7/25/88 GANGS SUMMIT -- MINUTES



PARTICIPANTS PRESENT

AUG 5 1988

Mayor Bud Clark
Commissioner Dick Bogle
Commissioner Bob Koch
Commissioner Mike Lindberg
Auditor Barbara Clark

County Chair Gladys McCoy Commissioner Pauline Anderson Commissioner Polly Casterline Commissioner Gretchen Kafoury Commissioner Caroline Miller Auditor Anne Kelly Feeney

Sheriff Fred Pearce District Attorney Michael Schrunk Judge Donald Londer

INVENTORY OF WHAT'S BEING DONE

Clark:

Youth Gangs Task Force -- \$55,000 from the City for outreach, hotline, and job placement
Graffiti cleanup -- \$58,000
Doubled size of Police Gang Unit and created flexible strike force Offer of City resources to fund federal prosecution
Regular exchange of information between federal, state, and local law enforcement officers

Koch:

Strength in numbers -- more citizens than gang members City Watch -- 2,300 employees as good neighbors watching for suspicious activities

Lindberg:

Parks programs -more security
more volunteers
more activities
self esteem program for youth
work with police, especially reserves
alcohol bans
more evening events

Bogle:

Metropolitan Youth Commission model project -- conflict resolution and gang awareness
Metropolitan Human Relations Commission collecting research on hate groups
Fire Bureau hazardous materials training to deal with illegal drug manufacturing
Explorer Scout post in inner northeast Portland
Bureau of Buildings protection of vacant housing and vigorous enforcement of Building Code
Office of Neighborhood Associations sponsors Youth Gang Task Force

McCoy:

Intergovernmental cooperation essential Project Payback teaches self respect and job skills Schools' violence prevention curriculum and dress codes Workshops for parents and community in gang awareness Juvenile Justice Division works with 8,000 youth annually, for \$3.6 million

Casterline:

Juvenile Services Commission -- \$2.3 million for six youth service centers for at-risk youth, over 5,500 per year Preventive, outreach, and early intervention programs -- \$956,552 provided by County \$95,700 for teen parents program and community associates Morrison Center for abused children

Anderson:

Public Safety Reserve -- beds for violent youthful offenders at MacLaren not counted against county cap Alcohol & Drug program -- prevention and treatment to 850 youth per year, at a cost of \$474,000 School mental health program -- \$385,000

Kafoury:

County funding for Teen health centers
State-County alcohol and drug treatment program provides
intensive supervision of non-violent addicts
Alternative community service programs -- around 6,000 people
New jail in October, 1988
County funding for federal prosecutor

Pearce:

Corrections staff training to prevent gang activity and gang conflict among incarcerated individuals
30 points added to identified gang members for release matrix

Schrunk:

Senior attorney now focusing on gang cases Build credibility for criminal justice system

Londer:

Court system ready to become involved

JOINT CITY/COUNTY GANG POLICY RESOLUTION

The Resolution was read.

Unanimous agreement: both City and County will schedule the resolution, as drafted, on their earliest possible agenda for formal action.

ACTION PLAN PROPOSALS, DISCUSSION, AND FOLLOW-UP

1) Initiate a gang strategy group, comprised of city, county, state and federal authorities, to share information on hard-core gang members and leaders, to develop appropriate strategies for intensive enforcement, and to develop cases against individuals.

Discussion originally centered around strategy, with Schrunk and Pearce volunteering to coordinate an effort including the police and courts as well. Later, the question of citizen participation was raised, and the Youth Gangs Task Force was suggested as a resource. However, a narrower interpretation of information sharing was identified as appropriate for police coordination. The list of entities was expanded to include the public schools.

Follow-up -- Schrunk and Pearce for strategy group; Clark for information sharing and school liaison.

2) Develop intelligence and information sharing on at-risk and gang-affected youth.

Follow-up -- Dick Walker will coordinate with the County Youth programs and the Juvenile Court.

3) Amend the county jail matrix to have the Sheriff consider gang membership as an additional risk factor.

Discussion pointed out the need for protecting civil liberties and the fact that being a gang member is not a crime. However, evidence of propensity for violence is relevant.

Follow-up -- Pearce said the change is now in place.

4) Seek to increase the penalties for recruitment of juveniles as agents of criminal activity.

Charles Turner: Federal law already applies and doubles the applicable penalty for the criminal activity. Local law should coordinate with federal and state statutes.

Casterline: These facts should be publicized in the community because the penalties must be known in order to have any deterrant effect.

Bogle: We also need to be careful on witness protection needs.

Follow-up -- Refer to strategy group.

5) Introduce a City Ordinance to impound vehicles used by drug dealers and their customers for the transportation of illegal drugs, employing private towing operators and storage facilities.

Discussion indicated state law now permits such seizing.

Follow-up -- Already being done.

6) Require that known criminal gang members arrested for any offense be issued citations only at the downtown Justice Center prior to release.

Dick Walker described this action as a difficult civil rights issue but one that can be effective.

Follow-up -- Refer to strategy group.

7) Require the clean-up of property posted by the city as alternative community service for criminal gang members.

Discussion mentioned graffiti clean-up especially.

Follow-up -- Refer to Kafoury.

8) Request prosecutors to identify training needs in the area of gang-involved offenders.

Kelly Bacon: This suggestion came from California. Special expertise is needed.

Follow-up -- Combine with #9 below and refer to strategy group.

9) Direct appropriate agencies to identify needs and provide special training to law enforcement, probation, and corrections officers on dealing with gangs and gang violence.

Follow-up -- Strategy group, with John Angell as a resource.

10) Restrict gang activity, especially recruitment, within County correctional facilities.

Pearce: Preventing conflict between rival gangs is a top priority. Bogle: Keeping them separated could be a problem if numbers increase significantly.

Follow-up -- Pearce already working on it.

14) Investigate expansion of the existing Juvenile Court gang unit to target and work with gang members exclusively.

Follow-up -- McCoy.

15) Prepare state and federal legislative recommendations, drawing on representatives of all agencies directly concerned with programs to aid at-risk or gang-affected youth, as well as representatives of all phases of the criminal justice system.

Follow-up -- Intergovernmental Affairs.

16) Investigate adoption of a "Teens on Patrol" (TOPS) program (patterned after one employed successfully in Rochester, N.Y.) by all local law enforcement agencies in Multnomah County.

A video was shown, addressing the problem of kids with nothing to do by an employment program supervised by school police officers.

Miller: A million dollars for kids is more practical than a million dollars for jails.

Clark: The Leaders Roundtable has this focus.

Koch: We need committed individuals.

Lindberg: Around 2,000 youth are now in summer employment programs. We could assign some to parks.

Linore Allison: You would be surprised how rarely youth are invited to participate in any aspect of the community, even volunteer activities. Casterline: How about Tri-Met security?

Allison: Could work.

Follow-up -- Allison with Tri-met; Lindberg with Parks; City-School Liaison Marcia Douglas for TOPS as a whole.

17) Direct the County Department of Human Services to work with the community and other jurisdictions to develop a plan for the early identification of at-risk youth, and diversion into goal-oriented programs.

Clark: Isn't this now being done by the Leaders Roundtable? Kafoury: Expand to broader focus.

Follow-up -- McCoy will work with Marcia Douglas and County DHS.

18) Added by Koch - Injunctive relief strategy, based on Los Angeles model, adds civil penalties and front-end enjoining. This enables pick-up and holding without bail. Effectiveness of this program has been confirmed by a victimization study.

Miller: Let's not forget civil liberties.

Koch: The American Civil Liberties Union helped with the original project.

Follow-up -- Refer to strategy group.

19) Added by Lindberg - Increase resources for expanded programs.

Koch: How about special levies?

Lindberg: Prioritizing is unclear at this point.

Casterline: Referring back to #16, we need more positive activities. Should

expand the self esteem program. Ask for private sector dollars. Miller: How about fund raisers by benefitted neighborhoods?

Follow-up -- to depend on priorities identified.

20) Added by Kafoury - Better link of vacant housing to community service.

Clark: This ties to N/NE economic development, too.

Follow-up -- Bogle and Clark will report.

PLANS FOR NEXT GANG SUMMIT MEETING

Tentative plans were discussed for meeting August 22. Written status reports are scheduled for the beginning of September.

CC: Linore Allison John Angell Kelly Bacon Alcena Boozer Jimmy Brown Mike Burton Ron Cease Marcia Douglas Gregory Gudger Marge Kafoury Sharon McCormack Steve Moskowitz Grant Nelson Useni Perkins Judy Phelan Tom Potter Charles Turner Dick Walker



GLADYS McCOY, Multnomah County Chair



Room 134, County Courthouse 1021 S.W. Fourth Avenue Portland, Oregon 97204 (503) 248-3308

AUG 1 0 1988

August 9, 1988

Art Alexander, Assistant Commissioner Lindbergs' Office Portland City Hall, Rm. 414 1220 S.W. 5th Avenue Portland, Oregon 97204

Dear Mr. Alexander:

Citizens and government employees who deal with community needs have done a great job of involving County, City, and State governments in addressing criminal gangs and drug abuse in our community. It is vital that we insure that the various populations which have needs have those needs met; that we do not duplicate ongoing efforts and that we anticipate and plan for the continuation of funding for effective programs.

I have directed Grant Nelson of my staff to gather information about the variety of programs throughout Multnomah County which address problems surrounding criminal gang and drug abuse issues. The information he will be gathering from you and others will provide all of us with a resource that local government, state government and private agencies can use to insure coordinated efforts and effective use of our resources.

Grant will not provide any service; he will only gather information so there will be a repository in one place of all that is being done, by whom, where and the status of those efforts throughout Multnomah County.

Thank you for your cooperation and involvement.

Gladys McCox

Multnomah County

GM: vbq

cc: Howard Klink John E. Angell

June 30, 1988 AUG 8 1988

Dear Gang Task force,

As a 12 year homeowner in the gang and drug area NE Portland, I wish to submit some ideas that would make a big difference in the problem area of town. Property values here are dropping tremendously. I thought I could sell for for tax assessed value but a Real Estate broker said in effect that is only a dream and that the homes that are selling in this area are selling far below tax assessed value. People are in a panic state and beginning to run. Due largly to the Media, a force causing more damage than the gangs.

We must eliminate the vast number of rentals and the investors that are taking advantage of the people.

- * Require a permit before someone can have a rental property and allow one per city block street.
 - * Require a home sold to be owner occupied 5 years.
- * Any home vacant for 18 months will be taken by the city and given to someone with an impeccable record of credit and maintance. Let them be tax free or at least half tax for 5 years.

Owner occupied homes by responsible people will eliminate almost all of your problem and chase the drugs and gangs out. No big money is needed and the new residences will elimenate the problem.

To change the image of North East Portland a good low cost idea is to change the street names that are always thought of with problems like:

Union Avenue make it Grace Avenue Killingsworth - ?
Alberta - ?

I'll bet you could find volunteers to make and install the street signs at no cost, myself for one.

Criminals why not ship them to jails in other citys states.

If Mexico owes us so much money why not send our prisoners there and let them pay part of there debt by taking care of them Mexcian style.

Personally I think we should carry out 100 death penalties in this country for the drug dealers then you would see a change.

Sincerely,

Harold Reynolds

Harold Reynolds



CITY OF PORTLAND BUREAU OF PARKS AND RECREATION



1120 S.W. 5TH, ROOM 502 PORTLAND, OREGON 97204-1976 (503) 796-5193

MIKE LINDBERG, Commissioner

CLEVE WILLIAMS, Superintendent

MEMORANDUM

DATE:

July 22, 1988

T0:

Commissioner Mike Lindberg

FROM:

Michelle M. Harper, Assistant to Superintendent

RE:

Public Safety Issues in Parks

The Bureau of Parks and Recreation has implemented the following measures to address public safety issues in parks:

- Park security plan for targeted parks and expenditure of \$40,000 budgeted.
- Coordinated and have trained volunteer staff to assist with coverage of summer playgrounds.
 - Park Bureau staff has been trained and is participating in the City Watch Crime Prevention Program.
 - Participation on the Mayor's Youth Gang Task Force which includes providing information on the Bureau's efforts on public safety issues.
 - 5. Park Bureau staff has received public safety training from Portland Police and Portland Public School police on the gang issue.
 - 6. Providing additional staffing of summer playground at Woodlawn Park.
 - 7. The Bureau has <u>increased</u> the <u>number of sites</u> for <u>recreational</u> programs this summer to 56, which is 11 more than last year.
 - 8. Self Enhancement Program and Tender Loving Care/Think and Try (TLC/TNT) Programs Youth at Risk programs to be implemented at University Park Community Center and Portsmouth Middle School. Serving approximately 200 youth during July and August. Partners are: Park Bureau, Portland Public Schools, United Way, Housing Authority of Portland, North Portland Enhancement (Metro), Tri-Met, G.I. Joe's and AVIA.

600



We have been networking with the Bureau of Police:

- a. Strategy to utilize police reserve officers in problem areas.
- b. Established communication network with police and parks staff during patrol shifts.
- c. We have installed telephones at targeted parks for better communication with police for emergency situations.

You have recently implemented two new park rules to address public afety issues. They are:

 Policy prohibiting possession of weapons in City of Portland parks.

 Park exclusion for individuals whose probation order excludes them from parks.

Implementing neighborhood and Bureau of Police requests to post certain parks "No Alcohol".

Per your request for Commissioner Bogle's Gang Forum on July 25, Rich Gunderson, Recreation Division Manager and I have outlined a plan to expand recreation programs to target North/Northeast youth.

Recreation Expansion Plan

Need ten additional summer staff to keep 25,000 parks staffed in evenings

Need ten additional staff to program parks and community centers on weekends.

3 Keep swimming pools open until dark. 8 7,400

Keep swimming pools open through September. 40,000

Add additional staff to target youth and teens 120,000 at each North/Northeast community center.

Summer excursion program. Take youth and teens on trips out of the metro area.

Rental of two vans 6,000 Admissions and Food 5,000 Equipment 5.000

Evening. ~ 25,000 7,400 Page 2 of 4

7.	Adventure/Outward Bound type program for low income youth in North/Northeast area.	50,000
8.	Performing Arts program targeted on youth in North/Northeast.	30,000
9.	Silver Threads program to link up youth with senior citizens in North/Northeast.	25,000
10.	Peer program matching disabled and able youth in North/Northeast.	25,000
	TOTAL	====== \$363,400

The Self-Enhancement Program and Tender Loving Care-Think 'N' Try are programs for youth at risk in the North Portland area currently being sponsored by the Bureau of Parks and Recreation and Portland Public Schools during the months of July and August.

The programs combine academics, sports and physical fitness activities with intensive group and individual work on personal goal setting, self esteem building, respect for self and others, peer pressure counseling, basic communication concepts and study skills.

Both programs could be expanded into after school programs possibly utilizing Community Centers or Community School sites.

This is the second year the Park Bureau and Portland Public Schools have co-sponsored these programs which have excellent track records.

Proposed budget for both programs - Self Enhancement Program and Tender Loving Care-Think 'N' Try (TLC/TNT) - September thru May, with 80-100 youngsters at each site:

\$50,000 X (7) Sites TOTAL: \$350,000

This figure includes staff (supervisors, teachers and counselors) and materials and services for program operation at each site.

Potential sites: University Park Community Center

Peninsula Park Community Center Matt Dishman Community Center Portsmouth Middle School Irvington Community School Whitaker Community School Ockley Green Community School Funding any portion of this plan would be a significant improvement to reduce the number of at risk youth in the North/Northeast area.

MMH:rb

cc: Ron Maynard, Acting Superintendent Rich Gunderson, Recreation Division Manager Paul Keenan, Director of Community Programs Yvonne Deckard, Community Schools Supervisor Art Alexander, Commissioner's Assistant



MULTHOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES YOUTH PROGRAM OFFICE 426 S.W. STARK ST., SIXTH FLOOR PORTLAND, OREGON 97204 (503) 248-3565

JUVENILE SERVICES COMMISSION

July 21, 1988

JUL 2 2 1988

Commissioner Mike Lindberg City of Portland 1220 SW Fifth Avenue Portland, OR 97204

Dear Commissioner Lindberg:

The Multnomah County Juvenile Services Commission has been investigating the involvement of youth in gang activity. Clearly this is an issue which warrants immediate attention by our entire community.

The Commission encourages you to demonstrate your compassion and leadership through coordinated action with other public and private community representatives. Involvement by youth in gang activity is symptomatic of larger societal problems which are not easily solved including joblessness, discrimination, and inadequate family support. Therefore, no single approach is likely to be successful with vulnerable neighborhoods, families or youth.

The Commission commits itself to work with you in finding short and long term strategies to address this problem. We will be following your efforts with great attention and will look for ways to actively and positively participate.

Sincerely,

Duncan Campbell, Chair

Duncan Campbell M

Juvenile Services Commission

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Members: Senators JOHN BRENNEMAN OYCE COHEN JEANNETTE HAMBY JIM HILL WILLIAM FRYE

BILL TAYLOR, Counsel JANET McCOMB, Assistant



Members: Representatives MIKE BURTON, Chair TED CALOURI DAVID DIX RANDY MILLER DICK SPRINGER

HOLLY ROBINSON, Counsel EDWARD C. KLEIN, Assistant

AUG

JOINT INTERIM COMMITTEE ON JUDICIARY CRIME AND CORRECTIONS SUBCOMMITTEE Room 453, State Capitol Salem, Oregon 97310

(503) 378-5781

July 29, 1988

The Honorable Mike Lindberg 1220 SW 5th Portland, OR 97204

Dear Commissioner Lindberg:

I appreciate the opportunity given me to address your group on activities now underway by the state that could have an effect on the gang problems you are addressing.

Since I did not receive notice of your meeting until July 23, 1988, I was not able to prepare a written response with concepts regarding what role the state legislature might play in your efforts. It became evident to me during your discussions that you might not be aware of the range of actions taken and your ability to participate in the formation of policies and allocation of resources.

I would like to outline some of the efforts underway and offer my services in facilitating your further understanding of these through briefings or written information.

Α. Interim Judiciary Crime and Corrections Subcommittee

This committee is examining a number of issues and drafting bills for possible introduction for the 1989 Legislative Session including:

- (a) State-wide forfeiture bill which would allow the forfeiture of certain property related to specified crimes;
- (b) State-wide "drughouse law," declaring places where unlawful activities involving controlled substances occur to be nuisances and provide for their abatement;

- (c) Issues relating to responsibility, standards and funding for clean up of methamphetamine drug labs;
- (d) Authorization of crime prevention stops, by adopting the rule established in the federal case of $\frac{\text{Terry v.}}{\text{Ohio;}}$
- (e) Developing a "boot camp model" as an option for the incarceration of offenders;
- (f) Juvenile law issues, including early identification and prevention of juvenile delinquency, detention and preadjudicative release, and capacity at Maclaren School for Boys.

B. Oregon Criminal Justice Council

The Oregon Criminal Justice Council, created by the 1985 Legislature to study and make recommendations concerning the functioning and coordination of the criminal justice system, has responsibility to develop sentencing guidelines which shall control commitment to state and local correctional facilities, the requirement and duration of probation subject to conditions and the revocation of probation and subsequent incarceration. The policy of sentencing guidelines is to develop "truth-insentencing." The Council is directed to consider many factors in developing the guidelines, including a risk factor assessment of offenders against the severity of the crime. This will allow the state, for the first time, to manage space in prisons based on type of criminal activity and the criminal history of the offender, rather than the other way around. The sentencing guidelines will also include non-incarcerative sanctions. The Council is further attempting to effect coordination of Oregon's various criminal and sentencing information data-bases. The guidelines proposed by the Council shall become effective on September 1,1988 unless an alternative date is enacted.

C. Governor's Task Force on Corrections Planning

The Governor's Task Force is developing a long-range strategic corrections plan to guide the administration of Oregon's corrections system through the next decade. The Task Force Report will be presented to Governor Goldschmidt this September. At the Governor's and Legislature's direction the corrections plan will address the following issues:

- (a) need for all types of corrections facilities, including specific purpose or populations, and alternatives to incarceration;
- (b) identification of governmental agency or entity and their concomitant responsibilities;
- (c) changes in legislation bearing on corrections and the criminal justice system;
- (d) changes in procedures for siting correctional
 facilities;

(e) adequacy of data collection systems;

(f) relationships and responsibilities between the Department of Corrections, the Criminal Justice Council, the Community Corrections Advisory Board, and local governmental units;

(g) implementation of state policy to assume the cost of incarcerating sentenced felons in county jails.

D. Interim Judiciary Indigent Defense Subcommittee

This committee is examining ways to better manage Oregon's indigent defense program. Several spin-offs have occurred including the possibility of establishing a state public defenders office. Also, Rep. Judy Bauman and I are pursuing the possibility of placing offenders with identified substance abuse problems who have not committed serious criminal offenses under a separate adjudication system which may include mandatory treatment programs.

E. Costs

The Constant search for funding these programs continues. The General Fund should provide operational monies for most programs, but competition for these limited dollars is fierce. Other sources being considered are: increased dedicated taxes on alcohol, and tax and control of "game machines" (where legal).

Legislators, public officials, and others involved with these activities have expressed the need for balance in the criminal justice system. This includes diversion, treatment facilities and expanded educational, vocational and skill development programs. No silver bullet exists, but with all of us working together we can make significant progress. I would encourage you to carefully examine each of these major efforts and take action to object or support them. Your direct participation is invaluable and I look forward to working with you. Should you wish further information or would like me to facilitate briefings on these activities, please call me at my office at Marylhurst College (636-8141).

Sincerely,

Mike Burton by HL
Representative Mike Burton

Chair, Crime and Corrections Subcommittee

September 6, 1988

Mayor Bud Clark Office of Mayor 1220 S.W. Fifth Ave. Portland, OR 97204 SEP 12 2008

Dear Bud Clark;

I am asking for your help with the GANG PROBLEM IN OUR NEIGHBORHOOD. I have neighbors who are SENIOR CITIZENS. They are scared to go out at night because of the GANGS walking up our street. I am up most of the night watching our street.

When I am working in my yard I hear The GANG MEMBERS go by and say "THE COPS WON'T TOUCH US THEY ARE SCARED OF US"or"THE OFFICIALS ARE JUST A BUNCH OF WIMPS."

I try to keep my home and yard up very nice. I voted for Bud Clark because I had faith in you. It seems you care about the SOUTH WEST, but you don't seem to care about the people in NORTH PORTLAND. REMEMBER OUR VOTES COUNT ALSO.

I pray that one of my SENIOR CITIZEN. NEIGHBORS IS NOT MURDERED before the city will realize that the GANGS AND DRUGS. ARE A REAL PROBLEM.

There is a drug house I have tried to shut down, but I can't get any help. If you call 911 you are questioned as if you are the criminal.

In March of this year I flew to Chicago, and while I was waiting to catch the next flight someone asked where I lived. I told them Portland, OR. The reply was "OH THE LAND OF OPPORTUNITIES TO SELL DRUGS."

On June 22, 1988 I flew back east again. This time I was at the Denver airport visiting a few people, while waiting for the next flight. I asked someone to come visit our beautiful city. A comment was "HOW DO YOU LIKE LIVING IN THE DRUG CAPITOL OF THE UNITED STATES."

I hope to hear from you personally in the near future. I have much more I could share with you on a one to one bases.

Yours truly,

Ron Picha

8755 N. Foss Ave.

Portland, OR 97203

cc: MIKE LINDBERG

DICK BOGLE

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EARL BLUMENAUER

art

August 19, 1988

The Oregonian Attn: Editor 1320 S.W. Broadway Portland, Oregon 97201

AUG 3 1 1988

Dear Sir or Madam:

I am having the hardest time believing what I have been reading for the last few days. I've lived in Portland all of my life and I find it very difficult to believe that we are going to simply accept the fact that we have "gang violence" in our fair city and not dare challenge their authority.

I don't believe that I've felt as strongly about anything as I did when I look in our daily paper and read about something as sad as Joseph Winston's death and to read the excuses that were given in your Friday, August 19, 1988, article on street counselors for Portland.

When will this issue become a "real emergency"? I have a young daughter and have valid concerns about her future here in this city. Granted, the violence has not spread to our neighborhood, yet.

Who will tell these "gang" children that there is a different life then the one that they see each day? And that someone cares about them enough to show them a different way.

I certainly would pay extra taxes to tell these children that there is love and that someone cares.

Sincerely,

Colette Morrison

cc: Gladys McCoy Art Alexander Useni Perkins Gretchen Kafoury