



CITY OF  
**PORTLAND, OREGON**

**OFFICIAL  
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 29<sup>TH</sup> DAY OF JUNE, 2011 AT 9:30 A.M.

THOSE PRESENT WERE: Mayor Adams, Presiding; Commissioners Fish, Fritz and Leonard, 4.

OFFICERS IN ATTENDANCE: Karla Moore-Love, Clerk of the Council; Roland Iparraguirre, Deputy City Attorney; and John Holly, Sergeant at Arms.

Item No. 673 was pulled for discussion and on a Y-4 roll call, the balance of the Consent Agenda was adopted.

<b>COMMUNICATIONS</b>		<b>Disposition:</b>
<b>653</b>	Request of Debbie Fox to address Council regarding Rock 'n' Roll Camp for girls (Communication)	<b>PLACED ON FILE</b>
<b>654</b>	Request of Patty Olson to address Council regarding impact of post office station closures in Portland Metro Area (Communication)	<b>PLACED ON FILE</b>
<b>655</b>	Request of Kevin Card to address Council regarding future of postal delivery in Portland (Communication)	<b>PLACED ON FILE</b>
<b>656</b>	Request of Jamie Partridge to address Council regarding how the crisis within the U.S. Postal Service impacts Portland (Communication)	<b>PLACED ON FILE</b>
<b>657</b>	Request of Willie Groshell to address Council regarding ways to increase the positive impact the U.S. Postal Service could have within the local community (Communication)	<b>PLACED ON FILE</b>
<b>CONSENT AGENDA – NO DISCUSSION</b>		

June 29, 2011

**Mayor Sam Adams**

<p><b>658</b> Appoint Dana Krawczuk and David Humber to the Development Review Advisory Committee for terms to expire June 28, 2014 (Report) (Y-4)</p>	<p><b>CONFIRMED</b></p>
<p><b>*659</b> Authorize grant agreement with the Portland Opportunities Industrialization Center, Inc. for street level gang outreach from July 1, 2011 through June 30, 2012 (Ordinance) (Y-4)</p>	<p><b>184694</b></p>
<p><b>Bureau of Planning &amp; Sustainability</b></p>	
<p><b>*660</b> Authorize application to Agricultural Market Service of the U.S. Department of Agriculture for allocation of up to \$100,000 from the Farmers Market Promotion Program to help promote direct-market sales of agricultural products in Portland (Ordinance) (Y-4)</p>	<p><b>184695</b></p>
<p><b>Bureau of Police</b></p>	
<p><b>*661</b> Authorize an Intergovernmental Agreement with the Oregon State Police Criminal Investigations Division for the use of Oregon Department of Justice Oregon High Intensity Drug Trafficking Area Program grant funds for work on drug related cases (Ordinance) (Y-4)</p>	<p><b>184696</b></p>
<p><b>*662</b> Amend an Intergovernmental Agreement with Multnomah County District Attorney's Office to decrease overtime reimbursement on after hours call-outs from the City by \$3,500 (Ordinance; amend Contract No. 30001158) (Y-4)</p>	<p><b>184697</b></p>
<p><b>Bureau of Transportation</b></p>	
<p><b>*663</b> Authorize the Bureau of Transportation to execute a Permit of Entry with TriMet for the Willamette Shoreline right of way, associated with reconstruction of SW Moody Ave (Ordinance) (Y-4)</p>	<p><b>184698</b></p>
<p><b>*664</b> Designate a strip of City property controlled by Portland Parks and Recreation located at SE Flavel St west of SE 92nd Ave as public right-of-way and assign it to the Bureau of Transportation (Ordinance) (Y-4)</p>	<p><b>184699</b></p>
<p><b>*665</b> Amend an Intergovernmental Agreement with the Oregon Department of Transportation and Multnomah County for SW Canyon Ct from the Zoo Interchange to the City Limits (Ordinance; amend Contract No. 50604) (Y-4)</p>	<p><b>184700</b></p>
<p><b>666</b> Authorize a sole source contract with Lloyd Transportation Management Association to fund transportation projects in the Lloyd District (Second Reading Agenda 635; Contract No. 30002127) (Y-4)</p>	<p><b>184701</b></p>

June 29, 2011

<b>Office of Management and Finance</b>		
<b>667</b>	Accept bid of Dunn Construction, Inc. for the Stark Inflow Controls Green Streets and Sewer Replacement Project for \$656,355 (Procurement Report - Bid No. 112844)  (Y-4)	<b>ACCEPTED PREPARE CONTRACT</b>
<b>*668</b>	Amend contract with Northwest Testing, Inc. to increase amount by \$20,057 for additional materials testing and special inspection consulting services for Fire Station 31 project (Ordinance; amend Contract No. 36927)  (Y-4)	<b>184702</b>
<b>669</b>	Create a new represented premium assignment classification of Striper Operator and establish an interim compensation rate for this classification (Ordinance)	<b>PASSED TO SECOND READING JULY 6, 2011 AT 9:30 AM</b>
<b>Commissioner Nick Fish Position No. 2</b>		
<b>Portland Housing Bureau</b>		
<b>*670</b>	Authorize Intergovernmental Agreements with the Portland Development Commission in support of the ongoing implementation of housing functions at the City of Portland Housing Bureau (Ordinance)  (Y-4)	<b>184703</b>
<b>*671</b>	Authorize subrecipient contract with Portland Development Commission for \$2,376,034 for the coordination of the Economic Opportunity Initiative Programs and provide for payment (Ordinance)  (Y-4)	<b>184704</b>
<b>*672</b>	Authorize eight subrecipient contracts for \$2,434,400 for services in support of affordable housing and provide for payment (Ordinance)  (Y-4)	<b>184705</b>
<b>Portland Parks &amp; Recreation</b>		
<b>673</b>	Authorize Intergovernmental Agreement with Multnomah County Drainage District regarding work at Whitaker Ponds Natural Area (Second Reading Agenda 637)	<b>REFERRED TO COMMISSIONER OF PUBLIC WORKS</b>
<b>Commissioner Dan Saltzman Position No. 3</b>		
<b>Bureau of Development Services</b>		
<b>*674</b>	Authorize an Intergovernmental Agreement with the State of Oregon on behalf of Portland State University for the use of parking permits and access cards at the 4th Avenue Garage and provide for payment (Ordinance)  (Y-4)	<b>184706</b>
<b>Bureau of Environmental Services</b>		

June 29, 2011

<p><b>675</b> Improve the appeals process for public works permitting (Second Reading Agenda 640; amend City Code Section 17.06.050) (Y-4)</p>	<p><b>184707</b></p>
<p><b>676</b> Authorize grant agreement with Southwest Neighborhoods Inc. to provide education, outreach and community involvement for watershed projects in Fanno, Tryon and Willamette watersheds up to \$146,000 for FY 2011-12 and 2012-13 (Second Reading Agenda 641) (Y-4)</p>	<p><b>184708</b></p>
<p><b>REGULAR AGENDA</b></p>	
<p><b>677</b> Amend the Business License Law to create non-refundable youth employment tax credit program dedicated to eligible local businesses that support career-related-learning experiences in City schools and a non-refundable tax program to employ foster youth (Ordinance introduced by Mayor Adams and Commissioner Saltzman; add Code Sections 7.02.880-882) 10 minutes requested</p>	<p><b>PASSED TO SECOND READING JULY 6, 2011 AT 9:30 AM</b></p>
<p><b>Mayor Sam Adams</b></p> <p><b>Bureau of Transportation</b></p>	
<p><b>*678</b> Authorize emergency contract with Tri-State Construction, Inc. for landslide mitigation on SW Sam Jackson Park Road (Ordinance) 10 minutes requested (Y-4)</p>	<p><b>184709</b></p>
<p><b>*679</b> Accept the Oregon Department of Transportation acknowledgment of the City certification to manage certain federal aid capital improvement projects and adopt the City Quality Control Plan for certification projects (Ordinance) 11 minutes requested (Y-4)</p>	<p><b>184710</b></p>
<p><b>680</b> Assess benefited properties for street improvements in the SE 31st Ave Local Improvement District (Second Reading Agenda 646; Ordinance; C-10026) (Y-4)</p>	<p><b>184711</b></p>
<p><b>Office of Emergency Management</b></p>	
<p><b>681</b> Amend Code to improve coordination of the City emergency management system (Ordinance; replace Code Chapters 3.124, 3.125, 3.126, 15.04 and 15.08 and repeal 15.12) 45 minutes requested for items 681-685</p>	<p><b>CONTINUED TO JULY 6, 2011 AT 9:30 AM</b></p>
<p><b>682</b> Adopt revision to Basic Emergency Operations Plan (Resolution)</p>	<p><b>CONTINUED TO JULY 6, 2011 AT 9:30 AM</b></p>
<p><b>683</b> Adopt 2011 Alert and Warning Annex (Resolution)</p>	<p><b>CONTINUED TO JULY 6, 2011 AT 9:30 AM</b></p>

June 29, 2011

<p><b>684</b> Adopt the 2011 Flood Response Appendix (Resolution)</p>	<p><b>CONTINUED TO JULY 6, 2011 AT 9:30 AM</b></p>
<p><b>685</b> Adopt the 2011 Terrorism Appendix (Resolution)</p>	<p><b>CONTINUED TO JULY 6, 2011 AT 9:30 AM</b></p>
<p><b>Office of Management and Finance</b></p>	
<p><b>*686</b> Amend contract with S. Brooks and Associates for temporary recreation services for \$2,700,000 for the period of July 1, 2011 through March 22, 2014 (Ordinance; amend Contract No. 40828) 10 minutes requested (Y-4)</p>	<p><b>184712</b></p>
<p><b>*687</b> Adopt Bureau of Technology Services Administrative Rule 1.07 on Technology Project Oversight to create a citizen committee, affirm the importance of quality assurance for technology projects, and outline the responsibilities of the Office of Management and Finance (Ordinance) (Y-4)</p>	<p><b>184713</b></p>
<p><b>Commissioner Nick Fish Position No. 2</b></p>	
<p><b>Portland Housing Bureau</b></p>	
<p><b>*688</b> Approve an eighteen year tax exemption extension requested by the Hazelwood Group Limited Liability Company for the 96 affordable units and the pro-rated portion of parking in the multiple-unit housing development on 11933 NE Davis St known as the Hazelwood Retirement Community (Ordinance; amend Ordinance Nos. 181961 and 182911) 30 minutes requested (Y-4)</p>	<p><b>184714</b></p>
<p><b>*689</b> Authorize a \$4 million grant and the transfer of title in real property located at 316 NW Glisan St to the Blanchet House of Hospitality for the development of a facility to house individuals at risk of homelessness and to operate a charitable feeding program (Ordinance) (Y-4)</p>	<p><b>184715</b></p>
<p><b>*690</b> Delegate authority to charge-off housing loans originated through the Portland Development Commission and/or the Portland Housing Bureau (Previous Agenda 613)</p>	<p><b>CONTINUED DATE TO BE DETERMINED</b></p>
<p><b>Commissioner Dan Saltzman Position No. 3</b></p>	
<p><b>Bureau of Environmental Services</b></p>	
<p><b>691</b> Authorize contract with the Columbia Slough Watershed Council for \$215,000 for Columbia Slough-related outreach and education (Previous Agenda 642)  <b>Amend section 1, #5 of the ordinance to add sole source language:</b> Moved by Commissioner Leonard and seconded by Commissioner Fritz. (Y-4)</p>	<p><b>PASSED TO SECOND READING AS AMENDED JULY 6, 2011 AT 9:30 AM</b></p>

June 29, 2011

At 11:51 a.m., Council adjourned.

**LAVONNE GRIFFIN-VALADE**  
Auditor of the City of Portland

By Karla Moore-Love  
Clerk of the Council

For a discussion of agenda items, please consult the following Closed Caption File.

June 29, 2011

---

**WEDNESDAY, 2:00 PM, JUNE 29, 2011**

**DUE TO LACK OF AN AGENDA  
THERE WAS NO MEETING**

---

June 29, 2011  
**Closed Caption File of Portland City Council Meeting**

This file was produced through the closed captioning process for the televised City Council broadcast and should not be considered a verbatim transcript.

Key: \*\*\*\*\* means unidentified speaker.

**JUNE 29, 2011      9:30 a.m.**

**Adams:** I'm very pleased to be able to read the following rocklamation. That's right, rocklamation: Whereas since 2001, Portland's rock 'n roll camp for girls where they develop their self-esteem by learning music in a positive environment surrounded by female roll models and mentors. And has created such a successful model of workshops and technical training and mentoring that it's been turned into a rad template utilized by other cities around the world and whereas Portland's rock 'n roll camp for girls is not only giving rise to the next generation of political leaders, business women and self actualized women but it is creating a space for women and girls to succeed in music on your own terms and has grown from one session a year to a full year institution that includes classes for adult women and recording studios and Portland's rock 'n roll camp for girls has seen a million faces and rocked them all for a decade and is celebrating its 10th anniversary this year. I, sam Adams, mayor of the city Portland, city of roses, do hereby proclaim june 29th, 2011, to be Portland's rock 'n roll camp for girls as an awesome day: [cheers and applause] congratulations. Would you like to say something?

**Item 653.**

**Debbie Fox:** Thank you. Do we have something to say.

\*\*\*\*\*: That was awesome. [laughter]

**Fox:** I want to say a couple of words. I'm debbie fox, the executive director of the rock camp and I want to thank the city and councilmembers for supporting our mission of building young women and girls' self-esteem through music performance and creation and we have a rock camp graduate, bobbie reina, who is going to perform a song for you all. She started at rock camp in 2005 and now -- you're 19? Bobbie? And plays in bands around town and does touring and runs a record label. We're excited to have her here.

**Adams:** Hit it: [laughter]

**Fritz:** While you're getting ready, I have to tell you ladies some people say I got elected to the city council because I sang a black sabbath song at candidates gone wild. So in addition to all of the things that the mayor mentioned as potential careers, I hope you consider running for office some day. [laughter]

**Adams:** And while you're setting up, commissioner Fish has a long history of -- a founding history with the rock 'n roll camp for girls, I insist you describe that.

**Fish:** My daughter is a proud graduate. [cheers and applause] and I had the honor of being one of the first lawyers to set it up and so congratulations to each of you. My daughter just got a scholarship to go to the college of her choice and music and sports and her classroom work, she found her voice and her way, just like you will, so congratulations for making this commitment. [applause]

**Bobbie:** I can confidently say if it wasn't for rock camp, i'm not sure if I would be playing music this much or be running a record label i'm running. I remember the first year I went to rock camp, I was like so -- it was so cool. The coolest thing ever. To run a label. I think -- so, um, i'm happy to give back. So -- here I am. [applause] ¶¶ [cheers and applause] (played a song)

**Adams:** That was amazing.

**Bobbie:** Thank you.

**Adams:** And where can people hear more of your music?

June 29, 2011

**Bobbie:** Well, I got a record -- not just a year ago, on talking helps records and you can go to talkinghelpsrecords.com and there will be a list of people and my name will be one of them.

**Adams:** Fantastic. Glad you're here. Happy birthday: [applause] Now you're welcome to stay for the next four hours -- [laughter] -- to see how democracy works, locally, but you're also welcome to get up and good right now. We're really glad you were here. Thank you.

**Bobbie:** Thank you.

**Adams:** All right. Good morning, Karla, how are you?

**Moore-Love:** I am well. Good morning.

**Adams:** Good morning. Can you please call the roll? [roll call]

**Adams:** We'll begin -- a quorum is present, can you please read the communications item, beginning with 654.

**Item 654.**

**Adams:** Ms. Olson, please come forward. Oh, you come up one at a time. That's the way we do things here. You just need to give us your first and last name. No address, no phone number. If you're speaking on behalf an organization, you must declare that. Glad you're here. You have three minutes and the clock will help you count it down.

**Patty Olson:** I would like to say at that time, jamie partridge would rather go first. No?

**Adams:** That's the way it works.

**Olson:** No problem. Good morning, my name is patty olson, the director of legislation for the american postal union in Portland, Oregon and i've been with the post office for 32 years. Right now, looking at a crisis within the postal service and unfortunately, with service cutbacks, that's meant staffs cutting this many of the neighborhood post offices. Long lines and shorter hours have an impact not only on the employees, but the customers. The customers are unhappy and the employees frustrated. Where is the service that binds this nation together? There will be over 2,000 station closures approximately in the next few years according to the postal service plan. The branch and neighborhood post offices anchor many businesses and many customers expand shopping within the same trip to the post office and this makes a business district a more attractive location for retailers and businesses and the loss of a longtime station can create a void in the business community. Local neighborhood post offices that offer services within walking distance are also important. Such as the university station down the street. College students and residents and businesses depend on this station. The lower income residents use money orders to pay rent and pay their utilities and other bills is an important service in their day-to-day life and they need the window service and the post office boxes they provide at neighborhood post offices. Unlike those that have internet access and the higher income where business may be conducted online, these folks do not have that option for mailing needs. When you look at households with income less than \$20,000, their options are limited. 35% of households with incomes less than \$20,000 and 30% of households over the age of 65 do not have internet access. Those retirement centers and assisted living rely on the neighborhood post office as well. Recently, a small and vital downtown station, solomon was closed a few months ago. Cherry blossom was closed last year. Even though cherry blossom did not have a window service, the customers were able to pick up parcels and mail and now they have to drive miles away and notice was not done in a timely manner. The -- university station down the street may be next in 2013, this station is vital to the downtown businesses and offices. And the customers and patrons have anything to say. It would be wise for the postal service to consider impacts on the community. A public forum should be held in the impacted neighborhood for the community input. In my opinion, the profile of the station and branch closure targets communities with high percentages of low-income residents. Thank you.

**Fish:** Can I say one thing? Glad you're here. I was at the main branch downtown next to the train station recently, and your counterpart, who I dealt well, I think her name was mrs. Li, had to get my passport renewed.

June 29, 2011

**Olson:** Right, right.

**Fish:** And it's a mind boggling set of paperwork you have to do and then you have to mail it.

**Olson:** Exactly.

**Fish:** She walked me through every step and got the right postage on it and got it back a week earlier than promised by the state department, that service i'm sure she gives everybody and sold me a group of stamps which had the word love on them which I gave to my daughter and thank you for your service and people like Mrs. Li.

**Olson:** I know her well, Donna Li. Thank you. [inaudible]

**Adams:** Hi, welcome.

#### **Item 655.**

**Kevin Card:** Good morning: My name is Kevin Card. I'm a 25-year letter carrier, a Portland resident and president of the Oregon State Association of Letter Carriers. This weekend we're going to celebrate the 235th anniversary of the birth of this nation and I'd like to tell you the postal service predates it by a year. In 1775, the Second Continental Congress appointed Benjamin Franklin, the first postmaster of the United States and seven years later, George Washington said this of the fledgling postal service: Let us bind these people together to us with the chain that can never be broken and that's been our mission ever since. The spark of our revolution was delivered by a letter carrier named Paul Revere. Today, the postal service delivers 151 million homes, businesses and P.O. boxes across the nation and a retail network larger than Starbucks, McDonald's and Wal-Mart combined. Remarkably, most of our customers do not know this important fact that the postal service is a self-supporting company. Since 1982, the postal service has received no tax dollars. It's funded entirely by revenue. We know what's happened to the economy since the Great Recession took hold, the postal service has seen a huge drop in revenues and to respond, they've taken a number of cost-saving measures. Saving \$9 billion over the last two years, that's not enough. In 2006, the Congress passed a law forcing the postal service to make a yearly payment of \$5.5 billion into a fund to pre-fund our retiree healthcare. No other company, public or private in this country has to do that. That puts us at a competitive disadvantage and when you hear in the future, both postal service losing mass amounts of money, that's a large part. On the flip side, there's good news, two independent studies found that the postal service put too much money into our retirement fund. \$50 billion to \$75 billion. What we're asking the city council and the citizens of Portland to understand these issues and rally with us around our congressional members to make this accounting fix. And keep your local post office open and allow us to continue to deliver mail six days a week and preempt places like University Station from being shut down. Thank you very much.

**Adams:** Thank you very much. Can you read the next communications?

#### **Item 656.**

**Adams:** Welcome back, Mr. Partridge.

**Jamie Partridge:** Thank you. Commissioners, I was supposed to be first, so these are the introductory remarks you didn't get. I'm a 27-year letter carrier with the U.S. Postal Service and here along with two other carriers and a postal clerk to talk about this crisis and how it affects residents, businesses, mailers, workers in Portland and ask for your help. Your regular after-dark delivery, long lines at the post office. Post office closures, we're severely under-staffed and there's been a hiring freeze, career hiring freeze for the last three-plus years so that people retire, they're not replaced and in my post office, the Martin Luther King Jr. post office, we have 25 routes and five are vacant. There's no regular mail carrier, I deliver my route and then go and deliver an hour or 2 on a vacant route. Before and after my route, I don't know the residents, who has a dog what hazards there are and I don't know. I don't know where the mailbox is, I don't know whether to put the parcel on the front or back porch and I don't know if there's a frail or elderly person who needs to have their door knocked. Working conditions are deteriorating and the Postmaster General wants

June 29, 2011

to cut more, he wants to eliminate saturday delivery and close maybe tens of thousands of post offices. What you're looking at there is a -- well, first of all, we've gone to neighborhood associations, community groups, getting petitions signed and letters of concern, we're trying to change management's practices and get the congress or the president to fix the accounting problem.

It could take an executive order by the president. What you're looking at here is a report by the Portland area workers rights board, a project of jobs with justice which held a hearing attended by over 100 people with testimony by 20 customers and mailers and business people, residents, postal workers about this crisis and a panel made up of elected official, clergy, academic, consumer advocates. Recommended an end to the hiring freeze, restoration of customer service, saving six day delivery and the community post offices and calling on congress to make a quick fix of the accounting problem and we'll come to you and ask for either a resolution or a letter of concern to help us. Build public support and have congress and the president do the right thing. Thank you very much.

**Adams:** We'll be happy to work with you on that letter. And then can you read the final communications item?

**Item 657.**

**Adams:** Welcome. Glad you're here.

**Willie Groshell:** Good morning, thank you very much for your time.

**Adams:** Thank you.

**Groshell:** My name is willie groshell, i've been a letter carrier for nearly six years now. Live in beautiful NE Portland. I see the fun task of presenting you the way expand and be a great asset to the community. The postal service has three unique strengths, the last-mile delivery network. We go to every single doorstep and house in this country. there's no network tv that comes close. We have a local government building in every community, big and small. That can be used better to provide more services for people. We also have the largest fleet of vehicles in the entire country. They could be used for better uses. Just to give you a few ideas. I only have three minutes. Last mile network. We can provide pickup and delivery of wine and beer, which would help local businesses quite a bit, using age verification delivery services. Which already exist and we could check in on elderly and disabled loved ones and send a quick electronic message to your email or cell phone letting you know how they're doing, enabling people to live an independent lifestyle at home. We could act as an age identification service for internet providers, whether it be isp or internet company appearance go to the doorsteps and verify that such and such person who wants to sign up is the correct age or has the correct -- necessary means to be allowed on to that service. We could provide postage on the spot. People can come up to us and we can take our scanners and print out postage on the spot and he could provide emergency preparedness advice and contact neighborhood and we know which houses are most at threat. And make sure they have the opportunity to get directed to get the resources and help they need. Our postal buildings, we have one of the largest computer networks in the country and we could provide kiosks and electronic banking and we could become the public's access to digital banking no matter where you are and provide park passes and forums and information. Just make government for accessible in communities big and small. And our fleet of vehicles if we make it into a green fleet, using electric modern technology, we could reduce our fuel costs and equip the vehicles on air sensors that could pick up on weather changes or possible biological threats and pollen count updates. There's a lot of things we could do we just need to use them better and that's what we as a dedicated workforce want to provide to the public.

**Adams:** Thank you. Those are great ideas. We appreciate you coming here and look forward to working with you on the communications of that letter.

**Groshell:** Thank you very much.

June 29, 2011

**Adams:** All right. Any -- we'll now consider the consent agenda. Anyone wish to pull any items from the consent agenda?

**Fish:** Mayor i'd like to pull 673 and refer it back to my office.

**Adams:** Please read that read that title.

**Adams:** Unless objections, 673 is referred back to the office of commissioner nick Fish. Any other items? All right. Please the vote on the consent agenda.

**Fish:** Aye. **Leonard:** Aye. **Fritz:** Aye.

**Adams:** Aye. Referred -- no, consent agenda is approved. Can you -- that moves us to the regular agenda. Can you please read the title for non-emergency ordinance number 677.

**Item 677.**

**Adams:** Thank you. This city council has been very supportive of the cradle to career initiative that is underway through the schools foundation and we had reports on that before. It is intended to improve academic performance of our students, to improve the life success of area youth. We have and did fund -- we doubled our funding for summer school and we off paid summer internships in the city and county and we help fund a career and college visitation trips in the summer, these are all part of the efforts of cradle to career, to bring meaningful and effective community support to Portland's youth and our schools and ensure they have the skills and education necessary to compete in what is a tough economy now, but even in the best of times is very tough. Today is a moving forward on a pilot project on a tax credit for businesses. Harvard university's pathway to prosperity points out for the need to expand employment and work access, learning opportunities for young people, closer ties between post-secondary education training and the workplace and expand youth apprenticeships. The pilot can create up to 100 jobs for youth and address the fact that this is the highest youth unemployment rate for the -- I think the third summer running in the entire time we've been recording youth employment and unemployment data. This is a \$500 non-refundable credit. Related to the city's business license tax. It's been devised in consultation with providers of best practices around the united states and local community providers. Businesses need to be able to provide a career-related service that falls into one of three categories. One is career preparation activities, internships and apprenticeships for youth 16 and older. The other is career exploration activities for younger youth that would include job shadowing, interviewing, business-led service learning projects that benefit the community, the number of credits will be capped at four for each business that choose to engage in these activities for them to be eligible. The number of credit -- the credits will be available in this pilot for 2011-2012. We're hopeful that we will see the results based on our initial survey of businesses. And we will learn and perfect as we go. The fiscal impact is capped at \$50,000 per tax year. That's an initial introduction. Terri, do you want to --

**Terri Williams, Revenue Bureau:** Terri williams, license and tax division manager for the revenue bureau. I can talk about the technical aspects of the credit how it works. What we did to design this is to add three code sections to the business license law. The first defines definitions for these two credits that are in this ordinance. And any future ones that might come along to give parameters and some common definitions that seem to be there all the time. The second section is specifically a credit for foster youth employment which is something that commissioner Saltzman has been very interested in and proactive about and that's only for the two years and it's a total of 25 credits with some of the same parameters as the other one. And finally, the third credit that the mayor spoke about the youth career readiness credit, for businesses that provide those activities. And that's how it's laid out. The fiscal impact for the two tax years, covers three of the city's fiscal years to lessen it for each one. And if there are questions, I would be happy to answer them.

**Adams:** Any questions?

**Kali Ladd:** I think we're excited about this opportunity. We know that in order for our youth to graduate from high school on time and enter a career, they need these experiences and the districts want it and the programs working with businesses seeing the most at-risk youth being able to make

June 29, 2011

it, they have the experience. We're excited about getting the opportunity to get more businesses on board for it.

**Adams:** Anyone signed up to testify?

**Moore-Love:** No one signed up.

**Adams:** Unless there's additional council discussion, this moves to a second reading next week. [gavel pounded] so done. Thank you. If it's ok with council, given we have a number of volunteers in the audience, i'd like to -- volunteers in the audience, i'd like to deal with emergency ordinance related items. There's no vote on any of these. So we'll allow that testimony to happen. Can you read all of them together.

**Leonard:** You're reading non-emergency ordinances?

**Adams:** We'll read all of these together and they basically all hang together. 681 through the resolutions. We're not voting on the resolutions today, but hearing them out. We'll take amendments next week. And then we'll vote and hopefully vote on an emergency ordinance basis on the 13th. Three weeks of processing but then we're able to do them immediately. I do want to say at the outset, as of the moment, this moment, if there is an emergency between now and when we vote on these, we expect our legislative intent as we'll work with -- we'll operate under these ordinances and resolutions. But I want to give plenty of time to air out details and to get input.

**Fritz:** I'm out on city business next wednesday, so I wouldn't be here to offer amendments then.

**Adams:** I'll be happy to introduce them on your behalf, and -- or -- yeah. And then you have the opportunity to tweak them on the 13th. You'll have 3 bites at the apple.

#### **Item 681 through Item 685.**

**Adams:** By way of introduction, it was three and a half years ago before I was mayor that the director of the Portland office of emergency management, carmen merlo, asked the auditor to complete an audit of the operations of the office of emergency management but also the general system within the city for preparing for and responding to emergencies. It is rare that a bureau director asks for an audit themselves, I want to commend you for that. That happened before I was in charge, but the audit was completed about a year and a half ago, released about a year ago, and gave us some very good feedback on ways that we can improve upon what we have on the books by way of preparation and response. So council calendar item 681 through 685 are in response to that audit and also represent a scan of best practices nationally on other issues. This bill is on the work that council moved forward in terms of the west side, going after the west side emergency -- sorry, the west side -- the proposed west side emergency operations and center at the jerome sears site. And it also moves forward -- sorry, it also is on top of the work we did through commissioner Leonard's efforts through the bureau of water where we now have the ability for citizens to sign up for and register their cellphone numbers so in an emergency we can get ahold of them. So carmen merlo.

**Carmen Merlo, Director, Office of Emergency Management:** Thank you, mayor, good morning, commissioners. As the mayor said in may 2010, the city auditor's office completed the audit of the city's emergency management program and part of that audit included seven recommendations. I made a commitment to the mayor that I would implement all of those recommendations and i'm pleased to be here today to present several key documents that shows poem's progress in enhancing the emergency management program for the city and implementing the recommendations. These documents are just a sample of the emergency plans and initiatives that will come before you later this year and in the years to come. As we work toward enhancing the city's overall capabilities to mitigate, prevent and respond and recovery from any emergency. The first has to do with title 3 and 15 codes. These code changes helps to better document the roles and responsibility of poem and its advisory committees and helps clarify the governance structure for the entire emergency management program. Some of the key changes made to city code include tightening up language that clarifies poem's role as the coordinating agency for emergency

June 29, 2011

management and eliminating one poem's three advisory committees, the emergency management committee. Adding the directors of the bureau of environmental services and human resources to the membership of the disaster policy council and documenting the methods for decision making and record keeping for the remaining advisory committees and finally, adding specific provisions formalizes the neighborhood emergency team program and providing indemnification for neighborhood team emergency volunteers while acting under the direction of the poem director and within the scope of training. I want to take a moment to acknowledge the volunteers in the chambers as well as in the community at large. Our net members know that emergency preparedness is a shared responsibility and I want to thank them deeply for the efforts they've taken to prepare themselves and assist their neighbors responding to and recovering from emergencies. The next few council agenda items ask for your adoption of several new and updated emergency plans. The first of these is the basic emergency operations plan. This is the core emergency plan for the city that outlines the key roles and responsibilities for all bureaus and talks about how the city will respond to any emergency. The next is a plan, a new plan, the alert and warning annex. This describes the use of various technologies to alert the public and government officials of an emergency situation. More specifically, it defines the triggering events that requires a notification to poem, and the approved mechanisms whether it's the emergency alert, the first call notification system, social media, traditional media. How it is that we notify the public of emergency events. Next is an update of the flood response annex which acknowledges the Portland bureau of transportation as the lead for all flood situations and assigns roles and responsibilities to other key bureaus to coordinate flood fighting activities across the city limits. And the last item is to adopt an updated terrorism plan which acknowledges the Portland police bureau as the lead response bureau for terrorist events and clarifies the roles and responsibilities of county, state and federal organizations and I want to note these are not tactical, these are concepts of operation, general frameworks how the city will respond to emergencies. Each bureau that's been assigned a lead response status has the responsibility for detailed more specific plans and protocols and guidelines that help to define their operational technical roles and these plans are also living documents. They're updated after exercises and trainings and real world events and on a regular cycle and we'll continue to refine them throughout the years. These plans have been reviewed by our emergency management steering committee, the disaster policy council, regional partners and we've done targeted and general outreach to the region as well and I want to thank my staff who I have driven crazy over the last year. I have one of the smallest bureaus in the city but some of the most committed staff who are true champions of the work we do. And I want to thank them in helping me honor my commitment to the mayor.

**Adams:** Initial questions? Commissioner Fritz.

**Fritz:** I have a lot, but maybe after the --

**Adams:** Move to testimony, then.

**Moore-Love:** We have four people who signed up. The first three, please come up.

**Chris Boeh:** Good morning, mayor, commissioners. My name is chris boeh. I'm the currently the vice chair for the Portland neighborhood emergency team, more commonly known as net. And i'm also the net representative for the northeast neighbor association. Excuse me, northeast neighbors coalition representing net members. And i'm just -- and also i'm a member of the beaumont wilshire net team and a ham operator. In my capacity as the vice chair, I wanted to make one short comment and then leave it to my peers to make their comments. There are over 1200 trained volunteers in our city who are being under-utilized and many of them have been lost to other activities because of the indemnity issue. If if the indemnity change passes, it would free the Portland office of emergency management to call out these neighborhood emergency team members or net, these volunteers, would call them out to help as needed. Imagine if 1200 trained volunteers showed up to help at a disaster site in our city. Thank you.

June 29, 2011

**Adams:** Thank you very much.

**Betsy Shand:** Thank you, your honor, thank you commissioners and I wanted to be here as a representative of my neighborhood, south burlingame. I'm the chairperson and a member of the coalition office and work at the sw neighborhood coalition office and also work as a part of the public safety committee there. There's an office need and a real urgency on the part of the citizenry to get involved now. They want to become involved. We need some new avenues and I hope that we can address those with the bureau poem, how people can get trained now. We have people who have been trained in the past. Those people have seemed to have fallen away. We're at a unique period of time. We see dollars of biblical proportions all around us. Let's get ready just in case there's one here. We sit on the net steering committee board and willing to do more. With your help, that would move us forward and thank you very much for your vote on the sears.

**Joshua Patterson:** Good morning, i'm josh patterson, a member of Portland net teams, I am a team leader for montavilla neighborhood and assist with the steering committee. My -- my idea to be here today is to bring forth the power that the 1200 trained individuals can bring to our city in the event of any type of emergency which there are a variety of. Indemnification clause will allow people who are formally trained to operate under the guidance of poem to help our citizens, train themselves and educate themselves but to help save lives in an emergency. To manage triage areas and to be there when needed to alleviate the pressures of Portland fire and rescue, the Portland police department and other emergency operators. Thank you for your time today.

**Adams:** Thank you for your service, we really appreciate it. Ellen, could you come up to talk on the indemnification issue? Welcome, glad you're here.

**Jeffrey M. Cohen:** Thank you very much. I just have really one brief statement to make. In the last major earthquake in california, approximately 80% of all emergency response was -- 80% of the emergency response was performed by the community emergency response teams, CERTS. We would be called serts, except with a s instead of a c. It's people like our citizens who are going to be able to help one another and we need the indemnification bill to be pass so we can do our job. Thank you.

**Adams:** Thank you for your service. Carmen, can you come back up? Can you talk why it's taken so long over the years, it's a -- all of us, and what is different now that we're able to do the indemnification and what is it?

**Ellen Osoinach, Office of City Attorney:** Ellen, deputy city attorney and members of council, mayor, the changes around indemnification are really just designed to give reassurances to our volunteers when they're responding to a emergency at our request, they are indemnified to the extent they would be under state law. There's emergency volunteer provisions under state law that say that you're indemnified if you're working at a emergency volunteer, and so we wanted to enshrine in code that we consider net volunteers to be and we recognize our duty to indemnify them when they're responding to an emergency and best practices, nationwide, you include training for emergencies in your defense and indemnification clauses. State law does that and we did that as well. Your first question, why has this taken so long, I think that the -- over probably the last 10-20 years, the law around defending and indemnifying volunteers is complicated and has been changing and even fema has over the last probably 5-10 years, put out new guidelines and helping to shape best practices and it's still an area where clarification is badly needed but I definitely think for our purposes, we're following nationwide best practices and certainly the practices of the state.

**Adams:** In order to get those credentials, as a certified net team members folks go through significant training and -- in order to maintain them folks have to remain active and on top of things. So i'm absolutely comfortable with this change and I think it will unlock a lot more involvement because you'll actually be able to do what we're training you to do without fear of being sued personally, which I understand, no one would want to take on. So additional conversation? Commissioner Fritz.

June 29, 2011

**Fritz:** Thank you Mayor. In following up from that, it's similar to what neighborhood associations and other groups sanctioned by the city already have due to the federal law and I wanted to make sure there are good samaritan laws and others that do protect people. Putting the net teams in the code and having a structure for that defines who is covered by that level of indemnification. I think this is a good thing. Carmen, I appreciate you giving me yesterday the track changes on the ordinance -- the code changes. I noticed you deleted the definition of disaster and changed the purpose of poem. And the purpose of poem now is to centralize leadership and coordination in emergency management and emergency management means an approach to prevent, protect, respond to recover from and mitigate the effects of incidents regardless of cause, size, location or complexity. Doesn't that change what we're talking about in an emergency, it could be a minor thing and are you intending for poem to be more involved with police and fire daily work?

**Merlo:** Commissioner Fritz, no, to your first question about removing the word "disaster" when we declare, we declare an emergency, and so took out all references to the word disaster from city code as well as our documents and we acknowledge there's really no main role for poem if a lead bureau or even two bureaus normally deal with emergencies on a day-to-day basis. So fire, a bureau putting out fires, the police bureau doing their operations. There's no role for poem there. Where there is a role for poem, when a response requires the very close coordination of two or more bureaus. That's never changed. We didn't change the purpose of poem. We better clarified our roles and responsibilities. It was a lot of -- it was amorphous, ambiguous language and we hoped to tighten it up based on the recommendations from the audit.

**Fritz:** Thank you. I'll be interested in working with the mayor over the next week to see if we can get amended language. Further clarification, the disaster policy council definition has also been changed and now it's promoting interbureau cooperation and defining emergency management program goals and priorities. Why is it no longer a policy council and what's the role of the city council in defining policies, working with the policy council?

**Merlo:** One of the main changes for the disaster policy council was there was no role for them during peace time. They were mostly an agency that came together only after an emergency was declared. This better clarifies their role in peace time operations and as well as during emergency events. Poem was given a lot of responsibility but no authority to do a lot of this coordinating work. This helps through the disaster policy council acting through the mayor, giving all of the members of dpc, the ability to influence their bureaus in coordinating emergency response.

**Fritz:** But isn't that poem? I'm not clear what the role of poem is in that. In holding bureaus accountable versus the policy council.

**Merlo:** We're the coordinating bureau. So we help to coordinate the work of all the other bureaus. We rely on the bureau directors as part of the disaster policy council to help us achieve those goals like securing their commitments for their personnel and resources, etc.

**Fritz:** So again, i'll be happy to work with the mayor on the accountability piece. Why are we removing the penalty for any person who violates any emergency measure shall be subject to a civil penalty?

**Osoinach:** I can answer that, commissioner Fritz. Even though we had that in code, it's actually not enforceable. And so I -- and I can explain maybe a little bit more why that is afterwards but the way we provided for enforcement, it actually should be enforceable under state criminal code, rather than the city code. So it was both -- we couldn't actually enforce the way it was written and then it was sort of a redundancy under criminal law, because you can -- if you fail to obey a lawful order by any peace office, it's a misdemeanor.

**Fritz:** Thank you. And my final question, the relationship between the poem director and the rest of council, as well as the mayor. It seems like the city council has been removed from some of the lines of responsibility and the policy setting and I wondered if that was intentional.

**Merlo:** Not at all. Can you tell me specifically what you're --

June 29, 2011

**Fritz:** I'd be happy to work with you over the next weeks to do that. Oh, and -- yeah, there's a number of other slight technical things. And overall, I would like to see more involvement by the office of neighborhood involvement, office of human relations. And the mayor convened a meeting yesterday which i'm grateful for in the budget process to provide for collaboration between police, fire, oni, human relation and poem. I look forward -- I think there's some amendment that could further reflect that.

**Fish:** Carmen, I won't be here next week and the week after. I'll be doing site visits and emergency preparedness in Barcelona, Madrid and Cordova.

**Merlo:** I'll be there later this summer as well.

**Fish:** It's worth noting in the three years i've been on the council, we've had at least two, maybe three exercises where's you walked us through significant disasters. I think the last one was a 6 point something earthquake, bridges down, huge loss of life, calamity. And what impressed me is not just the amount of planning you do on a regular basis for those events but the way you engage the council, decision making process and the way we end up making decisions. I was making decisions until the mayor showed up and declared something like marshal law, under the statute. Having participated in the exercises it's important for the public to know that we have well-developed plans in place for significant disasters and what we're doing is enhancing and fine-tuning and updating and we currently have tremendous plans and a coordinated communications tree and for me, it's been a pleasure to learn how those systems work and what our role is and you do a terrific job.

**Merlo:** Thank you, commissioner.

**Adams:** All right. Unless there's further discussion, this moves to another hearing on the regular agenda next week. We'll not be voting next week, but it will be an opportunity to take more public testimony. We'll be emailing these out -- links to these out to the public and other partners for their input. So we might have amendments next week and we can make amendments the following week and we'll send out notices to the bureau managers that we're operating under these, to be approved where we can legally, can be approved upon, protocol. [gavel pounded] all right. Please read the title for emergency ordinance 678.

**Item 678.**

**Adams:** We have a serious issue in the city. A major road that connects a good part of traffic that allows for traffic to access ohsu, sam jackson road is sliding off the hill. And we need to make some improvements and need to make them quickly. They're going to be expensive and difficult to complete and we've got to do it during a construction season that's already started. So we're working hard to get on top of this and today, we're going to -- this is an emergency ordinance to allow for an emergency contract with tristate construction for said landslide mitigation.

**David Olongaigh, Bureau of Transportation:** Thank you, i'm dave, the city of Portland transportation bridge engineer and also landslides and here to talk about this emergency ordinance, it's on sam jackson road, I have a power point that seems to have difficulty in loading.

**Adams:** Have faith, my friend.

**Olongaigh:** I will, thank you.

**Adams:** Karla is a miracle worker. She makes this old 1990 equipment -- there we go.

**Olongaigh:** Thank you. We hope to get this landslide work worked on during the dry season. This is a situation where the city is being proactive to avoid a much bigger disaster. The location is on sam jackson park road, which is actually the designated primary route to the marquam hill medical city. A lot of people use campus drive but that's not the designated route. Sam jackson isn't as you meander up, before the final turn that takes you to shriner's, there's a long stretch of road that is actually fill that was placed in the 1920s, when they built the Multnomah hospital and the fill is slowly failing over time. We have been monitoring a crack in the road there for the past six years, at first, the crack was insignificant, but it grew in time. And you can see the limits of the crack

June 29, 2011

there as it transcends longitudinally to the road. This is a photograph from 2006 where we have a cracked sealant in the road. It's barely noticeable. But five years later, you can see a significant movement occurring on this roadway. In the fill material. Geotechnical engineer has looked at it and concurred there's a slip failure slowly occurring and if we permitted it to occur it, would completely take out the road and there would be no primary access to the marquam hill facilities. In the winter of 2010, we installed an pezometer instrument in the roadway, a long vertical shaft to look at the movement in the depth of the soil. And took readings in november, december, february, and april, and i've color-coded them. For november and december, the movement was barely noticeable. But once the rain began, in february and april, there was a massive significant amount of movement. We actually had more movement occur in that rainy season in march and april than we had in the previous five years, which led us to think we need to act now to solve the problem instead of waiting for the slide to occur. So we have met extensively with the marquam hill facility people and come up with a traffic detour plan with their input. This is more now about managing traffic as opposed to doing the site works. The site works is easy compared to the traffic management plan. We hope to begin construction on july 11th and have it done by labor day. One is to get it done in the dry season and secondly, once labor day ends there's a significant increase of students attending the medical facilities because it's also a university hospital. It's dry season and mitigating the traffic control that will occur after labor day. I have with me paul Gornick, the project manager for this project and he can tell you briefly what we've been doing to outreach.

**Paul Gornick, Bureau of Transportation:** Fortunately the Marquam Hill transportation partnership was already in existence made up of the three institutional partners, hospital partners on the hill, ohsu, the va medical center, and the shriner's hospital, as well as the homestead neighborhood association up on the hill and we've met with them three times so far, I believe, and plan -- scheduled weekly meetings with that group to work with them on communications. Because short time frame to get information out, the pios and pbot have been overwhelmed so we've hired a consultant off our flexible service contract list to assist us in communications and the first piece -- actually, cheryl kuck, did a press release yesterday informing about the road closure on the 11th and we intend to get a mailer out this week, a carrier route mailer, thanks to the u.s. Postal service, to get information out to the neighbors on the hill. Ohsu has started working with their staff to get -- make themselves available. The parking in the south waterfront area, a couple of temporary parking lots and utilization of the tram to get some of their staff to work and over the next few weeks, or the next week and a half, we expect to get a number of other things in place to address the traffic circulation concerns. So that's a work in progress right now.

**Adams:** Ok. It's -- we're fortunate to have the transportation coordination group in place. That's great. Initial council discussion?

**Fish:** Can I follow up on parking in south waterfront? There's a -- there was a lot that used to be used down there that now has the sign on it.

**Gornick:** Block 33. It's a couple of blocks south.

**Fish:** My understanding it was available for people to park after hours or something?

**Gornick:** I'm not exactly sure of that. Ohsu requested that pbot contact the bureau of development services which we've done and have got a allowance for temporary use of the lot with certain conditions for the duration of the project, expected to be seven or eight weeks.

**Fish:** My suggestion since I was down there and saw sign and the community petition, I would urge you to if you haven't already, talk to the affected community there. Because that's been a flash point in terms of their desire to have that lot open.

**Gornick:** They desire to use the lot for commercial purposes. I understand.

**Fish:** Under this proposal would residents be able to use the lot?

**Gornick:** I think it would be limited to just ohsu staff. With a ohsu parking sticker.

**Fish:** How about after hours?

June 29, 2011

**Gornick:** Well, the sign intended to be only including ohsu staff and I understand they intend to do staggered shifting -- work shifting so I think it's only available for ohsu this time.

**Fish:** I wanted to flag this issue, a number of people brought this to our attention, it's difficult to park in that area after hours, which is having a negative impact on the commercial businesses trying to make it. And perhaps there's a win-win here. Where off-hours, it might be available to the community for those coming to a restaurant or shop. We could explore that.

**Adams:** Let's explore that.

**Gornick:** Thank you.

**Adams:** Thank you.

**Adams:** More, commissioner?

**Fritz:** Is campus drive still going to be open?

**Gornick:** Campus drive will still be open and the -- that will be the principle location of a flagging operation, which will occur about 13, 14 hours of the day. Which turns out to be about a third of the project expense is flagging cost the.

**Fritz:** Why is flagging needed on campus drive?

**Gornick:** Because coming down campus drive there's only two lanes of traffic and when someone desires to make a left turn to terwilliger boulevard northbound, it backs cars up into the campus area and know no one can make a right turn on terwilliger and what not. We'll have three flaggers to function as a temporary signal.

**Fritz:** That makes sense. Having done both of those routes hundred of times when I was working on the hill, what's the nature of the repairs? Any possibility of putting a sidewalk on sam jackson as part of program?

**Olongaigh:** We looked into the concept. But that would require massive amount of overhanging over the cliff edge which is a conservation zone which would have prolonged the design review process perhaps with a public process. Which would have prevented us from doing the repairs this summer. Which is the primary objective of saving the hill.

**Fritz:** Right. One of my staff wrote in my notes, we understand the gravity of the situation. I don't know if that was intended to be funny, but --

**Adams:** Gravity.

**Fritz:** Yeah, so I do respect we're doing a different contracting process and the need to get it done before the hill falls down. I'm wondering as you continue on, that could be thought of as a preparing for there to be a sidewalk in the future on that particular street.

**Olongaigh:** I can look at the transportation system plan and see what we have in find for that roadway. And then bring that up with the planner responsible and --

**Adams:** I think it's a great suggestion. I think part of what the commissioner is getting at, build a retaining wall or something that leaves open an ability for future decision makers to add a sidewalk. You know how it goes, if we don't think about it ahead of time, it's impossible to do it later. Not from a conservation zone, from an engineering perspective.

**Olongaigh:** I understand.

**Fritz:** Thank you very much.

**Olongaigh:** Thank you.

**Fritz:** One of my co-workers actually fell off his bicycle as a result of getting into that rut. I understand the need for further pavement improvements but there's a crucial need for a sidewalk or safe way to walk from the hill down.

**Adams:** And i'll take a quick poll, inspired by your comments. A quick poll of council, I think this is a pretty rare opportunity and we'd be willing to waive a lawyer thing. We'd be willing to waive and fast track whatever you need in terms conservation zones, whatever, we all believe in that, but I think -- sidewalk on this road would -- of a certain width would trump that. Again, if that screws up the engineering and makes it prohibitively expensive, that's another matter.

June 29, 2011

**Fritz:** I'm not sure we're allowed to waive the conservation zone, but I think we could expedite--

**Adams:** I think there's some emergency.

**Olongaigh:** There are emergency provisions that do allow -- as long as you maintain standard improvements to -- and as long as still in the right-of-way, to encroach on conservation so long --

**Fritz:** Right.

**Olongaigh:** But it depends on the emergency scenario.

**Fritz:** I appreciate your willingness to look at it.

**Adams:** All right. Anyone who wishes to testify on emergency ordinance 678?

**Item 678.**

**Moore-Love:** We have one person signed up.

**Adams:** Welcome.

**LaToya Fick:** Hello, i'm LaToya Fick on behalf of ohsu. We have been working with pbots to prepare for the closure and want to thank them for moving swiftly to address the issues. As you heard, sam Jackson park road is the primary access route to ohsu and its closing will have a huge impact to campus. It's one of two level one trauma centers in the state. That can handle the most severe emergencies at any time. So preserving access for patients is our top priority. We're working to keep as many employees as possible from driving to the hill and encouraging staff to work remotely if they can and take public transportation. We have a great system in Portland and take public transportation and again to park on the south waterfront which you just discussed. We think these three methods will dramatically reduce the number of people who drive to the hill and save access to our patients. So thanks to pbots and thank you for taking the time to talk about this today.

**Adams:** Thanks, I wanted to thank you and the others in the leadership team at ohsu working with us on this. We appreciate your partnership, we're in this together.

**Fick:** Thank you.

**Adams:** All right. Karla, please call the vote on 678.

**Fish:** Aye. **Leonard:** Aye.

**Fritz:** Parking this south waterfront and the tram and other things -- in south waterfront, I greatly appreciate the mayor's willingness to look at adding value in this project as he does in so many others. Aye.

**Adams:** I appreciate you raising it. Aye. [gavel pounded] please read the title for 679.

**Item 679.**

**Greg Jones, Bureau of Transportation:** Thank you, mr. Mayor. I'm Greg Jones with the Portland bureau of the transportation. With me are Kathryn Levine from Portland bureau of transportation and Beth Duncan from the Oregon department of transportation. So with a little background, the purpose of this ordinance is to adopt a quality control procedure for our certification program for how we manage and construct projects with federal funds provided by the federal highway administration. And in addition to that, we have a letter that Beth will present to council that certifies the Portland bureau of transportation in the city to manage federally funded projects and I'd like to give you background. Starting in the early '90s and really with discussion and then later in 2000, I began a discussion with ODOT about a way to create a -- a more efficient way to manage federally-funded transportation projects. At that point, ODOT was responsible for awarding, bidding and constructing all projects with federal transportation funds on them that were awarded to the city of Portland and it was a lengthy process and there was confusion, about whose project it was and how it was managed and time involved in that. There was a lot of interest on the part of ODOT for the highway administration and the city to keep projects on schedule and get the federal funds obligated in a timely way and get the costs and time loss addressed in an efficient manner. With the guidance of John Guernhauser, who is retired with the federal highway administration and Christine Leon and I proceeded to develop a process to allow the city to advertise, bid and award federally funded

June 29, 2011

construction projects and using our procurement methods here at the city of Portland and our specifications and I think we're the only one in the state that has really developed this system. Others are proceeding forward, Eugene, Corvallis are proceeding forward but using ODOT's procedures. So this has a potential for a huge savings to the city and we've done a number of test projects that have proved that out. So I would like to turn this over to Katherine to describe what we've done since 2005. As we move forward.

**Kathryn Levine, Bureau of Transportation:** In 2005, city council authorized an intergovernmental agreement with the Oregon Department of Transportation to authorize us to participate in the certification program. Since that time we've completed 13 projects and we have three more under construction and just opened bids on the last test project. Conditional certification has allowed the city of Portland to design, ad, bid and award a directly manage the construction projects. Without certification, this would have been done by the Oregon Department of Transportation. Some of the most recently completed certification projects were those funded by era federal stimulus dollars. The repaving of Madison, Hawthorne, 39th, Cesar Chávez, the Portland bicycle boulevard project, the southwest and East Portland infill sidewalk project and the repaving of the Springwater trail. And our ability to meet the tight delivery timelines under federal law was in large part due to the certification program and working with ODOT through that to deliver those projects on time. The city's graduation to date means we've completed the test phase and ODOT is delegating authority through the city to PBOT, to administer future FHWA projects in the city not on the national highway system. While the city will have more direct management and oversight of these federal projects, ODOT retains full authority in four key areas. Program funding, environmental clearance, civil rights compliance, and right-of-way acquisition. Real estate transactions. Those are not areas delegated to local jurisdictions. The city's commitment is to continue to comply with federal requirements and state oversight and as part of that compliance, today, this ordinance, the passage of this ordinance would adopt the city's quality control plan for when the bureaus are working on federal aid, FHWA funded certification projects.

**Jones:** Allegorically this has been a long, long road. For me, personally, and for I think the city and ODOT. And I'd like to thank federal highway administration, I'd like to thank Beth, Marty Anderson with ODOT, local government section. And Christine Leone, who played a major role along with me in developing these ideas and participation from Jeff Baer, Jim Van Dyke. Brian Overding. Within the city. From Mark Foster, and, of course, the federal highway administration folks, John, Jeff Graham and Mike Morrow. This is a big cultural change, it probably to 90% of the public means nothing, but for us in the business, this is a major change in how we do work and how we do work well. And I want to make sure it's understood we're grateful to all of those people for making this happen. With that, I'd like to introduce Beth who has a letter from the Oregon Department of Transportation for you.

**Beth Vargas-Duncan, Oregon Department of Transportation:** Mayor Adams and members of council. I'm the certification program manager with ODOT and only been with ODOT for five years as certification manager and this effort predates me but I was brought on to help develop the program, and we've grown and it's been a process. I spoke with Mike Morrow and others, yesterday. They regret they cannot be here in person and also Matt Garrets, our director at ODOT, all of them wish to extend their congratulations to the city. This is a monumental achievement to transition out of our pilot test phase into full certification for the areas of design admin and ward and construction contract administration. In the letter, that's been distributed. I want to summarize, Portland is only the second city in Oregon to transition out of the test phase. Corvallis edged you out within months and also we have Eugene, Clackamas County, Multnomah County, Linn County, and others coming on. They're in the test phase right now and under several others coming along, just starting into the test phase of -- city of the Salem, Marion County, Lane County. In quick conclusion, I really want to thank your staff. They've done an outstanding job and been committed and helped us think out of

June 29, 2011

the box and start new ideas to get odot employees and staff to think differently. We deliver very large state projects well and I think it's great when a community can gather and deliver their sized projects to fit their community appropriately and that's our main intention with the program. We look forward to a long-lasting relationship in the future. As we deliver federal aid projects together. Thank you.

**Adams:** Thank you anyone signed up to testify?

**Moore-Love:** No one else signed up.

**Adams:** Anyone wish to testify? Any discussion from council? Karla, please call the vote.

**Fish:** Congratulations and thank you for the presentation. Aye.

**Leonard:** Thank you for the good work. Aye.

**Fritz:** Thank you and congratulations, mayor Adams, I commend your staff for its outstanding expertise, professionalism and tenacity resulting in this successful transition. Aye.

**Adams:** The best local transportation department in the nation. Thank you for your great ongoing work. It is -- you're right, it's not something that most people will know and I guarantee it will not be in the "the Oregonian" tomorrow. But it's a big deal. [laughter] so thank you. Aye. So approved. [gavel pounded] can you please read the title for -- and call the vote for second reading Item 680.

**Fish:** Aye. **Leonard:** Aye. **Fritz:** Aye.

**Adams:** Aye. [gavel pounded] approved. Can you please read the title for emergency ordinance Item number 686.

**Item 686.**

**Adams:** Commissioner nick Fish.

**Fish:** Thank you, mayor. Christine moody is here to present. I'll turn it over to you.

**Christine Moody, Bureau of Purchases:** Ok. Christine moody, procurement services. An ordinance recommending the amendment to the s. Brooks and associates contract to allow for an additional three years, for temporary recreation staff for Portland parks and recreation. The estimated amount for the three-year extension is \$2.7 million. Brooks and associates is a locally based temporary services firm certified by state of oregon as a minority owned business, they have a strong recruiting strategy in the local community that helps to develop a diverse applicant pool for the city. In 2003, they were the lower lowest bidder on a city-issued solicitation. In 2009, through the strategic sourcing program, the city directly renegotiated the contract and was able to obtain cost savings of 7% for approximately \$25,000 per year. In June, 2010, city council approved a one-year extension of the contract in order to allow Portland parks and the advisory group to address specific issues surrounding the use of temporary employees for work needed. At this point, I'll turn it back over to council.

**Adams:** Discussion from council? Ok. Do we have people signed up to testify?

**Moore-Love:** We have one person, Richard Beetle.

**Adams:** Mr. Beetle.

**Fish:** Congratulations on your resounding victory.

**Richard Beetle:** Thank you.

**Fish:** Another three-year term.

**Beetle:** And it's going to be a good one, I'm sure of it. Mayor, sam Adams, commissioners, I appreciate the opportunity to address this issue. I represent some of the hardest working folks in the city of Portland. 600 of them. They do most of the maintenance of the city and three different bureaus and parks is one of the bureaus we do the maintenance work in. And we have a concern for this contract, because basically from our perspective, this contract is basically in place just to avoid the 1200 hour rule. And to be an avenue to bring cheap labor and providing services to the city of Portland. Parks management actually agrees with this assessment. This has driven home, if you look at the lisa turpel letter. Written to commissioner Fish. In March, 2009, the name of the memo

June 29, 2011

was the business case for the use of temporary staffing for recreation employees. And stated that the city could not afford the wages and benefits at current funding levels and created a need for brooks. The bureau now argues that brooks also brings vital flexibility to certain classifications in the city. This is a legitimate concern. And I'm convinced that we, working with bhr, could work together to provide that flexibility in that contract. Through use of scheduling premiums and well written job descriptions to provide job classifications that have the flexibility needed to provide these services. There's no reason except for budget reasons and concerns, why we can't do this. The proposal by bhr to extend the brook's contract for three years, also includes a proposal to create full time and seasonable job opportunities in the city of Portland to replace the job listing classifications in the brooks contract. Customer service, front desk, building attendance technician, fitness room attendants and personal trainers and I commend commissioner Fish for his hard work of minimizing the use of this contract and identifying these job descriptions in order to bring them into the city and create city opportunities for these people. Why we full -- while we fully support h.r. And committed to work with them to add the needed flexibility to make these new classifications work for the city, the current proposal of a three-year contract falls short of our original goal. To get this contract out of my jurisdiction, and even worse, bhr plans to continue the use of temporary services, brooks, to contract out the following jobs. Aquatics and the instructors and for an indefinite period of time, way beyond the three-year extension. This is not all right. We can do better. Permanent employment would meet the city's needs for these classifications, these work units to be highly reliable, skilled and certified. From what I understand, bhr thinks these classifications are problematic, 483 has not come to that conclusion. After all, we have not had a chance to work with bhr to find out what they're basing those conclusions on. We in 483 are looking forward to working with bhr to help create the flexibility and job classification to bring this work in house and determining whether a full-time permanent classification may be made if the seasonal nature of the work can be accommodated or if we need limitation of hours to do this work. That's not been determined. We look forward to working with bhr to make that determination. If progress is made on these classifications and working together to bring the work in house, then 483 would be amenable to extend can the temporary contract for another year, even two years. We just need these -- that's why we're making a one-year proposal here, we need to look at this on a yearly basis, to hold each other accountable, to make progress on -- on this effort. We have no desire to break the system. We just want to do what's right by these employees and what's right by the boys providing these services. They have a right to be treated with the same status and respect every other public employee providing services in the city of Portland enjoy. Now, more than ever, we need to offer the community as many living wage, fully benefited job opportunities as possible. We have a middle class crisis in this city. Middle class jobs are rapidly disappearing, being replaced by part-time, low-wage, no benefit jobs. Every day, I meet skilled workers who would jump at the opportunity to have a career with the city of Portland. We have an opportunity here to create 60 good middle class jobs with good benefits. I just don't understand why we don't jump at this chance. It is a real jobs program. This is probably the cheapest job program we could have. HR's proposing indefinitely to keeping the brooks contract for aquatics and instruction with a cap of 20 people. The total difference in the cost of 20 rec leaders vs 20 brooks workers, is only \$156,000. We can give living wage opportunities to --

**Adams:** I need you to wrap up. We've given you way more time and you're repeating yourself.

**Beetle:** We can do this for \$7,800 per person. If you are serious about creating jobs, this is a cheap way of doing it. Thank you.

**Adams:** I gave you six minutes, thanks.

**Beetle:** Was it really? I had it timed, I'm sorry.

**Adams:** Thank you.

**Beetle:** Oh am I done? O.K.

June 29, 2011

**Moore-Love:** That's all who signed up.

**Adams:** Any initial discussion before we move to a vote? Alright Karla could you please call the vote?

**Fish:** First I want to thank Buzz and 483 for the partnership we enjoy on this and many other issues. When I became commissioner in charge of the parks bureau and buzz and I had one of our first meetings, he raised with me the question of the brooks staffing contract. As my colleagues know, this issue had been previously litigated through the employment relations board and other forums, and the city's reliance on temporary workers through that program had been upheld as lawful and as contractual. But based on my conversations with buzz and the questions he raised, agreed to a new approach. That new approach was to engage our labor partners in a dynamic discussion about alternatives. That conversation has been very productive, and it has led to some very productive suggestions that have come out of labor and management committee process. We take them very seriously, and I am working to respond to those concepts. I want to respond to a couple things buzz said just because I want the record to be clear. Yes, we have reduced our reliance on this program, and he acknowledged that. I believe we were once over 100 people and now below 50. We welcome a new way of doing business. On the concern that was raised about the three-year term, let me assure my friend that this particular agreement can be terminated by either party with 30 days notice. The three years is a ceiling. Based on the progress we've made so far, I'd be shocked if we can't resolve this in less than three years. I appreciate the collaboration and think these are important discussions, and we have shared values around providing meaningful work employment opportunities for people. I thank you, buzz, for your testimony. I want to thank christine moody and margaret evans, the dynamic staff at hr, and my staff for all the hard work they've put into this. This particular matter goes into the thickest file in my office which is no good deed goes unpunished. But I believe this is the right thing to do. Aye.

**Leonard:** Aye.

**Fritz:** I have great respect for Mr. brooks and his agency. I will vote aye on this ordinance. I'm very glad to hear, commissioner Fish, that you're willing to continue to work with labor. This is an emergency and does need to be passed today. These workers work more than 1200 hours per year, some full time, yet receive none of the city benefits that those working next to them receive, and I agree this could be a good job creation opportunity as we continue to climb out of the recession and start hopefully having more opportunities. I was glad to see that the hiring freeze is coming off june 30th. We want to have more opportunities and more equity in who gets the city jobs, and these are some of the jobs that start at the bottom of the ladder, and hopefully we can work them up into leadership positions as indeed has been done in the past. I appreciate this conversation. Aye.

**Adams:** Aye. Please read the title for item number 687.

**Item 687.**

**Mark Greinke, Bureau of Technology Services:** Good morning. Mark Greinke, the city's chief technology officer. I'm here today to bring forward an ordinance that sets in motion the creation of a technology oversight committee that will be comprised of five city council-appointed citizens whose role will be to provide independent oversight on those technology projects that present significant risks to the city's financial and operational practices. On april 13th, city council adopted amendments to city code establishing the authorities of the technology oversight committee. Bts administrative rule 1.07 therefore provides the policy that guides how projects will be reviewed and evaluated by that committee. Additionally, this rule establishes that those projects will also be monitored for quality assurance through services provided by an independent quality assurance firm. This rule has completed its review and comment period and is now ready for council consideration. With me here today is jane braaten, the division manager, and we're happy to answer any questions you may have.

June 29, 2011

**Adams:** Discussion of council? Anyone wish to testify on this matter? Please call the vote on this emergency ordinance.

**Fish:** I was previously briefed on this. I thank you for your good work and moving forward with the implementation plan. Happy to be able to designate someone to serve on the project -- on the citizen committee -- and all of us up here have bureaus that from time to time have upgrade projects.

**Leonard:** Aye.

**Fritz:** Thank you for your work. Aye.

**Adams:** Great work. Thank you both. Aye. So approved. Please read the title for emergency ordinance 688.

**Item 688.**

**Adams:** Commissioner Nick Fish.

**Fish:** Thank you Mayor. This is the first of two matters that we'll be bringing before council this morning. Don't know that we'll need the full 30 minutes, but i'm delighted to introduce the distinguished director of the Portland housing bureau, margaret van vliet, and kate allen who are here to make a brief presentation and walk you through any questions you may have.

**Margaret Van Vliet, Director, Housing Bureau:** I'm margaret van vliet. This is a request to extend a limited tax abatement exemption on parts of the property. Kate's going to walk you through it in a minute. The context I will set for you is simply just to remind you that you charged the Portland housing bureau a couple of years ago now with the job of streamlining the process to make sure it's in alignment with both the city and the county and to sort of clean up and make sure that we're implementing the limited tax exemptions consistent with code. And so we're deep in that process. Not quite through with it yet. With respect to this project and couple others that have come through recently kind of midway through our process, I want to underscore that the planning and sustainability commission and the Portland housing bureau senior staff are both very much in alignment with the recommendation from staff today. It's certainly fair to acknowledge that the owner, who's represented today and I expect may want to testify, has requested a different approach, so we'll walk you through our analysis, the reason for our recommendation, and then we'll be happy to any questions.

**Kate Allen, Housing Bureau:** Kate allen, housing policy manager for the Portland housing bureau. The ordinance before you today is to approve an 18-year tax exemption extension for the 96 affordable units in the hazelwood retirement community is consistent with the priorities of the county and other partners in the ongoing big look tax exemption review process, co-chaired by commissioner fish. Emphasis on creating and preserving affordability and careful stewardship of the investment of foregone revenue through the limited tax exemption programs. The recommendation before you is consistent with the language in the transit-oriented development limited tax exemption program code that the city and the state statute, which anticipates the potential of extending a 10-year exemption if financial need is demonstrated for the units in a development which are subject to a public assistance contract to provide low-income housing. There are two regulatory agreements in effect for the hazelwood station project, the Portland housing bureau agreement that expires in 2028 and the Oregon housing and community services agreement that expires in 2029.

**Fish:** Can I just jump in on one thing? Just to make sure, because that's a complicated piece. The plain English on that is those are insurance policies that the units that we're abating will remain affordable and meet our requirements for the duration of the tax abatement. That's the prerequisite to be eligible for the discussion.

**Allen:** Thank you. The project that we're talking about, the hazelwood retirement community, is the upper three stories of a four-story structure over a 35,000 square foot rectangular site which is part of a 17-acre mixed-use shopping center with safeway and target as the anchor department

June 29, 2011

stores. The project is located three blocks from 122nd avenue and the east burnside max light rail station and includes 120 units of congregate housing for people 62 years of age or older. The unit mix includes 28 studios, 68 one bedrooms, and 24 two-bedroom apartments.

**Adams:** What does congregate mean again?

**Allen:** Congregate is some level of service for the residents who are there. Portland housing bureau financial analysis finds that the exemption recommended is necessary and that in fact the project is still at financial risk due in part to the expense of the operation of this critically important housing model, the congregate care model. The owner has requested exemption from all the units which includes all 120 units, not just those based on income. Based on our financial analysis and the developer's request, the Portland housing bureau staff have initiated work with the developer to review the housing bureau debt structure and to meet with Oregon housing and community services to explore possible remedies with that agency. I want to finish by acknowledging the work of Portland housing bureau staff, Komi Kalevor, Kim McCarty, and John Marshall

**Fish:** Who are all here in the back.

**Allen:** Who are all here in the back. As well as uma Krishnan, at bureau of planning and sustainability and, as director van vliet acknowledged, the developer, dan stephie, is here with us today. Thank him for his work. And we're happy for his work and happy to answer any questions you might have.

**Fritz:** As usual, I seek your clarification. There is a difference between the tax abatement for developing a project and then there's kind of a different process for establishing that there needs to be an ongoing abatement for renting it? Am I understanding it correctly?

**Allen:** That's a process in the case of the transit oriented development exemption described in our code as a limited potential of an extension of the existing exemption.

**Fish:** Authorized under state law.

**Allen:** It is not a separate program. It is anticipated within the code for that specific lte. Program.

**Fritz:** And what's the maximum amount of time for the abatement?

**Allen:** Both in statute and code, it is not prescribed. The maximum length would be the length of the affordability agreement, the regulatory agreement.

**Fritz:** And that's what we have?

**Allen:** That's what's in front of you, the remainder of affordability period of 18 years.

**Fritz:** Could it come back for another abatement after that?

**Allen:** At that point, all of the regulatory agreements requiring its operation as affordable housing will fall away, so it would be --

**Fish:** With one exception, which is these programs are monitored annually. If at any point the owner/operator does not comply with our program, then the abatement is withdrawn at that point.

**Fritz:** Thank you. Very helpful.

**Fish:** I believe dan steffey is here. Anyone else signed up?

**Moore-Love:** No one else is signed up.

**Fish:** Dan, why don't you come up. Before you get started, can I just make a historical note on something unrelated to this?

**Dan Steffey:** Absolutely. I will give you absolute permission to do that.

**Fish:** Thank you. Dan joined us for the opening of the bud clark commons, and there was a little walk down memory lane that happened at that event. One of the things that we remarked on was that it was about 25 years ago that mayor clark issued his 12-point plan on the homeless, which was a visionary document. And the actual report that accompanied it was called breaking the cycle of homelessness, and dan at the time you were the mayor's chief advisor on those issues. Correct?

**Steffey:** Correct.

**Fish:** What I said then and what i'll say now is that that document which laid out a comprehensive vision of how to deal with homelessness—which went beyond the shelter model to looking at

June 29, 2011

comprehensive services, transitional housing, investment--really sparked a revolution in our community, and to this day we build on that work. I just want to acknowledge the foresighted work that you did and bud did and how proud we are to have been able to pass on that legacy in naming the bud clark commons a couple weeks ago.

**Steffey:** I think it was a very fitting honor for the former mayor to have that, and I would love to take 100% of the credit for the 12-point plan, but I couldn't do that without acknowledging the extraordinary contributions of don clark, who has been director of central city concern. He was a great mentor for me and he had very big boots he applied to the backside whenever he didn't think we were making sufficient progress.

**Fish:** By the way, based on our action, what used to be known as the clark center, which was a tpi facility, will now be known as the don clark center to avoid confusion with bud clark commons. Anyway, welcome.

**Steffey:** Thank you. My name is dan steffey. I'm a managing member of the hazelwood group llc. And I really don't have much to add to what staff has presented. I'm content that we have an agreement now to work through the financial issues that might result from not abating 100% of the property. I would point out, however, that this project is unique in several ways. One is that it is part of a 17-acre commercial development that at the time we put it together, could not have been developed without the housing being part of that component. But the housing and the commercial are in separate ownership. Over the course of the years that the property tax has been abated on this property already, the taxing jurisdictions have collected from that shopping center well in excess of \$3 million of property tax revenue that would not have been collected but for the fact that housing is on that site. That said, we're very proud of the services we're providing for our residents, which include three meals a day, housekeeping, all utilities, free cable tv, transportation, exercise. A very good place to live with a lot of supportive services that allow them to age in place and not enter more expensive care. I'd love to invite you all out to come and visit with the residents and see the facility. The other piece I want to point out is that this is a bit of a pioneering effort insofar as it is one of the few residential facilities on top after big-box retail center, particularly outside the downtown core. And it would be wonderful if we could figure out ways to do more of that, but it is very difficult to do.

**Fish:** Thank you for your comments. We have a community stake in the success of this development, this project, and we have a policy disagreement perhaps, as to 24 of the 120 units, and I think it's well grounded in the history and the direction that we've been given in terms of administering these programs, but that should not obscure the fact that we're united at the hip, in terms of trying to help make this pencil out. And you have the commitment of the bureau that they will work with you on creative solutions to help you be financially viable.

**Steffey:** I appreciate that. And I recognize that opinions are sort of like noses. Everybody has one. Sometimes they're different. So I am quite committed to working, and I appreciate that commitment, commissioner.

**Fish:** Thank you.

**Adams:** Thank you. I don't know if people know just how innovative and difficult this particular development and project is and outside the central city, has it been replicated anywhere else in the city?

**Steffey:** No.

**Adams:** All right. Thank you. Please call the vote.

**Fish:** Mayor and colleagues, with the creation of the new housing bureau, a lot of the functions that were previously performed by the Portland development commission migrated over. There is no function which we take more seriously and requires more time, commitment and care than the administration of our limited tax abatement programs. We are, as kate mentioned, into a big look process which we want to gratefully acknowledge commissioner Fritz's role in that process. We are

June 29, 2011

going to be coming forthwith recommendations in the near term as to how to administer them to give taxpayers the maximum bang for their buck and to align them with the core priorities of this council. I'm very proud of the work my team does. I personally thank you for the memos that you provided council. Very clear. Answered all the questions I had. Kim has particularly put a lot of time and energy into that. And to my leadership team, we are doing more with less right now. We're going through very painful reductions. This week we're saying goodbye to six people. When the bureau was launched, we had over 70 employees. We're now something like 56. At the same time that the workflow and the workload has gone up, you could not ask more of a group of people working under difficult circumstances at a time of cutbacks at the federal and state level. I'm very proud to be working with you and grateful for your service.

**Leonard:** Aye. **Fritz:** Aye.

**Adams:** Aye. Please read the title for emergency ordinance item number 689?

**Item 689.**

**Adams:** Commissioner Nick Fish.

**Fish:** We have some good news to share with you this morning. We'll be seeking council authorization to make a modest investment in a project which has already been given the green light by pdc in which we get a tremendous community dividend. Just by way of background, the blanchet house predated me on this council. My colleagues will remember this goes back to a discussion about potentially colocating a blanchet house and proposed resource access center on the same lot. There was some controversy about the colocation of that site, and the decision was made to remove the resource access center, now known as bud clark commons, to block u which is adjacent to the bus terminal. This particular project has already been approved in its original form. What is the good news is an opportunity arose where the city could make a very small investment and get an enormous return on its 10-year plan to end homelessness, and that is add a fourth floor and some beds. We are really appreciative of the creativity of the blanchet house board and the leadership. One of the things that made this particular opportunity especially attractive to the housing bureau is that, unlike a lot of our investments where there is an ongoing exposure on the operating side, we are not assuming any responsibility on the operating side. Blanchet house has a healthy endowment. They have a generous donor base and run very effective programs. Today we're being asked to make a capital investment to add a floor and beds, but they would then take responsibility for managing it. That very rarely happens in our work. This has multiple dividends, a leed gold building, urban form. This is at the site of the old dirty duck building, and we think it's a heck of an investment.

**Van Vliet, Director, Housing Bureau:** I'll try and be brief here, but this is an important transaction, and we want to make sure that you are understanding both the business points and the policy points that we're asking you to endorse here. Blanchet house of hospitality is a very long-standing successful nonprofit, charitable organization that's been providing transitional housing and meals in old town chinatown for many, many years. We are pleased to have inherited this transaction from the pdc and to carry it over the finish line. The initial discussions did go back several years. We looked up to get the dates right. Funds were first reserved in the pdc budget back in fiscal year 2005-06 and out of the downtown waterfront district then. With the change in district lines, it's now in the river district. \$2 million in the development agreement was set aside back in 2008. Deciding had been a major source of conversation with the neighborhood and between again block 25 and block u, so where it's landed, as nick has said, is on the site of what used to be the dirty duck. I do want to point out the city actually owns most of that block, and we do have a parking obligation with northwest natural that is connected with that site. That's not a housing bureau piece of real estate but rather owned otherwise by facilities and omf. Part of the ordinance you're asked to authorize today gives phb the option but not the obligation to purchase the current piece of that block where blanchet sits and will be moved from for \$1. We'll decide that

June 29, 2011

later after we understand more fully the city's interest with that real estate, but I did want to point out that that's inside the business today. When we inherited the transaction there was a \$2 million commitment. What you're asked to authorize today is to increase up to \$4 million. We were approached last year by dan and his team to add the additional \$2 million. We do think it's good public value. It will be a total of 72 beds. We think that's quite good leverage for our public investments. They've done a good job in fund raising and leveraging tax credits. For the total cost of 13.5, we have just the \$4 million investment plus the land. And then the final thing here again, in terms of business points, is we do not have an ongoing obligation on the operation side, as commissioner Fish mentioned. The other thing on the policy side, before I turn it over to my deputy director, jacob fox, what I want to just note is that we did just release the street count, to understand who's homeless in our community. What's their profile. If you haven't had a chance to see that, I would urge you to take a look at the materials that we've released recently on the street count. We did see a modest uptick in the number of folks who are literally unsheltered each night. It's now about 2700 each night. 73% of those are male and the rest of course are female or transgender. We took some questions from you a week ago about what are we doing with women who have been victims of domestic violence, women generally, and I want to reassure you that we'll come back with some analysis that ties in our findings from the street count and shows you what are our investments, what the county does. It's Multnomah county that has responsibility for servicing victims of domestic violence in the homeless system, whereas we do single adults. These 72 beds, are going to serve males, we want to acknowledge that you had these questions and we will come back, and we'll address them.

**Fritz:** Why was the choice made to make them all male?

\*\*\*\*\*: That's how our model's worked for the last 59 years. I want to point out that we serve men, women, and children in our feeding center. It's open to anyone. We serve the unemployed, the working poor. It's open to everyone. Central city concern will tell you we're their primary feeding resource. I just want to make it clear we're not solely the housing men. We did try another facility that we had co-ed, and it didn't work out very well. This is the model we've followed for years at the blanchet house.

**Fritz:** I was thinking of making them all females based on the fact that bud clark commons is all male.

\*\*\*\*\*: We had considered possibly making it co-ed but settled on sticking with the model we had. At some point we may try another facility, but it wouldn't be co-ed.

\*\*\*\*\*: I just had a few things to margaret's comments. Margaret said it's legal. The developer is committed to that. One of the things we started at the bud clark commons was an innovative way to improve liveability in old town to indoor queuing as opposed to outdoor queuing. As we've all driven by the current blanchet facility, there is outdoor queuing there. The new facility does have indoor queuing. The neat thing about this project is it brings the blanchet house into partnership with the city in a way that it hasn't been historically. They've always been a great partner to the city but will now start working together with us in a more coordinated way in our 10-year plan to end homelessness. They'll be reporting to our homeless management information system, so we'll be able to report back to you how folks are coming into blanchet and where they're going for their permanent housing placements, which is an important thing for us. Because I work with an amazing staff, I want to take a moment to acknowledge barbara shaw and john warner. They delivered block 49 to us and immediately started working on this project, and they've been fantastic. Also corey hernandez. Pdc's been an amazing partner for us as a new bureau. This project started in their shop. Keith and steven and sarah from their staff have just been fantastic to work with. With that, i'll turn it over to dan petrusich.

**Fish:** Dan, welcome. Dan has been very tenacious I think is an understatement in pushing this and early on enlisted the support of commissioner debra kafoury and me to see if we could work with

June 29, 2011

blanchet house to make this happen. You're probably the most persistent person i've ever worked with in the community, and I congratulate you on that.

**Dan Petrusich:** Thanks, nick. I'm a Blanchet House board member. I really want to thank the entire council and in particular you, nick Fish, for your recent support for this additional \$2 million for the fourth floor, the mayor and pdc for their initial support to get the project started. Randy's been a long-time supporter, actually participated in the neighborhood stakeholders' process and attended neighborhood meetings in our behalf and has helped us in emergency situations. A lot of that predates some of the other members of the council. I've been on project or got involved about 10 years ago, and i've been working with the city now for -- predating 2005/06 when it got into the pdc budget. It seems like -- a little anti-climactic, but i'm glad to be here today to tell you that, in about two weeks, we will be closing on our new market tax credits and, shortly after that, we will commence construction. The new building will take 12 to 13 months to complete. I won't repeat all the names but also would not echo the support we've received from the staff. Jacob recently attended a foundation request that we were successful with. I will tell you that, without this partnership with the city, the building wouldn't happen. The foundations are supportive of it, but they've all said, when you get 80% of the money, come see us, because we like to be the last 20%. With the city support, getting the first 80%, it was a big starting point for us that enabled us to get more money from the foundations. This is our 59th year. When the building opens next year in our 60<sup>th</sup> year, we will have served more than 14 million meals to guests during that 60-year period. I also want you to know this is the first time we've taken public funds. I think you mentioned that earlier. I think our founders were somewhat opposed to doing that. The new board that we have now embraced it. I think what we're doing here is enabling the blanchet house to be here for another 60 years. I don't think our existing building -- really a year is about all its got left in it. It's 100 years old and falling down upon us. I'll just wrap it up by saying I think this project will meet all the goals that the city has for it. We get the lines off the street, get people out of the weather. We'll leverage public dollars and services to be supplied with no further public money. Thanks so much.

**Fish:** You have a couple of board members here?

**Petrusich:** I do. I'd like to recognize john mcguigan, who's our vice president, and bill riley, another board member and chair of our building committee.

**Fish:** Correct me if i'm wrong on this, but my recollection is that the original founders of blanchet house had a connection to the university of Portland?

**Petrusich:** They did. The blanchet house started as a social club at the university of Portland. And one of the priests there challenged them to make it more than a social club and actually do something for the community. And that was really the genesis of that. My father was a founder, and bill's father in law was a founder. And many of our current board members have a connection to the founders.

**Adams:** Anyone else wish to testify? Unless there's additional council discussion, Karla can you please call the vote?

**Fish:** Well, again, we very rarely get an opportunity where an investment of this modest size leverages as much public benefit, and the number of beds we're going to get and the commitment by the nonprofit to actually manage and operate the facility is quite extraordinary. It took a little time to cook this one, because we couldn't just recommend making the investment without aligning the programs with our 10-year plan. And I appreciate, dan, your patience in working through that. I know this was a new experience for you and maybe some board members. Blanchet house provides a wonderful service to our community, and these additional beds will provide a much-needed benefit. I have some pictures in my office if my colleagues want to see it afterwards, but it's a beautiful building which, regardless of what it's used for, would enhance the community, but particularly because of the mission, the work, it will be a double blessing to the community. We at

June 29, 2011

the city are responsible for housing the homeless, and right now overwhelmingly, they are men on our streets. Three-quarters of the people that we're responsible for are men that are on the streets. The county is primarily responsible for families with children. And overwhelmingly they are addressing the needs of particularly single families with a female single head of household and other challenges. When we looked at data recently and I was pleased in terms of our allocation of monies on emergency shelters, it's about 50/50 men and women. Overall, however, we don't have a particular template here about men versus women. Programs tend to be programs for men or for women. That's historical. And we invest in proven programs and are very eager to provide additional housing for women. Margaret and I hope to come with an idea in the next six months that may involve another nonprofit that deals specifically with women in crisis. I also, though, want to point out that everybody is welcome to the blanchet house for food and companionship and using the restrooms, everybody. Men, women, and children. Over at bud clark commons, everybody in our community is eligible for one of the 130 homes rented. Men, women, there's no distinction. Everyone in our community is welcome to the service side. I see more women than men queuing up to take a shower, use the bathroom, do their laundry. I would say about 80% of what goes on in the bud clark commons is open to men and to women, and I would also acknowledge that the shelter component of bud clark commons is simply replacement shelter beds for the old p.p.i. Program which historically has been exclusive for men. I don't want us to go too far down that path using just anecdotal evidence about who we serve, because I think we have a great story to tell, and, in fact, we serve men and women. I think the council is very proud with the investments we make and the equity that guides that. I want to have the discussion later with hard data and not anecdote. Today we have a chance to add a lot of beds at a very modest cost, with an operator who is not seeking any other public subsidy which, in my experience, is unprecedented. Thank you, dan, and thank you to the board for all the work they've put into this and all the fundraising. Congratulations on all the money you've raised on foundations that believe in your model. As your housing commissioner, i'm very proud to add you to our team of partners. Thanks to my team at phb for all their good work. Aye.

**Leonard:** There's no organization that exists in Portland that I expect more than blanchet house. I know that you speak of its 59th year. It's an aging institution. Those of us also in our 59th year would take umbrage to that comparison. [laughter] i'm wondering what kind of pdc help I should seek to get myself renovated. [laughter] dan and john and bill, part of the reason that I feel a connection to blanchet house is not only having grown up here and remembering it but there is this kind of dynasty that exists, and I just respect that a lot that not only do you do the work you do but you I know inherited it from your ancestors, and that's something that's very meaningful to me. I've been very pleased to help when called on. As commissioner Fish correctly notes, the overwhelming issue on the streets in homelessness in and around old town is men, but I would also point out that before commissioner Fish arrived on the council, I found myself in what I always found the curious position of every year bringing an ordinance to council just before winter to get emergency funding to fund the women's shelter at the salvation army, and it was awkward. It was awkward because I wasn't in charge of the housing bureau. I wasn't responsible to do that. But it was clear that, for a variety of reasons, that wasn't going to happen. I found it unacceptable that women were sleeping out in the winter and the elements because of abuse by men. Since commissioner Fish has arrived on the council, i've no longer had to do that, so that's greatly appreciated by me, and I appreciate that he has taken a special focus on women in need. Thank you for all the work you do, and i'm very humbled to be able to vote yes. Aye.

**Fritz:** Thank you, commissioner Leonard, that was a good reminder, and thank you for bringing these ordinances over the past years. I'm grateful commissioner Fish and director van vliet for continuing to look at the issue. The numbers you just gave us, we have over 700 women living outside in Portland, not counting those who are in human trafficking, being served by family and

June 29, 2011

domestic violence services. Clearly we have more work to do. The poor will always be with us and indeed some of the tragedies that happen to human beings will always be with us. It's wonderful to know the blanchet house has been helping to serve folks, and I love the way you talk about your guests and the spirit in which you offer those services. All of your volunteer work and indeed your partnership and the fact this is the first time you've ever asked for funding, it's definitely leveraging the money that pdc and the city can put in and i'm happy to support it. Aye.

**Adams:** I want to thank you all for your great work on this. I want to thank commissioner Fish for putting together -- helping to put together this deal but also making sure that it was a good-looking project and you as well for your care and attention. This is an important part of town and better served by transit, which makes it an even better location for these kinds of services. I'm very pleased to vote i've. Thank you. So approved. Item number 690. We don't have to read that, do we? Oh, we do have to read it.

**Item 690.**

**Adams:** Unless there's objection, referred back to commissioner Fish's office. Please read the title for -- I can't tell what it is. Is it a nonemergency ordinance, 691?

**Moore-Love:** It is, and there's an amendment for it today.

**Adams:** Please read the title.

**Item 691.**

**Adams:** Who is here?

**Nancy Hendrickson, Bureau of Environmental Services:** My name is nancy hendrickson. I work for bes as the watershed manager for columbia slough. Due to an oversight in the ordinance, item 642 was pulled from the council consent agenda last week, june 22nd. The following changes are needed in section 1, number 5 of the ordinance. And i'll go ahead and read the amendment. In section 1, paragraph 5, we should add this sole-source contract is being acquired as an exception to the competitive selection process identified in pcc 5.68 and the pta contract services and manual.

**Leonard:** I move that amendment.

**Fritz:** Seconded.

**Adams:** Moved and seconded. Call the vote.

**Fish:** Aye. **Leonard:** Aye. **Fritz:** Aye.

**Adams:** Aye. Motion approved. Anyone wish to testify on the amended matter? Moves to a second reading next week. We are adjourned for the week.

At 11:51 a.m., Council adjourned.