

Submitted by
COMMISSIONER FRITZ

ORDINANCE NO.

*Implement a Street Closure Pilot Program in the Old Town Neighborhood through parts of NW 2nd, 3rd, and 4th Avenues between W Burnside and NW Everett on certain days and during certain hours (Ordinance)

The City of Portland ordains:

Section 1. The Council finds:

1. The Old Town Neighborhood generates a high volume of calls for police service within the area of between W Burnside and NW Everett on certain days and during certain hours. Police response to many of these calls is delayed by conflicts with vehicles.
2. Part of NW Couch St is currently closed to vehicular traffic on specific days and hours in order to increase public safety.
3. The Portland Bureau of Transportation (PBOT) and the Portland Police Bureau (PPB) propose a street closure pilot program (Program) to expand the pedestrian-only entertainment area to enhance public safety by reducing incidences as outlined in the attached Exhibit A.
4. Exhibit B specifies the expansion of the current pedestrian area on NW Couch St to foster public safety and reduce the potential for such incidents.
5. The Program will close portions of NW 3rd Ave from W Burnside to NW Everett St, NW Couch from NW 2nd Ave to NW 4th Ave, and NW Davis from 2nd Ave to NW 4th Ave between 10:00 pm and 3:00 am on Fridays, Saturdays, and other event dates specified by the Police Bureau.
6. ↓
7. The area will include dedicated taxi, limo, and pedi-cab zones to facilitate safe transportation into and out of the area. These zones will help maintain safe and orderly pedestrian traffic flow and allow officers to address concerns of illegal tax activity. The taxi, limo, and pedi-cab zones are illustrated in Exhibit C.
8. In order to maintain public safety and monitor this Pilot, PPB will dedicate four officers and a sergeant to the District during the Pilot to provide enhanced police presence.
9. To address reasonable accommodation for emergency residential services and any necessary access for disabled residents police will allow emergency vehicles special access to the street area.
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Comment [a1]: Evidence in the report doesn't show many conflicts or crashes between pedestrians and vehicles

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 Comment [a2]: New Year's Eve and Spring Break aren't official major holidays. Are they doing it for St Patrick's Day?

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Comment [t3]: This has been moved to Exhibit A.

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 Comment [t4]: Should really be in Exhibit A. Hve moved this to Exhibit but for now left it here.

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Deleted: will be allowed within the District at any time. Police will have authority to provide reasonable accommodation for emergency residential services and any necessary access for disabled residents.

Comment [t5]: Need and explanation of why this in the ordinance.

Deleted: Abutting property owners may petition Council to modify, change, or revoke this authorization if there is a change in ownership of the abutting property, a significant change in the use of the abutting property, or major renovation of the abutting property

11. It is in the best interests of the public for Council to assess the data and public comments as to the success or failure of the Program after the pilot, and decide whether to terminate or extend the Program in the best interests of the public.

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Comment [t6]: Moved to Exhibit A.

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Deleted: The Program will include two 90-day trial periods. After the initial 90-day period, an analysis of efficacy will be conducted, followed by a second 90-day period. Adjustments and changes will be made as needed. A final evaluation will be conducted following the second 90-day period.

NOW, THEREFORE, the Council directs:

Section 1. That the Portland Bureau of Transportation and the Portland Police Bureau are authorized to implement a street closure substantially in accordance with the plan as specified in Exhibit A.

Comment [t7]: Moved to the Be It Resolved Section

Section 2. The Program will begin on the weekend of December 28th and will include New Years eve, and end April 1. An evaluation by the Work Group as defined in Exhibit A and subsequent public hearing on the report to Council will follow.

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Section 3. After the Pilot project has ended and report to Council, the Office of Neighborhood Involvement will lead efforts with the Work Group and a public involvement process to create develop a city-wide entertainment district ordinance that includes requirements designed to safeguard the many interests of a multi use area, as well as a mechanism for cost recovery.

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Section 4. The Council declares that an emergency exists because delay in the enactment of this Ordinance will unnecessarily deprive the public the benefits of this Ordinance intended to enhance public safety, therefore this Ordinance shall be in full force and effect from and after its passage by the Council.

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Passed by the Council:
Mayor Adams
Prepared by: Kim Garcia
Date Prepared: November 28, 2012

**ADDITIONS/ Deletions TO EXHIBIT A
Old Town Street Closure Ordinance**

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Proposal Section:

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Based on volume of calls for police service, medical response calls, noise issues and the ongoing concern for public safety, allow weekend closures of NW Couch St. to include two additional intersecting streets of NW 3rd between Everett and Burnside, and NW Davis between NW 2nd and 4th. Restrict the area to pedestrian-only traffic during specific evening hours. Establish the area as a no-parking zone during pedestrian-only hours. Define transportation zones for the use of taxi and limo services in order to ensure safe entry into and exit from the area.

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PPB will dedicate an additional four officers and a sergeant to the Street Closure District during the Pilot to provide enhanced police presence

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Permanent signage will be provided that indicates that weekends (Friday and Saturday) specified holiday, and event to be determined by PPB in consultation with ONI and PBOT. Once the Pilot is over, the permanent signage shall be removed until such time as Council determines otherwise. Temporary closure signs by or over meters shall be used to indicate event time.

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Prior to implementation of the Program there will be notification of the pilot and dates and times of closure to businesses, property owners and organizations in the neighborhood with web site information location as to the details of the closure and a phone contact.

The Program will include one trial period from December 28 through April 1. During the final weeks or after the initial pilot period, an analysis of data and survey will be

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conducted with a report to Council considered at a public hearing. The report back to Council comparing baseline data will include:

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- o All types and number of "calls for service" and PPB self-initiated actions
- o Number of interactions between officers and citizens requiring use of force.
- o All pedestrian related conflicts with automobiles.
- o All types of medical responses in the closure area.
- o Noise complaints
- o Unlicensed taxi complaints/citations
- o Complaints about access for people with disabilities

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The report to Council will also include:

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- o Survey information from residents, property owners and businesses in the area, and officers assigned to the area before and during the pilot. The survey will be

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formulated by Office of Neighborhood Involvement (ONI) staff in conjunction with Police Bureau, noise officer and medical responders.

- o A report on costs incurred by Transportation, BDS, Police and Fire in the closure area.
- o Proposals to pay for the expenses incurred, including ongoing expenses if the Program is continued after consultation with the Revenue Bureau.
- o Any new OLCC licenses in the area.
- o Analysis and recommendations from PPB, ONI, PBOT, BDS, BPS and the Revenue Bureau as to why the Program should or should not be continued.

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Community:

Historically, the area between SW Oak and NW Glisan, from Naito Parkway to Broadway has been considered by the community's Old Town/Chinatown Vision-Development Plan as the "Old Town Nightlife District." The vision of this area is one that is clean, safe, lively, and pedestrian-friendly. The proposal to expand the evening pedestrian-only area is perfectly aligned with the goals of the Vision-Development Plan.

This Pilot is part of the City's strategy to address concerns in the Old Town/Chinatown neighborhood community. It is essential to receive input and feedback from area stakeholders before, during and after this pilot in order to ensure stakeholder interests are properly addressed. In keeping with this spirit of partnership, the Office of Neighborhood Involvement and Police Bureau will keep an open line of communication with the neighborhood and businesses. To provide feedback or concerns, please contact:

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Street Closure Pilot Project

Complied Outreach and Ordinance

SUBMITTED BY

PPB

12-12-12

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Proposed Changes to Entertainment Area Old Town, Fall 2012

Proposal

Based on volume of calls for police service and the ongoing concern for public safety, expand weekend closures of NW Couch St. to include two additional streets. Restrict the area to pedestrian-only traffic during specific evening hours. Establish the area as a no-parking zone during pedestrian-only hours. Define transportation zones for the use of taxi and limo services in order to ensure safe entry into and exit from the area.

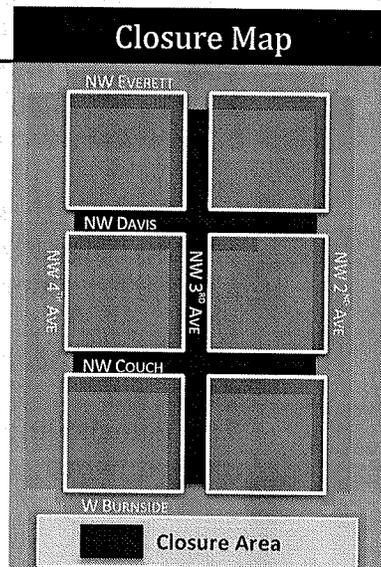
Closure Area

Between 9:00 PM and 3:00 AM on Fridays, Saturdays, and specific major holidays, the following streets will be closed to all vehicular traffic, including bicycles and skateboards:

- NW 3rd Ave from W Burnside to NW Everett
- NW Couch from NW 2nd Ave to NW 4th Ave
- NW Davis from NW 2nd Ave to NW 4th Ave

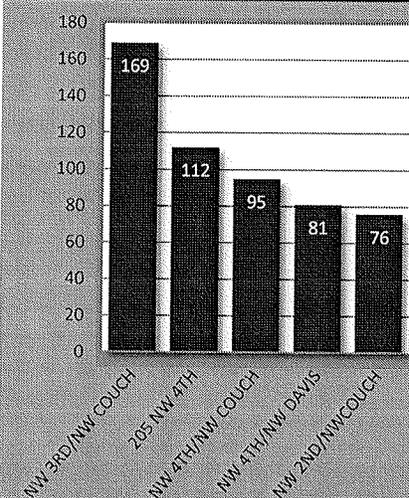
Streets adjacent to the area will be open to normal traffic. NW 2nd Avenue and NW 4th Avenue will not be closed.

Closure Map



Safety

Calls for Service Top Five Locations



03/01/2012 through 08/31/2012

Police receive a high volume of calls for service within the proposed closure area. Bureau statistics collected between March and August 2012 place top locations for calls within or nearby the proposed closure area. Many of these calls are to address pedestrians struck by, or in conflict with, a vehicle. Adding NW 3rd Ave and NW Davis St. to the current pedestrian area on NW Couch will foster public safety by reducing the potential for such incidences

In order to facilitate safe transportation into and out of the area, the proposal includes dedicated taxi, limo and pedi-cab zones. These zones will help maintain safe and orderly pedestrian traffic flow and allow officers to address concerns of illegal taxi activity.

Expansion of the pedestrian area provides enhanced visibility by removing vehicles obstructing lines-of-sight. Intersections of NW 3rd Ave/NW Davis St. and NW 3rd Ave/NW Couch St. will provide points at which officers can take assessments of the overall area and be accessible by citizens and security.

Parking

The Entertainment Area will be designed to be open to pedestrian traffic only. In order to achieve this goal, no vehicles will be allowed to park on the streets within the closure area. "No Parking" signs will be posted in advance of the start date and a public information release will be sent out to the media to help educate the public about the changes. This will greatly reduce potential for vehicle-pedestrian conflict and damage to parked vehicles during the late evening hours.

Impact

The pilot program to establish an expanded pedestrian-only Entertainment Area is a vital first step in moving forward to a dedicated Entertainment District for the City of Portland. In addition to enhancing public safety by establishing formal boundaries and reducing incidents, establishing a true Entertainment District has the potential to increase patronage, draw new business, and act as a catalyst to revitalize Portland's Old Town/Chinatown neighborhood. Businesses within and nearby the pedestrian area will benefit from increased visibility by pedestrian traffic and additional draw of out-of-town visitors to the area.

A number of cities across the nation have established permanent Entertainment/Nightlife Districts. Economic impact analyses of these areas have shown benefits both for individual businesses and the city at large:

- **San Francisco** 2012, The Economic Impact of San Francisco's Nightlife Businesses
- **Maryland, Multiple Cities** 2011, Maryland A&E Districts Economic and Fiscal Impact Analysis
- **New York** 2004, Economic Impact of the Nightlife Industry on New York City
- **City of Dallas** 2003, South Dallas/Fair Park Entertainment District Study

Community

Historically, the area between SW Oak and NW Glisan, from Naito Parkway to Broadway has been considered by the community's Old Town/Chinatown Vision-Development Plan as the "Old Town Nightlife District." The vision of this area is one that is clean, safe, lively, and pedestrian-friendly. The proposal to expand the evening pedestrian-only area is perfectly aligned with the goals of the Vision-Development Plan.

This overview is one of the first steps in a concerted outreach effort to the Old Town/Chinatown neighborhood community. It is essential to receive input and feedback from area stakeholders in order to ensure stakeholder interests are properly addressed. In keeping with this spirit of partnership, the Office of Neighborhood Involvement wishes to keep an open line of communication. To provide feedback or concerns, please contact:

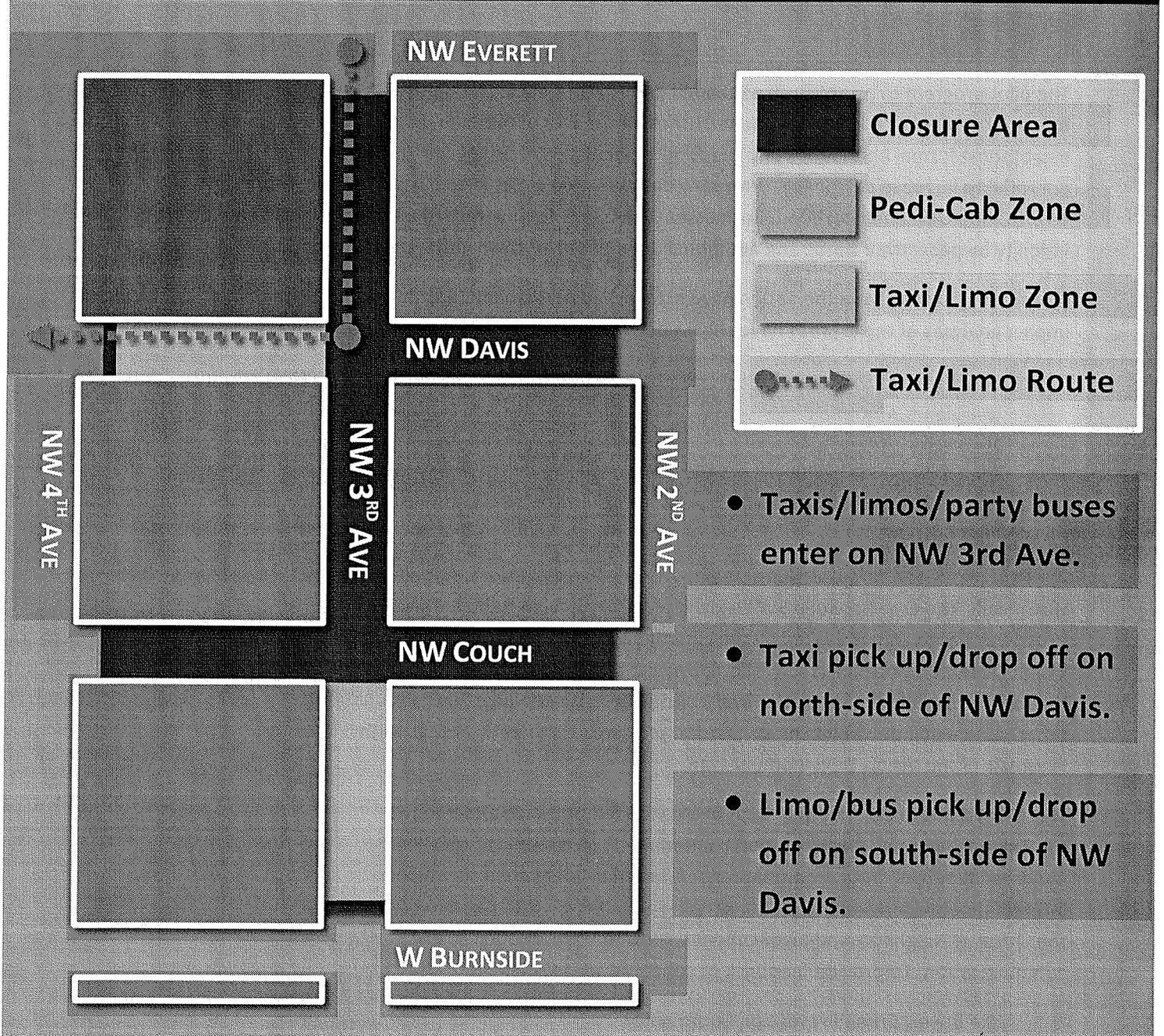
Mike Boyer, Crime Prevention Coordinator
Office of Neighborhood Involvement
michael.boyer@portlandoregon.gov
503-823-5852

Vision Plan Boundaries



Old Town Nightlife District
Proposed Street Closures

Closure & Transportation Map



Street Closure Pilot Project Proposal

Update – Old Town/Chinatown, Winter 2012

Proposal

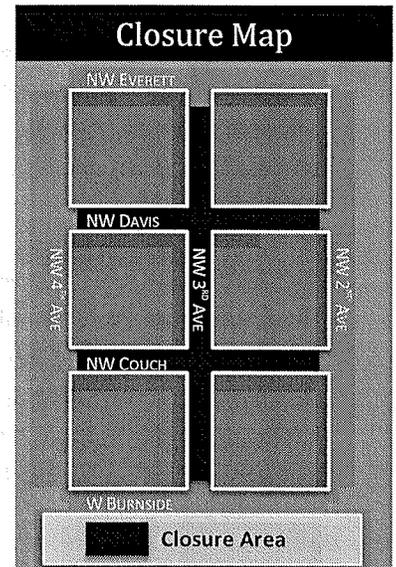
Based on volume of calls for police service and the ongoing concern for public safety, expand weekend closures of NW Couch St. to include two additional streets. Restrict the area to pedestrian-only traffic during specific evening hours. Establish the area as a no-parking zone during pedestrian-only hours. Define transportation zones for the use of taxi and limo services in order to ensure safe entry into and exit from the pedestrian-only area.

Closure Area

Between 10:00 PM and 3:00 AM on Fridays, Saturdays, and specific major holidays, the following streets will be closed to all vehicular traffic, including bicycles and skateboards:

- NW 3rd Ave from W Burnside to NW Everett
- NW Couch from NW 2nd Ave to NW 4th Ave
- NW Davis from NW 2nd Ave to NW 4th Ave

Streets adjacent to the area will be open to normal traffic. NW 2nd Avenue and NW 4th Avenue will not be closed.



Concerns

Community feedback continues to be an essential element of the pilot project. Ongoing discussions with stakeholders have identified several common concerns. The project is intended to serve the needs of the community, with changes to be implemented as needed to address the concerns and safety. Some common concerns are listed below. A more comprehensive list of concerns is available separately.

Closure Time

The original 9:00 PM closure time received significant pushback from the community and daytime business in the area. Working with the Portland Bureau of Transportation, an agreement was reached to push closure time to 10:00 PM with a full shutdown of the streets to be completed by 11:00 PM in the evenings.

“Festival” Atmosphere

Concerns were raised that the closure would create a “block party” or “festival” atmosphere, increasing rather than addressing issues already present. The intent is to create pedestrian-only public right-of-ways. Streets will not be permitted to be blocked by event structures nor will public drinking be allowed.

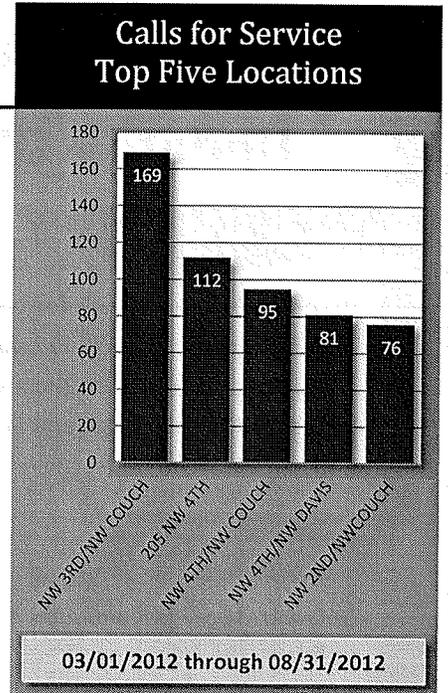
Noise

The closure area is known by the community to produce significant noise during nightlife hours. Concerns were raised that increased pedestrian accessibility may increase noise. Police in the area will be assigned noise meters to enforce noise ordinances. Citizens should file complaints if excessive noise is experienced.

Safety

Police receive a high volume of calls for service within the proposed closure area. Statistics collected between March and August 2012 place top locations for calls within or nearby the proposed closure area. Many of these calls are to address pedestrians struck by, or in conflict with, a vehicle. Adding NW 3rd Ave and NW Davis St. to the current pedestrian area on NW Couch will reduce the potential for such incidences and provide police with increased lines-of-sight while providing the public increased accessibility to officers.

In order to facilitate safe transportation into and out of the area, the proposal includes dedicated taxi, limo and pedi-cab zones. These zones will help maintain safe and orderly pedestrian traffic flow and allow officers to address concerns of illegal taxi activity.



Parking

The Entertainment Area will be designed to be open to pedestrian traffic only. In order to achieve this goal, no vehicles will be allowed to park on the streets within the closure area. "No Parking" signs will be posted in advance of the start date and a public information release will be sent out to the media to help educate the public about the changes. This will greatly reduce potential for vehicle-pedestrian conflict and damage to parked vehicles during the late evening hours.

Community

Historically, the area between SW Oak and NW Glisan, from Naito Parkway to Broadway has been considered by the community's Old Town/Chinatown Vision-Development Plan as the "Old Town Nightlife District." The vision of this area is one that is clean, safe, lively, and pedestrian-friendly. The proposal to expand the evening pedestrian-only area is perfectly aligned with the goals of the Vision-Development Plan.

It is essential to receive input and feedback from area stakeholders. In keeping with this spirit of partnership, the Office of Neighborhood Involvement wishes to keep an open line of communication.

To provide feedback or concerns, or to request additional information, please contact:

Mike Boyer
 Crime Prevention Coordinator
 Office of Neighborhood Involvement
michael.boyer@portlandoregon.gov
 503-823-5852

Patrick Owen
 Community Service Aide
 Office of Neighborhood Involvement
patrick.owen@portlandoregon.gov

Old Town/Chinatown Vision Plan Boundaries



Old Town Nightlife District
 Proposed Street Closures

Community Concerns

Street Closure Pilot Project, Winter 2012

Overview

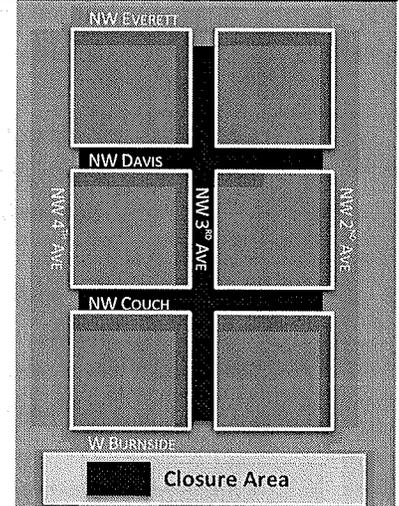
In fall, 2012, a street closure pilot project was proposed to foster public safety and establish a pedestrian-only area in Old Town/Chinatown during hours of high pedestrian traffic. Under this proposal, on Fridays, Saturdays, and major holidays* from 9:00 PM to 3:00 AM, police will close the following streets to vehicular traffic, including bicycles and skateboards:

- NW 3rd from W Burnside to NW Everett
- NW Couch from NW 2nd to NW 4th Ave
- NW Davis from NW 2nd to NW 4th Ave

Under the proposal, vehicles remaining parked on these streets during closure times will be subject to tow.

**New Year's Eve, Independence Day, St. Patrick's Day, Fat Tuesday, Memorial Day, Labor Day, Halloween*

Closure Map



Concerns

Community outreach was performed to assess impact and feasibility. Portland Police and representatives from the Office of Neighborhood Involvement met with stakeholders in the area to assess concerns, support, and to gather suggestions for changes and compromises to ensure the closures enact a net positive impact on the community. The most common concerns and proposed changes are listed below:

Concern: The 9:00 PM closure time will negatively impact daytime business.

Proposal: Many stakeholders have stated that a 10:00 PM closure time will alleviate problems posed by earlier closures. The proposal is moving forward with a 10:00 PM to 3:00 AM closure timeframe.

Concern: The already high noise level will increase and negatively affect residents.

Proposal: The removal of vehicles will reduce some noise. Additionally, officers assigned to the area have agreed to be trained with and carry decibel meters and to increase enforcement of noise ordinances in the area.

Concern: Street closures will create a "festival" atmosphere.

Proposal: No change is being made to the legal standing of the public right-of-way within the closure area. Public drinking will continue to be disallowed and the street will remain open to pedestrian traffic only.

(continued on back)

Concerns

- Concern:** The closures will disrupt traffic flow.
Proposal: During the pilot project, detour signs will be placed around the area to inform drivers of alternate routes. Impact will be minimal due to pre-existing restricted traffic flow in the area during proposed closure hours due to pedestrian overflow into the street, taxi queuing, and "cruising" in the area.
- Concern:** Parking spaces will be removed.
Proposal: Much of the area in the closure is a pre-designated no-parking zone during the proposed closure hours. The primary change is increased enforcement of these regulations.
- Concern:** Expanding pedestrian traffic will expand the clean-up required after the weekend nightlife hours.
Proposal: The pilot project will establish whether a long-term weekend closure project is viable. Once this has been determined, options for expanding Clean & Safe operations can be examined.
- Concern:** Disabled residents will lose street access.
Proposal: Police enforcing the street closures have agreed to make reasonable accommodations for access to disabled persons and necessary services.
- Concern:** Building owners and/or service providers will be unable to provide emergency resident services.
Proposal: Reasonable accommodations will be made to allow for emergency access.
- Concern:** Blockades will not stop drivers, bicyclists, etc. from moving or ignoring the closure.
Proposal: Those violating the closure will be subject to citation. Additionally, barricades will be manned by reserve officers and/or cadets.
- Concern:** The increased police presence will create a "crackdown" atmosphere.
Proposal: Following the Vancouver, B.C. model, officers will be encouraged to continue taking a "meet and greet" approach to policing in the area.

Information

To provide additional community feedback or concerns, or for more information regarding the street closure pilot project, please contact:

Mike Boyer
Crime Prevention Coordinator
Office of Neighborhood Involvement
michael.boyer@portlandoregon.gov
503-823-5852

Patrick Owen
Community Service Aide
Office of Neighborhood Involvement
patrick.owen@portlandoregon.gov

Street Closure Pilot Project

ONI Outreach Meetings Attended

Sept 6, 2012	Bar Owner Briefing
Sept 26, 2012	Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee
Oct 9, 2012	SMRT Meeting
Oct 9, 2012	Downtown Public Safety Action Committee
Oct 15, 2012	Street Roots Meeting
Oct 18, 2012	Old Town/Chinatown Neighborhood Association Business Association
Oct 23, 2012	Pre-CARSA Walk Meeting with Union Gospel Mission
Oct 26, 2012	Met with Residential Managers/Property Owners
Oct 27, 2012	CARSA Walk
Oct 31, 2012	Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee
Nov 1, 2012	Meeting with BDS Regarding Noise Concerns
Nov 6, 2012	Old Town/Chinatown Neighborhood Association General Meeting
Nov 15, 2012	Old Town/Chinatown Neighborhood Association Business Association
Nov 28, 2012	Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee
Dec 2, 2012	Right to Dream 2 Weekly Meeting
Dec 3, 2012	Update Meeting with Bar Owners and Security
Dec 4, 2012	Old Town/Chinatown Neighborhood Association General Meeting

City of Portland
Department of Transportation
Office of Transportation Planning

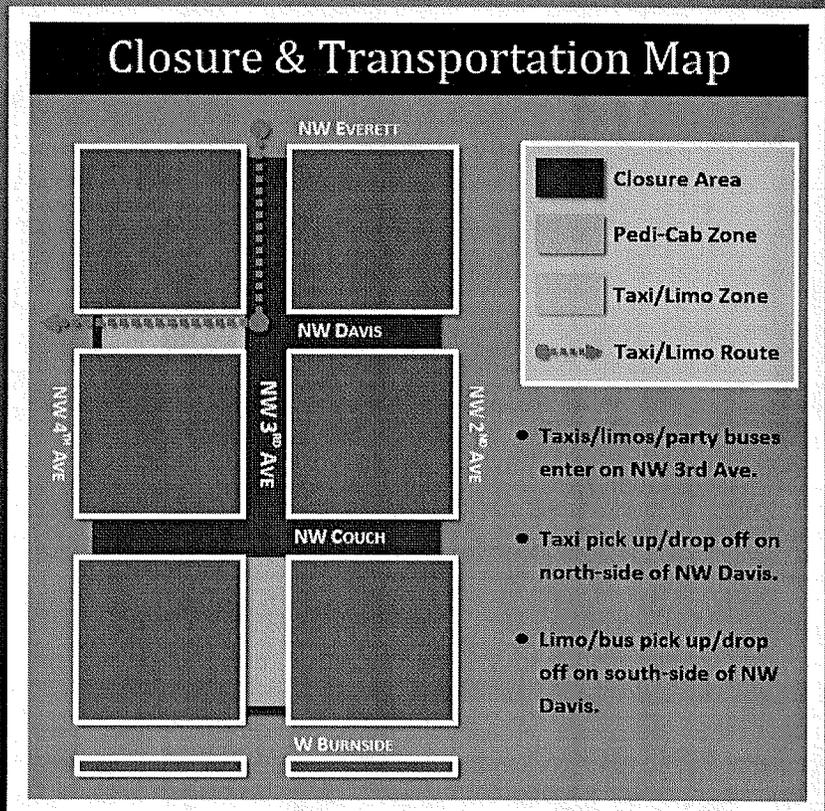
Old Town/Chinatown, Winter 2012

Street Closure Pilot Project Overview and Outreach

Area Overview

Streets Closed:

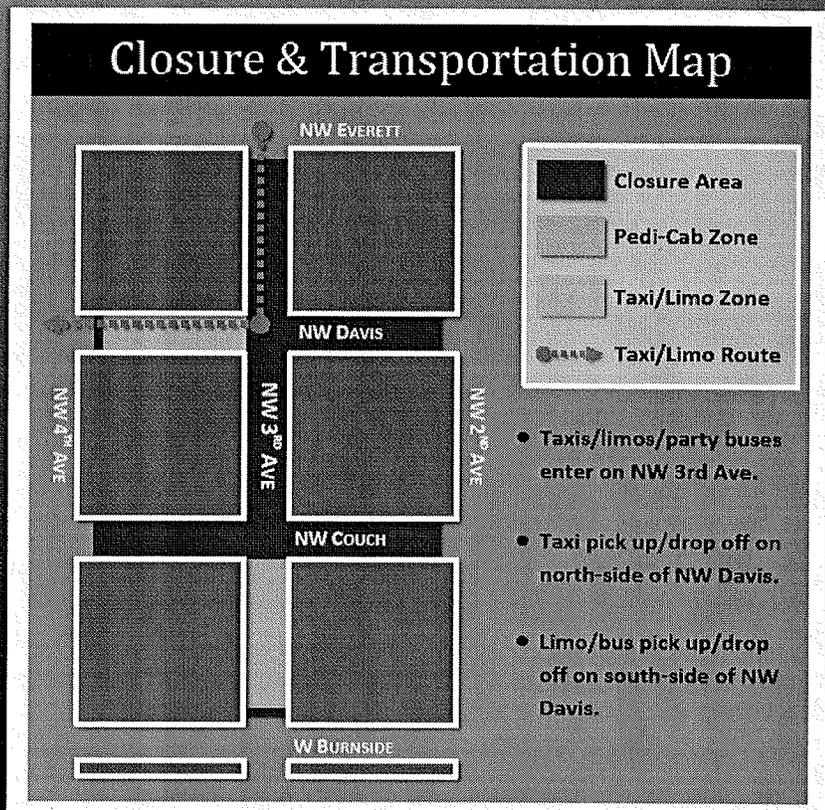
- NW 3rd from Burnside to Everett
- NW Couch from 2nd to 4th
- NW Davis from 2nd to 4th



Area Overview

Timeframe:

- 90-day trial period to begin Dec. 14th
- Fridays, Saturdays, Holidays
- 10:00 PM – 3:00 AM



Education Period

- 2-week education period prior to closures
- Posted notices in Old Town
- Flyers on vehicles
- Reference cards for licensed taxi services

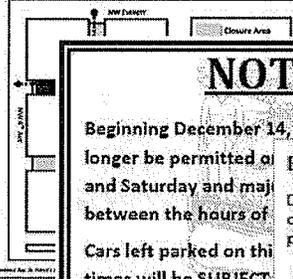
PUBLIC NOTICE
Pedestrian-Only Area
Old Town/Chinatown
 December 14, 2012 – March 10, 2012
 Fridays, Saturdays, Holidays* 10:00 PM – 3:00 AM

The following areas will be **PEDESTRIAN ONLY**

NW 3rd Avenue from W Burnside Street to NW Everett Street
 NW Couch Street from NW 2nd Avenue to NW 4th Avenue
 NW Davis Street from NW 2nd Avenue to NW 4th Avenue

Streets will be closed to vehicular traffic, including bicycles and skateboards.
 Parking will not be permitted within the closure area. Vehicles remaining parked in the area after 10:00 PM on closure days will be **SUBJECT TO TOW**.

Taxi cabs, limousines, pedicabs, and other licensed private for hire transportation as defined under Portland City Code 16.40 will be allowed to enter and exit the area along specified routes.



NOTICE

Beginning December 14, 2012, parking will no longer be permitted on NW 3rd Avenue and Saturday and major streets between the hours of 10:00 PM and 3:00 AM. Cars left parked on these streets during these times will be **SUBJECT TO TOW**.

Entertainment Area Taxi Services

During pedestrian-only hours, loading and unloading of taxi cabs will only be permitted on:

NW Davis Street between NW 3rd & NW 4th
 Pedicab loading and unloading will be available on:
NW 3rd Ave between NW Couch & NW Davis

Portland, Oregon

888881

PUBLIC NOTICE

Pedestrian-Only Area

Old Town/Chinatown

December 14, 2012 – March 10, 2012

Fridays, Saturdays, Holidays* 10:00 PM – 3:00 AM

The following areas will be **PEDESTRIAN ONLY**

NW 3rd Avenue from W Burnside Street to NW Everett Street

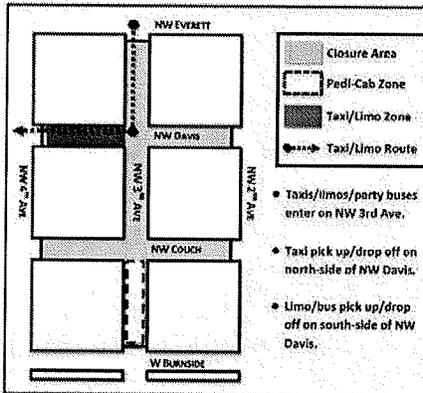
NW Couch Street from NW 2nd Avenue to NW 4th Avenue

NW Davis Street from NW 2nd Avenue to NW 4th Avenue

Streets will be closed to vehicular traffic, including bicycles and skateboards.

Parking will not be permitted within the closure area. Vehicles remaining parked in the area after 10:00 PM on closure days will be **SUBJECT TO TOW**.

Taxi cabs, limousines, pedicabs, and other licensed private for hire transportation as defined under Portland City Code 16.40 will be allowed to enter and exit the area along specified routes.



*New Year's Eve, Independence Day, St. Patrick's Day, Fall Festival, Memorial Day, Labor Day, Halloween

NOTICE

Beginning December 14, 2012, parking will no longer be permitted on this street on Friday and Saturday and major holiday* evenings between the hours of 10:00 PM and 3:00 AM.

Cars left parked on this street during above times will be SUBJECT TO TOW.

Street parking will no longer be available:

- NW 3rd Ave. between NW Everett & W Burnside St.
- NW Couch St. between NW 2nd & NW 4th Ave.
- NW Davis St. between NW 2nd & NW 4th Ave.

Friday 10:00 PM - Saturday 3:00 AM

Saturday 10:00 PM - Sunday 3:00 AM

No person shall have authority to permit parking within the designated area during closure times.

**New Year's Eve, Independence Day, St. Patrick's Day, Fat Tuesday, Memorial Day, Labor Day, Halloween or other holidays.*

Entertainment Area Taxi Services



During pedestrian-only hours, loading and unloading of taxi cabs will only be permitted on:

NW Davis Street between NW 3rd & NW 4th

Pedicab loading and unloading will be available on:

NW 3rd Ave between NW Couch & NW Davis

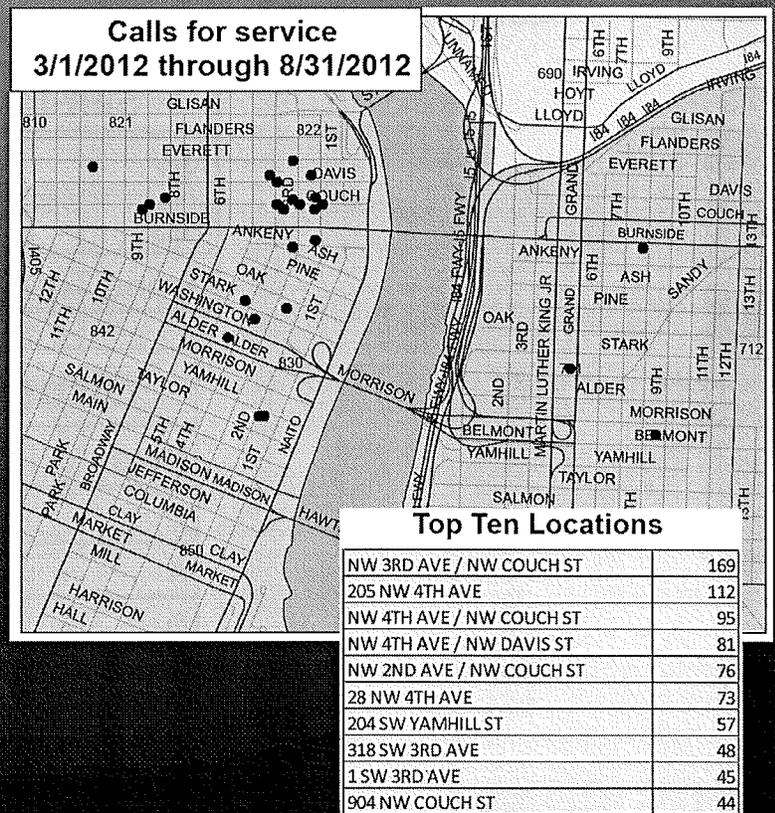
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Licensed Taxi Companies in Portland

Broadway Cab	503-227-1234
Green Cab	503-234-1414
New Rose City Cab	503-282-7707
Portland Taxi Cab Company	503-256-5400
Radio Cab	503-227-1212
Sassy's Cab	503-656-7065

Post-Trial Analysis

- Crime Analysis
 - Calls for service
 - Incident types
- Livability/Safety Impact
 - Resident Opinions
 - Patron Opinions
 - Police/Security Opinions
- Business Impact
 - Conflict incidents
 - Foot traffic
 - Revenue





Portland Police Bureau Crime Analysis Unit

Proposed Entertainment District

Calls for Service Analysis – October 1st, 2011 to September 30th, 2012

Methodolgy:

This analysis examines calls for service inside the proposed pedestrian only entertainment zone. Calls were extracted from Camin II for the dates of Oct. 1st, 2011 to September 30th, 2012 and only those calls occurring on Friday or Saturday nights between 2100 and 0300 hours were included. Those calls were mapped into the proposed area and only those calls inside the proposed zone were extracted. This included calls at the intersections of the proposed zones.

Calls For Service:

Self-Initiated	
No	94
Yes	510
Grand Total	604

Disposition	
Disp Code	Count
J	232
A	81
D	74
F	64
C	57
Z	55
G	15
B	13
I	9
X	3
E	1



Portland Police Bureau Crime Analysis Unit

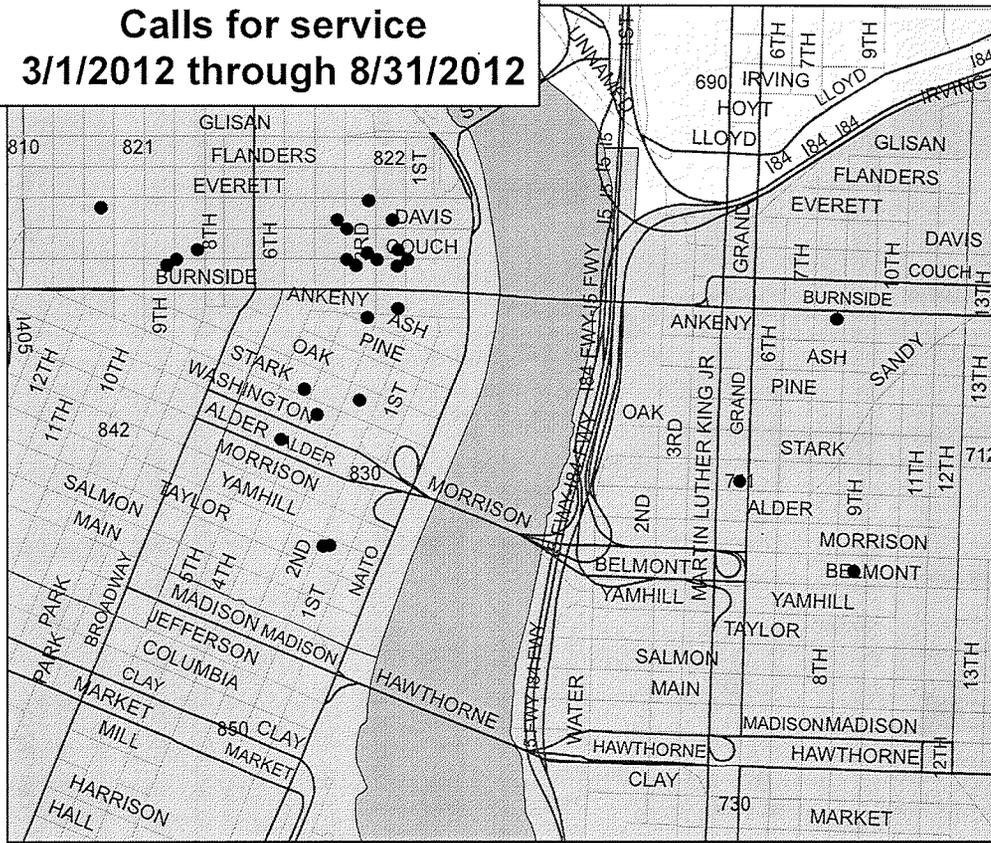
CFS by Type	
Call Type	Count
SUBSTP	156
TRASTP	137
DISTP	92
FLAG	49
UNWNT	22
THEFT	17
WELCK	15
ASSLTP	13
DIST	11
PARK	11
ASSIST	8
ASSLT	8
PREMCK	8
ACCNON	5
VAND	4
VANDP	4
ACCHRP	3
ACCUNK	3
AREACK	3
DETAIL	3
PATROL	3
PROP	3
ROB	3
W26	3
CIVIL	2
HARASP	2
MEDICL	2
SEX	2
SUSPP	2
THEFTP	2
911H	1
DUII	1
NOISE	1
ROVIOP	1
SUSPW	1
VEHST	1
VICE	1
WELCKP	1
Total	604



Portland Police Bureau Crime Analysis Unit

Frequent CFS	
Location	Calls
NW 3rd and Couch	76
NW 4th and Burnside	56
28 NW 4th (Couture)	49
NW 4th and Couch	48
NW 3rd and Burnside	46
NW 3rd and Davis	35
NW 2nd and Couch	34
NW 4th and Davis	33
NW 2nd and Burnside	31
35 NW 3rd (Dirty Duck)	29
NW 2nd and Davis	20
34 NW 3rd (Dixie Tavern)	19
33 NW 2nd (Spyce)	17
NW 3rd and Everett	15
NW 4th and Everet	14
18 NW 3rd (Tube)	13
110 NW 3rd	13
219 NW Davis (CC Slaughters and others)	11
NW 2nd and Everett	11
105 NW 3rd (Barrell Room)	8
208 and 216 NW 3rd (Darcell's and Musolf)	7
120 NW 3rd/228 NW Davis (Boiler Room/Hobo's)	6
222 NW 4th (Republic)	4
Union Gospel	2
9 nw 2nd (Baracuda)	2
127 NW 3rd	1
239 NW 3rd	1
322 NW Everett	1
213 NW 3rd	1
217 NW 2nd	1
Total	604

Calls for service 3/1/2012 through 8/31/2012



NW 3RD AVE / NW COUCH ST	
PERSON CONTACT (86)	46
TRAFFIC STOP	27
FLAGDOWN	19
DISTURBANCE - PRIORITY	10
PARKING PROBLEM	10
WELFARE CHECK-COLD	10
PATROL	7
UNDESCRIBED INCIDENT	4
THEFT	4
ASSIST CITIZEN OR AGENCY	3

NW 4th Ave / NW COUCH ST	
PERSON CONTACT (86)	38
TRAFFIC STOP	16
DISTURBANCE - PRIORITY	10
ASSIST CITIZEN OR AGENCY	3
VANDALISM-COLD	3
ACCIDENT-NON INJURY	2
AREA CHECK	2
DETAIL	2
PATROL	2
SUSPICIOUS-PRIORITY	2
DETOX TRANSPORT	2

205 NW 4TH AVE	
PERSON CONTACT (86)	55
DISTURBANCE - PRIORITY	10
FLAGDOWN	8
UNDESCRIBED INCIDENT	7
ASSIST CITIZEN OR AGENCY	6
ASSAULT-PRIORITY	4
DIST	4
ASSAULT-PRIORITY	3
SUSP	3
THEFT	3
UNWANTED PERSON-COLD	3

NW 4TH AVE / NW DAVIS ST	
PERSON CONTACT (86)	19
PERSON CONTACT	13
TRAFFIC STOP	13
DISTURBANCE - PRIORITY	5
ASSAULT-PRIORITY	4
FLAGDOWN	4
DISTP	3
ACCIDENT-NON INJURY	2
ASSAULT-COLD	2
MEDICAL PROBLEM	2
UNDESCRIBED INCIDENT	2

Top Ten Locations

NW 3RD AVE / NW COUCH ST	169
205 NW 4TH AVE	112
NW 4TH AVE / NW COUCH ST	95
NW 4TH AVE / NW DAVIS ST	81
NW 2ND AVE / NW COUCH ST	76
28 NW 4TH AVE	73
204 SW YAMHILL ST	57
318 SW 3RD AVE	48
1 SW 3RD AVE	45
904 NW COUCH ST	44

NW 2ND AVE / NW COUCH ST	
TRAFFIC STOP	21
PERSON CONTACT	11
PERSON CONTACT (86)	10
FLAGDOWN	5
ASSAULT-COLD	2
THEFT-COLD	2
WELFARE CHECK-COLD	2

1 SW 3RD AVE	
ASSAULT-PRIORITY	6
DISTP	4
SUSPICIOUS SUBJ, VEH, CIRCUMSTAN	4
FLAGDOWN	3
PERSON CONTACT	3
PERSON CONTACT (86)	3
THEFT-COLD	3
DISTURBANCE - PRIORITY	2
DRUGS, LIQUOR, PROSTITUTION, GAMB	2
UNDESCRIBED INCIDENT	2
WELFARE CHECK-COLD	2
WELFARE CHECK-PRIORITY	2

28 NW 4TH AVE	
PERSON CONTACT (86)	26
PERSON CONTACT	21
THEFT-COLD	8
ALARM-FALSE; CHARGEABLE	3
DISTP	3
UNDESCRIBED INCIDENT	3
DISTURBANCE - PRIORITY	2

318 SW 3RD AVE	
NOISE DISTURBANCE	13
UNWANTED PERSON-COLD	9
ASSAULT-PRIORITY	4
DISTP	3
DISTURBANCE - PRIORITY	3
FLAGDOWN	3
DISTURBANCE W/ WEAPON	2
WELFARE CHECK-PRIORITY	2

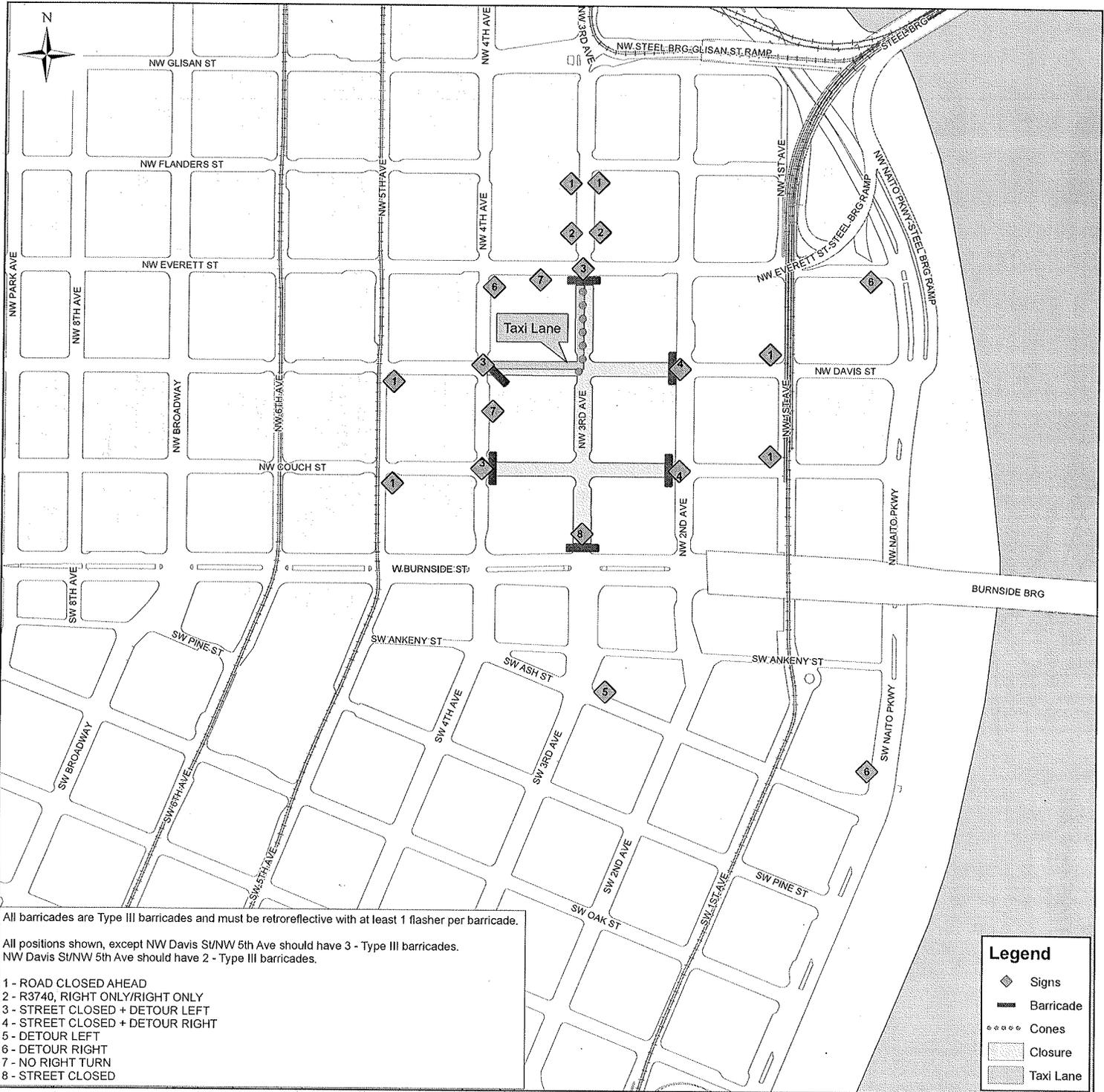
204 SW YAMHILL ST	
PERSON CONTACT	23
PERSON CONTACT (86)	17
ASSAULT-COLD	3
ASSAULT-PRIORITY	3
THEFT-COLD	2
UNDESCRIBED INCIDENT	2

904 NW COUCH ST	
PERSON CONTACT (86)	20
PERSON CONTACT	12
THEFT-COLD	2
VANDALISM-COLD	2



Portland Police Bureau
Crime Analysis Unit

185833



All barricades are Type III barricades and must be retroreflective with at least 1 flasher per barricade.

All positions shown, except NW Davis S/NW 5th Ave should have 3 - Type III barricades.
 NW Davis S/NW 5th Ave should have 2 - Type III barricades.

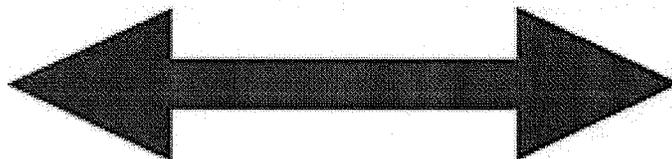
- 1 - ROAD CLOSED AHEAD
- 2 - R3740, RIGHT ONLY/RIGHT ONLY
- 3 - STREET CLOSED + DETOUR LEFT
- 4 - STREET CLOSED + DETOUR RIGHT
- 5 - DETOUR LEFT
- 6 - DETOUR RIGHT
- 7 - NO RIGHT TURN
- 8 - STREET CLOSED

Legend

- ◆ Signs
- Barricade
- Cones
- ▨ Closure
- ▩ Taxi Lane



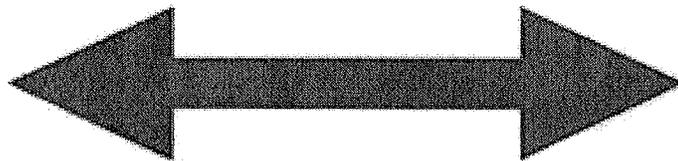
10PM-3AM
FRI, SAT &
HOLIDAYS



COP



10PM-3AM
FRI, SAT &
HOLIDAYS



COP



CITY OF PORTLAND, OREGON



Bureau of Police

Sam Adams, Mayor
Michael Reese, Chief of Police

1111 S.W. 2nd Avenue • Portland, OR 97204 • Phone: 503-823-0000 • Fax: 503-823-0342

Integrity • Compassion • Accountability • Respect • Excellence • Service

DATE: December 6, 2012
TO: Mayor Sam Adams
FROM: Michael Reese, Chief of Police

FOR MAYOR'S OFFICE USE ONLY

Reviewed by Bureau Liaison _____

RE: *Implement a street closure pilot program in the Old Town Entertainment District through parts of NW 2nd, 3rd, and 4th Avenues between W Burnside and NW Everett on certain days and during certain hours (Emergency Ordinance)

- 1. INTENDED THURSDAY FILING DATE: December 6, 2012
- 2. REQUESTED COUNCIL AGENDA DATE: December 12, 2012
- 3. PRIMARY CONTACT NAME & NUMBER: Patrick Owen, (503) 823-4064
- 4. SECONDARY CONTACT NAME & NUMBER: Sgt. Rich Steinbronn, (503) 823-0097
- 5. TERTIARY CONTACT & PREPARED BY: Kim Garcia, (503) 823-0763
- 6. PLACE ON: CONSENT X REGULAR
- 7. FINANCIAL IMPACT & PUBLIC INVOLVEMENT STATEMENT ATTACHED:
 X Y N N/A
- 8. THREE ORIGINAL COPIES OF CONTRACTS APPROVED AS TO FORM BY CITY ATTORNEY ATTACHED: X Yes No N/A

9. BACKGROUND/ANALYSIS

The Police Bureau receives a high volume of calls for service within the Old Town Entertainment District. Bureau statistics collected between March and August 2012 place top locations for calls within or nearby the District. Many of these calls are to address pedestrians struck by, or in conflict with, a vehicle. Adding NW 3rd Ave and NW Davis St. to the current pedestrian area on NW Couch will foster public safety by reducing the potential for such incidents.

Based on the volume of calls for police service and the ongoing concern for public safety, the Street Closure Pilot Program, a partnership between the Portland Bureau of Transportation (PBOT) and the Portland Police Bureau (PPB), would expand weekend closures of NW Couch St. to include two additional streets, restrict the area to pedestrian-only traffic during specific evening hours, establish the area as a no-parking zone during pedestrian-only hours, and define transportation zones for the use of taxi and limo services in order to ensure safe entry into and exit from the area.

Between 10:00 PM and 3:00 AM on Fridays, Saturdays, and specific major holidays, the following streets will be closed to all vehicular traffic, including bicycles and skateboards:

- NW 3rd Ave from W Burnside to NW Everett
- NW Couch from NW 2nd Ave to NW 4th Ave
- NW Davis from NW 2nd Ave to NW 4th Ave

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Streets adjacent to the area will be open to normal traffic. NW 2nd Avenue and NW 4th Avenue will not be closed.

The Program includes a dedicated detail of four officers and a sergeant to be assigned to the area. Expansion of the pedestrian area provides enhanced visibility by removing vehicles obstructing lines-of-sight. The intersections will provide points at which officers can take assessments of the overall area and be accessible by citizens and security.

The Entertainment Area will be designed to be open to pedestrian traffic only. In order to achieve this goal, no vehicles will be allowed to park on the streets within the closure area. "No Parking" signs will be posted in advance of the start date and a public information release will be sent out to the media to help educate the public about the changes. This will greatly reduce potential for vehicle-pedestrian conflict and damage to parked vehicles during the late evening hours.

10. FINANCIAL IMPACT

PBOT has agreed to pay the cost of the blockades that will be set up and broken down by a private contractor. The expected cost is based on a quote by the contractor of \$1500/wk.

The five dedicated PPB sworn staff will remain within the night shift's regular weekend staffing requirements.

In addition to enhancing public safety by establishing formal boundaries and reducing incidents, establishing a true Entertainment District has the potential to increase patronage, draw new business, and act as a catalyst to revitalize Portland's Old Town/Chinatown neighborhood. Businesses within and nearby the pedestrian area will benefit from increased visibility by pedestrian traffic and additional draw of out-of-town visitors to the area.

11. RECOMMENDATION/ACTION REQUESTED

If this ordinance meets your approval, please file it for Council action of the Regular Agenda.

MICHAEL REESE
Chief of Police

Community Policing: Making the Difference Together
An Equal Opportunity Employer

City Information Line: 503-823-4000, TTY (for hearing and speech impaired): 503-823-6868 Website: www.portlandpolice.com

Portland, Oregon
FINANCIAL IMPACT and PUBLIC INVOLVEMENT STATEMENT
For Council Action Items

(Deliver original to Financial Planning Division. Retain copy.)

1. Name of Initiator Kim Garcia	2. Telephone No. (503) 823-0763	3. Bureau/Office/Dept. Police
4a. To be filed (date): December 6, 2012	4b. Calendar (Check One) Regular <input checked="" type="checkbox"/> Consent <input type="checkbox"/> 4/5ths <input type="checkbox"/>	5. Date Submitted to Commissioner's office and FPD Budget Analyst: December 6, 2012
6a. Financial Impact Section: <input checked="" type="checkbox"/> Financial impact section completed		6b. Public Involvement Section: <input checked="" type="checkbox"/> Public involvement section completed

1) Legislation Title:

* Implement a street closure pilot program in the Old Town Entertainment District through parts of NW 2nd, 3rd, and 4th Avenues between W Burnside and NW Everett on certain days and during certain hours (Emergency Ordinance)

2) Purpose of the Proposed Legislation:

Currently, there is a high volume of calls for police service and the ongoing concern for public safety, surrounding the existing street closure on Friday and Saturday nights on NW Couch St. Expanding the street closure to include two additional streets and restricting the area to pedestrian-only traffic during specific evening hours will decrease the number of calls in the area and with it the number of police officers that must be committed to the area. This legislation will establish the area as a no-parking zone during pedestrian-only hours and define transportation zones for the use of taxi and limo services in order to ensure safe entry into and exit from the area.

3) Which area(s) of the city are affected by this Council item? (Check all that apply—areas are based on formal neighborhood coalition boundaries)?

- | | | | |
|--|------------------------------------|------------------------------------|--------------------------------|
| <input type="checkbox"/> City-wide/Regional | <input type="checkbox"/> Northeast | <input type="checkbox"/> Northwest | <input type="checkbox"/> North |
| <input type="checkbox"/> Central Northeast | <input type="checkbox"/> Southeast | <input type="checkbox"/> Southwest | <input type="checkbox"/> East |
| <input checked="" type="checkbox"/> Central City | | | |
| <input type="checkbox"/> Internal City Government Services | | | |

FINANCIAL IMPACT

4) Revenue: Will this legislation generate or reduce current or future revenue coming to the City? If so, by how much? If so, please identify the source.

No revenue will be generated by this legislation, although businesses within and nearby the

pedestrian area will benefit from increased visibility by pedestrian traffic and additional draw out-of-town visitors to the area.

The current cost of a high volume of calls to the Entertainment District without the additional street closures should also be considered.

5) Expense: What are the costs to the City related to this legislation? What is the source of funding for the expense?

The four police officers and one police sergeant that will be committed to the District will remain within the night shift's regular weekend staffing requirements.

The Portland Bureau of Transportation (PBOT) is estimating the cost of barricading the District to be \$1500 per week. This cost will be borne by PBOT for the first 90-day pilot period.

6) Staffing Requirements:

- **Will any positions be created, eliminated or re-classified in the current year as a result of this legislation?**

No positions will be created, eliminated, or re-classified in the current year. Five sworn Portland Police will be specifically assigned to the District.

- **Will positions be created or eliminated in *future years* as a result of this legislation?**

No positions will be created, eliminated, or re-classified in future years.

(Complete the following section only if an amendment to the budget is proposed.)

7) Change in Appropriations (If the accompanying ordinance amends the budget please reflect the dollar amount to be appropriated by this legislation. Include the appropriate cost elements that are to be loaded by accounting. Indicate "new" in Fund Center column if new center needs to be created. Use additional space if needed.)

There are no changes in appropriations.

Fund	Fund Center	Commitment Item	Functional Area	Funded Program	Grant	Sponsored Program	Amount

[Proceed to Public Involvement Section — REQUIRED as of July 1, 2011]

PUBLIC INVOLVEMENT

8) Was public involvement included in the development of this Council item (e.g. ordinance, resolution, or report)? Please check the appropriate box below:

- YES:** Please proceed to Question #9.
- NO:** Please, explain why below; and proceed to Question #10.

9) If "YES," please answer the following questions:

a) What impacts are anticipated in the community from this proposed Council item?

The community will be positively impacted as the program will allow for the assessment of a variety of impacts that have been difficult to measure in the past. Closing the street will allow police greater control and visibility so that future strategies that are developed may be tailored to address the specific needs of the community.

b) Which community and business groups, under-represented groups, organizations, external government entities, and other interested parties were involved in this effort, and when and how were they involved?

The Old Town Chinatown Neighborhood Association, neighborhood business owners, and neighborhood property owners were notified and given an opportunity to voice concerns and add input. Community partners' concerns and comments are outlined in Exhibit D.

c) How did public involvement shape the outcome of this Council item?

The notification piece, analyses, and the Street Closure Pilot Program Proposal were all informed by public involvement meeting comments.

d) Who designed and implemented the public involvement related to this Council item?

Portland Police and The Office of Neighborhood Involvement partnered to reach out to the community.

e) Primary contact for more information on this public involvement process (name, title, phone, email):

Sgt. Rich Steinbronn is the primary contact for public involvement.
Phone: (503) 545-3814
Email: rich.steinbronn@portlandoregon.gov

10) Is any future public involvement anticipated or necessary for this Council item? Please

describe why or why not.

Yes. This pilot program will provide the City with an opportunity to learn more about the area as the City moves forward with the formation of a formal Entertainment District. As this develops, the City anticipates many more opportunities for public involvement.



CHIEF OF POLICE, Michael Reese

ORDINANCE NO.

*Authorizes closure of NW 3rd between Burnside and Everett, Couch between 2nd and 4th, and Davis between 2nd and 4th for certain days and during certain hours for the purpose of implementation of a pilot program in the Old Town Entertainment District. (Ordinance)

The City of Portland ordains:

Section 1. The Council finds:

1. The Old Town Entertainment District (District) generates a high volume of calls for police service within the area between W Burnside and NW Everett on certain days and during certain hours. Many of these calls relate to pedestrians struck by, or in conflict with, a vehicle.
2. NW Couch between 2nd and 4th is currently closed to vehicular traffic on specific days and hours by police authority for public safety.
3. There is significant public safety threat posed by illegal taxi activity as well as slow-moving for-hire and other vehicular traffic within the Old Town Entertainment District.
4. The Portland Police Bureau (PPB) proposes street closures for a pilot program (Program) to establish pedestrian-only use of streets within a specific geographic entertainment area, as outlined in the attached Exhibit A, to enhance public safety in that area.
5. Dedicating consistent Police Officers to the Entertainment District Detail has proved to support increased public safety in the Entertainment District by ensuring strong relationships between the Police and business owners, for-hire transportation representatives, and visitors to the area.
6. The Police Bureau plans to develop a Portland Entertainment District Work Group (Work Group) to review relevant data as to the impacts of the pilot program. The Work Group will determine which data to utilize in its review of the Program, but will consider at least:
 - o Overall perception of neighborhood and of the street closure, including perception of: parking, mobility, safety, police visibility, access to homes, access to businesses, and additional comments
 - o Statistical measures of incidents including: incident history, detox incidents, simple assaults, index crimes (rape, aggravated assault, robbery, etc), noise calls, assessment of crowds, ability to provide medical assistance, and overall medical calls.

- o City Bureau perception of the street closure, including the Police, Fire and Rescue, and Transportation Bureaus.
7. The Program will include two 90-day trial periods. After the initial 90-day period, the Work Group will perform an analysis of the program's impacts, based on criteria listed in Finding 6, which will be made publicly available and be distributed to City Council. This will be followed by a second 90-day period. Adjustments and changes will be made as needed per the recommendations of the Work Group in consultation with the community and City Council. A final evaluation will be conducted following the second 90-day period and the Work Group will prepare a Report to City Council.
 8. Other parts of the City experience similar conflicting interests between entertainment venues, residences, and other businesses as found in the Old Town Entertainment District. The Work Group review of this Pilot Program will contribute to the possible development of a model for future Entertainment District street closure programs.

NOW, THEREFORE, the Council directs:

- a. The Portland Police Bureau and the Portland Bureau of Transportation are authorized to close the streets of NW 3rd between Burnside and Everett, NW Couch between 2nd and 4th, and NW Davis between 2nd and 4th for implementation of a pilot program in the Old Town Entertainment District as specified in Exhibit A and B, beginning Friday December 14, 2012.
- b. That the Police Bureau are authorized to address concerns of illegal taxi activity by establishing temporary taxi, limo, and pedi-cab zones within the closed street area as illustrated in Exhibit C.
- c. That, in addition to authority already assigned by Charter and Code, Council delegates to all Portland Police Officers authority over the public right of way encompassed by the street closures authorized in section (a), above (for the purpose of regulating that public space and exercising trespass authority during the closure). This authority shall not limit the Bureau of Transportation's authority to issue street use permits for construction and/or deliveries to adjacent properties or for Sidewalk Cafes, and the permitted rights to use right of way under such permits.
- d. That the Police Bureau and the Office of Neighborhood Involvement make an assessment of the impacts of the Street Closure Program to be conducted after both Phase 1 and Phase 2 and reported to the City Council, impacted businesses and residents, and the community at large. Assessment should include consideration of data as noted in Section 1, Finding 6, available incident statistics as well as a survey of the residential properties, addiction service

providers, and non-entertainment businesses and should be available for public comment on the City's website.

- e. That the Portland Police Bureau and the Office of Neighborhood Involvement, form the Portland Entertainment District Work Group that includes the Portland Bureau of Transportation, Revenue Bureau, and other relevant and impacted City Bureaus to explore the creation of a city-approved Entertainment District Model to be considered for adoption by City Council, that addresses any concerns and impacts found from this Pilot Program, and establishes a mechanism for cost recovery and expansion to other areas of Portland.
- f. Abutting property owners may petition Council to modify, change, or revoke this authorization if there is a change in ownership of the abutting property, a significant change in the use of the abutting property, or major renovation of the abutting property. Council may terminate or extend the Program in the best interest of the public or at the request of the Chief of Police, Director of the Bureau of Transportation, or Director of the Office of Neighborhood Involvement.

Section 2. The Council declares that an emergency exists because delay in proceeding with this Ordinance will unnecessarily deprive all interested parties of the benefits associated with an increase in safety and order in the Old Town Entertainment District; therefore, this Ordinance shall be in full force and effect from and after its passage by the Council.

Passed by the Council:

LaVonne Griffin-Valade

Auditor of the City of Portland

By

Mayor Adams

Prepared by: Kim Garcia

Date Prepared: December 4, 2012

Deputy