Disparate Certification

The Edward Byrne Memorial Justice Assistance Grant (JAG) Program FY 2010 Local Solicitation funds will be made under disparate certification to the City of Portland, the County of Multnomah and the City of Gresham.

- \$405,649 to the City of Portland
- \$318,723 to Multnomah County
- \$100,392 to the City of Gresham

Each listed jurisdiction will coordinate the management of the Fiscal Year 2010 JAG Program grant funds with other grant funding sources they may have or receive through their financial management systems and provide reports to the City of Portland in accordance with the Intergovernmental Agreements that accompany the application.

The City of Portland Program

The City of Portland will fund 1.0 FTE Training and Development Analyst assigned to Strategic Services in the Portland Police Bureau for 36 months with the FY10 JAG funds at a total cost of \$245,458. This position is currently funded by JAG 2007, which is scheduled to end September 30, 2010.

The Portland Police Bureau (PPB) is in the process of replacing their Portland Police Data System (PPDS) and Computer Aided Dispatch (CAD) with new systems. The Training and Development Analyst will be responsible for coordinating the training for 270 non-sworn and 980 sworn personnel within the Police Bureau for both new systems. CAD training will begin in January/February 2011 for an April 2011 go-live date. Planning has already begun on

Program Narrative
Application Attachment 1

identifying training materials, facilities and equipment. Multiple training sessions per day will be required to get all personnel trained. The Regional Justice Information Network (RegJIN), PPDS replacement, will have a number of different modules and training hours are expected to be more than those for the CAD replacement system. The RegJIN is a region system with 66 projected law enforcement partner agencies, and coordination of training with the partner agencies (both entry and query only) must also occur. Cutover to the new system is scheduled for late 2012.

Fiscal Year 2010 JAG dollars will fund the purchase of protective gear/safety equipment for PPB sworn officers.

The \$76,945 for 95 Tasers® will allow each uniform officer and sergeant to have their own Taser® for full deployment. This will increase the longevity of the Taser® as it is better cared for and is safer for the officer because it eliminates the risk of a Taser® not being available at the start of their shift. Currently, the next shift is dependent on the prior shift returning their Tasers® and there are not enough Tasers® for large deployments.

The \$13,000 will buy one robotic recon scout. This device is used to remotely clear danger areas and to provide "eyes on" coverage by PPBs Special Emergency Reaction Team (SERT) in tactical situations.

The \$70,246 will replace ballistic vests for sworn PPB Officers and buy vests for new officers that meet the National Institute of Justice (NIJ) Standard – 0101.06. Ballistic vests must be replaced every five years to maintain their protective capability.

Grant Program Performance Measures

The Portland Police Bureau will demonstrate performance measures for the grant-funded position through the capture and reporting of the activities and training courses provided. Specific activities tracked will include the number of: lesson plans developed, user/training guides created, web site documents posted, presentations made, classes held, and students taught. The Bureau's Training Division keeps a roster of all training provided to both sworn and non-sworn personnel and will submit data in accordance with reporting requirements.

The City of Portland will report the FY10 JAG funds expended on equipment and the types of equipment purchased in accordance with performance measure reporting requirements.

Coordination of FY10 JAG and Related Justice Funds – City of Portland

The City does not anticipate any coordination of related justice funds and FY10 JAG funded projects.

Multnomah County's Programs

Multnomah County District Attorney's Office

The Multnomah County District Attorney's Office will fund 1.0 FTE Neighborhood Deputy District Attorney (DDA) assigned to the Bureau's East Precinct for a period of 12 months through FY10 JAG funds at a total cost of \$106,241.

General Program Overview of the Neighborhood DDA Position

Each Neighborhood DDA in Multnomah County is assigned to a specific police precinct and most have a primary office in the precinct. The Neighborhood DDA screens all "quality of life" misdemeanor cases and select felonies of specific interest to the precinct. The

Neighborhood DDA also attends monthly neighborhood association, citizen group and business group crime prevention meetings in their precinct area. The Neighborhood DDA also works closely with all precinct officers to educate them on search and seizure issues, improve report writing, and develop strategies to address recurring quality of life problems in the area.

Statistical Information

In a one-year period a single Neighborhood DDA issues approximately 859 misdemeanor cases and indicts an average of 12 felony cases arising out of their neighborhood area.

Cooperation with Neighborhood Associations, Citizen and Business Groups and Precinct Officers

Each month the Neighborhood DDA attends the Neighborhood Response Team (NRT) meeting, meetings with local denominational and charity groups, business association meetings, Graffiti Task Force meetings, the Precinct Advisory Counsel meetings and Neighborhood Association meetings. The Neighborhood DDA also attends precinct Roll Calls and meetings with the Precinct Street Crime Units each month to discuss crime reduction and prevention strategies.

Statistical Information

In a one-year period a single Neighborhood DDA attends approximately 56 community meetings, contacts approximately 524 individual citizens, makes approximately 1548 contacts with individual police officers, makes approximately 135 contacts with area businesses and contacts approximately 45 other groups and associations in their neighborhood area. During this

time the Neighborhood DDA also develops and maintains approximately 38 crime prevention projects and community agreements.

Overview of Neighborhood-specific issues and how the Neighborhood DDA position works to address those issues

The primary recurring crime issues in Portland neighborhood areas are graffiti, car prowls/auto theft and drug trafficking. The Neighborhood DDA takes an active role in addressing these crimes in their geographical area by providing legal advice, attending all missions, screening cases and assisting the community in developing short and long-term crime prevention strategies. In some situations the Neighborhood DDA also personally handles these cases until final resolution.

- Graffiti: The DDA personally contacts all graffiti victims in an effort to bolster prosecution. The DDA also keeps track of individual offenders and their specific "tags" to facilitate creation of larger cases. The Neighborhood DDA also personally issues and prosecutes prolific neighborhood graffiti offenders. The Neighborhood DDA attends the monthly Graffiti Task Force meetings.
- Car Prowl/ Auto Theft: The DDA personally contacts all car prowl victims in an effort to bolster prosecution. The Neighborhood DDA keeps track of open cases and joins cases when a repeat offender commits a new car prowl offense. The Neighborhood DDA maintains a list of all probationers and initiates Probation Violation proceedings against repeat offenders.

• Drug Trafficking: The DDA helps officers develop cases and community warrants, instruct officers on search and seizure issues and reviews misdemeanor drug cases. In a single year a Neighborhood DDA helps develop up to 10 warrants for neighborhood drug houses. Neighborhood DDAs also indict and prosecute chronic neighborhood drug traffickers and have helped secure the removal of these offenders from their neighborhood areas.

Grant Program Performance Measures

The Multnomah County District Attorney's Office will demonstrate performance measures for the grant-funded position through the capture and reporting of the activities and outcomes as noted in the above narrative.

In order to effectuate the above listed goals the Neighborhood DDA will screen misdemeanor and select felony cases, meet with precinct police officers, attend community and business group meetings and develop and maintain trainings and projects that address recurring quality of life problems in their neighborhood area.

Activity	Data Collection Method	Projected Measurements: 6 months	Projected Measurements: 12 months
Misdemeanor and Felony Case Screening	Specific case flags are assigned to all cases screened by the NDDA and tracked in MCDA's CRIMES database	200 cases screened	400 cases screened
Community Meeting Attendance	NDDA compiles monthly list of meetings	25 meetings	50 meetings
Individual Citizen Contacts	NDDA maintains monthly number of contacts	1800 citizens	3600 citizens

Individual Police Contacts	NDDA maintains monthly number of contacts	4200 officers	8400 officers
Business Contacts	NDDA maintains monthly	420 business	840 business contacts
	number of contacts	contacts	
Governmental	NDDA maintains monthly	100 agency	200 agency contacts
Agency Contacts	number of contacts	contacts	
Neighborhood	NDDA maintains monthly	40 groups/	80 groups/
Group and	number of contacts	associations	associations
Association			·
Contacts			
Individual Crime	NDDA maintains list of	17 projects	40 projects
Prevention	projects developed and	200 hours	500 hours
Projects	maintained, as well as a log		
	of hours spend working on		
	said projects		
Individual	NDDA maintains list of	5 agreements	10 agreements
Community	community agreements		
Agreements	developed		
Training and	NDDA maintains log of	30 trainings/	60 trainings/
Education	individual trainings and	presentations	presentations
	presentations, as well as	T	Productions
	hours spent preparing for	150 hours	300 hours
	trainings presentations	200 110040	500 Hours

Coordination of JAG and Related Justice Funds – Multnomah County District Attorney's Office

The Multnomah County District Attorney's Office does not anticipate any coordination of related justice funds and FY10 JAG funded projects.

Multnomah County Department of Community Justice

The Multnomah County Department of Community Justice (DCJ) will fund 0.89 FTE Probation and Parole Officer (PPO) and personnel-related costs for a period of 12 months through FY10 JAG funds (\$106,241).

DCJ is requesting JAG funds to pay for a portion (0.89 FTE) of the salary for the ACCESS Probation and Parole Officer (PPO). Multnomah County will fund the 0.11 FTE of the salary portion from Multnomah County General Funds. The PPO will strengthen the referral and education system surrounding appropriate referrals to alcohol and drug treatment.

Centralization of referrals to residential treatment programs helps DCJ be certain that the very limited resources are being spent on the highest risk and highest need individuals on probation or post prison supervision. Approximately 70% of high risk offenders have serious addiction problems and commit their crimes while using illegal drugs.

DCJ contracts for almost 10 million dollars of residential and outpatient treatment for offenders. The Board of County Commissioners continues to make treatment for offenders a priority. In addition, DCJ has worked with a variety of community-based programs to ensure those people on supervision receive services through grant monies and other County-funded treatment. This diversity in treatment and earmarked services for specific populations has made referral-making cumbersome and very time consuming for Probation/Parole Officers. This centralization will increase the efficiency of treatment referrals and allow PPOs to have more time to help motivate clients to stay in treatment and facilitate behavior change with an overall goal of keeping the public safe.

The information gleaned from the centralized approach will assist DCJ with making system-wide improvements to contracted treatment services. Treatment providers and many of the 130 PPOs who make referrals have asked for a more systemic approach to the management of referrals to alcohol and drug treatment.

The current ACCESS PPO has a master's in addictions and is a certified alcohol and drug counselor. Much of her time is spent problem solving issues between the treatment system and parole and probation officers. She helps staff individual cases and gives PPOs useful information on the most effective ways to intervene with addiction.

Grant Program Performance Measures

- 95 percent of residential alcohol and drug contracted services will be utilized annually.
- 85 percent of referrals to alcohol and drug residential services will be managed through the ACCESS PPO.
- 85 percent of surveyed alcohol and drug providers will be satisfied or very satisfied with the centralized referral system.

Performance levels for these measures will be derived from the Quality Systems and Evaluation Services Unit of DCJ. Data are currently in place to measure the first three program goals. At the end of the 12-month grant funding period a satisfaction survey will be administered to providers.

Coordination of JAG and Related Justice Funds – Multnomah County Department of Community Justice

The Multnomah County Department of Community Justice does not anticipate any coordination of related justice funds and FY10 JAG funded projects.

Multnomah County Sheriff's Office

The Multnomah County Sheriff's Office (MCSO) will fund 1.0 FTE deputy sheriff position assigned to work with the MCSO Special Investigations Unit (SIU), focusing on gang affiliated drug activity, for a period of 12 months through FY10 JAG funds at a total cost of \$106,241.

This deputy will be assigned to work with the Sheriff's Office Special Investigations Unit (SIU). The unit conducts complex drug investigations, focusing on street to mid-level distributors. The has extensive experience working undercover and using surveillance to locate the source of various illegal drugs in the course of disrupting drug trafficking organizations (DTOs). The deputy funded with this grant will report to the SIU sergeant.

The Oregon Interstate-5 corridor is designated by the National Drug Intelligence Center as one of the primary transportation routes for the importation of illegal narcotics from Mexico and Canada. The majority of all methamphetamine, heroin and cocaine supplies that reach Multnomah County are distributed by DTOs originating in Mexico. Gang violence and human trafficking have been tied to the distribution of illegal narcotics imported by foreign-based DTOs. Multnomah County, with 44% in 2009, leads Oregon in drug-related deaths.

Grant Program Performance Measures

SIU has proven effective with their data-driven efforts. Through consistent performance measurement, SIU has adapted their investigative techniques and focused their resources to target the emerging crime problem of foreign-based drug trafficking organizations. SIU also

makes referrals to child services when drug-endangered children are encountered. The Multnomah County Sheriff's Office will provide data that measure the results of their work.

The following performance indicators will be measured and reported by the SIU sergeant.

Quarterly reports will be submitted through BJA's Performance Measurement Tool.

- Number of FTEs funded with FY10 JAG funds. The program would add 1.0 FTE to the MCSO SIU. Performance measure data will be collected from the adopted County budget for FY2011 and reported by the MCSO Finance Manager.
- Percent change in number of individuals arrested in a targeted group by crime type.
 The SIU produce quarterly reports on the number of arrests they achieve. Performance measure data will be collected from the SIU sergeant from arrest reports.
- Narrative and numerical data will be submitted on SIU's efforts to disrupt drug trafficking organizations.
- A narrative report, which includes numerical data, will be submitted on the number of children referred to child services.

Coordination of JAG and Related Justice Funds - Multnomah County Sheriff's Office

The Multnomah County Sheriff's Office (MCSO) is responsible for the coordination of efforts involving JAG and related justice funds.

MCSO is funding another SIU deputy with the JAG Program: FY 2009 Local Solicitation. MCSO is also applying for a two-year, State of Oregon Law Enforcement Grant for overtime and equipment for SIU investigations. MCSO will coordinate the services of this position if funding is achieved from the State Law Enforcement Grant Program.

The City of Gresham

The City of Gresham will fund 1.0 FTE non-sworn Police Technician position for 12 months within the Gresham Police Department with FY10 JAG grant funding of \$72,941 for salary and benefits. The Police Technician performs evidence and property control activities and develops and maintains related records; and collects, examines, analyzes and preserves criminal evidence.

The \$11,245 FY10 grant dollars will fund 200 hours of officer overtime and benefits to sponsor the "Every 15 Minutes Program" at local high schools. The purpose of the program is to educate high school students on the dangers of drinking and texting while driving. The supplies of \$3,755 will cover the related materials and handouts that are used during the presentations.

Fiscal Year 2010 JAG dollars will fund the purchase of eight Tasers® and Taser® cartridges totaling \$10,451 for Gresham Officers. The City of Gresham will fund an Executive Leadership Development Course for \$2,000 targeting officers.

Grant Program Performance Measures

The City of Gresham will report the new FTE funded with FY10 JAG dollars during the reporting period and all overtime hours worked on the "Every 15 Minutes Program" in accordance with performance measure reporting requirements.

The City of Gresham will report the FY10 JAG funds expended on supplies, training, and the types of equipment purchased in accordance with performance measure reporting requirements.

Coordination of JAG and Related Justice Funds – City of Gresham Police Department

The City of Gresham Police Department does not anticipate any coordination of related justice funds and FY10 JAG funded projects.

Budget Detail

3		
A. Personnel		\$ 447,853.00
Name/Position	Computation	Cost
Portland 1.0 FTE Training & Development A	nalvet	
1.0 FTE Training & Development A	1 st 12 months \$62,224 2 nd 12 months \$66,589 3 rd 12 months \$71,260	\$200,074
Multnomah County	u Naighbadh a d Duaguau	
1.0 FTE Deputy District Attorney fo	12 months	\$ 68,060
0.89 FTE Parole and Probation Office		
	12 months	\$ 65,399
1.0 FTE Enforcement Deputy	12 months	\$ 62,122
Gresham 1.0 FTE Police Technician		
	12 months	\$ 42,973
Overtime for officer	\$46.13/hour x 200 hours	\$ 9,225
B. Fringe Benefits		\$ 198,093.00
Name/Position	Computation	Cost
City of Portland 1.0 FTE Training & Development A	nalyst 1 st 12 months – benefits \$14,145 2 nd 12 months – benefits \$15,106 3 rd 12 months – benefits \$16,133	\$ 45,384

Multnomah 1.0 FTE Dep		Neighborhood Program 12 months - benefits and insurance	\$ 38,181
0.89 FTE Par	role and Probation Offic	er 12 months - benefits and insurance	\$ 40,842
1.0 FTE Enforcement Deputy		12 months - benefits and insurance	\$ 41,698
Gresham 1.0 FTE Police	ce Technician	12 months –benefits and insurance	\$ 29,968
Police Office	r (Overtime)	12 months – Social Security, Medicare, Tri-Met, PERS, Workers	\$ 2,020
C. Travel		Comp	\$ 0.00
No expenses i	in this category		
No expenses in D. Equipment	.		\$ 170,642.00
_	nt	Computation	\$ 170,642.00 <u>Cost</u>
D. Equipmen	nt	Computation \$809 x 95	·
D. Equipmen	nt		Cost
D. Equipmen	Tasers®	\$809 x 95 \$13,000 x 1	<u>Cost</u> \$ 76,945
D. Equipmen	Tasers® Robotic Recon Scout Ballistic armored vests	\$809 x 95 \$13,000 x 1	Cost \$ 76,945 \$ 13,000
D. Equipmen Item Portland	Tasers® Robotic Recon Scout Ballistic armored vests	\$809 x 95 \$13,000 x 1 \$1,075 x 66	Cost \$ 76,945 \$ 13,000

Budget and Budget Narrative Application Attachment 2

E. Supplies		\$	3,755.00
Item	Computation	Cost	
Gresham Office Supplies Handouts, paper, p	pens, printing costs	\$ 3,755	·
F. Construction No expenses in this category		No	ot Allowed
G. Consultants/Contracts		\$0	
No expenses in this category			
H. Other		\$	4,421.00
Item	Computation	Cost	
Multnomah County Sheriff's Office	Administrative funds (2.33%)	\$ 2,421	
Gresham Executive Leadership Traini	ng for sworn officers	\$ 2,000	
Total Direct Costs		\$	824,764.00
I. Indirect Costs No expenses in this category		\$	0.00
TOTAL PROJECT COSTS		\$	824,764.00
Federal Request		\$	824,764.00

Budget Summary Page

A. Personnel/Salary Costs	\$ 447,853,00
B. Fringe Benefits	\$ 198,093.00
C. Travel	\$ 0.00
D. Equipment	\$ 170,642.00
E. Supplies	\$ 3,755.00
F. Construction	Not Allowed
G. Consultants/Contracts	\$ 0.00
H. Other	\$ 4,421.00
I. Indirect Costs	\$ 0.00
TOTAL PROJECT COSTS	\$ 824,764.00
Federal Request	\$ 824,764.00
Applicant Funds	\$ 0.00

Budget Narrative

Section A: Personnel (\$ 447,853) This expense will fund 1.0 FTE City of Portland, Training and Development Analyst for 36 months. Multnomah County will fund 2.89 positions for 12-months. This will include 1.0 FTE Deputy District Attorney, 0.89 FTE Parole and Probation Officer (Mulnomah County General Fund will pay for the other 0.11 FTE Officer), and 1.0 FTE Sheriff's Deputy. The Gresham Police Department will fund 1.0 FTE Police Technician for 12 months and 200 hours of overtime for a sworn officer to sponsor the "Every 15 Minutes Program."

Section B: Fringe Benefits (\$ 198,093) This expense will fund the benefits and insurance for the 4.89 FTE employees hired under this grant program (3.89 FTE for 12-months and 1.0 FTE for 36-months). Also included will be the taxes and retirement costs for the overtime for the Gresham Officers.

Section C: Travel (\$ -0-) There are no travel expenses associated with this grant request.

<u>Section D: Equipment (\$_170,642)</u> The \$160,191 expense will provide Portland sworn officers with Tasers®, ballistic armored vests and a robotic recon scout to be deployed in tactical situations. The \$10,451 expense will provide Gresham officers with Tasers® and Taser® cartridges.

<u>Section E:</u> Supplies (\$3,755) This expense will cover materials (handouts, pens, paper, and office supplies) needed for the Gresham Officer to implement the "Every 15 Minutes Program."

<u>Section F:</u> Construction (\$ -0-) There are no construction costs associated with this grant request.

<u>Section G: Consultants/Contracts (\$ -0-)</u> There are no consultants/contracts associated with this grant request.

Section H: Other (\$ 4,421) The \$2,421 expense will fund Multnomah County's Sheriff's Office overhead administrative costs associated with managing their portion of this grant. This includes grant administration for the Sheriff's Office, estimated at 2.33 percent. The \$2,000 expense will fund a Gresham Police Executive Leadership Training session.

Section I: Indirect Costs (\$ -0-) There are no indirect costs associated with this grant request.

Governing Body Review

The Edward Byrne Memorial Justice Assistance Grant (JAG) Program FY 2010 Local Solicitation grant application and application ordinance was submitted to the Bureau's Commissioner-in-Charge on May 27, 2010, for submission to Portland City Council for June 9, 2010.

Each Council member (4), the Auditor's Office, the Mayor, the City Attorney, members of the press and the public had copies of the application ordinance and the application made available to them seven days prior to the Council date.

Council members, Bureau members and any member of the public signed up for public testimony were allowed to comment on the application during the appointed discussion period during Council session.

Prior to each Council meeting, the Council Agenda items and related documents were posted to the City's website. The Auditor's Office emailed the link to a variety of email addresses in the region. The agenda items were also published in the "Daily Journal of Commerce." The Agenda Calendar is a permanent online public record.

City Council approved the grant application, the application ordinance, the Intergovernmental Agreements and the Agreement authorization ordinances on Wednesday, June 9, 2010.

Application Review

The Portland Police Bureau posted a notice about the Edward Byrne Memorial Justice Assistance Grant (JAG) Program FY 2010 Local Solicitation and its proposed joint application on the City of Portland Police Bureau website http://www.portlandonline.com/police/ on May 11, 2010. Visitors to the site were able to view a description of the grant program, a link to the Office of Justice Programs solicitations web page as well as the application.

The name, telephone number and email address for the Bureau's grant program manager was listed in the event someone wanted to contact the Bureau about the application or the application process. The announcement was posted for 30 days.

Program Abstract Application Attachment 4

Applicant name:

City of Portland, Oregon

Co-applicant names: County of Multnomah and City of Gresham

Project title:

Edward Byrne Memorial Justice Assistance Grant (JAG) Program to assist the Portland Metropolitan law enforcement community to prevent and/or reduce crime and violence

Project goals:

- 1. To retain a Training and Development Analyst to coordinate the training necessary to replace Portland Police Bureau's Police Data System (PPDS) and the Computer Aided Dispatch (CAD) systems which will significantly improve all record processing efficiencies across the local criminal justice system.
- 2. Hire or retain County and City personnel to preserve law enforcement, prosecution and court and drug treatment and enforcement programs.
- 3. Enhance safety equipment for sworn officers.

Specific deliverables include:

- 1. Retain 1.0 FTE Training and Development Analyst for 36 months.
- 2. Hire or retain 1.0 FTE Deputy District Attorney position for 12 months.
- 3. Hire 0.89 FTE Parole & Probation Officer for 12 months.
- 4. Hire 1.0 FTE Deputy Sheriff for 12 months
- 5. Purchase Tasers, ballistic vests and a robotic recon scout.

The City of Portland will act as fiscal agent for the grant and distribute funds to the units of local government identified in the disparate certification. Each entity has agreed to the allocation of grant funding.