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RELATIONS COMMISSION

Youth Outreach  
Youth Gangs Program

Monthly Reports  
April 1989

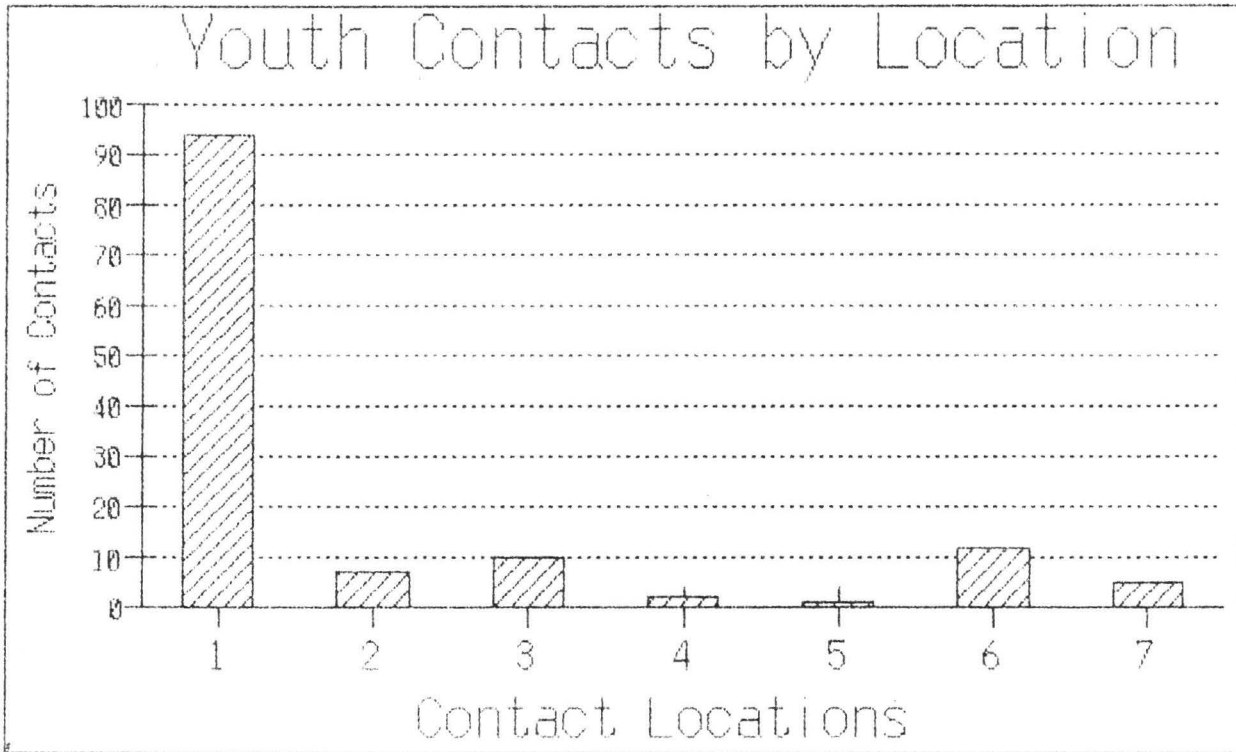


Figure 1

Direct contacts with youth are tallied by location of the contact in figure 1. The location codes and counts are:

1 - School (public and private)	94
2 - Street	7
3 - Home	10
4 - Park	2
5 - Hospital	1
6 - Community Center	12
7 - Other	5

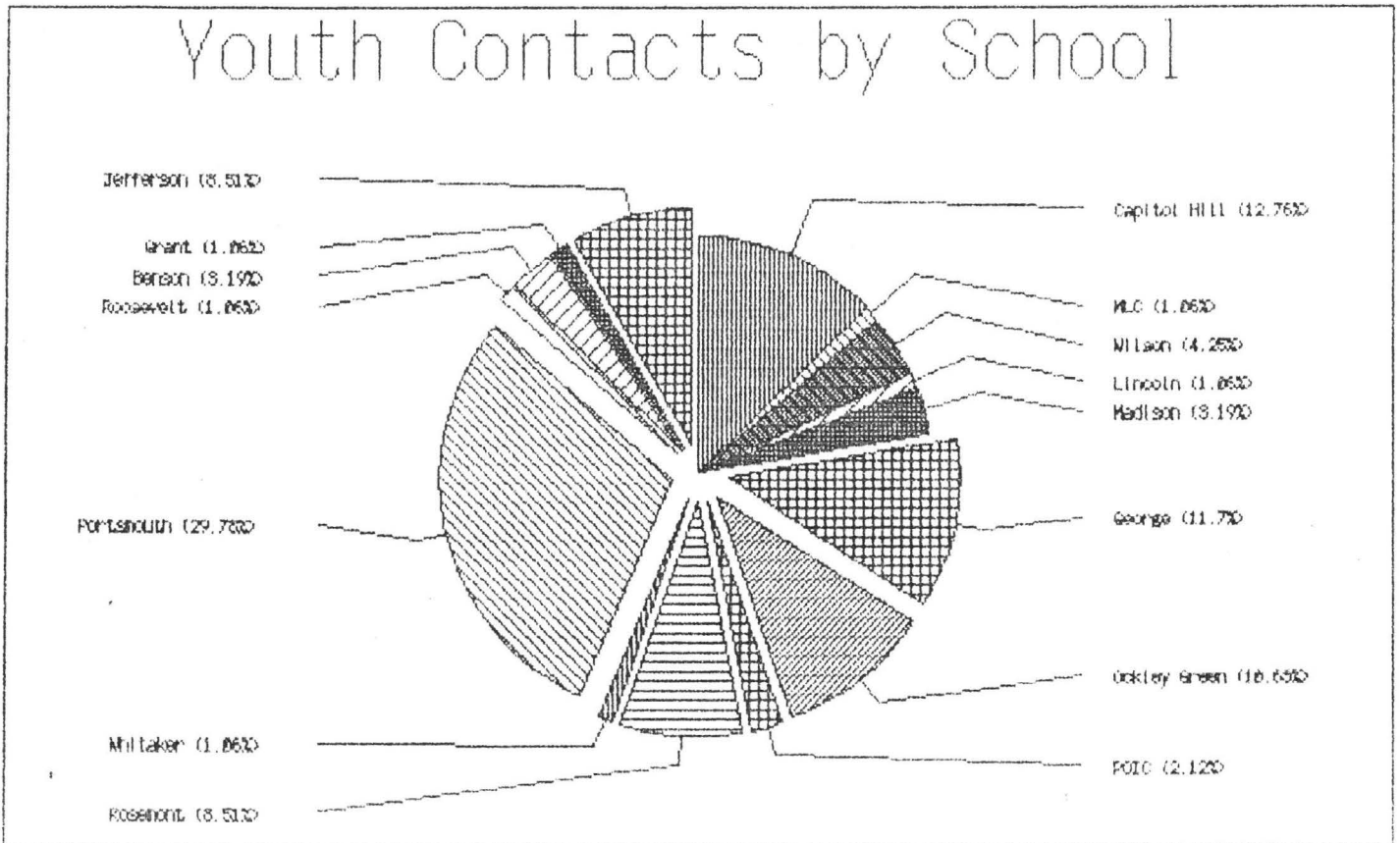


Figure 2

Distribution of youth contacts at schools is shown in Figure 2. The schools in North/Northeast are grouped together; all other schools are shown in a second group.

Jefferson	8	Capitol Hill	12
Grant	1	MLC	1
Benson	3	Wilson	4
Roosevelt	1	Lincoln	1
Portsmouth	28	Madison	3
Whitaker	1		
Rosemont	8		
POIC	2		
Ockley Green	10		
George	11		

Referrals

April 1989

(3)

Source of Referral

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School	22
Parent	5
Friend	2
Self	3

(30 new, 2 re-referrals (followups).)

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Ethnicity

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Sex	Black	White	Hispanic	Indian	Other
Male	13	1	1	1	
Female	14	1	1		

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Type of Service Desired

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Job Search	5
Behavior Counseling	8
Aggression Control	7
Gang Counseling	11
Protection	2
Truancy	4
Medical Assistance	1
Problems at Home	4
Mentor	1

(Some referrals desire more than one service.)

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Agency Referred to

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Job Corps	2
PIC	3
SE Youth Service Center	1
Salvation Army	1
Kaiser Hospital	1

Phone Contacts

Reason for Call	Number of Calls to Youth or Family Members
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Employment	5
Regarding Sibling	3
Requesting Mentor	1
	<hr/>
	9

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 Hotline Calls
 

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Referred to Youth Gang Project	10
Referred to Other Agencies	24
Information Only	14
	<hr/>
Total	48

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 Hotline Caller Reported:

Drug Activity	14
Gang Activity	15
Potential Violence	3
Graffiti	4
Other Information	5

## Hotline Caller needed:

Information	5
Help with family member	4

(Some Hotline Calls fall into several categories.)

Presentations

Type of Audience	Number	Number Present
Service Provider	1	10
Educators	4	30
Parents	2	27
Youths	3	33
General Community	4	96
Media	<u>2</u>	<u>3</u>
<u>Total</u>	16	199

Consultations

With	Number
Educators	17
Youth Employment Agencies	20
Parents	11
Youth	34
Law Enforcement	<u>5</u>
<u>Total</u>	87

Hotline Reporting Log

Reported Dates: April 1989

Date/Time	Activities Reported	Location	Routing/Followup
4/3/89	Caller reported drug activity	5000 blk. Jarmet	Information logged.
4/4/89	Caller reported that program seen on TV last night brought incident in her past back.		Information logged.
4/4/89	Caller wanted to know if Crips had changed their colors. Gang activity observed.	8000 blk. N Fisk	Information logged.
4/5/89	Caller concerned about possible gang member visiting foster daughter.		Advised to notify CSD.
4/5/89	Caller reported both gang and drug activity.	Tamarac Area	Caller given phone # of Villa manager. Information passed on to HAP.
4/6/89	Daughter of caller is receiving threatening letters from incarcerated gang member. Callers efforts to reach letter writer's parole officer were unsuccessful.		Concerns of mother were passed on to parole officer and he called mother.

Hotline Log

Date/Time	Activities Reported	Location	Routing/Followup
4/5/89	Caller requested mentor for son.		Outreach worker will call back.
4/5/89	Caller reported shots fired at youth.		Reported to CSD caseworker.
4/6/89 2:15 pm	Caller asked for advice re: conflict and court hearing about ownership of a car. Gang member claims to hold title.		Director suggested that caller talk to father of the other party. Director offered to talk to the family for caller.
4/6/89	Caller wanted to know if gang members would carry out the threats made to her because she objected to their activities. (Target practice and gathering at local Safeway.)	7th & Tillamook	Referred to outreach worker.
4/6/89 11:15 am	Caller wanted to speak to Officer Elmore.		Routed to Officer Elmore.
4/6/89 9:40 am	Reported activity and use of phone booth to make drug-buy arrangements.	36th & Powell	Routed to Police.
4/7/89 3:30 pm	Caller reported drug house.	4400 blk NE Malloy	Information logged.
4/7/89 5:35 pm	Heavy drug traffic reported.	5900 blk NE 11th	Information logged.



## Hotline Log

(3)

Date/Time	Activities Reported	Location	Routing/Followup
4/7/89 10:30 am	Report of gang activity and Drug dealing.	5800 blk NE 10th	Reported to Drug and Vice.
4/10/89 11:20 am	Inquiry from GET Team.		Question answered.
4/10/89 4:00 pm	Graffiti reported.	30th & Ainsworth	Passed on to Graffiti Project. Caller will drop photos here.
4/11/89	Caller reported drug activity.	3900 blk NE Failing	Information logged. Reported to Drug and Vice.
4/11/89	Caller reported considerable drug traffic at corner. Deal out of a car.	600 blk NE Port. Blvd.	Reported to Drug and Vice.
4/11/89	Caller had been harrassed by Bloods while walking because of the color of her blouse.		Office Staff calmed her down.
4/11/89 2:15 pm	Drug activity reported.	3700 blk SE 36th	Information logged and passed on to Crime Prevention Specialist.
4/11/89 2:30 pm	Drug house reported.	500 blk NE Stanton	Information logged and passed on to Crime Prevention Specialist.

## Hotline Log

(4)

Date/Time	Activities Reported	Location	Routing/Followup
/13/89	Caller reported active drug house. Had been busted 3 times but always opens up again.	NE 25th & Sumner	Information logged and passed on to Crime Prevention Specialist.
/13/89 0:45 am	Caller wanted information about skinhead activities.		Questions answered.
/13/89 :00 pm	Caller and friend wanted out of gang.		Information logged. Agreed to meet Outreach worker for further discussion.
/13/89 :00 pm	CSD called for background information .		Questions answered.
13/89 40 pm	Graffiti reported.	1915 NE 7th	Information passed on to Graffiti Project.
14/89 45 pm	Caller reported skinhead activity.	Woodstock Park	Information logged.
/14/89 :00 pm	Caller reported an incident that had occurred at 3:25. Police notified but came.	never 37th and Killingsworth	Office called CID and reported information at 4:10 pm.
/14/89	Caller inquired about shooting on previous day in Alberta Park.		Office called North Precinct and relayed followup information to caller.

## Hotline Log

(5)

Date/Time	Activities Reported	Location	Routing/Followup
4/17/89	Caller wanted to know if MCM written in hair was significant.	George	Referred to Outreach Worker.
4/18/89 5/45 pm	Caller reported All night drug activity and use of kids for runners.	5000 BLk 13th	Reported to Drug and Vice.
4/21/89	Caller reported white power skinhead propaganda.	3000 blk Ankeny	Information logged
4/20/89	Caller reported gang drughouse of Crips all paking guns.	600 blk NE Russell	Information logged.
/20/89	Caller reported rumor about a drive by planned for Portsmouth School.	Portsmouth	Information passed on to CID.
/20/89 :00 pm	Outreach workers presence requested at Pioneer Square for Rally March to Willamett Week.		Outreach Workers will attend.
/20/89 :00 pm	Caller requested Outreach worker presence at Portsmouth School RE: drive-by rumor.	Portsmouth	Outreach Workers will cover.
/21/89 0:00 am	Graffiti reported.	Grand & Clackamas	Reported to Graffiti Project.

## Hotline Log

(6)

Date/Time	Activities Reported	Location	Routing/Followup
4/21/89	Graffiti reported.	Bus Shelter N Alaska & Chautauqua	Reported to Graffiti Project.
4/20/89 10:50 am	Strikeforce is receiving calls from Washington County asking for help with kids. Caller doesn't know how to answer.		Information logged and referred to Director.
4/24/89 1:00 pm	Caller is former gang associate and is now being threatened. Police have been called but didn't catch them. Caller wanted to know what to do.		Referred to Outreach Worker.
4/24/89 1:10am	School staff called to report problem	there. Portsmouth	Referred to Outreach Worker.
4/24/89 1:15 pm	Caller reported treats to self by person who bailed him after drug raid. Also reported drug activity.	3700 blk 36th Place	Information passed on to Crime Prevention Specialist.
4/25/89	Caller reported location of Gang house.	2000 blk NE Liberty	Information passed on to Drug and Vice.
4/26/89	Caller reported a Drug House.	3700 blk SE 36 Pl.	Office called Drug and Vice.
4/26/89	Caller reported gang activity.	1900 blk W Burnside	Call referred to Central Precinct.

Hotline Log

(7)

Date/Time	Activities Reported	Location	Routing/Followup
1/27/89	Caller reported that Crips and Bloods shoot at each other at the corner.	13th & 14th & Killingsworth	Information logged.
1/3/89	Caller reported gang activity.	13th & Killingsworth	Information logged.

Referral Reporting Log

Month: April 1989

Date	Referral Information	Referral Followup
4/3 #61	<u>Black female youth</u> referred by <u>Lincoln</u> because of problems at home.	Outreach Worker will maintain contact as needed. Problems resolved at present.
4/4 #32	<u>Friend</u> referred <u>black male youth</u> to YGTF for help in' looking for summer job.	Met with Outreach Worker, filled out job applications for PIC, and Fast Food restaurants. Referred to <u>PIC</u> .
4/5 #36	<u>Black female youth</u> referred by <u>Wilson</u> for gang-like behavior.	Outreach worker spoke to her about why her behavior suggested gang association and how to avoid misunderstandings in the future.
4/5 #37	<u>Youth</u> referred by <u>Ockley Green</u> for fighting after school.	Outreach Worker met with youth and discussed reasons for the fighting. Issue resolved.
4/5 #33	<u>Black female youth</u> referred by <u>Wilson</u> because of association with gang members. This association brought her into contact with the police because of unlawful behavior of others.	Outreach worker spoke with her about problems she should be aware of if she continues to associate with gang members. She resolved to find new friends.
4/5 #34	<u>Wilson</u> referred <u>black male youth</u> for fighting.	Outreach Workers spoke to youth and discussed how the incident got out of hand. Youths apologized.

## Referral Reporting Log

(2)

Date	Referral Information	Referral Followup
4/5 #35	<u>Wilson</u> referred <u>black male youth</u> for fighting.	Outreach workers spoke to youth and discussed how the incident got out of hand. Youths involved apologized. See referral #34.
4/6 #38	<u>Hispanic female youth</u> referred by <u>George Middle School</u> because of strong gang affiliations, truancy and threatening behavior toward others. Youth was expelled because of behavior.	Outreach Worker spoke to youth about her threatening behavior towards others and her gang affiliation on 4/18. Youth expressed interest in attending another school. Outreach worker will get back to her with location of another school.
4/6 #39	<u>Black female youth</u> referred by <u>Grant High School</u> because of threats made to her.	Outreach Worker talked to her about who was making threats and why. Stressed her options and discovered an interest in the <u>Job Corps</u> . Referred to <u>Job Corps</u> .
4/6 #40	<u>Black female</u> referred self.	Youth had received severe enough wound while fighting to cause hospitalization. Outreach Workers referred to other Outreach Worker to do followup. Hospital visit followup 4/11.
4/12 #41	<u>Black male youth</u> referred by <u>Portsmouth</u> . Youth is starting to exhibit gang behavior. Youth was suspended.	Outreach worker discussed his use of gang graffiti and colors. A letter was sent to mother outlining gang involvement indicators. Youth agreed to stop using gang graffiti. Contact to be maintained through suspension.
4/12 #42	Followup from 3/28/89. <u>Black female youth</u> referred by <u>Portsmouth</u> regarding behavior.	Met with youth several times to discuss her actions. Youth agreed to stop threatening behavior and to continue meeting with Outreach Workers.

## Referral Reporting Log

Date	Referral Information	Referral Followup
4/14 #43	<u>White female youth</u> referred by <u>George Middle School</u> because of interest in occult, inadequate housing and irregular school attendance.	Outreach Workers met with youth, discussed dangers of gangs and occult worship, need to continue to attend school. She will contact Outreach Worker when needed. Three home visits have followed.
4/17 #47	<u>Ockley Green</u> referred <u>black female youth</u> .	Met with Outreach Worker to discuss fighting when she visits mom; youth lives with cousin. She will avoid those she fights with while at Mother's. Mom is moving and will try to find tutor for her. Outreach Worker will keep in contact.
4/17 #45	<u>Black Female Youth</u> referred by <u>Ockley Green</u> because of gang-like behavior.	Met with Outreach Worker but does not feel that she needs or wants help. Outreach Worker will follow her progress at school quietly.
4/17 #46	<u>Black female</u> referred by <u>Ockley Green</u> .	Discussed her concern for cousin who is a gang member with Outreach Worker. She would like someone to speak to the cousin.
4/17 #44	<u>White male Youth</u> referred by <u>Roosevelt Security</u> . Had been attacked by two youths claiming to be Crips.	Outreach Workers met with youth and discussed his experience and YGTF program. He will contact program if necessary.
4/18 #49	<u>Black male youth</u> referred by <u>Ockley Green</u> because of behavior.	Outreach Worker met with mother to discuss the danger her son's gang association has brought to the rest of the family. Youth has <sup>not</sup> attended alternate school. <i>not shown up</i> Mother requested help in finding summer jobs for other children.



Date	Referral Information	Referral Followup
4/18 #48	<u>Jefferson</u> referred <u>black female youth</u> .	Outreach Workers met with youth and reinforced youth's decision not to join a gang as friends have encouraged her to do. Spoke to mother on the phone and will check back later.
4/19 #52	<u>Black male youth</u> referred by mother.	Mother requested a mentor and help finding a job for her son. Outreach Workers gave him job applications and will try the Graffiti Crew through <u>PIC</u> .
4/19 #53	<u>Black male youth</u> referred by mother.	Discussed dangers of gang-like behavior with youth.
4/19 #51	Female youth called in on Hotline because she is being threatened and followed by a Cripette.	Outreach Worker spoke to her when she called in. Youth hasn't called back.
4/19 #50	<u>Black male youth</u> referred by Mother because of behavior at home and truancy from school. He also has spent time on the streets.	Outreach Workers spoke to both youth and Mother. Youth needs some help through tutoring and help getting back into wrestling.
4/21 #54	<u>White Hispanic male youth</u> referred by father's girl friend.	Met with youth on 4/25 and discussed the letter mother found talking about some disturbing behavior. Referred to <u>SE Youth Service Center</u> .
4/24 #55	<u>Black male youth</u> referred self. Wanted help finding a job.	Outreach Worker met with youth and helped youth fill out application for <u>PIC</u> .

## Referral Reporting Log

Date	Referral Information	Referral Followup
4/25 #56	<u>Black male youth</u> referred by Christian School for fighting.	During the meeting with youth discussed the unforeseen that happens during fights. Youths apologized.
4/25 #57	<u>Ockley Green</u> referred <u>black male youth</u> who has some problems adjusting to new homelife.	Youth would like mentor to go fishing with as well as other activities. Mom's friend will spend more time with him. Referred to <u>Self Enhancement program</u> for next year.
4/25 #58	<u>Black female youth</u> referred by Christian School for fighting.	Discussed how innocent people can be hurt while a fight is in progress. Youths apologized to eachother.
4/27 #59	<u>Black female youth</u> referred by mother.	Youth does not want to attend school, just wants a job. Is interested in the <u>JOB Corps</u> . Referred to <u>PIC</u> and <u>Job Corps</u> .
4/27 #60	<u>Black male youth</u> referred by <u>Ockley Green</u> because of desire to help brother.	Outreach Worker met with youth and discussed ways he could have a relationship with his brother without becoming a gang member himself. He will try suggestions and call if needs more help.
4/ #31	<u>Indian male youth</u> referred by <u>Portsmouth School</u> because he was being threatened by others.	Outreach Worker talked to youth and the threateners several times. Will check back later.
4/	Followup on <u>black female youth</u> who was not attending school, stayed out late, and hanging around gang members. Referred by Grandmother	Referral was 2/17/89. Outreach worker has been mentor for her and found funds to send her to her mother in Ohio. (Salva-

**FINAL REPORT**

**SUMMER '89**

**"POSITIVE ALTERNATIVES FOR YOUTH"**

**SUBMITTED BY:**

**OPAL CHANCLER-MOORE**

## SUMMER '89 FINAL REPORT

### "Positive Alternatives for Youth"

Portland, Oregon

#### BACKGROUND INFORMATION

In late spring 1989, the N/NE Portland Youth Gangs Task Force and the Leaders Roundtable agreed upon a strategy to provide additional and alternative options for under-served youth who would otherwise languish on the streets during the months when schools were observing summer break. City, county, school district and community officials, with a commitment from Governor Goldschmidt for state support and in concert with the business community, rallied resources to develop a package of **outreach, employment, education, recreation, health and other support services** to divert approximately 500 youth to structured services.

Youth targeted for expanded or additional services were defined as those youth living in neighborhoods "where crime and gang-related activities are prevalent and where the income of some families limits the opportunities available to children and youth." This definition allowed services to be provided to all segments of the community. Youth in north, northeast and southeast Portland neighborhoods, between the ages of 5-21, with special emphasis on youth ages 14-21, were determined to be most desirable program participants.

Organizers of the summer effort recognized that of 65,000 youth between the ages 10-21 residing in the city, at least 25,000 youth between ages 10-15 were and would continue to be served by existing programs. It was also recognized that a small segment of youth between the ages 10-21 would likely continue to be under-served without concentrated efforts to locate, contact and place them in suitable programs.

Relying on approximations of school district, juvenile court and other agency data, youth who fit within the program definition for targeted youth were estimated to number between three and five hundred. An assessment of available programs for such youth revealed a need to expand existing program capabilities and to develop new programs to accommodate older youth between ages 16-21. Assessment and planning produced a package of programs that included outreach, employment, health care, education, recreation, and other services.

The Leaders Roundtable assigned its planning team members the tasks of (1) identifying possible funding sources from among its members and the community; (2) deciding which existing programs would best serve the targeted youth; (3) determining what new programs should be designed and developed for implementation; and (4) identifying several persons to coordinate the multi-faceted effort and deliver a final report and recommendations to the Roundtable and the Youth Gangs Task Force to allow for future planning.

## REPORTING FORMAT

The report which follows will describe the particular set of programs that were provided during summer 1989 in this targeted effort, including total number of youth or clients served, gender, school attendance area, age and ethnicity. The report also provides a brief analysis of the programs in relation to target population goals, ongoing programs and institutional barriers, and sets forth recommendations for future program planning.

Student enrollment data, demographics and all information is reported as received from program operators. Recommendations are subjective and are based on what observers and respondents believe to be reasonable and logical as a result of the summer experience.

The purpose of this report is to build for the future. To serve at-risk youth most effectively, services must be year-round and ongoing, not simply "summer" or year-to-year. Goals should be set for the next three to five years for providing services on a daily basis to targeted groups of youth. This kind of focused effort will require services from many different agencies, provided in a coordinated way through a network of resources and regularly monitored to assure continuity of program operations and funding.

### A word of caution:

Roundtable and Youth Gangs Task Force members, for whom this report is written, should recognize the speed with which this project was

planned and funded--a period of less than six full weeks.

It should also be noted that practical considerations of program start dates, staff hiring, and funding for program operations were dependant upon reallocation and redistribution of governmental agency funding which impacted some program start dates and terms and conditions of service delivery.

The coordination team submits this final report with the expectation that the Youth Gangs Task Force and the Leaders Roundtable will find it useful for future program planning, and as a testament to the diligence of the planning team staff, steering committee and program operators in assuring a productive summer for the youth of our city.

#### **TRANSMITTAL OF REPORT**

The report has been transmitted to the two groups that worked jointly on development of this package of programs - the Steering Committee of the N/NE Youth Gangs Task Force and the Planning Team of the Leaders Roundtable. These two groups have reviewed the report and sanctioned its findings. The two groups concur (a) that this set of programs successfully met the goals of reaching youth in targeted neighborhoods and providing positive alternatives for summer activities, and (b) that planning and follow-up should begin immediately to determine how those components that are to be continued can be integrated into year-round services to youth.

I. PROGRAM DESCRIPTIONS



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1. OUTREACH PROJECTS

**Project: Youth Gangs Project**

**Description:** Summer funding enabled two additional outreach workers to be hired to work out of the King Neighborhood Facility. Outreach workers served as community based personnel providing positive alternative resources for gang affected youth and their families; conflict managers at neighborhood, school and community events; presenters at summer program training sessions and counselors to youth from elementary to high schools.

Outreach workers provided a vital service to the summer program by referring youth encountered on the street to appropriate educational, employment or youth service agencies. These same services were provided to families.

**Projected number of youth to be served:** No projection.

**Actual number of youth served:** 125.

**Client ethnicity:** 97 African American; 3 Hispanic; 19 European American; 3 American Indian.

**Clients by gender:** 83 male; 36 female; 3 unknown.

**Client age:** 26%,14-15; 34%,16-18; 15%,19-21.

**Predominant client school attendance area:** 109 or 87% from Jefferson high school.

\*\*\*\*\*

**Project name:** Southeast Asian Outreach Program

**Description:** Funding enabled two outreach workers to be hired to provide outreach and case management services to gang affected youth and their families.

Outreach activities included an education program to community organizations, businesses, churches and families to build awareness of early signs of gang behavior and involvement. Contacts with this youth population resulted in referrals and job placements as well as in-depth counseling to 19 youth.

**Projected number of youth served:** No projection.

**Actual number of youth served:** 40.

**Client ethnicity:** 100% Southeast Asian.

**Clients by gender:** 22 male; 17 female; 1 unknown.

**Clients by age:** 10%,14-15; 82%,16-18; 7%,19-21.

**Predominant client school attendance area:** 16 or 40% from Madison High School; 14 or 35% had dropped out of school.

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**Project name: Anti-Racism Action Plan of SE Uplift**

**Description:** This project is a planning grant funded to enable the development of strategies to combat racism in Portland's low income neighborhoods. Southeast Portland has been identified as an area where white supremacist organizations thrive and encourage youth membership.

Unlike other summer '89 projects, activities funded through this grant will continue through May 30, 1990. A work plan and final contractual agreements were completed on or about August 17, 1989.

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## 2. SUBSIDIZED JOBS

**Project Name:** The Private Industry Council (TPIC)

**Description:** The Private Industry Council served as the major conduit through which youth were served in several Summer '89 programs. Examples of the agency's high visibility included fiscal support of Youth Gangs Outreach activities, the Earn and Learn Program and general program coordination for the entire summer effort of the Roundtable.

TPIC collaborated with Portland Public Schools, Portland Community College, the Northeast Coalition of Neighborhoods and the Youth Resource Desk to support staff positions, pre-employment training, subsidized jobs and basic skills activities.

Chief among the contributions made by the agency was the development of subsidized job slots for youth between the ages 14-21.

**Projected number youth served:** 150.

**Actual number youth served:** 166 (includes 42 Earn & Learn youth)

**Client ethnicity:** 119 African American; 16 Asian; 4 Hispanic; 26 European American; 1 unknown.

**Client gender:** Unknown.

**Client age:** 58 or 35%, 14-15; 88 or 53%, 16-18; 20 or 12%, 19-21.

**Predominant client school attendance area:** Unknown.

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3. DIRECT REFERRAL OF YOUTH TO UNSUBSIDIZED JOBS

**Project name:** Youth Resource Desk.

**Description:** Located within the King Neighborhood Facility, the Youth Resource Desk was able to expand its services by adding a part-time office worker from the City of Portland Water Bureau and part-time assistance from the Private Industry Council's Older Worker Program. Hours of operation were expanded.

The program activities included assistance to youth by screening and referring youth to PIC, Earn and Learn, directly to employers, Job Corps, etc. Children's Services, Juvenile Court and other agencies used the Youth Resource Desk as a linkage to Summer '89 projects as well as to other available summer programs.

The Youth Resource Desk served employment-aged youth by providing unsubsidized jobs. Youth younger than age 14 were served through a youth garden project established by the Youth Resource desk.

Other services included providing birth certificates and identification documentation to youth to allow easy access to certain employers' application processes. These activities were supported by funding from United Way discretionary funds, through the Youth Resource Desk.

**Projected number of youth served:** 20-30 additional above the average projected 60-90 for the summer months, for total 80-120.

**Actual number youth served:** 130 youth were served. Actual job placements - 130 to various subsidized and unsubsidized slots through PIC and private sources.

**Client ethnicity:** 104 or 80% African American; 18 or 14% European American; 7 or 5% Hispanic; and 1 or -1% Asian.

**Clients by gender:** 84 males; 46 females; 26 unknown.

**Clients by age:** 38%, 16-18; 21%, 19-21; 17%, 14-15; 8%, 11-13; 3%, 7-10; and 11% unknown.

**Predominant client school attendance area:** 95% were residents of North/Northeast Portland. There is no information on attendance areas by school.

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#### 4. BASIC SKILLS/WORK EXPERIENCE

**Project name:** Earn and Learn

**Description:** Earn and Learn was conceived on or about May 24, 1989 during the planning sessions for developing the Summer '89 program components. Its start date was July 5 after delays in developing a program, selecting staff, purchasing program materials and services and identifying youth program participants.

This program provided basic skills instruction, career exploration, pre-employment training and computer training to one group of youth ages 14 through 15, and another group 16 through 21. Activities included self-image improvement, field trips and incentive

activities designed to promote positive self-esteem and to divert gang-affected and gang-affiliated youth to more productive pursuits.

A cooperative effort between Portland Community College, Portland Public Schools and the Private Industry Council, Earn and Learn was the only pilot project of the summer effort. As such there were many difficulties in organizing such a program in such a very short time. Issues of communication and coordination between the agencies relative to project funding and operation were cited as major barriers to smooth operation of the program. As the program was located on the campus of Portland Community College, selection of trained staff to work with gang-affected youth was a major barrier.

Overall, the project had better than moderate success working with the difficult population assigned to it.

**Projected number of youth served:** 45.

**Actual number of youth served:** 42; 18, 14-15 year olds; 24, 16-21 year olds. 29 youth completed the program.

**Client ethnicity:** 37 African American; 5 Southeast Asian.

**Clients by gender:** 27 males; 15 females.

**Clients by age:** 18, 14-15; 14, 16-18; 10, 19-21.

**Predominant client school attendance area:** Unknown.

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5. TEEN PARENT SUMMER PROGRAM

**Project Name:** Teen Parent Summer Program

**Description:** This seven-week program is a cooperative effort between Portland Public Schools and the Private Industry Council beginning June 26 through August 11. It was already scheduled to operate prior to the planning of the special "Positive Alternatives for Youth" programs, but the special planning included funding for added capacity in the program.

Two program components were operated, one each at Portland Opportunities and Industrialization Center (POIC) and at Continuing Education for Girls at the PPS Child Service Center. Business and clerical skills were taught at POIC and a Basic Skills Enrichment Program was operated at PPS Child Service Center.

Program activities included instruction on parenting skills, parenting support groups, career education and life skills. Participants produced a videotape about being a teen parent and how to provide support for your child. Students were paid for class time as well as for the jobs they held through the Private Industry Council.



Although the program ended August 11, fifteen students continued at their job sites at the requests of their employers and with the continued support of TPIC.

**Projected number of youth served:** 45.

**Actual number of youth served:** 48.

**Client ethnicity:** 33 African American; 9 European American; 2 Asian; 2 American Indian; and 1 each Hispanic and East Indian.

**Clients by gender:** 100% female.

**Predominant client school attendance area:** Roosevelt High School.

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#### 6. COLUMBIA VILLA/TAMARACK

##### Middle School Projects

Both projects for middle school youth were expanded to North Portland locations to provide services to youth in outer North Portland. Both SEI and TLC-TnT have program components which include a follow up of students participating in their programs. SEI will require additional funding to carry out its follow-up activities with North Portland youth.

**Project Name: SELF ENHANCEMENT, INC. (SEI)**

**Description:** SEI expanded its existing program to attract middle school aged youth from Columbia Villa and the Tamarack residential areas. SEI also attracted youth from other North Portland neighborhoods, which underscored the need to provide support for this program. The four-week session for youth ages 11-14 provided a program of preventative education designed to support and monitor the academic and social needs of urban youth. Program activities were located at Portsmouth Middle School in North Portland.

The program provided instruction in areas which included social development/self-esteem; career development; academic skill development; cultural enrichment; and achievement, athletic and motivation development. Alcohol and drug education was also provided.

**Projected number of youth served: 80.**

**Actual number of youth served: 75.**

**Client ethnicity:** 65 African American; 1 Asian; 3 Hispanic; 6 European-American.

**Clients by gender:** 38 male; 37 female.

**Clients by age:** 70, 11-13; 4, 14-15; 1, 16-18.

**Predominant client school attendance area:** Portsmouth.

**Project Name:** Tender Loving Care - Think 'n Try (TLC-TnT)

**Description:** TLC-TnT is a cooperative effort of Portland Public Schools and City of Portland Parks and Recreation. The program for summer operated four one-week sessions in August and relied on volunteers from high school and college as counselors.

A major attraction of this program is the parent outreach component as a support for building individual youth and family self-esteem and support. Key activities included family gatherings, recreational activities, cultural awareness, and skill building for school.

**Projected number of youth served:** 200.

**Actual number of youth served:** 246.

**Client ethnicity:** 97 African American; 28 Asian; 5 Hispanic; 114 European American; 2 American Indian.

**Clients by gender:** 113 males; 132 females; 1 unknown.

**Clients by age:** 80, 11-13; 146, 14-15; 20, 16-18.

**Predominant client school attendance area:** Portsmouth.

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## 7. TEEN HEALTH CLINICS

**Project name:** School-Based Teen Health Centers

**Description:** Two health clinics, one each at Jefferson and Roosevelt High Schools, were kept open during the summer months to enable school-age youth to access general physical and mental health services provided by clinic staff.

The clinics were open five days per week from 8:00 a.m. to 4:30 p.m.

No projections were made on the numbers of youth to be served. Consequently, staff did not keep records of age, ethnicity, gender, etc. Center coordinators report that each center had over 200 contacts each. Confidentiality rules require that much information regarding the client population be restricted.

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## 8. MULTICULTURAL AND GANG AWARENESS ORIENTATION

This program component was designed to provide program operators and volunteers with information on gang behaviors, symbols, dress and signs; information on multicultural factors that may impact program service delivery; and information on referral to community support resources for assistance in designing culturally specific programs.

Several orientation sessions were provided and included staff from Earn and Learn, TPIC, the Parks department, etc. A total of 168 staff attended the orientation sessions after a multicultural/gang awareness survey was sent to all summer '89 program operators to assess awareness levels. A second survey was sent after the training, with a total of 97 post-orientation survey respondents.

City of Portland Police personnel, Urban League staff, Portland Public School staff and private consultants provided three day-long sessions for program operators. The sessions were said to be informative and helpful to program planning and development, for working affectively with gang affected youth, and for personal awareness.

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## 9. INFORMATION SERVICES

**Project name:** United Way

**Description:** United Way of the Columbia-Willamette provided a telephone information and referral service city-wide for children and youth. Dubbed the "Teen Help Line," calls from parents, youth and the general public were referred to appropriate age, interest and content-specific programs throughout the metropolitan area.

In addition to providing a phone referral service, United Way printed over 5000 youth program directories in English and Spanish for distribution to youth in summer programs.

Two minority youth were hired to receive calls, make referrals and log in numbers of calls. Newspapers, radio and television stations were utilized to advertise the service.

Total number of calls between June 5 and September 1 was 105. Parents were the primary users, generally seeking resources for children ages 10-13. Residents of Northeast Portland were the highest users of the service. The most requested resource was recreation programs.

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#### 10. PARKS PLUS

From July 22 through August 25, the Bureau of Parks and Recreation provided the Parks Plus program at 17 park facilities located in North, Northeast and Southeast Portland. Additional recreational programs were provided to over 45,000 youth and family members. Funding from local businesses enabled park operating hours to be extended on weekdays to 8 p.m. Funding supported salaries for staff to operate programs on Saturday and Sunday. Before such funding there were no weekend programs available. All the funding for this project came from private sector donations.

Columbia Park in North Portland had the highest usage (15,630).

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#### 11. IMPORTANT ADDITIONAL NEEDS

Other "needs" cited by the Roundtable as critical to the offerings of summer programs included the development of safe houses, the development of a skills center in Northeast Portland, attention to youth in the court system, and youth mediators to work in parks.

The youth mediators component was not funded, primarily because time for training new mediators was not available and because there was no funding.

A number of agencies including the City, County and Children's

Services Division have been discussing the development of a House of Umoja program in Portland as part of a gang intervention program. In addition, the Children's Services Division initiated community meetings to discuss funding approved by the Legislature for a transition program for juveniles who are released from state detention facilities. Proposals are being developed by CSD and Multnomah County Juvenile Court for transition programs. These proposals are being discussed with the Governor's Gang Issues Task Force.

Police and the County Juvenile Justice Division conducted a number of curfew sweeps in response to community requests to secure the safety of minors on the street after curfew.

Children's Services Division selected two locations to serve as Safe Houses to shelter up to 5 youth involved in gang issues. Two youth were placed in Safe Houses during the duration of the Summer '89 programs.

Portland Community College has responded to the need for a skills center. The college is negotiating the purchase of a building in the N.E. area to house a center, and is simultaneously designing and developing a program. It is anticipated that planning and design will be completed by the beginning of the 1990 calendar year.



## II. ANALYSIS

## Summer 89 Analysis

1. Did the programs do what they said they'd do? Yes, and more.
  - a. Numbers: More than 500 youth were in programs that provided some in-depth contact and involvement. Examples: 124 in Subsidized Jobs, 42 in Earn and Learn, 48 in the Teen Parent Summer Program, 75 in Self-Enhancement, 246 in TLC-TnT, 245 contacts through N/NE and SE Asian Outreach projects (contact involved personal advocacy, referral to programs, counseling and, in the SE Asian Outreach project, intake/assessment and case management for many of the youth).
  - b. Target population: Forty percent of the youth enrolled in programs were gang-affected or gang-affiliated as reported by the programs and people personally knowledgeable about the individual youth. For some individual programs, the percentages were 70 to 90.5%.

Ages of youth served were reported from seven of the programs. Two of the programs, Self-Enhancement and TLC-TnT, were targeted to middle school ages. These two programs together served approximately 300 youth, ages 11-15, from north and northeast Portland. The other five programs served approximately 26% ages 14-15, 48% ages 16-18, and 16% ages 19-21. In addition, the Youth Resource Desk reported about 10% of its clients to be between the ages of 7-13.

Experiences of the outreach workers, the Youth Resource Desk and United Way's information and referral telephone line point to a need for increased resources and recreational opportunities for youth under age 14 (the minimum age for a work permit). This need was addressed in part by the Parks Plus program, which provided extended evening and weekend hours at 17 parks and community centers in north, northeast and southeast Portland and logged 45,465 participant hours during these extended hours. The Youth Resource Desk also responded by establishing a garden project for those youth too young for employment. The NE YWCA responded with an eight-week program for 30 middle-school youth under age 14 from North Portland, funded through the Portland School District.

The summer programs were intended to serve youth primarily from north, northeast and southeast neighborhoods. This goal was met.

2. What did this summer effort add to ongoing programs serving the needs of Portland youth?

● A constellation of programs was designed into the ongoing system to address a particular population of youth. Portland has significant programs underway year-round to meet the needs of at-risk youth. For the past few years, these programs have become increasingly focused on the needs of specific segments of the youth population. The Summer '89 package of programs

designed to reach gang-affected youth represented an even more targeted effort.

The combined efforts of multiple agencies produced greater access to the targeted population, and program operators worked together in new ways.

- Youth were contacted in a concentrated way by community people and people they knew. Example: The Subsidized Jobs coordinator and Youth Outreach workers established personal relationships with disaffected youth, brought them into programs and maintained relationships and support throughout the summer.

- Programs provided more intensive networking of services for youth. Youth were provided with informed options for employment, education and health support services while attending specific programs. Example: Youth identified by the SE Asian Outreach component were referred to Earn and Learn and The Private Industry Council while receiving intensive counseling support from Catholic Family Services.

- An attempt was made to provide culturally specific programming for disaffected youth, including intensive counseling for African-American youth, safe houses for gang-affected youth, and increased capacity in the Teen Parent

program.

- Interagency collaboration and coordination were enhanced and were essential parts of the system's success.

**These features must be preserved and enhanced in whatever is developed for the future.**

3. Which components of the summer package should be continued?

Work is underway to do further program assessment and modification. The individual strategies seemed effective. However, none of the program components should be continued as isolated, stand-alone programs or as summer-only activities. They should all be coordinated and planned as components of a year-round system of services to children and youth. Examples: Self-Enhancement, TLC-TnT and Earn and Learn should be continued year-round as in-school, after school or weekend components to encourage continued engagement of youth as a diversion from delinquent activities.

Cost-effective ways to combine some elements or increase effectiveness should be explored through interagency discussions and planning.

The summer package worked because it was a combination of outreach, central intake/referral, education, employment,

health services and recreation, with overall monitoring and collaboration by participating program operators. In some cases, capacity in existing programs was increased so there would be more room in the system for targeted youth. This was also an important part of the package.

4. What barriers were encountered?

Two types of barriers were encountered in these programs -- barriers faced by the individual youth themselves, and administrative and policy barriers which surfaced as a function of multiple-agency involvement, inadequate planning time and conflicting policies.

- The barriers faced by individual youth included unavailability of adult approval of documentation, unstable home environments, limited understanding of the value of work, competing negative influences on the time and commitments of the youth, and lack of knowledge about available programs.

- The major administrative barrier was inadequate time for program design, planning, staff selection and staff training. Example: As a new program, Earn and Learn had to select, hire and train staff, recruit youth and start its program within a five-day period.

- Documentation required for youth participation in work-related programs was a barrier, both in fees required for some

documents and amount of paperwork. Example: Requirements for eligibility in JTPA programs were streamlined this past summer for youth coming into the system through outreach workers and the Youth Resource Desk, but additional dispensations should be pursued. Fees for required State documents should be waived or subsidized by the State agencies.

- Another barrier was the issue of confidentiality. Example: Staff in statutory agencies such as CSD and Juvenile Court considered themselves unable to share names of youth from their client populations with staff in programs operated by other entities. The actual statutory limitations need to be researched, and ways found to ensure confidentiality and rights to privacy while still facilitating cross-agency responses to the service needs of youth.

- There were some barriers in policy. Example: Access to the Summer Teen Health Clinics at Jefferson and Roosevelt was limited to students enrolled in summer programs in those two buildings. The clinics could serve more youth, including middle school ages, if provisions could be worked out to permit more youth to enter the buildings.

- Other barriers are addressed in the following Recommendations section.

### III. COORDINATION TEAM RECOMMENDATIONS



**Program development:**

1. Planning for future summer programs must be conducted prior to March in order to allow for planning on the part of existing programs and for design of future or new programs.

Existing programs called upon to expand services for populations other than those they normally served were hard pressed to locate trained staff to accommodate additional numbers of youth. Maintenance of the usual high quality of service to youth is hampered when program personnel are distracted by unreasonable timelines and restraints.

Programs impacted by the haste with which Summer '89 was developed included Catholic Family Services, TPIC, Earn and Learn, Self-Enhancement and Teen Health Clinics. While most of these programs have proven track records, the rush required to reallocate program resources placed undue stress on staff.

2. Training of existing and new staff must occur before the programs actually receive youth.

It was a disrupting factor for Earn and Learn to be in the process of selecting staff while enrolling students and attempting to schedule training simultaneously.

Identification of the best available resources is necessary

for working with gang-affected youth. Where there is a dearth of trained individuals, then available personnel must be trained to recognize and handle issues of safety, violence, etc.

3. All participating program directors should meet prior to project start up to agree on the overall mission or program focus where such programs are dependant on each other for support and client referrals.

**Program coordination/operation:**

1. Program operators should meet to agree upon how inter-program coordination will be done, who will be involved in that coordination effort and what the coordination responsibilities are.

With such a diversity of program designs it is difficult to ferret out the commonalities between programs that provide service as opposed to those programs that rely on referrals or contacts. It is also difficult to monitor the actual number of youth served and to identify situations where there are or may be duplication of efforts or poor communication. It is not helpful for coordination to begin after programs are running, or for there to be different ideas from various operators about what the coordination entails.

2. Prior to program start up, operating procedures for programs should be clearly communicated to funders and other programs expected to link to or be served by agencies with strict guidelines. Increasing this communication will decrease the amount of frustration experienced by programs.
3. Simplify cumbersome documentation procedures for certifying eligibility in youth employment programs by requesting a special dispensation from federal and state funding sources.
4. Enlist the assistance of the Bureau of Labor, State records and Motor Vehicles Divisions in providing work permits, copies of birth certificates and identification for youth enrolled in programs sponsored by the Roundtable. These materials are usually provided for a fee. Many youth requiring such documentation have never had it and cannot afford it. United Way supported this activity in Summer 89, but the state can be more helpful.
5. Solutions must be found to the issue of following up with individual youth, continuing to assess their needs and seeing that they are referred into year-round programs and services to meet those needs. The barriers to cross-agency sharing of information about clients should be removed while still protecting the individuals' rights to privacy and client

confidentiality. Design and implement a system for identifying and monitoring youth by means of a central intake and referral process that is certified by the various agencies.

6. Each program must consider issues of safety when developing programs for targeted youth. All aspects of a program must be designed to ensure delivery in a safe, secure environment.

**Funding:**

Roundtable and Youth Gangs Task Force must seek and secure funding prior to program start up. Such funding should be attached to agreed upon contractual terms acceptable to the program provider and not unreasonable in terms of timelines, product delivery, staffing levels and program capabilities. While Summer 89 programs were successful, clear understandings must be reached before funds are delivered.

**Evaluation:**

1. Develop clear expectations for program reporting and evaluation.

It is unacceptable to expect the wide array of program providers to respond to requests to produce data and

information to third parties without the benefit of planning and designing program-specific data gathering instruments for interim and final report requirements.

2. Design an evaluation instrument and require program operators to participate in that design.
3. Set reasonable timelines for interim and final reporting periods.

**FINANCIAL REPORT**

SUMMER '89 - "POSITIVE ALTERNATIVES FOR YOUTH"

Prepared by Marcia Douglas

November 1989

Priority, May 1989 (1)	Component (2)	Projected Funding - Source (3)	Actual Funding - Source (4)	Actual Expenditures (5)	Number Served (6)
#4	PARKS PLUS	40,000.00 - business contributions	41,900.00 - various businesses	26,951.32 - staff for 17 locations for four weeks.  (Balance is being used to keep 9 community center gyms open on weekends through March for free basketball and play activities.)	45,465
#5	SAFE HOUSES	12,000.00 - State CSD	As projected.	4,600.00 - contracted svc.  (This resource was used less than anticipated during the summer; unexpended funds remain available through the fiscal year for this purpose.)	2
#6	TEEN HEALTH CLINICS	50,000.00 - County (estimate for 2 clinics)	36,542.00 - County General Fund	36,542.00 - operations: one clinic full time; one clinic 1/2 time; 7/1 to 8/31/89.	More than 200 contacts each clinic.
Essential Support	MULTICULTURAL AND GANG AWARENESS ORIENTATION	5,000.00 - State Dept. of Education	As projected.	2,400.00 -trainers 174.00 -materials/supplies 790.00 -Urban League admin. ----- 3,364.00 -Balance will be used for ongoing training of Ptld. Invest.pgms.staff.	168 staff
	INFORMATION SERVICES	7,200.00 - United Way	6,791.12 - United Way plus 500.00 in-kind for training and supervision.	4,202.97 - youth wages to staff Teen Hot Line 1,557.26 - phone, 3 mths. 1,030.89 - printing:info cards. ----- 6,791.12	105 calls; mostly parents, for ages 10-13; NE area was heaviest user.
	COORDINATION OF SUMMER "POSITIVE ALTERNATIVES FOR YOUTH" PROGRAMS	2,020.00 - State JTPA Approx. the same from PPS as in-kind for second person.	As projected.	2,020.00 - Coordinator's salary. Approx. same - Asst. provided in-kind from PPS	

TOTAL PROJECTED COST:

535,502.00

TOTAL ACTUAL CONTRIBUTED:

534,279.12

TOTAL ACTUAL EXPENDITURES  
(INCLUDING ONGOING CONTRACTS):  
512,662.56

(difference is unspent funds for Safe Houses and Parks Plus)

Priority, May 1989 (1)	Component (2)	Projected Funding - Source (3)	Actual Funding - Source (4)	Actual Expenditures (5)	Number Served (6)
\$2 (cont.)	YOUTH RESOURCE DESK: Direct referrals to unsubsidized jobs.	3,300.00 - County	3,200.00 - County 500.00 - United Way 1,500.00 - City Water Bureau ----- 5,200.00	4,200.00 - Director ** 1,620.00 - staff 360.00 - rent 450.00 - phone 500.00 - support svcs. (documents, child care, etc.) ----- 7,130.00	130
	EARN AND LEARN	16,500.00 - PCC 90,000.00 - TPIC and PPS ----- 106,500.00	16,500.00 - PCC 24,300.00 - TPIC *** 45,000.00 - PPS ----- 85,800.00	55,800.00 - staff & operation 30,000.00 - youth stipends, incentives and support svcs. ----- 85,800.00	42
\$3	TEEN PARENT SUMMER PGH.	10,000.00 - TPIC	17,159.00 - TPIC ***	10,159.00 - youth wages 7,000.00 - child care ----- 17,159.00	13 more than the existing 35 slots; total 48
	MIDDLE SCHOOL/COL. VILLA: Self-Enhancement, Inc.	5,000.00 -City Park Bur. 10,000.00 -State SRI 2,500.00 -County Yth.Pgms 17,500.00 -State D/A Prev. ----- 35,000.00	As projected.	21,966.24 - personnel 2,942.18 - youth incentives 250.00 - special events 1,118.00 - transportation 1,786.60 - AMA Indirect 7,669.10 - SEI Indirect ----- 35,732.12	75
	MIDDLE SCHOOL/COL. VILLA: TLC-InT (Tender Loving Care- Think 'n Try), Inc.	6,710.00 -METRO N.Ptld. grant 2,500.00 -County Yth.Pgms 1,867.00 -County N.Ptld. Service Fund 4,000.00 -State Juvenile Svcs.Commission 8,500.00 -PPS SRI grant 2,905.00 -PPS Supt.Office ----- 26,482.00	As projected.	22,090.00 - staff and operation  (Balance of \$4,392 is for continued community outreach as budgeted)	246

\*\*\* TPIC resources were adjusted between Subsidized Jobs, Earn and Learn and the Teen Parent Program, according to need.



SUMMER 1989 - "POSITIVE ALTERNATIVES FOR YOUTH" - FINANCIAL REPORT

Prepared 11/10/89

Priority, May 1989 (1)	Component (2)	Projected Funding - Source (3)	Actual Funding - Source (4)	Actual Expenditures (5)	Number Served (6)
#1	OUTREACH WORKERS - N/NE	16,000.00 - State JTPA	19,206.00 - State JTPA	13,988.00 - salaries 3,472.00 - equipment, travel clothing, etc. 1,746.00 - NE Coalition admin. ----- 19,206.00	Individual contacts: 125
	OUTREACH - SE ASIAN YOUTH	16,000.00 - City HCD funds	As projected, but funds not available until July 1.	5,577.00 - one staff person; contract has been extended for 3 addtl months.	As of 8/17: 120 contacts; 20 referrals; 39 intake/ assessmt. 18 counseling/ case mgmt.
	OUTREACH - ANTI-RACIST ACTION PLAN	6,000.00 - City HCD funds	As projected.	(Contract underway; one staff hired; goals & objectives established) (Target: Plan developed Spring 1990; Summer 1990 implementation)	Not applicable
#2	SUBSIDIZED JOBS	159,000.00 - State JTPA	Juvenile Court referrals: 90,784.00 - State JTPA 41,611.00 - TPIC ----- 132,395.00	42,511.00 - staff & operation	83
		41,000.00 - TPIC		2,050.00 - support svcs.	
		200,000.00		87,834.00 - youth wages	
				132,395.00	
				37,564.00 - staff and support svcs.	
				22,970.00 - youth wages	
	60,534.00	60,534.00	41		
		Pgm. administrations: 26,250.00 - State JTPA	26,250.00 - pgm. admin.		
		TOTAL ACTUAL FUNDING: 154,598.00 - State JTPA 64,581.00 - TPIC *** ----- 219,179.00	TOTAL EXPENDITURES, SUBSIDIZED JOBS COMPONENT: ----- 219,179.00	124	

\*\*\* TPIC resources were adjusted between Subsidized Jobs, Earn and Learn and the Teen Parent Program, according to need. More TPIC funding was required for Subsidized Jobs when less became available from the State JTPA.

SUMMER 1989 - "POSITIVE ALTERNATIVES FOR YOUTH" FINANCIAL REPORT

**FISCAL SUMMARY:**

=====	
Projected Funding - Source	Actual Funding - Source
-----	
TOTAL PROJECTED COST:	TOTAL ACTUAL CONTRIBUTED:
535,502.00	534,279.12
-----	-----
177,020.00 - State JTPA	175,824.00 - State JTPA
48,500.00 - State various	48,500.00 - State various
96,000.00 - TPIC	106,040.00 - TPIC
60,167.00 - County various	46,609.00 - County various
56,405.00 - PPS various	56,405.00 - PPS various
27,000.00 - City various	28,500.00 - City various
40,000.00 - business	41,900.00 - business
16,500.00 - PCC	16,500.00 - PCC
7,200.00 - United Way	7,291.12 - United Way
6,710.00 - METRO	6,710.00 - METRO

**INTRODUCTION:**

Funding this special package of summer programs entailed an extraordinary effort on the part of local and state public agencies and the private sector to identify needed resources within a very short time period, May to June 1989. The response was gratifying. Resources were identified for most of the proposed programs.

Cost per client has not been figured in the following report because the programs differ greatly from each other. Cost per client is not an accurate way to compare such differing kinds of service as education, employment, outreach, health services and drop-in recreational opportunities.

**NOTES AND OBSERVATIONS:**

1) The Private Industry Council (TPIC) was the primary fiscal agent for this special set of summer programs. 53% of the \$534,279 allocated for this summer package was managed by TPIC. This included the \$175,824 in State JTPA funds which flowed through TPIC and \$106,040 from TPIC's available Federal JTPA funding. The speed with which these programs were mounted, delays in receipt of committed funds, and receipt of fewer than expected State JTPA dollars posed problems for TPIC. The problems were overcome, but future collaborative funding ventures need commitment and delivery of dollars well in advance of program start dates.

This problem affected virtually all of these special programs, regardless of which agency served as their fiscal agent.

2) The funding required for these programs was over and above existing allocations for ongoing programs. It is unrealistic to think that \$500,000+ of new programming can be absorbed into existing budgets for future summers. To continue these programs and services as permanent offerings to youth will require continuing commitment of additional dollars.

3) This financial report represents cash contributions. In addition, significant in-kind contributions were made from many organizations and individuals. Examples (a few of many):

- From Portland Public Schools - counselors, staff time, lunches and snacks for youth, planning and coordination.

- From The Private Industry Council - staff time for planning, monitoring, fiscal management; space and refreshments for the multicultural/gang awareness orientation.
- From the Portland Police Bureau - training services from an officer in the gang enforcement unit for the multicultural/gang awareness orientation.
- From United Way - administrative expenses and staff time for training and supervision of youth hired to staff the Teen Information Line.

4) The following businesses and organizations contributed to the Parks Plus program and are gratefully acknowledged:

First Interstate Bank	Portland Assn. of Teachers
Key Bank of Oregon	Sheraton Inn - Portland Airport
Lloyd Center Management	Standard Insurance Company
Neil Kelly Company	Stoel, Rives, Boley, Jones
Pacificorp Group	and Grey
(includes Pacific Power,	U.S. Bancorp
NERCO, PacifiCorp	U.S. West Communications
Financial Services and	
Pacific Development, Inc.)	



CITY OF

**PORTLAND, OREGON**

INTEROFFICE MEMORANDUM

Office of  
J.E. Bud Clark, Mayor

DATE: April 6, 1988  
TO: Mayor J.E. Bud Clark  
FROM: Oliver Smith, Jr *OS*  
SUBJECT: Gang Activity in Portland

This memo is regarding the Youth Gang Task Force meeting that was held at the King Facility on Wednesday, April 6, 1988.

- o Maccio Pettis, who worked at Frontier One School, has been hired as the Youth Gang Task Force Project Coordinator.
- o Outreach workers will be hired within the next two weeks.
- o The incidents on the Tri-Met buses were discussed. On April 5, 1988, a number of passengers were accosted by five Black youth. Four of the youths were identified by School Police, Juvenile Court, and the Portland Police as gang members: three "Bloods" and one "Crip".
- o Sgt. Steve Hollingsworth stated that gang members use intimidation and fear tactics on their victims. The victim is afraid to retaliate. The movement of gangs, whatever their affiliation, is becoming an increasing problem. Sgt. Hollingsworth feels we do not have a handle on the problem. The members of the Task Force unanimously feel we have a long way to go before we have this gang problem under control.
- o Jimmy Brown of the Juvenile Court said there is no budget item in the County budget addressing gang activity. Dennis Payne and Jimmy Brown suggested that members of the community attend the County hearings and voice their concerns.
- o Citizens will be encouraged to attend the City's public hearing on the budget, seeking additional police resources in order to curb gang activity.
- o Captain Potter and Captain Inman feel the gang problem is spreading; they, too, feel we do not have control of the problem. Captain Potter also stated there have been seven gang-related deaths in Seattle.
- o The Youth Gang Task Force has put together a Resource Directory in order to assist the total community in dealing with youth gang concerns.

Memo to the Mayor  
April 6, 1988  
Page 2

- o There was some concerns raised regarding the Channel 12 series on gangs. Specifically, when the "Crip" member was interviewed, he stated that "if Sgt. Hollingsworth got in the way, he would be 'disposed of'." A letter will be sent to Channel 12 stating the Task Force concerns with copies to the other TV stations in the city.
- o The Task Force plans to meet with the Editorial Board of The Oregonian.
- o Attached are articles that were passed out indicating problems Seattle, Los Angeles, and Reno are having related to gang activities.

OES:tm  
enc.

cc: Chris Tobkin  
Steve Moskowitz

KATU Television Center  
P.O. Box 2 Portland, Oregon  
97207 (503) 231-4620

RECEIVED  
JAN 19 1999

HUMAN RELATIONS COMMS.

# Town Hall

KATU abc 2

## GANGS!

Once a big city problem, gangs now threaten our community. The big gangs from LA and NY have infiltrated Portland and other Oregon cities. The motivation? Money! They commit robberies and assaults, extort money from businesses and have taken over most of the drug houses. They recruit kids to traffic drugs, intimidate neighbors, use violence and fight with other gangs. The fear is that if we don't stop this invasion, and local recruitment of our kids, our gang problem will turn into another LA!

Gang activity has been on the increase since May '87. Experts say there are as many as 200 adult gang members in the metro area with ties to LA gangs. At least 300 juveniles are active in local gangs. Another major problem is the "wanna be's"; they're juveniles who emulate gangs. Police say that "wanna be's" are just as dangerous as organized gang members.

Some residents have been victims of gang violence. Others live in fear of attacks. How safe are our streets? Who "joins" gangs? Why? Have they penetrated our schools? How dangerous are gang members? Can gang activity be stopped? How can we protect ourselves? What do YOU think? Join Jack Faust and his guests for a look at street gangs. This program will be taped on Thursday, February 4th from 8-9 PM. Guests should arrive at KATU (21st and NE Sandy Blvd) at 7:15 PM. If you'd like to attend this discussion, please call Mary Fetsch, Frank Mungeam, Janice Richkoff or Lynn Felton at 231-4620 for seat reservations. This program will air on Sunday, February 7th, from 6-7 PM on Channel 2. The public is welcome.





9neg

11/24-87

Youth Gang Info:

⊗ Elyse Anfield

Youth wore Full Camouflage Wear

- Youth had been noticed earlier in day @ Lloyd Center by Security Patrol
- Youth had been ordered out of Lloyd Cinema earlier in day

Personal Attack Incident

Wed, Nov. 11, - 4:05 pm

- Elyse was turning off NE 15<sup>th</sup> onto Multnomah St
- She spotted a group of 4 young people (white) crossing or walking in the street on Multnomah St.
- She stop in intersection to avoid hitting young people
- Young people spit on her car as they walked by
- Elyse rolled down her window (drivers' side) and asked why they (he) had spit on her car
- One (1) of the youth reached down to his leg and pulled out a chain
- Elyse put in car in reverse and tried to escape
- Youth ran up to car and smashed the window on the drivers' side
- Youth ~~reports~~ <sup>was</sup> heard shouting Racial Remarks at Elyse at time
- Several witness available

POLICE BUREAU

INCIDENT REPORT

0416, 143, 28 V-4

CRIME ANALYSIS INFORMATION CODE LIMIT

CASE NO. 87111213		REFER CASE NO.	CLASSIFICATION <i>Recklessly Endangering</i>	CLR	1		
DATE/TIME REPORTED 11-11-87/1616		DATE/TIME OCCURRED 11-11-87/1605	TYPE ACTIVITY <input type="checkbox"/> PHONE BY (P) <input type="checkbox"/> SA (S) <input checked="" type="checkbox"/> RADIO (R)		600		
LOCATION OF OCCURRENCE NE 16 / NE MULTNOMAH					N ⊕ 2A 970		
ONE SENTENCE SUMMARY OF INCIDENT <i>RACIAL INTIMIDATION / RECKLESS ENDANGERING / HARASSMENT</i>					2B 97		
PERSONS CO-COMPLAINANT		OW-OWNER	WI-WITNESS	BU-BUSINESS	PF-PROPERTY FINDER	ADDITIONAL PERSONS IN NARRATIVE? <input checked="" type="checkbox"/> N	3
CODE CO	NAME Anfield, ELISE	CRN	SEX F	RACE B	DOB 9-3-53	980	

CASE NO. 87111213



CONTINUATION REPORT

BUREAU  
E. NO. 8711-1213

CLASSIFICATION

TYPE OF CONTINUATION  
 INCIDENT  
 CUSTODY  
 TRAFFIC ACCIDENT  
 SPECIAL

CASE NO. 8711-1213

SUBJECT'S NAME: Anfield, Elsie  
 SEX: F RACE: B DOB: 9-3-53

LOCATION OF OCCURRENCE: NE 161 MULTNUMAH

ITEM 1 ADDITIONAL PERSON INFO—List additional people (not suspects) and identify their involvement with the appropriate code. Additional person info includes contacts.  
 ITEM 2 ADDITIONAL SUSPECT INFO—Report all suspect info on additional incident reports. Each suspect must have coded crime analysis descriptors. Detail in the narrative only suspect info not covered in the boxes.  
 ITEM 3 ADDITIONAL VEHICLE INFO—List additional vehicles in the same fashion as reported in the vehicle section. Include the identifying code.  
 ITEM 4 ADDITIONAL WORTHLESS DOCUMENTS—Record multiple worthless documents on a multiple worthless document form and attach as additional pages. Record in the narrative the number of worthless documents written.  
 ITEM 5 ADDITIONAL PROPERTY—Record no more than four additional items of property in the narrative—and/or use a special report and attach as additional pages.  
 ITEM 6 ADDITIONAL OFFICERS—List all officers present and identify their involvement with the incident being reported.  
 ITEM 7 SUMMARY—A short summary is necessary if the narrative is more than one full page in length.  
 ITEM 8 NARRATIVE—List in chronological order all of the relevant details of the incident and/or elements of the crime or violation.

ITEM CODE

intersection due to heavy vehicle traffic. A<sub>1</sub>, A white male wearing full camouflage battle fatigues, with studded black biker boots spit on the victims vehicle as he was walking by. Co. ANFIELD rolled her vehicle (driver side) window down to ASK the suspect why he SPAT ON HER window. A<sub>1</sub> then REACHED down to his ankle to retrieve a POSSIBLE WEAPON (Co STATED THAT SHE THOUGHT the suspect was possibly reaching for a gun). Co became alarmed — rolled her window up and put her car in reverse, to try to escape, but was unable to because she was trapped in traffic. The suspect then started yelling racial slurs at Anfield and SMASHED the co's Drivers side window with A chain (The weapon he previously reached for which was wrapped around his ankle). Anfield was not sure, because she was scared, but believed the suspect called her a black bitch. Witnesses Villavume, GABRIEL, and Graichen observed the entire incident and gave a similar account of the events, But did not hear any racial slurs.

W/ Bolden watched the incident and reported

REPORTING OFFICER(S): G. Grose  
 BPST: 19846  
 PREC/DIV: NW A  
 RLF/SHFT: 592  
 ASSN/DIST: 592  
 SUPERVISOR'S SIGNATURE: LG

CASE NO 87111213	CLASSIFICATION	TYPE OF CONTINUATION INCIDENT CUSTODY	TRAFFIC ACCIDENT SPECIAL
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SUBJECT'S NAME Anfield, ELSIE	CPM	SEX F	RACE B	DOB 9-3-53
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LOCATION OF OCCURRENCE  
NE 16 / NE Multnomah.

NARRATIVE - The order of appearance for additional information will be	ITEM 4 ADDITIONAL WORTHLESS DOCUMENTS - Record multiple worthless documents on a multiple worthless document form and attach as additional pages. Record in the narrative the number of worthless documents written.	ITEM 6 ADDITIONAL OFFICERS - List all officers present and identify their involvement with the incident being reported.
ITEM 1 ADDITIONAL PERSON INFO - List additional people (not suspects) and identify their involvement with the appropriate code. Additional person info includes contacts.	ITEM 5 ADDITIONAL PROPERTY - Record no more than four additional items of property in the narrative - and/or use a special report and attach as additional pages.	ITEM 7 SUMMARY - A short summary is necessary if the narrative is more than one full page in length.
ITEM 2 ADDITIONAL SUSPECT INFO - Report all suspect info on additional incident reports. Each suspect must have coded crime analysis descriptors. Detail in the narrative only suspect info not covered in the boxes.		ITEM 8 NARRATIVE - List in chronological order all of the relevant details of the incident and/or elements of the crime or violation.
ITEM 3 ADDITIONAL VEHICLE INFO - List additional vehicles in the same fashion as reported in the vehicle section. Include the identifying code.		

CASE NO 87111213

ITEM	CODE	
		that he heard racial remarks being yelled by the suspect. W. Bolden chased the suspect E/B to NE 21st then N/B on 21st for about two blocks before Bolden lost him.
		I placed Bolden in my patrol vehicle and conducted an area search, looking for the suspect, but did not locate him.
		Witness added that the suspect was with 3 other persons. Two of them were male whites about 18-20 years old, all dressed in black. One was a white female about 18-20 years old, also dressed in black and had bleached white hair. All three of these people fled in different directions.
		Co Anfield was uninjured during the incident, writer believes flying glass from the smashed window could have caused serious physical injury.
		Information on this incident was broadcasted on all nets

REPORTING OFFICER(S) B. Gause	BPST 1984C	PREC/DIV NU	REL/SHIFT A	ASSN/DIST 597	SUPERVISOR'S SIGNATURE
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Greg

11/20-87

Youth Group Info

⊛ Tracking Info on Youth Problems

✓ Friday night, 10/23 was Madison High 30<sup>th</sup> Anniv.  
(1) Football game (2) Dance

- Racial Incident occurred between Black & Asian  
youth (approx 200-250) @ Bowling Alley across  
the street from the School

- Theft problem @ Plaid Panty Store occurred  
same night around above incident @ 82nd & Fremont  
(11:00-11:30 pm)

- Bus Incident (#72 - 82nd Avenue) @ 82nd & Fremont  
(11:55 pm)

- Bus Incident (#8 - Irvington) @ 15th & Prescott  
12:25 Am - Sat. 10/24

07

Gang Info

Madison H.S.

Racial Incident

Fri - 10/23 - 10:00 - 11:00 PM

- problem between Black and Asian Youth
- approx 100 to 150 Blacks and 50-60 Asian youth square off across the street @ Bowling Alley
- School Police on the scene and try to control

11/19-87

## Youth Gang Info

### 1- Tri-Met

Dave La Follette - 238-4851

### 2- Bus Incident

Fri, 10/23 - 11:55 pm

- 82nd & Fremont

- Large group of Youth (Black) were waiting for Bus (#72)

- Forced way onto Bus

- stole book of Transfers

- ~~called~~ Driver called for help

- Police Responded

(X) Another large group of Youth (Black) were waiting for Bus (#41) across street on Fremont (82nd) at same time.





# TRI-MET ACCIDENT REPORT

311-0101

Call Dispatcher on all Accidents.

INCIDENT DATE <b>12/23/87</b>		DAY OF WEEK <b>Thursday</b>		TIME <b>11:55</b>	A.M. <input type="checkbox"/> P.M. <input checked="" type="checkbox"/>	TYPE OF INCIDENT <input type="checkbox"/> Vehicle <input checked="" type="checkbox"/> Passenger <input type="checkbox"/> Pedestrian <input type="checkbox"/> Other		
DRIVER'S NAME <b>William R. Boyce</b>			ADDRESS <b>0404 S.W. Vermont St</b>			HOME PHONE NO. <b>544-7611</b>		
AGE <b>43</b>	WORK NO. <b>2055</b>	LINE NO. <b>72</b>	TRAIN NO. <b>03</b>	BUS NO. <b>170</b>	NO. OF PASSENGERS <b>20</b>	NO. OF COURTESY CARDS <b>0</b>		
LOCATION OF DAMAGE TO TRI-MET VEHICLE <b>One Broken window Right side 1/2 back</b>					OVER \$400.00 <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	CHARTER <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No		

LOCATION				INVESTIGATION			
LOCATION OF INCIDENT: <b>82 e. Fremont</b>				CITY <b>Portland</b>			
COMPANY VEHICLE WAS HEADED		N <input type="checkbox"/> E <input type="checkbox"/> S <input checked="" type="checkbox"/> W <input type="checkbox"/> ON: <b>82</b>		WHO INVESTIGATED:			
OTHER VEHICLE WAS HEADED		N <input type="checkbox"/> E <input type="checkbox"/> S <input type="checkbox"/> W <input type="checkbox"/> ON:		<input checked="" type="checkbox"/> CITY POLICE		<input type="checkbox"/> TRI-MET SUPERVIS	
				<input type="checkbox"/> STATE POLICE		<input type="checkbox"/> OTHER	
				<input type="checkbox"/> COUNTY SHERIFF		<input type="checkbox"/> NONE	

OTHER VEHICLE (No. 2)							
DRIVER'S NAME			STREET ADDRESS			CITY	
DRIVERS LICENSE NO.		BIRTH DATE	EMPLOYER			WORK PHONE	
						HOME PHONE	
INSURANCE CO./POLICY NO./AGENT NAME			PASSENGERS IN OTHER VEHICLE (No. and names)				
OWNERS NAME			OWNERS ADDRESS				
MAKE OF CAR		LICENSE NO & STATE		YEAR		TYPE (MODEL)	
LOCATION OF DAMAGE TO VEHICLE						OVER \$400.00 <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	

		INJURIES				
NAME	ADDRESS	WORK PHONE	AGE	INJURIES	ON BUS	REL
<del> </del>	<del> </del>	<del> </del>	<del> </del>	<del> </del>	<del> </del>	<del> </del>
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CONDITIONS			
ROAD SURFACE	WEATHER	LIGHT CONDITIONS	TRAFFIC CONTROL
<input checked="" type="checkbox"/> DRY <input type="checkbox"/> WET <input type="checkbox"/> ICE <input type="checkbox"/> SNOW <input type="checkbox"/> OTHER	<input checked="" type="checkbox"/> CLEAR <input type="checkbox"/> CLOUDY <input type="checkbox"/> RAINING <input type="checkbox"/> SNOWING <input type="checkbox"/> FOGGY	<input type="checkbox"/> DAYLIGHT <input type="checkbox"/> DAWN <input checked="" type="checkbox"/> DARK <input type="checkbox"/> DUSK <input checked="" type="checkbox"/> STREET LIGHTS <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	<input checked="" type="checkbox"/> TRAFFIC SIGNAL <input type="checkbox"/> STOP SIGN <input type="checkbox"/> YIELD SIGN <input type="checkbox"/> FLAGMAN <input type="checkbox"/> NO CONTROL <input type="checkbox"/> OTHER (EXPLAIN)



Boy's ...

I said that the police were coming, the  
trouble ones started to climb out the  
windows by opening with the safety handles.  
~~By the time the police got there~~ Some were  
asking to get off - I opened the door and  
one of them spit in my right eye - I  
closed the door and only when the police  
got there did I open it the crowd was  
still around by a little dispersed. the  
police said just to take off and  
I did

11/19-87

Youth Gang Info

1- Tri-Met

2- Bus Incident

- #8 Irvington

Est. 10/24 - 12:25 AM

- x- last run from downtown
- approx. 6 passengers onboard
- stopped to pick-up large group of youth (black)
- Youth were loud, rudely, uncontrollable
- several youth assaulted a passenger (white woman) on bus
- After woman resisted, All youth joined in on assault
- Driver requested help
- Youth got off Bus and threw rocks at Bus
- Police did not respond
- Tri-Met Supervisor arrived and took pictures