

City of Portland Bureau of Development Services

Staff Presentation to City Council

on appeal of Land Use Review 09-134484 LDS EN AD

Thursday, February 18, 2010 3:30pm Staff: Shawn Burgett and Rachel Whiteside

Purpose of Hearing

Appeal of Hearings Officer's Decision to approve a 49lot land division with public streets, a recreation tract and a wetland preservation tract.

(Type III Land Division with Environmental Review for a stormwater outfall and Adjustments to the recreation tract size and wetland tract requirements.)

Applicant:

Mimi Doukas of Cardno/WRG representing Property Owners

Howard Brandwein and Jeri Geblin

Appellant:

Maryhelen Kincaid on behalf of

East Columbia Neighborhood Association

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Summary of the Proposal

Land Division Review (33.660.120) for:

- 49 Lots
- 3 Public Streets
- 1 Stormwater Outfall in a Tract
- Recreation Tract & Wetland Preservation Tract

Environmental Review (33.430.250.A) for:

Stormwater outfall in the Environmental Conservation Zone

Adjustments (33.805.040) to:

- Reduce the size of the required recreation area
- Waive the tract requirement for wetland area identified for fill under a DSL permit

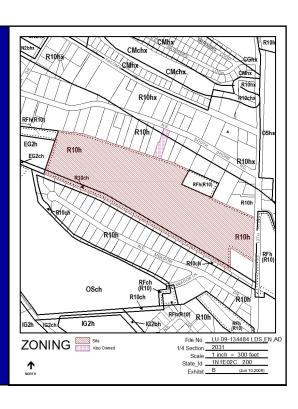
Zoning Map

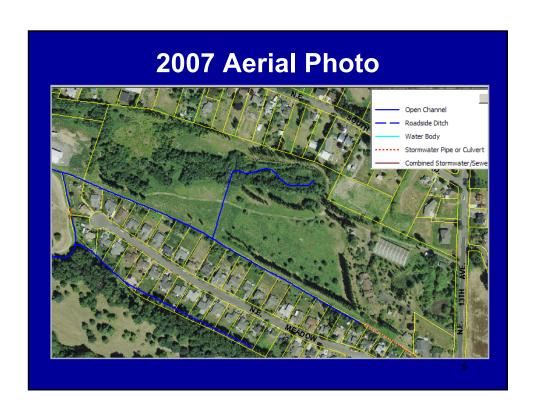
R10 – Single-Dwelling Residential

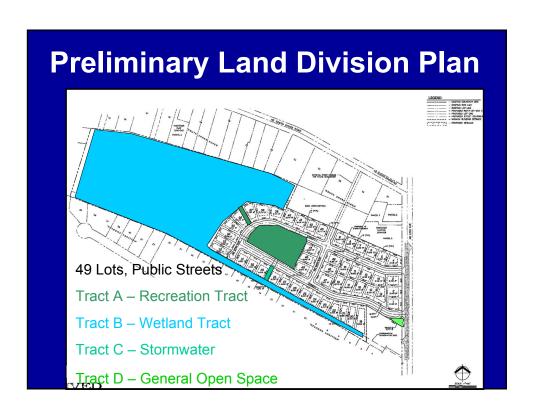
c – Environmental
Conservation Zone

h – Aircraft Landing Zone

East Columbia NRMP









View of site facing west towards proposed wetland reserve



View of site from proposed wetland reserve, facing east towards the existing house and site of future development.

Summary of HO Decision

- Approval of Environmental Review for a stormwater outfall associated with the proposed 49-lot subdivision.
- Approval of an Adjustment to reduce the size of the required recreation area (PCC 33.634).
- Approval of an Adjustment to waive the requirement for a tract (PCC 33.640) over an existing wetland area that has been approved for fill by DSL and to allow grading in Tract B to accommodate the grading activities associated with the wetland enhancement.
- Approval of a Preliminary Plan for a subdivision that will result in 49 standard lots, new public streets, a common Recreation Tract and Wetland Preservation Tract.

Appeal Summary

Point 1: Procedural Challenges

- PCC 33.730.030.D requires mailed notice 20 days prior to the scheduled hearing. This requirement was met by holding the hearing on November 30, 2009.
- The Hearings Officer chose to also hold the hearing originally scheduled for November 23, 2009 because it was too late to mail notice of the reschedule.
- The Hearings Officer does not have the authority to extend the 120-day review period and must work within state-mandated timelines.



Point 2: Flood Hazards

- PCC 24.50.010 and 24.50.060 are regulations found in the Building Code and are applied at the time a building or site development <u>permit</u> is requested.
- The Hearings Officer found that the applicable criteria in PCC 33.631.100 could be met with conditions of approval.
- The Hearings Officer included a condition of approval requiring a finaled site development permit prior to final plat approval.
- The Hearings Officer included a condition of approval requiring receipt of the final Conditional Letter of Map Revision (CLOMR) from FEMA prior to final plat approval.

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Appeal Summary

Point 3: Special Construction Considerations

- PCC 10.30.030 is found in the Erosion Control Code and is applied at the time a building or site development <u>permit</u> is requested.
- The Hearings Officer found that the applicable criteria in PCC 33.635.100 could be met with conditions of approval.
- The Hearings Officer included a condition of approval requiring a finaled site development permit prior to final plat approval.
- PCC 10.30.030 will be implemented at the time of review and inspection of the site development permit required by condition of approval.

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Point 4: Traffic Impacts

- The Hearings Officer found that the applicable criteria in PCC 33.641 could be met with conditions of approval.
- Construction traffic is not an evaluation factor in PCC 33.641. It is considered a temporary impact, not related to street capacity or intersection loads.
- At the time of <u>permit</u> the City Traffic engineer reviews and approves a Traffic Control Plan that would dictate the flow of construction traffic.



Appeal Summary

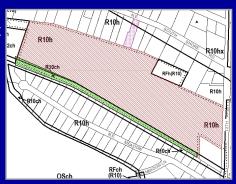
Point 5: Stormwater Management and Trees

- The Hearings Officer found that the applicable criteria in both PCC 33.630, Tree Preservation, and 33.653.020, Stormwater Management, could be met with conditions of approval.
- The tree preservation options in PCC 33.630 were developed to specifically reduce erosion, siltation, & flooding and to filter stormwater & reduce runoff.
- The applicant provided a stormwater report evaluating the amount of impervious surface area identified on Exhibit C.1, Site Plan, that was reviewed by BDS, BES, and MCDD, and accepted by the Hearings Officer.



Point 6: Environmental Review & Definitions

- PCC 33.430, Environmental Zones only applies to mapped environmental zones. The only proposed development within this area is a stormwater outfall.
- The Hearings Officer found that the applicable criteria in PCC 33.430 could be met with conditions of approval.
- The additional inventories referenced by the appellant have not been adopted at this time. Therefore, despite their more complete assessment of the area, they may not be considered.



Appeal Summary

Point 7: Special Evaluation

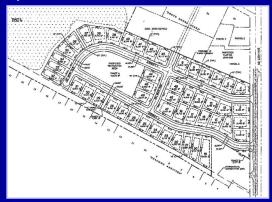
- The appellant requested the Hearings Officer apply PCC 33.430.270 to the entire site. The Hearings Officer may only apply this section within the mapped environmental zones.
- The applicant provided several reports prepared by licensed professionals that were reviewed by engineers for BDS, BES, and MCDD. City staff are the independent third party review.





State Permits and Regional Compliance

- The state requires a Land Use Compatibility Statement (LUCS) from the local jurisdiction.
- The local jurisdiction does not have the authority to determine if a permit request to the state is valid.
- None of the three review types requested fall under the Metro Title 13 guidelines.



Council Alternatives

Appeal of Hearings Officer's Decision to approve a 49-lot land division with public streets, a recreation tract and a wetland preservation tract.

- Deny the appeal. Uphold Hearings Officer decision for approval of the proposal.
- Uphold the appeal, thereby overturning the Hearings Officer's decision and adopt revised findings.

120-Day Clock

