

# Transportation Futures Study

Exploring options • Informing choices



393

February 2017

## Executive Summary

The Washington County Transportation Futures Study evaluated long-term transportation strategies and investments needed to sustain the County's economic health and quality of life for decades to come. Funded by the Oregon Legislature in 2013, the Study assumed the County's Transportation System Plan (TSP) was implemented and looked further into the future, focusing on longer-term land use and transportation challenges and opportunities.

The Study offers insight into transportation needs and comparisons between policy choices on how to meet future travel needs. This is a study, not a plan. It will help decision-makers inform regional, county and local plans and priorities.

## Taking Stock

Since the 1970s

- Become more diverse
- Exceeded growth expectations
- Adopted land use plans consistent with state and regional goals
- Implemented transportation funding strategies
- Expanded roadway, transit, bicycle and pedestrian networks
- Seen decreases in vehicle miles traveled per capita.

## The future of Washington County

### Population & Employment

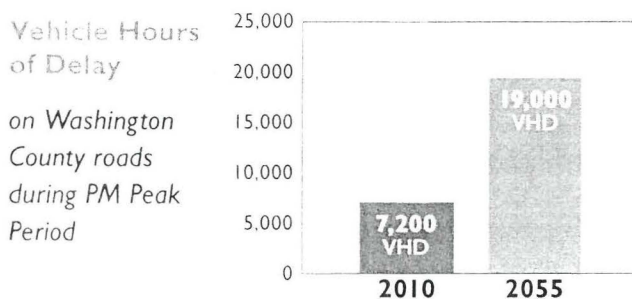
The County will be denser with more people per square mile than Portland has today. In 40–50 years, we can expect:

- A 40-55% increase in population. A 40% increase in population is the equivalent of another Hillsboro, Beaverton and Tigard combined.
- Downtown Beaverton, Tanasbourne, Tigard Triangle and other centers will continue to develop into a mix of residential, employment and commercial uses.
- A decline in vehicle miles traveled per person. The number will be less than in 2010.
- A 100-145% increase in employment.
- Employment growth to be focused on Hillsboro, Hwy 217 corridor and southern Washington County.
- More daily trips will be coming into the County than out of the County. The share of daily trips within the County will also increase.

### Traffic

More people and more jobs results in more trips. Traffic in 2055 will be worse even with changes in how we travel. We're anticipating:

- Transit, walking and bicycle trips will increase at a faster rate than auto trips. However, a 50% increase in people traveling by vehicle will result in about 3 million vehicle trips per day.
- Increased congestion throughout the day, especially on freeways and at regional access points. None of the Study's transportation options will eliminate or even reduce vehicle delays to today's levels.
- Congestion on major roads which will create more cut-through traffic on local roads.
- Traffic delays will more than double compared to today.
- Delays of freight traffic to increase over four-fold due to more trucks on the road and their dependence on the most congested freeways and roads.
- Improvements in bicycle, pedestrian, transit, highway and roads, smart technology and demand management are needed to meet increased travel demands.



Washington County Trend Scenario Package A

## What we learned

### Three investment packages, three policy directions

The Study analyzed hundreds of transportation investment options and projects to address future travel needs. Options were organized into three packages that represent different policy directions. Each package includes significant investments in roads, transit, bicycling and walking facilities, smart technology and programs to reduce vehicle trips.

- **Package A:** Continuation of current policies and planned investments with additional investments in transit and demand management.
- **Package B:** Extension of current policies, with a focus on improving major roads (arterials).
- **Package C:** Beyond current policies focusing on the regional system by adding capacity on throughways, new roads and new transit facilities.

### EXISTING MAJOR ROADS (ARTERIALS)

**Widening existing arterials**, adding passing lanes, access management, and improving connections between arterials:

- ✓ Can reduce traffic delay by 5%
- ✓ Can improve safety
- ✓ Can shift traffic out of neighborhoods
- ✓ **New arterial connections** — such as connecting arterials for a route around Cooper Mountain between Roy Rogers and Cornelius Pass roads south of TV Hwy — could reduce traffic on adjacent arterials, such as I-75th, up to 20%.
- ✗ **Cornelius Pass Road** remains the only alternative to US 26/I-405 and I-5 for trips to the airport and I-5 North. Even if it were four lanes, the demand for this route is expected to exceed capacity and increase the need for safety improvements.
- ✗ **Traffic on arterials** will increase in urban centers. Slower traffic speeds and installing more crossings and sidewalks can promote walkability and improve safety, but would reduce vehicle capacity through these areas.

### BIKING AND WALKING

**Bicycling and pedestrian trips** could double by 2055 as urban areas develop. Planned investments would complete bike/pedestrian improvements on 60% of the County's major roads by 2035.

- ✓ With 100% of County roads complete with bicycle and pedestrian facilities, 80% of households will be within a quarter-mile of bicycle lanes and sidewalks.
- ✗ Increased traffic congestion could make bicyclists and pedestrians feel less safe.
- ✓ "Complete streets" with bike lanes and sidewalks and trails can improve traveler safety.

### NEW ROADS

Increased demand is expected on:

- ✓ North-south roads between US 26, 99W and I-5
- ✓ Freight access to the airport and I-5 north
- ✓ East-west routes, especially US 26.

A "**northern connector**" tunneled between US 26 and US 30 with a bridge across the Willamette River to Columbia Blvd would:

- ✓ Attract 60% of the truck traffic on US 26 through the tunnel
- ✓ Reduce traffic on US 26, I-405 and I-5 through Portland
- ✓ Shorten truck trips and improve access to industrial areas and I-5 North
- ✓ Reduce traffic on Cornelius Pass and Germantown roads.

A **limited access road** between US 26 at Hillsboro and I-5/I-205 at Wilsonville would:

- ✓ Reduce future vehicle traffic delay
- ✓ Shift traffic from adjacent roads, such as TV Hwy, Hwy 219 and local roads
- ✓ Allow use of existing roads for farm and local traffic
- ✓ Have higher traffic volume in the urban area than it would outside the Urban Growth Boundary.

**Faster speeds** on the new roadways would:

- ✓ Attract traffic
- ✗ Increase vehicle trips
- ✗ Increase safety risks.

**Construction of new roads** would mean:

- ✗ Increased environmental and community impacts
- ✗ Impacts to natural, agricultural and developed communities.

**More roads** and highways could mean:

- ✗ Increased vehicle use
- ✗ Increased greenhouse gas emissions
- ✓ Improved air quality due to reduced delays.



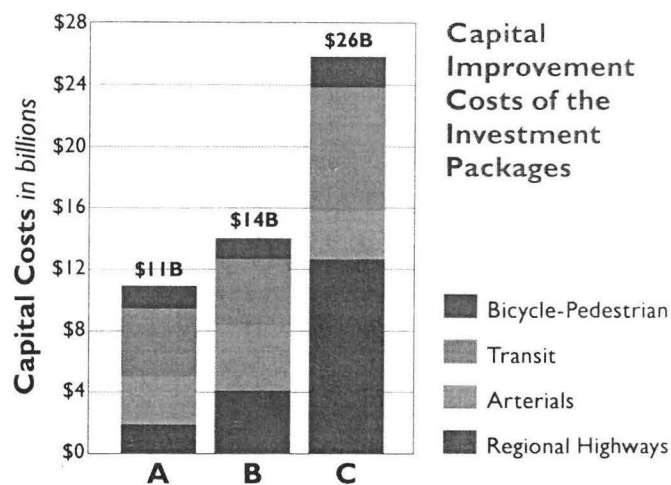
## Relative Costs

### The price of the future

The cost of studied investments could range from:

- **\$11 billion** to build out the major urban streets with bike lanes and sidewalks on both sides of the street and implement enhanced transit services
- **\$14 billion** for enhancing our existing roads
- **\$26 billion** to build new roadways, added freeway lanes and transit in exclusive right-of-way.

These investments would cost more than planned resources could fund.



### PROGRAMS TO REDUCE VEHICLE TRIPS

**Policies and programs** that discourage driving alone and that encourage biking, walking and transit use can:

- ✓ Increase non-auto use by 50% in city centers
- ✓ Reduce the number of vehicles, particularly when congestion is high.

**Pricing**, either through toll lanes on freeways or new road-user charges, could:

- ✓ Reduce hours traveled by 15% or more, if implemented with higher charges at peak periods.

### TRANSIT

**Demand for transit** in Washington County could almost triple by 2055. Transit trips to Portland will more than double, improving an alternative to the most congested routes. Implementing existing regional service expansion plans is not enough to meet this demand. The following investments can help:

- ✓ Increased bus and light rail service
- ✓ MAX trains running every six minutes or better in the US 26 and the I-5 corridors
- ✓ Faster light rail service and more park and rides, which could increase demand for transit up to 20% between Hillsboro and Portland
- ✓ With planned service improvements, 80% of households will be within a quarter-mile of transit.
- ✗ Buses will experience the same congestion levels as other vehicles, unless investments that prioritize buses are made.

### FREEWAYS

Freeways (I-5, US 26, I-205 and Hwy 217) will see the worst congestion increase. Without improvements, delays will increase throughout most of the day and will result in cut-through traffic.

**Adding a lane in each direction** on these freeways and managing these lanes for trucks, buses and high-occupancy vehicles (HOV) could:

- ✓ Reduce truck delays up to 50% due to exclusive truck lanes
- ✓ Increase carpooling
- ✗ Result in new lanes filling up, even when limited to HOVs, transit and trucks
- ✗ Require more aggressive management, such as tolling, to create additional travel time savings in the added lanes.

**Faster speeds** with the added lanes would:

- ✗ Increase the total number of vehicle miles traveled
- ✗ Increase crash risk
- ✗ Contribute to greenhouse gas emissions, unless mitigated by safer and cleaner vehicles.

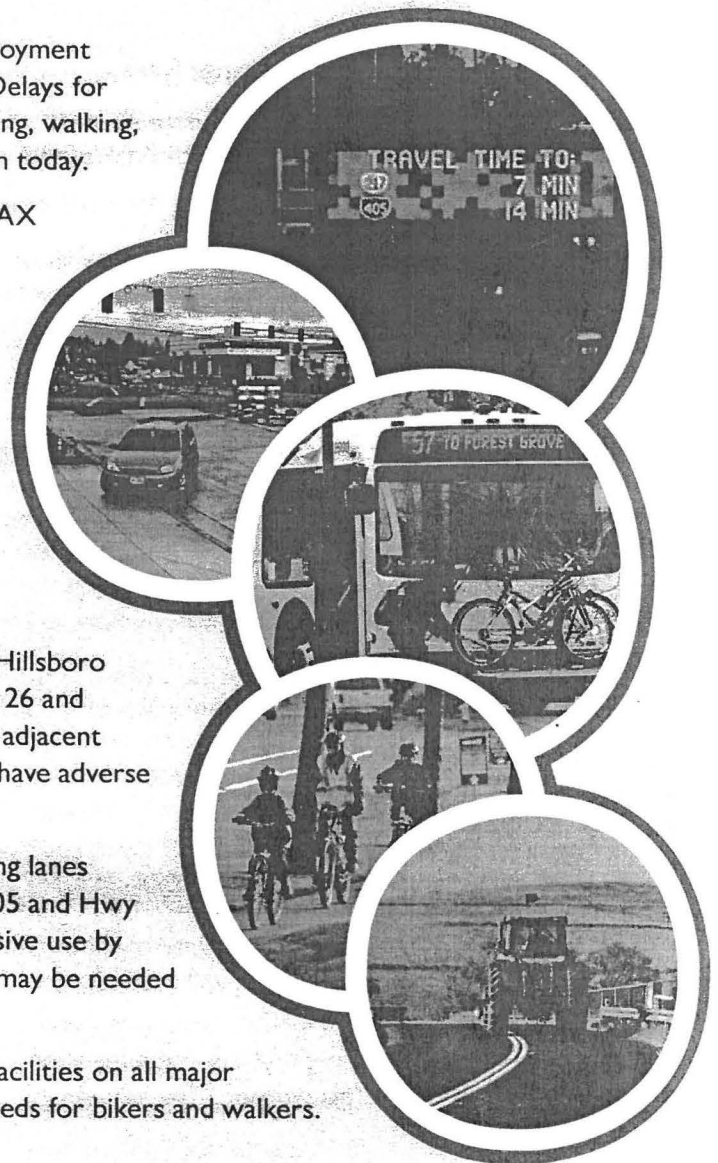
### SMART TECHNOLOGY: SELF-DRIVING CARS?

**Smart technology such as self-driving cars** could:

- ✓ Allow vehicles to travel more closely together, allowing more cars to use the same road
- ✓ Reduce congestion and crashes and related delays
- ✗ Create more congestion if the number of vehicles on the roads increase.

## Key Takeaways

- **The need for investment:** Future population and employment growth means traffic congestion will more than double. Delays for trucks will quadruple. Without major investments in driving, walking, bicycling and transit, traffic levels will be much worse than today.
- **Transit:** Transit demand will triple by 2055. Increased MAX frequency, more bus and shuttle-type service, faster service and better station access will be needed to meet increased intra-county and inter-county transit demands.
- **Major Roads:** Many arterials will be over capacity by 2055. Widening existing arterials and improving connectivity can improve safety and alleviate some congestion, but cannot meet traffic demands.
- **New Roadways:** North-south roads between the I-5/ Wilsonville area and US 26 and between US 26 and US 30 are expected to be over capacity by 2055. Two roadways were modeled: A limited-access road between Hillsboro and Wilsonville, and a “northern connector” between US 26 and North Portland. Both could significantly reduce traffic on adjacent streets and freeways and improve freight travel, but both have adverse environmental and land-use impacts.
- **Freeways:** Freeways will see the worst congestion. Adding lanes beyond those planned in each direction on I-5, US 26, I-205 and Hwy 217 could help reduce delays if the added lane is for exclusive use by trucks, bus and HOV vehicles. Tolling or other strategies may be needed to see additional benefits.
- **Biking and Walking:** Improving bicycle and pedestrian facilities on all major roads will help meet the increasing demands and safety needs for bikers and walkers. Trails can play an additional role.
- **Smart Technology:** Increased efficiencies of the existing system and measures to reduce demand will continue to be important parts of the transportation solution. Fast changing technology will require ever faster changing policies and analysis.



## Next Steps

### What happens now?

The County will use results from this Study to prepare for its long-term transportation needs. This may include further study of projects and policies. The County will also continue partnerships with other agencies and jurisdictions to further explore transportation options with a regional focus.

### For more information

Visit [WCTransportationFutures.org](http://WCTransportationFutures.org) to learn more and to read the full Study Report.

### Contact us

[WCTS@co.washington.or.us](mailto:WCTS@co.washington.or.us)  
(503) 846-6737

**Moore-Love, Karla**

---

**From:** Ronald Swaren <rswaren2002@yahoo.com>  
**Sent:** Tuesday, March 07, 2017 12:54 PM  
**To:** Council Clerk – Testimony  
**Subject:** April 26 public comment

Subject; I-5 Bridge replacement proposal from Washington Legislature

Washington State Legislature would like to revive discussion of I-5 Bridge Replacement.

I think this would not be in Portland's interest because it would further contribute to traffic congestion through Portland.

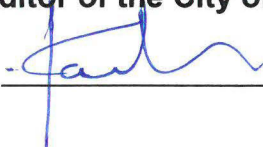
Ronald N. Swaren  
1543 SE Umatilla St.  
Portland, Oregon 97202

Request of Ronald N. Swaren to address Council regarding I-5 Bridge replacement proposal from Washington Legislature (Communication)

APR 26 2017  
PLACED ON FILE

Filed APR 18 2017

**MARY HULL CABALLERO**  
Auditor of the City of Portland

By  Deputy

COMMISSIONERS VOTED AS FOLLOWS:		
	YEAS	NAYS
1. Fritz		
2. Fish		
3. Saltzman		
4. Eudaly		
Wheeler		