

Portland, Oregon  
**FINANCIAL IMPACT and PUBLIC INVOLVEMENT STATEMENT**  
**For Council Action Items**

(Deliver original to Financial Planning Division. Retain copy.)

1. Name of Initiator Bruce Walker	2. Telephone No. 3-7772	3. Bureau/Office/Dept. BPS
4a. To be filed (date):  5/16/2012	4b. Calendar (Check One)  <div style="display: flex; justify-content: space-around;"> <span>Regular <input checked="" type="checkbox"/></span> <span>Consent <input type="checkbox"/></span> <span>4/5ths <input type="checkbox"/></span> </div>	5. Date Submitted to Commissioner's office and FPD Budget Analyst: 5/8/12
6a. Financial Impact Section: <input checked="" type="checkbox"/> Financial impact section completed		6b. Public Involvement Section: <input checked="" type="checkbox"/> Public involvement section completed

**1) Legislation Title:**

Revise residential solid waste and recycling collection rates and charges, effective July 1, 2012.  
(Ordinance; amend Code Chapter 17.102)

**2) Purpose of the Proposed Legislation:**

This ordinance is the outcome of the annual rate review for the residential solid waste and recycling collection system. The costs of franchised residential haulers have been independently reviewed and adjustments made to reflect anticipated inflationary increases, such as wage increases and higher fuel costs, the increased cost of solid waste disposal, the costs of City programs such as the clean fleet truck replacement policy, and changes in the recycling market revenue.

**3) Which area(s) of the city are affected by this Council item? (Check all that apply—areas are based on formal neighborhood coalition boundaries)?**

- |  |                                    |                                    |                                |
|--|------------------------------------|------------------------------------|--------------------------------|
| <input checked="" type="checkbox"/> City-wide/Regional     | <input type="checkbox"/> Northeast | <input type="checkbox"/> Northwest | <input type="checkbox"/> North |
| <input type="checkbox"/> Central Northeast                 | <input type="checkbox"/> Southeast | <input type="checkbox"/> Southwest | <input type="checkbox"/> East  |
| <input type="checkbox"/> Central City                      |                                    |                                    |                                |
| <input type="checkbox"/> Internal City Government Services |                                    |                                    |                                |

**FINANCIAL IMPACT**

**4) Revenue: Will this legislation generate or reduce current or future revenue coming to the City? If so, by how much? If so, please identify the source.**

This ordinance continues the five percent franchise fee that funds solid waste and recycling program administration costs. Because hauler revenues will increase an estimated 4.2%, City revenues should also increase by that amount.

**5) Expense:** What are the costs to the City related to this legislation? What is the source of funding for the expense? *(Please include costs in the current fiscal year as well as costs in future years. If the action is related to a grant or contract please include the local contribution or match required. If there is a project estimate, please identify the level of confidence.)*

No additional costs are caused by this ordinance.

**6) Staffing Requirements:**

- **Will any positions be created, eliminated or re-classified in the current year as a result of this legislation?** *(If new positions are created please include whether they will be part-time, full-time, limited term, or permanent positions. If the position is limited term please indicate the end of the term.)* No.
- **Will positions be created or eliminated in future years as a result of this legislation?**  
No

*(Complete the following section only if an amendment to the budget is proposed.)*

**7) Change in Appropriations** *(If the accompanying ordinance amends the budget please reflect the dollar amount to be appropriated by this legislation. Include the appropriate cost elements that are to be loaded by accounting. Indicate "new" in Fund Center column if new center needs to be created. Use additional space if needed.)*

None

Fund	Fund Center	Commitment Item	Functional Area	Funded Program	Grant	Sponsored Program	Amount

**[Proceed to Public Involvement Section — REQUIRED as of July 1, 2011]**

## PUBLIC INVOLVEMENT

8) Was public involvement included in the development of this Council item (e.g. ordinance, resolution, or report)? Please check the appropriate box below:

☒ YES: Please proceed to Question #9.

☐ NO: Please, explain why below; and proceed to Question #10.

9) If "YES," please answer the following questions:

a) What impacts are anticipated in the community from this proposed Council item?

The monthly rate for the most common service level, the 35-gallon roll cart will increase by \$1.20 per month, from \$28.50 to \$29.70, or 4.2%. Rates for all service levels can be found in Exhibit A: Figure 6.

b) Which community and business groups, under-represented groups, organizations, external government entities, and other interested parties were involved in this effort, and when and how were they involved?

These rates, and the methodology used to develop them, were reviewed and supported by the Portland Utilities Review Board.

c) How did public involvement shape the outcome of this Council item?

These rates, and the methodology used to develop them, were reviewed and supported by the Portland Utilities Review Board.

d) Who designed and implemented the public involvement related to this Council item?

Bruce Walker, Solid Waste and Recycling Manager

e) Primary contact for more information on this public involvement process (name, title, phone, email):

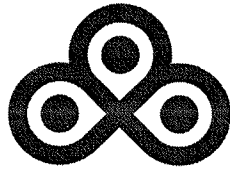
Bruce Walker, Solid Waste and Recycling Manager, 503-823-7772,  
[bruce.walker@portlandoregon.gov](mailto:bruce.walker@portlandoregon.gov)

10) Is any future public involvement anticipated or necessary for this Council item? Please describe why or why not.

The public will be notified of rate changes prior to their July 1, 2012 implementation.

Susan Anderson

BUREAU DIRECTOR



Bureau of Planning and Sustainability  
Innovation. Collaboration. Practical Solutions.

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## MEMO

DATE: May 9, 2012  
TO: Mayor Sam Adams  
FROM: Susan Anderson, Director

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1. **Ordinance Title:** Revise residential solid waste and recycling collection rates and charges, effective July 1, 2012. (Ordinance; amend Code Chapter 17.102)
  2. **Contact:** Bruce Walker, BPS, 3-7772
- 

3. **Requested Council Date:** date

4. ☐ Consent Agenda Item    ☒ Regular Agenda Item  
☐ Emergency Item (explain below)    ☐ Non-Emergency Item

5. **Purpose of Agenda Item:** To revise the solid waste and recycling rates

6. **History of Agenda Item/Background:** The Bureau of Planning and Sustainability (BPS) Solid Waste and Recycling Program conducts an annual rate review process to determine an appropriate charge for collection services. This process is assisted by an economist who analyzes various factors that affect rates and an independent certified public accountant to review hauler financial records. BPS also contracts with Portland State University to sample weights of garbage actually set out by residential customers and with a recycling market consultant to forecast recycling revenues.

Staff reviewed a range of factors that impact the cost of providing service, including labor, equipment and fuel costs, the average weight of garbage in each can size, disposal charges for solid waste and yard debris and the market value of recyclables. The result of this review proposes that the monthly rate for the most common service level, the 35-gallon roll cart will increase by \$1.20 per month, from \$28.50 to \$29.70, or



City of Portland, Oregon | Bureau of Planning and Sustainability | [www.portlandonline.com/bps](http://www.portlandonline.com/bps)  
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4.2%. Approximately \$0.90 of the \$1.20 increase is driven by the City's Clean Fleet truck retirement policy, adopted by City Council in 2008.

7. **Legal Issues:** There are no legal issues.
8. **What individuals or groups are or would be supportive or opposed to this action?** Despite the methodology used to develop rates, some citizens may be displeased by an increase in charges.
9. **How does this relate to current City policies?** These rates, and the methodology used to develop them, were reviewed and supported by the Portland Utilities Review Board.



**Exhibit A**

**FIGURE 6: Residential Solid Waste and Recycling Rates**  
Effective July 1, 2012

Single Family Residential Service Level	Monthly Rate Curbside Pickup	Per Unit or Per Pickup	Non-Curb Surcharge	Excess Distance
<b>Weekly Composting &amp; Recycling, Every-Other-Week Garbage</b>				
20-gallon Can	24.85		1.70	0.55
32-gallon Can	28.20		1.70	0.55
20-gallon Rollcart	25.80			
32-gallon Rollcart	29.70			
60-gallon Rollcart	37.80			
90-gallon Rollcart	43.80			
1.0 Cubic Yard Container	88.10			
1.5 Cubic Yard Container	121.15			
2.0 Cubic Yard Container	154.20			
<b>Weekly Composting &amp; Recycling, Every-Four-Weeks Garbage</b>				
32-gallon Can	21.85		0.85	0.30
32-gallon Rollcart	23.15			
<b>Special Services</b>				
Recycling Only, Weekly Collection	7.50			
Composting & Recycling Only, Weekly Collection	18.35			
On Call Yard Debris Collection (32 gallon Can, Bag, or Bundle--Yard Debris Only)		7.00		
32-Gallon Can Garbage On Call		9.05	0.85	0.30
Yard Debris, Extra Can, Bag or Bundle--Yard Debris Only		3.75		
Garbage, Extra Can or Bag		5.00	0.85	0.30
Courtesy Callback (Garbage or Composting)		7.95		
Rollcart Delivery		11.25		
Extra Composting Rollcart	11.10			
Extra Recycling Rollcart	2.75			
<b>Clean-Up Containers</b>				
One 1.0 Cubic Yard		88.75		
One 1.5 Cubic Yard		97.10		
One 2.0 Cubic Yard		105.40		
<b>Terrain Surcharge</b>				
Every-Other-Week Garbage (Single Can)	4.20			
Every-Other-Week Garbage (Multiple Cans / Rollcarts)	4.35			
Recycling Only	1.45			
32-Gallon Can Garbage On Call	0.60			
On Call Yard Debris Collection (32 gallon Can, Bag, or Bundle--Yard Debris Only)	0.50			
<b>Weekly Composting &amp; Recycling, Every-Other-Week Garbage - Multiple Cans and Carts</b>				
32-Gallon Cans, Two	38.95		3.40	1.10
32-Gallon Cans, Three	44.95		5.10	1.65
32-Gallon Cans, Four	49.35		6.80	2.20
32-Gallon Rollcart, Two	39.35			
32-Gallon Rollcart, Three	47.40			
32-Gallon Rollcart, Four	55.45			
60-Gallon Rollcart, Two	48.15			
60-Gallon Rollcart, Three	58.20			
60-Gallon Rollcart, Four	68.85			
90-Gallon Rollcart, Two	55.75			
90-Gallon Rollcart, Three	67.80			
90-Gallon Rollcart, Four	81.45			

<b>Residential Curbside Monthly Rates - Small Multiplexes</b>			
<b>Weekly Composting &amp; Recycling, Every-Other-Week Garbage</b>			
<b>Collection for:</b>	<b>Duplex</b>	<b>Tri-Plex</b>	<b>Four-Plex</b>
<b>Single Container Service, where can / cart / container is shared by residents of 2, 3 or 4 units</b>			
One shared 32-Gallon Rollcart	35.50	N / A	N / A
One shared 60-Gallon Rollcart	38.60	44.40	N / A
One shared 90-Gallon Rollcart	42.15	47.95	53.75
One shared 1.0 Cubic Yard Container	67.55	73.35	79.15
One shared 1.5 Cubic Yard Container	84.85	90.65	96.45
One shared 2.0 Cubic Yard Container	102.10	107.90	113.70
<b>Multiple Containers</b>			
Two 32-Gallon Cans	38.40	44.20	N / A
Three 32-Gallon Cans	42.30	48.10	53.90
Four 32-Gallon Cans	46.20	52.00	57.80
Two 20-Gallon Rollcart	32.05		
Three 20-Gallon Rollcart	39.90		
Four 20-Gallon Rollcart	46.15		
Two 32-Gallon Rollcarts	40.40	46.20	52.00
Three 32-Gallon Rollcarts	45.30	51.10	56.90
Four 32-Gallon Rollcarts	50.20	56.00	61.80
Two 60-Gallon Rollcarts	62.55	68.35	74.15
Three 60-Gallon Rollcarts	54.55	60.35	66.15
Four 60-Gallon Rollcarts	62.55	68.35	74.15
Two 90-Gallon Rollcarts	53.65	59.45	65.25
Three 90-Gallon Rollcarts	65.20	71.00	76.80
Four 90 Gallon Rollcarts	76.70	82.50	88.30

Monthly Non-Curbside Service	1.70	per Can	3.50	per Rollcart
Monthly Excess Distance Charge	0.55	per Can	1.15	per Rollcart
Recycling & Composting Labor Charge (after First Unit)	5.80	per Unit		
Terrain Surcharge (for services within the territory designated on Figure 6-1)	4.35	per Account		
Yard Debris - Extra Can, Bag or Bundle-- Yard Debris Only	3.75	Each		

As used in Figure 6 the following terms have the meanings described below:

"Excess distance" is applicable to any collection beyond seventy-five (75) feet from the curb. This charge is in addition to the "non-curb surcharge."

"Clean up containers" include hauler-provided containers which are provided as requested by the customer for occasional or temporary use.

"Small multiplex" refers to any multidwelling building or a combination of buildings on a single tax lot in the residential franchise territory that contains 2-4 dwelling units.

"Non-curb surcharge" is the charge for collection service provided at a location more distant than curbside.

"Terrain differential" is applicable to services within the territory designated on Figure 6-1.

SEE SUBSTITUTE  
185349

## ORDINANCE No.

Revise residential solid waste and recycling collection rates and charges, effective July 1, 2012.  
(Ordinance; amend Code Chapter 17.102)

The City of Portland ordains:

Section 1. The Council finds:

1. Ordinance No. 164701, passed October 2, 1991, granted residential solid waste, recycling and yard debris collection franchises in the City of Portland as a way to introduce services, and implement standards and rates to encourage increased recovery of recyclable material from the waste stream.
2. Ordinance No. 181666, passed March 12, 2008, renewed the residential franchise system for a ten-year term.
3. As specified by Section 8 of the residential collection franchise agreement, the Bureau of Planning and Sustainability Solid Waste and Recycling Program conducted an annual rate review during the spring of 2012 to evaluate the cost of providing required service, based on actual data on costs, offsetting revenues such as current market prices paid for recyclable materials, and management operations.
4. The proposed changes in residential rates strive to balance the following related factors:  
a) independently reviewed operating costs of franchisees; b) costs of the City's clean fleet program that retires older diesel trucks to reduce air emissions; and c) decreases in the recycling market revenue. Staff for the Bureau of Planning and Sustainability recommends that the Council approve the proposed amendments to the residential rate schedule, as set forth in Exhibit A to this Ordinance.

NOW, THEREFORE, the Council directs:

- a. City Code Chapter 17.102 shall be amended by deleting the old Figure 6 and replacing it with the Figure 6 contained in Exhibit A.
- b. The rate changes identified in Exhibit A, amending City Code Chapter 17.102 shall be effective on and after July 1, 2012.

Passed by the Council:

Mayor Sam Adams  
Prepared by: Megan Ponder  
Date Prepared: May 10, 2012

**LaVonne Griffin-Valade**  
Auditor of the City of Portland  
By

Deputy



See Substitute  
Ordinance No.  
185349

Agenda No.  
**ORDINANCE NO.**  
Title

Revise residential solid waste and recycling collection rates and charges, effective July 1, 2012.  
(Ordinance; amend Code Chapter 17.102)

<b>INTRODUCED BY</b> Commissioner/Auditor: <b>Mayor Sam Adams</b>	<b>CLERK USE: DATE FILED</b> <u>MAY 11 2012</u>
<b>COMMISSIONER APPROVAL</b> Mayor—Finance and Administration - Adams <i>[Signature]</i> Position 1/Utilities - Fritz Position 2/Works - Fish Position 3/Affairs - Saltzman Position 4/Safety - Leonard	LaVonne Griffin-Valade Auditor of the City of Portland  By: <i>[Signature]</i> Deputy
<b>BUREAU APPROVAL</b> Bureau: Planning and Sustainability Bureau Head: Susan Anderson <i>[Signature]</i> Prepared by: Megan Ponder Date Prepared: May 8, 2012 Financial Impact Statement Completed <input checked="" type="checkbox"/> Amends Budget <input type="checkbox"/> Not Required <input type="checkbox"/> Portland Policy Document If "Yes" requires City Policy paragraph stated in document. Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Council Meeting Date May 16, 2010	<b>ACTION TAKEN:</b>
City Attorney Approval <i>[Signature]</i>	

TONI  
OK

<b>AGENDA</b> 3
<b>TIME CERTAIN</b> <input checked="" type="checkbox"/> <b>Start time: 10:15</b>  <b>Total amount of time needed:</b> _____ (for presentation, testimony and discussion)
<b>CONSENT</b> <input type="checkbox"/>
<b>REGULAR</b> <input type="checkbox"/> <b>Total amount of time needed:</b> _____ (for presentation, testimony and discussion)

FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:	
	YEAS	NAYS
1. Fritz	1. Fritz	
2. Fish	2. Fish	
3. Saltzman	3. Saltzman	
4. Leonard	4. Leonard	
Adams	Adams	