



CITY OF  
**PORTLAND, OREGON**

**OFFICIAL  
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 11TH DAY OF OCTOBER, 1995 AT 9:30 A.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Blumenauer, Kafoury and Lindberg, 4.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Harry Auerbach, Deputy City Attorney; and Officer Chuck Bolliger, Sergeant at Arms.

On a Y-4 roll call, the Consent Agenda was adopted as follows:

**CONSENT AGENDA - NO DISCUSSION**

- 1642** Accept bid of J. P. Contractors, Inc. for Ed Benedict Park improvements for \$795,285 (Purchasing Report - Bid 28)  
**Disposition:** Accepted; prepare contract.
- 1643** Accept bid of Merchants Paper Co. for furnishing the annual supply of janitorial supplies for various bureaus for \$205,591 annually for two years (Purchasing Report - Bid 31-A)  
**Disposition:** Accepted; prepare contract.
- 1644** Accept bid of Lonestar Northwest for furnishing the annual supply of mixed concrete for various bureaus for \$413,572 annually for two years (Purchasing Report - Bid 32-A)  
**Disposition:** Accepted; prepare contract.
- 1645** Accept bid of John May Construction for Water Bureau Operations Building first floor upgrade for \$616,828 (Purchasing Report - Bid 34)  
**Disposition:** Accepted; prepare contract.
- 1646** Vacate a certain portion of SW 60th Avenue, south of SW Lesser Road, under certain conditions (Ordinance by Order of Council; C-9883)  
**Disposition:** Passed to Second Reading October 18, 1995 at 9:30 a.m.

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**Mayor Vera Katz**

**\*1647** Pay claim of Samantha Burns (Ordinance)

**Disposition:** Ordinance No. 169376. (Y-4)

**\*1648** Establish one Planner position in the Bureau of Planning; one Technician I/Environmental position, one Instrument Technician, one Wastewater Mechanic position and one Electrician position in the Bureau of Environmental Services in accordance with the Personnel Rules adopted by the City Council (Ordinance)

**Disposition:** Ordinance No. 169377. (Y-4)

**1649** Authorize Water System Revenue Bonds, Series 1995 (Ordinance)

**Disposition:** Passed to Second Reading October 18, 1995 at 9:30 a.m.

**Commissioner Earl Blumenauer**

**1650** Set hearing date, 9:30 a.m., Wednesday, November 8, 1995, to vacate a portion of N Pierce Avenue south of N Decatur Street (Report; Petition; C-9886)

**Disposition:** Adopted.

**Commissioner Charlie Hales**

**\*1651** Application to Pacificare Foundation for a \$10,000 grant to help provide funds for the continuation of the S.A.F.E. (Special Advocates for Elders) program (Ordinance)

**Disposition:** Ordinance No. 169378. (Y-4)

**\*1652** Contract with the Interstate Firehouse Cultural Center, Inc. for management and support services (Ordinance)

**Disposition:** Ordinance No. 169379. (Y-4)

**\*1653** Accept a grant from Multnomah County in the amount of \$44,815 for FY 95-96 for operation of an integration program for senior citizens who have mental retardation/developmental disabilities (Ordinance)

**Disposition:** Ordinance No. 169380. (Y-4)

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**\*1654** Contract with Multnomah County providing City funds for Aging Services Division's district senior centers (Ordinance)

**Disposition:** Ordinance No. 169381. (Y-4)

**\*1655** Contract with Design Edge Services for civil/structural engineering services as required in support of the Bureau of Parks and Recreation GOBI projects (Ordinance)

**Disposition:** Ordinance No. 169382. (Y-4)

**\*1656** Apply to the State of Oregon for a Land and Water Conservation Fund grant for \$60,000 for a trailhead at 136th Avenue and the Springwater Corridor (Ordinance)

**Disposition:** Ordinance No. 168383. (Y-4)

**Commissioner Gretchen Kafoury**

**\*1657** Contract with Northwest Elevator Company to convert freight elevator at Kerby Garage to passenger elevator for \$46,586 (Ordinance)

**Disposition:** Ordinance No. 169384. (Y-4)

**\*1658** Lease agreement for space at 1400 SW 5th for the Bureau of General Services (Ordinance)

**Disposition:** Ordinance No. 169385. (Y-4)

**\*1659** Contract with A. C. Schommer and Sons to renovate the Police Bureau's Southeast Precinct for \$2,105,000 (Ordinance)

**Disposition:** Ordinance No. 169386. (Y-4)

**Commissioner Mike Lindberg**

**1660** Accept contract with Advanced American Diving Service, Inc. for log boom replacement, Dam 2, Bull Run watershed as complete and authorize final payment (Report; Contract No. 29916)

**Disposition:** Accepted.

**\*1661** Contract with Oregon State University for \$10,000 to continue a Master Recycling training program (Ordinance)

**Disposition:** Ordinance No. 169387. (Y-4)

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**\*1662** Amend BES's Headworks change order authority on contract with Contractors, Inc. to include connections for the future Inverness pressure main, new CSO facilities and provide for payment (Ordinance; amend Contract No. 29346)

**Disposition:** Ordinance No. 169388. (Y-4)

**City Auditor Barbara Clark**

**1663** Fourth Quarter, FY 94-95, Minority and Women Business Enterprise participation in City contracts (Report)

**Disposition:** Placed on File.

**REGULAR AGENDA**

**1641** **TIME CERTAIN: 9:30 AM** - Accept the recommended plan presented in the 1995 Columbia Boulevard Wastewater Treatment Plant Facilities Plan (Resolution introduced by Commissioner Lindberg)

**Disposition:** Commissioner Lindberg said under the Clean River program, the City is spending millions of dollars on CSO and other projects but little attention has yet been paid to the impact on the wastewater treatment system, particularly the Columbia Boulevard Wastewater Treatment Plant. He said this plan is a blueprint for the future, one which has involved the neighborhood to ensure the expansion is compatible and that everything has been done that can be done to reduce odors. He asked that Item 1668 be considered at the same time as the Time Certain.

Michael Read, Director, Wastewater Management, Bureau of Environmental Services (BES) said wastewater facilities are very complex and expensive to operate and maintain so it is very important to have a viable plan for the future. This facility plan looks to the year 2040; the last plan was done in 1987 and is being redone because so many changes have occurred, particularly regarding CSO abatement. He noted that the Columbia Boulevard Wastewater Treatment Plant was built in 1951 as part of Willamette River cleanup efforts and was upgraded in the 1970's to its current capacity. It serves a population of just under 500,000 people. He said this plan benefited from the participation of a Citizens Advisory Committee which has been very interested in protecting neighborhood livability and, in particular, to the elimination of odors.

Steven Simonson, BES, Project Manager, showed slides and described the physical plant. He said they have worked for over a year on the

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recommendations in this plan. He noted that a 40 percent increase in the service population has been built into the plan, 50,000 more than is anticipated in the current 2040 plan. The site development plan also includes provisions for advance treatment, biological nutrient removal and filtration. The advance treatment provisions try to anticipate imposition of more stringent regulatory requirements, which they believe will occur sometime after the year 2020. If invoked, these will have a significant cost impact to the City.

Commissioner Blumenauer asked what assumptions are being made about the per person quantity of wastewater generated.

Mr. Simonson said they are assuming a continuation of current contributions, or 80 gallons per person. That includes an industrial component.

Commissioner Blumenauer asked if that was realistic and if any progress was being made in reducing volume.

Mr. Simonson said some progress has been made in conservation efforts and they are seeing them in current flow patterns at the plant. An element of conservatism is built into the plan.

Commissioner Blumenauer asked if they were looking at a 40-year useful life for the facility itself.

Mr. Simonson said the facilities plan will be updated in six to eight years but the life of the facilities is projected at 50 years and above. He said this expansion plan also provides for wetweather treatment facilities, first for the Columbia Slough CSO pollution abatement system. This overflow treatment differs from the Willamette River treatment facilities as, in this case, the wetweather facilities need to be integrated at the existing site, using the existing primary clarifiers as wetweather treatment units to build new primary clarifiers that are used year round as dryweather treatment units. The plant has the capacity to treat the wetweather flows and will use the most effective odor controls available. This was found to be the least costly option and its cost is compatible with the CSO Management Plan. The recommended site is also compatible with treating wetweather flows from the Willamette River basin if required. What they are trying to do is set a footprint for the ultimate plant uses. Finally, the plan has significant odor control facilities to resolve major sources. He described the extensive public involvement process involving the Citizens Advisory Committee (CAC) and community outreach. He said the Committee is adamant that certain issues be addressed and has issued a priority directive which sets out specific benchmarks. These include: 1) no odor emissions; 2) removal of all biosolids; and

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3) pretreatment priority for the removal of fats, oils and greases. The Committee also asked for continuation of the CAC or some other oversight group to ensure that the benchmarks are met.

Mr. Simonson also noted that the selection of the expansion plan to the west, rather than an alternative one to the east, was based on citizen preference. The west alternative achieves more operational efficiencies because it enables BES to run one secondary treatment system and also allows preservation of the green space on the east side of the site and the connection into the slough. In addition, the plan supports the environmental enhancements in five different areas identified in the planning process.

Mr. Read said citizens felt the enhancements would be very important in providing opportunities for the public to see how its money was being spent. Regarding Commissioner Blumenauer's concern about oversizing, he said BES took a conservative approach to make sure there was enough property and dollars to accomplish its goals and deal with any worst-case scenario that arises. However, construction will be phased and every time a project is done, the criteria used to develop sizing will be reexamined and fine tuned. He recognized the very important contribution of the Citizens Advisory Committee and said it will continue its efforts by becoming a permanent committee.

Commissioner Lindberg asked how much the overpass over the railroad tracks would add to the cost.

Mr. Simonson said \$2 million.

Commissioner Lindberg, noting its rationale is to provide access in case of emergencies, asked if it was really needed since the plant had been operating there for 30 years without one.

Mr. Read said the overpass idea came primarily from employees who are often delayed going and coming from the plant because of trains blocking the tracks. He considers it a productivity issue but noted that during a 1989 chlorine emergency drill, the Fire Bureau could not get there because of the trains. He said it does have a significant cost and will have to be approved through the Bureau's capital improvement process. The plan currently calls for it to be built sometime after the year 2001. While it is costly and there has never been a train derailment yet, BES has become more and more concerned with employee safety in recent years.

Commissioner Blumenauer said one would have to consider whether this would be the best use if one had \$2 million to spend on

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productivity and employee safety.

Mr. Read said it depends on what else is on line to be done. Right now he would give a higher priority to odor abatement and if BES could show that there was a cost or risk benefit to build the overpass, it would proceed.

Commissioner Blumenauer said this is an important step in an evolutionary process and a balancing act between providing a critical piece of the community's infrastructure and meeting citizen expectations. He hopes the benchmarks are realistic so that unrealistic expectations are not created about what the City can deliver. Another problem that remains is to work with the Department of Environmental Quality regarding industries and corporations which emit odors in the area.

Commissioner Lindberg thanked the neighborhood and staff at the treatment plant for their efforts and noted that the odor problem has been very complex and controversial.

Mayor Katz said both odors and noise have been issues of prime concern to North Portland residents and she is pleased that the City is moving ahead in addressing some of the concerns.

**Disposition:** Resolution No. 35452. (Y-4)

**S-1668**

Commit the Bureau of Environmental Services to a program to eliminate odors generated at the Columbia Boulevard Wastewater Treatment Plant from being perceptible beyond the treatment plant's property boundaries (Resolution)

**Discussion:** Richard L. Meyer, 9124 N. McKenna, 97203, a Citizens Advisory Committee member, said this ended up being a very positive process although it did not start out that way some years ago. He said he was pleased at the way BES came around to considering itself as a member of the neighborhood.

Michael Read, BES, said a year ago BES came to Council for support of the recommendation resulting from the Inverness Pipeline process to bring the line from the Inverness Pump Station along Marine Drive. At that hearing, citizens expressed concern that North Portland had become a dumping ground for waste. They shared three major concerns: 1) environmental equity in a low-income area; 2) intolerable odors; and 3) neighborhood livability. Council directed BES to work with the local community to develop a program that would ensure that odors from the Columbia Boulevard plant would ultimately be mitigated. He said a committee was formed which

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drafted the resolution before Council today. The Substitute offered this morning involves very minor changes to make this consistent with the Bureau's financial plan. He said the facilities plan identifies major odor sources and establishes a schedule for their elimination. The majority of odors are to be eliminated by December 31, 2001, with the exception of those emitted by digesters and the storage area which are to be eliminated by December 31, 2006. This was based on affordability and deals with the highest priorities first. A citizens advisory committee will be formed to work with BES to establish priorities for all abatement projects.

Commissioner Lindberg said about 80 percent of the odors would be eliminated by 2001.

Mr. Read said those remaining are intermittent odors that occur less frequently but are more costly to eliminate. The most offensive odors will be eliminated first. All new projects undertaken at Columbia Boulevard will include funding for odor abatement and all those that bring either additional flows or sewage loads to the plant will contribute one percent of their construction costs to fund undesignated odor abatement. That requirement will cease December 31, 2006, but could be extended by mutual agreement of BES and the CAC. This fund is intended to be used for small, unanticipated projects and will allow BES to deal with the problem without having to go through a capital improvement process. BES will also work with the CAC to develop an odor reporting program and teach citizens how to classify and track odors. An odor notification process will also be developed to let neighbors know when odors are unavoidable.

Mayor Katz asked who people call today when they have an odor complaint.

Mr. Read said most suffer in silence. He said the BES number has been given out and the Bureau tries to follow up but currently the ability to respond is based on how busy employees are.

**Disposition:** Substitute Resolution No. 35453. (Y-4)

### **Mayor Vera Katz**

**1664**

Authorize submission of FY 1995-96 Fall Supplemental Budget to the Multnomah County Tax Supervising and Conservation Commission (Resolution)

**Disposition:** Resolution No. 35454. (Y-4)

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**Commissioner Earl Blumenauer**

\*1665

Establish fee schedule for service provided by the Bureau of Traffic Management (Ordinance)

**Discussion:** Commissioner Blumenauer said last year, as part of the Transportation budget reductions, the Arterial Traffic Calming and Neighborhood Traffic Management programs were combined. This is the final piece of that streamlining effort.

Susan Hartnett, Bureau of Traffic Management, said in addition to consolidating two programs and changing the name, the Bureau also revised the process to reduce the amount of time and money spent planning and developing projects. A streamlined speed bump project and a residential speed bump purchase option were also added. Both are intended for streets that have speeding problems but not large traffic volumes or designation as a transit or fire route. Work on the school safety project was also begun and a report on that was made to Council last month. The changes were made to make the program more understandable to the public and allow more effective delivery of services. Several minor changes were also made. One was to change the way streets are selected for traffic calming projects. The second implements a fee for street evaluations on streets where residents would like to purchase speed bumps. She described both processes, noting that on local service streets the Bureau has traditionally relied on a complaint-driven system. The changes would create a simplified two-tiered scoring system for those streets and help identify streets which have the worst problems. The street evaluation fee is necessary because under the current system it is impossible to find out if a street qualifies for speed bumps. She noted that recently changes have also been made to how the Bureau of Traffic Management (BTM) responds to speeding complaints. Currently, complainants are referred to the Police Bureau for first line response. The Police then refer back to the Traffic Calming program a list of up to 15 streets per quarter for evaluation at the City's expense. If a street is not referred, BTM cannot tell if it qualifies for a bump. The street evaluation fee option will allow the Bureau to collect and analyze the base line data to see if a street qualifies rather than having residents try to convince the Police that their street is a big enough problem to make the list. BTM wants the 15 streets to be those with major problems and the residential purchase option is intended for those with minor ones.

Commissioner Blumenauer said the Bureau wants to make sure the cooperative effort undertaken with the Police continues. Given the amount of Transportation money available, it would otherwise have to say no to these citizens. This allows residents to get what they

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want yet not interfere with more pressing problems. While some people may object to charging, the only other option is to not provide the service. He said this program has been fine tuned and is more sophisticated than any other in the country. He noted that Portland recently hosted an International Traffic Calming conference.

Ms. Hartnett she said it was reassuring to hear that many of the same objections to traffic calming heard here are the same raised everywhere. She said some places, such as England, have introduced "pedestrianization," closing off entire streets from vehicular traffic. It is controversial but successful from an economic development and livability standpoint.

Commissioner Blumenauer said he saw exciting examples of that when he was in Europe and will share them with Council soon.

Mayor Katz said she has received requests to close downtown streets to traffic. People are willing to do that on Saturdays and Sundays .

Commissioner Blumenauer said part of the problem is dispersing traffic from major arterials such as Sandy onto neighboring streets. However, on some of the big new projects, such as the River District, there may be opportunities to build in street closures from the start.

Commissioner Lindberg said he had been in cities where streets were closed on Sundays and that seemed to work very well.

Mayor Katz said it is something to think about, especially on streets where additional opportunities for pedestrians and bicycles are added.

**Disposition:** Ordinance No. 169389. (Y-4)

**Commissioner Charlie Hales**

**\*1666** Contract with J. P. Contractors, Inc. to construct park improvements at Ed Benedict Park for \$795,285 and provide for payment (Ordinance)

**Disposition:** Ordinance No. 169390. (Y-4)

**Commissioner Gretchen Kafoury**

**\*1667** Accept grants from the U.S. Department of Housing and Urban Development under the Community Development Block Grant, HOME Investment Partnership, Emergency Shelter Grant and Housing Opportunities for Persons with AIDS programs for FY

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1995-96 (Ordinance)

**Disposition:** Ordinance No. 169391. (Y-4)

**Commissioner Mike Lindberg**

**\*1669**

Authorize a performance-based, intergovernmental agreement with the Oregon Department of Energy for the Multifamily Energy Savings Assistance Program (Ordinance)

**Disposition:** Ordinance No. 169392. (Y-4)

At 10:40 a.m., Council adjourned.

BARBARA CLARK  
Auditor of the City of Portland

*Cay Kershner*

By Cay Kershner  
Clerk of the Council