idea that – you know, we do a great deal of outreach activities so we're, you know, constantly going to the business fairs and sponsoring them, frankly. I think it would be good for us to put marketing material around this affordable commercial project, so we'll take that up.

**Eudaly:** I have a question, as well. What's the criteria for determining whether someone would qualify for one of these affordable spaces?

**Straussman:** So, I wonder if we could get through the framework and collect these questions, but to just address that one, this is part of why we have these committees around the tenanting is to inform that conversation. So right now, we're sort of in policy creation, so we're trying to grapple with what is affordable. That's a relative term. You know, what are desirable outcomes for the tenanting, is really a lot of what we are relying on the committees to help us to address. Different communities have different needs. There are different gaps they have in their retail environment that we can address, so we're just trying to collect from the grassroots good information but those locations. **Eudaly:** Ok.

Wicks: So, our proposed framework has three different types of tools as we spoke about earlier. The first is access to space, so we want to pursue the public and private opportunities to tenant spaces. The publicly managed options are a Prosper Portland master lease, Prosper Portland ownership, and as well partnership with the city bureaus, so, we're currently negotiating with the Portland Bureau of Transportation, but I think that there is also opportunities with ground floor space within Portland housing projects, or other underutilized city spaces. The second type of access to space would be around privately managed space, so this is leasing agreements similar to the Consent to Let that we are using with Oliver Station, as well as the mixed-use zones affordable commercial bonus, would fall into this category because we would be working with private developers who wanted to access additional F.A.R on their site, that they would need to offer ground floor affordable commercial space. The second tool in the Affordable Commercial Toolbox is around business coaching and technical assistance. So, we want to continue our work with the small business technical assistance partnership which includes organizations like MESO – the Micro-Enterprise Services of Oregon, APANO, Hacienda, CDC, the PSU Small Business Outreach Program and others, and we want to continue to grow and expand that effort to better serve the businesses that are moving into this phase of their business. In addition, financial support is an important part of the Affordable Commercial framework, so we want to work with lenders and Prosper Portland tools to achieve greater access to capital, so this is existing Prosper Portland loan and grant programs. One example of how we're already doing this is with our prosperity improvement programs. when we're giving storefront and tenant improvement grants along Foster and the Halsey Weidler corridor. We are asking that businesses have a five-year lease in place. In addition, we want to pursue opportunities to be able to have these programs citywide. So, our next steps for our Affordable Commercial Framework is an ongoing evaluation of these pilot projects and an accounting of our lessons learned through marketing, the tenanting, the buildout of the tenant improvements and the operations of the projects. We are going to continue to coordinate with the Bureau of Planning and Sustainability, the mixed-use zones, affordable commercial bonus, this is something that will go through Planning and Sustainability Council and then to the city council as a part of the code reconciliation project. Then, we want to continue to conduct market analysis and outreach to small businesses and business districts to refine and ground truth our approach, and then in early 2018, we want to convene an Affordable Commercial Advisory Committee. We currently have committees working with us on the Alberta Commons projects and a Retail Tenanting Advisory Committee on the Lents projects, and a stakeholder advisory
committee for the mixed-use zones affordable commercial projects. So it would be great to have a kind of universal committee that can help us to think through this comprehensively. And then, in addition, we want to continue to explore new resources, alignments with bureaus, and new funding tools to be able to launch a broader technical assistance program. So, with that, I want to thank you for your time tonight. And I also want to ask if you have any questions. We want to know what you are hearing, and what role you see city bureaus playing in these efforts and what further questions you want us to explore. **Wheeler:** Commissioner Fritz? Commissioner Fish?

Fish: Thank you very much. Thank you for an excellent presentation first of all. This, for me, is a long time coming. And I want to offer a perspective to think about this opportunity. About nine years ago, during the teeth of the recession, the only cranes that were in the air in our city were, in fact, affordable housing development. Today, we lead the nation in cranes that we see across the city for market rate, mixed-use development, but in the teeth of the recession, when things weren't getting built, the one area that we had some skill was cobbling together the financing and doing affordable housing. And so that's where you saw the cranes. And, for those of you old enough to remember, the Obama stimulus money was also used to help backfill at a time when the tax credit market had collapsed and other things. So, what I observed, let's say 10, 9 years ago, is that we were building very attractive affordable housing developments throughout the city, but we never really viewed the commercial spaces as a community asset. In fact, in many ways, we got it completely wrong, because we said to the nonprofit developer whose skill was in building affordable housing and providing services to people, we said "Oh, and by the way, you are going to be responsible for the commercial spaces." So, in response to that, the nonprofit community struggled. They had to finance that space because the code said you had to have this commercial space, so they had to get financing to add it. It was not in their wheelhouse to know how to market it and sell it. That was not their core expertise. Some figured out that it was just easier to consolidate all their operations in some of their developments, so Reach moved all their headquarters into Gray's Landing, the commercial space in that building was condominiums, so they bought the condominium space. But I also remember that the commercial spaces in these buildings around the city remained empty for a long time. And I think that it remained empty in part because there was a stigma attached to the kind of housing, which is ridiculous, but I think that the stigma exists. And I think that there was a -- I think there was a problem in that we were asking people whose expertise was in one area to do something that was outside of their core expertise. And so, let's take the lesson of that and your pilot and then figure out where we go forward. If we were to say that every time we invest public resources in an affordable housing development around our community, and we create this commercial space, if we treated that as a community asset, then Prosper Portland would be at the table in each one of these deals saying we want a long-term lease, and I know that some of these leases you've negotiated are ten years, and ten years is better than nothing. But 100 years would be better, and we have 99-year covenants on a lot of the affordable housing, so you would be at the table saying we want a 100-year lease on some commercial property, or want to acquire it because some of this stuff is a condo, and you want to buy it. The city should be in a position to give you a favorable set of terms. The developer is going to be relieved that you are providing financing to effectively help develop it. And then, what have we created? We've created a map that's like even more robust than your pilot map that has properties throughout the city that we are renting to people at an affordable rate to jumpstart new entrepreneurs and to advance our equity agenda. And so, the one piece that I hope will happen as you go through the pilot and you show success, is, I hope, mayor, we institutionalize this, so every bond project, every investment we make

through the Housing Bureau, I would go further and say everything we do in partnership with Home Forward, you are at the table picking commercial space that you think has longterm value, and either buying it or getting a long-term lease and creating an inventory of this space, which I think, for too long we did not see as a community asset. And I think that you are correctly viewing this as a community asset that you can leverage, and it fits within your wheel house, but I want you to have more of it, and I want you to have leases that last 100 years, not ten years.

**Fritz:** Thank you very much for your presentation. I think what I am most concerned about is having an open and inclusive process for advertising this opportunity, because I think there's literally thousands of businesses that would like to be involved in this program. So, I don't need to hear it now, but that's something for the next few weeks, I'd really like to know what I can do to help to get the word out, and how you are going to, then, deal with the 1,000 businesses; there are obviously not 1,000 spaces. Thank you.

Straussman: So, commissioner Fish, you know, really beautifully contextualized the challenge. I can tell you that, you know, what's happening here is an innovation nationally, so it's not like we have got a lot of examples to run with. We are kind of creating the road that we are walking on right now here in Portland, Oregon on a commercial affordability setup. I think where we're headed is where you are talking about where we have an ongoing repository in partnership, particularly with the housing bureau as you pointed out. We are already working with them at 106 and Halsey, and working on a project with Human Solutions, who is the project developer. We have got some arrangements around the ground floor retail that will put it in that repository that we are talking about, or that you are envisioning. So, we are eager to build this out and to publicize it better and to get more concrete on the details, and have more of these spaces available as we move on a major project. There is a cost associated with making the spaces more affordable. You talked but the issue of expertise. Part of what happens in the real estate market is that you have got Housing as one type of an asset class and Affordable is a subset of that, and you have got Commercial as kind of another one. And how you finance, or the financing structures are complicated even at a market rate, so you have financiers that is will only finance commercial, and you have financiers that will only finance housing, so, getting them to partner up has been an issue for the industry that we're in, which I would say is community development, for a long time. So, I think that it's exciting to see Portland willing to innovate around this, and I am encouraged by your leadership. So, we're hoping to bring more of this to light as we move forward.

**Fish:** You know, I think that if someone 20 years ago who saw the future could have acquired leases in every one of these buildings and had an empire...

Straussman: Yeah, where would we be today? Mm-hmm.

**Fish:** You know, my appetite is suppressed these days, and so I substitute by watching a lot of food shows. [All laughing]

**Straussman:** Not as satisfying, I imagine.

**Fish:** No, but it adds to my bucket list. [All laughing] And I was watching a food show the other day where in Paris, the company that makes the most famous hams in the world, buys them, cures them, packages and sells them, the greatest hams in the world, took the entire ground floor of a public housing project on the outskirts of Paris.

Straussman: Oh, neat.

**Fish:** And I thought, "What a wonderful story," and they, by the way, they create job opportunities for people who live in the public housing. See, that's the key. And as long as I am on the council, I would like to see us be creative about how we put together the financing, because I think we should have a local fund that does this. I think that we should work with MercyCorps, I think we should encourage you to use your non-30% money to

become investors in these projects, and we should figure out a way where you are held harmless, but we maintain an inventory of affordable space. And if we crack the code on this, because we are building beautiful buildings all over the city, then we're creating an inventory that's very special, and it could be curated and filled with the *community* desires in mind, not just, you know, whatever fast food restaurant wants to go in there. **Straussman:** Well, we definitely have a commitment to a similar vision, and we're excited to see how that plays out. I love the concept of having MercyCorps involved, and we're really understanding how we can finance this on a profound basis. You talked about 99 years. Let's look at what that would really cost to have that preserved. Because I think that you are right. You know, retail is often a cultural hub for many communities, and what looks like, you know, just another barbershop to one person, may be the heart of the community to, you know, many others. So, we're talking about preserving significant businesses in addition to creating new space. This is all part of our overall vision, so we are encouraged by your leadership and interest.

Wheeler: Commissioner Eudaly.

**Eudaly:** Well, commissioner Fish mentioned 20 years ago. 20 years ago, you could rent commercial space fairly close-in for \$12 a square foot. So, I don't think we were worrying too much about affordable commercial space. *Ten* years ago is when I really saw a sea change coming, and started trying to raise this issue with local officials, but unfortunately I was not persuasive enough, so I am glad to see that we are doing something about it now. I am also really intrigued by the possibility with the Mercy Corps Northwest and the Community Investment Trust platform they just rolled out, as well as commercial land trusts, so I don't know if that's something that Prosper Portland would get involved in, but that would be a way to create – oh, the [microphone/speaker] feedback is really getting to me tonight, sorry, everybody. Um, permanently affordable commercial space, while allowing business owners to build equity in their building.

**Straussman:** Yeah, I think we are really intrigued by the land trust model. I don't think that we know a lot about it here, and, you know, nationally, commercial land trusts are less well-known, but that's something I am literally actively researching, looking at how we're approaching that. There was a team that went to the Purpose-Built Communities Conference in early October, and that's one of the tools that Purpose Built was looking at. So, I think we're open to it. I think anything that's going to put a dent in this as the market continues to collide with realities, the retail environment is really just very tough, too. So, to the extent that we have any control over commercial space, that can make it not just more affordable but more accessible generally, because some of the challenges that people face are not just financial, but kind of technical, like how do you get this building up to code in order to have a business there, that's also part of what the support we're offering is. **Eudaly:** Up until ten months ago, I'd been a small independent bookseller for 22 years, so I definitely know.

**Straussman:** Oh goodness. I ran a bookstore for 15 years, we should talk. [Laughter] **Eudaly:** Oh wow! Yeah! For sure.

**Wheeler:** Great. Thank you very much. And colleagues, any further questions? Any public testimony on this item? Karla?

Moore-Love: No one signed up.

**Wheeler:** Is there anybody who would like to testify on this item? Seeing none, I will entertain a motion.

Fish: Mayor, I move to accept the report.

Fritz: Second.

**Wheeler:** A motion from commissioner Fish, a second from commissioner Fritz, please call the roll.

**Eudaly:** Thank for your presentation, aye.

**Fritz:** Thank you. This is really exciting and I think you are talking about the 106th and Halsey, there's definitely people here who may have small business, so I hope that you will have plenty of cards to hand out, and also, as I said, there will be a very open and well-publicized process to decide who should get these [indiscernible] spaces. Aye.

**Straussman**: We'll make sure of it.

**Fish:** Yeah, thank you for an excellent report and when the pilot is completed and we have more information, one of the things I would like to see is to have, perhaps, even consider a rite of first refusal on publicly financed projects where you get a chance to go in and scope it out and figure out whether it's economical, good location, and you have the financing, and because this is a community asset, and I think this model is spot on. So thank you very much.

**Straussman:** Thank you mayor Wheeler and commissioners for your attention. Wheeler: / haven't voted yet! Who knows how I am going to vote? [All laughing] So obviously, I am thrilled with the new direction of Prosper Portland, and I think this is a great example of the direction that we're going to see Prosper Portland go under new leadership. I like three aspects of this in particular. I like the fact that you are focusing on small business and small business is not only the major employer in this city. It also is a source of wealth-generation. And economic prosperity is something that is central to our objective in Prosper Portland. The technical assistance and the financial assistance are equally important in terms of focus. I don't think that we can be successful without those kinds of successes. We have seen, with the Neighborhood Prosperity Initiatives in some of the other efforts, that that technical assistance combined with the financial assistance is absolutely critically important, particularly, if we are serious but the equity play here. And I appreciate the fact that you raised the equity play front center as being critically important. The reason we wanted to present this here in east Portland is, we believe that the template will be particularly successful in east Portland, which is the most diverse area in our entire community, and that's why we have chosen two of the pilots to be here in particular. So, we'll look forward to continuing to work with EPAP and others, the neighborhood associations, to talk about how this is unfolding as it unfolds. I vote ave. The report is accepted. Thank you for your testimony. Next item please, Karla. [Applause] Item 1221.

## Wheeler: Commissioner Fritz.

Fritz: Thank you, mayor. I am very excited that you are all here tonight. I hope you found that as interesting as I did, and that you will pass along to your friends who are small business managers and owners to contact Prosper Portland. I am very excited to be in charge of Portland Parks and Recreation, and, to have the opportunity to talk about these three parks, planning that we've been doing in east Portland with you, thanks to an appropriation from the council last year. We wanted to make sure that the community who will be benefiting most from these parks was front and center of the whole community engagement, and also that we would make it easy for you to be here tonight, and I am absolutely thrilled at the turnout tonight. Thank you so much. Council meetings are very important. This is where we operate, this is where we make decisions, and get information on the projects like the one you just saw, and so, that was -- I am hoping that we'll be able to have more items here in east Portland, whether or not they happen to be directed, particularly, as these master plans do, so before I turn it over to the parks team, I just want to thank David Douglas High School and the catering students who gave us a lovely dinner, and the custodians who were doing all of the setup and also Open Signal, thank you for your amazing work at getting the system working here. The East Portland Action Plan and East Portland Neighborhood Office were our partners in getting the word out

about this, so we are very, very grateful for your partnership, and then, for the council clerk and the mayor's office and everybody else who has helped to put this on, we are glad that we were able to work with you on this. And also, the last thing on my staff, Goldann Salazar, Christine Nieves, Tim Crail, Poojah Bhatt, worked extremely hard over the last weeks to make sure this happened. So, thanks to them, and with that, I will turn it over to Parks director Mike Abbaté.

Mike Abbaté. Director. Portland Parks and Recreation: Thank you commissioner. mayor, and members of the council, Mike Abbaté, director of Portland Parks and Recreation. It really is significant that we are here in east Portland to share the park master plan designs to improve two local parks, Mill Park and Midland Park as well as create a new one at Southeast 150th and Southeast and Southeast Division, which, for convenience sake, we call D150. Many people have helped to shape these parks. They reflect the best ideas, innovations, and approaches, brought together by a unique collaboration of community partners and staff. And so, we're very pleased to present these community-supported designs and introduce key partners who helped to shape these three vibrant, welcoming, and inclusive park spaces. You will hear briefly from the project managers who will introduce the community engagement process used to develop these park designs, and then we will hear from key community partners who will be sharing their favorite park features. I will be joined tonight by a parks project manager, Maya Agarwal and Jaime English, and I also want to recognize in the audience, two of the stellar local landscape architecture firms who helped to develop these plans. They are not just beautiful, but they are community-based, so I want to thank Greenworks Landscape Architects for the master plans for Mill and Midland Park and mayor Reed for the development of the D150 park.

**Fritz:** Can I interrupt for one second to remind you that we have community engagement liaisons giving translation, so if you could talk slowly so that they can translate for people here, that would be really –

#### Abbaté: Will do.

#### Fritz: Thank you.

**Wheeler:** Can everybody hear in the back? Sort of, ok. Pull a little closer. Great, thanks. **Abbaté:** Ok. I will speak slowly. I also want to just mention that Friday night, the community engagement process for D150 was awarded an award from the American Society of Landscape Architects, Oregon Chapter, in the *communication* division, which really goes to the public involvement process that all three of these parks have enjoyed. So tonight, I would like to introduce Jenny Glass who is a parks board member, PAC member, and executive director of the Rosewood Initiative, and to be followed by Linda Robinson from the East Portland Parks Committee. So, Jenny.

**Jenny Glass:** Good evening mayor Wheeler and commissioners. It's really exciting to have you here in east Portland to hear from us about the future of parks, and thank you for being here with open ears and hearts and a commitment to serve this under-resourced neighborhood. So, as Mike said, I am speaking to you tonight, first and foremost, as a resident east of 82<sup>nd</sup>, also the executive director of the Rosewood Initiative and a member of the Portland Parks Board, a member of East Portland Action Plan, and advisory committee member from D150, is that what we are saying? It needs a new name. East Portland community members desperately need safe and healthy places to play and gather. And I think that we all already know this. That's why commissioner Fritz and Portland Parks have dedicated time and resources to develop these master plans. And the completion of these plans shows that the city is dedicated to making these investments and the wellbeing of east Portland community members. And we are ready to work with you on securing funding for all of these plans so that they can become a reality in the near

future. I had a really good time participating in the process for Southeast 150th and Division Park. Hundreds of people were able to give their input through a variety of really creative and inclusive events. I want to thank the parks staff, the community liaisons, the partner organizations, and all of the community members that came out to the many events to share their experience and ideas. I left one of the engagement sessions so inspired, there were different language groups and people of all ages and abilities designing their park together, moving soccer fields and splash pads around a huge map and trying to fit in every element they wanted into their park. It was fun and engaging and people were talking and laughing together and excited about every piece they were able to include in their vision of a park. When I came back to our next advisory committee meeting, the amazing designers had somehow managed to fit almost every element the community wanted into the plan. Most notably, the splash pad, which was non-negotiable for everybody. It's an absolutely beautiful design plan because it was a community that was able to create it. My favorite element is actually just outside the park, though. It's a crosswalk located at 151st and Division. This, to me highlights the recognition that a park is only useful and beautiful if you can get there easily and safely. The challenges in east Portland go beyond adding the facility of a great new park or any other investment. We're required to think more comprehensively about things like culturally responsive designs, connectivity, displacement, and safety. It's encouraging to me that we are starting to align these investments in east Portland that will help knit together a safe and healthy community, so thank you very much for your support of these three parks and your ongoing prioritization of equity for east Portland. [Applause]

Linda Robinson: Ok. I have to push the button. Okay. My name is Linda Robinson, and as many of you know, I've been a park advocate in east Portland for more than 30 years since we were annexed. And this is an exciting day for me. At this time, I lead the East Portland Parks Coalition, which is a group that we formed in 2002 with the express purpose of getting more parks purchased and developed in east Portland. So, this is an exciting step for us. One of the things that I wanted to address tonight is that -- is the importance of getting these master plans. One of the first things we took on when we formed the East Portland Parks Coalition was urging the city to do some master planning for some of the larger parcels that they had purchased. And the city was criticized a number of times for doing master plans for parks that they had no money to develop. But we felt it was really important that we pressed to get those master plans done. We urged you to do it because we had looked into the possibility of applying for grants, we had looked into the possibility of various funding sources, all of them said they wouldn't even talk to you unless there was a master plan in place. And at that time in the early 2000s, we were thinking about a possible park bond measure, that was before the recession. And how do you know how much to ask for in a bond measure, if you don't have a master plan, so you don't have any idea of what you are going to build? So, for those of us in east Portland, I know we get restless and we get eager, you know, once those master plans are in place, and some of them are in place for ten years or more before they are built. But we really - we would like to get one in place for all of our parks. We have a few of the larger parks that still need one, and we have a whole lot of smaller parks that if, if a master plan is required before they can [be] developed, we would like to get a master plan in place. We have another goal, also, as part of East Portland Parks Coalition, and that is to get at least a walking path, a place to sit, and a sign in all of our parks. We have a number of parks that are nothing but a vacant lot, so if we could -- it is more usable if you have a place to sit and tie your shoe while you are walking your dog. So, you know, we hope to get that. We did that in several parks through the E205 initiative which Nick Fish initiated several years ago. We weren't able to do that in all of them. We would like to get that in all of them, And

then, as we can, you know, get more master plans done, and then develop the parks. But we realize, you know, we have to go one step at a time, and this is a big step, and we are really excited about this, so we thank you Amanda, for allocating the money that made these master plans possible. [Applause]

**Maya Agarwal, Portland Parks & Recreation:** Good evening. Good evening, I'm Maya Agarwal, project manager for the Mill and Midland Park Combined Master Plan Project. **Jaime English, Portland Parks & Recreation:** And I am Jaime English, project manager for one of the newest parks, Southeast 150th Avenue and Division Street park property, lovingly referred to as D150. [All laughing]

Agarwal: And this evening, we'll share with you some of the unique features of our community outreach and planning process. And then we'll take you on a tour of Mill Park, Midland Park, and Southeast 150th and Division. So, let's start by talking but the communities that these parks will serve. The neighborhoods surrounding the parks are vibrant, multi-cultural, multi-lingual communities. Many of the residents are families with seniors and children, and many are our city's newest Portlanders. Let me remind you of the makeup of some of these neighborhoods. The neighborhoods surrounding all three parks contain high concentrations of limited-English-proficiency populations. All three park service areas have a higher percentage of people of color when compared to the city of Portland as a whole. All three park service areas have a higher percentage of households below poverty status when compared to the city of Portland as a whole, and once improved, Mill Park will serve 2,215 households, Midland Park will serve 1,578 households, and Southeast 150<sup>th</sup> and Division will serve 2,800 households. The goal of this outreach was equally to plan parks and build long-term relationships with the communities that will consider these parks their backyards. In order to design parks which best serve these dynamic neighborhoods, we collaborated with many community partners including those from under-represented, low-income, refugee, and immigrant communities. A community advisory committee composed of individuals representing many community organizations provided expertise to guide the park design. You will be hearing from these key partners in a few minutes. The landscape architecture firms Mayer Reed and Greenworks as well as the Parks Public Involvement Team collaborated on delivering this planning process. A multi-bureau technical advisory committee advised the design team on the logistics of delivering the proposed parks. Community engagement liaisons, or "CELs", our community leaders, and language translators who provided cultural languagespecific outreach for this planning process. This enhanced the quality of participation and improved the park design and strengthened community relationships. A party in the park kicked off the master planning process with a multi-lingual event welcoming the community members to the park sites to share their ideas about potential park features and activities. In total, we met with a larger community at four different points in the planning process. At each meeting we shared a meal and engaged in hands-on family friendly activities, utilized pictures and drawings to communicate and gather input. In addition, small focus group meetings provided opportunities for more in-depth conversations but the details of the designs. For many, this was their first opportunity to participate in shaping their city and to work with Portland parks. The following plans are a result of this planning process. We'll start with Mill and Midland. You can turn to the first page in your 11-by-17 handouts, or the page 11 in the slide show in front of you.

**English:** And I would like to invite our community partners to join me, and they'll be helping with this presentation. Portland acquired Mill and Midland Parks for Multnomah County in 1986, and neighbors have been waiting over 30 years to see recreational developments in the parks. We developed the master plans for Mill Park and Midland Park in a concurrent process, leveraging an opportunity to balance the recreational activities

provided by each park. We worked with the consulting landscape architecture firm Greenworks. The Mill Park master plan responds to the need for inclusion of people of all ages and abilities. Located adjacent to Mill Park Elementary School, the plan provides active recreation opportunities such as playgrounds, water play on a hot summer day, and a flexible open green space for soccer and community events. The plan welcomes community gatherings at its picnic shelter and gathering area, and also welcomes individuals who prefer to stroll along a walking path, tend a plot in the community garden, or build their strength using the outdoor fitness equipment. Located approximately one-half mile from Mill Park and adjacent to Midland Library, Midland Park is a unique, small site that has many mature trees and offers natural habitat. The master plan for Midland Park maintains the park's unique forested character, and enhances wildlife habitat with additional native plantings. The master plan reflects community desires for interaction with nature, education, and quiet reflection. And similarly, it includes gathering spaces, places to play, such as a playground, game tables, and a forest discovery path. And it promotes a strong connection to Midland Library with a reading area near the library windows. Now, it's my pleasure to welcome our community partners to share their thoughts about the importance of these park plans.

Marone Samir: Hello. My name is Marone Samir. I would like to thank city council for coming out to east Portland. For a while, they haven't been coming out for city council hearings out here, and been really great that you have come out here tonight. So, I joined the Public Action Committee for Mill and Midland Park when I was in 7th grade, and I was 12 years old, and I have been volunteering at the library for a long time. And I still volunteer today. Midland Park is right next to Midland Library, so, it has a great relationship, because many people go through the park just to get to the library, and when I heard about the committee, I heard it from Patrick and he encouraged me to join. And what motivated me to really join was. I used to live in downtown, and I remember the parks being really nice. But when I moved out to east Portland when I was around around elementary school, the parks weren't that nice. Like usually I wasn't allowed to go to the parks because they were deemed unsafe. So, I was really excited to see that they would actually recruit youth to actually join in this type of process, which usually they don't usually want youth to be a part of. Usually it's just adult-led. And, as you know east Portland has higher concentrations of immigrants and refugees, which is a community that has been ignored for many years, and is often unheard, and there is a lot of barriers when doing these types of outreach to them, because there is a language barrier often, and I was glad that they have provided translators at community meetings and have put them nearby in the neighborhood instead of all the way in downtown, such as Midland Library, which we have worked with. And the process was really great because, like, they really listened to my opinion, and they also – we based off everything what the community wanted, not just what we wanted as a committee that was like all secret and like, just closed off. And I would love to see this park built before I go off to college and be able to go there, because before, I would always go and visit my aunts and my cousins and they live near the parks, and we weren't allowed to go to the parks because it was unsafe. But when it's finally, like, there is a lot of commuters and people and pedestrians going through, it's probably become a safer place because it would drive out bad things and negativity. So, when I go off to college, before I go off to college in a few years, I would like to see the parks built and be able to be usable like a real park that is -- that you can hang out with your friends and have picnics and spend time with your family. [Applause] Eudaly: How many years do we have until you go off to college? **Samir:** I am a freshman currently at Reynolds High School. Eudaly: All right, four years. Thank you.

**Patrick Provan:** Hello mayor Wheeler and commissioners, I am Patrick Provan with Multnomah County Library. Thank you for the opportunity to speak about the Mill and Midland Park master plan. We were happy to host public meetings about this effort at Midland Library because of the proximity to -- of Midland Park *to* Midland Library, the community has a shared experience of these two amenities. The library is grateful to the Parks Bureau for its efforts to engage the library staff and patrons including youth as stakeholders in this process. The library supports this work, and looks forward to a future in which the highest and best vision of Midland Park becomes a reality. Complimenting everything we do at the library, and contributing to an even more healthy and vibrant neighborhood. Thank you. [Applause]

**Agarwal:** And now, we are ready to move on to hear about 150th and Division. If you would please turn to the last design among your 11-by-17 handouts or page 16 in the slide presentation.

#### Wheeler: Good evening.

English: So, the master plan for the future park at Southeast 150th Avenue and Southeast Division Street reflects diverse communities' needs for reaction activities such as playing soccer, splashing in cool water, and also responds to the strong community desire for a gathering space for groups and families. The design creates the heart of the park with group picnic and recreation space centered near the community garden and playground. The large community garden and fenced dog off-leash area anchor the park and bring daily visitors year-round. A landmark entrance at Division Street features a summer splashing water feature, a flexible open place for community events and programs, and whether this work was completed along with Mayer Reed Landscape Architects. I would like to welcome our community partners to share their favorite features of the design. Lynn Spitaleri Handlin: I have never done this before, so I don't know what I am doing. Push the button? Okay. Thanks. My name is Lynn Spitaleri Handlin, and I have had my business on 122nd and Division for 25-plus years. It's a small tax business. I represent the Midway Business Association, and all three of these parks are in our district. And all of our members are really excited about improving and developing these parks. We believe that developing these parks and the resulting increased positive use will bring an increased sense of security and community. This is important to all of our businesses, retail, restaurants, professional services, property management, whatever, For the retail folks and some of our service business and the restaurants for sure, they are particularly excited about the fact that the parks will draw more people to be out and about in the area, and the community that that promotes. We are -- and of course, all of our business really welcome to have these parks in the area so that we can have a good place to go and take breaks for us and our employees. We're especially interested in having these functional public spaces for public gatherings of all kinds from small picnics to events like the Festival of Nations, and it is especially true with 150th and Division park. We need public spaces to gather other than each other's parking lots. We really need this open space, a plaza with services, drinking fountains, bathrooms, garbage cans, whatever, so that we can host our events, our celebrations and picnics, and just community events. This provides a muchneeded heart for this community, and for me, the best single feature of the 150th park is the community garden. And I'm excited about there being a community garden in the Mill Park as well. The 150th community garden is a wonderful place to visit. It has a wide variety of plantings and some very intriguing gardening methods utilizing materials that would otherwise be discarded, and a great deal of labor from the people that it serves. This garden serves and is maintained by a group of Bhutanese immigrants bringing a measure of food security to their families, a lot of them. And there are many things are grown there. The usual tomatoes and squashes and greens and whatnot that we would all recognize,

and also many plants that I did not recognize, and I was excited at one of the gatherings to talk to some of the farmers, sometimes with translators because... Yeah. Language barriers. Some of those things that I did not recognize were plants that are grown from seeds that they saved from their native countries through the refugee camps in some instances, and to Portland. So, it's pretty incredible. And it's really an amazing place. Also, from a practical standpoint, this garden has already created an increased sense of security in the park and the surrounding area. And because of the frequent presence of the people that work in the community garden, they are there all the time, year round. And, many of the neighbors that surround the park who initially were a little skeptical of the community garden, they grew to absolutely love it because it already increases security. There's just -yeah, they feel safe walking around there where they once didn't. So, it's a really fabulous place, and I strongly encourage all of you to go visit it if you possibly can. I am here to strongly encourage city council to improve the designs in front of you, and further, I would like the funding process to be fast tracked if we can get this 150th and the other two, Mill and Midland, in the next four years, great! [Laughter] We've got a deadline there! I'd like these fast-tracked, we really need this in this community, desperately. And also, how can we, the local business community, help? Thanks.

Wheeler: Thank you. [applause]

**Laura Laurette:** My name is Laura Laurette, I am here representing our Human Solutions. a nonprofit here locally that's actually come up during the meeting. That was fun to hear. And specifically, the community at Arbor Glen Apartments, it's a 96-unit apartment building located at 145th at Division, so an easy walk over to the proposed site. Through the process of developing this master plan, there was a lot of feedback from residents given to me that I then took to the planning meeting. And some of the things that I wanted to share was the logic behind why these features are important for this community. Within the location of 150th and Division, there are a lot of apartment complexes. Most of them do not have air conditioning in the units. If people have access to air conditioning, it's because they're putting it in a window unit. We all know it's been getting really hot during the summer, and there's no easy access to cooling off methods. A lot of the families in the area may not have access to a vehicle, so they rely on public transit, and because of the way bus lines run in this part of town, they are not able to just hop on a bus and get to a pool easily. It's usually multiple buses or a mile walk to get to the closest pool. So, having a splash pad in the area would provide that public health piece of a place where people can go and cool off in hot temperatures, and a place for people to gather. Most of them, a lot of people don't have the funds for bus fare to be able to go and do it, nor do they have the capacity to pay to take a family of six into a community pool setting, so having that cheaper, free, easy access source of cooling would be important. The skate park and basketball court were brought in because a lot of the youth I work with mentioned that those were both things important to them. There aren't places for teenagers to hang out where they don't get hassled. There's not a space for them to connect and engage in an activity that is healthy, that's exercise, that builds community support between peers, because there's not a business where they can go. There's not a space where they can go without having to take multiple buses or pay money. And so, these two activities are ones that are really popular with residents at my property, and also in the surrounding community. So, they would be a valuable asset for positive activities to be happening with our youth, for them to be able to grow and develop into good, strong participants in their community. The dog-off-leash area, again, a lot of people are living in apartments very close to this park. They have service animals, they have companion animals, they have loved family pets. There's no space for them to take those animals on a walk. There's a deficit of sidewalks, many of the streets don't even have much of a shoulder, and if it is a

shoulder, it's a little wonky, and not really safe to walk on. The lighting is poor, so when it gets dark early in the winter and fall, there's not a safe place for them to take those animals. So that off-leash dog area, since it's fenced in, provides that space where people can take their animals in a safe place. And the play area is sort of a similar thing where, it benefits children, it provides that social connection, interaction, families meeting families they may not meet otherwise in a safe environment with access to toys. A lot of the apartment complexes do not have areas for kids to play, much less a playground. And again, access to playgrounds in this part of town is really difficult unless you own a vehicle. The pavilion picnic area I had a lot of residents super excited about. They have children, they want to have birthday parties, they want to have celebrations, they want to have family gatherings. They live in an apartment and there's no space for them to do those things, so having that covered pavilion and having that space to be able to have celebrations and community connections and birthday parties without having to pay a lot of money to a business to host it is really important. And it provides that opportunity for neighbors to connect with each other. All of the features in the park were sort of designed as a way to enhance community connections, enhance building. The flow at the top was intentionally designed to where there's activities spaces that can also function as spaces to have festivals for the community. Maybe a farmer's market or a concert in the park. It was intentional that we designed it in such a way that it meets day-to-day needs, but could also meet a specific one-time event need. Because both of those are lacking in this part of the city. So, I appreciate your time coming out. I have been in this community since 2004. It has changed a lot over time, and it's starting to change in safer ways, and it's a much healthier community, but at the same time, I want to see the people who live here now live here in ten years and be able to continue to live here. And that's been addressed earlier in the meeting. So, thank you for coming out. Your support of building this park as well as the other two parks that have been proposed will really help people in this section of town feel like city council cares about them, and that's something that I think is a definite deficit. A lot of people feel very unseen, very unheard. So, having these parks is a very tangible way of showing that we do care about you, that you are important and valuable and can contribute to our city. So, thank you for your support in moving forward with the construction of these parks, and I look forward to being able to take the kids I serve over to play at the park soon. [Applause]

#### Wheeler: Thank you.

**Fish:** So, I have one question. You know, I'm thrilled with the community garden components of two of the three plans. And I was just curious: In the 1.2 acres that's set aside for community gardens at 150th and Division, how many normal-size plots can you fit into 1.2 acres?

**English:** That's a great question. Right now, what we have shown is, plots that are large enough to serve a family of six, and this is through one of our partners, Outgrowing Hunger, which is a non-profit, so these are actually larger plots. And I apologize, I don't have the exact number that we are able to fit in there, but we can get that information for you.

**Fish:** Well, I just -- we added a thousand new community gardens when I was parks commissioner because there was such a demand, and then we found that we were serving places - and you look at the map – we were serving places where there was a tremendous amount of demand because people were very empowered, and we weren't doing enough in areas where people's voices were not as loud, or weren't heard as well. And so, to build this kind of capacity for community gardens in two of our three east Portland parks is just fantastic. So, love to know later, how many it translates into. But I think it's a tremendous community asset.

**English:** And we can follow up with that information. I thank you both for helping share the story of 150th and Division. And I'd also like to invite Maya and Mike back up to help answer any further questions commissioners might have. [Applause]

**Fritz:** I just want to comment on commissioner Fish's question about the community gardens. I think, when you see the picture, Outgrowing Hunger has taught me that there's a different kind of setup. That it's not, kind of, the very formal, with large spaces in between. It's making use of as much of the ground as possible. I didn't know that they have been sowing seeds that had come all the distance from their former countries. That's just beautiful.

**English:** Our consultant was helpful and answered the question. It's 90 plots that we are able to accommodate there.

**Wheeler:** Very good. Any further questions, colleagues? Karla, do we have public testimony on this item?

Fritz: Do you want to say anything else before we wrap up?

**English:** No, I don't believe so, commissioner. We're just available for any questions. **Fritz:** Thank you.

**Wheeler:** If you want to cool your heels, we have people signed up for public testimony. **Moore-Love:** I show nine people signed up. The first three, come on up, are, Kelly Fitzpatrick, Mi Lovejoy, Elisabeth Nelson.

**Wheeler:** You'll have three minutes to testify. Karla, I'm sorry, I'm not as familiar with this system. Do they get a yellow light up there?

**Moore-Love:** It should be green on theirs.

**Wheeler:** So, three minutes to testify, if you have really, really good eyesight you can see the clock. I believe the yellow light will go on about 30 seconds before, and then the red light will go on when your time is up. And if you don't remember, don't worry about it. We'll take care of it. Good evening. If you'd just state your name for the record. We don't need your address.

Kelly Fitzpatrick: Okay. Good evening. My name is Kelly Fitzpatrick, and I am a board member of the Mill Park Neighborhood Association. As a resident of outer east Portland, I am a major proponent of all three of these master plans to improve our parks out here. Currently, I have two very energetic dogs who could really benefit from off-leash time. Unfortunately, one of my dogs is extremely car sick, and every time I bring him in the car. he throws up. So, you can imagine I don't want to take him to one of the dog parks that are farther away, ever. Really. More so, you know, in the near future, I am planning on becoming a parent, and I can see these parks being an integral part of my family's life for years to come. But, you know, there are already so many families who live out here who could already be benefiting from these parks. So, I believe it's a major issue. I can imagine that when my kids are just babies, that I would be walking around the perimeter of these parks with their stroller, and have my dogs with me so I could get a chore done with my kids. When they grow a little bit older, I could see us using the playgrounds and having snacks under the picnic shelter, and if they are potty-training, they will have restrooms that will be there. So, I don't have to worry about accidents happening, or have to rush home every time we need to use the bathroom. As they grow a little bit older, they can use the skate spot and the basketball courts and the soccer fields to play with their friends and be on school teams, and we don't have to leave our area of town and create more congestion on our streets which we know is an ever-growing issue in our city. And lastly, so we can use our community gardens to grow our food and to give back to the community, and use the nature spots, and the pollinator gardens to learn and explore and really see what it takes to keep Portland green. So, in conclusion, I'd just like to thank you for having this city council out in eastern Portland for us to make it tonight. Thank you. [Applause]

**Wheeler:** Thank you. Very good testimony. Thank you. Karla, I am going to ask you to read 1222 into the record since the Parks Bureau has done both presentations, so I'll read 1222 and then people can be commenting on any of these plans:

# Item 1222.

Wheeler: Thank you. Sorry, just a technical requirement. Good evening.

**Mi Lovejoy.** Good evening. My name is Maya Lovejoy and I live in Mill Park. First, I want to thank you all for being here in our neighborhood to hear from all of us, and thanks to the Parks Department for all of your efforts to beautify our neighborhood. If you haven't had a chance yet to visit these park locations, the proposed locations, I urge you to do so. I ask you to walk around in their current iterations, take in the sights, take in the smells, watch out for broken glass and syringes, and imagine what these parks *could* be like if you approve these master plans. I have lived in Mill Park for about two years, and every single day, rain or shine, I have walked my dogs around this neighborhood. I often go to the parks around my neighborhood to play fetch. But I actually don't go to Mill Park or Midland Park mostly because I'm concerned about my own safety and my dogs' safety. From what I have seen of Midland Park from the windows of the Midland Library, it's not really a place that I would feel safe spending much time. That's why I urge you to approve these master plans to curate and improve these spaces and opportunities for myself and for my neighbors to walk, sit, play, and enjoy the outdoors safely and sustainably. We are proud of our vibrant neighborhood. And these master plans are a reflection and an embodiment of that pride. Thank you. [Applause]

Wheeler: Thank you. Appreciate it. Good evening.

Elizabeth Nelson: Good evening. My name is Elizabeth Nelson. I live in the Russell neighborhood. Though that is not the neighborhood in which the parks are officially servicing. In truth, they would service our neighborhoods as well because Midland Library is the local community library for much of northeast Portland. And the park there is right now extremely unsafe. It is unsafe because it has become a place for homeless to gather and sleep and live. And because of that, no one goes near that park unless they absolutely have to. And so, creating a space where children can be and where people can actually feel safe to go is extremely important, but it's also important to remember that these homeless people are all over east Portland. And we need to find a solution that gets them out of our parks, out of our trails, and into sustainable housing. Because even if we do build these parks, nothing is going to get them out of the parks until we find a solution for them as well as the parks. [Applause] Because there is syringes, there is garbage, and most of them do not want to live there. Most of them do not want to live there. Most of them are native Portlanders who have had hard times because of the raising of rents and personal problems that have caused them to lose their housing and forced out into these parks. They don't want to be there any more than we want them there. And this city council needs to find a solution that not only makes the parks pretty, but makes them safe by finding a solution for the homeless in Portland. [Applause] Because it has been east Portland that has taken the brunt of this problem. If you go down the I-205 trail, if you still go to some parts of the Springwater trail, if you go into the Lents neighborhood, if you go into the Russell neighborhoods, you will still see homeless camps still today using our parks and our open spaces as their living rooms. And this is not fair us as the homeowners, and it is not fair to the homeless who are forced to take this action because they don't feel safe in a lot of the solutions that you have given, or they are only short-term solutions that do not solve the long-term problems of homelessness in this city. [Cheers and applause]

**Wheeler:** Let me quickly address that. Because I don't want to take the conversation away from the parks conversation. But I do want to address this issue. Between the city and the

county, as you know, we created the Joint Office of Homeless Services two years ago. Collectively, we have now invested over \$100 million in prevention services, shelter services, housing, and, in addition to that \$100 million, the county invests heavily in drug addiction, alcohol addiction, and mental health services. We significantly increased the funding this year for what we call livability issues. So that's trash collection, needle collection, graffiti abatement... We expanded foot patrols, we expanded park rangers particularly on the east side. We are focusing on what we believe are humane solutions. We have had a lot of questions raised about the need for more emergency shelter. We actually have doubled the number of shelter beds that are available in this community over the course of the last two years. We're working with our state and our federal partners. You mentioned the foot path. That's actually ODOT facility, and so, we have been working with the state to get ODOT the resources they need for a compassionate response. And I always want to separate the question of criminal activity or the issue of criminal activity from homelessness. There are people on the streets who are truly vulnerable, who are struggling with addiction or mental health issues or economic issues. We want compassionate solutions, and we also want to uphold community standards and the law. And so, we are approaching this very much from a full spectrum. The situation is horrific. And we on this council know it. Just in my office alone, we get about 700 calls a week. And we spend a considerable amount of our time and resource on this issue. And just this morning, the city council voted another, almost \$2 million dedicated specifically to the issue of mitigating the homeless crisis in our community. So, I want you to know we do take it very, very seriously, and we are very much aware that it is a serious crisis here in our community. So, thank you for raising that. I appreciate it. [Applause] Commissioner Fritz.

**Fritz:** I wanted to add to that there are people living outside in parks in every neighborhood in this city including mine. So, in some ways it might be easier to address if it was just in one area. It's not. It's pervasive. Before we go on with testimony, commissioner Fish needs to leave, and so, he has asked if he could please give his vote and his comments so that he can get going.

**Fish:** Thank you. And I will be very brief. And I apologize that I have to leave. After a 12hour day I have hit my maximum, and I am struggling with some health issues and I just – I gotta get home and get into bed. First of all, we need to do more hearings like this out in the community. And I -- [Applause] and I know, from the community standpoint, we are more accessible when we come to you. Frankly, from our point of view, more people show up with diverse points of view. So, it's actually very beneficial to us.

# Wheeler: Agreed.

**Fish:** So, it's a win-win. Commissioner Fritz is probably our greatest champion for scheduling these evening hearings so that -- [Applause] so that people that are raising families or doing two jobs or just managing life can come and attend a city council meeting more easily. So, I applaud. And we heard from some other testifiers about that. So, I hope we do more of them. Second, before commissioner Fritz was the parks commissioner, I had the honor of having Parks for about four years. And we did a lot of master plans over that period of time. And so, I am became kind of a student on how you do these things, engaging the public, the design... I was here earlier with Amanda. We were here at, I think 5:00, where we got to do the pre-council meeting presentation on the designs. I met a number of you as we had dinner and talked about the design. I just want to say, personally, I think these are three of the most well-conceived and beautiful parks of their kind. And I compliment the community that has helped shape this. [Applause] Because it is ultimately your vision working with professionals that helps lead to these really stunningly beautiful parks. And finally, over the last four or five years, I forget the total amount, but

commissioner Fritz has taken money from the bond, from systems development charges, from the general fund, from every single pot, including a little drawer that Zari Santner had that had some money in it. And I think the total we are up to is close to \$50 million of new investment in east Portland. Now, given the deficit that we started with, \$50 million is a heck of a down payment, but we have more to do. We didn't have this resource called developer fees five or six years ago, and we certainly didn't have it during the recession. She has said we are going to prioritize spending that money in east Portland. And so, now we have three more beautiful parks that are slated. And here's my commitment: As long as I have the honor to serve on the council, I will work with commissioner Fritz and the parks bureau to prioritize the funding to build these parks out. And let's continue -- let's continue to extend the benefits of really a world class parks system that we have in this city to every corner of our city. And I thank you for the work you have done, and the work you have done really compels us to work together to find the funding. So, if I were here in an hour, I would vote aye on all three. So, thank you very much. [Applause]

**Wheeler:** Very good. Thank you for your testimony. We appreciate it. The next three please, Karla.

**Moore-Love:** Are Brian Flores G., Danielle Miles, and Rose, I believe the last name is Fields?

Wheeler: Good afternoon. Or good evening.

Brian Flores Garcia: My name is Brian Flores Garcia. I am a youth ambassador for Portland Parks and Recreation. And I am also a resident of east Portland. I didn't have anything prepared. I didn't know I was going to be speaking tonight, but since it's something that means so much to me, I figured that it was something that I should do. And since it's a big priority for me to have the youth voice and giving a platform for young people to be able to talk and give their opinions, and be a foundational part of the parks that they use. I thought it was really great that you guys came all the way out here and really engaged with us and really gave us an opportunity to talk. Which we don't get very often. A lot of us here don't have the time or the place or really the commitment to go out every day or every week or every time there's a city council meeting. And I really appreciate the fact that you guys did it here at my own high school. I think -- I mean, I spent a lot of time at Midland Library when I was a kid. My parents, they didn't speak English when I was younger. So, whenever I needed anything school-related. I mostly went to the library. There was always tutors, there was always librarians. There was always people there to help. And I remember spending a lot of time at Midland Park walking around with my mom and my sister, looking under bark dust or leaves, I spent a lot of my childhood there. And it means a lot to me that this park is being considered for, I guess, redevelopment. Restoration. I don't really know what the word is for it. But I know, out of experience, that recently it's become kind of a dangerous place to be. And I want so much for it to be a safe place for people to go to, especially in the community that I have lived in my whole life. And I know that I don't live as close to a park as I would like. But I know I would travel further if there was a park that was beautiful and that I loved and that meant something to me. And that really, really just brought it home, you know? Something that I could say, this is part of my community. This is something that I can be proud of. And this is something that they worked to make for me. And it means so much to me to see that there's a master plan as great as the one that there is, meant for kids just like me when I was four, when I was five. When I would do these things with my parents. It means so much to have these things here. And I really, really want to strongly support the creation of these parks. The implementation of all of these safe spaces for teenagers and kids. And even parents, you know? We all need a place to really care about in the community. And for a while, it hasn't felt like there was something that close to me that I could really care

about, you know? There's a lot of empty lots where I live. And there's only so much you can do with an empty field. And having a park that's meant for you to play in means so much. [Applause]

Wheeler: Well said. Thank you.

**Fritz:** If you want to get really jazzed, go to Shaver Elementary School in the Parkrose School District, and look at new park that we just opened there. Because then, you are going to see what yours could be like in a few years' time, except different, because it's the one that you designed.

Wheeler: Very good. Thank you for your testimony. Good evening.

Danielle Miles: Good evening. My name is Danielle Miles. So, I live in Mill Park neighborhood. My home actually overlooks the park. My son goes to Mill Park Elementary School. I am a lifelong Portlander also. So, thank you for -- thank you, commissioner Fritz, for investing the money in this design process. And I want to thank everybody who's put time and effort into this. I know it's been a labor of love for a lot of people. I just want to tell you about Mill Park because that is a big part of my life. If you were to walk around Mill Park on a sunny afternoon, it's true that there's trash and graffiti. But you would also see probably dozens -- I don't even know -- maybe more than 60 children playing in the park. There would probably be three informal soccer games. There would probably be games that I don't recognize because they come from -- they come along with people from other countries that they have brought with them. If you walk around Mill Park, you will hear children playing in a variety of languages. And that is what makes it so precious. Mill Park is bordered on two sides by apartment complexes. Many of those apartments are the homes to the children who go to Mill Park Elementary School. So, Mill Park Elementary School is 65% active English language learners. It's 100% free and reduced lunch. 65% active English language learners is a really high percentage. One of the highest in Portland. Many of those children are newcomers, refugee families. So, to me, I'm very excited about us gaining access to a beautiful space. And I am also concerned about displacement. And what would it look like to put anti-displacement measures along with a proposal like this? Because our community is so much more than the structures that you see when you drive through it. Our community is unique because of the many cultures that call it home. And it would just be a shame for us to beautify this park with the input of these people and with these people in mind, and then, for them to not be able to enjoy it once that ribbon-cutting ceremony comes through. So, I ask, along with some of the conversations that happened earlier, what are ways that we can keep this community intact and also improve the parks? Thank you. [Applause]

## Wheeler: Good evening.

\*\*\*\*\*: Good evening. Mayor and commissioners, my name is [indiscernible] I work for as sales for these parks. So, I am excited, you know, to work with these parks. So, I help my community to do the outreach and do the survey and share the resources about to the Vietnamese community. So, I bring her, she can share about that.

## Wheeler: Very good.

**Rose Fields:** Hi. Good evening. My name Rose. I thank you God because I have been this country. I really humble God and because God bless American, and I -- God bless American and [indiscernible]. That's why I happy being here. And I really happy because Midland Park have a library and a future. My children, my granddaughter, can come library and have fun the park. That's why I am really happy. Because you guys decide the park right nearby the library. Thank you for your guy [indiscernible] and thinking about future for the children. And I hope so the future God will bless all the [indiscernible] no homeless anymore. Every day, I thank you, God, because I have a house to live. And I sad for them because no house, live cold, Sometime I sick, I feel I have blanket cover. But many people

out in the street, I'm really sad. I thank you God every day. I thank you because God bless American. And they let me come here and enjoy honey and milk. I thank you God, and God bless you guys. Thank you God every day. And thank you, you guys thinking about future for the park. For the children. And I hope so, the library, my children, will come together and learn how many culture and [indiscernible] and love and read the Bible and read the library book and future no more homeless. I hope so. God bless America every day. Thank you. [Applause]

Wheeler: Thank you. Thank you for your testimony. Appreciate it.

**Eudaly:** I'd just like to add that we did or will be adopting 11 anti-displacement measures with the Comprehensive Plan. And I have been scrambling to Google them because, you know, I testified on them like two years ago, and I have forgotten what all of them are. But I share your concerns. And the fact we have included them in our comp plan isn't enough. We really need communities to demand that we implement them and to hold us accountable. Because that comp plan is boxes and boxes of, you know, documents. And I fear that it's going to be easy to lose track of things like that. So, thank you for raising that issue.

Wheeler: Thank you.

**Moore-Love:** The last three I show signed up for this item is Craig Rogers, Arlene Kimura, and Marge Crawford.

**Wheeler:** Very good. Come on up. Good evening. Would you like to start? Thank you. [Inaudible] Push that button.

**Marge Crawford:** Ok. There. My name is Marge Crawford. I live near the Mill Park Library. I have been here in the same house since 1993. I just want to get to the point. Is that our parks are a place for people to go. They have no place to go. So many people that don't have much money, they never go to the beach. They never go to the mountains.

Everybody needs a happy place to go. And so I'm talking about mental health. And so, I think these parks are vital for our mental health of our community. It can be the break that somebody needs to have before they go back to their family or go back to their job to help them sustain and maintain their lifestyle. It's also intercultural opportunities for people to come together and connect with each other. From different cultures, different backgrounds. Also, I think there needs to be, you know, regarding the homeless people, there needs to be a place that welcomes them. There needs to be a place that welcomes the homeless people. And I would like to propose park stewards that can help people in the parks get along and connect with each other. Because we're ostracizing them by saying "You can't be in our parks." And to show them a way they can be in the parks, and they can be part of a community. They can get support. Also, I would like to propose more lighting in the parks. I only saw one light in most of the parks. So those are my thoughts on the process. And I think those are really key points. I appreciate all the heart and the head you put into this. And I'm assuming you are going to vote for this, but the faster we can get this going, the better for our community. So, thank you very much. [Applause]

**Wheeler:** Very good. Thank you so much. Arlene, I would like to give you the last word, if you don't mind so -- thank you.

**Craig Rogers:** Good evening. My name is Craig Rogers. I lived in this area since 1978. So, what I want to share with you is some of my experience and opinions. And this Midland Park, it's beautiful. Very beautiful. I wish it was my backyard. I wish I lived in the middle of it, but it's not safe. Safety does not equate to beautiful. And I was there when Midland Library was created. And the park was already there. It was a dedicated bird sanctuary by Mike Houck, and actually, some of it, they were gonna build a parking lot into, but we saw that that didn't happen, so the parking lot is the size that it is. All the same flowery words were said about it back then, when the library was built, that are being said right now, and look what happened. You know, that's where the park rangers need the tools to enforce standards. And obviously, they aren't there now. So, what's to say they're going to be there in the future unless something different happens? Because I have had areas right around my house and watched them go down. So, park rangers can be an integral part of keeping these safe, beautiful places. And even if there's a 24-hour light, that's not going to be enough. Because this is heavy woods around this center core area that you can't see into. So, part of my experience, regrettably, was just probably guarter mile from Midland Park is Ventura Park. And I was riding my bike past there in the early Eighties, and there's a lady just wandering around the middle of the street beside herself. She doesn't know what to do. It was just terrible. And her young boy was missing, and he was there at the park with his older brother. And eventually they found his DNA at a residence in Oregon City, but they never found his body. So, it ended up in the dumpster. If anybody -- it was just terrible. But that's why we need to make these more than just beautiful. We need to make them safe. Safe. The odds in the kids' favor. Because I have seen it -- I have seen enough - the cycles. The same flowery words and then, look what happens. Like he they said, go take a walk in it now. So, please be prudent. Make some really intelligent decisions. It's certainty versus risk, possibility versus probability. You want to make the odds in the kids' favor. [Applause]

Wheeler: Thank you. Appreciate it. Arlene, looks like you get the last word.

**Arlene Kimura:** Ok. Thank you very much. My name is Arlene Kimura, And I live in east Portland. And first of all, I want to thank the mayor and other commissioners for coming out and having city council hearing here. As you can see from the audience, they absolutely feel that they are part of the city. And it is really important that the people feel recognized. And coming out has done this. I also want to thank the Parks Bureau Staff. Amanda, your leadership in getting these parks done, it was, I think, a hard-fought battle initially, and we have now seen the value of it. The parks are great. The Parks Bureau has put more money into east Portland in the last few years. I was at the opening of Luuwit View. I look forward to the opening of Gateway Discovery. I also want to say, though, that there is a caution and that we cannot use the parks as a place for the homeless. And we all know that, that the anti-displacement strategies that are part of the east Portland action plan addresses that. But it takes all of us to work on it. And I want to thank you very much for your patience and for listening. And for this great community that knows what they want and they're going to work really hard to help you get it. Thank you. [Applause] **Wheeler:** Thank you. Thanks to all of you.

Moore-Love: You have five more. That was the end of [indiscernible].

**Wheeler:** Okay. Very good. Next three, please. Let me do this, because we really want to take the vote and not lose our quorum. So, could the five people who are signed up, who have not spoKen, could you just come up, state your name, and briefly, briefly make your case? And I apologize for that, but we don't want to lose the quorum. So, if you could call those names.

**Moore-Love:** Karina Ignashov, Sherry Willmschen, Ron Clemenson, S.B. Lango, and Mark Boucher-Colbert.

**Wheeler:** Very good. Thank you. And I'm sorry. We had some technical difficulties that set us back, but we still want to hear a few words. Thank you. Why don't you go ahead and start, please?

**Karina Ignashov:** My name is Karina Ignashov, and I represent the Slavic community. Is it ok if I just read it? Just short. I had something prepped. So, I represent the Slavic community that lives in the southeast Portland, specifically the Division 148th area. And many of our families chose this location years ago because it was affordable, especially for families with kids. And we are a multiple-children family. We have 15 in our family alone.

And we really – culturally, we really like the outdoors, kids playing outside, but we don't have that in the community at the moment in our neighborhood. So, we either drive elsewhere or just are limited to our backyard. And I am really excited for this to happen, for the garden, the dogs area, and I'm really hoping it's going to happen in the near future rather than later. Thank you. [Applause]

Wheeler: Thank you! Appreciate it. Good evening.

**Sherry Willmschen:** Good evening, and thanks for coming out to east county. My name is Sherry Willmschen. I have lived in east Portland for 40 years. And raised my sons here. And now I have grandchildren. And I live very, very near to 150th and Division. I am on 154th. So, I would be so excited. I love the plan, hope it can go forward, and like I've said before, hope it's available to my grandchildren that are two and four before they become too old to use it. I mean, everything in it is something that children can use and families can use and have a fun place. Thank you. [Applause]

**Wheeler:** Thank you. Appreciate it. Thank you for all your hard work on this. Good evening. It's good to see you again.

**Ron Clemenson:** Good evening. Ron Clemenson. I have lived out here for 50 years now. I have been a member of the Parks Coalition of East Portland. I want to thank Amanda for coming last week to our meeting, and we renewed our efforts to get something really going. I have a completed master plan. It was in 2009 that that was completed. I've given an email to Amanda, and she can pass that on to you and the rest of the council at her convenience. Which gives an outline of what it's about and the costs. So, without taking a lot of time to go into that, I would just say, it's time now, it's been almost, well, nine years. And so, we've gone that route. And now it's time for boots on the ground and shovels in the ground. And we can do some things to begin the process of developing the Park Lane park at 155th and Southeast Mill Main. As David Yamashita said several years ago, as part of the parks management, it's a beautiful place, it's a gem, it's a view of Mount Hood, and it's a place where we can recreate. And I hope we can get started on the process next year early. Thank you.

Wheeler: Thank you, sir. Good evening.

Mark Boucher-Colbert: Hi. I'm Mark Boucher-Colbert. and I work at Franciscan Montessori Earth School, which is at 148<sup>th</sup> and Clinton, and from our property, I can look across to the proposed park at 150th and Division. I am the garden specialist there, and I have been doing that for the last 11 years. And I know for a fact, from at least nine of the 11 years, and perhaps for a decade prior to that, our grounds, our nine-acre grounds, served as the de facto park for the area. We had a policy of open gate after school and during the weekends, and scores of residents would come on to enjoy everything from a full-sized soccer field, various play structures, a gravel walking path, et cetera, et cetera, because they didn't have any other facilities around. And we work welcomed that, and we reached out to the neighborhood, we had signs posted of welcome and such. Unfortunately, two years ago, we had a serious act of vandalism that burned one of our play structures. Our insurance agents required us to lock the gates, and we have not been able to welcome the public in the same way. That has not stopped people from coming on our grounds. And it's now one of my unfortunate duties to escort kids, for example, on a summer day, shooting hoops, take them off the grounds. And as I watch them walk away, I wonder, "Now, what are they going to do in these next two, three hours when they would have spent recreating, having a great time with their buddies, now they have time on their hands and nothing good to do." So, I have had the pleasure of working with Laura Laurette at Arbor Glen. We hold a free summer camp for all comers, gardening and cooking camp. And I, in addition to working with the privileged kids who can attend a private school, and enjoy the rich grounds that we offer, I am happy to work with her and the kids from Arbor

Glen. I see the kids as equal. I see them having the same needs and desires. We believe that a rich environment stimulates kids' health and their learning. And so, I really want to support this park at 150th and Division. We have held three events at our school. They have been electric, visionary and joyous. My hat is off to the parks department for such inclusion and just wonderful visioning. And now, I think it rests with you to find the money to make this incredible vision happen. Thank you. [Applause]

**Wheeler:** Thank you. Thank you, everybody, for your testimony. Colleagues, do you have any further questions of Parks Bureau Staff? Karla, on item 1221, please call the roll. **Eudaly:** We have two votes?

Wheeler: We've got two votes. 1221 and 1222.

**Eudaly:** I'm just going to say aye.

Fritz: I'll just say aye. I'll make my comments the next one.

Wheeler: I want to say one quick thing.

**Eudaly:** Oh, mayor. [All laughing]

**Wheeler:** Just quick! Just quick! I want to thank you guys. I want to thank commissioner Fritz who –

**Fritz:** Chloe and I are going to do speeches, but we're going to do them on the second one.

**Wheeler:** You're going to do them on the second one! Then I vote aye. The resolution is adopted. [All laughing] Please call the roll on 1222.

**Eudaly:** Oh. Okay. Well now, I will just, [laughter] steal your thunder, thank everyone who came out tonight, [all laughing] by name – no, just kidding. Um, no, I want to thank everyone who helped make this happen, especially Commissioner Fritz, I am a fan of these evening, moveable meetings, although I am going to put in a request that they don't come at the end of an 11-hour work day, [laughter] because we've been hearing from a lot of people, and I really want to be able to attend to attend to everyone here. So, thanks again for coming. It is really wonderful to see new and old faces in the crowd. And I'm really excited about these parks. And more excited about possibly moving to east Portland one day. So, I vote aye.

Fritz: Well, thank you, commissioner Eudaly, for being here, and also commissioner Fish and the mayor. This is amazing. Thank you so much, this community has put these plans together in a way that maybe they have never been put forward before. So, I was talking with one of the consultants at the gathering beforehand, and she said that the immigrant folks who participated, that they couldn't believe that the government would actually want to know what they think, and actually would want to do "what they want us to do." So, I know that government often gets a bad rap. But we try. And with each one, we get better. Now, I live seven and a half miles from City Hall. We are about 10 and a half miles here. So, I don't live quite as far, but I live in a very park-deficient area, until we put in a park in 1995. That is so outdated now. The stuff that is going in now is absolutely phenomenal. So, if you just want to get even more excited about these three park plans, go to Luuwit View Park next to Shaver Elementary School in the Parkrose school district. It's amazing. Even in the middle of winter, I can only imagine what it's going to look like in the summer. So, thanks to very much to everybody for these amazing plans. I am struck by how they're so different. The two plans with a very similar process in terms of what the city is doing, resulted in three very different plans. The Mill and Midland plan is in three languages, The Division at 150th in five languages. I don't remember ever seeing that before. Linda Robinson said that a park, to her, has to have a bench and trail and a sign. My bottom line, it has to have a loo. So, I am really happy to see that all three of these have loos, and that is an essential part of basic services. And so, I too, could really go on a lot. And I have made copious notes because I do agree with the things about displacement. When you've

got these fantastic parks, people are going to be offering you cash to sell your homes. So, we need to get ahead, we need to be thinking about that now. Now, I mentioned, Luuwit View just got done. I don't want to dampen the enthusiasm, but they have been waiting 40 years to get that particular park from when it was acquired for a park to that. So, we've all got a lot of work to do. I think the Division 150<sup>th</sup> plan is \$19 million approximately. So, we may need to do a bond measure. We may need to have other things other than the system development charge, impact fees. because sooner or later, those are going to dry up, and also, they are just not enough for the amount of work that needs to be done here. The amount of investment that you deserve here. So, as long as I am the parks commissioner, we will continue to invest here. I want to particularly thank Mike Abbaté, the director of Portland Parks and Recreation and the phenomenal changes that have happened in Portland Parks and Recreation under his guidance. All the staff who are here tonight, Pooja Bhatt, my senior policy adviser, Christina, my whole team, I'm just so grateful that we were part of this. Aye.

**Wheeler:** So, I think this has been a lot of fun. And I appreciate this. And I appreciate people who have worked a long day and then came out here to be part of this until 9:00 at night tonight. I am motivated for us to do more of this. I think it's great, and... [Cheers and applause] I hear from people all the time – you know, we do hold city council meetings typically on Wednesday and Thursday, but they're during the day, and they are downtown, and I've always thought that's kind of funny because most people actually work during the day, and it's very difficult for people to get downtown. So, I hope we do more of this. I hope this sets a trend. I think this was very successful. Commissioner Fritz, thank you for orchestrating this so that we could talk about the east Portland parks in east Portland. I think that's great. And I want to appreciate the Prosper Portland folks who are here earlier talking about some of the economic development strategies. At any rate, I am highly motivated. Thank you for being here. I vote aye. The resolution passes. And we are adjourned until 2:00 p.m. Tomorrow. Thank you, everybody.

#### At 8:45 p.m. Council recessed.

### November 8-9, 2017 Closed Caption File of Portland City Council Meeting

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# November 9, 2017 2:00 PM

**Wheeler:** Good afternoon everybody this is the November 9, 2017 -- whatever day it is, afternoon session of the Portland city council. Karla, please call the roll.

#### [roll call taken]

Wheeler: Karla, please read the first item, the proclamation.

## Item 1204.

**Wheeler:** Colleagues, veterans as I'm sure you all know and agree are an exemplary group of people who often contribute service well after they have taken off their active military uniforms. I know I don't have to tell the veterans in this council chamber that because they live this reality every day. We're here today to thank our current servicemen and women and veterans for putting their lives on the line and protecting our country and our community. We offer our deepest gratitude. Today we are going to read a proclamation that honors veterans in our community on behalf of all of us at the city of Portland. Before I do that, I would like to call on some of my fellow commissioners for their thoughts. Commissioner Eudaly?

**Eudaly:** Thank you for being here today. I have a limited experience with the military, which should come as no surprise to anyone who knows me, however, I do feel a deep connection appreciation to posts 134 through my friends Sean Davis and I have gotten to know an incredible group of veterans who have used writing as a tool for healing themselves and also sharing their unique experiences with the rest of us. Few of us will understand the depth of your service but we're certainly very grateful and happy to be here today to honor and recognize you and celebrate veterans' day.

Wheeler: Thank you. Commissioner Fritz.

**Fritz:** Thank you mayor. This is really nice because it will be a three-day veterans' celebration with the holiday tomorrow and then the parade and things on Saturday. I am very grateful to the American military. My grandfather was a stretcher bearer in world war I in Europe. He said that he told me once they were just hanging on until the Americans came in because he knew as soon as the united states came in that we would win. Then my mother was evacuated after the blitz in London and being bombed in Liverpool she was evacuated here for three years during the war and had to leave to go back before dday because they knew that after d-day that there would be no room on any of the ships because it was still war time she had to leave without telling any of her friends goodbye and just basically go back to a country that she had not been for most of her formative years but she said the same thing, that we just were waiting for the Americans to get in. So from my perspective as a former European we have a great debt to pay to the American military that twice you have saved the world, guite literally. I appreciate your ongoing work, I appreciate everybody who will honor the folks on veterans' day. It was one of my great honors in my first two terms of council to change the name of the memorial coliseum to the veteran's memorial coliseum because we need to remember who it celebrates and I'm very happy to continue supporting that issue. Thank you again. Wheeler: Thank you commissioner. Commissioner Fish.

Fish: I'm very pleased mayor you're going to be reading a proclamation. I'm looking forward on Saturday to participating in the Hollywood veterans' day parade which I think is the largest parade of its kind in the state. This year I'm not going to walk, I'm going to go in a car. Then of course our friend tony starlight hosts the speeches that follow and we honor a particular veteran and we also have distinguished guests to remind us about the deeper meaning of service and sacrifice. My dad was in the navy, so I grew up hearing stories about all the decks he swabbed, and my grandfather was in the army, and he fought in the trenches in France and during some of the bloodiest conflicts. Interesting, they both became people who were deeply committed to peace through their military experience. I always found their views on these things carried more weight than other people that I often heard from because both of them had seen the side of war which is so raw and ugly and had seen people die and the carnage. So, both in their public lives became deeply committed to trying to avoid war and to use diplomacy and other means to prevent wars knowing wars often end up in very brave men and women being sacrificed. It's appropriate for our city to honor our veterans and I look forward to joining the community Saturday at the veterans' day parade celebrating with all of our friends the work they have done for 200 years to keep us free. Thank you, mayor.

Wheeler: Thank you, commissioner. I would like to recognize and thank the veteran's empowerment team here at the city of Portland for their support and their contributions to the city of Portland. As many of you know that support mentor's employees of the city of Portland who have affiliation with military service. They also internally advocate for needs of veterans here in the city and all of us on city council are very, very grateful for the leadership provided by those individuals. So, I will without further ado read the proclamation. Whereas the first veterans' day proclamation was signed on November 11, 1954 by president Dwight d. Eisenhower to pay homage to all of our veterans who've contributed to the preservation of this great nation. And whereas the brave men and women of our army, navy, air force, marine corps and coast guard exemplify selflessness and steadfast commitment while risking their lives to ensure our freedom. And whereas wounded and suffering military members and veterans who return home honor us with their dignity, courage and valor. And whereas veterans deserve the utmost respect and support which they have earned while defending our homeland and whereas we admire and stand beside the families and loved ones of those who have served and currently serve in the immense burdens that they bear. And whereas we're continually grateful for the freedoms we enjoy in Portland and across the united states thanks to the service and sacrifices of the men and women in our military. Now therefore I, ted wheeler, mayor of the city of Portland, Oregon, the city of roses, do hereby proclaim November 11, 2017, to be veterans' day in Portland, Oregon, and encourage all residents to honor those who have served and those who currently serve to preserve our principles of justice, freedom and democracy. Today, colleagues, we have Nicholas Carroll here representing veterans, he's with vet, here to accept the proclamation on behalf of the city council and to say a few words. If there are other veterans in the room who would like to join him at the dais we would certainly appreciate the opportunity to hear from you as well. Mr. Carroll. For the record, if you could state your name although it's redundant but thank you.

**Nicholas Carroll, Office of Neighborhood Involvement:** Nicholas Carroll. I work for the city of Portland noise control office and I served in the navy for five years and my last ship was the loudest ship in the navy the aircraft carrier. I think it's appropriate that I work in the noise office, I handle all noise complaints for the city it's not an easy job. Thank you, mayor wheeler, for your proclamation and support on Monday for unveiling the display that we have in the atrium and commissioner Eudaly, Fritz and Nick Fish I appreciate both of you, Fritz and Fish for participating in last year's parade and hopefully we will see you again on

Saturday if you are able to. So, I wanted to share a little bit about the veterans team. I started working for the city last year and that's when Matt Calhoun was actually the leader of the group he was elected by the vet team to be our leader and I'm the administrator. We formed a group of veterans and we meet once a month and we have different speakers, we have done different projects such as volunteering to help fix up a house that somebody else couldn't do that's a big bds project multiple houses and we picked a veteran's home to help. We've also had speakers share about volunteer opportunities at the hospital. v.a. groups, nonprofit v.a. groups and different services provided for mental health and homeless vets. Mostly we advocate for city employees, people trying to get a job with the city, sometimes it's difficult for them to translate their experiences from the military into what the city bhr looks for, for qualifications for the jobs. So, it's hard to translate especially when they are not familiar with the language that they need, so a lot of people are -- they have leadership experience the 19, 20, 21 so we need to help them be able to find the right words to apply for the jobs and hopefully get some city jobs. Within the city one of the things that we did recently when rick best after that tragedy we had a session where people who worked with him in bureau of development services, they shared what he was like in person, their memories of him, great tribute. I didn't know him personally, but it was nice to hear other people what they said about him and he sounds like an honorable guy. It was a deep loss for our vet group and we also talked about what we would do in a situation like that. When to intervene, when not to intervene, how do you feel safe and because of that meeting we had when I saw an opportunity biased center training that was offered by irco I took that opportunity to learn. From that one session I learned that I would have made all the wrong mistakes, so that kind of training was helpful for those kind of situations. Finally, I wanted to mention we got a write-up in the league of Oregon cities magazine. If you have it I would recommend reading it. It's on page 28 Matthew Calhoun is mentioned in it and it talks about our group.

Wheeler: Great thank you. We appreciate that. Thanks for your leadership.

Jeff Selby, Office of Equity and Human Rights: Good afternoon, mayor Wheeler and city commissioners. I'm Jeff Selby, equity and communications manner for the office of equity and human rights, also a member of the deep executive committee and army combat veteran. I would like to thank city council and city of Portland for its recognition of our warriors today and our contributions to our communities. During my ten-year tour in the army I had the honor of serving with a diverse team of soldier's airman, marines and sailors. I served alongside our nation's best, people who identified as lgbtg, people of color, immigrants, people of all faiths, women and men. Let me ask what image comes to mind when you think of the military veteran. As we gathered with mayor wheeler in city hall on Monday to unveil the veterans display one couldn't help but notice the diversity in the atrium. For many observers I'm sure meeting our city's diverse military veteran staff made them reflect on their assumptions of what a warrior looks like. When you employ your equity lens as you consider every policy I urge you to continue to consider the impacts to our veterans and currently serving military members who live in Portland and also work for our city. Once again, I thank you for your continued support and recognition of veterans' day today.

**Wheeler:** Thank you, gentlemen. We really appreciate it. Would you mind if we met in the front and took a photo?

Carroll: Sure.

**Wheeler:** Great. Thank you. If there's any other veterans in the room, we would invite you to come up and have a photo with us.

Wheeler: Thank you. [applause]

Wheeler: All right. Karla, please call the next item.

# Item 1217.

Wheeler: Commissioner Fish.

**Fish:** Thank you, mayor. As you'll recall, the bes team was here yesterday at 9:30. They spent the entire day with us went to David Douglas hoping to be heard. Came back, camped out in here because they were hoping this morning we would start early and here they are. This is the embodiment of public service.

Wheeler: So, we're continuing this until next Thursday? [laughter]

**Fish:** We're joined by Scott Gibson, bes manager for design services, Margaret Russell, project manager and Debbie are you.

**Debbie Caselton, Bureau of Environmental Services:** Public involvement. **Fish:** The public involvement person. Well great thank you for joining us. The St. John's cathedral park sewer rehab project will re repair and replace severely deteriorated sewer pipes, manhole and related infrastructure in the St. Johns and Cathedral park neighborhoods. This project is part of environmental services large scale sewer rehabilitation program to maintain and improve the sewer system throughout the city. Project is set to begin in April of 2018 and will be completed by the summer of 2019. I have actually reviewed the map on this and Debbie has significant impacts both residential and commercial. This one is going to even test you and you're the gold standard. Here from the bureau of Environmental services more information, Scott, Margaret and Debbie. **Scott Gibson, Bureau of Environmental Services:** Thank you commissioner Fish,

mayor. I forgot my reading glasses and I'm going to turn this over to Margaret to take it away.

Wheeler: Is the microphone on?

**Gibson:** Seems this microphone is not on.

Moore-Love: It's lit but Debbie would you tap on yours see if yours is working? Wheeler: Maybe just swap it out. That for whatever reason doesn't -- that is the one. Margaret Russell, Bureau of Environmental Services: Great. My name is Margaret Russell, senior engineering associate with bureau of environmental services and I'm the project manager for St. John's cathedral park rehab project. This project is part of the large-scale sewer program as commissioner Fish mentioned. It's number 31 out of 39. You can see on the screen on this slide that our project is shown in green. The St. John's cathedral park project is bordered by north Columbia boulevard, north reno, north gilbert and then also north Edison on the south. The project is going to rehabilitate severely deteriorated sewer pipe and also construct 19 sewer -- excuse me, six sewer extensions for 19 nonconforming sewer properties, it's going to be replacing mains, laterals and manholes and will increase the sewer capacity in the area and the reliability in the area. It's going to be protecting public health, property and the environment by reducing the risk of sewer releases to homes, businesses and streets. As an overview of what the project will do, we have 76 pipe segments for 15,000 linear feet of pipe. It's a typical large-scale sewer project with sizes of pipe from 8 inches to 27. The majority of the diameters are 8 inch to 12 and as commissioner Fish mentioned it's primarily in residential but we do have two odot right of ways and there is some work in downtown St. John's. To show you some of the defects that the project will repair, on the top row we have main line defects. The first one is showing deteriorated concrete pipe, the next is broken clay and then in the far-right upper right it's the deteriorating rebar that is exposed in larger diameter sewer. Other defects we also deal with are broken lateral pipes and holes in laterals often at the main of the sewer. For an overview of the construction methods we have six segments where we have localized spot repairs to the main. We have lining for 17 segments and open cut construction for 34 segments. Also, on this project for 19 segments there are -- we will have either open cut or pipe bursting proposed that the contractor will bid on when the

project goes to bid. I'll explain a little more about that on the next slide. This approach for being able to bid on 19 segments open cut or pipe burst is being pilot tested on St. John's and also on the Portsmouth university park project that will be coming up later in the spring.

**Wheeler:** Are you going to explain what those two different construction methods are, open cut and pipe burst?

**Russell:** Yes, open cut construction is when a trench is cut through the middle of the street and then pipe is laid, old pipe is removed and new laid. Pipe bursting is where you would have a trench at one end and receding pit at another end and you would burst the pipe under the ground without opening up the pavement. You have to have proper geological conditions under the soil for that, you also have to have different slope for the pipe and the existing pipe has to be in a state that replacing it can be done through pipe bursting.

Wheeler: Thank you.

**Russell:** Those are the two. For the pilot bidding approach, the reason this came about is because several recent large scale sewer programs have had contractors proposed to change orders for the construction method during construction to change from open cut to trenchless pipe bursting after the project has been bid. The goal of this contractor choice approach is allowing the contractor to select the preferred construction method during the bidding phase when pricing is expected to be favorable for the city. The option of selecting the construction method such as lining or open cut only. The only two options for construction in these contractor choice segments of pipe are open cut and pipe bursting and lining have typically been bid on a linear foot approach. This approach is expanded in this pilot program to all segments that are being pipe replaced. The contractor will provide a cost per linear feet for each pipe run in the project.

Fritz: Which one tends to be cheaper?

**Russell:** Pipe bursting. There are factors that are involved such as how many laterals you have on a segment because even if you burst the pipe you have to dig down where the laterals are. So, pipe bursting is very affordable if there are few laterals that have to be open cut.

**Fritz:** When they change their minds in the middle of construction which way does it generally go?

**Russell:** It usual usually goes from open cut construction to pipe bursting and it also allows contractors who are experienced and feel -- have equipment for this gives them an opportunity.

**Fritz:** So, they bid it on the more expensive option and then they do a less expensive one. **Russell:** That is in the past you could have an open cut section of pipe and during construction if the contractor saw there was a cost savings and that cost savings is shared between the city and the contractor.

Fritz: That's what I was wondering. Thank you.

**Russell:** This allows it to be done in advance of construction so there's less change orders, less shuffling of paper, it allows it to be done ahead of time.

**Fritz:** Thank you. Once again, commissioner Fish, you've managed to make something like this extremely interesting. Thank you. [laughter]

**Russell:** So, for our public outreach, there's been extensive coordination with over 300 email addresses getting mailings as well as 600 addresses getting mailings from the public involvement staff. They have been at tabling's at presentations at neighborhood associations. The public involvement staff have been working closely with the St. John's

boosters, which is the local business association, to help mitigate any impacts throughout this project. We also have noise variances which we have requested and been granted in seven locations which are for the typical reasons of having traffic restrictions and/or the lining of the pipe has a curing time that lasts into the evening.

Wheeler: What does cipp stand for?

**Russell:** Lining of pipe and when you put a line through the pipe and then you have to cure it.

Wheeler: Ok, thank you.

**Fritz:** Are these the main disruptions the night, the noise and the traffic or is there a limitation on when people can flush or anything like that?

**Russell:** Whenever you're lining there would be a limitation that gets where you aren't to be flushing and they plug the lateral and usually if the length of time is short enough just plugging the lateral is good enough, the flow can occur. There's only if you had a substantial amount of flow where there might be restrictions for a building to not flush or use their toilets.

**Fritz:** So, does most of your public outreach focus on traffic and the noise? **Russell:** Yes.

Fritz: Is there ever a time when you might say.

**Caselton:** Yeah, for the night work, the reasons for the night work is specifically because of the traffic restrictions. We are required by transportation and the office of or the Oregon department of transportation to have those restrictions. We don't normally like to work at night, it's more expensive, it's not as safe. Then when we did have the public involved in this they actually came to the noise hearing, members of the public and they said they were extremely impressed. Kudos to the noise board for their really felt they were looking out for the public as well as our bureau was too. I happen to have two projects that night I was presenting, so it was exhausting night, but the noise board really does try to work with us and they understand what we have to go through to get this, but luckily the St. John's boosters were extremely relieved to hear we're doing night work on Lombard and downtown St. John's, which was a requirement but also will help with the businesses. Russell: Finally, for our engineer's estimate as was stated its \$7,740,000. Our level of confidence is moderate. While the scope of the project is typical of past projects, we have a higher level of uncertainty due to this new bidding approach as well as the input from the contracting community indicates that bidding prices may be rising in Portland due to the labor and material availability from the rebuilding efforts in southeast united states.

**Fritz:** If it turns out to be more expensive we often get coming back to say we need more money for the contract. If it turns out to be less expensive does the contractor just keep that or is there some way of splitting it between the city and the contractor?

**Russell:** The contract, the competitive bidding that the contractor will be putting in and whoever gets the lowest bid and that's the price that we will pay for the materials for this contract.

**Fritz:** If they save money or they get done quicker they pocket it and we don't get any of it?

**Gibson:** So, do you mind?

Russell: Go for it.

**Gibson:** What we have seen is we don't have a complete understanding of the basically the finances of the open cut versus the pipe bursting methodology. It's a new technique, new tools and we believe it's saving money for the contractors. What we wanted to do in this case was if you imagine five contractors bidding with the lowest price, by letting all of them know these two options are available, letting them estimate what they could do with their tools, with their equipment, they can give us the best price in advance and they will be

competing against each other to offer the best price for us. What we have seen in the past is only select contractors had this ability. They would basically assume that this kind of substitution would be made and they would come in under the other bidders and we didn't feel like we were capturing that cost savings.

**Fritz:** Right. I find it troubling when companies get it because they are the lowest bid and then they come back and say actually no we need to do more. The other thing I just discovered this week about pioneer courthouse square renovation there was built in to that clause that if there were any savings over the estimate that the city would get 75% and Howard S. Wright would get 25% which seemed to me very generous, especially when Howard S. Wright then donated their share back to the city, but it does seem like just in contracts in general that it would be good to have some kind of incentive to stop gaining it by bidding low and then coming back and also they get to keep some but we get some as well.

**Gibson:** I think we have been trying to describe a process that we put a lot of thought into in this conversation. I think what we may have missed is that we believe by allowing the substitution for pipe bursting before the bids and letting the contractors know how we will evaluate that we will encourage all the contractors to make that substitution, drive prices lower for the city. We met yesterday with the northwest underground contractor's association which are all of our contractors went through this with them yesterday to make sure they all understood what the intent was so that they knew going into it that they should offer us the best price they possibly could afford based on their tools, their individual abilities and skills.

**CaseIton:** Not to mention the time saver, which is a savings with hourly billing rates as well with the paperwork.

**Russell:** In conclusion, this project is planning to advertise in December and begin construction in April with a 18-month construction period. At this point are there further questions?

**Wheeler:** Colleagues? Very good. Are there any people signed up for public testimony on this item Karla?

**Moore-Love:** I didn't set out a signup sheet.

**Wheeler:** Anyone want to testify on this item? Seeing none, this is a first reading of a nonemergency ordinance, it moves to second reading.

Fish: Debbie we'll see you Saturday with the deep?

Caselton: No.

Fish: Are you depraved?

**Caselton:** Oh, I'm not no, sorry, but we'll be well represented, so thank you.

Wheeler: Very good, we have no other business. We're adjourned.

## At 2:35 p.m. Council adjourned.