

DATE:

December 6, 2018

TO:

City Council

FROM:

Mary Hull Caballero, City Auditor

SUBJECT:

Results of Financial Audit of the City Comprehensive Annual Financial Report

for FY 2017-18 and related communications (Report)

I am pleased to submit the results of the annual audit of the City's financial statements for FY2017-18. Moss Adams, the Certified Public Accountant firm that conducted the audit, concluded the statements are an accurate reflection of the City's financial condition.

Portland is required by state and federal law to have an annual audit of its financial statements. Management prepares the financial statements and the outside Certified Public Accountant firm audits them. By Charter, the City Auditor oversees the selection of the outside accountants and manages the contract.

Moss Adams completed its financial audit of the City's FY2017-18 Comprehensive Annual Financial Report on October 30, 2018, a day sooner than required by our contract and two months ahead of the State's deadline. The earlier completion of the audit was requested by the Bureau of Revenue and Financial Services' Accounting Division, which produced the financial statements, with the help of accountants in bureaus across the City.

The FY 2017-18 audit found no material weaknesses or significant deficiencies in the internal controls over financial reporting.

Moss Adams Partner James Lanzarotta will present the audit findings at your December 19, 2018 Council meeting. The audited financial statements are attached as Exhibit A. Moss Adams' required communication with you is attached as Exhibit B.

MHC:KG:fche



### **EXHIBIT A**

### The City of Portland, Oregon Comprehensive Annual Financial Report (CAFR), Fiscal Year ended June 30, 2018

An electronic copy of the audited CAFR for FY 2017-18, is available online at: <a href="https://www.portlandoregon.gov/omf/article/701632">https://www.portlandoregon.gov/omf/article/701632</a>

Paper copies of the FY 2017-18 CAFR have already been provided to Council members by the Bureau of Revenue and Financial Services.

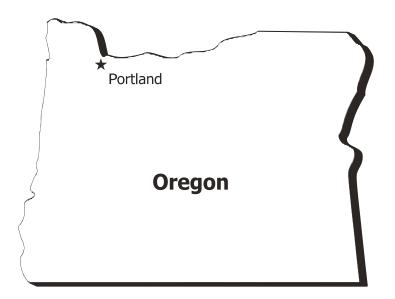
FY 2017-18
CAFR
Page numbers (on paper)
15-17 Auditor's opinion

363 – 364 Auditor's report on compliance and on internal control over financial reporting under the Oregon Minimum Audit Standards

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# CITY OF PORTLAND, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2018



### Working together for a better Portland!

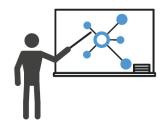
The last few years have seen a dramatic population growth in the City of Portland. With this increase in population comes challenges. City services are stretched to capacity, and age-old systems and processes must be updated to address our customer's evolving needs. As the City continues to grow, so does the need for creative and practical solutions to meet new expectations and priorities in our communities.

We are working together, every day, to address this challenge! The Office of Management and Finance "2018-2020 Strategic Plan" provides priorities and a roadmap for achieving success. Strategies for success include:

- Adopt 21st century business solutions
- Develop an inclusive and talented workforce
- Lead citywide initiatives







## CITY OF PORTLAND, OREGON

## Comprehensive Annual Financial Report For The Fiscal Year Ended June 30, 2018



Prepared by the Bureau of Revenue and Financial Services - Accounting Division

Tom Rinehart, Chief Administrative Officer Jennifer Cooperman, Chief Financial Officer



Foggy sunrise over Portland

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Tilikum Crossing Bridge in morning light



St. John's Bridge at sunset

## **INTRODUCTORY SECTION**



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October 30, 2018

Mayor Ted Wheeler, City Commissioners, City Auditor, and Residents of the City of Portland, Oregon

The Bureau of Revenue and Financial Services is pleased to submit the Comprehensive Annual Financial Report (CAFR) of the City of Portland, Oregon (the City) for the fiscal year (FY) ended June 30, 2018.

This CAFR is published to provide the City Council, City staff, our residents, and other readers with detailed information concerning the financial position and activities of the City. City management is responsible for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures.

To the best of our knowledge and belief, the enclosed report is accurate in all material respects and is organized in a manner designed to fairly present the financial position and results of operations of the City as measured by the financial activity of its various funds. The accompanying disclosures are necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

#### THE REPORT

The CAFR is presented in three main sections: introductory, financial, and statistical. The **Introductory Section** includes this transmittal letter, a list of principal officials, organizational charts, and a copy of last fiscal year's *Certificate of Achievement for Excellence in Financial Reporting* awarded by the Government Finance Officers Association of the United States and Canada.

The **Financial Section** is prepared in accordance with accounting principles generally accepted in the United States of America. This section of the CAFR includes the Management's Discussion and Analysis (MD&A), which can be found immediately following the report of the independent auditor. These are followed by the basic financial statements, required supplementary information, and combining and individual fund statements and schedules.

The MD&A provides a narrative introduction, overview, and analysis to accompany the basic financial statements and should be read in conjunction with this letter of transmittal. The basic financial statements include the government-wide financial statements that present an overview of the City's entire operations, while the fund level statements present the financial information of each of the City's major funds, as well as non-major funds.

Lastly, the **Statistical Section** includes selected financial and demographic information, generally presented on a multi-year basis.



#### **CITY PROFILE**

The City comprises an area of approximately 145 square miles in northwestern Oregon, with a population estimate of 647,805 as of July 1, 2017, making Portland the 26<sup>th</sup> largest city in the United States. Located astride the Willamette River at its confluence with the Columbia River, the City is the center of commerce, finance, industry, services and transportation for a metropolitan area of more than two million people. The City is the largest city in Oregon, the seat of Multnomah County, and the second largest city in the Pacific Northwest. The climate of the area is marked by warm, dry summers and mild-to-chilly, rainy winters. This climate is ideal for growing roses and for more than a century, Portland has been known as the "City of Roses".

The City was incorporated in 1851 and is a home rule charter city. The City Charter is the basic law under which the City operates and can be amended only by a vote of the people. In 1913 a modified commission form of government was created, which is rare for cities as large as Portland. The City Charter provides for five non-partisan Council members, called Commissioners, including the Mayor. Commissioners are elected at-large to four-year terms. The Mayor and Commissioners act as legislators and administrators, responsible for enacting City laws, enforcing City laws, and administering bureaus under the respective Commissioner's supervision. The Mayor assigns the bureaus to each Commissioner.

The elected City Auditor is required by Charter to be a Certified Public Accountant, Certified Internal Auditor, or Certified Management Accountant. The City Auditor is not part of the Council and has no formal voting authority. The City Auditor is accountable directly to the voters of Portland and is responsible for the management of the annual financial audit of the City, as required by City Charter.

The City operates under the provisions of the City Charter and City Code, which are consistent with the Oregon Constitution and State law (Oregon Revised Statutes). The Charter grants legal authority to City government, determines the form of City government, and assigns duties to public officials. The City's Code consists of all the regulatory and penal ordinances and certain administrative ordinances of the City. Ordinances are passed by a simple majority vote of three of the five Commissioners.

The City provides the following services, as authorized in its Charter:

- Planning and community development:
  - Building reviews, housing services, employment, and economic development
- Citizen and community services:
  - Neighborhood improvements, housing development, and shelter programs
- Public safety:
  - Police, fire and rescue, emergency communications, and emergency management
- Transportation and parking:
  - Street maintenance, neighborhood traffic studies, and street improvements
- Support services/ legislative/ administrative:
- Facilities, financial, fleet, human resources, printing, risk management, and technology
- Parks:
  - Recreational and cultural services
- Utilities:
  - Water, sewer, and stormwater
- Other operations:
  - Refuse disposal oversight and environmental remediation

Portland is notable for its land-use planning and investment in public transportation. The City is frequently recognized as one of the most environmentally conscious or "green" cities in the United States because of its high walkability, large community of bicyclists, expansive network of public transportation options, 11,000+ acres of public parks, and commitment to sustainability.

#### REPORTING ENTITY

This CAFR encompasses all City funds and the activity of entities which are required to be included because the City is financially accountable for them, including the Fire and Police Disability and Retirement (FPDR) Fund and Prosper Portland (formerly known as the Portland Development Commission). Under the City Charter, the FPDR and Prosper Portland are required to have separate financial audits conducted by external certified public accountants. Additional information is provided in the Notes to the Financial Statements, beginning on page 61 of this CAFR. The various funds of these entities are also included in this CAFR, and the information presented has been condensed from separately commissioned audit reports to conform to City reporting formats.

#### **ECONOMIC CONDITIONS AND OUTLOOK**

#### A. Recent economic performance

Nine years into the current economic expansion, local economic conditions remain relatively healthy. Over the last year, employment growth has slowed from over 3% to around 2% growth, which is typical at this point in the business cycle when a tight labor market makes it difficult to find workers and higher wages begin to bring people back into the labor force. The Multnomah County unemployment rate has remained in the 3% to 4% range for nearly two years, while the local real estate market is starting to soften measurably as home price growth and rental rates have moderated.

Inflation rose at a 4.8 percent annualized rate for the first six months of 2018, which was among the fastest growth in the last two decades. Higher housing, energy, and transportation costs helped to push inflation higher, while education and apparel costs fell slightly. The 2018 calendar year CPI-W, which determines the cost of living increases for nearly all City employees, is expected to be higher than in recent years, likely exceeding four percent.

The City has two primary revenue sources that are acutely sensitive to economic conditions: business license taxes and transient lodging taxes. General Fund business license revenues reached record levels, growing nearly fourteen percent to more than \$134 million for FY2017-18. Meanwhile, General Fund transient lodging taxes also grew substantially to just under \$35 million. Overall, General Fund revenue from external sources grew by 7.1 percent in FY2017-18 over FY2016-17.

#### B. Outlook

The local economy is experiencing robust and sustained growth. The latest data show income gains are finally materializing, as the tight labor market and legislative increases in the minimum wage take effect. The local unemployment rate remains near record lows, while also below state and national unemployment rates. Several new hotels near downtown have opened in the past year, with more still under construction. Passenger traffic through the Portland International Airport (PDX), which reached a record high in 2017, has continued to grow thus far in 2018.

The City has seen record revenue growth over the last three years, as local economic growth has exceeded both national and state averages. However, the most recent data show slower job growth as companies are finding it difficult to find workers, while budget cuts at the state level will also act as a drag on growth in the next several years. The biggest risks to the City's economic outlook are generally outside of the local economy. Internal factors, such as increasing costs from new labor contracts, and external factors such as the performance of the global economy and overall geopolitical uncertainty, could actively harm the general economic conditions that underlie the City's forecast assumptions.

#### FINANCIAL POLICIES AND PLANNING

#### A. Financial policies

The City Council has adopted and adheres to a set of Comprehensive Financial Management Policies. These policies serve as the blueprint for management to achieve and maintain fiscal stability, so the City is financially able to meet its immediate and long-term service objectives. Topics covered in the City's financial policies include budgeting, revenue, financial planning, financial reporting, internal controls, investment and debt management, and reserve funds. The policies are periodically reviewed and amended to ensure they reflect best practices and comply with external requirements such as Generally Accepted Accounting Principles (GAAP) and Local Budget Law.

#### B. Long-term financial planning

The City maintains a five-year financial planning horizon and balances requirements to resources over the life of the five-year forecast. The City's budget distinguishes between ongoing and one-time General Fund revenues. City financial policies discourage the use of one-time revenue to fund ongoing obligations. The City continues to maintain General Fund reserves at least equal to 10 percent of General Fund discretionary and overhead revenues to guard against a significant economic downturn, disaster, or major unanticipated expense. In FY 2017-18, the City Council invested a total of \$551.1 million one-time and ongoing discretionary General Fund resources on bureau programs and maintaining existing infrastructure.

#### C. Financial management and oversight

As previously discussed, the City's financial policies provide a framework for developing stable and sustainable financial plans. These plans, which form the basis of budget requests and plans approved by the City Council, help to ensure consistent and predictable financial results over time. Bureau managers, under direction of the City Budget Office, produce budgets and financial plans that focus predominantly on short-range financial performance. The City Council in 2014 created a Chief Financial Officer (CFO) position with specific responsibility for measuring and monitoring the City's long-term fiscal health and reporting on a regular basis to City Council on these matters. This combination of strong financial policies, disciplined short-term budget management, and long-term fiscal monitoring provide the necessary financial management and oversight that are key attributes of the City's strong credit ratings.

#### D. Future funding challenges

Although the current financial condition of the City is strong, there is a continuing set of near-term and longer-term financial obligations that will need to be monitored and managed. The City's two employee pension systems, FPDR and the Oregon Public Employees Retirement System (PERS), are experiencing increasing cost trends that create growing financial obligations for the City. This is particularly true for the PERS system, which in 2015 saw cost-saving legislative reforms from 2013 overturned by the Oregon Supreme Court. While 2017 calendar year PERS earnings were strong, contributing to an increase in the system's funding status, payroll contribution rates are forecasted to increase over the next several bienniums, serving to underscore this concern.

Increasing and sustaining the City's investment in infrastructure is also critical to addressing long-term indicators of fiscal health, where underinvestment in infrastructure, particularly in the transportation area, is a key contributor to declines in the City's net position. The local City gas tax (approved in 2016) will help this effort but is insufficient by itself to fully address City transportation funding needs. Recognizing that the City needs to address its asset maintenance funding gap, the City Council committed to an initial investment of \$50 million in "repair, replacement, rehabilitation" projects over the next seven years, which is the first phase of a new *Build Portland* program that is expected to invest at least \$600 million in asset maintenance by 2040.

Added to this backdrop of "normal" infrastructure needs is a growing and continuing need to invest more resources in the development of affordable housing and other programs that address housing affordability and homelessness issues. Voter approval of a \$258 million general obligation affordable housing bond measure in November 2016 (the largest bond measure in the City's history), along with City Council action to contribute transient lodging tax revenues collected from short-term rental activities (i.e., Airbnb, VRBO, etc.) to affordable housing, and the City's continuing contributions to the City/County Joint Office of Homeless Services (established in 2016) underscore the City's commitment to meaningfully address this issue.

Additionally, the City will need to fund its share of certain legacy liabilities associated with the Portland Harbor Superfund cleanup and the Columbia River Levee flood management system.

This mix of pension funding requirements, normal and predictable infrastructure needs, affordable housing and homeless services, and legacy liabilities represent the City's core funding challenges at this time.

#### OTHER FINANCIAL INFORMATION

#### A. Accounting system and budgetary control

The City's accounting system supports an adequate internal control structure. This structure helps to safeguard the City's assets against loss, theft, or misuse. The accounting system provides reliable financial records for preparing financial statements in conformity with accounting principles generally accepted in the United States of America. The internal control structure provides reasonable, but not absolute, assurance that the City's assets are safeguarded. The concept of reasonable assurance first recognizes that the cost of a control should not exceed the benefits likely to be derived. Secondly, the evaluation of costs and benefits require estimates and judgments by management.

The preparation of the City's budget is governed by Oregon Budget Law, ORS §294.305 to §294.565. The Mayor proposes a budget and the City Council serves as the Budget Committee in approving and adopting the budget. Public notice is given for all Budget Committee meetings. Citizens are involved in the budget process through surveys, forums, public hearings, and representation from five community budget advisors who participate in budget deliberations with the Council.

The City Council is required to adopt a budget no later than June 30, the end of the fiscal year. This annual budget serves as the foundation for the City's financial planning and control. The budget is prepared and presented by bureau and by fund.

The City Council sets the level of appropriations under Oregon Budget Law at the fund, organizational unit (bureau), and major category of expenditure (i.e. bureau expenditure, debt, cash transfer, and contingency). Transfers between major object categories (i.e. personnel services, materials and services, capital, etc.) are allowed with approval of the Commissioner-in-Charge. The City Council conducts at least three budget monitoring and amendment actions during the fiscal year to address changing financial needs and conditions.

#### B. Major initiatives and highlights

The FY 2017-18 financial condition for the City remained healthy as the local economy continued to expand. At the time of the Adopted Budget, the City found itself with approximately a \$24 million surplus in one-time, and a \$3 million deficit in ongoing General Fund resources. The ongoing deficit was primarily driven by decisions made by Council to obligate approximately \$13 million in new General Fund resources before final budget Adoption. The increase in resources, as well as reprioritized resources, were focused on the following priorities:

- Housing and Homelessness: Council allocated a total of \$26.5 million in General Fund resources to support the Joint Office of Homeless Services, a coordinated effort housed at Multnomah County and jointly funded by the County and the City. This includes \$17.1 million in ongoing support a \$5.2 million increase over the previous year and \$9.4 million in one-time support. Additionally, the budget included approximately \$900,000 to launch the new Rental Services Office.
- Public Safety: Council provided a \$5.1 million net increase in General Fund support for public safety bureaus, including \$3.3 million in ongoing support for Portland Police sworn officers per the terms of a labor bargaining agreement and \$1.2 million in ongoing support and 14 new FTE for a new Community Service Officer pilot program. Police bureau adds were partially offset by \$1.9 million in reductions, most notably with the elimination of the Mounted Patrol Unit. Council also increased staffing and funding for the Bureau of Emergency Management's Neighborhood Emergency Team program, which engages and trains community volunteers to lead their neighborhood in emergency preparedness and response efforts.
- Livability: Council allocated \$1.4 million to support efforts to improve livability in Portland, including
  the addition of four park rangers to patrol the Springwater Corridor and parks in East Portland;
  funding to expand the Office of Neighborhood Involvement's Graffiti Abatement Program; and
  funding to manage the impacts of camping on neighborhoods, the right-of-way, and other Cityowned property by increasing efforts to remove trash, needles, and semi-permanent structures.
- Infrastructure Maintenance and Replacement: The FY 2017-18 budget included \$2 million in ongoing funds to launch Build Portland, a plan to invest \$600 million over 20 years in upgrading the City's roads, parks and other civic infrastructure. Additionally, as part of the capital set-aside allocation process, Council included a total of \$7.2 million for critical major maintenance projects within the Bureau of Transportation, including \$5 million for ADA accessible sidewalks, \$950,000 to replace or rebuild five traffic signals, \$100,000 to repair and improve 25 rapid flashing beacons, \$500,000 for guardrail upgrades at 20 guardrail sites across the City, and \$650,000 for the construction of a multi-use pathway on North Greeley avenue.

#### C. Tax abatement programs

Governmental Accounting Standards Board (GASB) Statement No. 77 "Tax Abatement Disclosures" requires that governments provide disclosure about tax abatement programs and the amount of foregone tax dollars as of the fiscal year end. See Note IV. F. "Tax Abatements" on page 159. The GASB requirement is intended to make the financial impact of these abatement agreements transparent to the reader of the financial statements. However, a discussion of the expected long-term benefits of these tax abatement programs is not allowed in the note disclosure. To help provide a more complete picture of these programs, the following provides a summary of the benefits derived from the City's two abatement program types: Low Income Housing, and the Enterprise Zone (E-Zone), and the Historic Property preservation program which is granted by the State of Oregon.

Low Income Housing – The rising number of people who cannot find a safe, healthy, affordable place to live has become a critical issue for our community. The Low Income Housing limited tax abatement programs supports affordable housing and leverages private multi-family and single family housing development to advance the City's housing and economic prosperity goals. Property tax abatements provide a financial incentive for the construction and/or provision of affordable housing units by reducing the property taxes owed. In FY 2016-2017, there were 14,712 housing units receiving property tax abatements under this program. More information regarding the Housing Bureau's tax exemption programs can be found on their website: <a href="https://www.portlandoregon.gov/phb/74475">https://www.portlandoregon.gov/phb/74475</a>.

Enterprise Zone (E-Zone) – Since 1996, the City's E-Zone programs have leveraged over \$1 billion in private investments and have created and retained over five thousand full-time, quality jobs. Companies have invested anywhere from \$500,000 to \$150 million in facilities, equipment, and machinery as part of their E-Zone qualified investments. In addition to the private investment and job creation requirements, the public benefits derived from the E-Zone program include: 1) increased business opportunities for companies within the E-Zone through the program's local procurement requirement; 2) enhanced tax base in the E-Zone to the benefit of all taxing jurisdictions; and 3) payment of 15% of the value of the tax abatement into the Business Development and Workforce Training Fund to support local job training and financial assistance to small businesses in the area. The E-Zone program is administered by Prosper Portland (formerly known as the Portland Development Commission), a component unit of the City, and additional information can be found on their website: <a href="https://www.prosperportland.us">www.prosperportland.us</a>.

<u>Historic Property</u> – The Oregon State Historic Preservation Office was established in 1967 to manage and administer programs for the protection of the state's historic and cultural resources. These programs protect and preserve the tangible and educational assets that contribute directly to Oregon's heritage, and also opportunities for local economic development. More information can be found at: https://www.oregon.gov/oprd/HCD/SHPO

#### OTHER INFORMATION

#### A. Independent audit

The City Charter requires the elected City Auditor to conduct financial audits of the City in accordance with generally accepted governmental auditing standards, and to appoint, coordinate and monitor the annual audit of the City's financial statements by an independent licensed public accountant. The City's financial records, as represented in the CAFR, have been audited by the independent Certified Public Accountants, Moss Adams LLP, who were competitively selected by the Office of the City Auditor to be the City's financial auditors. The Independent Auditor's Report on the City' financial statements is included in the financial section of this CAFR.

This contract for the annual financial audit included the compliance audit of the City's federal awards under Title 2 U. S. Code of Federal Regulations (CFR) Part 200. Due to the size and complexity of the City's financial systems, the Report of Independent Auditors and Schedule of Expenditures of Federal Awards, is issued separately from this CAFR. Copies of the report are available upon request from the Office of Management and Finance, or on the City's internet site: https://www.portlandoregon.gov/brfs/26053.

#### B. Certificate of Achievement

The Government Finance Officers Association (GFOA) has awarded the City with a *Certificate of Achievement for Excellence in Financial Reporting* for its CAFR consecutively for the last thirty-seven fiscal years. To be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized CAFR with contents that conform to program standards. Such reports must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current CAFR continues to conform to Certificate of Achievement Program requirements, and we are submitting it to GFOA for their consideration of another certificate award.

#### C. Acknowledgments

We would like to express our sincere gratitude to all City personnel who contributed to this CAFR, especially those in the Accounting Division. Four years ago, the City established a goal of reducing the amount of time required to publish the CAFR, to ensure timely reporting of financial information. Steady and significant progress has been made during this time and this year's CAFR transmittal date of October 30 marks the earliest the City has produced this document and establishes the City as a national leader in providing timely financial information to the community and interested users of its CAFR. The Accounting Division is commended for diligently executing process improvements over the last several years to achieve this goal.

We would also like to extend our appreciation to the bureaus, City Council, City Auditor, and the many City managers whose leadership and commitment to financial excellence are vital to the health and vitality of the City of Portland.

Respectfully submitted,

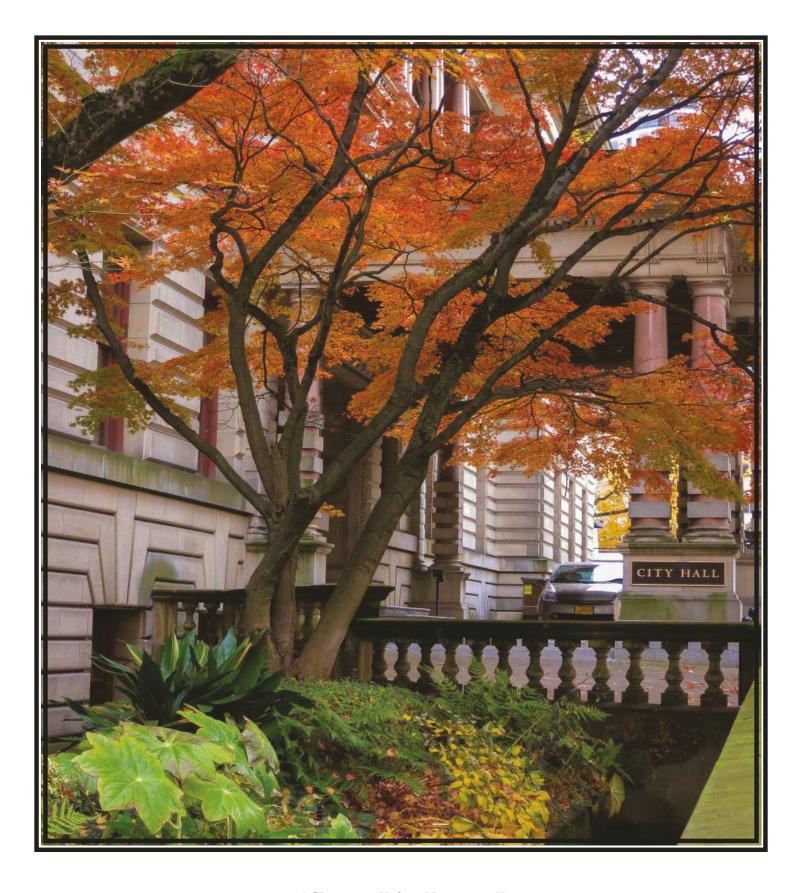
Tom Rinehart

Chief Administrative Officer

Office of Management & Finance

dennifer Cooperman Chief Financial Officer

Bureau of Revenue & Financial Services



City Hall in the Fall

## ELECTED OFFICIALS OF THE CITY OF PORTLAND



Ted Wheeler Mayor



Commissioner Chloe Eudaly



Commissioner Nick Fish



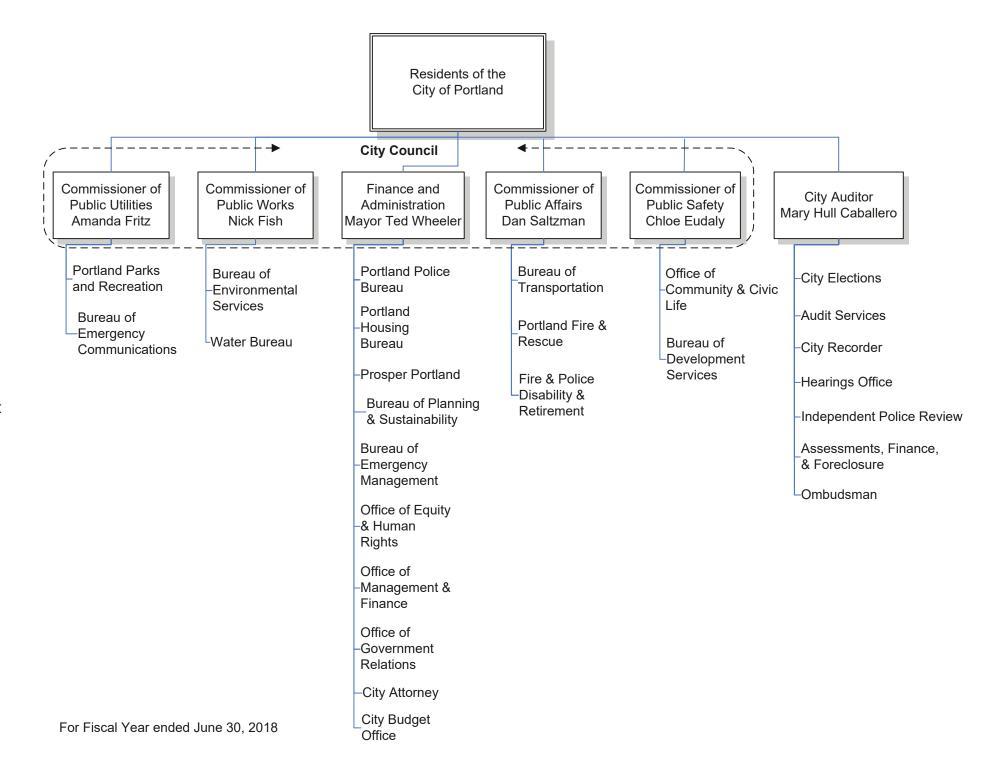
**Commissioner Amanda Fritz** 



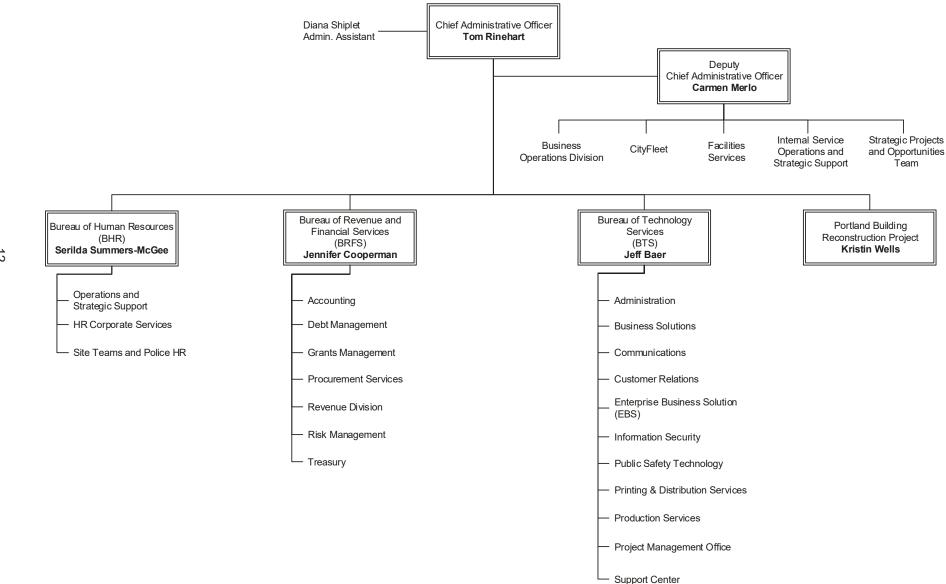
Commissioner Dan Saltzman



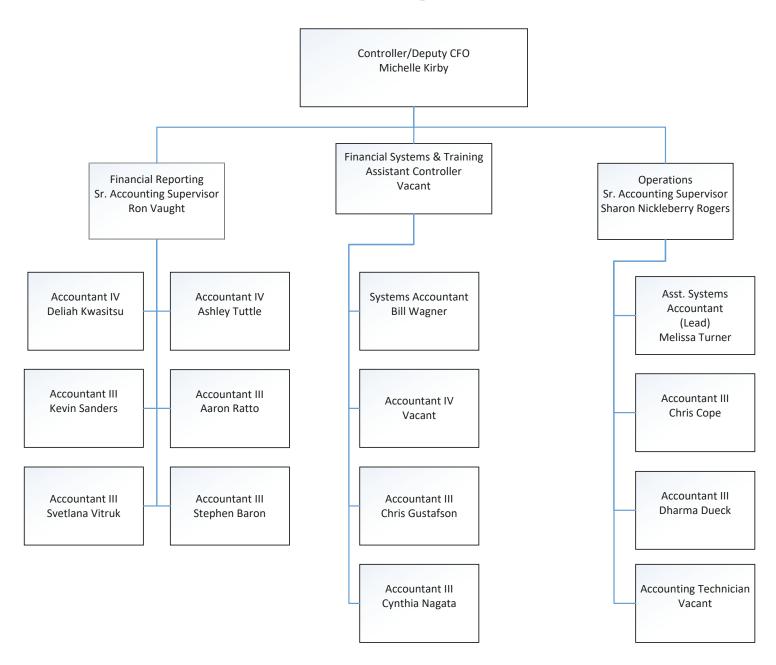
Mary Hull Caballero City Auditor



## Office of Management and Finance



## **Accounting Division**





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Portland Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christopher P. Morrill

Executive Director/CEO

## FINANCIAL SECTION



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### **Report of Independent Auditors**

To the City Council City of Portland, Oregon Portland, Oregon

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Portland, Oregon, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Portland, Oregon, as of June 30, 2018, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note I.E to the financial statements, the City adopted the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, effective July 1, 2017. The beginning of year net position has been adjusted for this change. Our opinion is not modified with respect to this matter.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison schedules, other employee postemployment benefits information, and employee retirement pension benefits information (collectively, the required supplementary information) on pages 19 through 43 and 165 through 176, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the management's discussion and analysis, employee postemployment benefits information, and employee retirement pension benefits information on pages 19 through 43, and pages 170 through 176 in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on this information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budgetary schedules described above on pages 165 through 169 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The budgetary schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements, budgetary schedules, and other financial schedules on pages 177 to 336 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

This supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules, combining and individual nonmajor fund financial statements, and other financial schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Portland's basic financial statements. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The introductory section and statistical information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2018 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

#### Report on Other Legal and Regulatory Requirements

In accordance with the Minimum Standards of Audits of Oregon Municipal Corporations, we have issued our report dated October 30, 2018 on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

For Moss Adams LLP Portland, Oregon October 30, 2018

Haucs C. Layarotto



Portlandia

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Portland (the "City"), we offer readers of the City's Comprehensive Annual Financial Report (CAFR) this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found starting on page 1 of this report.

#### FINANCIAL HIGHLIGHTS

Following are the City's financial highlights for fiscal year ending June 30, 2018:

- Assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of FY 2017-18 by \$1,047,521,791 (net position). Included in this amount is an unrestricted net position deficit totaling \$3,833,032,759, as shown on Table 1-C on page 24. This negative balance is attributable to governmental activities and is further discussed in the government-wide financial analysis section of this Management's Discussion and Analysis (MD&A) found on page 22.
- The City's total *net position* increased from operations by \$157,003,543 from FY 2016-17 as shown on Table 2-C on page 27, consisting of a decrease of \$90,244,790 in the net position of the governmental activities, which is offset by an increase in net position of the business-type activities of \$247,248,333. The analysis of these changes in net position related to governmental activities and business-type activities is further discussed beginning on page 28 of this MD&A.
- The City's governmental funds reported combined ending fund balances of \$821,072,663, an increase of \$110,904,603, in comparison to FY 2016-17, as shown in the Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds on page 50. Of the combined ending governmental fund balances, \$123,718,648 or 15.1%, is available for spending at the City's discretion subject to Council approved policies (assigned and unassigned fund balances).
- The unassigned fund balance for the General Fund was \$46,265,155 or 6.5% of total General Fund expenditures.
- The City's total outstanding bonded debt decreased from FY 2016-17 by \$2,074,717 or 6.2%, as shown on Table 5 on page 39. Various factors are attributable for this decrease and are discussed in detail on page 38.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other information in addition to the basic financial statements themselves.

#### A. Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all the City's assets, deferred outflows, liabilities, and deferred inflows with the difference between them reported as *net position*. Over time, increases or decreases in *net position* may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in *net position* are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). Governmental activities include: public safety, parks/recreation/culture, community development, transportation, legislative/administrative/support services, and interest on long-term debt. The business-type activities of the City include environmental services, water, hydroelectric power, parking facilities, golf, motor sports, and spectator facilities.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also Prosper Portland (formerly known as Portland Development Commission), a legally separate entity for which the City is financially accountable. Financial information for Prosper Portland is reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found on pages 44 - 46 of this report.

#### B. Fund financial statements

A *fund* is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

• **Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term funding decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains 50 individual governmental funds. Governmental funds are further classified as *general, special revenue, debt service, capital projects*, or *permanent* funds. Within each fund-type group, funds are additionally classified as *major* or *nonmajor* funds.

Individual fund information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Transportation Operating Fund which are considered to be *major funds*. Data from the other 48 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these *nonmajor* governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City's major governmental funds, the General Fund and the Transportation Operating Fund are presented in their respective columns, and the remaining funds are combined into a column titled "Other Funds". For each major fund, a budgetary comparison statement is presented. Information on *nonmajor* funds can be found in the combining schedules of *nonmajor* funds and/or the supplemental information-budgetary comparison schedules sections of this report. Completing this report is a series of other financial

and statistical schedules as required by statute.

The basic governmental fund financial statements can be found on pages 48 - 51 of this report.

Proprietary funds. The City maintains 18 proprietary funds, which are further classified as either enterprise
funds or internal service funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Of the 18 proprietary funds, nine are enterprise funds.

Internal service funds are used to accumulate and allocate costs internally among the City's various bureaus. The City uses internal service funds to account for health insurance, facilities, fleet, printing and distribution, self-insurance for general liability, worker's compensation, technology services, and enterprise business solutions. These services predominantly benefit governmental rather than business-type functions. Therefore, they have been included within *governmental activities* in the government-wide financial statements. Of the 18 proprietary funds, nine are *internal service funds*.

Proprietary funds statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for water and sewer system operations, both of which are considered major funds. Conversely, the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 52 - 57 of this report.

• **Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements, because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 58 - 59 of this report.

#### C. Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 61 - 163 of this report.

#### D. Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required* supplementary information concerning the City's progress in funding its obligations to the citizenry and its employees. Required supplementary information can be found beginning on pages 165 of this report.

The combining statements referred to earlier in connection with *nonmajor* governmental funds and proprietary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found beginning on page 177 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, *net position* may serve as a useful indicator of a government's financial position. The net position of the Governmental Activities is reflected in Table 1-A on page 23, and the net position of the Business-type Activities is reflected in Table 1-B which also can be found on page 23. For the City as a whole, assets exceeded liabilities by \$1,047,521,791 at the close of FY 2017-18, which is presented in Table 1-C on page 24.

#### A. Analysis of net position

At the end of FY 2017-18, the City is able to report positive balances in two categories of *net position* for the government as a whole: (1) net investment in capital assets, and (2) restricted *net position*. Unrestricted *net position*, the third category of *net position*, had a negative balance in governmental activities. Business-type activities have a positive balance for all three categories of *net position*.

The largest portion of the City's *net position* reflects an investment of \$4,220,067,371 or 402.9% in capital assets (e.g., land, buildings, equipment, and intangible assets), net of any related outstanding debt used to acquire those assets, as shown on Table 1-C on page 24. The high percentage of investment in capital assets, in relation to total *net position*, is largely a result of the offsetting deficit *unrestricted net position* (discussed in detail below). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources because the capital assets cannot be liquidated to pay for the liabilities. A more detailed discussion of capital assets begins on page 34.

The second component of the City's *net position*, is restricted net position which totals \$660,487,179 or approximately 63.1% of total net position. This amount represents resources that are subject to external restrictions on how they may be used. By definition, the City cannot remove these restrictions as they are imposed by parties outside the City.

The remaining balance is an *unrestricted net position* deficit totaling \$3,833,032,759. This deficit is primarily due to the net pension obligation for the Fire and Police Disability, Retirement and Death Benefit (FPDR) Plan, which is recorded entirely in governmental activities. The FPDR Plan was established in 1942 to provide disability, retirement and death benefits for sworn members of the City's Police and Fire bureaus, and their survivors. The FPDR Plan consists of three tiers, two of which are now closed to new employees following reforms approved by voters in 2006. Pursuant to the City Charter, pension benefits for tier one and tier two FPDR Plan members are funded on a pay-as-you-go basis. Pension benefits for third tier FPD&R Plan members are funded on a pay-as-you-go-basis. The 2006 reforms were intended to slowly convert FPDR Plan tier one and tier two pension benefits from a pay-as-you-go model to a more traditional funded-when-earned model.

Annual FPDR Plan benefits and expenses are paid with revenues derived from a voter-approved and dedicated property tax levy, which can be levied each year up to an amount no greater than \$2.80 per \$1,000 of taxable real market value. The current levy is \$1.08 per \$1,000 of taxable real market value. This dedicated property tax levy has been sufficient in all years to meet required annual benefit payments, and its adequacy to make future payments is tested regularly. The most recent levy adequacy analysis, completed as of June 30, 2016 by the FPDR Plan's independent actuary, again confirmed the ability of the tax levy to fully cover future benefits and plan expenses when due under a wide range of most likely scenarios.

Because of the FPDR Plan's historic pay-as-you-go funding basis, the net pension obligation of \$3.3 billion does not reflect the value of future revenues from the dedicated property tax levy. Although this presentation conforms to generally accepted accounting principles, the FPDR Plan operates as if its liabilities were fully funded which is the practical financial result as long as the dedicated property tax levy is able to fully fund all benefits and expenses when due. The unique funding of the FPDR Plan is one that the City has shared with citizens, investors and external stakeholders for many years, including the credit rating agencies. The rating agencies regularly review the City's financial policies, practices and performance, including the manner in which the FPDR Plan is funded, and have assigned the City an Aaa rating for over 40 consecutive years.

Table 1-A
City of Portland, Oregon
Summary of Net Position
For Years as Stated

#### **Governmental Activities**

	FY 2017-18		FY 2016-17		Change
ASSETS					
Current and other assets	\$	1,180,553,466	\$	1,045,861,932	\$ 134,691,534
Capital assets		2,000,897,173		2,040,545,724	(39,648,551)
Total assets		3,181,450,639		3,086,407,656	 95,042,983
DEFERRED OUTFLOWS OF RESOURCES		457,720,407		668,106,857	 (210,386,450)
LIABILITIES					
Long-term liabilities outstanding		4,853,367,127		4,928,336,814	(74,969,687)
Other liabilities		242,478,244		223,683,959	 18,794,285
Total liabilities		5,095,845,371		5,152,020,773	 (56,175,402)
DEFERRED INFLOWS OF RESOURCES		272,476,709		197,618,408	74,858,301
NET POSITION					
Invested in capital assets, net					
of related debt		1,761,907,611		1,881,668,361	(119,760,750)
Restricted		659,255,908		549,657,817	109,598,091
Unrestricted surplus (deficit)		(4,150,314,553)		(4,026,450,846)	(123,863,707)
Total net position	\$	(1,729,151,034)	\$	(1,595,124,668)	\$ (134,026,366)

# Table 1-B City of Portland, Oregon Summary of Net Position For Years as Stated

## **Business-type Activities**

	FY 2017-18		FY 2016-17		Change		
ASSETS							
Current and other assets	\$	810,415,326	\$	603,187,713	\$	207,227,613	
Capital assets		4,638,960,365		4,534,944,184		104,016,181	
Total assets		5,449,375,691		5,138,131,897		311,243,794	
DEFERRED OUTFLOWS OF RESOURCES		45,244,228		72,778,576		(27,534,348)	
LIABILITIES							
Long-term liabilities outstanding		2,459,620,785		2,426,922,183		32,698,602	
Other liabilities		246,887,828		230,809,979		16,077,849	
Total liabilities		2,706,508,613		2,657,732,162		48,776,451	
DEFERRED INFLOWS OF RESOURCES		11,438,481		12,876,668		(1,438,187)	
NET POSITION							
Invested in capital assets, net							
of related debt		2,458,159,760		2,328,512,375		129,647,385	
Restricted		1,231,271		12,535,569		(11,304,298)	
Unrestricted surplus (deficit)		317,281,794		199,253,699		118,028,095	
Total net position	\$	2,776,672,825	\$	2,540,301,643	\$	236,371,182	

## Table 1-C City of Portland, Oregon Summary of Net Position For Years as Stated

### **Total Net Position**

	FY 2017-18		FY 2016-17			Change		
ASSETS								
Current and other assets	\$	1,990,968,792	\$	1,649,049,645	\$	341,919,147		
Capital assets		6,639,857,538		6,575,489,908		64,367,630		
Total assets		8,630,826,330		8,224,539,553		406,286,777		
DEFERRED OUTFLOWS OF RESOURCES		502,964,635		740,885,433		(237,920,798)		
LIABILITIES								
Long-term liabilities outstanding		7,312,987,912		7,355,258,997		(42,271,085)		
Other liabilities		489,366,072		454,493,938		34,872,134		
Total liabilities		7,802,353,984		7,809,752,935		(7,398,951)		
DE DEFERRED INFLOWS OF RESOURCES		283,915,190		210,495,076		73,420,114		
NET POSITION								
Invested in capital assets, net								
of related debt:		4,220,067,371		4,210,180,736		9,886,635		
Restricted		660,487,179		562,193,386		98,293,793		
Unrestricted surplus (deficit)		(3,833,032,759)		(3,827,197,147)		(5,835,612)		
Total net position	\$	1,047,521,791	\$	945,176,975	\$	102,344,816		

### B. Analysis of changes in net position

As noted previously, the City's total change in *net position* resulting from operations increased by \$157,003,543 during FY 2017-18. This increase is explained in the governmental and business-type activities discussion beginning on page 28.

Table 2-A
City of Portland, Oregon
Summary of Changes in Net Position
For Years as Stated

#### **Governmental Activities**

	FY 2017-18			FY 2016-17		Change
Revenues						
Program revenues:						
Charges for services	\$	548,353,453	\$	521,493,734	\$	26,859,719
Operating grants and contributions		223,583,230		130,202,782		93,380,448
Capital grants and contributions		40,574,464		117,286,144		(76,711,680)
General revenues:						
Property taxes		583,197,121		537,142,744		46,054,377
Lodging taxes		53,180,447		50,782,865		2,397,582
Miscellaneous taxes		46,767,750		24,080,946		22,686,804
Investment earnings		14,941,081	_	21,443,369		(6,502,288)
Total revenues		1,510,597,546		1,402,432,584		108,164,962
Expenses						
Public safety		643,316,126		662,029,926		(18,713,800)
Parks, recreation and culture		112,001,845		107,882,771		4,119,074
Community development		329,573,060		290,457,585		39,115,475
Transportation and metered parking		320,566,855		319,449,307		1,117,548
Legislative / admin / support services		146,510,653		129,284,091		17,226,562
Environmental services		171,074		65,043		106,031
Water		145,078		208,375		(63,297)
Parking facilities		17,000		17,000		-
Interest on long-term debt		48,756,317		47,225,026		1,531,291
Total expenses		1,601,058,008		1,556,619,124		44,438,884
Revenues over (under) expenses		(90,460,462)		(154,186,540)		63,726,078
Transfers		215,672		1,839,223		(1,623,551)
Change in net position		(90,244,790)		(152,347,317)		62,102,527
Net Position beginning, previously reported		(1,595,124,668)		(1,444,156,722)		(150,967,946)
Restatement per GASB 75 Implementation (See Note I.E)		(43,781,576)				(43,781,576)
Net position beginning, restated		(1,638,906,244)	_	(1,442,777,351)		(196,128,893)
Net position ending	\$	(1,729,151,034)	\$	(1,595,124,668)	\$	(284,994,312)

# Table 2-B City of Portland, Oregon Summary of Changes in Net Position For Years as Stated

## **Business-type Activities**

	FY 2017-18		FY 2016-17	Change		
Revenues						
Program revenues:						
Charges for services	\$	647,308,833	\$ 600,268,704	\$	47,040,129	
Capital grants and contributions		4,380,708	1,484,603		2,896,105	
General revenues:						
Investment earnings		3,522,031	 2,752,477		769,554	
Total revenues		655,211,572	 604,505,784		50,705,788	
Expenses						
Environmental services		221,952,760	247,437,383		(25,484,623)	
Water		145,619,884	145,140,721		479,163	
Hydroelectric power		11,863,295	1,446,666		10,416,629	
Parking facilities		8,290,186	8,332,521		(42,335)	
Golf		9,739,047	9,485,970		253,077	
Motor sports		1,824,639	1,556,365		268,274	
Spectator facilities		8,457,756	11,357,823		(2,900,067)	
Total expenses		407,747,567	 424,757,449		(17,009,882)	
Revenues over (under) expenses		247,464,005	179,748,335		67,715,670	
Transfers		(215,672)	 (1,839,223)		1,623,551	
Change in net position		247,248,333	177,909,112	69,339,221		
Net Position beginning, previously reported		2,540,301,643	2,363,771,902		176,529,741	
Restatement per GASB 75 implementation (See						
Note I.E)		(10,877,151)	 		(10,877,151)	
Net position beginning, restated		2,529,424,492	2,362,392,531		167,031,961	
Net position ending	\$	2,776,672,825	\$ 2,540,301,643	\$	412,900,923	

# Table 2-C City of Portland, Oregon Summary of Changes in Net Position For Years as Stated

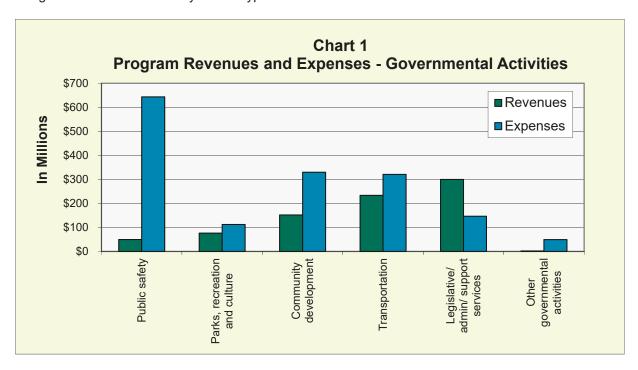
### **Total Net Position**

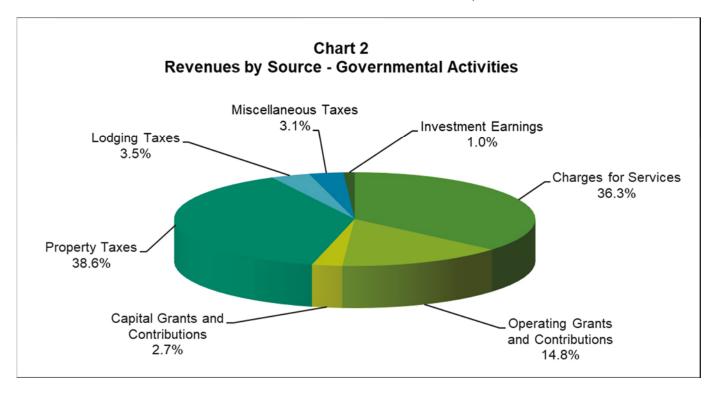
	FY 2017-18		 FY 2016-17	Change		
Revenues					_	
Program revenues:						
Charges for services	\$	1,195,662,286	\$ 1,121,762,438	\$	73,899,848	
Operating grants and contributions		223,583,230	130,202,782		93,380,448	
Capital grants and contributions		44,955,172	118,770,747		(73,815,575)	
General revenues:						
Property taxes		583,197,121	537,142,744		46,054,377	
Lodging taxes		53,180,447	50,782,865		2,397,582	
Miscellaneous taxes		46,767,750	24,080,946		22,686,804	
Investment earnings		18,463,112	24,195,846		(5,732,734)	
Total revenues		2,165,809,118	2,006,938,368		158,870,750	
Expenses						
Public safety		643,316,126	662,029,926		(18,713,800)	
Parks, recreation and culture		112,001,845	107,882,771		4,119,074	
Community development		329,573,060	290,457,585		39,115,475	
Transportation		320,566,855	319,449,307		1,117,548	
Legislative / admin / support services		146,510,653	129,284,091		17,226,562	
Interest on long-term debt		48,756,317	47,225,026		1,531,291	
Environmental services		222,123,834	247,502,426		(25,378,592)	
Water		145,764,962	145,349,096		415,866	
Hydroelectric power		11,863,295	1,446,666		10,416,629	
Parking facilities		8,307,186	8,349,521		(42,335)	
Golf		9,739,047	9,485,970		253,077	
Motor sports		1,824,639	1,556,365		268,274	
Spectator facilities		8,457,756	 11,357,823		(2,900,067)	
Total expenses		2,008,805,575	 1,981,376,573		27,429,002	
Change in net position		157,003,543	25,561,795		131,441,748	
Net Position beginning, previously reported		945,176,975	919,615,180		25,561,795	
Restatement per GASB 75 implementation (See						
Note I.E)		(54,658,727)	 		(54,658,727)	
Net position beginning, restated		890,518,248	 919,615,180		(29,096,932)	
Net position ending	\$	1,047,521,791	\$ 945,176,975	\$	102,344,816	

**Governmental activities.** Governmental activities decreased the City's *net position* by \$90,244,790, which is reflected in Table 2-A on page 25.

- Total revenues increased over the prior year, although they were still less than the total expenses for the governmental activities. Specifically, the Charges for Services, and Property Taxes line items increased over the prior year by \$26,859,719 and \$46,054,377 respectively. These revenue increases reflect the economic expansion in the region that has followed the great recession of 2008. Housing prices in the Portland area have continued to be among the fastest growing in the country, which is reflected in the increase in property taxes. Strong growth in the construction industry resulted in increased permit fees and assessments, which are included in the charges for services line item.
- Total net expenses increased over the prior year by \$44,438,884, with the most significant increase attributable to community development programs, which is partially offset by a decrease in public safety expenses. Specifically, expenses in this program saw an increase of \$39,115,475 due to affordable housing initiatives and urban renewal projects. The declaration of a city-wide housing emergency in 2015, which was extended to the fall of 2017, necessitated the creation of solutions to meet the growing need for affordable multifamily rental housing and to address the homeless crisis. The Portland Housing Bureau is expanding its role and services in response to the rapidly shifting housing landscape.

The following charts provide a visual representation of the expenses and revenues for governmental activities for FY 2017-18. Chart 1 shows expenses and program revenues generated by each program activity while Chart 2 shows all governmental revenues by source type.

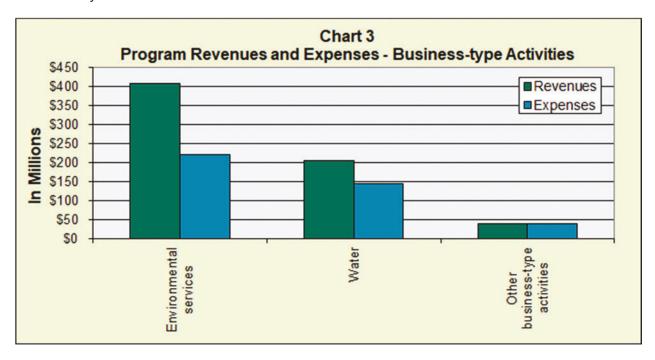




**Business-type activities.** Business-type activities increased the City's *net position* by \$247,248,333, as reflected in Table 2-B on page 26. Environmental services and water operations contributed \$183,839,298 and \$60,693,307, respectively. The remaining *net position* contributions came from other business-type activities as shown in Chart 3. Key elements of these *net position* increases are as follows:

- Charges for services are the primary revenue for business-type activities and were \$47,040,129 more than last year. Service charges and fees from water and environmental services operations accounted for \$38,071,917, or 80.9% of the increase, resulting from approved rate increases of 6.7% and 2.9%, respectively, along with increase in demand. The rate increases were necessary to fund the ongoing operations and maintenance of aging systems, comply with U.S. Environmental Protection Agency mandates and permit requirements, and fund additional debt service payments resulting from the financing of system improvements. There was also an increase in demand and system development charges due to growth.
- Expenses in business-type activities decreased from the prior year by \$17,009,882, primarily resulting from decreases in environmental services operating expenses. Specifically, interest expense decreased from the prior fiscal year in the Sewage Disposal Enterprise Fund. Discussion on the defeasance of sewer system revenue and refunding bonds can be seen on page 38.

The following graph provides a visual representation of the expenses and revenues for business-type activities for the current fiscal year.



#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

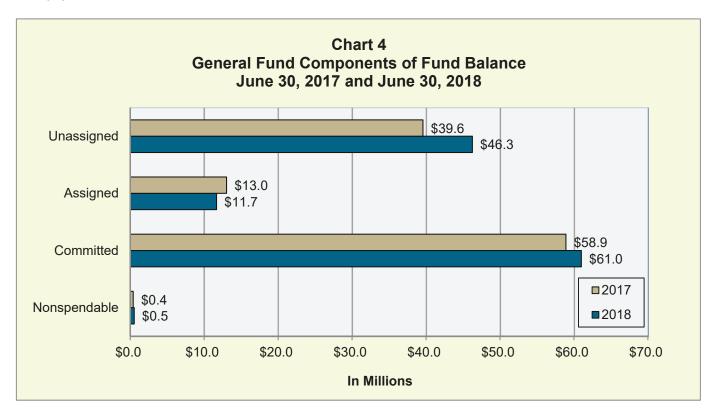
#### A. Governmental funds

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's cash flow and funding requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$821,072,663, an increase from the prior fiscal year of \$110,904,603, as a result of net activity. Of the combined ending fund balances, \$22,014,705 or 2.7% constitutes the *unassigned fund balance*, and \$101,703,943 or 12.4% constitutes assigned fund balance in the appropriate fund types as shown in the Governmental Funds Balance Sheet on page 48. The remainder of fund balance is classified as *nonspendable*, restricted, or committed. Amounts classified as restricted or committed are not available for new spending as they can only be used for their restricted or committed purpose.

The General Fund is the chief operating fund of the City. At the end of FY 2017-18, *total fund balance* was \$119,475,058, of which \$46,265,155 or 38.7% is unassigned, \$11,668,282 or 9.8% is assigned through the fiscal year budget, and \$60,999,524 or 51.1% is committed. The committed portion of General Fund balance represents the General Fund Reserve, which by policy cannot be spent except under the authority and action of the City Council. The final portion of General Fund balance, \$542,097 or 0.5% is nonspendable, as shown on page 48. As a measure of the General Fund's liquidity, it may be useful to compare fund balance to total fund expenditures. Fund balance represents 16.7% of total General Fund expenditures.

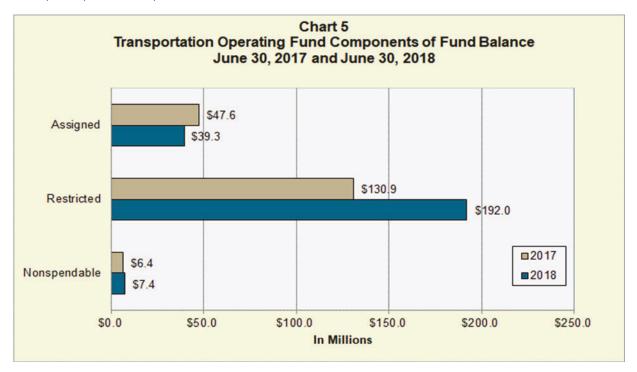
Chart 4 illustrates the changes in the components of the General Fund balance from June 30, 2017, to June 30, 2018.



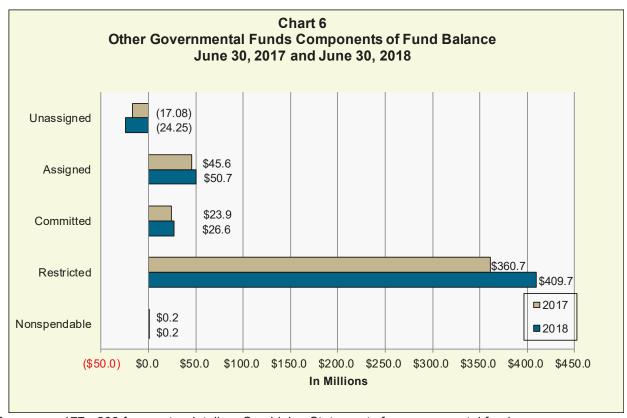
The total fund balance of the City's General Fund increased by \$7,541,197 during FY 2017-18. Both revenues and expenditures saw increases greater than \$50 million. Significant revenue increases included property taxes and licenses and fees. These revenue increases reflect continued improvement in the local economy which appears to have now fully recovered. Expenditure increases are seen in each of the General Fund functions (public safety, parks/recreation/culture, community development, and legislative/admin/support services), resulting from increases in personal services costs, including negotiated salary increases and increased costs of pensions and benefits.

The Transportation Operating Fund had a total ending fund balance of \$238,712,143 for FY 2017-18, an increase of \$53,803,269; of which \$7,371,044 is nonspendable, \$192,005,451 is restricted, and \$39,335,648 is assigned, as shown on page 48. Revenues saw a significant increase of \$27,894,952 from the prior fiscal year. Revenue increases are due to the new voter approved Gas Tax which was effective in January 2017, and is restricted to road repairs and pedestrian and bicyclist improvements. In addition, growth was seen in licenses and fees, intergovernmental revenue, and parking fees. The fund expenditures saw increases due to increased personal services cost primarily related to the increased cost of benefits and pensions, and due to the cost of running the programs and projects noted above.

Chart 5 illustrates the changes in the components of fund balance for the Transportation Operating Fund from June 30, 2017, to June 30, 2018.



Other Governmental Funds showed a significant increase in ending fund balance for FY 2017-18, \$49,560,137 or 12.0%, primarily due to increased revenues across most categories. Chart 6 illustrates the changes in the components of fund balance for Other Governmental Funds from June 30, 2017, to June 30, 2018.



See pages 177 - 203 for greater detail on Combining Statements for governmental funds.

#### **B. Proprietary funds**

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements but in more detail, as shown on pages 52 - 57.

At the end of FY 2017-18, *unrestricted net position* of the Sewage Disposal Fund and the Water Fund amounted to \$179,539,738 and \$95,065,921, respectively. The total change in *net position* from operations for the Sewage Disposal Fund and the Water Fund was \$183,839,298 and \$60,693,307, respectively.

The *unrestricted net position* for other enterprise funds totaled \$31,091,376, while the change in *net position* for other enterprise funds equaled an increase of \$1,546,568. Other factors concerning the finances of the proprietary funds have already been addressed in the discussion of the City's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Differences between the original budgeted expenditures and the final amended budget totaled an increase of approximately \$25,754,278 and can be briefly summarized as follows:

- \$10,032,756 increase in personal services. This budgetary increase resulted primarily from the City's Budget Monitoring Process (BMP) including compensation set-aside adjustments. These adjustments included increases for the Portland Police Bureau, Portland Fire & Rescue, and Portland Parks & Recreation. General Fund bureaus set aside the portion of their personal services budget associated with cost of living adjustments and health care increases. In most years, these costs are expected to be absorbed through vacancies experienced in the regular course of business. In years where bureaus are fully staffed throughout the year, they can request compensation set- aside to avoid overspending their personal services budget. Compensation set-aside increases were partially offset by a number of small adjustments spread across multiple bureaus. The major portion of this increase was recommended as part of the Spring BMP process and was due to increases in labor costs related to newly negotiated labor contracts.
- \$10,757,240 net increase in external and internal materials and services. This budgetary net increase resulted primarily from the City's BMP, which included Fall BMP encumbrance carryovers. Encumbrances reflect commitments of prior year resources. To the degree that spending did not occur in the previous year, the ending balance corresponding to the underspending is reallocated in the current year. Encumbrance carryovers include advances that have been made where the goods or services have not been delivered.
- \$2,822,245 increase in capital outlay. This budgetary increase resulted primarily from the City's Capital Set-Aside policy, which requires 50% of excess beginning fund balance to be allocated to major maintenance and infrastructure costs. The bulk of the increase was the \$2,442,073 increase to the Fire Bureaus capital outlay allocation. Specific projects included emergency apparatus, fire station roof replacement, and other deferred maintenance projects.
- \$2,142,037 increase in general operating contingencies. This overall budgetary increase is primarily the net result of various draws on the compensation set-aside amount spread across multiple bureaus, and program carryover requests for various projects that will not be encumbered or spent by the end of the fiscal year.

Actual revenues were \$26,314,185 above the final amended budget, primarily due to increased licenses and fees of \$21,237,799 and increased taxes of \$1,989,326, reflecting the better than expected state of the local economy. In addition, actual revenues received for service charges and state revenue sharing were also greater than the budget by \$2,104,558 and 2,068,596, respectively.

Actual expenditures were \$35,828,920 less than the final amended budget, primarily due to under expenditures for: materials and services of \$18,799,532, capital outlay of \$1,622,911, and general operating contingencies of \$15,196,304. These under expenditures were primarily due to:

• \$18,799,532 in under expenditures in materials and services spreads across multiple bureaus.

The Office of Management and Finance (OMF) underspent \$4,313,629 in materials and services. The primary driver of this variance was due to underspending amongst the 30 different organizational and project/programmatic structures. Another factor was underspending of Special Appropriations managed by OMF by \$1,722,826. Budgets are managed to avoid exceeding Council approved spending authority, and no single activity accounts for the majority of the unspent variance.

The Portland Police Bureau experienced underspending in materials and services in the amount of \$9,558,514, due to equipment purchases initiated but not completed before the end of the fiscal year. As requested by the bureau, the majority of these encumbrances were reappropriated in FY 2018-19 through the Fall BMP.

• \$1,622,911 in under expenditures in capital outlay, related primarily to Portland Fire and Rescue which underspent its budget by \$1,363,916. The majority of the amount was for the purchase of two fire trucks, which were ordered but not received by June 30, which is not unusual due to the length of time needed for the construction of this type of emergency apparatus. The budget will be carried forward for the FY 2018-19 budget through the Fall BMP.

Local budget law (ORS 294.100 and 294.435(4)) requires local governments to stay within the appropriations set for the fiscal year. During FY 2017-18, General Fund expenditures did not exceed budgetary estimates in any of the expenditure categories.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### A. Capital assets

The City's investment in capital assets for its governmental and business-type activities, as of June 30, 2018, amounts to \$6,639,857,538 (net of accumulated depreciation, reclassifications and transfers). This investment in capital assets includes infrastructure, construction in progress, buildings, land, improvements to land, equipment, land use rights, software, and owning rights. As seen in Table 3, the total increase in the City's investment in capital assets for the current fiscal year was \$64,367,630 or 1.0%, resulting from an increase in business-type activities which was partially offset by a decrease in governmental activities.

Major capital asset events during the current fiscal year included the following:

Governmental activities - Governmental capital assets decreased by \$39,648,551 or 1.9%. Key factors in this change were decreases to infrastructure, improvements to land, and software. Decreases in these areas were offset by an increase to construction in progress, buildings, land, equipment, and land use rights. Specific changes by asset type were a result of the following activities and projects.

- Infrastructure decreased \$86,602,482 or 9.2% due to depreciation in excess of investments in capital by the Portland Bureau of Transportation (PBOT) during the fiscal year.
- The increase in buildings of \$31,495,960 or 12.5% was primarily due to the completion and capitalization of renovations on the Ellington Apartments. The 263-unit complex was purchased and renovated to ensure affordable housing in a NE Portland neighborhood. The project was financed by the voter approved affordable housing general obligation bonds.

- Land increased by \$8,195,743 or 3.5% also due primarily to the Ellington Apartments described above.
- Land use rights increased \$6,536,048 or 13.4% due to various PBOT right of way and public easement street construction projects.
- Software decreased \$3,212,639 or 21.8% due primarily to retiring multiple obsolete software systems for Portland Fire and Rescue, and various other software that is no longer used.

*Business-type activities* - Business-type capital assets increased \$104,016,181 or 2.3%. This increase resulted from additional investments in capital assets of \$187,816,759 which were offset by depreciation of \$83,800,578. Specific changes by asset type were a result of the following activity and projects.

- An increase in infrastructure of \$25,386,512 or 0.7% mainly due to the capitalization of Bureau of Environmental Services (BES) and Portland Water Bureau (PWB) projects. For BES, this includes the SW 86<sup>th</sup> Avenue pump station, and other pump station and sewer improvements. For PWB, various water main projects were the primary infrastructure asset capitalized during the fiscal year.
- The construction in progress increase of \$87,191,012 or 32.9% was driven by BES main-line public sewer projects in various locations including the Powell Sewer Project, Woodlawn-King Sewer Project, Richmond-South Tabor, Humboldt Sewer, and other citywide projects.
- Buildings decreased \$5,663,419 or 3.1% due to depreciation and asset retirements in excess of the minor amount of building additions.
- Land decreased \$2,921,630 or 2.61% primarily due to the sale of the 14.5 acre Terminal 1 property by BES. Improvements to land also decreased due to the retirement of an improvement related to the Terminal One sale, and also due to depreciation in excess of minimal additions.
- Software increased \$923,518 or 58.2% due to software upgrades for the Cayenta utility billing system, and the PWB mobile work order application.

The following table provides a summary of comparative information regarding the City's capital assets for both FY 2017-18 and FY 2016- 17:

Table 3
City of Portland, Oregon
Capital Assets, Net of Depreciation
For Years as Stated

Asset Category		FY 2017-18		FY 2016-17		Change
		Governmental Ac	tiviti	es		
Infrastructure	\$	854,475,148	\$	941,077,630	\$	(86,602,482)
Construction in progress		363,522,156		358,954,769		4,567,387
Buildings		282,505,341		251,009,381		31,495,960
Land		241,782,972		233,587,229		8,195,743
Improvements to land		65,826,401		70,875,889		(5,049,488)
Equipment		125,771,021		121,350,101		4,420,920
Intangible assets:						
Land use rights		55,446,679		48,910,631		6,536,048
Software		11,538,502		14,751,141		(3,212,639)
Owning rights		28,953		28,953		
Total	\$	2,000,897,173	\$	2,040,545,724	\$	(39,648,551)
		Business-type Ac	tivit	ies		
In front much use					Φ	0F 206 F12
Infrastructure	\$	3,890,559,241 351,816,672	\$	3,865,172,729 264,625,660	\$	25,386,512 87,191,012
Construction in progress		179,152,227		184,815,646		(5,663,419)
Buildings Land		109,036,011		111,957,641		(2,921,630)
Improvements to land		54,058,198		57,077,783		(3,019,585)
Equipment		34,756,748		33,134,474		1,622,274
Intangible assets:		34,730,740		33,134,474		1,022,274
Land use rights		17,064,665		16,566,396		498,269
Software		2,511,215		1,587,697		923,518
Owning rights		5,388		6,158		(770)
Total	\$	4,638,960,365	\$	4,534,944,184	\$	104,016,181
rotai	Ψ	4,000,000,000	Ψ	+,00+,0++,10+	Ψ	104,010,101
		Total Net Capital	Ass	ets		
Infrastructure	\$	4,745,034,389		4,806,250,359	\$	(61,215,970)
Construction in progress		715,338,828		623,580,429		91,758,399
Buildings		461,657,568		435,825,027		25,832,541
Land		350,818,983		345,544,870		5,274,113
Improvements to land		119,884,599		127,953,672		(8,069,073)
Equipment		160,527,769		154,484,575		6,043,194
Intangible assets:						
Land use rights		72,511,344		65,477,027		7,034,317
Software		14,049,717		16,338,838		(2,289,121)
Owning rights		34,341		35,111		(770)
Total	\$	6,639,857,538	\$	6,575,489,908	\$	64,367,630

Information on the City's capital assets can be found in Note III.F. on pages 97 - 101 of this report.

#### B. Debt administration

The City holds debt in the form of lines of credit, loans, and bonds. The decreases of \$2,074,717 in bonds outstanding and \$3,206,052 in loans outstanding, were offset by an increase of \$55,397,925 to the lines of credit outstanding and, account for the net increase in debt outstanding of \$50,117,156.

The increases in the lines of credit was largely attributable to issuance of additional interim financing for urban renewal district projects, the Portland Building remodel project, and for City-backed local improvement district projects. These lines of credit will ultimately be repaid with proceeds from long-term bonds or other City resources.

The decrease in bonds outstanding is a combination of a \$48,433,927 net increase in business-type activity bonds, primarily sewer revenue bonds, and an \$50,508,644 net decrease in governmental bonds. The detail of the City's bonded debt is presented in Table 5 on page 39.

Table 4
City of Portland, Oregon
Outstanding Debt
For Years as Stated

	FY 2017-18	FY 2016-17	Change								
Governmental Activities											
Bonds	\$ 904,853,761	\$ 955,362,405	\$ (50,508,644)								
Lines of Credit	163,711,560	108,313,635	55,397,925								
Loans	12,647,396	14,473,577	(1,826,181)								
Total governmental activities	1,081,212,717	1,078,149,617	3,063,100								
	Business-type A	ctivities									
Bonds	2,446,703,344	2,398,269,417	48,433,927								
Loans	12,174,625	13,554,496	(1,379,871)								
Total business-type activities	2,458,877,969	2,411,823,913	47,054,056								
	Total Outstandin	ng Debt									
Bonds	3,351,557,105	3,353,631,822	(2,074,717)								
Lines of Credit	163,711,560	108,313,635	55,397,925								
Loans	24,822,021	28,028,073	(3,206,052)								
Total outstanding debt	\$ 3,540,090,686	\$ 3,489,973,530	\$ 50,117,156								

As of June 30, 2018, the City had total bonded debt outstanding of \$3,351,557,105. Unamortized premiums and discounts for governmental activities net to \$34,435,274, while unamortized premiums and discounts for business-type activities net to \$198,827,912.

Of the total bonded debt outstanding, \$137,330,000 is general obligation bond debt for governmental activities, secured by the full faith and credit and unlimited taxing power of the City, an increase of \$13,320,000 from FY 2016-17. This increase was due to the issuance of the General Obligation Bonds, 2018 Series A which had an original issue amount of \$23,445,000, and were issued to provide financing for parks improvements that are eligible for federally tax-exempt financing, including a portion of the rehabilitation of Pioneer Courthouse Square, improvements to playground, pools, maintenance facilities, trails and bridges, and projects designed to improve accessibility. In addition, the City issued the 2018 Series B General Obligation Bonds, which had an original issue amount of \$8,815,000. These bonds were issued to refund certain outstanding maturities of the City's General Obligation Emergency Facilities Bonds, 2008 Series A and to pay costs of issuance.

The City has \$412,612,719 of limited tax revenue bonds outstanding, a decrease of \$29,859,469 from FY 2016-17. Limited tax revenue bonds are secured by the full faith and credit of the City and have been issued for a variety of purposes, including funding pension liabilities. These bonds will be repaid from specific revenue sources and from the General Fund. In June 2018, the City issued \$7,900,000 of 2018 Series A Limited Tax Revenue bonds. Proceeds of these bonds were used to repay a loan for the Ellington Apartments projects, an affordable housing project, and to pay costs of issuance.

An additional \$357,231,200 of the City's outstanding debt consists of urban renewal bonds that are issued to fund urban renewal activities and are repaid from tax increment revenues generated from the City's various urban renewal areas. The decrease of \$34,994,400 was due to scheduled debt service payments.

As of June 30, 2018, the City's governmental activities had \$28,660,000 of outstanding limited tax improvement bonds, a decrease of \$3,925,000 from FY 2016-17. The decrease was due to scheduled and early redemption of outstanding principal.

The remainder of the City's debt is comprised of revenue bonds, totaling \$2,182,460,000, which is primarily recorded in business-type activities, an increase of \$59,948,000 over FY 2016-17. In general, revenue bonds are secured solely by specified revenue sources such as water, sewer, or gas tax revenues. On September 17, 2017, the city carried out a cash-defeasance of the 2018 maturity of the City of Portland First Lien Sewer System Revenue and Refunding Bonds, 2008 Series A. The cost of the securities was \$60,406,922. In addition, in May of 2018 the City issued \$191,930,000 of 2018 Series A Second Lien Sewer Revenue bonds. The bonds were issued to finance capital facilities and improvements to the sanitary sewer and stormwater drainage system owned and operated by the City and to pay issuance costs.

The following table provides comparative information on the City's outstanding bonded debt:

# Table 5 City of Portland, Oregon Outstanding Bonded Debt For Years as Stated

	FY 2017-18	FY 2016-17	Change								
Governmental Activities											
General Obligation Bonds	\$ 137,330,000	\$ 124,010,000	\$ 13,320,000								
Limited Tax Improvement Bonds	28,660,000	32,585,000	(3,925,000)								
Urban Renewal Bonds	357,231,200	392,225,600	(34,994,400)								
Limited Tax Revenue Bonds	339,307,288	360,410,948	(21,103,660)								
Revenue Bonds	7,890,000	9,512,000	(1,622,000)								
Unamortized premiums & discounts	34,435,273	36,618,857	(2,183,584)								
Total governmental activities	904,853,761	955,362,405	(50,508,644)								
1	Business-type Activit	ies									
Limited Tax Revenue Bonds	73,305,431	82,061,240	(8,755,809)								
Revenue Bonds	2,174,570,000	2,113,000,000	61,570,000								
Unamortized premiums & discounts	198,827,913	203,208,177	(4,380,264)								
Total business-type activities	2,446,703,344	2,398,269,417	48,433,927								
	Total Outstanding De	ebt									
General Obligation Bonds	137,330,000	124,010,000	13,320,000								
Limited Tax Improvement Bonds	28,660,000	32,585,000	(3,925,000)								
Urban Renewal Bonds	357,231,200	392,225,600	(34,994,400)								
Limited Tax Revenue Bonds	412,612,719	442,472,188	(29,859,469)								
Revenue Bonds	2,182,460,000	2,122,512,000	59,948,000								
Unamortized premiums & discounts	233,263,186	239,827,034	(6,563,848)								
Total outstanding bonded debt	\$ 3,351,557,105	\$ 3,353,631,822	\$ (2,074,717)								

Other factors impacting the City's debt management program are as follows:

• **Debt limitation.** Oregon Revised Statutes provides a limit on non-self-supporting general obligation debt of three percent of the real market value of all taxable property within the City's boundaries. Based on the City's FY 2017-18 real market value, this debt limitation is \$4,124,479,217. The amount of outstanding City debt subject to this limitation is \$137,330,000. In addition, voters have authorized an additional \$14,935,206 for parks improvement, and \$220,919,433 for affordable housing bonds. These bonds, when issued, will be subject to the three percent limitation.

• **Debt ratings.** The City's unlimited tax general obligation debt remains rated "Aaa" by Moody's Investors Service ("Moody's") and was confirmed in May 2017. Current ratings for all of the City's various types of debt are shown below.

Credit	Moody's Rating
Unlimited Tax General Obligation Bonds	Aaa
Limited Tax Revenue Bonds	Aaa
Limited Tax Improvement Bonds	Aaa
Limited Tax Pension Obligation Revenue Bonds	Aaa
Limited Tax Housing Revenue Bonds	Aaa
First Lien Water Revenue Bonds	Aaa
Second Lien Water Revenue Bonds	Aa1
First Lien Sewer Revenue Bonds (1)	Aa1
Second Lien Sewer Revenue Bonds (2)	Aa2
Gas Tax Revenue Bonds	Aa2
Oregon Convention Center Urban Renewal Bonds	Aa3
Downtown Waterfront Urban Renewal Bonds	Aa3
South Park Blocks Urban Renewal Bonds	Aa3
River District Urban Renewal Bonds	A1
North Macadam Urban Renewal Bonds	A1
Lents Town Center Urban Renewal Bonds	A1
Central Eastside Urban Renewal Bonds	A1
Interstate Corridor Urban Renewal Bonds	A1

#### Notes:

- (1) These bonds are additionally rated AA by Standard and Poor's.
- (2) These bonds are additionally rated AA- by Standard and Poor's.

Debt ratios. The City's debt ratios, as of June 30, 2018, are shown below:

	Amount	Per Capita	Percent of Real Market Valuation	Percent of Assessed Valuation
Population July 1, 2017 (1)	647,805			
2017-18 Real Market Value	\$137,482,640,578	\$212,228		
2017-18 Assessed Value (2)	\$65,686,657,350	\$101,399	47.80%	
Gross Bonded Debt (3)	\$685,041,019	\$1,057	0.50%	1.00%
Net Direct Debt (4)	\$305,955,791	\$472	0.20%	0.50%
Net Overlapping Debt	\$1,827,419,871	\$2,821	1.30%	2.80%
Net Direct and Overlapping Debt	\$2,133,375,662	\$3,293	1.60%	3.20%

- (1) Population figures provided by US Census Bureau.
- (2) Market Value reported in this table encompasses City of Portland values within Multnomah, Washington, and Clackamas Counties, including estimated urban renewal incremental real market values. Market Values reported in this table are "Measure 5 Values", which represent the real market value of properties that are not specially assessed; and the value of specially assessed properties, including farm, forestland, and exempt property, which are less than full real market value. In 2017-18, the Measure 5 Market Value represented about 83 percent of full real market value.
- (3) Includes City's outstanding general obligation bonds, limited tax revenue bonds, limited tax improvement bonds, and general fund backed lines of credit and state loans.
- (4) Includes non self-supporting limited tax revenue bonds secured by the City's General Fund as well as general obligation bonds paid from a separate, unlimited *ad valorem* tax.

Additional information on the City's long-term debt can be found in Note III.I. on pages 107 - 123 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The following economic factors currently affect the City of Portland and were considered in developing the City's budget for FY 2018-19.

- According to the U.S. Bureau of Labor Statistics, the unemployment rate for the City of Portland in June 2018 was 3.5%. This compares favorably with the State of Oregon rate of four percent and the national rate of 4.1%.
- Based on data released in July 2018, inflation rose at an annualized rate of 4.8% for the first six months
  of 2018, which was among the fastest growth in the last two decades. Higher housing, energy, and
  transportation costs helped to push inflation higher, while education and apparel costs fell slightly. The
  2018 calendar year CPI-W, which determines the cost of living increases for nearly all City employees, is
  expected to be higher than in recent years, likely larger than four percent.

- Water rates and sewer bills increased 6.7% and 2.95%, respectively, for the FY 2017-18 budget year.
   These increases were necessary to fund ongoing operation and maintenance of aging systems, comply with U.S. Environmental Protection Agency mandates and permit requirements, and fund additional debt service payments resulting from the financing of system improvements.
- The local real estate market is starting to soften measurably as home price growth and rental rates have moderated. According to the S&P-Case Schiller index, after seeing either the fastest or second fastest growth in home prices nationwide for the last two years, the rate of growth in Portland is now roughly the nationwide average of six percent. Meanwhile, rent growth has nearly completely stopped. According to Colliers, rents increased by 0.4% over the second quarter of 2017.
- After peaking at about 3.5% growth rate in the summer of 2015, year-over-year employment growth has slowed slightly to about 2.3% for the last few years. The tight labor market has limited growth as finding workers has been difficult in some industries. The proliferation of building in the area has led to a greater than 30% growth in construction employment over the last three years.
- The City has seen record revenue growth over the last several years, as local economic growth has
  exceeded both national and state averages. Nearly all broad economic measures remain in positive
  territory, although most indicators have slowed over the past year. While further growth will likely
  characterize at least the next 12 to 18 months, it will likely be at more moderate levels.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the City of Portland's Accounting Division, Bureau of Revenue and Financial Services, 1120 SW Fifth Avenue, Suite 1250, Portland, Oregon 97204.

# **Basic Financial Statements**

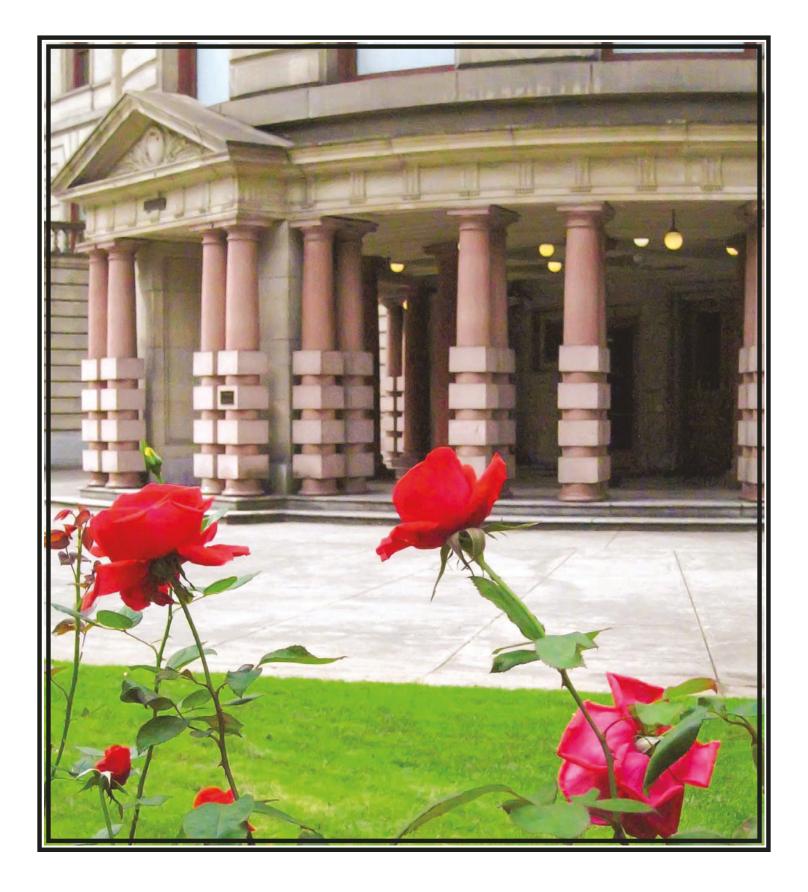


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# Government-wide Financial Statements



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Portland City Hall

## City of Portland, Oregon Statement of Net Position June 30, 2018

	Primary Government					Component Unit		
	G	overnmental		Business-type		Tatal		Prosper
ASSETS		Activities	_	Activities		Total		Portland
Current assets (unrestricted):								
Cash and investments	\$	361,874,745	\$	416,855,083	\$	778,729,828 \$	6	291,756,944
Receivables:								
Taxes		18,570,996		-		18,570,996		-
Accounts, net Assessments		61,608,314 7,045,394		89,106,796 3,214,208		150,715,110 10,259,602		25,563,420
Notes and loans, net		353,700		3,214,200		353,700		3,274,502
Advances		1,874,834		179,761		2,054,595		-
Accrued interest		2,730,849		2,726,223		5,457,072		1,219,322
Due from primary government		-		-		-		5,135,978
Due from component unit		699,621		-		699,621		-
Internal balances 1		7,593,491		17,506,509		12 707 927		-
Inventories Property held for sale		9,285,226		4,512,601 151,630		13,797,827 151,630		107,239,851
Prepaid expenses		2,338,263		2,386,887		4,725,150		-
Current assets (restricted):		_,,		_,,		.,,		
Cash and investments		-		20,622,397		20,622,397		-
Receivables:								
Taxes		23,338,269		-		23,338,269		-
Accounts, net Assessments		17,271,340 28,270,643		-		17,271,340 28,270,643		-
Notes and loans, net		6,432,131		-		6,432,131		-
Advances		3,923		_		3,923		_
Grants		7,074,101		-		7,074,101		-
Accrued interest		1,413,529		-		1,413,529		-
Due from component unit		23,114,012		-		23,114,012		-
Internal balances 1		(25,100,000)		<u>-</u>				
Total current assets		555,793,381	_	557,262,095		1,113,055,476		434,190,017
Noncurrent assets (unrestricted): Capital assets, not being depreciated or amortized:								
Land		241,782,973		109,036,011		350,818,984		16,016,870 5,704,940
Construction in progress Intangible assets		363,522,155		351,816,672		715,338,827		5,704,940
Land use rights		55,446,679		16,270,860		71,717,539		_
Owning rights		28,953		-		28,953		-
Capital assets, net of accumulated depreciation:								
Infrastructure		854,475,146		3,890,559,240		4,745,034,386		- · · · · ·
Buildings		282,505,345		179,152,227		461,657,572		34,440,976
Improvements to land Equipment		65,826,401 125,771,021		54,058,200 34,756,748		119,884,601 160,527,769		234,039
Intangible assets		123,771,021		34,730,740		100,527,709		254,059
Land use rights		-		793,805		793,805		_
Owning rights		-		5,388		5,388		-
Software		11,538,500		2,511,214		14,049,714		1,209,231
Net capital assets	:	2,000,897,173		4,638,960,365		6,639,857,538		57,606,056
Receivables:								2 000 000
Escrow account Assessments		_		4,721,670		4,721,670		3,000,000
Notes and loans, net		6,340,872		624,556		6,965,428		33,335,864
OPEB asset		1,183,453		270,733		1,454,186		18,170
Noncurrent assets (restricted):								
Cash and investments Receivables:		515,113,633		247,536,272		762,649,905		-
Assessments		34,447,123		-		34,447,123		-
Notes and loans, net Grants		61,527,339 6,147,665		-		61,527,339 6,147,665		-
Total noncurrent assets		2,625,657,258	_	4,892,113,596		7,517,770,854		93,960,090
Total assets		3,181,450,639		5,449,375,691		8,630,826,330		528,150,107
DEFERRED OUTFLOWS OF RESOURCES		, - ,,	_	, -,,		,,,		-,,
Deferred outflows - pensions		451,756,424		43,798,252		495,554,676		3,645,258
Deferred outflows - OPEB		5,963,983		1,364,353		7,328,336		68,684
Deferred charge for debt refunding  Total deferred outflows of resources		<u> </u>		81,623		81,623		<del>-</del>
Total deletted outflows of fesources		457,720,407		45,244,228		502,964,635		3,713,942

<sup>&</sup>lt;sup>1</sup> Internal balances are designated as restricted and/or unrestricted. Total internal balances are zero.

# City of Portland, Oregon Statement of Net Position, Continued June 30, 2018

		Component Unit		
	Governmental Activities	Business-type Activities	Total	Prosper Portland
LIABILITIES				
Current liabilities (payable from unrestricted assets): Accounts payable	\$ 46,424,528	\$ 15,296,017	\$ 61,720,545	\$ 8,067,477
Self insurance claims	13,314,539	160,963	13,475,502	φ 0,007,477
Compensated absences	45,254,449	9,325,841	54,580,290	110,288
Bonds payable	8,321,049	175,479,481	183,800,530	-
Notes and loans payable	1,982,752	1,393,792	3,376,544	-
Accrued interest payable	3,716,303	21,073,359	24,789,662	-
Unearned revenue	713,073	1,607,828	2,320,901	50,000
Due to primary government		-		23,813,633
Due to component unit	3,757,904	-	3,757,904	-
Landfill postclosure	36,089	59,102	95,191	770.405
Pollution remediation	-	1,210,000	1,210,000	770,135
Other liabilities Current liabilities (payable from restricted assets):	-	659,048	659,048	440,510
Current liabilities (payable from restricted assets): Accounts payable	13,698,410	20,622,397	34,320,807	
Bonds payable	80,309,765	20,022,397	80,309,765	-
Due to component unit	1,378,074	_	1,378,074	_
Unearned revenue	4,824,972	_	4,824,972	_
Other liabilities	18,001,337	-	18,001,337	-
Total current liabilities	241,733,244	246,887,828	488,621,072	33,252,043
NI	211,700,211	2 10,001,020	100,021,072	00,202,010
Noncurrent liabilities:	40 400 004	007.000	40 074 700	
Self insurance claims	18,406,861 14,581,909	867,929 147,717	19,274,790 14,729,626	488,110
Compensated absences Bonds payable	816,222,947	2,271,223,863	3,087,446,810	400,110
Notes and loans payable	174,376,204	10,780,833	185,157,037	-
Accrued interest payable	104,507,859	30,805,121	135,312,980	_
Net pension liability - FPDR	3,277,352,198	-	3,277,352,198	_
Net pension liability - PERS	362,112,977	126,705,989	488,818,966	9,878,065
Other postemployment benefits	84,896,790	15,104,282	100,001,072	336,842
Landfill postclosure	992,991	2,402,216	3,395,207	· -
Pollution remediation	275,845	1,433,000	1,708,845	43,831,654
Other liabilities	385,546	149,835	535,381	
Total noncurrent liabilities	4,854,112,127	2,459,620,785	7,313,732,912	54,534,671
Total liabilities	5,095,845,371	2,706,508,613	7,802,353,984	87,786,714
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows - pensions	265,698,113	3,967,130	269,665,243	334,234
Deferred inflows - OPEB	5,846,573	707,053	6,553,626	-
Deferred charge for debt refunding	932,023	6,764,298	7,696,321	24,442
Total deferred inflows of resources	272,476,709	11,438,481	283,915,190	358,676
NET POSITION	, ,	, ,		<u> </u>
Net investment in capital assets Restricted for:	1,761,907,611	2,458,159,760	4,220,067,371	57,606,056
Public safety	6,477,389	-	6,477,389	-
Parks, recreation and culture	2,474,757	-	2,474,757	-
Community development	221,627,147	-	221,627,147	394,726,468
Transportation	189,494,913		189,494,913	-
Debt service	116,362,484	180,000	116,542,484	-
Capital projects	122,312,962	1,051,271	123,364,233	-
Parks endowment fund:	105 647		105 617	
Nonexpendable Environmental services	185,647 320,609	-	185,647 320,609	-
Environmental services Unrestricted surplus (deficit)	(4,150,314,553)	317,281,794	(3,833,032,759)	- (8,613,865 <u>)</u>
, ,				
Total net position	\$ (1,729,151,034)	\$ 2,776,672,825	\$ 1,047,521,791	\$ 443,718,659

#### City of Portland, Oregon Statement of Activities For the Fiscal Year Ended June 30, 2018

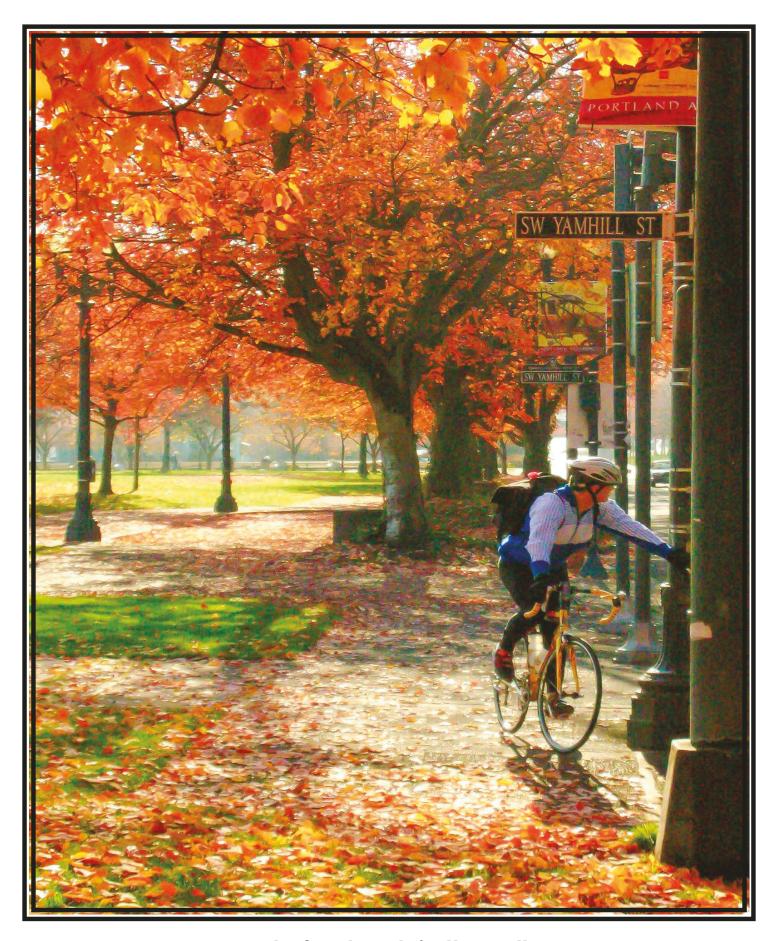
Net (Expense) Revenue and

**Program Revenues** Changes in Net Position Component **Primary Government** Unit Operating Capital Prosper Charges for Grants and Grants and Governmental Business-type Portland Contributions Services Contributions Activities Activities Expenses Total Function/Programs Primary government: Governmental activities: Public safety 643,316,126 23,684,180 67,379 (593,910,835) \$ (593,910,835) \$ \$ 25,653,732 \$ \$ Parks, recreation and culture 112,001,845 35,219,434 21,209,834 19,715,457 (35,857,120)(35,857,120)Community development 329,573,060 87,158,590 63,462,586 1,116,668 (177,835,216)(177,835,216) Transportation 320,566,855 132,575,619 81,333,838 19,615,294 (87,042,104)(87,042,104)146,510,653 Legislative / admin / support services 31,962,740 153,198,165 153,198,165 267,746,078 Environmental services 171,074 864.023 59.666 752,615 752,615 Water 145.078 115.973 (29,105)(29, 105)Parking facilities 17,000 950,056 933,056 933,056 Interest on long-term debt 48,756,317 (48,756,317)(48,756,317)223,583,230 548,353,453 40,574,464 Total governmental activities 1,601,058,008 (788,546,861 (788,546,861 Business-type activities: Environmental services 221,952,760 403,733,997 3,419,865 185.201.102 185,201,102 Water 145,619,884 203,801,745 718,451 58,900,312 58,900,312 11,863,295 Hydroelectric power 2,508,455 (9,354,840)(9,354,840)Parking facilities 8,290,186 14,547,546 6,257,360 6,257,360 Golf 9,739,047 8,925,357 (813,690) (813,690)Motor sports 1,824,639 1,836,023 11,384 11,384 242.392 3.740.346 Spectator facilities 8,457,756 11.955.710 3.740.346 4.380.708 243.941.974 243.941.974 Total business-type activities: 407.747.567 647.308.833 (544,604,887) Total primary government 2,008,805,575 1,195,662,286 223.583.230 44,955,172 (788,546,861) 243,941,974 Component unit: Prosper Portland 122,165,157 8,020,194 9,854,692 (104,290,271)General revenues: Taxes: Property 583,197,121 583,197,121 Lodging 53,180,447 53,180,447 Miscellaneous 46,767,750 46,767,750 Payments from the City 116,187,078 Investment earnings 14,941,081 3,522,031 18,463,112 3.489.261 Miscellaneous revenues 32,050,623 Transfers 215,672 (215,672)Total general revenues and transfers 698,302,071 3,306,359 701,608,430 151,726,962 Change in net position (90,244,790)247,248,333 157.003.543 47,436,691 Net position -- beginning, previously reported (1,595,124,668)2,540,301,643 945,176,975 396,258,309 Restatement per GASB 75 implementation (See Note I.E.) (43,781,576)(10,877,151)(54,658,727)23,659 Net position - beginning, restated (1.638.906.244) 2.529.424.492 890.518.248 396.281.968 Net position -- ending (1,729,151,034) 2,776,672,825 1,047,521,791 443,718,659

# **Fund Financial Statements**



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Waterfront Park in the Fall

### City of Portland, Oregon Balance Sheet Governmental Funds June 30, 2018

	G	eneral Fund	T	ransportation Operating		Other Funds		Total
ASSETS	_		_	- processing	_			
Unrestricted:								
Cash and investments	\$	98,872,008	\$	26,421,059	\$	54,266,313	\$	179,559,380
Receivables:	•	, . ,	•	, , , , , , , , , , , , , , , , , , , ,	•	. , , .	•	.,,.
Taxes		18,570,996		-		_		18,570,996
Accounts, net		34,622,036		12,532,727		2,186,417		49,341,180
Assessments		3,162		2,995,128		4,047,104		7,045,394
Notes and loans, net		339,717		125,000		6,068,755		6,533,472
Advances		1,774,834		100,000		-		1,874,834
Accrued interest		562,076		905,846		547,679		2,015,601
Due from component unit		154,686		-		544,830		699,516
Internal loans receivable		-		10,000,000		15,100,000		25,100,000
Inventories		365,483		7,086,962		-		7,452,445
Prepaid items		176,614		284,082		-		460,696
Restricted:								
Cash and investments		8,845,991		177,040,083		329,227,559		515,113,633
Receivables:								
Taxes		9,155,346		-		14,182,923		23,338,269
Accounts, net		-		15,211,118		2,060,222		17,271,340
Assessments		-		-		62,717,766		62,717,766
Notes and loans, net		-		-		67,959,470		67,959,470
Advances		-		-		3,923		3,923
Grants		-		-		13,221,766		13,221,766
Accrued interest		-		-		1,413,529		1,413,529
Due from component unit		-		-		23,114,012		23,114,012
Internal loans receivable	_	470 440 040	_	252 702 005	_	1,078,250	Ф.4	1,078,250
Total assets	Ф	173,442,949	<u>\$</u>	252,702,005	<u>Ф</u>	597,740,518	<b>Φ</b> 1	,023,885,472
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities payable from unrestricted assets:								
Accounts payable	\$	16,176,237	\$	9,439,906	\$	1,544,109	\$	27,160,252
Due to component unit		1,932,029		240 520		4 200		1,932,029
Unearned revenue		291,040		349,520		1,296		641,856
Liabilities payable from restricted assets: Accounts payable				245,750		12 452 662		12 600 412
Due to component unit		-		243,730		13,452,662 1,378,074		13,698,412 1,378,074
Due to fiduciary fund		9,155,346		-		1,370,074		9,155,346
Internal loans payable		9,100,040		_		25,100,000		25,100,000
Unearned revenue		_		_		4,824,973		4,824,973
Other accrued liabilities		8,845,991		_		-,02-,575		8,845,991
Total liabilities		36,400,643	_	10,035,176	_	46,301,114		92,736,933
Defermed inflavor of recovered		,,-	_	-,,	_	, , ,		, ,
Deferred inflows of resources: Unavailable revenue - unrestricted Unavailable revenue - restricted		17,567,248		3,954,686		3,937,393 84,616,549		25,459,327 84,616,549
Total deferred inflows of resources		17,567,248		3,954,686		88,553,942		110,075,876
Fund balances:								
Nonspendable		542,097		7,371,044		163,025		8,076,166
Restricted		342,037		192,005,451		409,694,587		601,700,038
Committed		60,999,524		.02,000,401		26,578,287		87,577,811
Assigned		11,668,282		39,335,648		50,700,013		101,703,943
Unassigned		46,265,155		-		(24,250,450)		22,014,705
•	_		_	220 740 442	_	•	_	
Total fund balances	_	119,475,058	_	238,712,143	_	462,885,462	_	821,072,663
Total liabilities, deferred inflows of resources and fund balances	\$	173,442,949	\$	252,702,005	\$	597,740,518	<u>\$ 1</u>	1,023,885,472

# City of Portland, Oregon Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2018

Fund balances - total governmental funds	\$	821,072,663
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental funds are not financial resources and, therefore, are reported only in the government-wide statements.		1,753,928,796
Other long-term assets are prepaid or are not available to pay for current period expenditures and, therefore, are deferred in the fund statements:		
Deferred items eliminated for government-wide  Unearned revenue in governmental fund statements  Deferred charge for bond refunding  Deferred outflows - pensions  Deferred outflows - OPEB  Deferred inflows - pensions  Deferred inflows - OPEB		110,075,876 (912,112) 435,926,581 5,514,221 (264,267,820) (5,613,493) 1,094,205
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		276,102,697
Noncurrent bonds payable are not due and payable in the current period and are not reported in the governmental funds.		(879,258,265)
Unfunded net pension liability for the City's Fire and Police Disability and Retirement Plan is not reported in the governmental fund financial statements because such amounts are not due and payable in the current period. (See Note IV.D., Employee retirement systems and pension plans.)		(3,277,352,198)
Unfunded net pension liability for the City's PERS pension plan.		(316,473,483)
Other long-term liabilities that are not due and payable in the current period and are not reported in the governmental funds include:		
Compensated absences Notes and loans payable Accrued interest Other postemployment benefits Landfill postclosure Pollution remediation Other liabilities Internal balances		(56,074,741) (131,815,040) (100,866,809) (79,956,882) (1,029,080) (275,845) (385,546) (7,000,000)
Internal service fund look-back adjustment to business-type activities	_	(11,584,759)

The accompanying notes are an integral part of the basic financial statements.

Total net position of governmental activities

(1,729,151,034)

# City of Portland, Oregon Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2018

	General Fund	Transportation Operating	Other Funds	Total
REVENUES				
Taxes:	<b>A</b> 007 000 004	•	<b>4.00.500.007</b>	<b>*</b> 570 407 000
Property	\$ 387,906,361 34,768,146	\$ -	\$ 188,560,907 18,412,301	\$ 576,467,268 53,180,447
Lodging Miscellaneous	34,700,140	20,886,761	25,880,989	46,767,750
Licenses and fees	223,064,189	20,000,701	54,633,988	297,699,193
Intergovernmental	35,860,138	80,085,753	87,736,903	203,682,794
Charges for services	15,122,570	19,774,523	39,036,742	73,933,835
Interagency	61,076,933	26,518,705	1,419,173	89,014,811
Parking fees Parking fines	449,408	49,051,356 6,928,776	3,542,291 136,184	53,043,055 7,064,960
Rents and reimbursements	4,892,848	873,931	6,260,544	12,027,323
Miscellaneous service charges	6,694,994	7,854,092	16,953,331	31,502,417
Assessments	2,178	2,585,161	12,645,135	15,232,474
Investment earnings	1,801,332	1,580,581	10,420,667	13,802,580
Payments in lieu of taxes	1,420,541	- 404.057		1,420,541
Miscellaneous	3,714,656	2,184,857	2,468,214	8,367,727
Total revenues	776,774,294	238,325,512	468,107,369	1,483,207,175
EXPENDITURES Current:				
Public safety	470,912,771	_	30,913,563	501,826,334
Parks, recreation and culture	92,537,178	-	7,186,131	99,723,309
Community development	59,329,122		261,750,002	321,079,124
Transportation	- 04 044 505	155,377,462	1,025,620	156,403,082
Legislative / admin / support services Environmental services	81,344,595	-	37,662,249 91,199	119,006,844 91,199
Debt service and related costs:	_	_	31,133	31,133
Principal	7,237,743	9,378,918	69,548,224	86,164,885
Interest	2,618,441	5,891,322	36,331,623	44,841,386
Debt issuance costs	-	-	324,906	324,906
Capital outlay	2,461,790	36,079,646	62,875,695	101,417,131
Total expenditures	716,441,640	206,727,348	507,709,212	1,430,878,200
Excess (deficiency) of revenues				
over (under) expenditures	60,332,654	31,598,164	(39,601,843)	52,328,975
OTHER FINANCING SOURCES (USES)				
Transfers in	1,293,264	25,789,297	132,590,832	159,673,393
Transfers out	(54,084,721)	(3,588,467)	(106,958,787)	(164,631,975)
Bonds and notes issued	-	-	51,405,961	51,405,961
Refunding bonds issued Bonds and notes premium	-	-	8,815,000 3,176,420	8,815,000 3,176,420
Loans issued	_	_	132,554	132,554
Sale of capital asset		4,275		4,275
Total other financing sources (uses)	(52,791,457)	22,205,105	89,161,980	58,575,628
Net change in fund balances	7,541,197	53,803,269	49,560,137	110,904,603
Fund balances - beginning	111,933,861	184,908,874	413,325,325	710,168,060
Fund balances - ending	\$ 119,475,058	\$ 238,712,143	\$ 462,885,462	\$ 821,072,663

#### City of Portland, Oregon

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2018

Net change in fund balances - total governmental funds	\$ 110,904,603
Amounts reported for governmental activities in the statement of activities are different because:	
The effect of capital outlays made by the governmental funds	101,417,131
Disposals of capital assets and capital contributions	13,244,563
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost is depreciated over their useful lives. Depreciation expense for governmental funds is reported in the government-wide statements. (See Note III.F., Capital assets for a breakdown of depreciation expense by function.)	(181,092,054)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	9,139,071
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is allocated to governmental and business-type activities.	10,927,984
The issuance of long-term debt provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. This is the amount by which bond proceeds exceeded principal retirement in the current period.  Some expenses reported in the statement of activities do not require the	20,613,519
use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Changes related to long-term liabilities included:	
Accrual of compensated absences  Accrual of net pension liability which is not reported as an  expenditure in governmental funds:	(4,480,963)
PERS	(31,371,116)
FPDR	(124,197,996)
Write-off of inactive projects	(7,803,344)
Internal service fund look-back adjustment to business-type activities	(1,169,160)
Accrual of environmental remediation costs	(132,681)
Accrual of other postemployment benefits which are not reported as an	(10=,001)
expenditure in governmental funds	755,653
Internal balances payable	(7,000,000)
Change in net position - governmental activities	\$ (90,244,790)

The accompanying notes are an integral part of the basic financial statements.

#### City of Portland Oregon Statement of Net Position Proprietary Funds June 30, 2018

	Bu								
	Sewage Disposal	je Disposal Water Othei				Other Funds Total			
ASSETS		_		_		_		_	Funds
Current assets (unrestricted): Cash and investments Receivables:	\$ 220,282,473	\$	152,780,512	\$	43,792,098	\$	416,855,083	\$	182,315,365
Accounts, net Assessments	56,478,394 2,873,871		30,350,197 340,337		2,278,205		89,106,796 3,214,208		12,267,134
Notes and loans, net Advances Accrued interest Due from component unit	1,653,693		119,761 882,901		60,000 189,629		179,761 2,726,223		53,700 - 715,248 105
Inventories	2,009,361		2,503,240		-		4,512,601		1,832,781
Property held for sale Prepaid expenses Internal balances	1,369,497 		151,630 1,017,390 400,000		- - -		151,630 2,386,887 400,000		1,877,567 -
Total current assets (unrestricted)	284,667,289		188,545,968		46,319,932		519,533,189		199,061,900
Current assets (restricted): Cash and investments	15,630,714		4,991,683		_		20,622,397		
Total current assets	300,298,003		193,537,651		46,319,932		540,155,586		199,061,900
Noncurrent assets (unrestricted): Capital assets, not being depreciated or amortized:			,,	_	,				,
Land Construction in progress Land use rights Capital assets, being depreciated or amortized:	77,318,085 221,278,779 12,170,970		14,557,078 124,666,357 4,095,390		17,160,848 5,871,536 4,500		109,036,011 351,816,672 16,270,860		13,249,938 75,920,948 -
Infrastructure Buildings	3,549,098,347 30,599,043		1,290,237,420 81,082,997		44,018,995 185,458,587		4,883,354,762 297,140,627		10,345,178 173,628,043
Improvements to land Equipment Land use rights	1,485,801 31,181,128 -		53,972,203 32,467,749 843,940		23,188,089 7,114,583		78,646,093 70,763,460 843,940		831,331 116,777,890 -
Owning rights Software Accumulated depreciation and	8,489,429		10,776 9,719,836		182,383		10,776 18,391,648		44,890,674
amortization	(604,879,652)		(450,129,768)		(132,305,064)	(	<u>1,187,314,484)</u>	_	(188,675,625)
Capital assets, net of accumulated depreciation and amortization	3,326,741,930		1,161,523,978		150,694,457		4,638,960,365		246,968,377
Receivables: Assessments Internal balances Notes and loans, net Net OPEB asset	4,481,699 1,457,886 - 121,681		239,971 5,141,410 - 129,271		704 624,556 19,781		4,721,670 6,600,000 624,556 270,733		- 107,400 89,248
Total noncurrent assets (unrestricted)	3,332,803,196	-	1,167,034,630	_	151,339,498		4,651,177,324		247,165,025
Noncurrent assets (restricted): Cash and investments	202,047,120		44,437,881	_	1,051,271		247,536,272		<u> </u>
Total noncurrent assets	3,534,850,316		1,211,472,511		152,390,769		4,898,713,596		247,165,025
Total assets	3,835,148,319		1,405,010,162		198,710,701		5,438,869,182		446,226,925
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - OPEB	21,274,974 613,206		19,647,400 651,459		2,875,878 99,688		43,798,252 1,364,353		15,829,843 449,762
Deferred charge for debt refundings  Total deferred outflows of	-		-	_	81,623	_	81,623	_	-
resources	21,888,180	_	20,298,859	_	3,057,189	_	45,244,228		16,279,605

#### City of Portland Oregon Statement of Net Position Proprietary Funds June 30, 2018

**Business-type Activities - Enterprise Funds** 

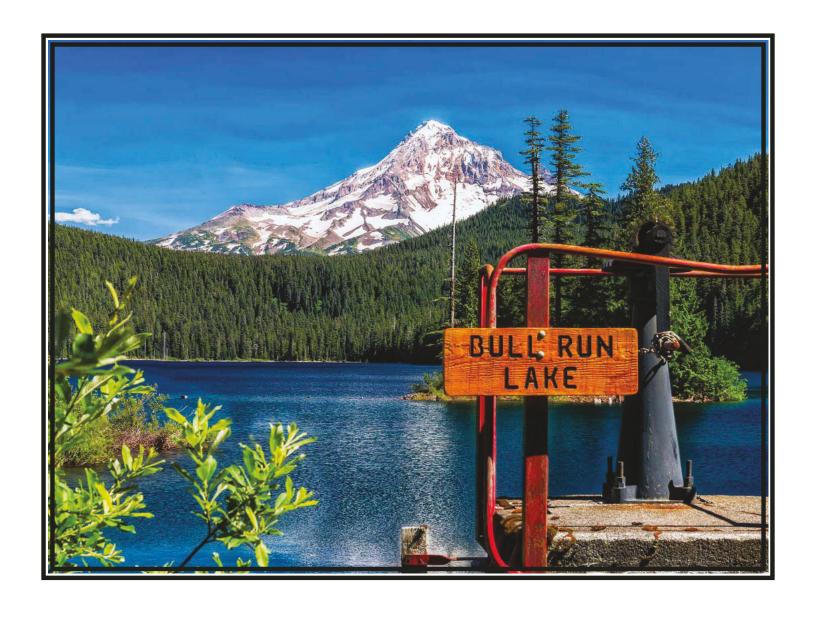
	Busii	ness-type Activities	s - Enterprise Fun	ds	
	Sewage Disposal	Water	Other Funds	Total	Governmental Activities - Internal Service Funds
LIABILITIES					
Current liabilities (payable from					
unrestricted assets):					
Accounts payable	6,650,221	6,790,333	1,855,463	15,296,017	19,264,273
Self insurance claims	35,415	125,548	-	160,963	13,314,539
Compensated absences Bonds payable	4,581,410 134,345,878	4,245,606 36,693,214	498,825 4,440,389	9,325,841 175,479,481	3,213,867 3,962,911
Notes and loans payable	1,393,792	30,093,214	4,440,309	1,393,792	3,902,911
Accrued interest payable	14,941,362	5,956,838	175,159	21,073,359	214,344
Unearned revenue	937,747	368,811	301,270	1,607,828	71,217
Due to component unit	-	-	-	- 440 500	1,825,875
Internal loans payable Landfill postclosure	59,102	-	113,500	113,500 59,102	-
Pollution remediation	50,000	143,000	1,017,000	1,210,000	-
Other liabilities	652,634	6,414		659,048	
Total current liabilities					
(unrestricted)	163,647,561	54,329,764	8,401,606	226,378,931	41,867,026
Current liabilities (payable from				_	
restricted assets):					
Accounts payable	15,630,714	4,991,683		20,622,397	
Total current liabilities	179,278,275	59,321,447	8,401,606	247,001,328	41,867,026
Noncurrent liabilities:		00,021,111	0,101,000	2 ,000 .,020	,00.,020
Self insurance claims	_	867,929	_	867,929	18,406,861
Compensated absences	72,178	67,139	8,400	147,717	547,750
Bonds payable	1,587,358,056	651,235,698	32,630,109	2,271,223,863	21,632,585
Notes and loans payable	10,780,833	-	- 004 750	10,780,833	44,543,916
Internal loans payable Accrued interest payable	- 14,389,197	14,944,742	964,750 1,471,182	964,750 30,805,121	7,143,009
Net pension liability - PERS	61,091,980	57,717,412	7,896,597	126,705,989	45,639,494
Other postemployment benefits	6,701,542	7,310,649	1,092,091	15,104,282	4,939,908
Landfill postclosure	2,402,216	-	-	2,402,216	-
Pollution remediation Other liabilities	250,000 149,835	-	1,183,000	1,433,000 149,835	-
	· · · · · · · · · · · · · · · · · · ·	722 442 500	45.040.400		440.050.500
Total noncurrent liabilities	1,683,195,837	732,143,569	45,246,129	2,460,585,535	142,853,523
Total liabilities	1,862,474,112	791,465,016	53,647,735	2,707,586,863	184,720,549
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows - pensions	1,905,480	1,827,981	233,669	3,967,130	1,430,293
Deferred charge for debt refunding	5,696,253	1,068,045	-	6,764,298	19,911
Deferred inflows - OPEB	317,784	337,608	51,661	707,053	233,080
Total deferred inflows of resources	7,919,517	3,233,634	285,330	11,438,481	1,683,284
NET POSITION					
Net investment in capital assets	1,806,923,132	535,544,450	115,692,178	2,458,159,760	185,709,270
Restricted for:					
Debt service	180,000	-	4 054 074	180,000	-
Capital projects Unrestricted	179,539,738_	95,065,921	1,051,271 31,091,376	1,051,271 305,697,035	90,393,427
Total net position	1,986,642,870	630,610,371	147,834,825	2,765,088,066	276,102,697
Adjustment to reflect the					
consolidation					
of internal service funds'					
activities related to enterprise				44 504 750	
funds				11,584,759	
Net position of business-type				A 0 770 070 007	
activities				\$ 2,776,672,825	

The accompanying notes are an integral part of the basic financial statements.

# City of Portland, Oregon Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended June 30, 2018

	Busine				
	Sewage Disposal	Water	Other Funds	Total	Governmental Activities- Internal Service Funds
Operating revenues: Service charges and fees Service charges and fees provided internally Licenses and permits	\$ 386,034,051 1,782,503 2,166,745	\$ 193,790,787 3,990,320	\$ 16,340,067 1,591,348 2,986,707	\$ 596,164,905 7,364,171 5,153,452	\$ 20,871,335 257,485,868 50
Rents and reimbursements Concessions Parking fees	189,308	-	11,028,773 2,017,859 15,049,034	11,218,081 2,017,859 15,049,034	1,783,583 - -
Power sales Miscellaneous	366,919	479,228	2,397,655 155,158	2,397,655 1,001,305	2,915,866
Total operating revenues	390,539,526	198,260,335	51,566,601	640,366,462	283,056,702
Operating expenses: Salaries and wages	61,812,417	49,037,424	8,805,112	119,654,953	54,576,725
Operating supplies	4,339,605	4,286,313	716,405	9,342,323	12,277,096
Professional services	3,886,296	3,748,009	4,631,677	12,265,982	43,959,538
Materials and services provided internally	28,923,825	19,156,911	8,102,024	56,182,760	24,193,484
Utilities Claims	6,006,085	1,936,107	968,949	8,911,141 -	3,076,327 75,313,452
Utility license fees	16,884,548	7,349,454	226,035	24,460,037	22,351
Miscellaneous	6,170,070	7,823,667	19,621,566	33,615,303	48,874,952
Depreciation and amortization	47,889,962	30,519,028	5,391,590	83,800,580	13,935,026
Total operating expenses	175,912,808	123,856,913	48,463,358	348,233,079	276,228,951
Operating income (loss)	214,626,718	74,403,422	3,103,243	292,133,383	6,827,751
Nonoperating revenues (expenses): Investment earnings (losses) Interest expense	1,197,068 (39,651,443)	2,035,994 (22,425,581)	288,969 (1,535,470)	3,522,031 (63,612,494)	
Debt issuance costs Gains (losses) on sale of capital assets	(629,891) 3,816,807	- (552,117)	- (418,194)	(629,891) 2,846,496	(2,055) (322,263)
Miscellaneous	1,457,152	6,196,022	704	7,653,878	(322,203)
Total nonoperating revenues (expenses)	(33,810,307)	(14,745,682)	(1,663,991)	(50,219,980)	(1,079,320)
Income before contributions and transfers	180,816,411	59,657,740	1,439,252	241,913,403	5,748,431
Transfers in	203,847	1,040,246	250,000	1,494,093	5,769,557
Transfers out Capital contributions	(600,825) 3,419,865	(729,163) 724,484	(385,076) 242,392	(1,715,064) 4,386,741	(590,004)
Change in net position	183,839,298	60,693,307	1,546,568	246,079,173	10,927,984
Total net position - beginning Restatement per GASB 75 implementation	1,807,692,726	575,111,213	147,082,105		268,760,709
(See Note I.E.)	(4,889,154)	(5,194,149)	(793,848)		(3,585,996)
Total net position - beginning, restated	1,802,803,572	569,917,064	146,288,257		265,174,713
Total net position - ending	\$1,986,642,870	\$ 630,610,371	\$147,834,825		\$ 276,102,697
Adjustment to reflect the consolidation of internal service funds' activities related to enterprise funds				1,169,160	
Change in net position of business-type activities				\$ 247,248,333	:

The accompanying notes are an integral part of the basic financial statements.



#### City of Portland, Oregon Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2018

	_	Business				
		Sewage Disposal	Water	Other Funds		Governmental Activities- Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from customers and users  Receipts for interfund services provided  Payments to suppliers  Payments to employees  Payments for interfund services used	\$		3 190,383,406 \$ 3,990,320 (23,482,352) (42,669,125) (19,156,912)			
Other receipts (payments)	_		657,783		657,783	(9,627)
Net cash provided by (used for) operating activities	_	261,979,232	109,723,120	10,511,410	382,213,762	35,518,713
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in Transfers out Proceeds from internal loans Payments for internal loans	_	203,847 (600,825) - -	1,040,246 (729,163) - -	250,000 (385,076) 335,000 (56,750)	1,494,093 (1,715,064) 335,000 (56,750)	5,769,557 (590,004) - -
Net cash provided by (used for) noncapital financing activities	_	(396,978)	311,083	143,174	57,279	5,179,553
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Proceeds from sale of bonds and notes Premium on bonds and notes issued Proceeds from sale of capital assets Acquisition of capital assets Principal paid on bonds and notes Interest paid on bonds and notes Payments for bond issuance costs	_	191,930,000 21,636,279 10,665,852 (110,071,279) (106,001,539) (61,888,783) (629,891)	670,411 (76,257,097) (30,868,832) (25,864,956)	3,488 (5,602,709) (3,625,308) (1,458,385)	191,930,000 21,636,279 11,339,751 (191,931,085) (140,495,679) (89,212,124) (629,891)	26,635,290 1,635,825 (50,478,261) (5,574,309) (1,481,520) (2,055)
Net cash provided by (used for) capital related financing activities		(54,359,361)	(132,320,474)	(10,682,914)	(197,362,749)	(29,265,030)
CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings (losses) Property for resale Net cash provided by (used for) investing activities	_	401,288	1,866,461 (151,630) 1,714,831	243,901 - 243,901	2,511,650 (151,630) 2,360,020	896,380 896,380
Net increase (decrease) in cash and cash equivalents		207,624,181	(20,571,440)	215,571	187,268,312	12,329,616
Cash and cash equivalents, July 1, 2017	_	230,336,126	222,781,516	44,627,798	497,745,440	169,985,749
Cash and cash equivalents, June 30, 2018	\$	437,960,307	202,210,076	\$ 44,843,369 \$	685,013,752	\$ 182,315,365
Reconciliation of cash and cash equivalents to the Statement of Net Position:					440.0======	
Unrestricted cash and cash equivalents Restricted cash and cash equivalents	\$	220,282,473 \$ 217,677,834	5 152,780,512 \$ 49,429,564	3 43,792,098 \$ 1,051,271	416,855,083 268,158,669	\$ 182,315,365 -
Total cash and cash equivalents	\$	437,960,307	202,210,076	44,843,369 \$	685,013,752	\$ 182,315,365

#### City of Portland, Oregon Statement of Cash Flows, Continued Proprietary Funds For the Fiscal Year Ended June 30, 2018

		Business-t				
		Sewage Disposal	Water	Other Funds	Total	Governmental Activities- Internal Service Funds
Reconciliation of operating income to net						
cash provided by (used for) operating activities	s:					
Operating income	\$	214,626,718 \$	74,403,422 \$	3.103.243 \$	292,133,383	\$ 6,827,751
Adjustments to reconcile operating income to	·			, , ,	, ,	, ,
net cash provided by (used for) operating activities:						
Depreciation and amortization of capital assets		47,889,962	30,519,028	5,391,590	83,800,580	13,935,026
Provision for uncollectible accounts		1,080,219	624,974	-	1,705,193	-
Nonoperating revenue		7,075	654,612	-	661,687	-
Change in assets and liabilities:						
Accounts and advances receivable		(4,999,457)	(4,676,704)	(164,066)	(9,840,227)	' ' '
Due from / to other funds		-	-	-	-	15,707
Due (from) / to component unit		-	-	-	-	(38,301)
Inventories		(110,742)	(273,716)	-	(384,458)	
Prepaid expenses		(1,369,497)	(1,017,390)		(2,386,887)	
Accounts payable		1,666,740	3,053,074	341,005	5,060,819	7,563,857
Self insurance claims		21,537	(68,769)	-	(47,232)	
Compensated absences		576,563	339,985	27,327	943,875	520,712
Unearned revenue		37,994	39,021	(19,043)	57,972	
Net pension liability - PERS		(7,836,114)	(7,522,656)	(894,317)	(16,253,087)	
Other postemployment benefits		5,209,747	5,534,740	845,963	11,590,450	3,821,138
Landfill postclosure		(3,611,124)	(22.000)	4 400 000	(3,611,124)	-
Pollution remediation		(522,500)	(32,000)	1,100,000	545,500	-
Other liabilities		635,939	- 13,526,597	(13,148)	622,791	10 727 707
Deferred outflows - pensions Deferred outflows - OPEB		13,728,558	, ,	1,619,643	28,874,798	10,737,707
Deferred outliows - OPEB  Deferred inflows - pensions		(613,206) 132,190	(651,459) 126,902	(99,688) 15,088	(1,364,353) 274,180	) (449,762) 102,986
Deferred inflows - Pensions  Deferred inflows - OPEB		317,784	337,608	51,661	707,053	233,080
Restatement per GASB 75 implementation (See Note		317,704	337,000	31,001	707,033	233,000
I.E.)		(4,889,154)	(5,194,149)	(793,848)	(10,877,151)	(3,585,996)
Net cash provided by (used for) operating	_	(4,000,104)	(0,104,140)	(100,040)	(10,011,101)	(0,000,000)
, , , , , ,						
activities	\$	261,979,232 \$	109,723,120 \$	10,511,410 \$	382,213,762	\$ 35,518,713
Noncash information						
Capital contribution	\$	3,419,865 \$	724,484 \$	242,392 \$	4,386,741	\$ -
Increase (decrease) in fair value of investments (classified as cash equivalents)		(3,143,237)	(1,208,087)	(246,864)	(4,598,188)	(1,090,090)

The accompanying notes are an integral part of the basic financial statements.

#### City of Portland, Oregon Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018

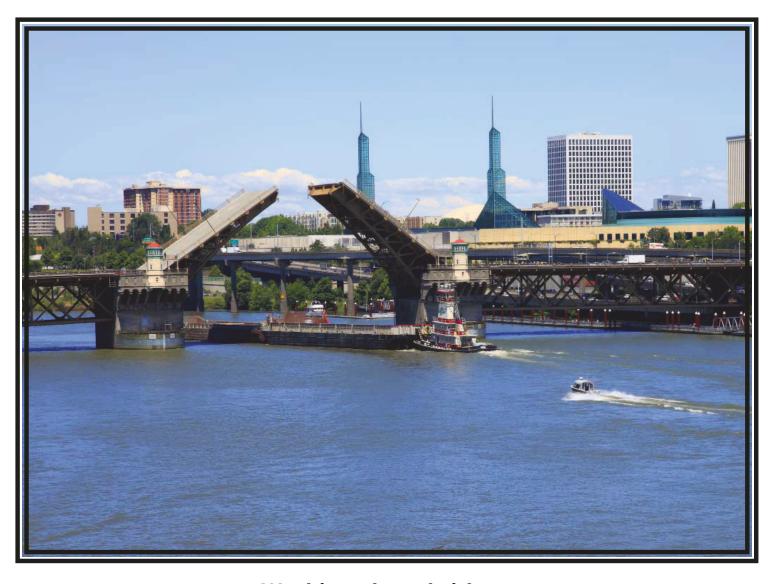
	Pension Trust	Agency
ASSETS		
Current assets:	Φ 44.000.570	Φ 00 007 500
Cash and investments <sup>1</sup> Receivables:	\$ 11,398,570	\$ 82,827,536
Accounts, net	5,415	2,471,983
Advances	-	2,034,994
Pension recovery	103,034	-
Accrued interest	286,729	73,150
Due from other funds Prepaid expense	9,155,346 720	-
Frepaid expense	120	
Total current assets	20,949,814	87,407,663
Noncurrent assets:		
Capital assets:	4.004	
Construction in progress Intangible assets:	1,694	-
Software	884,249	12,000
Accumulated depreciation and amortization	(426,280)	(7,200)
Net capital assets	459,663	4,800
Net OPEB asset  Total noncurrent assets	3,680 463,343	4,800
Total Horiculterit assets	403,343	4,000
Total assets	21,413,157	87,412,463
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows - pensions	631,079	_
Deferred outflow - OPEB	18,547	
Total deferred outflows of resources	649,626	
LIABILITIES		
Accounts payable	751,484	19,091,294
Salaries and withholding taxes	-	30,681,633
Compensated absences	874,169	-
Due to other governments Bonds payable	279,005	14,862,214
Accrued interest payable	225,487	- -
Net pension liability - PERS	1,834,325	-
Other postemployment benefits	196,879	-
Other liabilities	<u> </u>	22,777,322
Total liabilities	4,161,349	87,412,463
DEFENDED INC. OF DECOUDOES		
DEFERRED INFLOWS OF RESOURCES Deferred inflows - pensions	55,006	
Deferred inflows - Pensions  Deferred inflows - OPEB	9,612	-
Total deferred inflows of resources	64,618	
	·	
NET POSITION		
Net position restricted for pensions	17,836,816	
Total net position	\$ 17.836.816	\$
τοται πετ μοσιτίοι τ	\$ 17,836,816	Ψ -

<sup>&</sup>lt;sup>1</sup> The City's pension plan is unfunded and has only a portion of the City's internal investment pool.

The accompanying notes are an integral part of the basic financial statements.

#### City of Portland, Oregon Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2018

	P	ension Trust
ADDITIONS Contributions:	\$	144 171 102
Employer Other	<u> </u>	144,171,103 1,783,054
Total contributions		145,954,157
Investment earnings		869,881
Total additions		146,824,038
<b>DEDUCTIONS</b> Benefits and refunds paid to plan members and beneficiaries Administrative expenses		139,537,062 3,453,210
Total deductions		142,990,272
Change in net position		3,833,766
Net position - beginning, previously reported Restatement per GASB 75 implementation (See Note I.E.)		14,150,926 (147,876)
Net position - beginning		14,003,050
Net position - ending	\$	17,836,816



Working draw bridge

### Notes to the Financial Statements



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#### I. Summary of significant accounting policies:

#### A. Reporting entity:

The territory of Oregon incorporated the City of Portland (City) in 1851, eight years prior to the year Oregon was granted statehood in 1859. The State of Oregon granted a new charter to the City of Portland in 1903. Voters approved an extensive revision to the City Charter, which established a commission form of government in 1913. The City Council, composed of an elected mayor and four commissioners, forms the legislative branch of the City government. The commissioners and mayor manage City bureaus.

The accompanying financial statements present the financial condition of the government and its component units, entities for which the government is considered to be financially accountable. Criteria that indicates financial accountability includes, but is not limited to, the following:

- Appointment by the City of a majority of voting members of the governing body of an organization with the
  ability to impose its will on the daily operations of an organization, such as: power to remove appointed
  members at will; to modify or approve budgets, rates or fees; to make other substantive decisions; or
- Provision by the organization of specific financial benefits to the City; imposition by an organization of specific financial burdens on the City, such as assumption of deficits or provision of support; or
- Fiscal dependency of the organization on the City, such as: lack of authority to determine a budget, approve rates, or issue its own bonded debt without City approval.

Blended component units, although legally separate entities, are part of the government's operations. Their sole purpose is to provide services entirely to or exclusively for the City or the City Council as the governing body. A discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City, its governing body is not substantially the same as the City's governing body, and it does not provide services entirely or exclusively to the City government.

#### Blended component unit - Fire and Police Disability and Retirement Fund

The Fire and Police Disability and Retirement (FPDR) Fund was established by adoption of Chapter 5 of the City Charter by voters in a general election held on November 2, 1948. Ten subsequent amendments have been passed by voters. The most recent changes were passed November 6, 2012. The FPDR Fund provides for the benefit of the sworn employees of Portland Fire and Rescue, the sworn employees of the Bureau of Police, of the City of Portland, and for the benefit of the surviving spouses and dependent minor children of deceased sworn employees (Section 5-101).

The FPDR Fund's Board of Trustees also administers a reserve fund authorized under a provision of Chapter 5 (Section 5-104) of the Charter of the City of Portland. The reserve fund provides for advances to the FPDR Fund in the event the latter is depleted to the extent it cannot meet its obligations. Under provisions of the City Charter, the reserve fund maximum is established at \$750,000 (Section 5-103). The FPDR Fund and reserve fund are reported as pension trust funds, fiduciary fund type.

Complete financial statements may be obtained from the administrative office at: Fire and Police Disability and Retirement Fund Board, 1800 SW First Ave., Suite 450, Portland, Oregon 97201, e-mail: FPDR@PortlandOregon.gov, URL: <a href="http://www.portlandoregon.gov/fpdr/">http://www.portlandoregon.gov/fpdr/</a> or by telephone: (503) 823-6823.

#### Discretely presented component unit - Prosper Portland

On May 11, 2017, The Portland Development Commission adopted a new name, and will be doing business as Prosper Portland. Prosper Portland is organized under Chapter 15 of the Charter for the City of Portland, Oregon and is the City's urban renewal and redevelopment agency. The Department of Development and Civic Promotion has been administered by Prosper Portland since May 16, 1958. Prosper Portland's principal activities are business retention, employment creation, real estate acquisition to remove or prevent blight, construction improvements, and rehabilitation/restoration lending.

#### I. Summary of significant accounting policies continued:

#### A. Reporting entity continued:

Prosper Portland is governed by a five-member volunteer Commission, appointed by the City's Mayor and approved by the City Council to serve three year terms. Prosper Portland's governing board is substantially different than the City's board of commissioners, which prevents the City from imposing its will on Prosper Portland. Prosper Portland does not have a financial burden or benefit relationship with the City. Based upon criteria established by Governmental Accounting Standards Board (GASB) Statement No. 61, Prosper Portland is reported as a discretely presented component unit.

As a discretely presented component unit, the assets, liabilities, revenue and expenses related to Prosper Portland are included in the component unit column of the City's government-wide financial statements. Excerpts of Prosper Portland's notes to the basic financial statements are included if significant. Unless noted otherwise in this report, accounting policies of the component unit are consistent with those described for the primary government. The City is financially accountable for operations of Prosper Portland through budgetary authority and fiscal management. Prosper Portland prepares a separate Comprehensive Annual Financial Report (CAFR), and it may be obtained from their administrative offices at 222 NW Fifth Ave., Portland, Oregon 97209-3859, URL http://ProsperPortland.us/resource-library/ or by telephone: (503) 823-3200.

#### B. Government-wide and fund financial statements:

The government-wide financial statements, which include the statement of net position and the statement of activities, report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or business-type segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Segments are identified as individual enterprise funds. Segment information for the major funds, Sewage Disposal and Water, is provided in separate columns in the Statement of Net Position Proprietary Funds. Segment information for nonmajor enterprise funds is provided in the Combining Statement of Net Position and the Combining Statement of Revenues, Expenses and Changes in Net Position.

Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items, not properly included among program revenues, are reported instead as general revenues.

#### C. Measurement focus, basis of accounting, and financial statement presentation:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds have no measurement focus, but do employ the accrual basis of accounting for purposes of asset and liability recognition. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### I. Summary of significant accounting policies continued:

#### C. Measurement focus, basis of accounting, and financial statement presentation continued:

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days following the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred.

Significant revenues, measurable and available for the fiscal year ended June 30, 2018, under the modified accrual basis of accounting were as follows:

- Federal and state grants (to the extent that revenues are earned as eligible expenditures are incurred)
- State, county, and local shared revenues of business license taxes, liquor taxes, and other taxes
- Interagency agreement revenues for personal services and materials and services between funds
- Property taxes collected within 60 days following year-end

Expenditures generally are recorded when a liability is incurred. Exceptions are:

- Claims and judgments
- Interfund transactions for services which are recorded on the accrual basis
- Interest expenditures on general long-term debt which are recorded when due
- Earned but unpaid vacations which are recorded as expenditures to the extent they are expected to be liquidated with expendable, available financial resources
- Pollution remediation
- Postemployment benefits
- Pension liabilities
- Landfill closure costs

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. This fund accounts for all financial transactions of the general government, except those required to be accounted for in another fund.

The *Transportation Operating Fund* accounts for activities associated with the City's transportation system. The resources available to this fund that are neither restricted nor committed are a combination of parking revenue and license and permit fees. Other resources include: state gas tax, system development charges, and agreements with other governments that are restricted for the purpose of transportation infrastructure and maintenance. A significant amount of the resources available to this fund are restricted.

The City reports the following major proprietary funds:

The Sewage Disposal Fund accounts for the activities associated with waste water collection and treatment.

The Water Fund accounts for activities associated with the water distribution system.

#### I. Summary of significant accounting policies continued:

#### C. Measurement focus, basis of accounting, and financial statement presentation continued:

Additionally, the City reports the following fund types:

Special revenue funds are primarily operating funds that account for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

Debt service funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest on long-term debt of governmental funds.

Capital projects funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital-related outflows financed by proprietary funds are included within those funds. The principal sources of revenues are proceeds from bonded debt, assessments, system development charges, local cost sharing, and other service charges.

The *permanent fund* accounts for and reports resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs for the benefit of the City and its citizenry.

*Enterprise funds* account for the operations of predominantly self-supporting activities rendering services to the public on a user charge basis.

*Internal service funds* account for goods and services provided by one City bureau to another City bureau, or to other governments on a cost reimbursement basis. The internal service funds account for the activities of health insurance for employees, facilities, fleet, printing and distribution, liability insurance, workers' compensation insurance, technology services, and support services for the City's financial system.

Pension trust fund accounts for activities of the Fire and Police Disability and Retirement pension and benefits for members of the Fire and Police Bureaus, their widows and surviving children.

Agency funds account for resources received and held by the City in a custodial capacity on behalf of other organizations. The City maintains two types of agency funds, trustee and clearing. Trustee funds are used to account for resources collected on behalf of other governments or organizations. Clearing funds are used to account for amounts previously expensed to operating funds and transferred to the clearing funds until paid.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between enterprise and various other City functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Indirect expenses include general government, support services, and administration costs. These indirect expenses are based on a full-cost allocation approach, thereby spreading indirect expenses among functions with the objective of applying all expenses. This allocation is performed through the General Fund and is included in direct program expenses for the various functional activities within individual funds.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Taxes and other items, not included as program revenues, are reported as general revenues.

#### I. Summary of significant accounting policies continued:

#### C. Measurement focus, basis of accounting, and financial statement presentation continued:

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing goods or services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for services such as water and sewer.

The principal operating revenues of the City's internal service funds are printing fees, telecommunication charges, vehicle use and maintenance fees, insurance fees, facility rents, and information system support charges primarily to other City funds.

Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Service charges and fees provided internally (revenues) and services and materials provided internally (expenses) by internal service funds have been segregated from the service charges and fees (revenues) and professional services (expenses) to more clearly illustrate internal verses external of proprietary funds.

The Parks Endowment Fund, the City's only permanent fund, accounts for gifts, donations, and endowments of a permanent nature. The principal is invested and interest earnings are available to support Parks and Recreation programs and activities. Any income not used under the terms and conditions of the original donation shall increase the trust reserve.

#### Specific fund changes

During the fiscal year ended June 30, 2018, one new fund was established. The fund:

#### Special Revenue Funds:

Public Election

#### Enterprise fund:

The Golf program's outstanding revenue bond debt was paid in the fiscal year ended June 30, 2012. This fund is temporarily inactive; it is anticipated that the program will continue in the future. There were no payments made from the Golf Revenue Bond Redemption Fund in the fiscal year ended June 30, 2018.

#### D. Assets, liabilities, and net position or equity:

#### 1. Cash and investments

The City maintains a cash and investment pool that is available for use by all funds including its component units. Cash and investments are presented on the balance sheet in the basic financial statements at fair value.

All investment pool cash purchases and sales are part of the City's cash management activity and are considered as cash and cash equivalents. Activities undertaken by the pool, on behalf of the proprietary funds, are not part of operating, capital, investing, or financing activities of the proprietary funds. Details of these transactions are not reported in the statements of cash flows. In general, interest earned from pooled investments is allocated to each fund based on the average earnings rate and daily cash balance of each fund.

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

Oregon Revised Statutes (ORS) 294, authorizes the City and component units to invest primarily in general obligations of the United States (U.S.) Government and its agencies and instrumentalities, of the U.S. or enterprises sponsored by the U.S. Government and obligations whose payment is guaranteed by the U.S., agencies and instrumentalities of the U.S. or enterprises sponsored by the U.S. Government, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, high-grade commercial paper, and the State Treasurer's Local Government Investment Pool (LGIP).

#### 2. Receivables

Uncollected property taxes in governmental funds are shown on the balance sheet as receivables. Property is valued annually, as of January 1. Taxes are assessed and become property liens on July 1, annually. Property tax statements are mailed no later than October 25, and taxes are due in three installments on November 15, February 15, and May 15. Discounts, less than or equal to three percent, are offered to those paying early. Taxes outstanding on May 16 are considered delinquent. Property tax receivables are deemed to be substantially collectible or recoverable through foreclosure. Accordingly, no allowance for doubtful tax accounts is deemed necessary. All other receivables are shown net of an allowance for uncollectables.

Proprietary fund receivables are recorded as revenue when earned, including services earned but not billed. The receivables of proprietary funds include billing for residential and commercial customers utilizing the City's water, sewer, and storm water management services. These receivables are reported net of an allowance for doubtful accounts. The allowance for doubtful accounts is based on management's assessment of the collectability of specific customer accounts, the aging of the accounts receivable, historical experience, and other currently available evidence.

Local Improvement District (LID) project expenditures are recognized as accounts receivable when incurred. Upon completion of LID projects, City Council assesses a lien upon the benefited properties at which point accounts receivable are reclassified as assessments receivable.

Contracts and mortgages receivable consist primarily of loans for restoration and rehabilitation of property within the City. Federal and state grants, shared revenues, and interest are recorded as revenue when earned and are included in accounts and grants receivable.

Loans receivable are recorded when the borrower has signed a promissory note, and disbursements are made in accordance with the loan agreement. Through fiscal year ended June 30, 2018, the City maintained a valuation allowance for loans receivable that was comprised of an allowance for risk.

#### 3. Inventories and property held for sale

Inventories are materials and supplies that are stated at average cost. For both governmental and proprietary fund financial statements, inventories are expensed when consumed or used in operations. Inventories are expensed when purchased in the budgetary statements and schedules.

Land and related buildings and improvements acquired for the purpose of redevelopment and sale are recognized as assets and stated at the lower of cost (including costs of appraisal, demolition, and relocation) or net realizable value and are offset by a non-spendable or restricted fund balance depending on the fund classification. Upon final disposition or a decline in the value of the property, gain or loss is charged or credited to operations.

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

#### 4. Prepaid items and advances

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items or advances in both the government-wide and fund financial statements using the consumption method. Payments which are classified as prepaid are primarily items that are being amortized such as prepaid insurance and rent. Payments made to small non-profits and businesses, which need payments in advance due to their lack of working capital, are classified as advances.

#### 5. <u>Capital assets</u>

The City classifies assets with an estimated useful life in excess of one year as capital assets. Capital assets, which include land, construction in progress, buildings and building improvements, improvements to land, leasehold improvements, equipment, infrastructure, capital leases, and intangible assets (land use rights, owning rights, and software), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

All land, buildings, permanent land use rights, and permanent owning rights are capital assets with no minimum cost threshold. Infrastructure, land improvements, and internally-generated software are capitalized with total costs of \$10,000 or more. Equipment, term land use rights, term owning rights, and other computer software (not internally-generated) with a cost of \$5,000 or greater are capitalized. Dollar thresholds for capital lease assets are the same amount as the purchased capital asset counterpart.

Land use rights include: easements, rights of way, water, timber, air, and mineral rights that grant the City the ability to use, obtain, harvest, mine, or otherwise use resources on land not owned by the City. Owning rights include: trademarks, copyrights, and patents.

Capital assets, including intangibles, are recorded at historical cost or estimated historical cost when actual cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value. The cost of normal maintenance and repairs that do not add value to the asset or materially extend asset lives are not capitalized. Management evaluates capital assets for impairment and retirement biannually, or as circumstances warrant.

Upon disposal of capital assets, historical cost or estimated historical cost is removed. Proceeds from sales are generally recorded as revenue in the fund that originally acquired the assets.

Depreciation and amortization of capital assets are computed on the straight-line method over their estimated useful lives. Depreciation and amortization are not taken during the year of acquisition. Beginning in fiscal year 2008-09, salvage values are no longer used except for vehicles.

The estimated useful lives of capital assets are:

- Infrastructure 20 to 100 years
- Improvements to land 20 to 50 years
- Buildings & building improvements 10 to 50 years
- Equipment 3 to 20 years
- Term land use rights depends on conditions of contract
- Term owning rights depends on conditions of contract
- Computer software internally generated 7 to 17 years

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

Computer software – other software – 1 to 10 years

Works of art and historical treasures held as a collection are not capitalized as long as:

- a. Collections are held for public exhibit rather than financial gain;
- b. Such items are protected, unencumbered, cared for, and preserved; and
- c. Proceeds from any sales are used by the City to acquire other works of art and historical treasures.

Such items are owned by the City but protected and maintained by the Regional Arts and Culture Council, a nonprofit corporation. The City's collection consists of many items acquired over a long period of time.

#### 6. Capitalized interest

Interest costs of tax-exempt borrowing, less interest earned on investments acquired with these proceeds, are capitalized in enterprise funds from the date of borrowing, after the date of actual expenditure, until the constructed assets are ready for their intended use.

#### 7. Restricted amounts

Certain assets are classified as restricted assets because their use is limited by parties external to the City. Parties external to the City include citizens, creditors, grantors, public interest groups, other governments, and the courts. Restrictions may also be imposed by laws through constitutional provisions or legally enforceable enabling legislation. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources, as they are needed.

#### 8. Accounts payable

Accounts payable to vendors and contractors include general accounts payable, retainage payable, deposits payable, and other accrued contingent liabilities not included in short-term or long-term liabilities.

#### 9. Compensated absences

City employees accumulate earned but unused vacation and sick leave benefits in accordance with applicable bargaining agreements. Vacation leave is recorded in government-wide, proprietary, and fiduciary fund financial statements when earned by employees. Employees may not accumulate more than the vacation earned in a two-year period without the approval from City Council. Compensated absences are reported in governmental funds only if they have matured. Collective bargaining agreements for Fire and Police Bureau employees require payment for accrued sick leave upon retirement. Sick leave for these employees is accrued when earned. Sick leave for other City employees does not vest and is expended in all funds when leave is taken. All compensated absences are paid by the individual funds as they become due.

#### 10. <u>Long-term obligations</u>

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental and business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when bonds are issued.

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

In the governmental fund financial statements, bond premiums and discounts, as well as debt issuance costs, are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are also reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 11. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

#### 12. Pensions

<u>Oregon Public Employees Retirement System (OPERS)</u> - For purposes of measuring the net pension liability, deferred outflows and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Fire and Police Disability, Retirement and Death Benefit Plan (FPDR)</u> - For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of FPDR and additions to/deductions from FPDR fiduciary net position have been determined on the same basis as they are reported by FPDR. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 13. Other Postemployment Benefits (OPEB)

<u>OPERS - Retirement Health Insurance Account.</u> For purposes of measuring the net OPEB liability/asset, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are report by OPERS. For this purpose, OPERS recognizes benefit payments when due and payable in accordance with benefit terms. Investments are reported at fair value.

<u>City of Portland Health Insurance continuation (HIC).</u> For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, the City has relied on actuarial reports. The City allows retired employees to purchase health insurance at the same rates as active employees. The related expense is recognized as the City pays premiums to Kaiser or when claims are paid to health providers, depending on which insurance plan the retirees participate in.

#### 14. Net position and fund balances

In the financial statements, assets in excess of liabilities are presented in one of two ways depending on the measurement focus of the statement.

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

On the Statement of Net Position for government-wide reporting and for the proprietary funds and on the fiduciary funds' Statement of Fiduciary Net Position, net position is segregated into three categories: net investment in capital assets; restricted net position; and unrestricted net position.

**Net investment in capital assets** represents total capital assets less accumulated depreciation and capital related debt and, net of unspent bond proceeds. Deferred outflows of resources and deferred inflows of resources directly related debt should also be included in this section. Significant unspent deferred inflows of resources should not be included.

**Restricted net position** represents net position that is not subject solely to the government's own discretion. Restrictions may be placed on net position by an external third party that provided the resources, by laws or regulations of other governments, by enabling legislation, by endowment agreements, or by the nature of the asset. Unspent bond proceeds for capital projects are used in the calculation of restricted net position.

Unrestricted surplus (deficit) net position represent amounts not included in other categories.

On the Balance Sheet - Governmental Funds, assets in excess of liabilities are reported as fund balances and are segregated into separate classifications indicating the extent to which the City is bound to honor constraints on the specific purposes for which those funds can be spent.

Fund balance is reported as **Nonspendable** when the resources cannot be spent because they are either in a nonspendable form, or are legally or contractually required to be maintained intact. Resources in nonspendable form include inventories, endowment principal, and prepaid items.

Fund balance is reported as **Restricted** when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, the City's policy is to use restricted resources first, and then unrestricted resources, as they are needed.

Fund balance is reported as *Committed* for amounts that can be used only for specific purposes with constraints imposed by the highest level of decision-making authority. The City operates under a commission form of government. The Mayor supervises the general affairs of the City, and together with the four commissioners, comprise the City Council, the City's highest level of decision-making authority. The City Council meets weekly to conduct legislative business and enacts ordinances that may impose, modify, or rescind fund balance commitments. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken to remove or revise the limitation.

The City has established policies requiring that governmental funds be created by the City Council and that each fund in the City shall have a statement of purpose, adopted by ordinance of the City Council. With the exception of the General Fund, all governmental funds are considered **Assigned** unless further constrained as described above. The City Council, via ordinance, determines the government's intent to use the resources in the governmental funds for the specific purposes described in each fund's statement of purpose. Resources that are constrained by the City's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as **Assigned** fund balance. Through the adoption of the annual budget with resources in funds outside of the General Fund, the City Council is assigning those resources to the purpose of that fund. The City Council via adoption of the City's budget, determines the specific uses of the General Fund; the portion of ending fund balance that has been appropriated to eliminate a projected budgetary deficit in the next year's budget is reported as **Assigned** fund balance.

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

**Unassigned** fund balance is the residual classification for the General Fund. This classification represents fund balance that is not otherwise reported as nonspendable, restricted, or committed within the general fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

The City has not established a formal policy regarding the use of its unrestricted fund balance amounts. When expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used, the City intends to reduce committed amounts first, followed by assigned amounts, and then unassigned amounts.

#### 15. Leases

Leases classified as capital lease obligations are recorded at the lesser of present value of minimum lease payments or fair value of the leased property at inception. Leases not meeting the criteria of a capital lease are classified as operating leases.

#### 16. Statement of cash flows

In the statement of cash flows for proprietary funds, cash and cash equivalents include all assets in the cash and investment pool. This pool is similar to a demand deposit account for enterprise and internal service funds, so deposits and cash withdrawals may be made any time without prior notice or penalty.

#### 17. Use of estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### 18. Stabilization arrangements

There are two stabilization arrangements within the City, for which separate funds have been established: the *General Reserve Fund* and the *Transportation Reserve Fund*.

The General Reserve Fund was established by Resolution No. 34722 and adopted by the City Council on May 3, 1990. The two components to the General Reserve Fund are the emergency reserve and the countercyclical reserve. Each component is mandated to maintain a balance of five percent of the General Fund revenues less any short-term borrowing receipts, intrafund, and grant revenues.

The Council reserves one half of the required General Reserve Fund as an emergency reserve. The emergency reserve is available to address one-time emergencies and unanticipated expenditure requirements or to offset unanticipated revenue fluctuations occurring within a fiscal year. The Council may withdraw funds from the emergency reserve when the Council has declared an emergency by ordinance and after the General Fund's budgeted contingency is exhausted. The emergency reserve shall be accessed only when emergency expenditures or an unexpected revenue reduction would result in a negative General Fund ending fund balance.

The Council shall begin to restore emergency reserves used under this policy within 24 months after their first use and shall include a timeline for full reimbursement in the ordinance declaring the emergency.

#### I. Summary of significant accounting policies continued:

#### D. Assets, liabilities, and net position or equity continued:

The second half of the reserve is designated as a countercyclical. The Council will use this half of the reserve to either maintain General Fund current service level programs or transition expenditure growth to match slower revenue growth during the first 18- to 24 months of a recession. The countercyclical reserve is designated for use as "bridge financing" necessary to offset slower revenue growth during a recession. For purposes of this policy, slower or recessionary revenue growth triggers Council's assessment of use of the reserve when:

 Basic revenue growth falls to below 5.5% for two consecutive quarters or the Financial Forecast estimates basic revenue growth will be below 5.5% for the next fiscal year. Basic Revenue is defined as the sum of General Fund property tax, business license, utility license/franchise fees, cigarette and liquor taxes, transient lodging taxes, and interest income.

In addition, one or more of the following conditions occurs in conjunction with slower basic revenue growth:

- The Portland Metropolitan Area (PMA) unemployment rate is reported above 6.5% for two consecutive quarters, or the Financial Forecast estimates PMA unemployment will average in excess of 6.5% for the next fiscal year.
- The property tax delinquency rate exceeds eight percent.
- Business license year-to-year revenue growth falls below 5.5% for two consecutive quarters, or the Financial Forecast estimates business license revenue growth at less than 5.5% for the next fiscal year.

The Council should begin to restore countercyclical reserves within 24 months of their first use. Revenue shortfalls associated with bureau service reimbursement income, contract income, or cost recovery income may not be offset by a transfer of resources from the General Reserve Fund. The fund balance of the General Reserve Fund was \$60.76 million as of June 30, 2018.

The Transportation Reserve Fund was established in July 1, 1992 in accordance with Ordinance No. 165570, which created the transportation reserve policy. The policy designates two types of reserves.

Countercyclical reserves are mandated to maintain current service level programs or buffer the impact of major revenue interruptions, such as those caused by an economic recession. The policy sets this reserve amount at five percent of the Portland Bureau of Transportation's (PBOT's) discretionary adopted budget revenues.

Emergency reserves are mandated to fund major one-time unexpected requirements, such as those related to a structural failure or road emergency associated with a natural disaster or event. The policy sets this reserve amount at five percent of PBOT's discretionary adopted budget appropriations excluding contingency. Due to continued reductions in the Transportation Operating Fund, transfers to the reserves have not yet reached the level the policy requires. The fund balance of the Transportation Reserve Fund was \$6.73 million as of June 30, 2018.

#### I. Summary of significant accounting policies continued:

#### E. Adoption of new GASB pronouncements:

During the fiscal year ended June 30, 2018, the City implemented the following GASB Pronouncements:

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Issued June 2015, this statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 75, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans. This statement provides guidance for accounting for net OPEB liabilities, including definition of balances to be included in deferred inflows and deferred outflows of resources. The City adopted this new pronouncement in the current year and, accordingly, has restated amounts of effected balances within the government-wide financial statements as of June 30, 2017:

	As Originally Reported	As Restated	Effect of Change
Statement of Net Position			
Deferred outflow of resources			
Payments made to OPERS since measurement date	\$ -	1,756,350	1,756,350
HIC payments made since measurement date	-	4,941,484	4,941,484
Noncurrent liabilities			
Net OPEB liability/(asset) - HIC	44,154,621	104,549,108	(60,394,487)
Net OPEB liability/(asset) - RHIA	-	962,074	(962,074)
Net Position: government-wide	945,176,975	890,518,248	(54,658,727)
Statement of activities			
Restatement of beginning net position	\$ -	(54,658,727)	(54,658,727)

GASB Statement No. 81, Irrevocable Split-Interest Agreements. Issued March 2016, this statement improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. This had no impact on the City, as there are no irrevocable split-interest agreements on record.

GASB Statement No. 83, Certain Asset Retirement Obligations. Issued November 2016, this statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). GASB 83 will be effective for the City, fiscal year ending June 30, 2019, however the City has opted for early implementation in the fiscal year ended June 30, 2018. The City has no plans to retire tangible capital assets that fall under the framework of this statement, and therefore is not subject to the reporting requirements of GASB Statement No. 83.

GASB Statement No. 85, Omnibus 2017. This Statement was issued March 2017 to address various accounting matters that have been identified during implementation and application of certain GASB Statements. The Statement addresses a variety of topics including issues related to blending component units, goodwill fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). Specifically, the Statement addresses the following topics:

Blending a component unit in circumstances in which the primary government is a business-type activity
that reports in a single column for financial statement presentation. There was no impact on the City as the
primary government is not a business-type activity, and therefore is not subject to this reporting
requirement.

#### I. Summary of significant accounting policies continued:

#### E. Adoption of new GASB pronouncements continued:

- Reporting amounts previously reported as goodwill and "negative" goodwill. The City does not report goodwill and therefore is not subject to this reporting requirement.
- Classifying real estate held by insurance entities. The City does not have real estate held by insurance entities and therefore is not subject to this reporting requirement.
- Measuring certain money market investments and participating interest-earning investment contracts at amortized cost. This clarification guidance has no significant impact on the City or current accounting practices.
- Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus. This paragraph clarifies that all expenditures for defined benefit pensions or defined benefit OPEB should be measured for the reporting period (including amounts for payables to a pension or OPEB plan). This standard is applicable to the City, but didn't have a significant impact or change current City accounting practices.
- Recognizing on-behalf payments for pensions or OPEB in employer financial statements. This paragraph
  clarifies that an employer should recognize expenditures for on-behalf payments for pensions or OPEB
  equal and include amounts for payables to a pension or OPEB plan. This standard will be applicable to the
  City, but has no significant impact or change current City accounting practices.
- Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB. This paragraph provides clarification on the presentation of covered payroll in the required supplementary information. This standard is applicable to the City, but has no significant impact or change current City accounting practices.
- Simplifying certain aspects of the alternative measurement method for OPEB. This portion of the standard has no impact on the City.
- Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans. This portion of the requirement has no impact on the City.

GASB Statement No. 85 was implemented by the City for the fiscal year ended June 30, 2018.

GASB Statement No. 86, Certain Debt Extinguishment Issues. This Statement was issued May 2017 to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources-resources other than the proceeds of refunding debt-are placed in an irrevocable trust for the sole purpose of extinguishing debt. The Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. GASB Statement No. 86 was implemented by the City, for the fiscal year ended June 30, 2018.

GASB Statement No. 88, Certain Disclosures Related to Debt, Including Debt Borrowings and Direct Placements. This Statement was issued April 2018 to improve the information that is disclosed in notes to governmental financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. GASB Statement No. 88 was implemented by the City for the fiscal year ended June 30, 2018.

#### I. Summary of significant accounting policies continued:

#### F. Future adoption of GASB pronouncements:

The following GASB pronouncements have been issued, but are not effective as of June 30, 2018:

GASB Statement No. 84, Fiduciary Activities. This statement was issued January 2017 to establish criteria for identifying fiduciary activities of all state and local governments. GASB 84 will be effective for the City, fiscal year ending June 30, 2020

GASB Statement No. 87, Leases. This Statement was Issued June 2017 to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments and increases the usefulness of governments' financial statements. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. GASB Statement No. 87 will be effective for the City for fiscal year ending June 30, 2021.

GASB Statement No. 89, Accounting for Interest Costs Incurred Before the End of a Construction Period. This statement was issued June 2018 to establish accounting requirements for interest cost incurred before the end of a construction period. The objectives of the Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. GASB Statement No. 89 will be effective for the City for fiscal year ending June 30, 2021.

GASB Statement No. 90, Majority Equity Interests. Issued August 2018, the primary objective of this statement is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization; and to improve the relevance of financial statement information for certain component units. GASB Statement No. 90 will be effective for the City for fiscal year ending June 30, 2020.

The City of Portland will implement new GASB pronouncements no later than the required effective date. The City is currently evaluating whether or not the above listed new GASB pronouncements will have a significant impact to the City's financial statements.

#### II. Stewardship, compliance, and accountability:

#### A. Budgetary information:

Except for certain fiduciary funds, state law requires the City to budget all funds. State law further requires that total resources in each fund equal total expenditures and requirements for that fund. Appropriations lapse at fiscal year end.

The City legally adopts its budget annually for all funds prior to July 1st through passage of an ordinance. This budget ordinance authorizes positions and establishes appropriations for the fiscal year by bureau, fund, and major categories of expenditures. The legal level of appropriation is established for bureau program expenses, interfund cash transfers, total debt service and related expenditures, contingencies for each fund, and for the General Fund at the appropriation-unit level. Bureau program expenses include the major object categories; personal services, materials and services, and capital outlay. Special appropriations are budgeted at the fund level across functional areas within the General Fund. The City budgets on the modified accrual basis of accounting.

#### II. Stewardship, compliance, and accountability continued:

#### A. Budgetary information continued:

Budgets may be modified during the fiscal year through different means. Bureau managers, without City Council's approval, may request a transfer of appropriations between line items within major object categories, provided transfers do not affect total appropriations. In addition, bureaus may transfer appropriations between major object categories with the permission of their commissioner-in-charge, provided the adjustments do not affect total appropriations. However, most appropriation transfers happen during one of the three supplemental budget processes during the year (Budget Monitoring Process).

Bureaus are allowed to amend the budget via ordinance outside the Adopted Budget and Budget Monitoring Process with City Council approval. All new grant awards received mid-year go before Council for budget amendment approval.

#### B. Expenditures in excess of appropriations:

State law requires a supplemental budget to increase appropriations when unexpected additional resources become available. A supplemental budget is also required to transfer appropriations from a fund's operating contingency during the fiscal year. The supplemental budget process requires a public hearing, advance notice by newspaper publication, and City Council approval. The City adopted three supplemental budgets during the fiscal year ended June 30, 2018.

Oregon state law requires disclosure of fund expenditures in excess of budgeted appropriations. However, local budget law exempts reporting of over appropriations for a variety of situations related to the issuance, repayment and refunding of bonds as defined in ORS 294.338(3-5). This includes bonds issued under revenue bond authority as defined in ORS 287A.360 to 287A.380. Additionally, any outstanding obligation related to an approved bond redemption, in a prior adopted budget period as defined in ORS 294.338(3)(B)(iii) is also exempt.

For the fiscal year ended June 30, 2018, one fund had expenditures for other financing uses payments to refunded loan and bond escrow agents [exempt per ORS 294.338(4)(c)] over appropriations that were exempt from supplemental budgetary requirements per ORS 294.338.

Debt service funds, exempt per 294.338(4)(c):

Bancroft Bond Interest and Sinking - a special type of Debt Service Fund established by ORS 223.205;
 223.260.

#### C. Deficit fund equity:

Oregon state law requires fund disclosure of deficit fund balances/total net position. At June 30, 2018, two funds reported a deficit fund balance and one fund had a deficit net position in the GAAP basis financial statements:

Nonmajor Special Revenue Fund:

Grants \$ 9,181,211

Nonmajor Capital Project Fund:

Housing Capital 15,069,239

Internal Service Funds:

Printing and Distribution Services Operating 870,576

#### II. Stewardship, compliance, and accountability continued:

#### C. Deficit fund equity continued:

The Grants Fund, a special revenue fund, reported a deficit fund balance of \$9.18 million in the Grants columns of the Combining Balance Sheet - Nonmajor Special Revenue Funds, and the Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Nonmajor Special Revenue Funds. The City's financial system tracks grant-related expenditures in a central grants fund and the activity for this fund is reported in governmental activities on the government-wide Statement of Activities. The deficit was the result of the timing of the grants reimbursements. Nearly all of the City's grants are reimbursable, which requires the City to incur the expenditures prior to billing the grantor agencies and receiving reimbursement.

The Housing Capital Fund, a capital project fund, reported a deficit fund balance of \$15.07 million in the columns of the Combining Balance Sheet - Nonmajor Capital Projects Funds, and the Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Nonmajor Capital Projects Funds. The deficit fund balance is a result of spending on new housing projects that will be paid for with proceeds from General Obligation bonds. The City will issue General Obligation bonds in future years as part of the City's Housing Bond, which was approved by voters in 2016.

The Printing and Distribution Services Operating (P&D) Fund, an internal service fund, reported deficit net position of \$870,576 in the Governmental Activities - Internal Service Funds columns of the Statement of Net Position - Proprietary Funds, and the Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds. The activity for this fund is reported in governmental activities on the government-wide Statement of Activities. The deficit net position of the P&D Fund is a result of the liabilities for Public Employees Retirement System (PERS). Without an increase in assets, the PERS liability will continue to cause a negative net position for the P&D Fund.

#### III. <u>Detailed notes</u>:

#### A. Cash and investments:

Cash and investments for the primary government are reported in governmental and business-type activities. The balances at June 30, 2018 are:

	Primary Government		,		Total Government		Component Unit (Prosper Portland)			Total
Cash on hand	\$	9,199	\$	-	\$	9,199	\$	600	\$	9,799
Deposits with financial institutions		26,293,583		-		26,293,583		740,771		27,034,354
Less outstanding checks		-		-		-		(540,195)*		(540,195)
Investments		1,535,699,348		94,226,106	_1	1,629,925,454		291,555,768	_	1,921,481,222
Total Cash and investments	\$	1,562,002,130	\$	94,226,106	\$ 1	1,656,228,236	\$	291,756,944	\$	1,947,985,180

<sup>\*</sup>Prosper Portland cash and investments with the City include \$540,195 of outstanding payroll, payroll taxes, and cash in transit from the City.

#### Restricted cash and investments:

	Governmental Activities	Business-type Activities		Total Primary Government	Fiduciary Activities	Component Unit (Prosper Portland)	Total			
Unrestricted	\$ 361,874,745	\$ 416,855,083	\$	778,729,828	\$	82,827,536	\$	861,557,364	\$ 291,756,944	\$ 1,153,314,308
Restricted	515,113,633	268,158,669	_	783,272,302	_	11,398,570	_	794,670,872		794,670,872
Total	\$ 876,988,378	\$ 685,013,752	\$	1,562,002,130	\$	94,226,106	\$	1,656,228,236	\$ 291,756,944	\$ 1,947,985,180

#### III. <u>Detailed notes continued</u>:

#### A. Cash and investments continued:

#### Restricted cash and investments: continued

Cash and investments at June 30, 2018, restricted by legal or contractual requirements, are reported in governmental activities, business-type activities and fiduciary funds as follows:

Cash and investments by funds		
Governmental activities:		
General fund: Business license overpayments	•	0.045.004
Transportation fund:	\$	8,845,991
Capital projects		177,040,083
Nonmajor governmental funds:		177,040,003
Debt service		76,952,643
Federal and state grants		6,588,473
Voter approved special levies		14,064,426
Capital projects		129,740,304
Public safety		4,967,786
Parks, recreation and culture		1,457,379
Community development		81,378,001
Permanent endowment		185,053
Housing		13,893,494
Total governmental activities	_	515,113,633
Business-type activities:		
Sewage Disposal fund:		
Debt service for capital projects related debt		217,086,206
Escrow for dock repairs and stabilization Water fund:		591,628
Debt service for capital projects related debt Nonmajor enterprise funds:		49,429,564
Environmental remediation	_	1,051,271
Total business-type activities	_	268,158,669
Total primary governmental restricted cash		783,272,302
Total fiduciary activities		11,398,570
Total restricted cash and investments	\$	794,670,872

#### Component unit - Prosper Portland

Total cash reported by Prosper Portland for fiscal year ending June 30, 2018 was \$291 million, none of which was restricted.

#### III. Detailed notes continued:

#### A. Cash and investments continued:

#### **Deposits**

#### Primary government

<u>Custodial credit risk-deposits.</u> There is a risk that, in the event of a bank failure, the City's deposits may not be returned. The City's deposit policy is in accordance with ORS 295. All deposits are collateralized with eligible securities in amounts determined by the Oregon State Treasury (OST). The City's deposit policy requires that all deposits are covered by the Federal Deposit Insurance Corporation (FDIC), and/or are collateralized as required by and in compliance with ORS 295. The bank balance is covered by federal depository insurance or by collateral held by one or more of the State's authorized collateral pool managers. As of June 30, 2018, the book value of all the City's deposits was \$27 million.

The OST's custodian, Federal Home Loan Bank of Des Moines, is the agent of the depository bank. The securities pledged are designated as subject to the Pledge Agreement between the Depository Bank, Custodian Bank and OST and are held for the benefit of the OST on behalf of the public depositors.

The FDIC's standard insurance amount is \$250,000 per depositor, per insured bank, for each account ownership category.

#### Component unit - Prosper Portland

Total deposits for Prosper Portland were \$740,771 which is FDIC insured to \$250,000. The excess is collateralized with eligible securities

#### <u>Investments</u>

#### **Primary Government**

All investment pool purchases and sales are part of the City's cash management activity and considered cash and cash equivalents. Activities undertaken by the pool on behalf of the proprietary funds are not part of operating, capital, investing, or financing activities of the proprietary funds, and details of these transactions are not reported in the statement of cash flows.

Interest earned from pooled investments is allocated to each fund based on the average earnings rate and daily cash balance of each fund.

Treasury assesses a management fee that is deducted from investment income before distributions are made to all City funds. This fee is based on Treasury's net operating expenses and totaled \$1,017,796 for fiscal year ended June 30, 2018.

#### Fair Value Inputs and Methodologies

The following methods (or "techniques") and inputs are used to establish the fair value of each asset.

Bond investments are valued on the basis of last available bid prices or current market quotations provided by dealers or pricing services. Floating rate loan interests are valued at the mean of the bid prices from one or more brokers or dealers as obtained from a pricing service. In determining the value of an investment, pricing services may use certain information with respect to transactions in such investments, quotations from dealers, pricing matrixes, market transactions in comparable investments, various relationships observed in the market between investments and calculated yield measures.

#### III. Detailed notes continued:

#### A. Cash and investments continued:

#### Investments continued

Fair Value Hierarchy

Various inputs are used in determining the fair value of investments. These inputs to valuation techniques are categorized into a fair value hierarchy consisting of three broad levels for financial statement purposes as follows:

Level 1 - unadjusted price quotations in active markets/exchanges for identical assets or liabilities that each Fund has the ability to access

Level 2 - other observable inputs (including, but not limited to, quoted prices for similar assets or liabilities in markets that are active, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, volatilities, loss severities, credit risks and default rates) or other market-corroborated inputs)

Level 3 - unobservable inputs based on the best information available in the circumstances, to the extent observable inputs are not available (including each Fund's own assumptions used in determining the fair value of investments)

The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in Level 3. The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the fair value hierarchy classification is determined based on the lowest level input that is significant to the fair value measurement in its entirety.

The categorization of a value determined for investments is based on the pricing transparency of the investments and is not necessarily an indication of the risks associated with investing in those securities.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The City has recorded its investments at fair value, and primarily uses the Market Approach to value each security. The City applies fair market value updates to its securities daily. Security pricing is provided by a third-party and is reported daily to the City by its custodian bank. Assets are categorized by asset type, which is a key component of determining hierarchy levels. Asset types allowable per the City's investment policy generally fall within hierarchy level 1 and 2.

#### III. <u>Detailed notes continued:</u>

#### A. Cash and investments continued:

#### Investments continued

The City has the following recurring fair value measurements as of June 30, 2018:

Investments Measured at Fair Value (\$ in millions).

				Fair Value Measurements Using					mortized Cost Measurement Using
		Totals	Active N	Prices in larkets for al Assets	S	Significant Other Observable Inputs	Significant Unobservable Inputs		
Investments Measured at Fair Value:	as	s of 6/30/2018	Lev	el One	_	Level Two	Level Three	No	ot measured at Fair Value
U.S. Treasury	\$	341,013,510	\$	-	\$	341,013,510	\$ -	\$	-
U.S. Agencies		1,343,027,684		-		1,343,027,684	-		-
Corporate bonds		133,761,861		-		133,761,861	-		-
Municipal bonds		27,390,671		-		27,390,671	-		-
Repurchase Agreements		24,000,000		-		24,000,000	-		-
Time/Interest Bearing Deposits		4,044,340		-		-	-		4,044,340
Local Government Investment Pool	_	48,243,156		-	_			_	48,243,156
Total investments	\$	1,921,481,222	\$	_	\$	1,869,193,726	\$ -	\$	52,287,496

The City's investment policy is reviewed annually by the Office of Management and Finance, after consulting with the City's Investment Advisory Committee (IAC). Material changes to the policy require submission to the Oregon Short-Term Fund Board for review. Once completed, it is submitted annually for adoption by City Council.

The City does not invest in any form of derivatives or reverse repurchase agreements and does not leverage its investment portfolio in any manner. The City purchases investments only through designated Primary Government Securities Dealers approved by the Federal Reserve Bank of New York, or broker/dealers approved by the Chief Financial Officer or designee in consultation with the City Treasurer and the IAC.

Investments in the Local Government Investment Pool (LGIP) are included in the Oregon Short-Term Fund, which is an external investment pool that is not a 2a-7-like external investment pool and is not registered with the U.S. Securities and Exchange Commission as an investment company. Fair value of the LGIP is calculated at the same value as the number of pool shares owned. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. Investments in the Short-Term Fund are governed by ORS 294.135, Oregon Investment Council, and portfolio guidelines issued by the Oregon Short-Term Fund Board. The LGIP seeks to exchange shares at \$1.00 per share; an investment in the LGIP is neither insured nor guaranteed by the FDIC or any other government agency. Although the LGIP seeks to maintain the value of share investments at \$1.00 per share, it is possible to lose money by investing in the pool. The City intends to measure these investments at book value, as the LGIP's fair value approximates its amortized cost basis.

#### III. Detailed notes continued:

#### A. Cash and investments continued:

#### Investments continued

The following investments are permitted under the City's investment policy as well as by ORS 294.035 and ORS 294.810:

- United States Treasury debt obligations
- United States Agency debt obligations
- Interest-bearing deposits in State of Oregon financial institutions collateralized with securities as required by Oregon Revised Statute 295
- State of Oregon Local Government Investment Pool
- Repurchase agreements secured by United States Treasury and United States Agency debt obligations
- Bankers acceptances
- Municipal debt obligations issued by Oregon state or local governments

Additional direct purchases of commercial paper and corporate debt obligations were suspended on 12/21/2016 and are no longer permitted under the City's current investment policy, although current investments may be held to maturity.

<u>Interest rate risk.</u> Interest rate risk is the risk that the value of a debt security may fall when interest rates rise. In general, the market price of debt securities with longer maturities will go up or down in response to changes in interest rates more than the market price of shorter-term securities. Additionally, securities issued or guaranteed by the U.S. Government, its agencies, instrumentalities and sponsored enterprises have historically involved little risk of loss of principal if held to maturity. However, due to fluctuations in interest rates, the market value of such securities may vary prior to maturity.

As of June 30, 2018, the weighted-average maturity of the City's investment portfolio was 1.33 years. To minimize interest rate risk, the City's investment policy limits the portfolio to a maximum weighted-average maturity of 24 months. In addition, no more than 50% of the projected lowest cash balance may be invested in securities with a maturity range beyond two years. All other funds must be invested in less than two-year maturities.

<u>Credit risk.</u> Credit risk is the financial risk of not receiving principal and interest when due from an issuer. The City's investment policy seeks to minimize this risk by the conservative nature of the permissible investments, and by establishing safe limits on the level of investments with financial institutions, other municipalities, and issuers of commercial paper and by monitoring their credit quality on an ongoing basis. A portfolio policy stressing a relatively short maturity and highly rated investment-grade debt serves to minimize credit risk. On December 21, 2016, City Council suspended all further Commercial Paper and Corporate debt obligation purchases. These investments are no longer permitted under the City's investment policy. Existing Commercial Paper and Corporate debt obligations currently owned by the City will be held to maturity. Maximum combined corporate indebtedness (Commercial Paper and Corporate Bonds) was previously limited to 35% of the total portfolio and a five percent limit of the total portfolio per issuer.

The City's investments in United States Treasury and Agency debt obligations have short-term credit ratings of P-1 / A-1 / F-1, by Moody's Investor Services, Standard & Poor's, and Fitch Ratings respectively. Long-term credit ratings show in the table below. The City's investments in Corporate Debt Obligations in the table below represent either short-term or long-term credit ratings.

#### III. Detailed notes continued:

#### A. Cash and investments continued:

#### Investments continued

As of June 30, 2018, the LGIP was not rated. The credit quality distribution for securities with credit exposure as a percentage of total investments as of June 30, 2018 is:

Credit Quality Distribution for Securities with Credit Exposure as a Percentage of Total Investments									
	Moody's Investor's Service	Standard & Poor's	Fitch Ratings	Percentage of Total Investments					
Federal Home Loan Bank	Aaa	AA+	AAA	17.68 %					
Federal Home Loan Mortgage Corporation	Aaa	AA+	AAA	20.81 %					
Federal National Mortgage Association	Aaa	AA+	AAA	8.63 %					
Federal Farm Credit Bank	Aaa	AA+	AAA	12.93 %					
Federal Agriculture Mortgages Corporation	N/R*	N/R*	N/R*	6.97 %					
United States Financing Corp (FICO)	Aaa	N/R*	N/R*	1.53 %					
Private Export Funding Corp (PEFCO)	Aaa	N/R*	AAA	0.57 %					
United States Treasury	Aaa	AA+	AAA	17.75 %					
Tennessee Valley Authority	Aaa	AA+	AAA	0.77 %					
Total U.S. Agency Debt Obligations				87.64 %					
Corporate bonds	Aa3	AA-	AA-	6.96 %					
Municipal bonds	Aa1	AA+	AA+	1.43 %					
Repurchase agreements	N/R*	N/R*	N/R*	1.25 %					
Time/Interest Bearing Deposits	N/R*	N/R*	N/R*	0.21 %					
Local Government Investment Pool	N/R*	N/R*	N/R*	2.51 %					
Total Investments				100.00%					
N/R* =Not Rated									

<u>Concentration of credit risk.</u> This is the risk that, when investments are concentrated in one issue, this concentration presents a heightened risk of potential loss. Of the City's total investments, as of June 30, 2018, 88 percent were United States Treasury and Agency debt obligations or short-term investments (see table above for individual distributions). All other investments not explicitly guaranteed by the United States Government were limited to five percent per issuer. The City's investment policy addresses credit risk concentration by limiting both the types and amounts of securities that may be held in the portfolio. The restrictions of the portfolio vary based upon the investment type and issuer. These restrictions, as well as other information contained in the City's investment policy, are located at: https://www.portlandoregon.gov/citycode/article/272769.

<u>Custodial credit risk.</u> This is the risk that, in the event of failure of a counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All trades are executed by delivery vs. payment to ensure that securities are deposited in an eligible financial institution prior to the release of funds. As of June 30, 2018, the City had no investments that were held by either a counterparty or a counterparty's trust department agent. Therefore, the City has no outstanding investments that were exposed to custodial credit risk.

<u>Income risk.</u> Income risk is the risk that the portfolio's yield will vary as short-term securities in the portfolio mature and the proceeds are reinvested in securities with different interest rates.

#### III. Detailed notes continued:

#### A. Cash and investments continued:

#### Investments continued

<u>Market risk and Selection risk.</u> Market risk is the risk that one or more markets in which the portfolio invests will go down in value, including the possibility that the markets will go down sharply and unpredictably. Selection risk is the risk that the securities selected by portfolio management will underperform the markets, the relevant indices, or the other securities available for selection with similar investment objectives and investment strategies.

<u>Municipal securities risks.</u> Municipal securities risks include the relative lack of information about certain issuers of municipal securities, and the possibility of future legislative changes which could affect the market for and value of municipal securities.

<u>U.S. Treasury debt obligations risk.</u> Direct obligations of the U.S. Treasury have historically involved little risk of loss of principal if held to maturity. However, due to fluctuations in interest rates, the market value of such securities may vary during the holding period.

<u>U.S. Agency obligations risk.</u> Certain securities in which the portfolio may invest, including securities issued by certain government agencies and government sponsored enterprises, are not guaranteed by the U.S. Government or supported by the full faith and credit of the United States.

<u>Repurchase agreement risk.</u> In a repurchase agreement, the City purchases securities from a counterparty who agrees to repurchase the same security at a mutually agreed upon date and price. On a daily basis, the counterparty is required to maintain eligible collateral subject to the agreement and in value no less than 102 percent of the agreed repurchase amount. The City only accepts United States Treasuries or Agencies as collateral. The agreements are conditioned upon the collateral being deposited under the Federal Reserve book entry system or held in a segregated account by a custodian under tri-party repurchase agreements. In the event the counterparty defaults and the fair value of the collateral declines, the City could experience losses, delays and costs in liquidating the collateral, should it be required to liquidate the securities prior to stated maturities.

<u>When-issued</u>, <u>Delayed delivery securities and Forward commitments risk</u>. When-issued, delayed delivery securities and forward commitments involve the risk that a security the portfolio buys will lose value prior to its delivery. There also is the risk that a security will not be issued or that the other party to the transaction will not meet its delivery obligation. If this occurs, the portfolio may lose both the investment opportunity for the assets it set aside to pay for the security and any gain in the security's price.

# III. <u>Detailed notes continued</u>:

### A. Cash and investments continued:

# Investments continued

As of June 30, 2018, the City had the following investments and maturities (this table includes fiduciary activities)

		-	Fair V Investment Ma		Weighted
Investment Type	Book Value	Fair Market Value	Less Than 1	1 - 5	Average Maturity (Years)
U.S. Treasury Debt Obligations	\$ 341,162,756	\$ \$ 341,013,510 \$	286,824,860	\$ 54,188,650	0.10
U.S. Agencies	1,354,739,233	1,343,027,684	442,390,452	900,637,232	1.16
Corporate bonds	134,780,042	133,761,860	99,936,911	33,824,949	0.05
Municipal bonds	27,595,836	27,390,672	19,801,000	7,589,672	0.02
Repurchase agreements	24,000,000	24,000,000	24,000,000	-	-
Time/Interest bearing deposits	4,044,340	4,044,340	-	4,044,340	-
Local Government Investment Pool	48,243,156	48,243,156		48,243,156	_
Total investments	\$ 1,934,565,363	\$ 1,921,481,222	872,953,223	\$ 1,048,527,999	1.33
Portfolio weighted average maturity (years)  Net portfolio yield		1.33 1.86 %			

# III. <u>Detailed notes continued</u>:

# B. Receivables:

Receivables as of June 30, 2018, are as follows:

		Governmental Activities										
		General	Tı	ransportation Operating		Other Funds		Internal Service		Total		
Taxes	\$	27,726,342	\$	-	\$	14,182,923	\$	-	\$	41,909,265		
Accounts		34,888,212		27,800,325		4,246,765		12,267,831		79,203,133		
Assessments		3,162		2,995,128		66,764,870		-		69,763,160		
Notes and loans		377,463		125,000		458,813,382		161,100		459,476,945		
Advances		1,774,834		100,000		3,923		-		1,878,757		
Grants		-		-		13,221,766		-		13,221,766		
Interest		562,076	_	905,846		1,961,208	_	715,248		4,144,378		
Total receivables		65,332,089		31,926,299		559,194,837		13,144,179		669,597,404		
Allowance for doubtful accounts	_	(303,925)		(56,481)		(384,785,279)	<u> </u>	(697)	)	(385,146,382)		
Receivables, net	\$	65,028,164	\$	31,869,818	\$	174,409,558	\$	13,143,482	\$	284,451,022		
Not scheduled for collection during the subsequent year	<u>\$</u>	339,717	\$	125,000	\$	107,890,882	\$	107,400	\$	108,462,999		
Delinquent special assessments	\$	1,787	\$	482,914	\$	23,542,083	\$		\$	24,026,784		
						Business-type	e Ac	tivities				
				Sewage isposal		Water		Other Funds		Total		
Accounts		\$		61,572,444	\$	33,416,799	\$	2,288,963	\$	97,278,206		
Assessments				7,355,569		580,309		-		7,935,878		
Notes and loans				-		-		624,556		624,556		
Advances				-		119,761		60,000		179,761		
Interest				1,653,693		882,901	_	189,629		2,726,223		
Total receivables				70,581,706		34,999,770		3,163,148		108,744,624		
Allowance for doubtful accounts				(5,094,050)		(3,066,602)		(10,758)		(8,171,410)		
Receivables, net		\$		65,487,656	\$	31,933,168	\$	3,152,390	\$	100,573,214		
Not scheduled for collection during the subsequent year		\$		4,481,699	\$	239,971	\$	624,556	\$	5,346,226		
Delinquent special assessments		\$		362,675	\$	69,660	\$		\$	432,335		

Some special assessments in the Transportation Operating, Other nonmajor governmental, Sewage Disposal, and Water Funds are not expected to be collected within one year. Special assessment liens are defined as being delinquent once they are 30 days past due, this applies to assessments that cannot be financed, or to those that have entered into a financing repayment contract. Certain special assessments have not been financed but are under deferral status and are not deemed delinquent. Delinquent special assessments total \$24.5 million.

# III. <u>Detailed notes continued</u>:

### B. Receivables continued:

### Loans Receivable

Loans receivable are comprised of: 1) Portland Housing Bureau loans to qualified borrowers for rehabilitation and restoration of single and multi-family residences which are collateralized by real property; 2) Portland Bureau of Transportation loan; 3) Fleet; and 4) Portland Bureau of Environmental Services loan.

# Portland Housing Bureau Loans:

The Portland Housing Bureau (PHB) loans receivable balances as of June 30, 2018 are as follows:

Fund and Program	Maximum Term	Interest Rate	Gross Loans Receivable	Allowance
Nonmajor governmental funds:				
Grants Fund:				
Multi-family housing: Cash flow loans	30 yrs	0 - 3%	\$ 85,138	\$ (80,881)
Equity gap loans	Indefinite	0 - 3%	φ 65,136 283,396	(283,396)
Amortized loans	30 yrs	0 - 3	8,546	(4,273)
Single-family housing:	00 yrs	0 - 0	0,040	(4,270)
Deferred payment loans	30 yrs	0 - 3	270,122	(27,012)
Dolollou payolik loullo	00 J.0			(=:,0:=)
Total gross Grants Fund			647,202	(395,562)
· ·			047,202	(393,302)
Total Net Grants Fund				251,640
Community Development Block Grant				
(CDBG) Fund:				
Multi-family housing:				
Cash flow loans	30 yrs	0 - 3%	22,671,158	(21,537,601)
Equity gap loans	Indefinite	0	17,812,844	(17,812,844)
Amortized loans	30 yrs	0 - 3	9,946,912	(4,973,456)
Deferred payment loans	60 yrs	0 - 8	2,261,641	(1,130,820)
Conditional Grants		0	1,798,318	(1,798,318)
Single-family housing:			4=0.000	(0.044)
Amortized loans	26 yrs	0 - 5	178,286	(8,914)
Deferred payment loans	Indefinite	0	3,976,593	(397,659)
Shared appreciation mortgage	Indefinite	0	269,480	(67,370)
Special assets	Indefinite	0	82,407	(82,407)
Other deferred payment loans Accrued interest on loans			600,000	(300,000)
Accided interest on loans			2,285,309	(1,861,575)
Total gross CDBG Fund			61,882,948	(49,970,964)
Total net CDBG Fund				11,911,984

# III. <u>Detailed notes continued</u>:

# B. Receivables continued:

Fund and Program	Maximum Term	Interest Rate	Gross Loans Receivable	Allowance
HOME Grant Fund:				
Multi-family housing:				
Cash flow loans	45 yrs	0 - 3%	34,868,992	(33,125,541)
Equity gap loans	Indefinite	0	22,857,180	(22,857,180)
Amortized loans	30 yrs	1 - 3	5,803,742	(2,901,871)
Deferred payment loans	20 yrs	0 - 3	1,181,333	(590,667)
Single-family housing:	•			, ,
Amortized loans	30 yrs	0	-	-
Shared appreciation mortgage	Indefinite	0	405,297	(101,324)
Accrued interest on loans			2,889,715	(2,067,697)
Total gross HOME Grant Fund			68,006,259	(61,644,280)
Total net HOME Grant Fund				6,361,979
Housing Investment Fund (HIF):				
Multi-family housing:				
Cash flow loans	45 yrs	0 - 5%	7,883,894	(7,489,699)
Equity gap loans	Indefinite	0	13,410,582	(13,410,582)
Amortized loans	30 yrs	0 - 7	5,765,715	(2,882,858)
Deferred payment loans	20 yrs	0 - 3	1,614,635	(807,318)
Single-family housing:	00	•	•	
Amortized loans	30 yrs	0	2	(7.504)
Deferred payment loans	30 yrs	0	75,306	(7,531)
Special assets Accrued interest on loans	Indefinite	0	8,156	(8,156)
			4,352,019	(2,328,410)
Total gross HIF			33,110,309	(26,934,554)
Total net HIF			_	6,175,755
Tax Increment Financing Reimbursemen Multi-family housing:	t Fund (TIF):			
Cash flow loans	30 - 60 yrs	1-9	180,322,109	(171,306,003)
Equity gap loans	Indefinite	0	36,847,067	(36,847,067)
Amortized loans	30 yrs	0-7	43,974,786	(21,987,393)
Deferred payment loans	20 - 50 yrs	0-9	7,211,266	(3,605,633)
Conditional grants	Indefinite	0	3,142,568	(3,142,568)
Single-family housing:			-, ,	(-, ,,
Amortized loans	20 - 30 yrs	1-5	208,815	(10,441)
Deferred payment loans	30 yrs	0-4	11,715,647	(1,171,565)
Shared appreciation mortgage	Indefinite	0	1,048,163	(262,041)
Special assets	Indefinite	0	22,556	(22,556)
Other deferred payment loans			9,180	(4,590)
Accrued interest on loans			10,423,874	(7,479,935)
Total gross TIF			294,926,031	(245,839,792)
Total net TIF				49,086,239
General Fund - N/NE Housing				
Single-family housing:				
Deferred payment loans	15 - 30 yrs	0	377,463	(37,746)
Total gross General Fund			377,463	(37,746)
Total Net General Fund			577,700	
Total gross all funds				339,717
Total net all funds			\$ 458,950,212	(384,822,898)
rotal net all fullus				\$ 74,127,314

### III. Detailed notes continued:

#### B. Receivables continued:

Portland Housing Bureau Loan Guarantees

**HUD Section 108 Loan Guarantees** 

The City of Portland has entered into contracts with the U.S. Department of Housing and Urban Development (HUD) as guaranter for guarantees made under HUD's Section 108 Loan Guarantee Program ("Program"). The Program, regulated by federal guidelines in 24 CFR 570, Subpart M, "Loan Guarantees", is a source of financing allotted for economic development, housing rehabilitation, public facilities rehabilitation, construction or installation for the benefit of low-to moderate-income persons, or to aid in the prevention of slums.

HUD contracts for loan guarantee assistance contain certain security provisions. The primary security is a pledge by the City of its current and future Community Development Block Grant (CDBG) funds. The City provides additional security for each Guaranteed Loan, and that such additional security must be acceptable to HUD. The additional security, as specified by federal regulation 24 CFR 570.705(b)(1), is identified in the individual contracts executed at the time each Guaranteed Loan is issued, and may include assets financed by the guaranteed loan.

Finally, the loan guarantee contracts provide that HUD may use existing pledged grants to prepay (or defeasance of) the Guaranteed Loan if HUD determines that the standard pledge of future CDBG funds is insufficient to assure payment of amounts due there under. HUD reserves the right to require further security, and the City may substitute other collateral subject to HUD's approval.

### Housing Preservation Loan Fund Project.

In April, 2009, the City of Portland received approval confirmation from the HUD for the City's request for loan guarantee assistance of up to \$15 million under Section 108 of the Housing and Community Development Act of 1974. City Ordinance number 182873, dated June 3, 2009, duly authorized acceptance of the funds from HUD and the creation of the Portland Housing Preservation Fund to facilitate related transactions. On December 21, 2009, the City signed contract ("Contract") number B-08-MC-41-003 with the HUD for the loan guarantee assistance, as well as two related contracts for specific Guaranteed Loan note commitments. Guaranteed Loan note commitments are executed with third-party borrowers under the HUD Section 108 program guidelines. These borrowers are scheduled to make periodic pass-through payments to the City, and the City will make annual principal and semi-annual interest payments to HUD.

### III. Detailed notes continued:

#### B. Receivables continued:

As of June 30, 2018, the City had eleven outstanding loans receivable under the HUD Section 108 Loan Guarantee program totaling \$9.5 million, for which the City is contingently liable. Each loan was executed with a promissory note signed by the borrower. Loan details are presented in the table below.

Borrower Name	Maximum Principal	Principal Disbursed as of 6/30/2018	Outstanding Balance as of 6/30/2018	Interest Rate	Maturity Date	Cash Flow Begin Date	Allowance	Loan Type
Cash Flow (CF) Loans: Roselyn Renewal, LLC Reach Walnut Partners, LP Villa De Suenos, LP Loan # 2 Uptown Tower Apartments, LP	\$ 830,000 1,641,000 750,000 700,000	\$ 830,000 1,641,000 750,000 700,000	\$ 830,000 1,554,192 716,530 700,000	0.50% 0.50% 0.00% 4.50%	June, 2059 May, 2071 June, 2041 December, 2035	4/1/2011 4/1/2012 5/1/2012 1/1/2026	\$ (788,500) (1,476,482) (716,530) (350,000)	Cash Flow Cash Flow Cash Flow Cash Flow
Total CF Loans	3,921,000	3,921,000	3,800,722				(3,331,512)	
Multi-Family Housing Amortized (MFHA) Loans: Halsey Center Upshur Renewal Housing, LP Villa De Suenos, LP Loan # 1 Human Solutions Inc. Los Jardines, LP Vista De Rosas, LLC Hacienda CDC	650,000 415,000 750,000 1,439,000 400,000 1,115,000 2,400,000	650,000 415,000 750,000 1,373,547 396,019 1,115,000 2,400,000	315,656 557,339 1,084,153 315,201 1,076,966 2,330,250	3.00% 5.00% 4.00% 4.25% 2.72% 5.00% 5.00%	November, 2030 June, 2031 June, 2031 October, 2031 March, 2032 March, 2035 September, 2035	12/1/2010 7/1/2011 7/1/2011 10/1/2011 8/1/2012 7/1/2015 9/1/2016	(157,828) (278,669) (542,076) (157,601) (538,483) (1,165,125)	MFHA MFHA MFHA MFHA MFHA MFHA
Total MFHA Loans Total	7,169,000 \$ 11,090,000	7,099,566 \$ 11,020,566	5,679,565 \$ 9,480,287				(2,839,782) \$ (6,171,294)	

Annual repayment amounts for cash flow loan types are based on each borrower's excess cash flow level as defined in each of the Notes. An allowance for uncollectibility was established at 95 percent on the cash flow loans based on their non-amortizing repayment terms. Some of the borrowers reported no excess cash flow for the calendar year ended December 31, 2017, and accordingly 2018 payments on those loans were not received.

Annual repayments for multi-family amortized loans follow various set repayment schedules. An allowance for uncollectibility was established at 50% for these loans based on their amortized repayment terms.

Annual City repayments of principal are due to HUD August 1st of each year and mature on August 1, 2033, in accordance with the corresponding HUD Guaranteed Loan Program Variable/Fixed Rate Notes. For the corresponding note payable to HUD see Note III.I. Long-term debt, Loans Payable.

### III. <u>Detailed notes continued:</u>

#### B. Receivables continued:

#### CityFleet Loans:

Legacy Emanuel Hospital and Health Center

Ordinance No. 185705 authorized the Office of Management and Finance (OMF) to exchange Real Property with Legacy Emanuel Hospital and Health Center. In exchange for the property, the Office of Management and Finance received proceeds including a one-time payment of \$1,100,000 and ten annual payments of \$53,700. Seven of the ten payments have been received and the remaining three payments totaling \$161,100 have been accrued as a loan receivable in the CityFleet Operating Fund under the Office of Management and Finance. This loan carries out governmental objectives and bears zero-interest. The payment schedule is as follows:

Year Ending June 30,	Payment Date	Payment
2019	12/31/2018	\$ 53,700
2020	12/31/2019	53,700
2021	12/31/2020	53,700
	Total	\$ 161,100

### Portland Bureau of Transportation Loan:

Under Ordinance No. 169688, the City loaned \$125,000 to the Belmont Limited partnership for the redevelopment of the Belmont Dairy property as a mixed use, Section 42 low-income and moderate income housing/commercial rehabilitation project. The loan term is 30 years and it accrues interest at one percent per annum. The principal and interest are due on January 1, 2026.

### Portland Bureau of Environmental Services Loans:

### Portland Bureau of Environmental Services Loan: 3300 North Williams Ave

On April 9, 2013, the City of Portland Bureau of Environmental Services entered into an agreement with the U.S. Environmental Protection Agency, which enabled the City to establish and manage the Portland Brownfield Revolving Loan Fund. Under the agreement the City offers low-cost, flexible loans to assist with the remediation of Brownfield properties. The first loan under this agreement was entered into with 3300 North Williams Ave. LLC (North Williams) on April 9, 2013. The initial loan was for \$135,000, which was later increased to \$165,000 under Amendment No. 1, on December 18, 2013. The loan agreement stipulates an interest rate of three percent per annum. The disbursements to North Williams were made in fiscal year 2014 in the amount of \$118,343, and \$28,234 in fiscal year 2015 and the remaining of \$18,423 thru fiscal year 2016 for the total of \$165,000. Amendment No. 2 granted additional \$75,000 loan in July 2016. During FY 2017 an additional \$42,534 of the loan funds were disbursed to North Williams. The remaining available loan balance of \$33,092 was disbursed in FY 2018. The property is undergoing a soil vapor extraction, under the supervision of the Oregon Department of Environmental Quality, to reduce soil pollution at the site to an acceptable level. Per agreement, re-payment of the loan is not required until the project is complete.

### III. Detailed notes continued:

#### B. Receivables continued:

Portland Bureau of Environmental Services Loan: SE Ankeny St.

On October 1, 2008, the City of Portland Bureau of Environmental Services entered an agreement with Robert and Rose Schulz to conduct environmental remediation to facilitate environmental protection and beneficial reuse of several adjacent lots on SE Ankeny St. in Portland. Under this agreement the original loan amount was \$485,520 and later increased to \$500,000. Per the terms of the agreement the proceeds of the loan were held by the lender the City of Portland and used to secure contracted services to complete environmental remediation at the Ankeny properties to a residential standard established and approved by the Oregon Department of Environmental Quality (DEQ). The loan was secured by a trust deed and the interest rate on the loan was three percent, due in nine vears. After the initial remediation effort was completed it was found that the SE Ankeny property still had contamination levels that would not allow its use for redevelopment. On March 17, 2016, the SE Ankeny properties were sold to Group 701 and Wayne Rask and the City allowed the new owners to assume the initial loan. The balance due on the loan at the time sale was \$674,556. Group 701 LLC was required to make a \$50,000 payment to the City toward the interest of the loan as a condition of the property purchase reducing the outstanding loan balance to \$624,556. The interest rate per the amended agreement begins at one percent and escalates over the life of the loan with the loan due in nine years. Group 701 and Wayne Rask will continue to remediate the Ankeny Properties under the guidance of the DEQ, so the properties will meet contamination measurements that will allow the properties to be put to productive use. The loan agreement requires that the loan be paid in full when the property meets DEQ requirements and/or is sold.

# C. Payables:

Payables and other accrued liabilities at June 30, 2018, are as follows:

		Governmental Activities												
					ansportation Other Internal Operating Funds Service					Unallocated Governmental		Total		
Accounts to vendors and contractors	\$	25,022,228	\$	9,685,656	\$	14,996,771	\$	19,264,273	\$	9,155,347	\$	78,124,275		
Interest on bonds and notes	_		_		_		_	7,357,353	_	100,866,809	_	108,224,162		
Total payables	\$	25,022,228	\$	9,685,656	\$	14,996,771	\$	26,621,626	\$	110,022,156	\$	186,348,437		

		Business-type Activities												
		Sewage Other												
	_	Disposal	_	Water	_	Funds	_	Total						
Accounts to vendors and contractors	\$	23,083,404	\$	11,788,430	\$	1,855,463	\$	36,727,297						
Interest on bonds and notes		29,330,559		20,901,580		1,646,341		51,878,480						
Total payables	\$	52,413,963	\$	32,690,010	\$	3,501,804	\$	88,605,777						

# III. <u>Detailed notes continued</u>:

### D. Deferred outflows and inflows of resources and unearned revenue:

The City recognizes revenues when earned. Amounts received in advance of the period in which services are rendered are recorded as a liability, "unearned revenue". The City recognizes inflows of resources that relate to future periods as deferred inflows of resources. The various components of unearned revenue reported in the governmental funds at June 30, 2018 are as follows:

	Governmental Activities										
		General		Transportation Operating	Other Funds			Internal Service		Total	
Grants	\$	-	\$	-	\$	4,824,973	\$	-	\$	4,824,973	
Misc. unearned	_	291,040	_	349,520	_	1,296	_	71,217	_	713,073	
Total unearned revenue	\$	291,040	\$	349,520	\$	4,826,269	\$	71,217	\$	5,538,046	

			Business-ty	/ре	Activities			
	Sewage				Other			
	 Disposal	_	Water		Funds	Total		
Total misc. unearned revenue	\$ 937,747	\$	368,811	\$	301,270	\$	1,607,828	

Various components of deferred inflows reported in the governmental funds at June 30, 2018 are as follows:

		Governme	ental Funds	
	General	Transportation Operating	Other Funds	Total
Receivables				
Accounts	\$ 1,756,758	\$ 959,558	\$ 255,011	\$ 2,971,327
Liens	3,162	2,995,128	66,170,150	69,168,440
Taxes	15,807,328		22,128,781	37,936,109
Total unavailable revenue	\$ 17,567,248	\$ 3,954,686	\$ 88,553,942	\$ 110,075,876

# III. <u>Detailed notes continued</u>:

# D. Deferred outflows and inflows of resources and unearned revenue continued:

Various components of deferred outflows reported in the Government-wide statements at June 30, 2018 are as follows:

follows:												
	Governmental Activities			Business- type Activities		Total Government		Fiduciary Activities	U	Component nit (Prosper Portland)		Total
Deferred Outflows of Resources:	_	71011711100	_	71011711100	_	COVERNICITE	_	71011711100		T Ortiana)		Total
Payments made to OPERS since measurement date - Pensions	\$	39,271,766	\$	11,719,096	\$	50,990,862	\$	184,230	\$	915,328	\$	52,090,420
Difference between expected and actual investment earnings - Pensions		2,394,726		2,382,362		4,777,088		24,262		355,296		5,156,646
Change of assumption - Pensions		65,821,457	:	23,220,467		89,041,924		329,452		1,866,562		91,237,938
Changes in employer Proportion - Pensions		1,089,573		401,900		1,491,473		5,700		33,957		1,531,130
Difference between expected and actual experience - Pensions		17,569,932		6,074,427		23,644,359		87,435		474,115		24,205,909
FPDR's change in assumptions	:	266,665,798		-		266,665,798		-		-		266,665,798
FPDR's difference between projected and actual earnings		125,823		-		125,823		-		-		125,823
FPDR's difference between expected and actual		E0 017 040				E0 017 240						E0 017 240
earnings Deferred Outflows - Pensions	_	58,817,349	_	42 700 252	_	58,817,349	_	624.070		2 645 250	_	58,817,349
Payments made since measurement date - OPEB		451,756,424	•	43,798,252		495,554,676		631,079		3,645,258		499,831,013
- RHIA		1,444,153		330,372		1,774,525		4,491		33,160		1,812,176
Payments made since measurement date - OPEB Prosper Portland		-		-		-		-		35,524		35,524
Payments made since measurement date - OPEB		4 540 000		4 000 004		5 550 044		44.050				F F07 007
HIC Deferred Outflows - OPEB	_	4,519,830 5,963,983	_	1,033,981 1,364,353	_	5,553,811 7,328,336	_	14,056 18,547	_	68,684	_	5,567,867 7,415,567
Deferred charge for the difference between		5,965,965		1,304,333		1,320,330		10,347		00,004		7,415,507
carrying amount and the reacquisition price of bonds	_	_	_	81,623	_	81,623	_	_	_		_	81,623
Total deferred outflows of resources	\$ 4	457,720,407	\$ 4	45,244,228	\$	502,964,635	\$	649,626	\$	3,713,942	\$	507,328,203
Deferred Inflows of Resources:												
Changes in employer proportion - Pensions	\$	3,509,458	\$	1,145,947	\$	4,655,405	\$	16,830	\$	82,302	\$	4,754,537
Difference between contributions and proportionate share of the contributions - Pensions		7,634,311		2,821,183		10,455,494		38,176		251,932		10,745,602
FPDR's difference between expected and actual												
experience		7,624,832		-		7,624,832		-		-		7,624,832
Changes in assumptions - FPDR  Deferred Inflows - Pensions	_	246,929,511	_	-	_	246,929,511	_	-	_	-		246,929,511
		265,698,112		3,967,130		269,665,242		55,006		334,234		270,054,482
Difference between projected and actual investment earnings - OPEB		548,108		125,389		673,497		1,705		8,415		683,617
Changes in employer proportion - OPEB		9,408		2,150		11,558		29		146		11,733
Changes in assumptions - OPEB		5,289,057		579,514		5,868,571		7,878		-		5,876,449
Changes in assumptions - OPEB Prosper Portland		_		_		-		-		15,881		15,881
Deferred Inflows - OPEB		5,846,573		707,053		6,553,626		9,612		24,442		6,587,680
Difference between the carrying amount and the reacquisition price of refunded bonds		932,024		6,764,298	_	7,696,322	_		_		_	7,696,322
Total deferred inflows of resources	\$ 2	272,476,709	\$	11,438,481	\$	283,915,190	\$	64,618	\$	358,676	\$	284,338,484

# III. <u>Detailed notes continued</u>:

# E. Fund balances, governmental funds:

On the Balance Sheet - Governmental Funds, balances were reported in the aggregate in the classifications defined by GASB Statement No. 54, Fund Balance Reporting and Governmental fund type definitions. Fund balances by classification for fiscal year-ended June 30, 2018 were as follows:

	_	General	 Fransportation Operating	 Other Funds	_	Total
Nonspendable:						
Inventories	\$	365,483	\$ 7,086,962	\$ -	\$	7,452,445
Prepaid items		176,614	284,082	-		460,696
Permanent fund principal		-	-	163,025		163,025
Restricted: Public safety:						
Drug enforcement and education		-	-	4,783,095		4,783,095
Emergency facilities improvements		-	-	631,699		631,699
Emergency communications Parks, recreation and culture:		-	-	1,203,593		1,203,593
Capital improvement activities		-	-	124,843,651		124,843,651
Improvements or services		-	-	1,464,169		1,464,169
Operations, maintenance and capital programs		-	-	551,822		551,822
Promotion of program activities Community development:		-	-	22,622		22,622
Affordable housing		-	-	80,144,503		80,144,503
Childhood programs		-	-	8,720,860		8,720,860
Construction activities		-	-	74,985,153		74,985,153
Debt service		-	-	239,468		239,468
Federal housing and other programs		-	-	12,568,388		12,568,388
Financing and construction improvements Funding of installation of solar electric systems on		-	-	1,150,743		1,150,743
publicly-owned facilities		-	-	26,814		26,814
Inclusionary housing program  Transportation:		-	-	11,048,371		11,048,371
Operations, maintenance & capital improvement		-	192,005,451	-		192,005,451
Street improvements		-	-	1,699,133		1,699,133
Legislative / admin / support services		-	-	8,369,555		8,369,555
Debt service		-	-	77,240,948		77,240,948

# III. <u>Detailed notes continued</u>:

# E. Fund balances, governmental funds continued:

L. Tuna salances, governmentarian	General	Transportation Operating	Other Funds	Total
Committed:				
Public safety:			4 400 007	4 400 007
Emergency communications	7 404 507	-	1,126,907	1,126,907
Fire apparatus replacement Parks, recreation and culture:	7,424,527	-	-	7,424,527
Capital projects	-	-	1,629,625	1,629,625
Improvements and services Community development:	-	-	5,910,765	5,910,765
Affordable housing	-	-	9,287,410	9,287,410
Multi-family housing property operations	-	-	4,489,104	4,489,104
Solar power on publicly-owned facilities Legislative / admin / support services:	-	-	35,019	35,019
Activities of economic improvement districts	-	-	82,974	82,974
Promotion of convention business and tourism	-	-	143,969	143,969
Recreational cannabis activities	-	-	3,872,514	3,872,514
Reserves for General Fund stabilization	53,574,997	-	-	53,574,997
Assigned: Public safety:				
Fire and police payroll Parks, recreation and culture:	11,668,282	-	-	11,668,282
Capital projects	-	-	1,258,450	1,258,450
Improvements and services Community development:	-	-	10,452,396	10,452,396
Affordable housing	-	-	2,469,727	2,469,727
Construction activities	-	-	16,066,321	16,066,321
Federal housing and other programs	-	-	20,716	20,716
Financing and construction of improvements	-	-	2,201,924	2,201,924
Housing projects	-	-	1,319,927	1,319,927
Transportation	-	39,335,648	-	39,335,648
Debt service	-	-	16,910,552	16,910,552
Unassigned	46,265,155		(24,250,450)	22,014,705
Total fund balances	\$ 119,475,058	\$ 238,712,143 \$	462,885,462	821,072,663

# III. <u>Detailed notes continued</u>:

# F. Capital assets:

### **Primary Government**

In the governmental activities column of the statement of activities, capital asset reclassification or transfers between governmental funds and internal service funds have been eliminated. In a like manner, capital asset transfers between enterprise funds have been eliminated in the business-type activities column. The remaining transfers shown on the statement of activities consist of \$(5,298) in capital asset transfers between governmental activities and business-type activities.

Capital assets activity for the primary government, which excludes fiduciary activities, for the year ended June 30, 2018, is as follows:

2010, 13 d3 10110W3.		Beginning Balance	Increases		Decreases	Reclassifications and Transfers			Ending Balance
Governmental activities:				_					
Capital assets, not being depreciated or amortized:									
Land	\$ 2	233,587,229	\$ 65,578	\$	(363,639)	\$ 8	3,493,804	\$	241,782,972
Construction in progress Intangible assets:	;	358,954,769	140,941,099		-	(136	5,373,712)		363,522,156
Land use rights		48,910,631	6,035,019		-		501,029		55,446,679
Owning rights		28,953		_				_	28,953
Total capital assets, not being depreciated or amortized		641,481,582	147,041,696		(363,639)	(127	7,378,879)	_	660,780,760
Capital assets, being depreciated or amortized:									
Infrastructure	4,	757,667,090	6,228,753		-	69	9,800,708		4,833,696,551
Buildings	4	114,025,816	256,839		(1,560,384)	41	1,699,203		454,421,474
Improvements to land		154,501,132	23,037		-		741,451		155,265,620
Equipment Intangible assets:	2	220,398,853	5,078,171		(10,011,698)	15	5,050,299		230,515,625
Software		70,973,573	69,621	_	(1,221,870)		81,920	_	81920 69,903,244
Total capital assets being depreciated or amortized	5,0	617,566,464	11,656,421	_	(12,793,952)	127	7,373,581	_	5,743,802,514
Less accumulated depreciation or amortization for:									
Infrastructure	(3,8	316,589,460)	(162,631,943)	)	-		-		(3,979,221,403)
Buildings	(	163,016,435)	(9,379,765)	)	480,067		-		(171,916,133)
Improvements to land		(83,625,243)	(5,813,976)	)	-		-		(89,439,219)
Equipment Intangible assets:		(99,048,752)	(13,847,536)	)	8,151,684		-		(104,744,604)
Software		(56,222,432)	(3,353,855)	_	1,211,545			_	(58,364,742)
Total accumulated depreciation or amortization	(4,2	218,502,322)	(195,027,075)	_	9,843,296			_	(4,403,686,101)
Total capital assets, being depreciated or amortized, net	1,	399,064,142	(183,370,654)	<u> </u>	(2,950,656)	127	7,373,581	_	1,340,116,413
Governmental activities capital assets, net	\$ 2,0	040,545,724	\$ (36,328,958)	\$	(3,314,295)	\$	(5,298)	\$	2,000,897,173

# III. <u>Detailed notes continued</u>:

# F. Capital assets continued:

1. Oupital access continued.	Beginning Balance Increases Decreases		Decreases		eclassifications and Transfers		Ending Balance		
Business-type activities:				_					
Capital assets, not being depreciated or amortized:									
Land	\$	111,957,641	\$ 179,317	\$	(5,038,934)	\$	1,937,987	\$	109,036,011
Construction in progress Intangible assets:		264,625,660	190,170,914		-		(102,979,902)		351,816,672
Land use rights	_	15,791,922	457,648	_	(19,236)		40,526	_	16,270,860
Total capital assets, not being depreciated or amortized		392,375,223	190,807,879		(5,058,170)		(101,001,389)		477,123,543
Capital assets, being depreciated or amortized:									
Infrastructure		4,792,093,037	3,501,351		(4,048,398)		91,808,772		4,883,354,762
Buildings		298,951,279	714,804		(3,717,948)		1,192,492		297,140,627
Improvements to land		78,914,805	484,785		(1,272,932)		519,435		78,646,093
Equipment Intangible assets:		67,084,823	795,898		(3,415,445)		6,298,184		70,763,460
Land use rights		806,221	-		-		37,719		843,940
Owning rights		10,776	-		-		-		10,776
Software	_	17,241,563		_		_	1,150,085	_	18,391,648
Total capital assets being depreciated or amortized		5,255,102,504	5,496,838		(12,454,723)		101,006,687		5,349,151,306
Less accumulated depreciation or amortization for:							_		_
Infrastructure		(926,920,308)	(69,361,123)		3,485,910		_		(992,795,521)
Buildings		(114,135,633)	(6,425,320)		2,572,553		-		(117,988,400)
Improvements to land		(21,837,022)	(2,879,648)		128,775		-		(24,587,895)
Equipment Intangible assets:		(33,950,349)	(4,888,762)		2,832,399		-		(36,006,712)
Land use rights		(31,747)	(18,388)		-		-		(50,135)
Owning rights		(4,618)	(770)		-		-		(5,388)
Software		(15,653,866)	(226,567)	_	-				(15,880,433)
Total accumulated depreciation or amortization	_(	1,112,533,543)	(83,800,578)	_	9,019,637	_			(1,187,314,484)
Total capital assets, being depreciated or amortized, net	_	4,142,568,961	(78,303,740)	_	(3,435,086)	_	101,006,687		4,161,836,822
Business-type activities capital assets, net	\$	4,534,944,184	\$ 112,504,139	\$	(8,493,256)	\$	5,298	\$	4,638,960,365

# III. <u>Detailed notes continued:</u>

# F. Capital assets continued:

	Beginning Balance	Increases	Decreases	Reclassifications and Transfers	Ending Balance
Total:					
Capital assets, not being depreciated or amortized:					
Land	\$ 345,544,870	\$ 244,895	\$ (5,402,573)	\$ 10,431,791	\$ 350,818,983
Construction in progress Intangible assets:	623,580,429	331,112,013	-	(239,353,614)	715,338,828
Land use rights	64,702,553	6,492,667	(19,236)	541,555	71,717,539
Owning rights	28,953				28,953
Total capital assets. not being depreciated or amortized	1,033,856,805	337,849,575	(5,421,809)	(228,380,268)	1,137,904,303
Capital assets, being depreciated or amortized:					
Infrastructure	9,549,760,127	9,730,104	(4,048,398)	161,609,480	9,717,051,313
Buildings	712,977,095	971,643	(5,278,332)	42,891,695	751,562,101
Improvements to land	233,415,937	507,822	(1,272,932)	1,260,886	233,911,713
Equipment Intangible assets:	287,483,676	5,874,069	(13,427,143)	21,348,483	301,279,085
Land use rights	806,221	-	-	37,719	843,940
Owning rights	10,776	-	-	-	10,776
Software	88,215,136	69,621	(1,221,870)	1,232,005	88,294,892
Total capital assets being depreciated or amortized	10,872,668,968	17,153,259	(25,248,675)	228,380,268	11,092,953,820
Less accumulated depreciation or amortization for:					
Infrastructure	(4,743,509,768)	(231,993,066)	3,485,910	-	(4,972,016,924)
Buildings	(277,152,068)	(15,805,085)	3,052,620	-	(289,904,533)
Improvements to land	(105,462,265)	(8,693,624)	128,775	-	(114,027,114)
Equipment Intangible assets:	(132,999,101)	(18,736,298)	10,984,083	-	(140,751,316)
Land use rights	(31,747)	(18,388)	-	-	(50,135)
Owning rights	(4,618)	(770)	-	-	(5,388)
Software	(71,876,298)	(3,580,422)	1,211,545		(74,245,175)
Total accumulated depreciation or amortization	(5,331,035,865)	(278,827,653)	18,862,933		(5,591,000,585)
Total capital assets, being depreciated or amortized, net	5,541,633,103	_(261,674,394)	(6,385,742)	228,380,268	5,501,953,235
Total capital assets, net	\$ 6,575,489,908	\$ 76,175,181	\$ (11,807,551)	\$ -	\$ 6,639,857,538

### Capitalized interest

Total interest costs incurred in business-type activities in fiscal year ended June 30, 2018 were \$72.1 million of which \$8.5 million was capitalized for a net interest expense of \$63.6 million.

### Depreciation and amortization

Fully depreciated capital assets at June 30, 2018 totaled \$266,369,963, of which \$147,594,439 pertains to governmental activities and \$118,775,524 to business-type activities. The total remaining salvage value is \$1,198,123, of which \$1,138,257 pertains to governmental activities and \$59,866 to business-type activities. Capital assets held by the City of Portland's internal service funds are billed according to interagency agreements to the various functions based on their usage of the assets. Depreciation and amortization expenses are charged to the internal service fund that owns and bills for the use of the assets.

# III. <u>Detailed notes continued</u>:

# F. Capital assets continued:

# Depreciation and amortization continued

Depreciation and amortization expenses of the primary government are as follows:

	Amounts
Governmental activities:	
Public safety	\$ 5,973,506
Parks, recreation and culture	9,676,234
Community development	498,812
Transportation	164,204,344
Legislative/ admin/ support services	466,937
Environmental services	78,650
Water	176,567
Parking facilities	17,000
Total governmental funds	181,092,050
Internal service funds -	
Legislative/ admin/ support services	13,935,025
Total governmental activities	\$ 195,027,075
Business-type activities:	
Environmental services	\$ 48,053,614
Water	30,519,029
Hydroelectric power	607,392
Parking facilities	597,560
Golf	715,166
Motor sports	139,184
Spectator facilities	3,168,635
Total business-type activities	\$ 83,800,580

# III. <u>Detailed notes continued</u>:

# F. Capital assets continued:

### Component Unit - Prosper Portland

Activity for the year ended June 30, 2018 was as follows:

		Beginning Balance	Increases		Decreases	Transfers		Ending Balance
Governmental activities:								
Capital assets, not being depreciated:								
Land	\$	16,011,711	\$ 5,159	\$	-	\$ -	\$	16,016,870
Work in progress-software		-	135,022		-	-		135,022
Work in progress-Lents Commons		5,263,165	8,825,220		-	(14,088,385)		-
Work in progress-Block 49 parking garage	_	1,354,358	4,215,560	_			_	5,569,918
Total capital assets, not being depreciated	_	22,629,234	13,180,961	_		(14,088,385)	_	21,721,810
Capital assets, being depreciated or amortized:								
Buildings and improvements		23,083,400	-		-	14,088,385		37,171,785
Leasehold improvements		3,849,501	-		-	-		3,849,501
Vehicles and equipment Intangible assets:		1,155,937	109,425		(713,461)	-		551,901
Software	_	1,778,402	-	_			_	1,778,402
Total capital assets, being depreciated or amortized		29,867,240	109,425	_	(713,461)	14,088,385	_	43,351,589
Less accumulated depreciation or amortization for:								
Buildings and improvements		(2,185,473)	(545,336)	)	-	-		(2,730,809)
Leasehold improvements		(3,849,501)	-		-	-		(3,849,501)
Vehicles and equipment Intangible assets:		(953,770)	(70,828)	)	706,736	-		(317,862)
Software	_	(391,331)	(177,840)	)			_	(569,171)
Total accumulated depreciation or amortization	_	(7,380,075)	(794,004)	)	706,736			(7,467,343)
Total capital assets, being depreciated or amortized, net	_	22,487,165	(684,579)	)	(6,725)	14,088,385		35,884,246
Total governmental activities capital assets, net	\$	45,116,399	\$ 12,496,382	\$	(6,725)	\$ -	\$	57,606,056

# G. Interfund receivables, payables, and transfers:

Due to/from other funds and component unit

### Primary government

Transactions between individual funds and the component unit are recorded as "due to" and "due from." Repayment of these transactions is required. The General Fund due to the fiduciary fund represents employer contributions to pay pension benefits. Interfund balances are expected to be repaid within one year.

# III. <u>Detailed notes continued:</u>

# G. Interfund receivables, payables, and transfers continued:

The composition of due to and due from other funds as of June 30, 2018 was:

	Governme	ental Activities	Business-type Activities		
	Transportation Operating	Other Funds	Water	Fiduciary Activities	Total Due To Other Funds
Governmental Activities:					
General	\$ -	\$	<u>-</u> \$ -	\$ 9,155,346	\$ 9,155,346

### Component Unit - Prosper Portland

The amount due from Prosper Portland to the City is \$23.8 million in accounts receivable. The amounts due from the City to Prosper Portland for various grant expenditures and other intergovernmental agreements total \$5.1 million.

		Government	al Activities		Business-type Ad	ctivities	Net Due (To)
	General	Transportation Operating	Other Funds	Internal Services		Other Prosper Funds Portland	From Component Unit
Governmental Activities: General Other funds Internal service funds		- \$ - 		\$ -	\$ - \$ - -	- \$ (1,932,02 - (1,378,07 - (1,825,87	
Total due (to) from component unit						- (5,135,97	8) (5,135,978)
Prosper Portland: Prosper Portland - All funds	154,686	<u> </u>	23,658,842	105		_	- 23,813,633
Net due from (to) component unit	\$ 154,686	<u>\$</u> -	\$23,658,842	\$ 105	\$ - \$	- \$ (5,135,97	8) \$18,677,655

### Interfund transfers

The primary purposes of the significant transfers that occur on a routine basis are as follows: General Fund's transfers to the Transportation Operating Fund are mainly for street lighting operation and maintenance. General Fund's transfers to Nonmajor Governmental Funds are for various programs including: emergency communications, development services support, debt service payments, and General Fund's portion of the PERS debt. General Fund's transfers to Internal Service Funds are for financial commitments to fund operating improvements. Transportation Fund's transfers to Nonmajor Governmental Funds are for debt service payments and Transportation Fund's portion of the PERS debt. Internal Service Funds' transfers to General Fund are for budgeted General Fund discretionary. Nonmajor Enterprise Funds' transfers to Transportation fund are for overhead charges.

In the governmental activities column of the statement of activities, transfers between governmental funds have been eliminated. In a like manner, transfers between enterprise funds have been eliminated in the business-type activities column.

### III. Detailed notes continued:

# G. Interfund receivables, payables, and transfers continued:

Interfund transfers and the reconciliation to the statement of activities for the fiscal year ended June 30, 2018 consist of the following:

	Governmental Activities Business-type Activities												
		General	т	ransportation Operating		Other Funds		Internal Service	Sewage Disposal	Water	Other Funds	_	Total Transfers Out
Governmental activities: General Transportation Other funds Internal service	\$	677,870 291,746	\$	23,478,969 700,000 1,610,328	\$	24,910,750 2,823,517 103,269,034 298,258	\$	4,425,002 - 1,344,555 -	\$ 44,704 57,000	\$ 1,020,000 20,246 -	\$ 250,000 - - -	\$	54,084,721 3,588,467 106,958,787 590,004
Business-type activities: Sewage disposal Water Other funds Total transfers in	\$	323,648 1,293,264	\$	25,789,297	\$	600,825 627,020 61,428 132,590,832	\$	5,769,557	\$ 102,143 - 203,847	\$ - - - 1,040,246	\$ - - - 250,000	_	600,825 729,163 385,076 166,937,043
	To To Co		ntal f type a ransf	unds activities erred to governn		al activities ess-type activities							(590,004) (164,631,975) (102,143) (5,299) (1,391,950)
	Т	otal transfers	oer S	tatement of Activ	vities							\$	215,672

### Interfund loans

As of June 30, 2018, the Grants fund received a temporary interest-free operating loan of \$10 million from the Transportation Operating Fund. The operating loan was authorized by Resolution No. 37367 and is expected to be repaid during fiscal year 2018-19.

Resolution 37366 authorized a temporary loan of \$48 million between Bureau of Development Services and Portland Housing Bureau. The loan will provide interim financing for affordable housing property purchases, including a 52-unit apartment under construction at 10506 E Burnside. Voters had approved issuance of \$258.4 million in general obligation bonds in November 2016, but due to timing difference a temporary interfund loan became more cost-effective.

Resolution No. 37081 authorized a temporary loan of \$1.5 million from the Parks Capital Improvement Fund to the Golf Fund to finance the redesign the Colwood Golf Course. The outstanding amount and loan repayment are planned as follows:

Fiscal Year					
Ended June 30,	Principal	Interest			
2019	\$ 113,500	\$ 19,337			
2020	170,250	21,617			
2021	170,250	20,554			
2022	283,750	17,988			
2023	\$ 340,500	\$ 10,600			

### III. Detailed notes continued:

# G. Interfund receivables, payables, and transfers continued:

Interfund loan balances at June 30, 2018 were:

	 G	ove	S				
	General	Transportation eral Operating			Other Fund		Total Internal oans Payable
Governmental activities:							
Nonmajor Funds Business-type activities:	\$ -	\$	10,000,000	\$	15,100,000	\$	25,100,000
Nonmajor Funds				_	1,078,250	_	1,078,250
Total Internal loans receivable	\$ _	\$	10,000,000	\$	16,178,250	\$	26,178,250

#### Internal balances

In December 2017, the City Council voted to authorize a settlement in the sum of \$10 million in the *Anderson et al. v. City of Portland* lawsuit in regards to certain expenditures from the Water and Sewer funds. Per Ordinance 188743, \$3 million of the settlement was paid by the General fund in FY 17-18, the remaining \$7 million will be reimbursed to the Water and Sewer funds in future years. The General Fund is reported on the current financial resources measurement focus and the modified accrual basis of accounting, which does not report long term liabilities in the fund financial statements. The Governmental Activities column of the Government Wide Statement of Net Position includes the reported internal balances for the General Fund.

		Gove						
	General		Tr	Transportation Operating		Other Fund		Total Internal oans Payable
Governmental activities:	\$	-	\$	-	\$	-	\$	-
Business-type activities:								
Sewage Disposal		1,457,886		-		-		1,457,886
Water		5,541,410		-		-		5,541,410
Nonmajor Funds		704	_	_		-	_	704
Total internal balances	\$	7,000,000	\$		\$	-	\$	7,000,000

### H. Leases:

### Operating leases

### Lessor operating leases

The City is involved in various cancelable and non-cancelable leasing arrangements under operating leases for land, buildings, equipment and land use rights which are leased mainly to commercial and retail customers. The City's leasing arrangements also include long-term contracts where the purpose is to support benevolent causes for citizens rather than to generate rental income. Thereby, the facilities are rented at reduced rates to nonprofit social services agencies. Initial lease term ranges from zero to 99 years and renewable options from zero to 75 years. The straight-line method of accounting is used to depreciate and amortize the leased properties over the term of the lease.

# III. <u>Detailed notes continued:</u>

### H. Leases continued:

### Operating leases continued

Through the services of various property management companies, the City continues to increase its ownership and investment in rental properties. The total cost and accumulated depreciation includes leased space which represents a percentage of the total square feet of each structure. Included among the leased properties are land use rights; these properties were donated to the City, but due to the passage of time their cost is nil. Governmental activities generated \$6.6 million in rental income in FY 17-18 and \$3.7 million in FY 16-17. Business-type activities generated \$2.3 million in FY 17-18 and \$2.7 million in FY 16-17. Contingent rent was insignificant in both FY 17-18 and FY 16-17.

As of June 30, 2018, the City's investment in operating leases is as follows:

	Cost Accum								
Land and improvements	\$	9,645,795	\$	390,895	\$	9,254,900			
Buildings	_	118,237,780	_	14,359,366	_	103,878,414			
Net Investments	\$	127,883,575	\$	14,750,261	\$	113,133,314			

As of June 30, 2018, future minimum rents to be received from non-cancelable operating leases are contractually due as follows:

Fiscal Year Ending June 30,	G	Governmental Activities		Business-type Activities		Total
2019	\$	1,177,561	\$	1,900,853	\$	3,078,414
2020		744,873		1,601,338		2,346,211
2021		642,100		1,407,418		2,049,518
2022		571,546		1,278,144		1,849,690
2023		470,776		898,700		1,369,476
2024-2028		2,427,479		2,766,841		5,194,320
2029-2033		1,830,363		2,476,629		4,306,992
2034-2038		1,192,579		2,801,572		3,994,151
2039-2043		1,156,308		2,508,472		3,664,780
2044-2048		1,180,076		-		1,180,076
2049-2053		1,150,986		-		1,150,986
2054-2058		733,639		-		733,639
2059-2063		490,161		-		490,161
2064-2068		555,655		-		555,655
2069-2073		629,072		-		629,072
2074-2078		660,487		-		660,487
2079-2083		379,813	_		_	379,813
Total	\$	15,993,474	\$	17,639,967	\$	33,633,441

# III. <u>Detailed notes continued:</u>

#### H. Leases continued:

Operating leases continued

### Lessee operating leases

The City has various noncancelable operating lease commitments including land, buildings and equipment with lease terms varying from one to 99 years and renewal options from zero to 25 years. Provisions for future rent adjustments or rent free periods are specified in the lease agreement; usually, rental increases are predetermined, affixed to a range from 3 to 5 percent or contains an escalation clause linked to the consumer price index. The rental payments are recorded as expenditures or expenses of the related fund when incurred. The City also has noncancelable sublease agreements for certain communication towers, office and parking spaces.

Total operating lease expenditures includes contingent rent attributed to the consumer price index. For the year ended June 30, 2018, operating expenses are summarized as follows:

	Fiscal Year Ending June 30,					
	2018 2017					
Minimum rents	\$	8,291,892	\$	3,756,025		
Contingent rents		37,673		58,649		
Sublease rental income		48,302		48,007		
Total rental expense	\$	8,377,867	\$	3,862,681		

The significant increase in rental expenses can be attributed to the construction work at the Portland building which is expected to continue into FY 19-20.

# III. <u>Detailed notes continued</u>:

### H. Leases continued:

### Operating leases continued

As of June 30, 2018, future annual lease commitments under noncancelable operating leases are follows:

			<b>Business-</b>		
			type	Fiduciary	
		ital Activities	Activities	Activities	
Γ:I \/	Minimum	Culdadada	Minimum	Minimum	1
Fiscal Year	Lease	Sublease	Lease	Lease	Lease
Ending June 30,		Income *	Commitments	Commitments	
2019	\$ 6,874,225	\$ 23,425	\$ 620,699	\$ 210,354	\$ 7,728,703
2020	5,199,747	24,020	281,172	216,665	5,721,604
2021	1,091,574	-	15,173	74,026	1,180,773
2022	656,899	-	-	-	656,899
2023	494,276	-	-	-	494,276
2024-2028	1,222,914	-	-	-	1,222,914
2029-2033	443,269	-	-	-	443,269
2034-2038	502,497	-	-	-	502,497
2039-2043	569,640	-	-	-	569,640
2044-2048	645,753	-	-	-	645,753
2049-2053	732,037	-	-	-	732,037
2054-2058	829,850	-	-	-	829,850
2059-2063	940,733	-	-	-	940,733
2064-2068	1,066,432	-	-	-	1,066,432
2069-2073	1,208,926	-	-	-	1,208,926
2074-2078	1,370,459	-	-	-	1,370,459
2079-2083	1,553,577	-	-	-	1,553,577
2084-2088	1,761,162	-	-	-	1,761,162
2089-2093	1,996,484	-	-	-	1,996,484
2094-2098	2,263,249	-	-	-	2,263,249
2099-2103	571,069				571,069
	\$ 31,994,772	\$ 47,445	\$ 917,044	\$ 501,045	\$ 33,460,306

<sup>\*</sup> Sublease income not included in total

# I. Long-term debt:

The City issues a variety of debt types for the purpose of carrying out its capital financing activities. The various types of debt are discussed below and each debt type reports the range of maturities for each of its outstanding debt issue. The City's tax-exempt debt remains in compliance with all Internal Revenue Service arbitrage regulations. Outstanding debt amounts are as of June 30, 2018.

### III. Detailed notes continued:

### I. Long-term debt continued

### General obligation bonds

The City issues general obligation bonds for the acquisition and construction of capital improvements of major capital facilities. General obligation bonds are currently outstanding for only governmental activities. The currently outstanding unlimited tax general obligation bonds for governmental activities were originally issued at \$178.5 million. Currently \$137 million of these bonds are outstanding. The bonds were originally issued for emergency facilities, public safety, parks improvements and affordable housing. The City is authorized to levy an unlimited ad valorem tax to pay for these bonds.

In January of 2018 the City sold \$23.4 million of 2018 Series A General Obligation Bonds. These bonds will be used to finance parks improvements that are eligible for federally tax-exempt financing, including a portion of the rehabilitation of Pioneer Courthouse Square, improvement to playground, pools, maintenance facilities, trails and bridges; and projects designed to improve accessibility. These bonds will be repaid over 12 years with interest rates ranging from two to five percent.

In April of 2018 the City sold \$8.8 million of 2018 Series B General Obligation Bonds. These bonds were issued to refund certain outstanding maturities of the City's General Obligation Emergency Facilities Bonds, 2008 Series A and to pay costs of issuance. These bonds will be repaid over ten years with interest rates ranging from 2.5 to 5.0 percent.

Oregon state law limits general obligation debt to three percent of real market value. At June 30, 2018 the City's unused debt margin is \$4 billion.

General obligation bonds currently outstanding are as follows:

	Bond Series	Interest Rates(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity	Amount of Original Issue	Outstanding une 30, 2018
Governmental activities:						
Emergency Facilities	2009A	4.00	07/10/2009	2019	\$ 14,560,000	\$ 1,650,000
<b>Emergency Facilities</b>	2011A	3.00-4.125	05/13/2011	2019-2026	25,835,000	15,195,000
<b>Emergency Facilities</b>	2014A	2.50-5.00	03/27/2014	2019-2029	29,795,000	22,890,000
<b>Emergency Facilities</b>	2015A	2.00-5.00	06/02/2015	2019-2029	17,145,000	14,095,000
Parks Improvement	2015C	2.00-5.00	07/30/2015	2019-2029	23,850,000	17,190,000
Affordable Housing	2017A	2.50-5.00	05/18/2017	2019-2037	35,085,000	34,050,000
Parks Improvement	2018A	2.00-5.00	01/18/2018	2019-2030	23,445,000	23,445,000
Emergency Facilities Total governmental activities	2018B	2.50-5.00	04/23/2018	2019-2028	\$ 8,815,000 178,530,000	\$ 8,815,000 137,330,000

# III. <u>Detailed notes continued</u>:

# I. Long-term debt continued

Annual debt service requirements to maturity for general obligation bonds are as follows:

Fiscal Year Ending		Governme	enta	l Activities
June 30,		Principal		Interest
2019	\$	11,540,000	\$	5,510,976
2020		9,665,000		4,670,256
2021		10,030,000		4,304,456
2022		10,470,000		3,864,856
2023		10,905,000		3,425,456
2024-2028		53,485,000		10,100,894
2029-2033		22,090,000		2,878,931
2034-2038	_	9,145,000	_	758,275
Total	\$	137,330,000	\$	35,514,100

## Limited tax improvement bonds

The City has \$28.7 million of outstanding limited tax improvement bonds. These bonds were issued for the purpose of financing local improvement district projects. These bonds are expected to be fully self-supporting from assessment payments received from property owners benefiting from the improvement projects. In addition, the City has pledged its full faith and credit to pay the bonds. Interest rates on the outstanding bonds range from four to five percent.

Limited tax improvement bonds currently outstanding are as follows:

	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity		Amount of Original Issue	Outstanding une 30, 2018
Governmental activities:		_					_
Limited Tax Improvement	2007A	5.00%	06/28/2007	2027	\$	41,745,000	\$ 15,755,000
Limited Tax Improvement	2010A	4.125	04/29/2010	2030		22,305,000	8,935,000
Limited Tax Improvement	2011A	4.00	12/13/2011	2022-2032		3,400,000	920,000
Limited Tax Improvement	2014A	4.00	06/26/2014	2018-2034	_	7,385,000	3,050,000
Total governmental activities					\$	74,835,000	\$ 28,660,000

### III. Detailed notes continued:

### I. Long-term debt continued

Annual debt service requirements to maturity for limited tax improvement bonds are as follows:

Fiscal Year Ending	Governmental Activities								
June 30,		Principal		Interest					
2019	\$	430,000	\$	1,315,119					
2020		-		1,297,919					
2021		-		1,297,919					
2022		-		1,297,919					
2023		-		1,297,919					
2024-2028		15,755,000		5,701,842					
2029-2033		9,855,000		1,408,338					
2034-2038		2,620,000		104,800					
Total	\$	28,660,000	\$	13,721,775					

### Urban renewal and redevelopment bonds

The City issues urban renewal and redevelopment bonds to finance capital projects that stimulate job creation and growth in designated target areas. The City's urban renewal and redevelopment bonds are secured solely by and paid from the tax increment revenues generated from the respective urban renewal areas. No additional City revenues are pledged to the repayment of these bonds. The City has \$357.2 million outstanding long-term urban renewal and redevelopment bonds for nine of its urban renewal districts, including Airport Way, Oregon Convention Center, South Park Blocks, Downtown Waterfront, Interstate Corridor, Lents Town Center, North Macadam, Central Eastside, and River District. Interest rates on the outstanding bonds range from 1.38 to 6.30%.

# III. <u>Detailed notes continued</u>:

# I. Long-term debt continued

Urban renewal bonds currently outstanding are as follows:

	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity	Amount of Original Issue	Outstanding June 30, 2018
Governmental activities:						
Airport Way	2015A	1.38%	07/09/2015	2019-2020	\$ 24,897,200	\$ 10,166,200
Central Eastside	2011A	5.535-6.246	03/31/2011	2019-2021	10,205,000	3,040,000
Central Eastside	2011B	4.00-5.375	03/31/2011	2021-2031	19,485,000	19,485,000
Downtown Waterfront	2008A	5.36-6.30	04/22/2008	2019-2024	50,165,000	29,495,000
Downtown Waterfront	2011A	4.00-5.00	07/06/2011	2019-2020	30,370,000	9,525,000
Interstate Corridor	2011A	4.624-6.294	08/11/2011	2019-2021	28,890,000	17,210,000
Interstate Corridor	2011B	4.50-5.00	08/11/2011	2026-2031	17,245,000	17,245,000
Interstate Corridor	2015A	5.00	03/17/2015	2019-2025	17,155,000	12,645,000
Lents District	2010A	5.784-6.284	06/24/2010	2019-2024	21,240,000	10,910,000
Lents District	2010B	4.25-5.00	06/24/2010	2024-2030	15,650,000	15,650,000
North Macadam	2010A	5.374-5.574	09/23/2010	2019-2022	29,645,000	9,940,000
North Macadam	2010B	3.75-5.00	09/23/2010	2022-2030	35,280,000	35,280,000
Oregon Convention Center	2012A	3.623-4.323	05/17/2012	2020-2025	69,760,000	69,760,000
Oregon Convention Center	2011B	5.00	07/06/2011	2019-2020	29,685,000	9,330,000
River District	2012A	3.144-4.430	07/10/2012	2019-2026	24,250,000	14,560,000
River District	2012B	4.00-5.00	07/10/2012	2019-2032	34,140,000	22,335,000
River District	2012C	3.75-5.00	07/10/2012	2026-2031	15,275,000	15,275,000
South Park Blocks	2008A	6.031-6.081	07/16/2008	2019	34,580,000	3,360,000
South Park Blocks	2008B	5.00	07/16/2008	2019-2024	32,020,000	32,020,000
Total governmental						
activities					\$ 539,937,200	\$ 357,231,200

Annual debt service requirements to maturity for urban renewal and redevelopment bonds are as follows:

Fiscal Year Ending	Governmental Activities								
June 30,	Principal	Interest							
2019	\$ 39,922,300 \$	16,997,232							
2020	38,963,900	15,146,304							
2021	39,475,000	13,352,267							
2022	41,335,000	11,507,119							
2023	43,300,000	9,540,602							
2024-2028	111,035,000	23,083,570							
2029-2033	43,200,000	4,216,287							
Total	\$ 357,231,200 \$	93,843,381							

### III. Detailed notes continued:

# I. Long-term debt continued

The City has directly placed its Airport Way Urban Renewal and Redevelopment Bond, 2015 Series A, which is outstanding in the amount of \$10.2 million and has a final maturity of June 15, 2020. The Bond is secured by the tax increment revenues of the Airport Way urban renewal area. In the event of default, the lender may exercise any remedy available under the law, but the outstanding amounts are not subject to acceleration. The interest rate on the Bond may be adjusted in the event of taxability, whereby the interest payable on the Bond is includable in the gross income of the lender for federal income tax purposes.

### Limited tax and limited tax revenue bonds

The City has issued limited tax revenue bonds to finance local and public capital improvement projects and to reduce the City's payments to the State of Oregon Public Employees Retirement System (PERS).

These bond issues include non-self-supporting General Fund obligations and self-supporting General Fund obligations.

### Non-self-supporting General Fund-secured obligations

As of June 30, 2018, the City had \$29.3 million of outstanding limited tax revenue bonds and \$21.2 million of outstanding limited tax housing revenue bonds. These bonds are full faith and credit obligations of the City secured by all legally available funds. Because they largely are expected to be repaid from General Fund resources, these obligations are considered to be non-self-supporting.

In June of 2018, the City issued \$7.9 million of 2018 Series A Limited Tax Revenue Bonds. The City has pledged its full faith and credit to pay the 2018 Series A Bonds. Proceeds of these non-self-supporting bonds were used to repay a loan for the Ellington Apartments Project, an affordable housing project, and to pay costs of issuance. Interest rates on the 2018 Series A Bonds are five percent. The final maturity of the 2018 Series A Bonds will occur in 2029.

Non-self-supporting limited tax revenue bonds currently outstanding are as follows:

	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity		Amount of Original Issue		Outstanding une 30, 2018
Governmental activities:								
Capital Improvement & Renovation Emergency Coordination	2010A	3.00-3.125	04/22/2010	2019-2020	\$	4,840,000	\$	895,000
Center	2011B	2.375-3.00	12/15/2011	2019-2026		5,445,000		3,360,000
Police Training Facility	2012B	3.00-4.00	05/24/2012	2019-2022		13,305,000		5,850,000
LED Green Bonds Archives Space Acquisition	2016A	5.00	11/29/2016	2019-2026		16,220,000		13,150,000
Project	2017A	4.00-5.00	06/15/2017	2019-2028		6,615,000		6,085,000
Ellington Apartments Project	2018A	5.00	06/28/2018	2019-2029	_	7,900,000	_	7,900,000
Total					\$	54,325,000	\$	37,240,000

# III. <u>Detailed notes continued:</u>

# I. Long-term debt continued

Non-self-supporting limited tax housing revenue bonds currently outstanding are as follows:

_	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity	Amount of Original Issue	Outstanding une 30, 2018
Governmental activities:						_
Housing Projects	2005D	4.00-4.125%	06/21/2005	2019-2025	\$ 6,975,000	\$ 4,495,000
Headwaters Apartment Project	2005A	4.50-5.00	04/18/2005	2019-2035	10,480,000	7,875,000
Headwaters Apartment Project	2005B	4.70	04/18/2005	2019-2035	1,260,000	955,000
Total					\$ 18,715,000	\$ 13,325,000

### Limited tax pension obligation revenue bonds.

The City issued \$300.8 million of Limited Tax Pension Obligation Revenue Bonds in November 1999, to finance the City's December 31, 1997 unfunded actuarial accrued pension liability with the State of Oregon Public Employees Retirement System (PERS). The bonds are secured by available general funds, defined as revenues that are legally available to pay the bonds, and not prohibited for such use under the charter and ordinances of the City and Oregon laws. Revenues include all taxes and other legally available general funds of the City. At June 30, 2018, interest rates on the \$12.6 million of outstanding 1999 Series D variable rate bonds and \$12.5 million of outstanding 1999 Series E variable rate bonds, were 1.45% and 1.44% respectively. Interest rates on the outstanding fixed rate \$134.5 million of 1999 Series C bonds range from 7.70 to 7.93%.

The \$300.8 million liability has been distributed as follows:

	Original Distribution	Liability June 30, 2019
Governmental activities:		
Governmental funds	\$ 211,379,554	\$ 112,121,605
Internal service funds	16,741,773	8,880,303
Total governmental activities	228,121,327	121,001,908
Business-type activities	72,201,017	38,297,431
Fiduciary activities	526,002	279,006
Total	\$ 300,848,346	\$ 159,578,345

### III. Detailed notes continued:

# I. Long-term debt continued

Limited tax pension obligation revenue bonds currently outstanding are as follows:

	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity	Amount of Original Issue	June 30, 2018
Governmental activities:						
Allocation of Limited Tax Pension Obligation	1999C	7.701%	11/01/1999	2018-2022	\$ 84,292,006	\$ 71,898,226
Allocation of Limited Tax Pension Obligation	1999C	7.93	11/01/1999	2018-2029	30,090,299	30,090,310
Allocation of Limited Tax Pension Obligation	1999D	variable	11/01/1999	2018-2019	56,869,511	9,516,165
Allocation of Limited Tax Pension Obligation	1999E	variable	11/01/1999	2018-2019	56,869,511	9,497,208
Total Governmental activities					228,121,327	121,001,909
Business-type activities:						
Allocation of Limited Tax Pension Obligation	1999C	7.701	11/01/1999	2018-2022	26,678,633	22,755,991
Allocation of Limited Tax Pension Obligation	1999C	7.93	11/01/1999	2018-2029	9,523,664	9,523,654
Allocation of Limited Tax Pension Obligation	1999D	variable	11/01/1999	2018-2019	17,999,360	3,011,893
Allocation of Limited Tax Pension Obligation	1999E	variable	11/01/1999	2018-2019	17,999,360	3,005,893
Total Business-type activities					72,201,017	38,297,431
Fiduciary activities:						
Allocation of Limited Tax Pension Obligation	1999C	7.701	11/01/1999	2018-2022	194,360	165,783
Allocation of Limited Tax Pension Obligation	1999C	7.93	11/01/1999	2018-2029	69,382	69,381
Allocation of Limited Tax Pension Obligation	1999D	variable	11/01/1999	2018-2019	131,130	21,943
Allocation of Limited Tax Pension Obligation	1999E	variable	11/01/1999	2018-2019	131,130	21,899
Total Fiduciary activities					526,002	279,006
Total Limited Tax Pension Bonds					\$ 300,848,346	\$ 159,578,346

Approximately 37% of the debt service on these bonds is expected to be paid from resources of the General Fund. The remaining 63% is expected to be paid by non-General Fund resources of City bureaus. As of June 30, 2018, \$59 million of outstanding principal remaining on the portion of the bonds is projected to be repaid with General Fund resources.

### Self-supporting General Fund-secured obligations

As of June 30, 2018, the City had \$202.7 million of outstanding self-supporting limited tax revenue bonds. These bonds are full faith and credit obligations of the City secured by all legally available funds. Because they are expected to be paid from non-General Fund resources, these obligations are considered to be self-supporting.

# III. <u>Detailed notes continued:</u>

### I. Long-term debt continued

The following issues are expected to be repaid from sources other than the General Fund and are considered self-supporting.

	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity	Amount of Original Issue	Outstanding June 30, 2018
Governmental activities:						
Oregon Convention Center	2011A	5.00%	10/06/2011	2019-2030	\$ 67,015,000	\$ 65,465,000
Deferred Interest	2001B	5.20-5.36	02/13/2001	2019-2022	18,058,888	4,840,382
Portland-Milwaukie Light Rail	2012C	3.00-5.00	09/20/2012	2019-2032	36,160,000	29,930,000
Sellwood Bridge	2014A	4.00-5.00	06/17/2014	2019-2034	44,215,000	38,340,000
Sellwood Bridge II	2017A	4.00-5.00	06/15/2017	2019-2037	29,165,000	29,165,000
Total Governmental activities					194,613,888	167,740,382
Business-type activities:						
Central City Streetcar	2009A	4.00	05/21/2009	2019-2024	21,450,000	9,855,000
Civic Stadium Project	2013A	3.27	12/11/2013	2019-2023	21,915,000	13,153,000
Jeld-Wen Field Project	2012A	3.25-3.50	04/24/2012	2024-2027	12,000,000	12,000,000
Total Business-type activities					55,365,000	35,008,000
Total					\$ 249,978,888	\$ 202,748,382

Annual debt service requirements to maturity for all of the above types of limited tax revenue bonds at June 30, 2018, are as follows:

Ending		Governme	ntal	Activities	Business-type Activities				 Fiduciary Activities			
June 30,	. =	Principal		Interest		Principal		Interest	Principal		Interest	
2019	\$	29,867,853	\$	18,406,356	\$	10,108,786	\$	3,283,119	\$ 43,841	\$	14,959	
2020		33,654,477		17,265,582		10,946,162		2,837,613	48,842		12,767	
2021		37,287,653		14,577,088		11,938,531		2,171,297	55,066		9,006	
2022		41,241,998		11,861,335		13,041,298		1,434,309	61,876		4,765	
2023		20,421,293		32,718,131		5,464,788		8,609,767	11,094		58,213	
2024-2028		103,806,501		173,655,351		20,597,625		47,912,532	49,486		340,914	
2029-2033		59,887,517		42,517,775		1,208,241		10,828,531	8,801		78,890	
2034-2038	_	13,139,996	_	1,098,496	_	-	_	-	_	. <u>-</u>		
Total	\$	339,307,288	\$	312,100,114	\$	73,305,431	\$	77,077,168	\$ 279,006	\$	519,514	

The City has directly placed it Taxable Limited Tax Revenue Refunding Bond, 2013 Series A (Stadium Project), which is outstanding in the amount of \$13.2 million and has a final maturity of June 1, 2023. In the event of default, the lender may exercise any remedy available under the law, but the outstanding amounts are not subject to acceleration. The interest rate on the bond may be adjusted in the event of default.

### Revenue bonds

The City issues revenue bonds to satisfy a variety of capital financing requirements backed solely by the fees derived from the provision of certain services. Types of revenue bonds outstanding include bonds issued for sewer system facilities, water system facilities, and transportation system improvements. Fees and charges are collected for the individual services provided, generally on the basis of usage.

# III. Detailed notes continued:

# I. Long-term debt continued

In May of 2018, the City issued \$191.9 million of 2018 Series A Second Lien Sewer Revenue Bonds, which are secured by a lien on, and are payable solely from, the Sewer System Net Revenues and amounts required to be deposited in the Second Lien Bond Account. The 2018 Series A Second Lien Bonds were issued to finance capital facilities and improvements to the sanitary sewer and stormwater drainage system owned and operated by the City and to pay issuance costs. The final maturity of the 2018 Series A Second Lien Bonds will occur in 2038 with interest ranging from 4.5 to 5.0 percent.

Bond declarations for particular enterprise debt require setting rates such that net operating income provides specified levels of debt service coverage on outstanding bonds and to maintain adequate insurance on the facilities. Bon declaration for revenue bonds also permit the City to maintain restricted reserve accounts to provide for the payment of debt service in the event that pledged revenues are not sufficient to pay debt service when due. The City is in compliance with its bond covenants as of and for the fiscal year ended June 30, 2018.

Revenue bonds outstanding at June 30, 2018 are as follows:

Purpose	Interest Rates	Principal Outstanding
Gas Tax Revenue Bonds:		
Public street improvements	1.94-5.00%	\$ 7,890,000
Sewer System Revenue Bonds:		
Sewer System Capital Improvements	2.00-5.00	1,550,965,000
Water System Revenue Bonds:		
Water System Capital Improvements	3.00-5.00	623,605,000
Total revenue bonds		\$ 2,182,460,000

# III. <u>Detailed notes continued</u>:

# I. Long-term debt continued

Revenue bonds outstanding at June 30, 2018 are as follows:

	Bond Series	Interest Rate(s) Outstanding Debt	Date of Issue	Remaining Years of Maturity	Amount of Original Issue	Outstanding June 30, 2018
Governmental activities	OCITCS	DCDI	01 13340	Waturity	13300	Julio 30, 2010
Gas Tax Revenue Bonds	2011A	3.00-5.00%	11/22/2011	2018-2023	\$ 15,400,000	\$ 7,890,000
Business-type activities:					, , , , , , , , , , , , , , , , , , , ,	, , , , , , , , , , , , , , , , , , , ,
Sewer System Revenue Bonds	2010A	4.00-5.00	08/19/2010	2019-2035	407,850,000	317,010,000
Sewer System Revenue Bonds	2013A	4.00-5.00	09/17/2013	2019-2039	210,965,000	185,410,000
Sewer System Revenue Bonds	2014A	5.00	08/14/2014	2019-2025	86,165,000	64,675,000
Sewer System Revenue Bonds	2014B	3.00-5.00	08/14/2014	2019-2040	204,220,000	190,140,000
Sewer System Revenue Bonds	2015A	3.00-5.00	08/27/2015	2019-2031	329,805,000	231,580,000
Sewer System Revenue Bonds	2015B	3.00-5.00	08/27/2015	2019-2031	63,300,000	52,875,000
Sewer System Revenue Bonds	2016A	2.00-5.00	09/07/2016	2019-2033	156,650,000	155,795,000
Sewer System Revenue Bonds	2016B	2.00-5.00	09/07/2016	2019-2033	162,465,000	161,550,000
Sewer System Revenue Bonds	2018A	4.50-5.00	05/03/2018	2019-2038	191,930,000	191,930,000
Water System Revenue Bonds	2010A	4.00-5.00	02/11/2010	2019-2035	73,440,000	58,170,000
Water System Revenue Bonds	2011A	4.00-5.00	03/22/2011	2019-2036	82,835,000	68,185,000
Water System Revenue Bonds	2012A	3.00-5.00	08/02/2012	2019-2037	76,510,000	63,330,000
Water System Revenue Bonds	2013A	3.00-5.00	05/02/2013	2019-2038	253,635,000	201,690,000
Water System Revenue Bonds	2014A	3.00-5.00	12/16/2014	2019-2039	84,975,000	75,385,000
Water System Revenue Bonds	2016A	4.00-5.00	12/15/2016	2019-2041	168,525,000	156,845,000
Total Business-type activities					2,553,270,000	2,174,570,000
••						
Total Revenue Bonds					\$ 2,568,670,000	\$ 2,182,460,000

Annual debt service requirements to maturity for all revenue bonds are as follows:

Fiscal Year Ending	Governmer	ntal Activities	Business-type Activities					
June 30,	Principal	Interest	Principal	Interest				
2019	\$ 1,445,000	\$ 296,000	\$ 138,515,000	\$ 97,366,016				
2020	1,520,000	223,750	144,490,000	90,514,181				
2021	1,595,000	147,750	140,705,000	83,322,056				
2022	1,640,000	99,900	142,120,000	76,442,956				
2023	1,690,000	50,700	148,985,000	69,565,206				
2024-2028	-	-	502,170,000	265,032,606				
2029-2033	-	-	539,115,000	154,849,038				
2034-2038	-	-	360,380,000	51,531,613				
2039-2043		<u> </u>	58,090,000	2,790,525				
Total	\$ 7,890,000	\$ 818,100	\$ 2,174,570,000	\$ 891,414,197				

### III. <u>Detailed notes continued:</u>

### I. Long-term debt continued

The City issues debt backed solely by future fees received for certain services. At June 30, 2018, future pledged revenues are as follows:

Purpose	Revenue Stream	For the Year June 30, of Final Payments		Future Pledged Revenue Debt Outstanding	Approx. % of Future Revenue Pledged to Gross Revenue	Re	evenue, Net of elated Expenses For the Year Ended June 30, 2018		Debt Payments For the Year Ended June 30, 2018
Gas Tax Revenue Bonds: Eligible transportation improvements Urban Renewal & Redevelopment	State gas tax	2023	\$	8,708,100	2.36%	\$	69,697,385	\$	1,978,101
•	Tax increment								
Airport way	property tax	2020		10,377,134	99.91		5,320,552		5,183,340
Central Eastside		2031		37,754,907	30.99		8,693,554		2,525,111
Gateway		2019		744,638	0.69		5,218,321		247,097
Interstate Corridor		2031		72,436,133	12.35		33,737,517		6,083,567
Lents		2030		53,305,137	21.18		16,089,410		3,275,626
North MacAdam		2030		77,265,023	26.73		19,787,149		5,204,092
Oregon Convention Center		2025		93,584,456	82.89		9,706,140		7,811,167
River District		2032		126,607,648	20.80		37,381,281		8,760,586
South Park Blocks		2024		41,429,322	99.90		8,467,960		7,181,093
Waterfront		2024		47,262,445	91.42		9,872,451		9,492,539
Sewer State Revolving Fund Loans: Energy & sewer system improvements	Sewer fees	2031		12,736,832	0.24		253,210,395 **		1,513,034
Sewage System Revenue Bonds: Sewer system capital improvements	Sewer fees	2040		2,172,468,722	21.67	(ir	ncluded above)**		167,992,731
Water System Revenue Bonds Water system capital	301101 1000	20.10		_,, ,	21.0.	(			,
improvements	Water fees	2041		893,569,850	11.49		119,057		55,766,300
Total future pledged revenue			\$	3,648,250,347		\$	477,301,172	\$	283,014,384
Governmental activities			\$	000, 11 1,0 10		\$	223,971,720	\$	57,742,319
Business-type activities			_	3,078,775,404			253,329,452	_	225,272,065
Total			\$	3,648,250,347		\$	477,301,172	\$	283,014,384

### Refundings

On April 19th, 2018, the City issued \$8.8 million of 2018 Series B General Obligation Refunding Bonds (Emergency Facilities Projects). The 2018 Series B Bonds were used to refund certain maturities of the City's General Obligation Emergency Facilities Bonds, 2008 Series A, and to pay costs of issuance. This refunding was undertaken to reduce total debt service payments by \$1.3 million over 10 years in an economic gain of \$1.4 million.

On September 17th, 2017 the City carried out a cash-defeasance of the 2018 maturity of the City of Portland First Lien Sewer System Revenue and Refunding Bonds, 2008 Series A. The City wired a total of \$60,407,604 to U.S. Bank National Association to be applied to the refunding escrow. The cost of the securities was \$60,406,922 and the remaining \$683 was deposited as a cash contribution to the escrow.

### Conduit debt and Contingent Loan Agreements

The City has issued conduit Economic Development Revenue Bonds, which have not been recorded as a liability. Private developers use the proceeds of these bonds to finance capital expansion. The Economic Development Revenue Bonds have not been recognized as a liability of the City because the bonds are secured solely by the specific project and the developers are obligated to make the payments. The bonds are not payable from a charge upon any of the City's resources or assets, and the City is not subject to any liability from these bonds. Upon completion of the project, the developer owns the assets constructed. Since the City does not own any of the assets constructed or assume any of the liabilities associated with repayment, these bond issues do not require balance sheet disclosure or recognition of revenues and expenditures according to GAAP. The total outstanding principal of these bonds as of June 30, 2018 is \$17.6 million.

### III. Detailed notes continued:

### I. Long-term debt continued

The City has made a limited, subject-to-appropriation, pledge of its General Fund to restore reserve fund balances on five Home Forward revenue bond issues via contingent loan agreements. The original par amount of these issues is \$33.0 million, of which \$23.4 million remains outstanding.

Notes, lines of credit and loans payable

Notes payable. There are no outstanding notes at June 30, 2018.

<u>Lines of credit.</u> As of June 30, 2018, the City has \$163.7 million outstanding on various lines of credit. The use of proceeds and remaining balances are as follows:

	Amount in Millions
Provide interim financing for urban renewal district projects	\$113.2
Finance various City backed projects, including:	
Local improvement district projects	6.0
Improvements to the Portland Building	44.5

The City has executed a line of credit secured by its full faith and credit to pay for infrastructure projects in the River District urban renewal area. The line has an outstanding principal balance of \$24,270,957 and has a remaining undrawn balance of \$11,729,043 as of June 30, 2018. In the event of an event of default, the lender may increase the applicable interest rate margin to six percent, but outstanding amounts are not subject to acceleration. Interest rates on the line of credit may also be adjusted in the event of an event of taxability, whereby the interest payable on a tax-exempt draw is includable in the gross income of the lender for federal income tax purposes.

The City has an outstanding facility agreement to provide interim financing for projects in five urban renewal areas secured by the City's full faith and credit and the tax increment revenues of each urban renewal area. The total outstanding balance for the five urban renewal areas is \$40,704,449 and the remaining undrawn balance is \$10,295,551 as of June 30, 2018. In the event of an event of default, the lender may accelerate payment immediately of the entire principal amount and other amounts due. Additionally, the lender may increase the applicable interest rate margin to three percent. The lender also may increase the interest rate margin if the City's rating on full faith and credit obligations by Moody's Investors Service falls below Aa3.

The City has an outstanding line of credit for the River District urban renewal area secured by the tax increment revenues of that area to pay for urban renewal area capital improvement projects. The total outstanding balance is \$32,117,166 and the remaining undrawn balance is \$27,882,834. In the event of an event of default, the lender may accelerate payment immediately of the entire principal amount and other amounts due. Additionally, the lender may increase the applicable interest rate margin to three percent. The lender also may increase the interest rate margin if the City's rating on its full faith and credit obligations by Moody's Investors Service falls below Aa3.

The City has outstanding separate lines of credit for four urban renewal areas secured solely by the tax increment revenues of each area to pay for urban renewal area capital improvement projects. The total outstanding balance for the four urban renewal areas is \$16,103,673 and the remaining undrawn balance is \$45,201,327 as of June 30, 2018. The lender may accelerate payment immediately of the entire principal amount and other amounts due in the event that the City has entered against it an order for relief under the federal bankruptcy code, has not paid or admits in writing to its inability to pay its debts, or if a custodian, receiver or similar official is appointed for the City. In the event of an event of default, the lender may increase the applicable interest rate margin to four percent.

### III. Detailed notes continued:

### I. Long-term debt continued

The City has an outstanding revolving line of credit secured by its full faith and credit to provide interim financing for local improvement district projects. The total outstanding balance is \$5,971,400 and the remaining undrawn balance is \$4,028,600. In the event of an event of default, the lender may accelerate payment immediately of the entire principal amount and other amounts due. Additionally, the lender may increase the applicable interest rate margin to four percent. The lender also may increase the interest rate margin if the City's rating on its full faith and credit obligations by Moody's Investors Service falls below Aa2 or if an event of taxability occurs, whereby the interest payable on a tax-exempt draw is includable in the gross income of the lender for federal income tax purposes.

The City has an outstanding line of credit secured by its full faith and credit to provide interim financing for rehabilitation of the Portland Building. The total outstanding balance is \$44,543,916 and the remaining undrawn balance is \$155,453,158. In the event of an event of default, the lender may accelerate payment immediately of the entire principal amount and other amounts due. Additionally, the lender may increase the applicable interest rate margin to four percent. The lender also may increase the interest rate margin if the City's rating on full faith and credit obligations by Moody's Investors Service falls below Aa2; if an event of taxability occurs, whereby the interest payable on a tax-exempt draw is includable in the gross income of the lender for federal income tax purposes; or if a change occurs in the maximum federal corporate tax rate.

The City expects to retire a large portion of the balances on the lines of credit with the proceeds of long-term bonds. Interest rates on the outstanding line of credit balances are variable rates tied to the London Interbank Offered Rate (LIBOR). As of June 30, 2018, those rates ranged from 2.21 to 3.27%. The amount of unused lines of credit available to the city as of June 30, 2018 is \$254.6 million.

<u>Loans payable</u>. The City has entered into various loan arrangements for the purpose of financing sewer system improvements, transportation projects, levee improvement projects, and housing programs. The principal balance of these loans at June 30, 2018 was \$24.8 million. Interest rates vary from one to five percent with maturities to fiscal year 2033. During the current fiscal year the City received an additional \$132,554 in loans for improvements to levees. Details for the activity of notes, lines of credit and loans payable can be found in the changes in long-term liabilities schedule at the end of this note. Annual debt service requirements to maturity for notes payable, lines of credit, and loans payable are as follows:

Fiscal Year Ending	Government	al A	Activities		Business-ty	pe Activities			
June 30,	Principal	_	Interest	_	Principal	_	Interest		
2019*	\$ 2,000,207	\$	4,587,538	\$	1,393,792	\$	119,242		
2020	165,725,958		4,492,158		1,407,852		105,182		
2021	972,742		282,453		1,422,058		90,976		
2022	641,138		263,860		1,436,405		76,629		
2023	664,647		243,666		1,450,902		62,132		
2024-2028	3,329,250		864,527		4,886,729		104,937		
2029-2033	2,717,014		280,159		176,887		3,109		
2034-2038	308,000	_	7,700		-	_	-		
Total	\$ 176,358,956	\$	11,022,061	\$	12,174,625	\$	562,207		

<sup>\*</sup>Most of the amounts being paid in 2019 will be paid by selling bonds, so the amount being paid in 2018 doesn't tie to short term liabilities.

For further information on the HUD Section 108 Loan Guarantee Program, refer to the Loans Receivable section of Note III.B., Receivables.

#### III. Detailed notes continued:

#### I. Long-term debt continued

The City has an outstanding loan secured by its full faith and credit to provide interim financing for costs related to the Columbia Levee project. The total outstanding balance is \$665,644 and the remaining undrawn balance is \$431,908. In the event of an event of default, the lender may accelerate payment immediately of the entire loan principal amount and other amounts due.

#### Direct Placements of debt

The City currently has outstanding bonds and notes from direct borrowings and direct placements related to governmental activities in the amount of \$164,377,204 including lines of credit to pay costs of the Portland Building rehabilitation, River District infrastructure, interim financing of local improvement district projects, and urban renewal projects. The City also has privately placed bonds in the amount of \$23,319,200 including refunding bonds issued for the Airport Way urban renewal area and the Providence Park Stadium project.

#### Other liabilities

The City's policy relating to compensated absences is described in Note I.D.9. The long-term portion of compensated absences for governmental activities and business-type activities is \$15.3 million. The total amount outstanding at June 30, 2018 was \$60.0 million for governmental activities and \$9.5 million for business-type activities.

Other postemployment benefits are described in Note IV.D. The total amount outstanding at June 30, 2018 was \$84.9 million for governmental activities and \$15.1 million for business-type activities.

The police and fire pension liability is described in Note IV.E. \$3.284 billion was outstanding at June 30, 2018 and it is solely a governmental activities liability.

The long-term portions of compensated absences, other postemployment benefits and police and fire pension liabilities are expected to be paid in future years from future resources. In prior years, compensated absences and other postemployment benefits have been liquidated primarily by the governmental and enterprise funds for which the employees who earned the benefits were assigned. The General Fund liquidates the police and fire pension liability. Compensated absences and other post-employment benefits are liquidated by the General Fund, Transportation Operating Fund, Grants Fund, Emergency Communication Fund, Development Services Fund, Housing Investment Fund, Parks Local Option Levy Fund, Children's Investment Fund, Community Development Block Grant Fund, HOME Grant Fund, Portland Parks Memorial Fund, Tax Increment Reimbursement Fund, and Parks Capital Improvement Program Fund.

#### Changes in long-term liabilities:

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for internal service funds are included as part of the totals below for governmental activities. At June 30, 2018, exclusive of discounts and premiums, internal service funds had \$24 million of bonds outstanding. For fiscal year 2018, there were no governmental fund resources committed to liquidate other long-term liabilities. The governmental funds and internal service funds, which have a long-term liability, paid the debt service obligations from current resources, except for lines of credit paid off by selling long-term bonds. Long-term liability activity for the year ended June 30, 2018, was as follows:

#### III. Detailed notes continued:

#### I. Long-term debt continued

	Beginning	R	Reclassification				Ending Due W		Due Within
	Balance	/	Restatements <sup>1</sup>		Additions Reductions		Balance		One Year
Governmental activities:				_					
Bonds payable:									
General obligation bonds	\$ 124,010,	000 \$	_	\$	32,260,000	\$ 18,940,000	\$ 137,330,000	\$	11,540,000
Limited tax improvement bonds	Ψ 121,010,	υυυ ψ		Ψ	02,200,000	Ψ 10,010,000	Ψ 101,000,000	Ψ	11,010,000
payable from assessment payments	32,585,	000	_		_	3,925,000	28,660,000		430,000
Urban renewal and redevelopment bonds	392.225.		_		_	34,994,400	357.231.200		39,922,300
Limited tax and limited tax revenue bonds	360,410,		_		7,900,000	29,003,660	339,307,288		29,867,853
Revenue bonds	9,512,		_		7,000,000	1,622,000	7,890,000		1,445,000
Unamortized premium and discounts	36,618,		3,997		3,176,420	5,364,001	34,435,273		5,425,660
Total bonds payable	955,362,		3,997	_	43,336,420	93.849.061	904,853,761		88,630,813
Notes, loans and line of credit payable	122.787.		3,331	_	56.825.879	3.254.135	176.358.956		1.982.752
Self insurance claims	28,068,		-		64,839,071	61,186,489	31,721,400		, , -
Net pension liability-FPDR	3,352,955,		-		195,336,691	270,940,135	3,277,352,198		10,682,525
Net pension liability-PERS	411,888,		-		448,609,465	498,384,528	362,112,977		-
Other postemployment benefits - HIC	40,640,		48,774,371		1,460	4,519,830	84,896,790		-
Other postemployment benefits - FICS	40,040,	109	782,959		260,700	2,227,112	(1,183,453		-
Compensated absences	54,834,	- 897	102,939		58,567,468	53,565,797	59,836,358		45,032,435
Landfill postclosure	1,029,		-		30,307,400	55,505,797	1,029,080		36,089
Pollution remediation	1,029,		-		132,681	-	275,845		30,009
Total other long-term liabilities	4,012,347,		49,557,330	_	824,573,415	894,078,026	3,992,400,151		57,733,801
· · · · · · · · · · · · · · · · · · ·				Φ.				<u>_</u>	
Governmental activities	\$ 4,967,709,	837 \$	49,561,327	<u>\$</u>	867,909,835	\$ 987,927,087	\$ 4,897,253,912	<u></u>	146,364,614
Business-type activities:									
Bonds payable:									
Limited tax and limited tax revenue bonds	\$ 82.061.	240 \$	_	\$	_	\$ 8.755.809	\$ 73,305,431	\$	10.108.786
Revenue bonds	2,113,000,		_	Ψ	191,930,000	130,360,000	2,174,570,000		138,515,000
Unamortized premium and discounts	203,208,		_		21,636,279	26,016,543	198,827,913		26,855,694
Total bonds payable	2,398,269,				213,566,279	165,132,352	2,446,703,344	_	175,479,480
Notes and loans payable	13,554,			_	210,000,210	1,379,871	12.174.625		1,393,792
Self insurance claims	1.076.		_		1.028.892	1.076.124	1.028.892		206.253
Compensated absences	8,529,		_		11,094,814	10,150,939	9,473,558		9,325,841
Net pension liability-PERS	142,959,		_		156,727,395	172,980,482	126,705,989		0,020,011
Other postemployment benefits - HIC	3,513,		11,620,116		1,004,315	1,033,981	15,104,282		_
Other postemployment benefits - PERS	0,010,	-	179,115		59,639	509,487	(270,733		_
Landfill postclosure	6,072,	142	-		5,332,066	8,943,190	2,461,318		59,102
Pollution remediation	2,097,		_		15,347,508	14,802,008	2,643,000		1,210,000
Total other long-term liabilities	177,803,		11,799,231	_	190,594,629	210,876,082	169,320,931		12,194,988
Business-type activities	\$ 2,576,072,			Φ.	404,160,908				187,674,468
Dualiteaa-type activities	φ 2,370,072,	37U \$	11,199,231	Φ	404,100,900	<u>φ 370,000,434</u>	φ 2,010,024,275	Φ_	101,014,400

<sup>&</sup>lt;sup>1</sup>Restatements related to OPEB per GASB 75 implementation (See Note I.E)

#### Auction rate securities

As of June 30, 2018, the City had \$25.1 million in outstanding Limited Tax Pension Obligation Revenue Bonds, 1999 Series D and E, in the form of auction rate securities. These taxable, seven-day auction rate securities are rated Aaa by Moody's Investors Service and are not backed by municipal bond insurance or other credit enhancement. The final maturity of these auction rate securities is June 1, 2019.

Beginning in February 2008, the City began to experience "failed" auctions due to the collapse of the auction rate market. Failed auctions occur when, on any given auction date, there are insufficient buyers to purchase all of the auction rate securities that have been offered for sale by investors. When an auction fails, the rate on the securities for the next interest rate period is determined by a mathematical formula that is defined in the legal provisions for the bonds. The legal provisions for the City's outstanding auction rate securities provide that in the event of a failed auction (and assuming the rating of the securities remains at Aaa), the interest rate for the next interest period is set at 125% of the most recent seven-day AA-rated financial commercial paper index. Since February 2008, all of the City's auctions have "failed" and the rate on these securities has been set by formula. The City expects that it will continue to experience failed auctions for the foreseeable future. As such, the interest rates on the City's auction rate securities will likely continue to be tied directly to the seven-day AA-rated financial commercial paper index. The average interest rate from July 1, 2017 through June 30, 2018, has been 1.738 percent, plus a 0.25 percent broker/dealer fee, for an average all in cost of 1.988 percent. For the week of September 10, 2018, the all-in rate was 2.639% for Series D and 2.639% for Series E bonds.

#### III. Detailed notes continued:

# I. Long-term debt continued

Bond insurer ratings - Debt Service Reserve Fund Surety Bonds

As of June 30, 2018, the City has debt service reserve fund surety bonds relating to outstanding sewer system revenue bonds in a face amount totaling approximately \$87 million. The legal provisions for treatment of surety bonds used to fund a sewer system revenue bond debt service reserve require the City to replenish a debt service reserve with cash if (1) all ratings of an insurer that provide the surety bond are either withdrawn or fall below investment grade, and (2) Net Revenues as a percent of annual first lien bond debt service in a fiscal year falls below 150% or Net Revenues as a percent of combined annual debt service for first and second lien bonds falls below 130%. In such a case, the City is permitted to replenish the reserve over a five-year period.

Insurer

	Ratings (Moody's / S&P)	ace Amount of DSR Surety Bonds
Assured Guaranty Municipal Corporation (formerly FSA)	A2 / AA	\$ 87,003,509
Total		\$ 87,003,509

#### Assets Pledged as Collateral

In December 2012, the City entered into an installment purchase agreement to acquire 77 cashless ticket vending machines and spare parts for the cities' parking management system. The lender has a first lien security interest in the vending machines and parts. The final payment of principal and interest in the amount of \$88,816.75 plus a \$1.00 termination payment is due on December 20, 2018

# Terms specified in debt agreements

If not already described above, in the event of default investors may exercise any remedy available at law or in equity or in bankruptcy or otherwise. Bonds are not subject to acceleration.

#### III. Detailed notes continued:

#### J. Short-term debt:

The City issues short-term subordinate bonds, typically with a one-day maturity, to permit the City's component unit, Prosper Portland, to access tax increment revenues deposited into debt service funds established for each urban renewal district. Under ORS 457.435 and 457.440, tax increment collections may only be spent to pay principal and interest on indebtedness. Once tax increment collections are sufficient to meet debt service requirements for outstanding long-term debt and lines of credit, the City issues short-term subordinate debt to release excess collections to Prosper Portland for capital projects. The City issued \$96.3 million of short-term subordinate bonds in fiscal year 2018 and were redeemed the day following their issue. At June 30, 2018, there were no outstanding short-term subordinate bonds.

At the beginning of the fiscal year, the City issued \$35.7 million of tax anticipation notes in advance of property tax collections, depositing the proceeds in the Fire and Police Disability and Retirement Fund (fiduciary). The notes were issued to meet current operating expenses of the Fire and Police Disability and Retirement Fund. The tax anticipation notes were paid prior to the end of the fiscal year. Short-term debt activity of the fiscal year ended June 30, 2018 was as follows:

	Beginning Balance	Issued	Redeemed	Ending Balance
Short-term subordinate	\$ -	\$ 96,300,000	\$ 96,300,000	\$ -
Tax anticipation notes		35,705,000	35,705,000	
Totals	\$ -	\$ 132,005,000	\$ 132,005,000	<u>\$ -</u>

#### K. Termination benefits:

The City offers a targeted severance program which provides qualified employees with a minimum of two months' salary and six months of paid health insurance upon termination of employment. Individual severance agreements are generated by the various bureaus in specific instances offering health care continuation and are generally offered for up to six months of coverage. There were twenty-two employee(s) affected, and the net cost of these termination benefits for fiscal year ending June 30, 2018 was \$244,376.

#### IV. Other information:

#### A. Risk management:

#### General Self Insurance

The City is exposed to various risks of loss related to theft, damage and destruction of assets, tort claims (general and fleet liability), injuries to employees, acts of terrorism, and natural disasters. The City of Portland is self-insured for workers' compensation, fleet and general liability claims and certain employees' medical coverage in internal service funds.

Per Oregon Revised Statute (ORS) 30.272 limitations on liability of public bodies for personal injury to any single claimant for causes of action arising on or after July 1, 2017 and before July 1, 2018, limitations are \$706,000 for single claimant and \$1.412 million for multiple claimants. For causes of action arising on or after July 1, 2018 limits increased to \$727,200 for a single claimant and \$1,454,300 for multiple claimants.

Per ORS 30.273 limitations on liability of public bodies for property damage arising on or after July 1, 2017 and before July 1, 2018, limitations increase to \$115,800 for single claimant and \$579,000 for multiple claimants. For causes of action arising on or after July 1, 2018, limits increased to \$119,300 for single claimants and \$596,400 for multiple claimants.

The City estimates liability for incurred losses for reported and unreported claims for workers' compensation, general and fleet liability and employee medical coverage (included in accrued self insurance claims in the combined statement of net position). Workers' compensation, general and fleet liability estimates are primarily based on individual case estimates for reported claims and through historical data for unreported claims as determined by the City's Risk Management Services and independent actuarial studies. Liabilities are based on estimated ultimate cost of settling claims, including effects of inflation and other societal and economic factors. Estimated liability is then discounted by the City's expected rate of return and anticipated timing of cash outlays to determine present value of the liability. For fiscal year ended June 30, 2018, the expected rate of return used was 1.35%. For fiscal year ending June 30, 2019 and subsequent years, the expected rate of return used was 1.8% and 2.25% respectively. The Bureau of Human Resources and the employee benefits consultant determines relevant employees' medical coverage estimates.

The City provides insurance coverage deemed as adequate, appropriate, and actuarially sound. It meets all the City's anticipated settlements, obligations and outstanding liabilities. The City does not have any claims reserved above the current SIR and Excess layer. In our last three excess renewals, there have been no material changes in our retention, coverage or conditions. Furthermore, current levels of accrued claims and case reserve estimates are viewed as reasonable provisions for expected future losses. An excess liability coverage insurance policy covers individual claims in excess of \$1 million to policy limits, police law enforcement claims in excess of \$2.5 million to policy limits and an excess workers' compensation coverage insurance policy covers claims in excess of \$850,000 for occurrences after July 1, 2012. The City purchases commercial insurance for claims in excess of coverage provided by the self-insurance fund. The City's limits of coverage on the excess liability policy is \$10 million per claim above the \$1 million self-insurance retention for covered torts occurring after November 12, 2012. Police Law Enforcement Liability retention increased to \$2.5 million for claims occurring after November 12, 2013.

Liabilities are reported in the applicable fund when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors.

# IV. Other information continued:

#### A. Risk management continued:

The estimate of claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether any are allocated to specific claims. Estimated recoveries, from salvage or subrogation for example, are another component of the claims liability estimate. Changes in the balances of claims liabilities during the past two years are as follows:

	Fiscal Year Ended June 30, 2018	Fiscal Year Ended June 30, 2017
Balance, beginning of fiscal year	\$ 28,068,818	\$ 26,796,392
Incurred claims and adjustments	64,839,071	60,331,926
Claim cash payments	(61,186,489)	(59,059,500)
Unpaid claims, end of fiscal year	\$ 31,721,400	\$ 28,068,818

# Owner Controlled Insurance Program (OCIP)

Under ORS 336, an OCIP is an insurance technique for large construction and/or groups of construction projects that provides the majority of necessary insurance coverage for eligible contractors and subcontract tiers performing work on construction project sites. In 1996, the Bureau of Environmental Services (BES) through its' Insurance Broker opted to purchase a single insurance policy/program for the Capital Improvement Combine Sewer Overflow Program to cover job site risks, which became OCIP Phase I.

Because of the success of the OCIP, financial analysis and risk management/safety practices, BES continued OCIP through Phases II, III and IV. Currently, BES is in Phase V that began in September 2015 and will end in August 2020. BES's insurance broker Marsh (Marsh negotiates insuring agreements with insurance carriers) has estimated a program insurance savings of approximately \$20,000,000 or 1.5% savings of construction value based on data through June 2017. Additionally, because of sound risk management and safety practices, BES has received \$2.562 million in dividends from the workers' compensation carrier SAIF.

As a result of BES owning the insurance, BES reduces project insurance costs by purchasing broader coverage, controls job site safety, minimizes public and 3rd party liability, improves and controls claim costs, enhances public relations, eliminates cross litigation and improves the bidding ability for M/W/ESB firms. The OCIP eliminates and replaces the City required insurance normally provided by the contractor. Contractors bidding on BES projects will deduct from their bids all costs for insurance that duplicate or provide similar insurance coverages. OCIP coverages include:

- Workers Compensation and Employers Liability, capped at \$250,000/per claim in phase V.
- Commercial General Liability: limit at \$2 million per occurrence and \$4 million annual aggregate;
- Builders Risk: limit at \$100 million per occurrence limit;
- Excess Liability with a combination of layers which equal \$50 million; and
- Specialty Coverages: Pollution Liability, Railroad Protective Liability and Marine Protection and Indemnity.

# IV. Other information continued:

#### A. Risk management continued:

<u>OCIP Phase IV.</u> July 2011 through June 2016 which included BES's CIP Sewerage System Infrastructure Improvements and the Portland Water Bureau (PWB) Kelly Butte and Powell Butte Reservoir Projects. As of June 30, 2018 the total claim outstanding reserve for workers' compensation incurred losses were \$852,770. This number is multiplied by a 1.165 Loss Conversion Factor (LCF) which brings the City's liability to \$993,477. Also, as of June 30, 2018 the total claim outstanding reserve for General Liability is \$0. The City's total liability for workers comp and general liability related to OCIP Phase IV will then total \$993,477.

	F	Fiscal Year		
		ended		
OCIP Phase IV	Jui	ne 30, 2018		
Balance, beginning of fiscal year	\$	1,163,023		
Incurred claims and adjustments		1,474,433		
Claims cash payments		1,784,686		
Unpaid claims, end of fiscal year		852,770		
Loss conversion factor (LCF)		140,707		
Balance, end of fiscal year	\$	993,477		

<u>OCIP Phase V.</u> September 2015 through August 2020. This phase includes BES's CIP Sewerage System Infrastructure Improvements and PWB's Washington Park Reservoir Projects. The workers' compensation claims per this phase is capped at \$250K per claim. There are only 19 workers' compensation claims reported with an incurred cost of \$38,052 and total claim outstanding of \$1,814. This number is multiplied by a 1.165 Loss Conversion Factor (LCF) which brings the City's liability to \$2,114 Also, as of June 30, 2018, the total outstanding claim reserves for General Liability are \$29,734. This number is multiplied by 1.120 LCF which brings to total to \$33,302. Based on the current known losses, the City's total liability for workers' compensation and general liability is \$35,415.

	Fis	scal Year
		ended
OCIP Phase V (September 2015 - June 2016)	June	e 30, 2018
Balance, beginning of fiscal year	\$	11,760
Incurred claims and adjustments		105,085
Claims cash payments		85,295
Unpaid claims, end of fiscal year		31,550
Loss conversion factor (LCF)		3,865
Liability Recognized	\$	35,415

#### B. Landfill closure and postclosure care:

# Killingsworth Fast Disposal (KFD) Landfill

The Killingsworth Fast Disposal (KFD) Landfill was a Municipal Solid Waste Landfill that primarily accepted construction and demolition waste. The landfill was permitted by the Oregon Department of Environmental Quality (DEQ) and franchised by the Metro Regional Government to Riedel Waste Systems, Inc. (RWS). The landfill was permanently closed in 1990. After closure, per DEQ requirements, RWS installed a geomembrane cap and a gas extraction system. Finding it financially unable to perform the DEQ required maintenance and monitoring, RWS abandoned the property in 1995. Consequently, the DEQ assumed the monitoring and maintenance activities and installed a new gas extraction system, repaired the geomembrane cap, made drainage system and various other improvements to mitigate threats to human health.

# IV. Other information continued:

#### B. Landfill closure and postclosure care continued:

On March 7, 2002, the DEQ issued a Solid Waste Disposal Site Closure Permit (No. 1204) to the City of Portland for post-closure care. This post-closure care includes proper operation, maintenance, and monitoring of the post-closure equipment and systems. Federal and State laws and regulations require the City, as the permittee, to perform post-closure for thirty years commencing on March 7, 2002. As such, the City is responsible for the following activities: operating, maintaining, and monitoring of the methane gas extraction and leachate collection systems, site membrane cap and final cover maintenance, site drainage systems maintenance, and maintenance of groundwater monitoring wells.

Prior to transferring the property to the City, the DEQ installed, monitored, operated, and maintained site closure systems. On February 25, 2002, the City and the DEQ entered into Intergovernmental Agreement (IGA) No. R001-02 wherein the City agreed to manage and pay for the maintenance and post-closure until 2032, as well as partially reimburse DEQ for the gas extraction/flare and leachate collection system costs. DEQ agreed, that upon satisfactory performance by the City of its obligations under the Agreement, the City would be released from a significant portion of the environmental liabilities at the site. The City has paid \$500,000 reimbursement cost to DEQ.

The City has established future annual post-closure care cost projections (2018-2032) based on the average actual annual costs of the first 17 years of the City's operation, maintenance, and monitoring of the site closure systems (2002-2018). Based on these actual costs and projections, the 30-year post-closure care cost, as of June 30, 2018, is estimated to be \$1.68 million under current federal and state laws and regulations. (Note: costs going forward have been inflated by 2.5 percent annually). Actual costs may be higher due to inflation, changes in technology and regulations, or the need for repair or replacement of site equipment.

As of June 30, 2018, the City of Portland and Metro (through IGA No. 51802) have paid a total of \$746,052 in post-closure care costs. Consequently, the City is responsible for \$889,986 of the remaining estimated liability of \$992,991.

For fiscal years 2002-2022, Metro has agreed to provide a total of \$232,502 in site maintenance and monitoring. Furthermore, the Parks Memorial Fund established a committed account to pay for future post closure costs. Additional funding is provided by a \$65,990 annual contribution to the Parks Memorial Fund via the General Fund.

To meet the on-going costs of post-closure care, additional resources will be infused by the City as needed. The closure plan for the KFD Landfill is compliant, in all aspects, with the Oregon DEQ.

# Guilds Lake Former Municipal Incinerator / Landfill Remediation Project

The Guilds Lake Former Incinerator Ash Landfill (GLFIAL) is located in an industrial section of northwest Portland. The site consists of 11 of 20 acres of the former landfill operated by the City of Portland during the early 1900s through 1948. The site consisted of a large municipal incinerator for the burning of trash. The incinerator was also reportedly used as a cremation oven in the 1800s. The site was issued a record of decision (ROD) from the Oregon Department of Environmental Quality (ODEQ) in 1991 (Consent order ECSR-NWR-91-09). The ROD lists the selected remedial action for the site. The remediation includes an Asphalt-Concrete-cap, passive vapor controls, gas monitoring, groundwater monitoring, and deed restrictions. The Asphalt-Concrete-cap was built and completed from 1991-1995. ROD requires a yearly inspection of the cap and Gabion Wall, and yearly reporting to ODEQ.

The City of Portland Bureau of Environmental Services is responsible for the various aspects (inspection, maintenance, monitoring and reporting) associated with the closure of the site and implementing the ROD. The annual review of the report is completed by ODEQ under an inter-governmental agreement between BES and ODEQ (City contract number 30001070 and DEQ number LQVC-NWR-09-08).

# IV. Other information continued:

#### B. Landfill closure and postclosure care continued:

The annual reports of recent years indicates that the Asphalt-Concrete-cap has exceeded its life and is failing in several areas (cracks, fissures, and differential settlement). The current Asphalt-Concrete-cap will need to be repaired, sealed, removed and replaced in various locations. The cost to complete this is estimated at \$1 million. This project is budgeted in FY 2018 and this amount has been recorded under BES liability.

Annual inspection, monitoring and report to ODEQ will continue to be required under the agreement. The City has established future annual post closure care cost projections based on historic annual costs. This is estimated to be \$100,000, or \$5,000 per year for the next 20 years.

# Columbia Boulevard Wastewater Treatment Plant (CBWTP) Lagoon Monofill closure and post closure care

The City of Portland owns and operates a non-municipal solid waste landfill site at its Columbia Boulevard Wastewater Treatment Plant (CBWTP) Facilities, under DEQ Permit No. 1203. The landfill, also referred to as the "monofill", was created as part of the City's five lagoon reconstruction project phases to line the lagoons. The monofill is constructed with an 80-mil HDPE liner for long term storage of legacy solids from the lagoon that were not suitable for the City's biosolids recycling program. The capacity of the monofill is estimated at 52,300 dry tons, and 99,600 cubic yards. The monofill is currently partially filled with 30,342 dry tons of solids which were introduced in the monofill in the summer of 2014 as part of the second phase of the lagoon reconstruction projects. The next phase of construction will commence in 2016, fill the monofill to capacity, and permanently close it with a final cover. Additional solids have not added to the lagoon since the current phase of construction through FY 2018 because the contractor is waiting for the solids to dry to a state which would allow them to be placed in the Monofill. The final phase of the lagoon will proceed with final vegetative enhancements.

Per Oregon 40 CFR 258.74 the determination by Oregon DEQ that BES should provide a financial assurance plan by November 30, 2015 obligated the City of Portland to place a reference to the closure and post-closure costs assured through the financial tests into its next comprehensive annual financial report (CAFR). The City of Portland meets the financial test by having bonds rated above the minimum requirements of Baa for Moody's or BBB for Standard and Poor's and having post closure costs below the maximum 43% of annual revenue.

During the third and fourth (combined for construction) phase of construction the monofill will be permanently covered and a final bioswale revegetation will be installed. In addition a leachate manhole and pump have been installed in the monofill to capture and pump potential leachate back to the treatment plant. A final permanent closure plan has been filed with the DEQ. This Post Closure Plan requires maintaining the integrity and effectiveness of the final cover, maintaining and operating the leachate collection system, monitoring the groundwater in the vicinity of the monofill, and maintaining and providing security for the landfill site. Annual inspections will note if any impacts such as vegetation damage is occurring and appropriate corrective measures will be taken if needed.

Closure and post-closure costs have been estimated in accordance with OAR 340-095-0090(4)(a). These estimates include frequency and costs of maintenance and inspection activities for various aspects of the monofill. The DEQ has recently approved a 30-year time period to estimate post-closure costs. Before the approval, the cost estimate spanned 170 years. The 30-year post-closure estimate starts in 2023, following closure activities. The new calculation assumes an inflation rate of 1.52%, which is the Oregon DEQ provided rate for Non-Municipal Solid Waste Disposal Sites in 2018 based on the discount rate for 5-year bonds for the week ending July 31, 2018. Based on estimated closure and post-closure costs over 30 years and the 1.52%% inflation factor, the estimated liability as of June 30, 2018 through 2053 is \$2,461,318. This liability is recognized in FY 2018 expenditures post-closure costs at an amount of \$59,102.00 and future years long-term liability is \$2,402,216.

# IV. Other information continued:

# C. Commitments and contingent liabilities:

The City is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. Claims covered by the City's self-insurance internal service funds are reviewed and losses, discounted to reflect the time value of money, are accrued based on the judgment of City management. According to City management, based on advice of legal counsel with respect to such litigation and claims, ultimate disposition of these matters will not have a material adverse effect on the financial position or results of City operations. Claims not covered by the City's self-insurance program are recognized in proprietary and fiduciary funds when it appears probable that a loss has been incurred and the amount in question can be reasonably estimated. Claims against governmental funds are recognized when due.

# Labor agreements

There are 10 labor agreements between the City and its employees.

	Effective Dates
Seasonal Maintenance Workers - Laborers' Local 483	7/1/2018 - 6/30/2022
Portland Police Association (PPA)	11/11/2016 - 6/30/2020
Professional and Technical Employees Local 17 (PTE-17), formerly The City of Portland Professional Employees Association (COPPEA)	7/1/2017 - 6/30/2021
The District Council of Trade Unions (DCTU)	7/1/2017 - 6/30/2020
Recreation Employees - Laborers' Local 483	7/1/2017 - 6/30/2021
The Portland Fire Fighters' Association (PFFA) - Local 43	7/1/2016 - 6/30/2019
Bureau of Emergency Communications (BOEC) - AFSCME Local 189-2	7/1/2016 - 6/30/2019
Portland Housing Bureau (PHB) - AFSCME Local 189-3	7/1/2015 - 6/30/2019
The Portland Police Commanding Officers Association (PPCOA)	7/1/2018 - 6/30/2020
Portland City Laborers' - Laborers' Local 483 (PCL-LL483)	7/1/2017 - 6/30/2021

#### Bonds

The City's general credit is obligated on limited tax improvement bonds totaling \$28.7 million at June 30, 2018, only to the extent that liens foreclosed against properties involved in the assessment districts and collections of related assessments and interest are insufficient to retire outstanding bonds and pay bond interest.

# IV. Other information continued:

# C. Commitments and contingent liabilities continued:

#### Commitments and other commitments:

The City has several construction and non-construction contractual obligations arising from existing contracts, agreements, legislative enactments and regulations of which \$712,798,721 remains outstanding at June 30, 2018. These obligations are not expected to be fully paid from current financial resources and are not recognized as a liability until performance under the contract has occurred. Details are as follows:

Construction contracts specifically negotiated for the construction of building, remodeling, public safety police communication system, park improvements, sewer, transportation and water infrastructure upgrades totaled \$439,024,281 of which \$228,560,609 remains outstanding as itemized in the table below:

			Remaining		
Construction Projects		pent to Date	Commitments		
Governmental activities:					
Community development	\$	142,322	\$ 90,331		
Legislative / admin / support services		41,743,257	79,263,197		
Parks, recreation and culture		28,418,535	21,374,166		
Public safety		53,010	33,645		
Transportation		14,384,123	20,450,062		
Total governmental activities		84,741,247	121,211,401		
Business-type activities:					
Environmental services		98,039,488	86,384,732		
Parking facilities		3,421,040	5,154,484		
Water		24,261,897	15,809,992		
Total business-type activities	_	125,722,425	107,349,208		
Total Construction Projects	\$	210,463,672	\$ 228,560,609		

# IV. Other information continued:

# C. Commitments and contingent liabilities continued:

The City contracts the services of professional, technical and/or experts (PTE) who are subject matter experts in their fields of special knowledge or training. PTEs are usually performed by certified or licensed professionals including planners, architects, engineers and lawyers. PTE consists of both construction and non-construction projects. The combined contractual amount is \$325,695,395 of which \$158,383,316 is unspent as itemized in the table below:

Professional, Technical, or Expert Projects	ofessional, Technical, or Expert Projects Spent to Date		С	Remaining Commitments
Governmental activities:				
Community development	\$	4,701,194	\$	4,587,070
Legislative / admin / support services		21,624,137		26,905,153
Parks, recreation and culture		9,954,170		13,979,436
Public safety		15,563,349		11,430,567
Transportation		41,936,640	_	41,567,507
Total governmental activities		93,779,490	_	98,469,733
Business-type activities:				
Environmental services		41,451,011		36,484,520
Hydroelectric power		688,435		480,893
Parking facilities		1,212,750		1,919,754
Water		30,180,393		21,028,416
Total business-type activities		73,532,589	_	59,913,583
Total Professional, Technical or Expert Projects	\$ ^	167,312,079	\$	158,383,316

The combined total for other non-construction projects amounted to \$613,043,546 of which \$325,854,798 remains unspent. Other non-construction projects consist of the following:

- Community partnership agreement (CPA) mainly represents a business property license fee within the Lloyd Business District to provide revenues to fund supplemental transportation management, district attorney prosecution, and economic development services within the district amounted to \$2,744,981 of which \$1,065,778 remains unspent.
- Grant agreements (GA) where the City is awarding funds as a means of assisting in various projects dealing with improving the quality of life, protecting and researching for the public good amounted to \$110,554,954 of which \$51,317,937 remains unspent.
- Price agreement (PA) are contracts with existing suppliers for goods or non-PTE services with established
  unit prices but with no quantities identified. If the City awards a price agreement or executes a
  requirements contract that will allow the City to purchase whatever quantity it needs from a contractor, then
  City Bureaus shall make their purchases from that contract unless the Chief Procurement Officer grants an
  exemption to that requirement. The combined total is \$499,743,611 of which \$273,471,083 remains
  unspent.

# IV. Other information continued:

# C. Commitments and contingent liabilities continued:

The table below provides more detail:

·		Spent to Dat	e	Rei	maining Comm	Total Spent	Total	
Other Projects	CPA	GA	PA	CPA	GA	PA	to Date	Remaining
Governmental activities:  Community development Legislative / admin / support	\$ -	\$ 36,802,612	\$ 5,615,394	\$ -	\$ 33,833,801	\$ 6,147,787	\$ 42,418,006	\$ 39,981,588
services Parks, recreation and culture Public safety Transportation Other	1,679,203 - - - -	15,217,271 - 6,619,571 79,720	63,628,232 10,618,322 26,236,025 38,644,339	1,065,778 - - - -	10,141,860 - 4,495,720 51,720 2,462,545	43,522,833 11,210,355 20,660,740 26,953,459 107,665,841	80,524,706 10,618,322 32,855,596 38,724,059	54,730,471 11,210,355 25,156,460 27,005,179 110,128,386
Total governmental activities	1,679,203	58,719,174	144,742,312	1,065,778	50,985,646	216,161,015	205,140,689	268,212,439
Business-type activities: Environmental services Parking facilities Water	: :	151,589 120,000 246,254	58,041,330 62,822 23,426,064	- - -	96,866 76,163 159,262	41,427,696 269,708 15,612,664	58,192,919 182,822 23,672,318	41,524,562 345,871 15,771,926
Total business-type activities		517,843	81,530,216		332,291	57,310,068	82,048,059	57,642,359
Total Other Projects	\$1,679,203	\$ 59,237,017	\$226,272,528	\$1,065,778	\$ 51,317,937	\$273,471,083	\$287,188,748	\$325,854,798

#### HUD Section 108 Loan Guarantee

The City is also party to a Section 108 loan guarantee contract (B97-MC-41-0003) with HUD for the Commercial Revitalization Loan Fund Program. This program is administered by Prosper Portland on behalf of the Portland Housing Bureau. The HUD contract, signed in December 1999, was for \$8 million. There are eight outstanding loans totaling \$2.1 million in original principal, with remaining balances of \$742,000 at June 30, 2018. The table below presents a list of borrowers and their respective loan principal balances:

		Original						
		Principal	<u>P</u>	rincipal Bala	pal Balance June 30,			
Borrower Name		Amount		2018		2017		
HUD Offering Rate Variance	\$	31,000	\$	11,000	\$	11,000		
OUV2		800,000		491,000		524,000		
PCRI / Alberta Simmons		375,000		85,000		120,000		
PUB Group	_	875,000		155,000		250,000		
Total	\$	2,081,000	\$	742,000	\$	905,000		

The Bank of New York Mellon (BNY) serves as custodian for this group of HUD Section 108 loans under an indenture and trust agreement between the City and BNY executed in 1999. All transactions flow through BNY trust accounts. The HUD offering rate variance is repaid by Prosper Portland on a periodic amortizing basis from Economic Development Initiatives (EDI) grant reserve funds also held in trust by BNY. Collective loan balances under this HUD contract, for which the City is contingently liable should the borrowers default, is \$742,000. For further information on the HUD Section 108 Loan Guarantee Program, refer to the Loans Receivable section of Note III.B., Receivables.

# IV. Other information continued:

#### C. Commitments and contingent liabilities continued:

#### **Environmental Remediation**

GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations established accounting and financial reporting standards for pollution remediation obligations. Multiple remediation projects have been recognized by the City of Portland and accounted for in accordance to GASB Statement No. 49. The details of these projects are discussed below under Portland Harbor Superfund Site and Portland Housing Bureau.

#### Portland Harbor Superfund Site

Portland Harbor was listed as a federal Superfund site in December of 2000. The City is among the more than 140 potentially responsible parties that have received General Notices Letter from the Environmental Protection Agency (EPA.) In 2001, the City of Portland and nine other potentially responsible parties entered into an Administrative Order on Consent (AOC) with EPA obligating them to finance a Remedial Investigation and Feasibility Study (RI/FS) under the federal Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA). This work has been completed.

The City is one of six parties that entered into an AOC in 2013 to conduct supplemental RI/FS. The AOC was amended in 2016 to include design activities at one sub-area. Currently the Bureau of Environmental Services (BES) has accrued \$1,750,000 in estimated costs for work related to the current AOC, as well as additional work at Portland Harbor that is currently still in negotiation with the EPA. The City's costs for this work are being financed primarily from user fees generated by the City's sanitary sewer and storm water utility, which is managed by BES as well as funds from the City's Environmental Remediation Fund. The City's relative contribution to these costs bears no relationship to the City's potential liability for cleanup costs.

In January 2017, EPA finalized the Feasibility Study and issued a final Record of Decision (ROD) for Portland Harbor. Potential remedy costs were included in the ROD for comparative purposes among the potential remedies. Those comparative estimates were based on site-wide cleanup actions and do not include estimates of cleanup of individual sub-areas nor any individual party's share of those costs. This large and complex Superfund Site is not progressing under conventional processes used for smaller sites. For example, the next step at Portland Harbor is for certain parties to complete a new baseline sampling effort to inform the remedy. This work is scheduled to be completed within two years.

The City will seek recovery of some or all of its response costs from other parties that have liability at the Superfund site. The City is participating in voluntary negotiations with approximately 95 other potentially responsible parties to develop a method of fairly allocating investigation and remedy costs among all responsible parties. Additional entities that contributed to the contamination may be discovered throughout the process. This non-judicial allocation process is expected to take several more years to complete. The City believes that an estimate of maximum exposure of the Portland Harbor cleanup cannot be made but could be material to the period in which it is recorded.

The City may also have liabilities to natural resource trustees for areas in and near Portland Harbor. These liabilities are not anticipated to be incurred as part of a pollution remediation effort.

Under CERCLA, responsible parties that fail to enter into agreements to remediate and restore Superfund sites become subject to legal action by EPA to recover their full share of liability for cleanup and restoration activity, including imposition of fines and other financially punitive measures.

The City is also one of 10 plaintiffs who filed suit in June 2009 against 40 entities to protect against a potential statute of limitations claim by parties that are not participating in negotiated settlements or did not agree to waive statute of limitation defenses. The plaintiffs in the litigation sought and were issued a stay of the litigation pending the outcome of the negotiated settlement discussed above.

# IV. Other information continued:

#### C. Commitments and contingent liabilities continued:

#### Portland Housing Bureau Properties

Portland Housing Bureau (PHB) has two properties with a remediation issues. Through an intergovernmental agreement, PHB continues to rely upon the knowledge and expertise from Prosper Portland's consultants to continue estimating the remediation costs. The potential obligations are estimates by Prosper Portland staff and consultants and are based upon prior experience in identifying and funding similar remediation activities. Site investigation, planning and design, cleanup, and site monitoring are typical remediation activities underway across many Prosper Portland properties, and therefore Prosper Portland has programs, rules, and regulations that routinely deal with remediation-related issues. Much of Prosper Portland's mission is to deal with blighted properties, which sometimes include pollution conditions. Prosper Portland has the knowledge and expertise to estimate the remediation but also employs consultants when expedient. The standards require that pollution remediation liabilities be calculated using the expected cash flow technique. When an estimate cannot be reasonably made, a pollution remediation obligation is not reported.

The remediation obligation estimates that appear in this report are subject to change over time. Costs may vary due to price fluctuation, changes in technology, changes in potential responsible parties, results of environmental studies, changes to statutes or regulations, and other factors that could result in revisions to these estimates. Prospective recoveries from responsible parties may reduce the City's obligation. As of June 30, 2018, the estimated pollution remediation liability is \$275,845.

# Other Remediation Obligations

There are other sites where the City expects to conduct remediation activities in FY 17-18. These sites consist of City-owned contaminated properties where remediation activities are required by Oregon Department of Environmental Quality (DEQ) and City-acquired contaminated properties where remediation activities are being done voluntarily before constructing new facilities. The total estimated remediation liabilities at these sites are insignificant and have been accrued. These liabilities are estimated using the expected cash flow technique based on professional experience in estimating staff time, consultant costs, analytical costs, agency oversight, and equipment costs for similar work. Potential changes in estimates are expected to be low to moderate. Significant cost recovery is not expected at these sites and does not reduce estimated liability.

# IV. <u>Other information continued</u>:

# C. Commitments and contingent liabilities continued:

Following are the estimated remediation liabilities that were accrued by project at fiscal year end:

#### Governmental activities:

GOVOI IIII OII LUI GOLIVILIOOI		
Noncurrent liabilities:		
Community development projects:		
30th & Powell	\$	133,980
SW Stark - Fairfield property	_	141,865
Total governmental activities	\$	275,845
Business-type activities:		
Current liabilities: Environmental services projects:		
Portland Harbor Superfund RI/FS Inspection, maintenance and monitoring:	\$	667,000
Closed municipal incinerator		350,000
Clarifier construction surface soils		25,000
DEQ UIC Closure reports Water projects:		25,000
Washington Park		30,000
Council Crest Tank Roof		113,000
Total current liabilities	_	1,210,000
Noncurrent liabilities: Environmental services projects:		
Portland Harbor Superfund RI/FS Inspection, maintenance and monitoring:		1,083,000
Closed municipal incinerator		100,000
Clarifier construction surface soils		25,000
DEQ UIC Closure reports		225,000
Total noncurrent liabilities	_	1,433,000
Total business-type activities	\$	2,643,000

# IV. Other information continued:

#### C. Commitments and contingent liabilities continued:

Nonexchange Financial Guarantees:

# Home Forward Contingent Loan Agreements

The City is authorized by Oregon Revised Statutes and by City Ordinance to make limited, subject-to-appropriation, pledges of its General Fund to restore reserve fund balances on five Home Forward housing revenue bond issues (see table below). The reserve replenishment pledges remain in place until the underlying Home Forward revenue bonds are fully redeemed or defeased. To date, Home Forward has not requested payment by the City on outstanding bonds, and the City does not expect a request for payment to be forthcoming. Should funds be requested of the City, City Council must first authorize such disbursement and an accompanying repayment plan.

	Authorizing Ordinance No.	Date of Issue	Scheduled Final Maturity Date	Amount of Original Issue	Outstanding 6/30/2018	Maximum Annual Liability
Pearl Court	180528	12/19/2006	01/01/2027	\$ 6,170,000	\$ 3,430,000	\$ 476,200
Yards at Union Station	180792	04/30/2007	05/01/2029	6,335,000	3,940,000	472,680
Hamilton West Apartments*	186515	05/01/2014	01/01/2034	3,470,000	3,205,000	204,800
Gretchen Kafoury Commons**	186514	05/01/2014	01/01/2034	4,030,000	3,725,000	237,465
Lovejoy Station	174844	10/01/2000	07/15/2033	9,690,000	9,160,000	741,600
Total Contingent Loan Agreements				\$ 29,695,000	\$ 23,460,000	\$ 2,132,745

<sup>\*</sup>Maximum annual liability does not reflect a \$1,840,800 payment due at maturity on January 1, 2034.

#### State of Oregon Department of Energy Loan Guarantee - SoloPower Systems

The City is authorized by Oregon Revised Statutes and by City Ordinance No. 184598 to pledge non-tax City revenues to guarantee payment of debt service on a loan offered by the State of Oregon Department of Energy (ODOE) to a private entity, SoloPower Systems. The loan guarantee covers \$5 million of a total \$10 million ODOE loan and is secured by a pledge of the City's parking meter revenues. In January 2017, the City received notice from the Oregon Department of Justice stating that SoloPower was in default on its ODOE obligations and demanding that the City begin making payments under the guarantee in the amount of \$119,000 per month beginning in April 2017. The City made 15 monthly payments totaling \$1,785,000 as of June 30, 2018, and is expected to continue making similar monthly payments to the State of Oregon through October 2020.

# D. Other postemployment benefits:

The other postemployment benefits (OPEB) for the City combines two separate plans. The City provides an implicit rate subsidy for retiree Health Insurance Continuation (HIC) premiums, and a contribution to the State of Oregon's PERS cost-sharing multiple-employer defined benefit plan.

<sup>\*\*</sup>Maximum annual liability does not reflect a \$2,142,400 payment due at maturity on January 1, 2034.

# IV. Other information continued:

#### D. Other postemployment benefits continued:

#### Health Insurance Continuation

<u>Plan Description & benefits provided:</u> The City has a Health Insurance Continuation (HIC) option available for most groups of retirees. It is a substantive postemployment benefits plan offered under Oregon Revised Statutes (ORS) 243. ORS 243.303 requires the City provide retirees and their dependents with an opportunity to participate in group health and dental insurance from the date of retirement to age 65, and the rate would be calculated using claims experience from retirees and active employees for health plan rating purposes. Providing the same rate to retirees as provided to current employees constitutes an implicit rate subsidy for OPEB. This single-employer "plan" is not a stand-alone plan and therefore does not issue its own financial statements.

Employees covered by benefit terms: At June 30, 2018, the following employees were covered by the benefit terms:

Retirees & spouses benefitting from HIC benefits	996
Active employees	5,584
	6,580

# **Total OPEB Liability**

The City's total HIC OPEB liability of \$100,197,951 was measured as of June 30, 2017, and was determined by an actuarial valuation as of that date.

**Actuarial assumptions and other inputs:** The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Inflation 2.20%

Salary increases 0.87%, weighted average

Discount rate 3.60%

Healthcare cost trend rates 4.50% - 7.50%

Retiree's share of benefit-related costs 26% of estimated HIC costs

The discount rate was based on an assumed municipal bond rate of 3.58% which results in a rounded discount rate for GASB 75 liability of 3.60%.

Post-Retirement Mortality used is based on RP-2014 Healthy Annuitant, with Generational Projection using Unisex Social Security Data Scale. Active mortality used is based on RP-2014 Employee, with Generational Projection using Unisex Social Security Data Scale.

The actuarial assumptions used in the June 30, 2017 valuation report were based on the results of an actuarial experience study for the period January 1, 2013 to December 31, 2016.

# IV. Other information continued:

#### D. Other postemployment benefits continued:

#### **Changes in Total Liability**

	Total OPEB Liability
Balance at 6/30/17	\$ 104,746,377
Changes for the year:	
Service cost	4,140,465
Interest	3,086,463
Changes of assumptions	(6,825,794)
Benefit payments	\$ (4,949,560)
Net Changes	(4,548,426)
Balance at 6/30/18	\$ 100,197,951

Changes of assumptions reflect healthcare increases that were higher than assumed in the prior valuation, an increased participation rate from 40% to 45%, an assumed health care reform excise tax increased from the prior projection, and several assumptions changed from the previous valuation including the rates of retirement, termination, disability, salary scale, and mortality.

#### Sensitivity of the total OPEB liability to changes in the discount rate:

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower:

	1% Decrease	Discount Rate	1% Increase
	 (2.60%)	 (3.60%)	 (4.60%)
Total OBEB liability	\$ 110,131,211	\$ 100,197,951	\$ 91,401,564

#### Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates:

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using health care cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current health care trend rates:

Healthcare Cost Trend	Healthcare Cost Trend	Healthcare Cost Trend
Rates (6.50% -	Rates (7.50% -	Rates (8.50% -
decreasing to	decreasing to	decreasing to
3.50%)	4.50%)	5.50%)
\$ 89,423,068	\$ 100,197,951	\$ 112,923,512

# IV. Other information continued:

# D. Other postemployment benefits continued:

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the City recognized an OPEB expense of \$6,277,583. At June 30, 2018, the City reported deferred inflows of resources related to OPEB from the following source:

	Deferred Outflows of Resources	 Deferred Inflows of Resources	
Changes of Assumptions	\$ -	\$ 5,876,449	
Total	\$ -	\$ 5,876,449	

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year End June 30:	
2019	\$ (949,345)
2020	(949,345)
2021	(949,345)
2022	(949,345)
2023	(949,345)
Thereafter	(1,129,724)
Total	\$(5,876,449)

#### **OPERS Retirement Health Insurance Account**

<u>Plan Description</u>. The City contributes to the PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. ORS 238.420 established this trust fund and authorizes the Oregon Legislature to establish and amend the benefit provisions. PERS issues a publicly available financial report that includes financial statements and required supplementary information which can be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, telephone (503) 598-7377, or by URL <a href="http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx">http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx</a>

<u>Benefits provided:</u> RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible employees. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the City, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. The plan has been closed to new entrants since January 1, 2004.

<u>Contributions:</u> Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. Participating cities are contractually required to contribute to RHIA at a rate assessed each year by PERS.

# IV. Other information continued:

#### D. Other postemployment benefits continued:

The City's contractually required contribution rate for the year ended June 30, 2018, was 0.43% of the covered payroll, actuarily determined as an amount that is expected to finance the costs of benefits earned by employees during the year. Contributions to the OPEB plan from the City were \$1,779,016 for the year ended June 30, 2018. Employees are not required to contribute to the OPEB plan.

# OPEB Assets, Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:

At June 30, 2018, the City reported an asset of \$1,476,036 for its proportionate share of the net OPEB asset. The net OPEB asset was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation date as of December 31, 2015. The City's proportionate share of the RHIA net OPEB asset has been determined based on the City's contributions to the RHIA program (as reported by PERS) during the Measurement Period ending on the corresponding Measurement Date. The City's proportionate share at June 30, 2017 and June 30, 2016 was 3.53676347% and 3.59596760%, respectively.

	Net OPEB	
City of Portland	Asset	Allocation
Governmental activities	\$1,183,453	80.3 %
Business-type activities	270,733	18.3 %
Government-wide	1,454,186	98.6 %
Fiduciary Fund: Fire and Police Disability and Retirement Fund	3,680	0.2 %
Component Unit: Prosper Portland	18,170	1.2 %
	\$1,476,036	100.0 %

For the year ended June 30, 2018, the City recognized an OPEB expense of \$3,580. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Net difference between projected and actual earnings on investments	\$ -	\$ (683,617)	\$ (683,617)
Changes in proportionate share		(11,733)	(11,733)
Total (prior to post-measurement date contributions)	-	(695,350)	(695,350)
City contributions made subsequent to measurement date	1,812,176	_	1,812,176
Net deferred outflow / (inflows) of resources	\$ 1,812,176	\$ (695,350)	\$ 1,116,826

\$1,812,176 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

# IV. Other information continued:

# D. Other postemployment benefits continued:

		Deferred Inflows of Resources					
Fiscal Year Ending June 30,	a E	Net Difference between Projected and Actual arnings on vestments		hanges in oportionate Share	0	Net Deferred utflow/(Inflows) of Resources	
2019	\$	(170,905)	\$	(4,345)	\$	(175,250)	
2020		(170,904)		(4,345)		(175,249)	
2021		(170,904)		(3,043)		(173,947)	
2022		(170,904)		-		(170,904)	
2023		-		-		-	
Thereafter		_		_	_		
	\$	(683,617)	\$	(11,733)	\$	(695,350)	

# Actuarial Methods & Assumptions:

The total OPEB liability in the December 31, 2015 actuarial valuation was determined using the following actuarial methods and assumptions:

Valuation date	December 31, 2015
Measurement date	June 30, 2017
Experience study	2014, published September 23, 2015
Experience study  Actuarial assumptions:  Actuarial cost method Inflation rate Long-term expected rate of return Discount rate Projected salary increases Retiree healthcare participation Healthcare cost trend rate Mortality	2014, published September 23, 2015  Entry Age Normal 2.50 percent 7.50 percent 3.50 percent Healthy retirees: 38%; Disabled retirees: 20% Not applicable Healthy retirees and beneficiaries: RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs as describe in the valuation. Active members: Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation
	Disabled retirees:  Mortality rates are a percentage (70% for males, 95% for
	Mortality rates are a percentage (10% for males, 95% for

Scale BB, disabled mortality table.

females) of the RP-2000 sex-distinct generational per

# IV. Other information continued:

# D. Other postemployment benefits continued:

<u>Discount rate:</u> The discount rate used to measure the total OPEB liability at June 30, 2017 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the RHIA plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

<u>Depletion Date Projection:</u> GASB 75 generally requires that a blended discount rate be used to measure the Total OPEB Liability. The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses.

#### Assumed Asset Allocation

Asset Class/Strategy	Low Range	High Range	OIC Target
Cash	- %	3.0 %	- %
Debt Securities	15.0	25.0	20.0
Public Equity	32.5	42.5	37.5
Private Equity	14.0	21.0	17.5
Real Estate	9.5	15.5	12.5
Alternative Equity	-	12.5	12.5
Opportunity Portfolio	-	3.0	
Total			100.0 %

<u>Long-Term Expected Rate of Return:</u> To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target	Compound Annual Return (Geometric)
Core Fixed Income	8.0 %	4.0 %
Short-Term Bond	8.0	3.6
Intermediate-Term Bonds	3.0	5.4
High Yield Bonds	1.0	6.2
Large/Mid Cap US Equities	15.8	6.7
Small Cap US Equities	1.3	7.0
Micro Cap US Equities	1.3	7.0
Developed Foreign Equities	13.1	6.7
Emerging Market Equities	4.1	7.3
Non-US Small Cap Equities	1.9	7.2
Private Equity	17.5	8.0

Compound Annual

# IV. Other information continued:

#### D. Other postemployment benefits continued:

Asset Class	Target	Return (Geometric)
Real Estate (Property)	10.0	5.8
Real Estate (REITS)	2.5	6.7
Hedge Fund of Funds - Diversified	2.5	4.6
Hedge Fund - Event-driven	0.6	6.7
Timber	1.9	5.9
Farmland	1.9	6.4
Infrastructure	3.8	7.1
Commodities	1.9	4.6
Assumed Inflation - Mean		2.5 %

Sensitivity of the City's proportionate share of the net OPEB asset to changes in the discount rate:

The following presents the City's proportionate share of the net OPEB liability/(asset), as well as what the City's proportionate share of the net OPEB liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower (6.50%) or one percentage point higher (8.50%)

			Discount	
	19	6 Decrease	Rate	1% Increase
	_	(6.50%)	(7.50%)	(8.50%)
Proportionate share of the net OPEB				
liability (asset)	\$	205,757	\$(1,476,036)	\$(2,906,502)

The RHIA plan is unaffected by health care cost trends since the benefit is limited to a \$60 monthly payment toward Medicare companion insurance premiums. Consequently, disclosure of a healthcare cost trend analysis is not applicable.

OPEB plan fiduciary net position:

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued OPERS financial report.

Aggregate Net OPEB Liability/Asset, Pension Expense, & Net Deferred Outflow/Inflow of Resourced Related to OPEB:

# IV. Other information continued:

# D. Other postemployment benefits continued:

The tables below present the aggregate balance (in millions) of the City's net OPEB liability/(asset), OPEB expense, and net deferred inflows and outflows as of June 30, 2018:

	Outflow/(Inflow) of Resources - OPEB	Net OPEB Liability/(Asset)	OPEB Expense
RHIA	\$ (695,350)	\$ (1,476,036)	\$ 3,580
HIC	(5,876,449)	100,197,951	6,277,583
Total	\$ (6,571,799)	\$ 98,721,915	\$ 6,281,163

# E. Employee retirement systems and pension plans:

Dafarrad

State of Oregon Public Employees Retirement System

<u>Plan description</u>. Civilian City employees, and all sworn fire and police personnel hired after December 31, 2006 are provided pensions as participants under one or more plans currently available through Oregon Public Employees Retirement System (OPERS), a cost-sharing multiple-employer defined benefit plan in accordance with Oregon Revised Statutes Chapter 238, Chapter 23A, and Internal Revenue Service Code Section 401(a).

OPERS prepares their financial statements in accordance with Governmental Accounting Standards Board (GASB) Statements and generally accepted accounting principles. The accrual basis of accounting is used for all funds. Contributions are recognized when due, pursuant to legal (or statutory) requirements. Benefits and withdrawals are recognized when they are currently due and payable in accordance with the terms of the plans. Investments are recognized at fair value, the amount that could be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. OPERS issues a publicly available financial report that can be obtained at: <a href="http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial">http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial</a> Information.aspx

There are currently two programs within OPERS, with eligibility determined by the date of employment. Those employed prior to August 29, 2003 are OPERS Program members, and benefits are provided based on whether a member qualifies for Tier One or Tier Two described below. Those employed on or after August 29, 2003 are Oregon Public Service Retirement Plan (OPSRP) Program members. OPSRP is a hybrid retirement plan with two components: 1) the Pension Program (defined benefit; established and maintained as a tax-qualified governmental defined benefit plan), and 2) the Individual Account Program (IAP) (defined contribution; established and maintained as a tax-qualified governmental defined contribution plan).

The 1995 Legislature created a second tier of benefits for those who became OPERS Program members after 1995 but before August 29, 2003. The second tier does not have the Tier One assumed earnings rate guarantee.

Beginning January 1, 2004, all employees who were active members of OPERS became members of the OPSRP IAP Program. OPERS plan member contributions (the employee contribution, whether made by the employee or "picked-up" by the employer) go into the IAP portion of OPSRP. OPERS plan members retain their existing OPERS accounts; however, member contributions after January 1, 2004 are deposited in the member's IAP, not into the member's OPERS account.

On November 7, 2006, voters in the City of Portland passed a measure that took effect January 1, 2007. All police officers and firefighters hired on or after January 1, 2007 are now enrolled in OPERS instead of the City's Fire and Police Disability and Retirement (FPDR) fund for retirement purposes. They remain under the City's FPDR plan for disability payments.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

# Benefits provided under ORS 238 - Tier One / Tier Two:

<u>Pension Benefits</u>. The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (two percent for police and fire employees, 1.67% for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years, or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General Service employees may retire after reaching age 55, Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members.

<u>Death Benefits</u>. Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- Member was employed by a OPERS employer at the time of death,
- Member died within 120 days after termination of OPERS-covered employment,
- Member died as a result of injury sustained while employed in a OPERS-covered job, or
- Member was on an official leave of absence from an OPERS-covered job at the time of death.

<u>Disability Benefits</u>. A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

<u>Benefit Changes after Retirement</u>. Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of the underlying global equity investments of that account.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0%.

#### Benefits provided under Chapter 238A - OPSRP Pension Program (OPSRP DB):

<u>Pension Benefits</u>. The ORS 238A Defined Benefit Pension Program provides benefits to members hired on or after August 29, 2003. This portion of the OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

Police and Fire: 1.8% is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement. Reduced retirement benefits are available at age 50 to fire and police OPSRP members.

*General Service:* 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

<u>Death Benefits</u>. Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50% of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached  $70\frac{1}{2}$  years.

<u>Disability Benefits</u>. A member who has accrued 10 or more years of retirement credits before the member becomes disabled, or a member who becomes disabled due to job-related injury, shall receive a disability benefit of 45% of the member's salary determined as of the last full month of employment before the disability occurred.

<u>Benefit Changes after Retirement</u>. Under ORS 238.360 monthly benefits are adjusted annually through a cost-of-living adjustment (COLA). The COLA is capped at 2.0%.

<u>Funding Policy</u>. PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

The City elected to finance its December 31, 1997 unfunded actuarial accrued liability to receive a lower employer contribution rate of covered employee's salaries. Proceeds of the 1999 Series, C, D, & E Bonds were used to finance all of the estimated UAAL of the City with OPERS as of December 31, 1997. The debt is recorded on the government-wide statements and is allocated to both governmental and business-type activities. Ultimately this debt is viewed as being an obligate of the general government. These limited tax pension obligation revenue bonds are discussed further in Note III.I. Long-term debt.

<u>Contributions</u>. PERS' funding policy provides for periodic member and employer contributions at rates established by the Public Employees Retirement Board, subject to limits set in statute. The rates established for member and employer contributions were approved based on the recommendations of the System's third-party actuary.

The City's employer contributions for the year ended June 30, 2018 were \$51.2 million, excluding amounts to fund employer specific liabilities. The contribution rates in effect for the fiscal year ended June 30, 2018 for each pension program were: Tier1/Tier 2 - 17.62%, OPSRP general service - 10.69%, and OPSRP uniformed - 15.46%. Pension expense for the year was \$102.8 million.

Pension Assets, Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

At June 30, 2018, the City reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 and rolled forward to June 30, 2017. The City's proportion of the net pension liability was based on the City's projected long-term contribution effort as compared to the total projected long-term contribution effort of all employers. References to the City of Portland, as the Reporting entity, include the City's fiduciary fund and component unit. At June 30, 2018, the City's proportion of OPERS net pension liability was 3.71313021%.

The City's net pension liability as the Reporting entity, was allocated based on contributions by activity:

City of Portland:	Net Pension Liability		Allocation
Governmental activities	\$	362,112,977	72.3 %
Business-type activities	_	126,705,989	25.3
Government-wide		488,818,966	97.6
Fiduciary activities: Fire and Police Disability and Retirement Fund		1,834,325	0.4
Discretely presented component unit: Prosper Portland		9,878,065	2.0
Reporting entity total	\$	500,531,356	100.0 %

For the year ended June 30, 2018, the Reporting entity recognized pension expense of \$102.8 million. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 erred Outflows f Resources	Deferred Inflows of Resources	Net Deferred Outflow/Inflows of Resources	
Differences between expected and actual experience	\$ 24,205,909	- \$	24,205,909	
Changes of assumptions	91,237,938	-	91,237,938	
Net difference between projected and actual earnings on investments	5,156,646	-	5,156,646	
Changes in proportionate share	1,531,130	4,754,537	(3,223,407)	
Differences between City contributions and proportionate share of contributions	 	10,745,602	(10,745,602)	
Total (prior to post-measurement date contributions)	122,131,623	15,500,139	106,631,484	
City contributions made subsequent to measurement date	52,090,420		52,090,420	
Net deferred outflows / (inflows) of resources	\$ 174,222,043	15,500,139 \$	158,721,904	

\$52.1 million reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported by the City as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in subsequent years as follows:

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

Amounts reported as deferred outflows or inflows of resources related to pension will be recognized in pension expense (income) as follows:

	Deferred Outflow of Resources						Deferred Inflows of Resources					
							Differences					
			Difference				between					
	Differences		between				Employer Contributions					
	between		Projected and				and	Total				
Fiscal Year			Actual	Changes in	Total Deferred	Changes in	Proportionate	Deferred	Net Deferred			
Ending	Actual	Changes of	Earnings on	Proportionate	Outflow of	Proportionate	Share of	Inflow of	Outflow/Inflow			
June 30,	Experience	Assumptions	Investments	Share	Resources	Share	Contributions	Resources	of Resources			
2018	\$ 7,300,726	\$ 27,647,860	\$(11,179,408)	\$ 624,887	\$ 24,394,065	\$ 1,105,706	\$ 4,599,731	\$ 5,705,437	\$ 18,688,628			
2019	7,300,726	27,647,860	29,422,197	624,887	64,995,670	1,105,706	4,103,371	5,209,077	59,786,593			
2020	5,733,066	27,647,860	10,143,249	270,889	43,795,064	1,105,706	1,685,893	2,791,599	41,003,465			
2021	3,131,890	8,294,358	(23,229,392)	10,467	(11,792,677)	1,105,706	300,978	1,406,684	(13,199,361)			
2022	739,501			-	739,501	331,713	55,629	387,342	352,159			
Total	\$ 24,205,909	\$ 91,237,938	\$ 5,156,646	\$ 1,531,130	\$ 122,131,623	\$ 4,754,537	\$ 10,745,602	\$ 15,500,139	\$ 106,631,484			

# **Actuarial Methods and Assumptions:**

<u>Actuarial Valuations</u>. The employer contribution rates effective July 1, 2015, through June 30, 2017, were set using the entry age normal actuarial cost method. Under this cost method, each active member's entry age present value of projected benefits is allocated over the member's service from their date of entry until their assumed date of exit, taking into consideration expected future compensation increases.

The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions:

Valuation date	December 31, 2015
Measurement date	June 30, 2017
Experience study	2014, published September 2015
Actuarial cost method	Entry age normal
Actuarial assumptions:	
Inflation rate	2.50 percent
Investment rate of return	7.50 percent
Discount rate	7.50 percent
Projected salary increases	3.50 percent
Cost of living adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%)
	in accordance with Moro decision; blend based on
Mortality	service Healthy retirees and beneficiaries: RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs as described in the valuation. Active members: Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation. Disabled retirees: Mortality rates are a percentage (70% for males, 95% for females) of the RP-2000 Sex-distinct, generational per Scale BB, disabled mortality table.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

The actuarial valuation calculations are based on the benefits provided under the terms of the plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2014 Experience Study which reviewed experience for the four-year period ending on December 31, 2014.

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 7.50% for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members, and those of the contributing employers, are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Depletion Date Projection</u>. GASB Statement No. 67 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses.

#### Assumed Asset Allocation:

Asset Class / Strategy	Low Range	High Range	OIC Target
Cash	- %	3.0 %	- %
Debt Securities	15.0	25.0	20.0
Public Equity	32.5	42.5	37.5
Private Equity	14.0	21.0	17.5
Real Estate	9.5	15.5	12.5
Alternative Equity	-	12.5	12.5
Opportunity Portfolio	-	3.0	-
Total			100.0 %

<u>Long-Term Expected Rate of Return</u>. To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

		Compound Annual Return
	Target	(Geometric)
Core Fixed Income	8.0 %	4.0 %
Short-Term Bonds	8.0	3.6
Intermediate-Term Bonds	3.0	5.4
High Yield Bonds	1.0	6.2
Large/Mid Cap US Equities	15.8	6.7
Small Cap US Equities	1.3	7.0
Micro Cap US Equities	1.3	7.0
Developed Foreign Equities	13.1	6.7
Emerging Market Equities	4.1	7.3
Non-US Small Cap Equities	1.9	7.2
Private Equity	17.5	8.0
Real Estate (Property)	10.0	5.8
Real Estate (REITS)	2.5	6.7
Hedge Fund of Funds - Diversified	2.5	4.6
Hedge Fund - Event-driven	0.6	6.7
Timber	1.9	5.9
Farmland	1.9	6.4
Infrastructure	3.8	7.1
Commodities	1.9	4.6
Assumed Inflation – Mean		2.5

#### Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate:

The following presents the City's proportionate, share of the net pension liability calculated using the discount rate of (7.50%), as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

	1	1% Decrease (6.50%)	 scount Rate (7.50%)	 1% Increase (8.50%)
Proportionate share of the net pension liability (asset)	\$	852,996,821	\$ 500,531,356	\$ 205,804,956

#### Pension plan fiduciary net position:

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report. The effect of OPERS on the City's net position has been determined on the same basis used by OPERS.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

Changes in Plan Provisions Subsequent to Measurement Date:

On July 28, 2017, the PERS Board adopted a 7.20% assumed rate. The adopted assumed rate will be effective January 1, 2018. Based on the sensitivity analysis provided by OPERS, this could increase the City's net position by an additional \$101 million.

#### **Changes in Assumptions:**

A summary of key changes implemented since the December 31, 2015 valuation are described briefly below. Additional detail and a comprehensive list of changes in methods and assumptions can be found in the 2014 Experience Study for the System, which was published on September 23, 2015, and can be found at: <a href="http://www.oregon.gov/PERS/Documents/Financials/Actuarial/2015/Experience-Study.pdf">http://www.oregon.gov/PERS/Documents/Financials/Actuarial/2015/Experience-Study.pdf</a>

#### Allocation of Liability for Service Segments:

For purposes of allocating Tier One/Tier Two member's actuarial accrued liability among multiple employers, the valuation uses a weighted average of the Money Match methodology and the Full Formula methodology used by PERS when the member retires. The weights are determined based on the prevalence of each formula among the current Tier One/Tier Two population. For the December 31, 2012 and December 31, 2013 valuations, the Money Match was weighted 70 percent for General Service members and 5 percent for Police & Fire members. For the December 31, 2014 and December 31, 2015 valuations, this weighting has been adjusted to 25 percent for General Service members and zero percent for Police & Fire members now that the allocation is based entirely on the Full Formula approach.

#### **Changes in Economic Assumptions:**

Inflation. The inflation rate was 2.5% based on a combination of historical and market data and expert forecasts.

Payroll growth. The payroll growth, which is the sum of inflation and real wage growth, was 3.5%.

<u>Investment Return and Interest Crediting</u>. The assumed investment return and interest crediting to both regular and variable account balances was 7.5%.

<u>Tier One/Tier Two Administrative Expenses</u>. Recently implemented GASB statements No. 67 and 68 necessitated an explicit Tier 1/Tier 2 administrative expense assumption. The administrative expense as of the December 31, 2015 valuation was \$33 million.

<u>Healthcare Cost Inflation</u>. The healthcare cost inflation for the maximum RHIPA subsidy was updated based on analysis performed by Milliman's healthcare actuaries. This analysis includes the consideration of the excise tax that will be introduced in 2018 by the Patient Protection and Affordable Care Act.

#### **Changes in Demographic Assumptions:**

<u>Healthy Mortality</u>. The healthy mortality assumption is based on the RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match recently observed system experience.

<u>Disabled Mortality</u>. The disabled mortality assumption is based on the RP2000 generational tables. Gender-specific adjustments were applied to align the assumption with recently observed system experience.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

<u>Disability</u>, Retirement from Active Status, and Termination. Rates for disability, retirement from active status, and termination were adjusted.

#### **Changes in Salary Increase Assumptions:**

Merit Increases, Unused Sick Leave, and Vacation Pay. Unused sick leave and vacation pay rates were adjusted.

<u>Retiree Healthcare Participation</u>. The RHIA participation rate for healthy retirees was reduced to 38%. The RHIPA participation rate was changed from a uniform rate of 13% to a service-based table of rates.

#### **Defined Contribution Plan - Individual Account Program (IAP):**

<u>Pension Benefits</u>. Participants in OPERS defined benefit pension plans also participate in their defined contribution plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5, 10, 15, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

<u>Death Benefits</u>. Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

<u>Contributions</u>. The City has chosen to pay the employees' contributions to the plan. Six percent of covered payroll is paid for general service employees and nine percent of covered payroll is paid for firefighters and police officers. For fiscal year 2018 the City paid \$25 million.

Recordkeeping. OPERS contracts with VOYA Financial to maintain IAP participant records.

#### Fire and Police Disability, Retirement and Death Benefit Plan (the Plan)

Fire and Police Disability and Retirement Fund (FPDR) accounts for the assets of the employee benefit plan held by the City of Portland in a trustee capacity. FPDR is the sole administrator for the plan. FPDR is a governmental single-employer plan maintained and operated solely by the City of Portland. The Plan's authority for vesting and benefit provisions is provided by Chapter 5 of the City Charter. Amendments require approval of the voters in the City of Portland. City Council may provide by ordinance any additional benefits that the City of Portland is required by law to extend to the members and may also change benefits by ordinance to maintain the Plan's tax-qualified status with the Internal Revenue Service. The plan is governed by the FPDR Board of Trustees.

<u>Plan description</u>. The Plan consists of three tiers, two of which are now closed to new employees. Fire and police personnel hired before January 1, 2013 generally became eligible for membership in the Plan immediately upon employment. Sworn personnel initially hired on or after January 1, 2013 are not eligible for membership until they have completed six months of service. See The Fire and Police Disability and Retirement Fund, (Note I.A.) for information on obtaining financial statements.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

FPDR One, the original tier, and FPDR Two, the tier in which most active fire and police personnel hired before January 1, 2007 participate, are part of a single-employer defined-benefit plan administered by the FPDR Board of Trustees. FPDR One and FPDR Two are both closed to new entrants. As of June 30, 2018, there were 420 members and beneficiaries subject to the Plan as constituted prior to July 1, 1990, now called FPDR One; 2,486 members and beneficiaries were subject to the Plan as constituted after June 30, 1990, now called FPDR Two.

On November 7, 2006, voters in the City of Portland passed a measure that changed the retirement plan for new police officers and firefighters. Members hired after 2006 are FPDR Three members and enrolled in PERS, predominantly in the Oregon Public Service Retirement Plan (OPSRP), for retirement benefits.

New employees do not become members of PERS for six months unless they were previously members of PERS. The FPDR Fund pays the employee and employer portion of the OPERS contributions for FPDR Three members. FPDR Three members are covered by the FPDR Plan for disability and pre-retirement death benefits. As of June 30, 2018, the number of FPDR Three members was 603.

The Plan provides for service-connected and occupational disability benefits for FPDR Two and Three members at 75% of the member's base pay, reduced by 50% of any wages earned in other employment, for the first year. After the first year, if the member is medically stationary and capable of substantial gainful activity, benefits are reduced to 50% of the member's base pay, and then reduced by 25% of any wages earned in other employment. The minimum benefit is 25% of the member's base pay. The Plan also provides for nonservice-connected disability benefits at reduced rates of base pay after 10 years of service.

FPDR One service-connected and occupational disability benefits are paid at 60% of top-step pay for a police officer or fire fighter. Nonservice-connected disability benefits for FPDR One members are paid in the amount of the member's maximum earned pension, defined below, with a minimum payment of 20% of top step pay for a police officer or fire fighter.

Active members enrolled in the Plan prior to July 1, 1990 were required to make an election as to whether they wished to fall under the provisions of the Plan as constituted prior to July 1, 1990 or become subject to the new Plan provisions effective after June 30, 1990. Under the old provisions, now called FPDR One, benefits are provided upon termination of employment on or after attaining the age of 50 (with 25 or more years of service) or 55 (with 20 years or more of service). Retirement benefits are paid to members at two percent of top-step pay for a police officer or firefighter for each year of active service (up to 60%). Therefore, FPDR One members receive post-retirement benefit increases equal to increases in current top-step police officer or firefighter pay. FPDR One retirement benefits are increased, as necessary, on July 1 of each year. If increases in police officer or firefighter pay occur after July 1 in any given year, FPDR One beneficiaries receive the corresponding increase to their benefit on the following July 1.

Effective July 1, 1990, the Plan was amended to provide for the payment of FPDR Two retirement benefits upon termination of employment on or after attaining age 55, or on or after attaining age 50 if the member has 25 or more years of service. Members become 100% vested after five years of service. Benefits are paid to members at retirement using the following formula: 2.2% to 2.8% multiplied by years of service (30-year maximum); that product is multiplied by the highest one-year base pay the member received during the final three years of employment. The accrual rate of 2.2, 2.4, 2.6 or 2.8% is selected by the member at retirement; the rate determines the survivor benefit. The City Charter allows the FPDR Board to grant post-retirement benefit adjustments to FPDR Two members. The timing and amount of adjustments are at the Board's discretion, with the limitation that the percentage change in any one year may not exceed the percentage change granted to police and fire members of PERS for the same period. Historically the Board has granted a percentage increase each July 1 equal to the PERS percentage increase.

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

Additional pension benefits are mandated by Oregon Revised Statutes for members whose service began prior to July 14, 1995. The benefits were defined in 1995 but made retroactive to 1991, when the State of Oregon began taxing local pension benefits. The benefits are calculated as a percentage of the Plan benefits, using the greater of 9.89% times the member's percentage of creditable service prior to October 1991 or 0 to 4% based on the member's years of service. Members not subject to Oregon income tax are no longer eligible for the additional benefit.

The Charter provides that, upon termination of employment before attaining five years of service, FPDR Two members shall be entitled to a lump-sum payment consisting of seven percent of base pay received by the member, excluding the first six months of membership. The Charter also provides for FPDR One members to receive a refund of contributions if they terminate employment before vesting. As of June 30, 2018, there are no unvested FPDR One or FPDR Two members.

Death benefits are paid to the surviving spouse or minor children if the member dies from a service-connected or occupational death, regardless of vesting, based on a percentage of base pay or salary as defined in the Plan. Death benefits are also paid to the surviving spouse or minor children in the case of a nonservice-connected death if the member has sufficient service time, as defined by the Plan, and for death after retirement of FPDR One and Two members. The 2015 Oregon State Legislature amended the statutes so that an alternate payee, generally a former spouse, could be treated as the surviving spouse in a domestic relations order for preretirement death benefits.

On November 6, 2007, voters in the City of Portland passed a measure that expanded the types of members who are eligible under the Plan for post-retirement medical treatment required as a result of the member's claim, approved before retirement, for a job-related injury or illness, or for an occupational disability. Previously, members who returned to active service before retirement were not eligible for these postretirement medical benefits. Now, active members who retiree on or after January 1, 2007 are eligible.

On November 6, 2012 voters approved eleven plan amendments referred to them by the Portland City Council. These amendments made a number of changes to plan benefits provisions, the most significant of which was a revision that defined final pay (used to calculate FPDR Two pensions) as base pay received for a 365-day period, or 366 days in leap years.

As of June 30, 2018, membership data related to the Fire and Police Disability, Retirement and Death Benefit Plan (the Plan) was as follows:

	FPDR One	FPDR Two	FPDR Three	Total
Retirees, beneficiaries and participants with disabilities currently receiving pension or long-term disability benefits	420	1,474		1,894
Vested benefits not yet in pay status				
Surviving spouses not yet eligible	-	2	-	2
Terminated employees		78		78
Total vested benefits not yet in pay status		80		80
Active members on short-term disability		15	5	20
Active members: Vested		932		932
Not in FPDR pension plan			603	603
Total active members		932	603	1,535

# IV. Other information continued:

# E. Employee retirement systems and pension plans continued:

<u>Summary of significant accounting policies</u>. The Plan is reported as a Pension Trust Fund, included within the fiduciary funds, and is maintained on the accrual basis of accounting. Employer contributions to the Plan are made through a dedicated tax levy. Each year the levy is set in an amount that will be sufficient to pay the anticipated benefit payments and administrative costs of the Plan.

Cash and investments held by the City Treasurer in the City of Portland investment pool are stated at fair value. As the FPDR Plan is funded on a pay-as-you-go basis, the Pension Trust Fund has limited cash and investments assets. The Pension Trust Fund's cash and investments are maintained in a cash and investment pool with other funds of the City. Interest earned on pooled investments is allocated monthly based on average participation of the Pension Trust Fund in relation to total investments in the pool. See Note III.A., Cash and Investments for additional information on associated investment risks.

<u>Funding policy and reserves</u>. The Pension Trust Fund was established by adoption of Chapter 5 of the City Charter by the voters at the general election held November 2, 1948. Ten subsequent amendments have been made by voters with the last one being November 6, 2012.

The Board of Trustees of the Pension Trust Fund also administers a Reserve Fund, authorized under provisions of Chapter 5 (Section 5-104) of the City of Portland's Charter. The Reserve Fund's purpose is to provide a reserve from which advances can be made to the Fire and Police Disability and Retirement Fund in the event the latter is depleted to the extent it cannot meet its current obligations. Under provisions of the City Charter, the Reserve Fund maximum is established at \$750,000 and was fully funded at June 30, 2018.

A special property tax levy was approved by Portland voters as the resource for annual employer contributions. Under the Charter, employer contributions equal projected current year expenses. Therefore, the FPDR plan is not prefunded on an actuarial basis. The special property tax levy cannot exceed two and eight-tenths mills on each dollar of valuation of property (\$2.80 per \$1,000 of real market value) not exempt from such levy. As required by Charter, the Pension Trust Fund's Board of Trustees prepares an estimate of the amount required to pay and discharge all requirements of the Pension Trust Fund, exclusive of any loans, advances, or revenues from other sources (such as interagency revenue and interest), for the succeeding fiscal year and submits this estimate to the City Council. The Council is required by Charter annually to levy a tax sufficient to fund the estimated benefits for the upcoming year provided by the Board of Trustees. While the FPDR Fund has not experienced any funding shortfalls to date, future funding is dependent on the availability of property tax revenues and, in the absence of sufficient property tax revenues, City funds.

In the event that funding for the Plan is less than the required payment of benefits to be made in any particular year, the FPDR Fund could receive advances from the FPDR Reserve Fund first and other City funds second, to make up the difference. Repayment of advances, if any, would be made from the special property tax levy in the succeeding year. In the event that the special property tax levy is insufficient to pay benefits because benefits paid exceed the two and eight-tenth mills limit, other City funds would be required to make up the difference; only if both the levy and the FPDR Reserve Fund were exhausted.

Employees do not contribute to the FPDR Plan. Prior to July 1, 1990, members were required to contribute seven percent of a member's base salary into the Plan. Effective July 1, 1990, members were no longer required to make contributions into the Plan, except those members opting to remain in FPDR One. All FPDR One members are now receiving retirement or long-term disability benefits and are no longer contributing.

Contributions. Total actual contributions to the Plan for the fiscal year ended June 30, 2018 totaled \$132.0 million.

<u>Changes in net pension liability</u>. The following table presents the changes in the net pension liability for the fiscal year ended June 30, 2018:

#### IV. Other information continued:

#### E. Employee retirement systems and pension plans continued:

, .,		Total Pension Liability	Plan Net Position	<u>1</u>		Net Pension Liability
Balances at 6/30/2017	\$	3,367,105,729	\$ 14,150,08	7	\$	3,352,955,642
Service cost		74,361,810		-		74,361,810
Interest on total liability		120,974,879		-		120,974,879
Changes in assumptions		(141,632,449)		-		(141,632,449)
Benefit payments		(125,666,997)	(125,666,99	7)		-
Administrative expense		-	(3,601,08	5)		3,601,085
Net investment income		-	869,86	7		(869,867)
Employer contributions		-	132,038,90	2_	_	(132,038,902)
Net changes	_	(71,962,757)	3,640,68	7_	_	(75,603,444)
Balances at 6/30/2018	\$	3,295,142,972	\$ 17,790,77	4_	\$	3,277,352,198

The City's pension expense for the fiscal year ended June 30, 2018 was \$256,236,898.

The change in assumptions corresponds with an increase to the discount rate - the June 30 value of the Bond Buyer General Obligation 20-Bond Municipal Bond Index - from 3.58% on June 30, 2017 to 3.87% on the June 30, 2018.

#### Sensitivity of the net pension liability to changes in the discount rate:

The following table presents the sensitivity of the net pension liability calculation to a one percent increase or decrease in the discount rate used to measure the total pension liability:

	1% Decrease 2.87%	Discount rate 3.87%	1% Increase 4.87%
Net pension liability	\$ 3,807,951,896	\$ 3,277,352,198	\$ 2,853,083,708

#### **Deferred Inflows and Outflows of Resources:**

The following table presents the components of deferred inflows and outflows of resources for the Plan for the fiscal years ended June 30, 2018.

	Deferred Net Deferred Outflows of Deferred Inflows Outflows/Inflows Resources of Resources of Resources
Differences between expected and actual experience	\$ 58,817,349 \$ 7,624,832 \$ 51,192,517
Changes in assumptions or inputs	266,665,798 246,929,511 19,736,287
Net difference between projected and actual earnings	125,823 - 125,823
Total	<u>\$ 325,608,970</u> <u>\$ 254,554,343</u> <u>\$ 71,054,627</u>

#### IV. Other information continued:

#### E. Employee retirement systems and pension plans continued:

The following table presents the future amortization of deferred inflows and outflows of resources for the Plan:

Fiscal Years Ended June 30,	Deferred Outflows	Deferred Inflows of Resources	Net Deferred Outflows/Inflows of Resources
2019	\$ 265,120,814	\$ 207,265,958	\$ 57,854,856
2020	219,570,597	171,655,741	47,914,856
2021	12,095,323	9,455,872	2,639,451
2022	(146,214,947)	(114,307,815)	(31,907,132)
2023	(24,962,817)	(19,515,413)	(5,447,404)
Total	\$ 325,608,970	\$ 254,554,343	\$ 71,054,627

The information presented above is based on the most recent actuarial valuation, or a roll forward of the most recent actuarial valuation. Key assumptions used in the actuarial calculations are listed below.

#### **Actuarial Valuation Assumptions:**

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions:

Actuarial Valuation Assumptions	
Valuation date	June 30, 2016
Actuarial cost method	Entry Age Normal
Asset valuation method	Fair market value basis
Dates of experience studies on which significant assumptions are based	June 30, 2014
Mortality assumptions	Retirees and beneficiaries: RP-2000 sex- distinct, generational, with projection scales, with collar adjustments, and set-backs as described in the relevant valuations.  Active members: Mortality rates are a
	percentage of healthy retiree rates, as described in the relevant valuations.
Actuarial assumptions:	
Discount rate	3.87%
Change in discount rate since last measurement date	0.29%
Projected salary increases - Police	3.75%
Projected salary increases - Fire	3.75%
Includes inflation at cost of living adjustments	

#### IV. Other information continued:

#### E. Employee retirement systems and pension plans continued:

**Actuarial Valuation Assumptions** 

Source of municipal bond rate used Bond Buyer General Obligation 20-Bond

Municipal Bond Index\*

Post-retirement benefit increases:

FPDR One 3.75%

FPDR Two Blend 2.0% / 1.25%

\* The Plan is funded by a restricted tax levy, so management chose to use this index to set the discount rate used by the actuary.

The projected salary increases above are for members with more than seven years of service. Those with less than seven years have projected salary increases ranging up to 20%, as detailed in the actuarial valuation report. It is projected that 25% of Fire members and 50% of Police members retire at age 50, and that all Police members retire by age 60 and all Fire members by age 65.

It should be noted that the net pension liability, plan net position as a percentage of total pension liability and the ratio of the net pension liability to covered payroll are measures typically used to gauge the financial health of prefunded plans. Since the FPDR plan is a pay-as-you-go plan funded with a dedicated property tax, the critical measure of the plan's financial health is whether this property tax will ever be insufficient to fully cover plan expenditures.

The FPDR Board periodically assesses the future availability of property tax revenues by ordering projections and simulations in connection with the actuarial valuation of the funds. The most recent assessment was as of June 30, 2016. The analysis found that, under a wide range of simulated economic scenarios in the foreseeable future, the future FPDR Fund levy has an approximately 2.6% probability of reaching the maximum \$2.8 per \$1,000 of real market value in at least one year through 2036.

Aggregate Net Pension Liability, Pension Expense, & Net Deferred Outflow/Inflow of Resources Related to Pensions

The tables below present the aggregate balance (in millions) of the City's net pension liability, pension expense, and net deferred inflows and outflows as of June 30, 2018:

	Deferr Outflows/I of Resou	nflows	Net Pension Liability			Pension Expense		
OPERS	\$	106.6	\$	500.5	\$	102.8		
FPDR		71.1		3,227.4		256.2		
Total	\$	177.7	\$	3,727.9	\$	359.0		

#### F. Tax Abatements

As of June 30, 2018, the City of Portland provides tax abatements through six programs: Non-Profit Low Income Rental Housing, Historic Property, Enterprise Zone, Homebuyer Opportunity Limited Tax Exemption, Multiple-Unit Housing in Core Areas, and Residential Rehab Property.

#### IV. Other information continued:

#### F. Tax Abatements continued

Non-Profit Low Income Rental Housing (ORS 307.540 to 307.548):

The largest abatement program for the City is the Non-Profit Low Income Rental Housing. In 1985, Oregon legislature authorized a property tax exemption for low-income housing held by charitable, nonprofit organizations. The tax exemption is intended to benefit low-income renters by alleviating the property tax burden on those agencies that provide this type of housing. The qualifying property must be located within the City of Portland.

Charitable, nonprofit organizations that provide housing to low-income persons are eligible, and must be certified by the Internal Revenue Service as 501(c)(3) or (4) organization. Organizations must own or have a leasehold interest in the property or participate in a partnership as long as the non-profit organization is responsible for the day-to-day management of the property. Applicants who are leaseholders must have a signed leasehold agreement by the application deadline. Vacant land intended to be developed as low-income housing is also eligible for the exemption.

The property tax exemption applies only to the tax levy of a governing body that adopts the provisions of ORS 307.540 to 307.548.

Historic Property (ORS 358.475 to 358.545):

Certain incentives regarding tax abatements may be available to Historic Property. A certified historic structure is a building that is listed individually in the National Register of Historic Places -OR- a building that is in a registered historic district and certified by the National Park Service as contributing to the historic significance of that district. The "structure" must be a building-not a bridge, ship, railroad car, or dam. (A registered historic district is any district listed in the National Register of Historic Places. A State or local historic district may also qualify as a registered historic district if the district and the enabling statute are certified by the Secretary of the Interior.).

Preservation plans are required, along with progress reports every 3rd, 6th, and 9th years. All work approval must be received in advance, and failure to carry out the preservation plan is cause for disqualification, repayment of taxes, penalties and interest.

Ten percent of the building's value must be invested in rehabilitation work within the first five years.

Local jurisdictions may review applications and provide advisory recommendations to the State Historic Preservation Office (SHPO) "relating to public benefit" and property eligibility.

For property certified for special assessment as historic property under ORS 358.490, the county assessor shall for 10 consecutive tax years' list on the assessment and tax roll a specially assessed value that equals the assessed value of the property at the time application was made under ORS 358.487. Though the processes are different, pursuing a historic designation at either the local or National Register level requires research and documentation sufficient to allow evaluation of a resource's historical, cultural and/or architectural significance. The property owner is responsible for providing this material on the appropriate application or form(s).

Property that was classified as historic property on or before September 27, 2007 may continue to receive special assessment under ORS 358.480 to 358.545 until the completion of the 15-year term originally prescribed under ORS 358.487 before 2007 legislative amendments.

Commercial properties can apply for a second 10-year term. Residential properties may also apply for a second 10-year term, unless the local government passes a resolution prohibiting them, if the second term applications includes ADA, seismic, or energy/sustainability improvements.

#### IV. Other information continued:

#### F. Tax Abatements continued

Further information can be found at http://www.oregon.gov/OPRD/HCD/SHPO/

#### Enterprise Zone (ORS 285C.175):

The Oregon Enterprise Zone program is a State of Oregon economic development program, that allows for property tax exemptions for up to five years. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by state statute and the local sponsor. Prosper Portland, formerly known as the Portland Development Commission, is the local sponsor for the Portland Enterprise Zone program.

The Enterprise Zone program provides qualified firms that will be making a substantial new capital investment within the defined enterprise zone, a waiver of 100% of the amount of real property taxes attributable to the new investment for a period of five years following completion of the new investment. Land or existing machinery or equipment is not tax exempt; therefore, there is no loss of current property tax levies to local taxing jurisdiction.

#### Homebuyer Opportunity Limited Tax Exemption (ORS 307.651 to 307.687):

The Homebuyer Opportunity Limited Tax Exemption (HOLTE) program exempts the residential improvement value from real property taxation for a 10-year period, while the land remains taxable. At the end of the 10-year exemption period, the taxes due will reflect the full assessed value of the property. Homes approved for the HOLTE program must sell for less than the annually established price cap to homebuyers who will live in the homes and meet program income requirements. There is a 100-unit cap on the number of new applications approved each year, per administrative rule ARC-HOU-3.01, although the cap does not apply to applications for properties including long-term affordability covenants.

#### Multiple-Unit Housing in Core Areas (ORS 307.600 to 307.637):

This law addresses the publics' interest in stimulating the construction of transit supportive multiple-unit housing in the core areas of Oregon's urban centers in order to improve the balance between the residential and commercial nature of those areas, and to ensure full-time use of the areas as places where citizens of the community have an opportunity to live as well as work.

In any city, or in any county with a population of over 300,000, the exemption shall apply only to multiple-unit housing preserved, established, constructed, added to or converted on land within an area designated under ORS 307.606. This program exempts property taxes for a period of 10 years, and does not include land values in the exemption.

#### Residential Rehab Property (ORS 308.450 to 308.481):

The Residential Rehab Property program was designed to rehab properties within distressed areas. The Legislative Assembly determined that it was in the public interest to encourage the rehabilitation of existing units in substandard condition and the conversion of transient accommodation to permanent residential units, and the conversion of nonresidential structures to permanent residential units, to make these units into sound additions to the housing stock of the state. The Legislative Assembly also found that cities and counties of the state should be enabled to establish and design programs to stimulate such rehabilitation and or conversion, based on the incentive of a local property tax exemption. The assessed value of rehabilitated residential property cannot be more than its assessed value as it appears in the last certified assessment roll next preceding the date on which the application for limited assessment is filed with the governing body as provided in ORS 308.462. The program has been repealed by City Code, and new applications are no longer accepted.

#### IV. Other information continued:

#### F. Tax Abatements continued

For the fiscal year ended June 30, 2018, the City of Portland abated property taxes totaling \$11,576,496 under these programs.

Tax Abatement Program City of Portland Tax Abatements	T	Amount of axes Abated during the Fiscal Year
Non-Profit Low Income Rental Housing	\$	3,856,895
Enterprise Zone	,	2,631,557
Homebuyer Opportunity Limited Tax Exemption (HOLTE)		866,055
Multiple-Unit Housing in Core Areas		864,172
Residential Rehab Property <b>Tax abatements granted by other governments</b>		245
Historic Property		3,357,572
	<u>\$</u>	11,576,496

#### G. Subsequent events:

Changes in OPERS Pension Plan Provisions Subsequent to Measurement Date:

On July 28, 2017, the PERS Board adopted a 7.20% assumed rate. The adopted assumed rate will be effective January 1, 2018. Based on the sensitivity analysis provided by OPERS, this could increase the City's net position liability by an additional \$101 million.

#### **Debt activity**

Subsequent to fiscal year-end, the City increased the following debt instrument:

Notes and Loans:	Issue <u>Date</u>	 Principal	Length in Years	Interest Rates
Tax Anticipation Notes, Series 2018 FPDR	7/19/2018	\$ 35,725,000	0.936	4%
Levee Loan #29 Special Finance and Resource	7/19/2018	18,899	7 Years Commencing 12/1/2018	3.26

Line of Credit Activity	Origination Date	Maximum Cr	Draw (Repayment) edit Date	Principal Draw (Repayment)	Length in Years	Interest Rate
Portland Building LOC Draw #15	4/4/2017	\$ 190,000,0	00 7/1/2018	\$ 4,621,065	5	Variable
Portland Building LOC Draw #16	4/4/2017	190,000,0	00 8/1/2018	6,080,910	5	Variable

#### IV. Other information continued:

#### G. Subsequent events continued:

#### **HUD Section 108 Loan Guarantee:**

As noted in Note IV.C. The City is a party to a section 108 loan guarantee contract (B97-MC-41-0003) with HUD for the Commercial Revitalization Loan Fund Program.

In August, the City took advantage of available funds in the EDI grant reserve to defease Section 108 Government Guaranteed Participation Certificate, Series 2003A (the "2003 A Note"). There are two outstanding loans that were originally funded with the 2003 A Note reflected below with remaining principal balances:

PUB Group \$ 80,000 Alberta Simmons \$ 45,000

Payments received from the above notes will be collected by Bank of New York Mellon (BNY), serving as custodian to Prosper Portland. The funds will be remitted to the City as Program Income.

There remains one outstanding Section 108 Government Guaranteed Participate Certificate under the B97-MC-41-0003 contract. There is one outstanding loan that was originally funded with the 2006 A Note. The loan is reflected below with remaining principal balance. BNY will continue to collect principal and interest payments on the loan and will remit to HUD to service the debt on the 2006A Note.

Our United Village (OUV2) \$ 456,000



Mt Hood

# REQUIRED SUPPLEMENTARY INFORMATION

### **Required Supplementary Information**



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#### City of Portland, Oregon General Fund

### Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

	Budgeted A	mounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES					
Taxes: Current year property Prior year property Lodging Payment in lieu of taxes	\$ 241,054,959 \$ 4,166,953 33,775,500 618,087	241,054,959 5 4,166,953 33,775,500 618,087	\$ 242,329,839 3,086,299 34,768,146 1,420,541		
Total taxes	279,615,499	279,615,499	281,604,825	\$ 1,989,326	
Licenses and permits: Business licenses, net Public utility licenses Construction permits Other permits	114,000,000 82,648,126 2,715,436 2,557,828	114,000,000 82,648,126 2,535,436 2,642,828	134,322,893 83,525,983 2,642,361 2,572,952		
Total licenses and permits	201,921,390	201,826,390	223,064,189	21,237,799	
Charges for services Inspection fees Rents and reimbursements Parking fees Concessions Parks and recreation facilities fees Other service charges	1,838,389 4,817,651 541,572 18,156 13,706,676 4,503,982	1,838,389 4,211,525 541,572 18,156 13,257,921 5,187,699	2,185,500 4,892,848 449,408 - 12,937,070 6,694,994		
Total charges for services	25,426,426	25,055,262	27,159,820	2,104,558	
Intergovernmental: Federal cost sharing State revenue sharing State cost sharing Multnomah County cost sharing Local revenue sharing Local cost sharing Overhead charges	129,000 17,485,117 85,000 2,292,701 2,206,733 5,947,891 270,767	129,002 20,485,117 1,716,269 2,367,419 2,406,733 6,416,235 270,767	150,216 22,671,684 2,065,572 2,311,929 1,843,276 6,694,587 122,874		
Total intergovernmental	28,417,209	33,791,542	35,860,138	2,068,596	
Other: Loan repayments Assessments Sales - other Refunds Donations Investment earnings Other interest income Fines Miscellaneous	4,209 760,197 60,000 - 1,614,727 507,150 976,704	4,209 760,197 60,000 - 1,614,727 507,150 1,121,159	40,181 2,178 932,196 149,291 163,950 725,354 1,017,836 603,348 1,865,871		
Total other	3,922,987	4,067,442	5,500,205	1,432,763	
Billings to other funds for services	35,023,412	37,055,471	34,536,614	(2,518,857)	
Total revenues	574,326,923	581,411,606	607,725,791	26,314,185	

#### City of Portland, Oregon General Fund

### Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Year Ended June 30, 2018

	Budgeted A	mounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
EXPENDITURES					
Current:					
Personal services	386,194,148	396,226,904	396,180,560		
External materials and services	104,586,860	115,209,534	98,071,159		
Internal materials and services	67,914,473	68,049,039	66,387,882		
Capital outlay	2,737,204	5,559,449	3,936,538		
Total current expenditures	561,432,685	585,044,926	564,576,139	20,468,787	
General operating contingencies	13,054,267	15,196,304	-	15,196,304	
Debt service and related costs: Principal	7,243,146	7,243,146	7,237,743		
Interest	2,776,867	2,776,867	2,618,441		
morest	2,170,001	2,770,007	2,010,111		
Total debt service and related costs	10,020,013	10,020,013	9,856,184	163,829	
Total expenditures	584,506,965	610,261,243	574,432,323	35,828,920	
Revenues over (under) expenditures	(10,180,042)	(28,849,637)	33,293,468	62,143,105	
OTHER FINANCING SOURCES (USES)					
Transfers from other funds:					
General fund overhead	28,259,955	28,259,955	28,259,955	_	
Emergency Communication	-	599,870	599,870	-	
Parks Local Option Levy	624,711	624,711	78,000	(546,711)	
Police Special Revenue	-	217,225	- 04 500	(217,225)	
Water Parking Facilities	300,294	21,596 300,294	21,596 300,294	-	
Spectator Facilities Operating	23,354	23,354	23,354	-	
Technology Services		2,851,746	291,746	(2,560,000)	
Total transfers from other funds	29,208,314	32,898,751	29,574,815	(3,323,936)	

# City of Portland, Oregon General Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Year Ended June 30, 2018

	Budgeted	Amounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
OTHER FINANCING SOURCES (USES), Continued					
Transfers to other funds:					
Transportation Operating Emergency Communication Development Services General Reserve Housing Investment Campaign Finance	(17,728,918) (15,305,982) (952,985) (1,000,000) (206,576) (250,000)	(23,478,969) (15,305,982) (952,985) (1,000,000) (2,940,542) (250,000)	(23,478,969) (15,305,982) (952,985) (1,000,000) (2,940,542) (250,000)	- - - -	
Portland Parks Memorial Pension Debt Redemption Governmental Bond Redemption Parks Capital Improvement Program Water Parking Facilities Facilities Services Operating	(65,990) (1,729,216) (2,865,119) (1,952,792) (1,055,000) (250,000) (1,694,271)	(65,990) (1,729,216) (1,865,119) (2,052,792) (4,055,000) (250,000) (2,706,021)	(65,990) (1,729,216) (1,863,243) (2,052,792) (4,055,000) (250,000) (2,706,021)	1,876 - - -	
Fire and Police Supplemental Retirement Reserve	(54,000)	(54,000)	(54,000)		
Total transfers to other funds	(45,110,849)	(56,706,616)	(56,704,740)	1,876	
Total other financing sources	(15,902,535)	(23,807,865)	(27,129,925)	(3,322,060)	
Net change in fund balance	(26,082,577)	(52,657,502)	6,163,543	58,821,045	
Fund balance - beginning	26,082,577	52,657,502	52,608,768	(48,734)	
Fund balance - ending	\$ -	\$ -	58,772,311	\$ 58,772,311	
Adjustment to generally accepted accounting principles (GAAP) basis: Reserve fund budgeted as separate fund Campaign Finance fund budgeted as separate fund Unrealized gain (loss) on investments Loans receivable Inventories			60,757,082 242,441 (1,001,976) 339,717 365,483		
Fund balance - GAAP basis			\$ 119,475,058		

# City of Portland, Oregon Transportation Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

	Budgeted A	mounts		
REVENUES	<u>Original</u>	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
Taxes:				
Miscellaneous	\$ 18,500,000 \$	18,539,874	20,886,761	\$ 2,346,887
Licenses and permits:				
Construction permits	5,435,000	5,566,000	6,428,664	
Other permits	4,328,300	4,328,300	13,572,352	
Total licenses and permits	9,763,300	9,894,300	20,001,016	10,106,716
Charges for services				
Public works and utility charges	12,865,785	13,993,785	18,339,416	
Inspection fees	850,000	912,000	1,435,482	
Rents and reimbursements Parking fees	650,000 48,989,000	650,000 48,989,000	873,931 55,980,132	
Other service charges	7,603,117	7,686,617	7,854,092	
Total charges for services	70,957,902	72,231,402	84,483,053	12,251,651
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Intergovernmental: State revenue sharing	36,532,378	36,532,378	40,976,211	
State cost sharing	-	473,524	703,582	
Multnomah County cost sharing	100,000	100,000	83,414	
Local revenue sharing	34,508,323	34,508,323	30,049,791	
Local cost sharing	1,932,816	1,932,816	8,272,755	
Total intergovernmental	73,073,517	73,547,041	80,085,753	6,538,712
Billings to other funds for services	30,928,898	31,422,702	26,518,705	(4,903,997)
Other:				
Assessments	780,000	780,000	2,585,161	
Sales - other	421,430	421,430	209,500	
Refunds	-	<u>-</u>	2,534	
Donations	300,017	300,017	166,245	
Investment earnings Other interest income	200,000	200,000	2,589,648 312,962	
Miscellaneous	362,000	362,000	1,806,203	
Total other	2,063,447	2,063,447	7,672,253	5,608,806
Total revenues	205 207 064	207 600 766	239,647,541	24 040 775
Total revenues	205,287,064	207,698,766	239,047,341	31,948,775
EXPENDITURES				
Current:	00 500 505	00 054 444	07.040.005	
Personal services External materials and services	93,569,585 56,468,227	96,254,411 66,681,991	87,240,285 56,854,309	
Internal materials and services	23,440,245	28,522,542	30,820,727	
Capital outlay	51,780,749	52,215,552	10,771,758	
Total current expenditures	225,258,806	243,674,496	185,687,079	57,987,417
	101.051.100	05 054 050		05.054.050
General operating contingencies  Debt service and related costs:	104,254,462	95,651,678	<u> </u>	95,651,678
Principal	8,185,734	9,785,734	9,378,918	
Interest	5,368,557	5,967,927	5,891,322	
Internal loan remittances		13,000,000	10,000,000	
Total debt service and related costs	13,554,291	28,753,661	25,270,240	3,483,421
Total expenditures	343,067,559	368,079,835	210,957,319	157,122,516
Revenues over (under) expenditures	(137,780,495)	(160,381,069)	28,690,222	(189,071,291)
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# City of Portland, Oregon Transportation Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Year Ended June 30, 2018

	Budgeted A	Amounts		
	<u>Original</u>	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfers from other funds:	47 700 040	22 470 000	00 470 000	
General Local Improvement District	17,728,918 7,139,814	23,478,969 7,139,814	23,478,969 1,610,328	(5,529,486)
Total transfers from other funds	24,868,732	30,618,783	25,089,297	(5,529,486)
Transfers to other funds: General Fund Overhead Transportation Reserve	(6,725,943)	(6,725,943)	(6,725,943) (700,000)	
Pension Debt Redemption Gas Tax Bond Redemption Sewer System Operating Water	(845,416) (1,978,101) (50,000)	(845,416) (1,978,101) (50,000) (20,247)	(845,416) (1,978,101) (44,703) (20,247)	· -
Total transfers to other funds	(9,599,460)	(9,619,707)	(10,314,410)	(694,703)
Bonds and notes issued Internal loan proceeds Sale of capital asset	7,124,506 9,750,000	6,624,506 9,750,000	8,000,000 4,275	(6,624,506) (1,750,000) 4,275
Total other financing sources (uses)	32,143,778	37,373,582	22,779,162	(14,594,420)
Net change in fund balance	(105,636,717)	(123,007,487)	51,469,384	174,476,871
Fund balance - beginning	106,336,717	123,707,487	165,202,119	41,494,632
Fund balance - ending	\$ 700,000 \$	700,000	216,671,503	\$ 215,971,503
Adjustment to generally accepted accounting principles (GAAP) basis: Reserve fund budgeted as separate fund Unrealized gain (loss) on investments Internal loans receivable Inventories		-	6,732,030 (1,778,352) 10,000,000 7,086,962	
Fund balance - GAAP basis		\$	238,712,143	

#### A. Adjustments from the budgetary basis of accounting to GAAP:

General and Transportation Operating Funds are the City's major governmental funds. Both General and Transportation Operating Funds have their own reserve funds that account for countercyclical and emergency reserves. These two reserve funds' budgetary activities are reported in the Special Revenue Funds' section of the CAFR. At fiscal year-end, ending fund balances are folded in with General and Transportation Operating Funds, respectively.

Gain (loss) on investments is the change in fair value of investments and is not recorded in budgetary statements.

Inventories and prepaid expenses, reported in General and Transportation Operating Funds, are resources not available for spending in the subsequent year.

A separate budgetary report, General Fund by Function, is included as part of the Governmental Funds' Budget and Actual section of the CAFR.

#### Internal loans receivable:

The Transportation Operating Fund provided a temporary operating loan of \$8 million to the Grants Fund. The internal loan of \$8 million to the Grants Fund provides interim funding to cover lags in federal, State, and other grant reimbursements. This internal loan was authorized by Council Resolution #37215.

#### B. Expenditures in excess of appropriations:

State law requires a supplemental budget to increase appropriations when unexpected additional resources become available. A supplemental budget is also required to transfer appropriations from a fund's operating contingency during the fiscal year. The supplemental budget process requires a public hearing, advance notice by newspaper publication, and City Council approval. The City adopted three supplemental budgets and made a number of appropriation transfers requiring approval by City Council during fiscal year ended June 30, 2018.

Oregon state law requires disclosure of fund expenditures in excess of budget appropriations. Neither the General of Transportation Operating Funds exceeded budget at the legal level of appropriation (see Note II.A.).

#### C. Other postemployment benefits:

**OPERS Retirement Health Insurance Account** 

# Schedule of Proportionate Share of the Net OPEB Liability/(Asset) Other Postemployment Benefits Last Ten Years \* (In Millions)

	2018	2017
Proportion of the OPEB pension liability / (asset)	3.53676347%	3.59596760%
Proportionate share of the net OPEB liability / (asset)	\$ (1.48)	\$ 0.98
Covered payroll**	\$ 359.90	\$ 343.60
Proportionate share of the OPEB liability / (asset) as a		
percentage of covered employee payroll	(0.41%)	0.28%
Plan net position as a percentage of the total OPEB liability	108.90%	94.20%

<sup>\*</sup> Only years with available information are presented.

<sup>\*\*</sup> As of the measurement date which is one year in arrears.

#### C. Other postemployment benefits continued

# SCHEDULE OF CONTRIBUTIONS Other Postemployment Benefits Last Ten Years\* (In millions)

,	2018	2017
Contractually required contributions	\$ 1.78	\$ 1.77
Contributions in relation to the contractually required contribution	 1.78	 1.77
Contribution deficiency (excess)	\$ 	\$ _
Covered employee payroll	 398.5	359.9
Contributions as a percentage of covered employee payroll	0.45 %	0.49 %

<sup>\*</sup> Only years with available information are presented.

#### **Health Insurance Continuation**

### SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIO'S Last 10 Fiscal Years\*

		2018
Total OPEB Liability		
Service cost	\$	4,140,465
Interest		3,086,463
Changes of assumptions		(6,825,794)
Benefit payments		(4,949,560)
Net change in total OPEB liability		(4,548,426)
Total OPEB liability - beginning	_	104,746,377
Total OPEB liability - ending	_	100,197,951
Covered-employee payroll	\$	435,541,998
Total OPEB liability as a percentage of covered-employee payroll		23.01 %

<sup>\*</sup> Only years with available information are presented.

#### Notes to the Schedule

<u>Changes of assumptions:</u> There were a number of changes in the demographic and economic actuarial assumptions. Some of these assumption changes have significantly affected the liability of the plan but in an offsetting manner. Key items to note regarding actuarial assumptions include:

• Overall healthcare cost increases were higher than assumed in the prior valuation, resulting in an actuarial loss.

#### C. Other postemployment benefits continued

- Assumed health care reform excise tax increased from the prior projection to reflect recent plan experience and up-to-date legislation. The increase in assumed excise tax has the effect of increasing the liability.
- Where applicable, demographic assumptions are based on the actuarial valuation assumptions of the Oregon PERS and OPSRP retirement plans. The latest Oregon PERS and OPSRP valuation report available is as of December 31, 2016. Many assumptions changed from the previous valuation including the rates of retirement, termination, disability, salary scale, and mortality.
- Participation rate was changed from 40% to 45% to better reflect actual experience and anticipated future experience.

#### D. Employee retirement pension benefits:

Oregon Public Employees Retirement System (OPERS):

Per GASB Statement 68, the required supplementary information reports a 10-year Schedule of Proportionate Share of the Net Pension Liability and a 10-year Schedule of Employer Contribution. Additional years' information will be displayed as it becomes available.

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY Oregon Public Employees Retirement System Last Ten Years\* (Dollars in millions)

	2018		_	2017		2016		2015	2014	
Proportion of the net pension liability (asset)	3.71	313021%	3.	78332893%	3.	78054215%	3.6	62934176%	3.629	934176%
Proportionate share of the net pension liability (asset)	\$	500.5	\$	568.0	\$	217.1	\$	(82.3)	\$	185.2
Covered payroll **	\$	359.9	\$	343.6	\$	330.5	\$	313.1	\$	302.6
Proportionate share of the pension liability (asset) as a percentage of its covered employee payroll		139.07 %	,	165.31 %		65.69 %		(26.29)%		61.20 %
Plan net position as a percentage of the total pension liability		83.12 %	,	80.53 %		91.88 %		103.59 %		92.00 %

<sup>\*</sup> Only years with available information are presented.

<sup>\*\*</sup> As of the measurement date which is one year in arrears.

#### D. Employee retirement pension benefits continued

#### 

	 2018	2017	2016		2015	2014	2013 and Prior
Contractually required contribution	\$ 51.2	\$ 35.6	\$ 33.7	\$	26.3	\$ 25.0	N/A
Contributions in relation to the contractually required contribution	51.2	35.6	 33.7	_	26.3	25.0	N/A
Contribution deficiency (excess)	\$ -	\$ _	\$ -	\$	-	\$ 	N/A
Covered employee payroll	\$ 398.5	\$ 359.9	\$ 343.6	\$	330.5	\$ 313.1	N/A
Contributions as a percentage of covered employee payroll	12.85 %	9.89 %	9.81 %		7.96 %	7.98 %	N/A

<sup>\*</sup> Only years with available information are presented.

#### Changes in Assumptions:

A summary of key changes implemented since the December 31, 2014 valuation are described briefly below. Additional detail and a comprehensive list of changes in methods and assumptions can be found in the 2014 Experience Study for the system, which was published on September 23, 2015, and can be found at: http://www.oregon.gov/PERS/Documents/Financials/Actuarial/2015/Experience-Study.pdf

#### **Changes in Actuarial Methods and Allocation Procedures:**

Allocation of Liability for Service Segments - For purposes of allocating Tier 1/Tier 2 member's actuarial accrued liability among multiple employers, the valuation uses a weighted average of the Money Match methodology and the Full Formula methodology used by PERS when the member retires. The weights are determined based on the prevalence of each formula among the current Tier 1/Tier 2 population. For the December 31, 2012 and December 31, 2013 valuations, the Money Match was weighted 30% for General Service members and five percent for Police & Fire members. For the December 31, 2014 and December 31, 2015 valuations, this weighting has been adjusted to 25% for General Service members and zero percent for Police & Fire members now that the allocation is based entirely on the Full Formula approach.

#### **Changes in Economic Assumptions:**

Inflation - The inflation rate was 2.5% based on a combination of historical and market data and expert forecasts.

Payroll Growth - The payroll growth, which is the sum of inflation and real wage growth, was 3.5%.

Investment Return and Interest Crediting. - The assumed investment return and interest crediting to both regular and variable account balances was 7.5%.

Tier 1/Tier 2 Administrative Expenses - Recently implemented GASB statements No. 67 and 68 necessitated an explicit Tier 1/Tier 2 administrative expense assumption. The administrative expense as of the December 31, 2015 valuation was \$33 million.

Healthcare Cost Inflation - The healthcare cost inflation for the maximum Retiree Healthcare Insurance Premium Account (RHIPA) subsidy was updated based on analysis performed by Milliman's healthcare actuaries. This analysis includes the consideration of the excise tax that will be introduced in 2018 by the Patient Protection and Affordable Care Act.

#### D. Employee retirement pension benefits continued

#### **Changes in Demographic Assumptions:**

Healthy Mortality - The healthy mortality assumption is based on the RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match recently observed system experience.

Disabled Mortality -The disabled mortality assumption base was changed from the RP2000 static tables to the RP2000 generational tables. Gender-specific adjustments were applied to align the assumption with recently observed system experience.

Disability, Retirement from Active Status, and Termination - Rates for disability, retirement from active status, and termination were adjusted.

#### **Changes in Salary Increase Assumptions:**

Merit Increases, Unused Sick Leave, and Vacation Pay - Unused sick leave and vacation pay rates were adjusted.

Retiree Healthcare Participation - The RHIA participation rate for healthy retirees was reduced to 38%. The RHIPA participation rate was changed from a uniform rate of 13% to a service-based table of rates.

Fire and Police Disability and Retirement Benefits Plan

Employer contributions to the Fire and Police Disability and Retirement Benefits Plan (Plan) are recognized when due and the employer has made a formal commitment to provide the contributions. Complete financial statements for the Plan may be obtained from the administrative office at: Fire and Police Disability and retirement Fund Board, 1800 SW First Ave., Suite 450, Portland, Oregon 97201, e-mail: FPDR@Portlandoregon.gov, URL: http://www.portlandoregon.gov/fpdr/62529 or by telephone: (503) 823-6823.

Per GASB Statement 68, the required supplementary information reports a 10-year Schedule of Proportionate Share of the Net Pension Liability and a 10-year Schedule of Employer Contribution. Additional years' information will be displayed as it becomes available.

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (Dollars in millions)

#### Fire and Police Disability, Retirement, and Death Benefit Plan

•	2018	2017	2016	2015		2014	2013 and Prior
Total pension liability:							
Service cost	\$ 74.4	\$ 82.4	\$ 66.7	\$ 58.9	\$	63.7	N/A
Interest	121.0	97.3	110.5	106.3		117.0	N/A
Benefit payments	(125.7)	(120.4)	(114.0)	(110.9)		(108.0)	N/A
Effect of plan changes	-	36.1	-	185.3		(222.3)	N/A
Effect of changes in assumptions	(141.6)	(215.4)	431.4	208.9		106.5	N/A
Effect of economic/demographic (gains) or losses	_	95.6	_	(25.6)			N/A
Net change in total pension liability	(71.9)	(24.4)	494.6	422.9		(43.1)	N/A
Total pension liability, beginning	3,367.1	3,391.5	2,896.9	2,474.0	_	2,517.1	N/A
Total pension liability, ending	\$ 3,295.2	\$ 3,367.1	\$ 3,391.5	\$ 2,896.9	\$	2,474.0	N/A

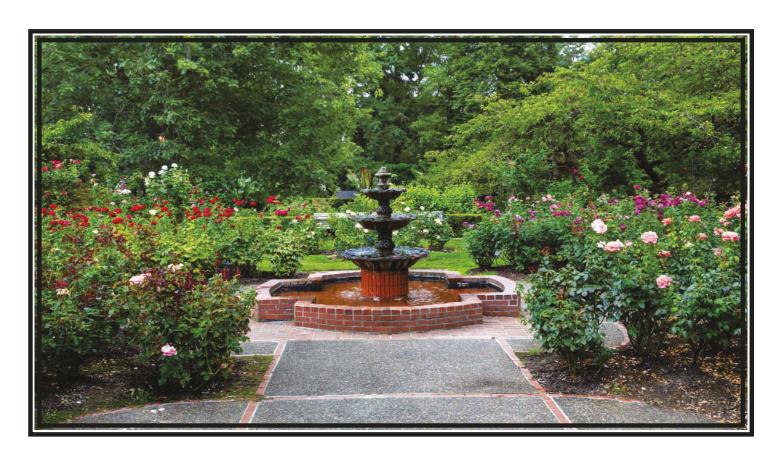
#### D. Employee retirement pension benefits continued

		2018	2017		2016		2015		2014	2013 and Prior
Plan net position:										
Employer contributions	\$	132.0	\$ 120.7	\$	114.1	\$	115.9	\$	114.7	N/A
Net investment income		0.9	0.5		0.5		(0.5)		0.3	N/A
Benefit payments		(125.7)	(120.4)		(114.0)		(110.9)		(108.0)	N/A
Administrative expense	_	(3.6)	(4.1)		(5.0)		(3.1)		(3.6)	N/A
Net change in plan net position		3.6	(3.3)		(4.4)		1.4		3.4	N/A
Plan net position, beginning	_	14.2	17.5		21.9		20.5	_	17.1	N/A
Plan net position, ending	\$	17.8	\$ 14.2	\$	17.5	\$	21.9	\$	20.5	N/A
Net pension liability	\$	3,277.4	\$ 3,352.9	\$	3,374.0	\$	2,875.0	\$	2,453.5	N/A
Plan net position as a percent of total pension liability		0.54 %	0.42 %		0.52 %		0.76 %		0.83 %	N/A
Covered employee payroll	\$	143.8	\$ 137.6	\$	139.1	\$	139.3	\$	135.7	N/A
Net pension liability as a percent of covered employee payroll		,279.14 %	2,436.70 %	:	2,425.59 %	2	2,063.89 %		1,808.03 %	N/A

### SCHEDULE OF EMPLOYER CONTRIBUTIONS (Dollars in millions)

	2018	2017	2016	2015	2014	2013 and Prior
Employer contributions	\$ 132.0	\$ 120.4	\$ 114.1	\$ 115.9	\$ 114.7	N/A
Contributions recognized by plan	132.0	120.4	114.1	115.9	114.7	N/A
Difference	\$ 	\$ 	\$ 	\$ 	\$ 	N/A
Covered employee payroll	\$ 143.8	\$ 137.6	\$ 139.1	\$ 139.3	\$ 135.7	N/A
Contributions as a percent of covered employee payroll	91.79 %	87.50 %	82.03 %	83.20 %	84.52 %	N/A

The net pension liability decreased by \$75.5 million because of reductions to plan and assumption changes and economic/demographic gains or losses. The \$141.6 million liability reduction due to assumption changes is partially attributable to the increase in the discount rate from 3.58% to 3.87%





**International Rose Test Garden** 

# Combining and Individual Fund Statements and Schedules



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# NONMAJOR GOVERNMENTAL FUNDS

### **Nonmajor Governmental Funds**

#### Nonmajor Governmental Fund Types:

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Debt Service Funds** are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Capital Projects Funds** are to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

**Permanent Funds** are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs, that is, for the benefit of the City of Portland or its citizenty

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#### City of Portland, Oregon Combining Balance Sheet Nonmajor Governmental Funds June 30, 2018

	Spe- Revenue			ebt Service Funds	Pr	Capital oject Funds	Р	ermanent Fund	Total
ASSETS									
Unrestricted:									
Cash and investments	\$ 23	400,791	\$	16,715,591	\$	14,149,931	\$	- \$	54,266,313
Receivables:									
Accounts, net	2	,075,551		-		110,866		-	2,186,417
Assessments		-		4,047,104		-		-	4,047,104
Notes and loans, net	6	068,755		-		-		-	6,068,755
Accrued interest		442,836		81,695		23,148		-	547,679
Due from component unit		544,830		-		-		-	544,830
Internal loans receivable	15	,100,000		-		-		-	15,100,000
Restricted:	400	0.40 550		70.050.040		100 710 001		405.050	000 007 550
Cash and investments	122	,349,559		76,952,643		129,740,304		185,053	329,227,559
Receivables:	4	F 4 0 000		40 000 504					44.400.000
Taxes		,546,329		12,636,594		-		-	14,182,923
Accounts, net		060,222		20,002,404		40 547 607		-	2,060,222
Assessments		086,658		30,083,421		10,547,687		-	62,717,766
Notes and loans, net	07	959,470		-		-		-	67,959,470 3,923
Advances Grants	10	3,923		-		-		-	
Accrued interest	13	,221,766 221,851		593,022		597,862		- 794	13,221,766 1,413,529
Due from component unit	22	114,012		393,022		397,002		194	23,114,012
Internal loans receivable	23	,114,012		-		1,078,250		-	1,078,250
Internal loans receivable			_	<u>-</u>	-	1,070,230		<del></del> -	1,076,230
Total assets	\$ 300	196,553	\$	141,110,070	\$	156,248,048	\$	185,847 \$	597,740,518
RESOURCES AND FUND BALANCES Liabilities payable from unrestricted assets: Accounts payable Unearned revenue	\$ 1	,544,109 1,296	\$	-	\$	-	\$	- \$ -	1,544,109 1,296
Liabilities payable from restricted assets: Accounts payable	10	,055,832				3,396,630		200	13,452,662
Due to component unit	10	683,474		694,600		0,000,000		200	1,378,074
Internal loans payable	10	,000,000		-		15,100,000		_	25,100,000
Unearned revenue	4	824,973		-		-		-	4,824,973
Total liabilities	27	109,684		694,600		18,496,630		200	46,301,114
D. 6									
Deferred inflows of resources:		2 555		2 022 020					2.027.202
Unavailable revenue - unrestricted	22	3,555		3,933,838		10 547 607		-	3,937,393
Unavailable revenue - restricted		437,863	_	40,630,999	_	10,547,687			84,616,549
Total deferred inflows of resources	33	441,418		44,564,837	-	10,547,687			88,553,942
Fund balances:									
Nonspendable						_		163,025	163,025
Restricted	202	742,859		78,940,081		127,989,025		22,622	409,694,587
Committed		948,662		70,540,001		1,629,625		22,022	26,578,287
Assigned		135,141		16,910,552		12,654,320		_	50,700,013
Unassigned		181,211)		-		(15,069,239)			(24,250,450)
Total fund balances	239	645,451		95,850,633		127,203,731		185,647	462,885,462
Total liabilities, deferred inflows of resources and fund balances	\$ 300	196,553	\$	141,110,070	\$	156,248,048	\$	185,847	597,740,518

# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2018

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Permanent Fund	Total
REVENUES					
Taxes: Property Lodging	\$ 19,471,509 18,412,301	\$ 169,089,398 \$	- -	\$ - \$	188,560,907 18,412,301
Miscellaneous Licenses and fees Intergovernmental Charges for services	25,880,989 54,633,988 80,100,117 2,686,850	7,450,621	- - 186,165 36,349,892	- - -	25,880,989 54,633,988 87,736,903 39,036,742
Interagency Parking fees Parking fines	1,233,456 3,505,262 136,184	-	185,717 37,029	-	1,419,173 3,542,291 136,184
Rents and reimbursements Miscellaneous service charges Assessments	6,258,944 15,720,783 3,290,931	- - 4,395,075	1,600 1,232,548 4,959,129	-	6,260,544 16,953,331 12,645,135
Investment earnings Miscellaneous	5,555,388 907,510	3,427,925 1,267,916	1,435,874 292,788	1,480 	10,420,667 2,468,214
Total revenues	237,794,212	185,630,935	44,680,742	1,480	468,107,369
EXPENDITURES					
Current: Public safety Parks, recreation and culture Community development	29,469,023 4,660,193 143,389,046	- - 694,600	1,444,540 2,525,738 117,666,356	200	30,913,563 7,186,131 261,750,002
Transportation Legislative / admin / support services Environmental services	1,025,620 37,662,249 91,199			-	1,025,620 37,662,249 91,199
Debt service and related costs: Principal Interest	1,888,635 1,172,302	66,629,832 34,798,108	1,029,757 361,213	-	69,548,224 36,331,623
Debt issuance costs Capital outlay	12,482,409	129,716	195,190 50,393,286	·	324,906 62,875,695
Total expenditures	231,840,676	102,252,256	173,616,080	200	507,709,212
Revenues over (under) expenditures	5,953,536	83,378,679	(128,935,338)	1,280	(39,601,843)
OTHER FINANCING SOURCES (USES) Transfers in	20,034,965	8,300,759	104,255,108	_	132,590,832
Transfers out Bonds and notes issued	(7,609,894)	(96,300,000)	(3,048,893) 51,405,961	-	(106,958,787) 51,405,961
Refunding bonds issued Bonds and notes premium Loans issued	-	8,771,555 884,131 	43,445 2,292,289 132,554	- - -	8,815,000 3,176,420 132,554
Total other financing sources (uses)	12,425,071	(78,343,555)	155,080,464		89,161,980
Net change in fund balances	18,378,607	5,035,124	26,145,126	1,280	49,560,137
Fund balances - beginning	221,266,844	90,815,509	101,058,605	184,367	413,325,325
Fund balances - ending	\$ 239,645,451	\$ 95,850,633	\$ 127,203,731	\$ 185,647 \$	462,885,462





Hawthorne Bridge

#### City of Portland, Oregon Combining Balance Sheet, Continued Nonmajor Special Revenue Funds June 30, 2018

	Assessment Collection	Emergency Communication		Property Management License
ASSETS				
Unrestricted: Cash and investments	\$ -	\$ 4,075	\$ 1,137,468	\$ 81,717
Receivables: Accounts, net	_	1,660,686	_	_
Notes and loans, net	-	-	-	
Accrued interest Internal loans receivable	-	4,336	350,527 15,100,000	1,257 -
Due from component unit Restricted:	-	-	-	-
Cash and investments Receivables:	79,787	-	72,936,156	-
Taxes	-	-	-	-
Accounts, net Assessments	2,949	-	2,048,997 22,080,956	-
Notes and loans, net	-	-	-	-
Advances Grants	-	-	-	-
Accrued interest Due from component unit	342			
Total assets	\$ 83,078	\$ 1,669,097	\$ 113,654,104	\$ 82,974
INFLOWS OF RESOURCES AND FUND BALANCES Liabilities payable from unrestricted assets: Accounts payable Unearned revenue Liabilities payable from restricted assets: Accounts payable Due to component unit	\$ -	\$ 542,190	\$ 516,823 1,296	\$ - -
Internal loans payable	-	-	-	-
Unearned revenue				
Total liabilities		542,190	518,119	
Deferred inflows of resources: Unavailable revenue - unrestricted Unavailable revenue - restricted	2,949	<u>-</u>	3,555 22,080,956	
Total deferred inflows of resources	2,949		22,084,511	
Fund balances: Restricted Committed	80,129	- 1,126,907	74,985,153	- 82,974
Assigned Unassigned	-	-	16,066,321	-
Total fund balances	80,129	1,126,907	91,051,474	82,974
Total liabilities, deferred inflows of resources and fund balances	\$ 83,078	\$ 1,669,097	\$ 113,654,104	\$ 82,974

nvention Tourism	Housing Investmen	Parks Local Option Levy			Community Development Block Grant	
\$ 396,013	\$ 4,408,46	4 \$ -	\$ -	\$ -	\$ 20,716	
- 8,095	172,69 6,068,75 25,12	5 -	- - -	- - -	- - -	
-		- -	-	-	-	
-	2,889,83	3 549,139	13,515,287	5,296,684	1,048,836	
-		- 3,114	1,543,215	-	-	
- - -	107,00	 0 - 	- - 3,923	- 492,268 -	2,753 11,911,984 -	
 - - -	14,52	7 2,683 	-	11,944,099 11,356 778,930	1,123,901 - -	
\$ 404,108	\$ 13,686,39	3 \$ 554,936	\$ 15,125,521	\$ 18,523,337	\$ 14,108,190	
\$ 260,139 - -	\$ 67,69	6 \$ - 	\$ 5,064,126	\$ 2,872,019	\$ 832,859	
- - -		 	- - -	10,000,000 4,824,973	683,474 - -	
260,139	67,69	6 -	5,064,126	17,696,992	1,516,333	
- -		3,114	1,340,535	10,007,556	2,753	
-		_ 3,114	1,340,535	10,007,556	2,753	
- 143,969 - -	3,011,36 9,287,41 1,319,92	0 -	8,720,860 - - -	- - - (9,181,211)	12,568,388 - 20,716 -	
143,969	13,618,69	7 551,822	8,720,860	(9,181,211)	12,589,104	
\$ 404,108	\$ 13,686,39	<u>\$ 554,936</u>	\$ 15,125,521	\$ 18,523,337	\$ 14,108,190	

#### City of Portland, Oregon Combining Balance Sheet, Continued Nonmajor Special Revenue Funds June 30, 2018

	HOME Grant	Portland Parks Memorial	Tax Increment Reimbursement	Police Special Revenue
ASSETS				
Unrestricted:				
Cash and investments Receivables:	\$ -	\$ 7,145,264	\$ 1,924,897 \$	-
Accounts, net	-	-	-	-
Notes and loans, net	-	-	-	-
Accrued interest	-	33,827	-	-
Internal loans receivable  Due from component unit	-	-	544,830	-
Restricted:	-	-	344,030	-
Cash and investments Receivables:	242,953	1,457,379	-	4,967,786
Taxes	-	-	-	-
Accounts, net	-	-	11,225	-
Assessments Notes and loans, net	- 6,361,979	-	49,086,239	-
Advances Grants	- 152 766	-	-	-
Accrued interest	153,766	6,790	21,703	22,303
Due from component unit	-	0,730	22,335,082	-
Buo nom component unit			22,000,002	
Total assets	\$ 6,758,698	\$ 8,643,260	\$ 73,923,976	4,990,089
INFLOWS OF RESOURCES AND FUND BALANCES Liabilities payable from unrestricted assets: Accounts payable Unearned revenue	\$ -	\$ 9,876	\$ - \$	; <u> </u>
Liabilities payable from restricted assets: Accounts payable	95,280	-	984,524	206,994
Due to component unit	-	-	-	-
Internal loans payable	-	-	-	-
Unearned revenue			<del>-</del>	
Total liabilities	95,280	9,876	984,524	206,994
Deferred inflows of resources: Unavailable revenue - unrestricted Unavailable revenue - restricted		<u> </u>	-	<u>-</u>
Total deferred inflows of resources				
Fund balances: Restricted Committed	6,663,418 -	5,910,765	-	4,783,095
Assigned Unassigned		1,258,450 -	2,469,727	<u>-</u>
Total fund balances	6,663,418	8,633,384	72,939,452	4,783,095
Total liabilities, deferred inflows of resources and fund balances	\$ 6,758,698	\$ 8,643,260	\$ 73,923,976	4,990,089

Arts ducation d Access	nmunity Solar	Inclusio Housi		Housing Property		creational nabis Tax	Total
\$ -	\$ 35,019	\$	- \$	4,386,145	\$	3,861,013 \$	23,400,791
-	-		-	242,175		-	2,075,551
-	-		-	- 8,169		- 11,501	6,068,755
-	-		-	0,109		11,501	442,836 15,100,000
-	-		-	-		-	544,830
8,335,505	26,553	11,00	3,661	-		-	122,349,559
-	-		-	-		-	1,546,329
-	-		-	-		-	2,060,222
-	-		-	-		-	22,086,658
-	-		-	-		-	67,959,470 3,923
-	_		_	-		_	13,221,766
34,080	261	4	4,710	-		-	221,851
 	 						23,114,012
\$ 8,369,585	\$ 61,833	\$ 11,048	8,371 \$	4,636,489	\$	3,872,514 \$	300,196,553
\$ -	\$ - -	\$	- \$ -	5 147,385 -	\$	- \$ -	1,544,109 1,296
30	-		_	-		_	10,055,832
-	-		-	-		-	683,474
-	-		-	-		-	10,000,000 4,824,973
 <u>-</u>	 <u>-</u>			<u>-</u>			4,024,973
30	 			147,385			27,109,684
-	-		-	-		-	3,555
 				-		-	33,437,863
 				-		_	33,441,418
8,369,555 - -	26,814 35,019	11,04	8,371 - -	- 4,489,104 -		3,872,514 -	202,742,859 24,948,662 21,135,141
<del>-</del>	<del>-</del>			<u> </u>			(9,181,211)
 8,369,555	 61,833	11,048	8,371	4,489,104	-	3,872,514	239,645,451
\$ 8,369,585	\$ 61,833	\$ 11,04	8,371 <u>\$</u>	4,636,489	\$	3,872,514 \$	300,196,553

# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Fiscal Year Ended June 30, 2018

	Assessment Collection	Emergency Communication		Property Management License
REVENUES				
Taxes:				
Property	\$ -	\$ -	\$ -	\$ -
Lodging	-	-	-	-
Miscellaneous	-	-	-	-
Licenses and fees	-	-	47,972,604	5,493,639
Intergovernmental	-	8,009,843	-	-
Charges for services	-	-	2,639,667	-
Interagency	-	-	1,152,531	-
Parking fees	-	-	-	-
Parking fines	-	-	-	-
Rents and reimbursements	-	-	-	-
Miscellaneous service charges	-	333,301	14,815,661	-
Assessments	-	-	3,290,398	-
Investment earnings	638	19,655	1,431,449	5,481
Miscellaneous			112,484	
Total revenues	638	8,362,799	71,414,794	5,499,120
EXPENDITURES				
Current:				
Public safety	_	23,235,889	-	-
Parks, recreation and culture	_	-	-	-
Community development	_	-	65,042,918	_
Transportation	_	-	-	_
Legislative / admin / support services	_	-	-	5,456,229
Environmental services	_	-	_	-
Debt service and related costs:				
Principal	_	183,201	919,434	-
Interest	-	66,019	331,332	-
Capital outlay	_	-	1,496,365	-
Total expenditures		23,485,109	67,790,049	5,456,229
Total experiationes		20,400,100	01,100,040	0,400,220
Revenues over (under) expenditures	638	(15,122,310)	3,624,745	42,891
OTHER FINANCING COURCES (HCES)				
OTHER FINANCING SOURCES (USES)		45.005.000	050.005	
Transfers in	-	15,305,982	952,985	-
Transfers out		(643,608)	(219,504)	
Total other financing sources (uses)		14,662,374	733,481	
Net change in fund balances	638	(459,936)	4,358,226	42,891
Fund balances - beginning	79,491	1,586,843	86,693,248	40,083
Fund balances - ending	\$ 80,129	\$ 1,126,907	\$ 91,051,474	\$ 82,974

			Parks Local Option Levy	Children's Investment	Grants	Community Development Block Grant
\$	- 18,412,301	\$ -	\$ 977 -	\$ 19,470,532 -	\$ -	\$ -
	- - -	379,087	- - -	- - -	- - 17,401,156 -	8,691,712
	- - -	- - -	- - -	- - -	- - -	- - -
	-	490,564	-	- - -	- 124 -	4,807 533
	23,134	595,093 	10,454	105,691	49,329	1,015,473
_	18,435,435	1,464,744	11,431	19,576,223	17,450,609	9,712,525
	- - - 18,408,857 -	- - 3,952,345 - - -	39,345 - - - -	- 17,857,125 - - -	4,511,837 422,453 3,960,877 1,025,620 3,998 91,199	9,802,688 - -
	- - -	- - 9,689	- - -	- - -	- - 9,584,164	446,000 288,577 
	18,408,857	3,962,034	39,345	17,857,125	19,600,148	10,537,265
	26,578	(2,497,290)	(27,914)	1,719,098	(2,149,539)	(824,740)
	- -	2,940,542 (5,813,832)	(78,000)	-	- -	<u>-</u>
		(2,873,290)	(78,000)			
	26,578	(5,370,580)	(105,914)	1,719,098	(2,149,539)	(824,740)
_	117,391	18,989,277	657,736	7,001,762	(7,031,672)	13,413,844
\$	143,969	\$ 13,618,697	\$ 551,822	\$ 8,720,860	\$ (9,181,211)	\$ 12,589,104

# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances, Continued Nonmajor Special Revenue Funds For the Fiscal Year Ended June 30, 2018

	HOME Grant	Portland Parks Memorial	Tax Increment Reimbursement	Police Special Revenue
REVENUES				
Taxes: Property Lodging	\$	\$ -	\$ - 9	- -
Miscellaneous Licenses and fees Intergovernmental Charges for services	5,816,393	1,167,745 - 47,183	38,067,245	1,734,681 -
Interagency Parking fees Parking fines	- - -	80,925 3,504,512 136,184	750 -	- - -
Rents and reimbursements Miscellaneous service charges Assessments Investment earnings	892 - 436,594	416,112 59,850 - 72,656	819,984 14,096 - 1,678,255	- - - 38,003
Miscellaneous		614,550	. <del></del> .	138,348
Total revenues	6,253,879	6,099,717	40,580,330	1,911,032
EXPENDITURES Current: Public safety Parks, recreation and culture Community development	- - 4,899,308	4,198,395 -	- - 35,629,429	1,721,297 - -
Transportation Legislative / admin / support services Environmental services Debt service and related costs: Principal	- - -	-	- - -	
Interest Capital outlay		- -	1,116,668	264,447
Total expenditures	4,899,308	4,198,395	36,746,097	1,985,744
Revenues over (under) expenditures	1,354,571	1,901,322	3,834,233	(74,712)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	<u>-</u>	68,990 (854,950)	57,967 	- -
Total other financing sources (uses)		(785,960)	57,967	-
Net change in fund balances	1,354,571	1,115,362	3,892,200	(74,712)
Fund balances - beginning	5,308,847	7,518,022	69,047,252	4,857,807
Fund balances - ending	\$ 6,663,418	\$ 8,633,384	\$ 72,939,452	\$ 4,783,095

Arts ducation d Access	Community Solar	Inclusionary Housing	Housing Property	Recreational Cannabis Tax	Total
\$ - -	\$ -	\$ -	\$ -	\$ -	\$ 19,471,509 18,412,301
12,444,574	-	9,036,976	-	4,399,439	25,880,989 54,633,988
-	-	-	-	-	80,100,117
-	-	-	-	-	2,686,850 1,233,456
-	-	-	-	-	3,505,262 136,184
-	-	-	5,022,848	-	6,258,944
-	-	1,488 -	-	-	15,720,783 3,290,931
68,274 -	432 8,393	11,265 	985 33,735	(7,473)	
12,512,848	8,825	9,049,729	5,057,568	4,391,966	237,794,212
- - - - 12,871,192 -	- - 84 - -	- - 525,858 - - -	- - 1,718,414 - - -	- - - - 921,973	29,469,023 4,660,193 143,389,046 1,025,620 37,662,249 91,199
- - -	- - -	- - -	340,000 486,374 11,076	- - 	1,888,635 1,172,302 12,482,409
12,871,192	84	525,858	2,555,864	921,973	231,840,676
(358,344)	8,741	8,523,871	2,501,704	3,469,993	5,953,536
- -		680,499	28,000		20,034,965 (7,609,894)
_		680,499	28,000		12,425,071
(358,344)	8,741	9,204,370	2,529,704	3,469,993	18,378,607
8,727,899	53,092	1,844,001	1,959,400	402,521	221,266,844
\$ 8,369,555	\$ 61,833	\$ 11,048,371	\$ 4,489,104	\$ 3,872,514	\$ 239,645,451

#### City of Portland, Oregon Combining Balance Sheet Nonmajor Debt Service Funds June 30, 2018

	River District Urban Renewal Area Debt Redemption	Bonded Debt Interest and Sinking	Downtown Waterfront Renewal Bond Sinking	Interstate Corridor Debt Service	Pension Debt Redemption
ASSETS					· · · · · · · · · · · · · · · · · · ·
Unrestricted:					
Cash and investments Receivables: Assessments	\$ -			\$ -	\$ 2,241,140
Accrued interest	-	-	-	-	19,370
Restricted:			0 = 44 = 00	10.070.101	
Cash and investments	8,639,324	607,952	8,541,562	12,270,431	-
Receivables: Taxes	2,769,102	1,116,264	799,180	2,352,160	
Assessments	2,709,102	1,110,204	799,100	2,332,100	-
Accrued interest	78,491	42,534	67,982	74,978	
Total assets	\$ 11,486,917	\$ 1,766,750	\$ 9,408,724	\$ 14,697,569	\$ 2,260,510
INFLOWS OF RESOURCES AND FUND BALANCES Liabilities payable from restricted assets: Due to component unit	\$ -	\$ -	\$ -	<u>\$</u> -	<u>\$</u>
Total liabilities					
Deferred inflows of resources: Unavailable revenue - unrestricted Unavailable revenue - restricted	2,337,279	957,876	- 687,179	2,004,065	<u>-</u>
Total deferred inflows of resources	2,337,279	957,876	687,179	2,004,065	
Fund balances: Restricted Assigned	9,149,638	808,874	8,721,545	12,693,504	2,260,510
Total fund balances	9,149,638	808,874	8,721,545	12,693,504	2,260,510
Total liabilities, deferred inflows of resources and fund balances	\$ 11,486,917	\$ 1,766,750	\$ 9,408,724	\$ 14,697,569	\$ 2,260,510

outh Park Block edemption	Airport Way Debt Service	Gas Tax Bond Redemption	Lents Town Center Urban Renewal Area Debt Redemption	Central Eastside Industrial District Debt Service	Bancroft Bond Interest and Sinking
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 14,442,947
-	-				4,047,104 61,962
9,735,607	1,792,134	1,691,315	6,359,114	2,544,835	523,050
660,442	414,785	-	1,170,916	648,281	-
65,227	24,522	7,818	35,697	21,591	30,083,421 6,421
\$ 10,461,276	\$ 2,231,441	\$ 1,699,133	\$ 7,565,727	\$ 3,214,707	\$ 49,164,905
\$ 	\$ -	\$ -	\$ -	\$ -	\$ -
				·	3,933,838
 568,851	356,054		994,731	554,514	29,853,423
 568,851	356,054		994,731	554,514	33,787,261
9,892,425	1,875,387 	1,699,133	6,570,996	2,660,193	759,469 14,618,175
9,892,425	1,875,387	1,699,133	6,570,996	2,660,193	15,377,644
\$ 10,461,276	\$ 2,231,441	\$ 1,699,133	\$ 7,565,727	\$ 3,214,707	\$ 49,164,905

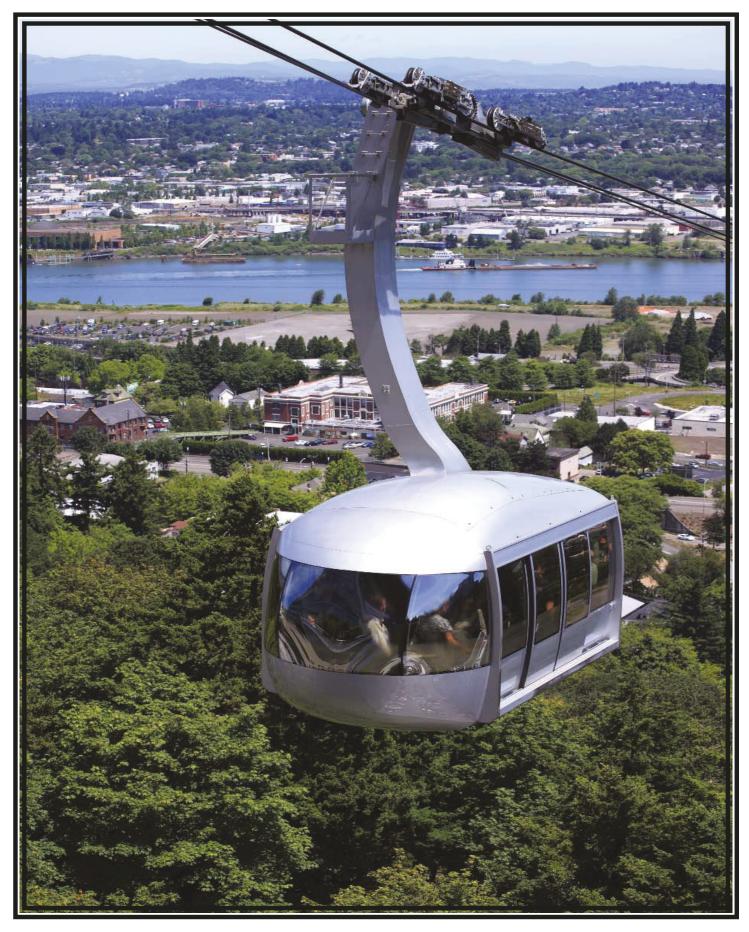
#### City of Portland, Oregon Combining Balance Sheet, Continued Nonmajor Debt Service Funds June 30, 2018

	C	Convention Center Area ebt Service		North Macadam Urban Renewal Area Debt Redemption	F	Special Projects Debt Service	F	ateway Urban Renewal Area bt Redemption
ASSETS								
Unrestricted: Cash and investments Receivables: Assessments	\$	-	\$	-	\$	-	\$	-
Accrued interest Restricted:		-		-		-		-
Cash and investments Receivables:		16,489,992		6,787,137		76,470		203,736
Taxes		860,395		1,401,331		-		390,047
Assessments Accrued interest		93,906		63,832		2,150		- 4,961
Total assets	\$	17,444,293	\$	8,252,300	\$	78,620	\$	598,744
RESOURCES AND FUND BALANCES Liabilities payable from restricted assets: Due to component unit  Total liabilities	\$		\$		\$		\$	<u>-</u>
Total habilities			_		_		-	_
Deferred inflows of resources: Unavailable revenue - unrestricted Unavailable revenue - restricted		- 735,354	_	1,200,030	_	-		- 332,861
Total deferred inflows of resources		735,354		1,200,030	_	-		332,861
Fund balances: Restricted Assigned		16,708,939		7,052,270 -		78,620 -		265,883 -
Total fund balances		16,708,939	_	7,052,270		78,620		265,883
Total liabilities, deferred inflows of resources and fund balances	\$	17,444,293	\$	8,252,300	\$	78,620	\$	598,744

Governmental Bond Redemption		42nd Avenue Neighborhood Prosperity Initiative Debt Service	Cully Boulevard Neighborhood Prosperity Initiative Debt Service	Parkrose Neighborhood Prosperity Initiative Debt Service	Rosewood Neighborhood Prosperity Initiative Debt Service
\$	31,504	\$ -	\$ -	\$ -	\$ -
	363	-	-	-	
	-	93,353	93,600	169,250	103,820
	-	15,699	4,628	11,266	6,936
	<u> </u>	394	395	714	438
\$	31,867	\$ 109,446	\$ 98,623	\$ 181,230	\$ 111,194
\$	<u>-</u>	\$ 94,000 94,000			
	-	14,795	- 3,994	10,128	6,239
		14,795	3,994	10,128	6,239
	- 31,867	651	429	702	455
	31,867	651	429	702	455
\$	31,867	\$ 109,446	\$ 98,623	\$ 181,230	\$ 111,194

#### City of Portland, Oregon Combining Balance Sheet, Continued Nonmajor Debt Service Funds June 30, 2018

	Neigh Prosperi	n-Midway porhood ty Initiative Service	82nd Avenue/Division Neighborhood Prosperity Initiative Debt Service		Total
ASSETS					
Unrestricted: Cash and investments Receivables:	\$	-	-	\$	16,715,591
Assessments Accrued interest		_	-		4,047,104 81,695
Restricted:		_	_		01,000
Cash and investments		106,260	123,701		76,952,643
Receivables:		C 445	0.747		10 000 504
Taxes Assessments		6,415	8,747		12,636,594 30,083,421
Accrued interest		449	522		593,022
Total assets	\$	113,124	\$ 132,970	\$	141,110,070
AND FUND BALANCES Liabilities payable from restricted assets: Due to component unit	\$	107,000	\$ 124,500	. \$	694,600
Total liabilities		107,000	124,500		694,600
Deferred inflows of resources: Unavailable revenue - unrestricted Unavailable revenue - restricted		- 5,708	- 7,918		3,933,838 40,630,999
Total deferred inflows of resources		5,708	7,918		44,564,837
Fund balances: Restricted Assigned		416 -	552 		78,940,081 16,910,552
Total fund balances		416	552		95,850,633
Total liabilities, deferred inflows of resources and fund balances	\$	113,124	<u>\$ 132,970</u>	\$	141,110,070



Tram aerial view

# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Fiscal Year Ended June 30, 2018

	River District Urban Renewal Area Debt Redemption	Bonded Debt Interest and Sinking	Downtown Waterfront Renewal Bond Sinking	Interstate Corridor Debt Service	Pension Debt Redemption
REVENUES					
Taxes: Property Intergovernmental	\$ 37,381,282	\$ 14,152,547 -	\$ 9,872,451	\$ 33,737,517	\$ - 9,371
Assessments Investment earnings Miscellaneous	314,725	102,084 	136,391	252,452	45,585 830,593
Total revenues	37,696,007	14,254,631	10,008,842	33,989,969	885,549
EXPENDITURES Current: Community development	-	-	-	-	_
Debt service and related costs: Principal Interest Debt issuance costs	5,070,000 3,255,072	18,940,000 4,971,214 -	6,820,000 2,672,539	3,270,000 2,815,017	3,732,312 1,355,650 129,716
Total expenditures	8,325,072	23,911,214	9,492,539	6,085,017	5,217,678
Revenues over (under) expenditures	29,370,935	(9,656,583)	516,303	27,904,952	(4,332,129)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Refunding bonds issued	(32,000,000)	160 - 8,771,555	- - -	(25,900,000) -	4,459,255 - -
Bonds and notes premium		884,131	-		
Total other financing sources (uses)	(32,000,000)	9,655,846		(25,900,000)	4,459,255
Net change in fund balances	(2,629,065)	(737)	516,303	2,004,952	127,126
Fund balances - beginning	11,778,703	809,611	8,205,242	10,688,552	2,133,384
Fund balances - ending	\$ 9,149,638	\$ 808,874	\$ 8,721,545	\$ 12,693,504	\$ 2,260,510

Ble	h Park ock mption	Airport Way Debt Service	Gas Tax Bond Redemption	Lents Town Center Urban Renewal Area Debt Redemption	Central Eastside Industrial District Debt Service	Bancroft Bond Interest and Sinking
\$ 8	8,467,960	\$ 5,320,552	\$ -	\$ 16,089,410	\$ 8,693,554	\$ -
	- 121,765	54,364 -	23,071 -	- - 121,957 -	- - 71,995 -	4,395,075 1,795,956
	8,589,725	5,374,916	23,071	16,211,367	8,765,549	6,191,031
	_	-	_	_	-	_
	5,070,000 2,111,093	4,974,400 208,940	1,622,000 356,101	1,510,000 1,766,297	1,205,000 1,320,474	3,925,000 1,451,506
-	7,181,093	5,183,340	1,978,101	3,276,297	2,525,474	5,376,506
	1,408,632	191,576	(1,955,030)	12,935,070	6,240,075	814,525
	- - - -	- - - -	1,978,101 - - - -	(12,000,000) - - -	(6,400,000) - - -	- - - -
			1,978,101	(12,000,000)	(6,400,000)	
,	1,408,632	191,576	23,071	935,070	(159,925)	814,525
8	8,483,793	1,683,811	1,676,062	5,635,926	2,820,118	14,563,119
\$ 9	9,892,425	\$ 1,875,387	\$ 1,699,133	\$ 6,570,996	\$ 2,660,193	\$ 15,377,644

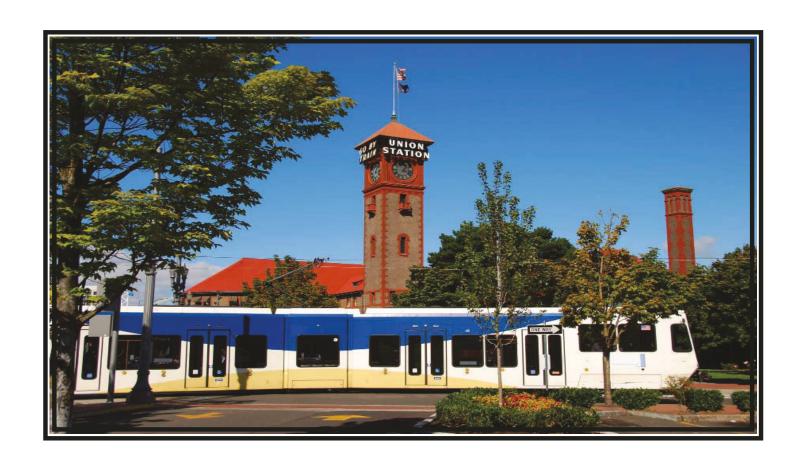
# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances, Continued Nonmajor Debt Service Funds For the Fiscal Year Ended June 30, 2018

	Convention Center Area Debt Service	North Macadam Urban Renewal Area Debt Redemption	Special Projects Debt Service	Gateway Urban Renewal Area Debt Redemption
REVENUES		•		
Taxes: Property Intergovernmental	\$ 9,706,140	\$ 19,787,150	\$ - 7,441,250	\$ 5,218,323
Assessments Investment earnings Miscellaneous	171,094 	182,433 	2,506	30,119
Total revenues	9,877,234	19,969,583	7,443,756	5,248,442
EXPENDITURES  Current:  Community development  Debt service and related costs:	-	-	-	-
Principal Interest Debt issuance costs	4,335,000 3,476,167	2,740,000 2,464,960 -	1,805,720 5,635,530	247,382
Total expenditures	7,811,167	5,204,960	7,441,250	247,382
Revenues over (under) expenditures	2,066,067	14,764,623	2,506	5,001,060
OTHER FINANCING SOURCES (USES)				
Transfers in Transfers out Refunding bonds issued Bonds and notes premium	- - -	(15,000,000) - -	- - -	(5,000,000)
Total other financing sources (uses)		(15,000,000)		(5,000,000)
Net change in fund balances	2,066,067	(235,377)	2,506	1,060
Fund balances - beginning	14,642,872	7,287,647	76,114	264,823
Fund balances - ending	\$ 16,708,939	\$ 7,052,270	\$ 78,620	\$ 265,883

Governmental Bond Redemption	42nd Avenue Neighborhood Prosperity Initiative Debt Service	Cully Boulevard Neighborhood Prosperity Initiative Debt Service	Parkrose Neighborhood Prosperity Initiative Debt Service	Rosewood Neighborhood Prosperity Initiative Debt Service
\$ -	\$ 90,454	\$ 90,919	\$ 161,895 -	\$ 99,859
720 437,323	87 -	- 88 -	- 182 -	102
438,043	90,541	91,007	162,077	99,961
-	94,000	94,200	170,400	104,500
1,610,400 690,166	-	-	-	- - -
2,300,566	94,000	94,200	170,400	104,500
(1,862,523)	(3,459)	(3,193)	(8,323)	(4,539)
1,863,243	-	-	-	-
1,863,243	<del>-</del>			
720	(3,459)	(3,193)	(8,323)	(4,539)
31,147	4,110	3,622	9,025	4,994
\$ 31,867	\$ 651	\$ 429	\$ 702	\$ 455

# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances, Continued Nonmajor Debt Service Funds For the Fiscal Year Ended June 30, 2018

	Division-Midway Neighborhood Prosperity Initiative Debt Service	82nd Avenue/Division Neighborhood Prosperity Initiative Debt Service	Total
REVENUES			
Taxes: Property Intergovernmental Assessments Investment earnings Miscellaneous	\$ 101,189 - - 116	\$ 118,196 - - 133	\$ 169,089,398 7,450,621 4,395,075 3,427,925 1,267,916
Total revenues	101,305	118,329	185,630,935
EXPENDITURES  Current:    Community development  Debt service and related costs:    Principal    Interest    Debt issuance costs	107,000 - -	124,500 - - -	694,600 66,629,832 34,798,108 129,716
Total expenditures	107,000	124,500	102,252,256
Revenues over (under) expenditures	(5,695)	(6,171)	83,378,679
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Refunding bonds issued Bonds and notes premium	- - - -		8,300,759 (96,300,000) 8,771,555 884,131
Total other financing sources (uses)			(78,343,555)
Net change in fund balances	(5,695)	(6,171)	5,035,124
Fund balances - beginning	6,111	6,723	90,815,509
Fund balances - ending	\$ 416	\$ 552	\$ 95,850,633



### **Union Station and Max**

#### City of Portland, Oregon Combining Balance Sheet Nonmajor Capital Projects Funds June 30, 2018

	Fir	Special nance and lesource	BFRES Facilities GO Bond Construction	In	Local nprovement District
ASSETS					
Unrestricted:					
Cash and investments	\$	-	\$ -	\$	2,152,376
Receivables:					
Accounts, net		-	-		26,400
Accrued interest		-	-		23,148
Restricted:					
Cash and investments		158,611	647,526		1,150,743
Receivables:					
Assessments		-	- 0.004		5,690,657
Accrued interest		728	2,921		-
Internal loans receivable	_				-
Total assets	\$	159,339	\$ 650,447	\$	9,043,324
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES  Liabilities payable from restricted assets:  Accounts payable Internal loans payable	\$	- -	\$ 18,748 	\$	
Total liabilities			18,748		-
Deferred inflows of resources: Unavailable revenue - restricted	_				5,690,657
Total deferred inflows of resources	_				5,690,657
Fund balances: Restricted Committed Assigned Unassigned		159,339 - - -	631,699 - - -		1,150,743 - 2,201,924 -
Total fund balances		159,339	631,699		3,352,667
Total liabilities, deferred inflows of resources and fund balances	\$	159,339	\$ 650,447	\$	9,043,324

	Parks Capital mprovement Program	Public Safety GO Bond Construction		Housing Capital	Total			
\$	11,997,555	\$ -	\$	-	\$	14,149,931		
	84,466	-		-		110,866 23,148		
	126,408,173	1,205,635		169,616		129,740,304		
	4,857,030 588,866 1,078,250	5,347 		- - -		10,547,687 597,862 1,078,250		
\$	145,014,340	\$ 1,210,982	\$	169,616	\$	156,248,048		
\$	3,231,638 -	\$ 7,389	\$	138,855 15,100,000	\$	3,396,630 15,100,000		
	3,231,638	7,389		15,238,855	_	18,496,630		
_	4,857,030 4,857,030		_	<u>-</u>	_	10,547,687		
_	124,843,651 1,629,625 10,452,396	1,203,593 - - -	_	- - - (15,069,239)		127,989,025 1,629,625 12,654,320 (15,069,239)		
	136,925,672	1,203,593	_	(15,069,239)	_	127,203,731		
\$	145,014,340	\$ 1,210,982	\$	169,616	\$	156,248,048		

# City of Portland, Oregon Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Fiscal Year Ended June 30, 2018

	Special Finance and Resource	BFRES Facilities GO Bond Construction	Local Improvement District
REVENUES Intergovernmental Charges for services Interagency	\$ -	\$ - - -	\$ - 147,661
Parking fees Rents and reimbursements Miscellaneous service charges Assessments	- - - -	- - -	1,232,548 1,304,571
Investment earnings/(loss) Miscellaneous	1,250	10,751	166,214
Total revenues	1,250	10,751	2,850,994
EXPENDITURES Current: Public safety	_	91,736	_
Parks, recreation and culture Community development Debt service and related costs:	115,625,032	-	1,346,650
Principal Interest Debt issuance costs	- - 90,065	- - -	935,581 179,222 -
Capital outlay		156,982	
Total expenditures	115,715,097	248,718	2,461,453
Revenues over (under) expenditures	(115,713,847)	(237,967)	389,541
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	96,300,000	- (160)	- (1,625,984)
Bonds and notes issued Refunding bonds issued Bonds and notes premium	19,245,128 43,445 -		815,833 - -
Loans issued	132,554	-	
Total other financing sources (uses)	115,721,127	(160)	(810,151)
Net change in fund balances	7,280	(238,127)	(420,610)
Fund balances - beginning	152,059	869,826	3,773,277
Fund balances - ending	\$ 159,339	\$ 631,699	\$ 3,352,667

Parks Capital Improvement Program		Public Safety GO Bond Construction	_	Housing Capital		Total
\$	186,165 36,349,892 38,056 37,029 1,600	\$ - - - -	\$	- - - - -	\$	186,165 36,349,892 185,717 37,029 1,600 1,232,548
_	3,654,558 1,258,795 292,788	38,899 	_	(40,035) -	_	4,959,129 1,435,874 292,788
	41,818,883	38,899		(40,035)		44,680,742
	_	1,352,804		_		1,444,540
	2,525,738	-		-		2,525,738
	-	-		694,674		117,666,356
	94,176 31,991	-		150,000		1,029,757 361,213
	73,542	-		31,583		195,190
	31,024,646	1,065,998	_	18,145,660	_	50,393,286
_	33,750,093	2,418,802	_	19,021,917	_	173,616,080
	8,068,790	(2,379,903)		(19,061,952)		(128,935,338)
	2,907,742	_		5,047,366		104,255,108
	(78,194)	(1,344,555)		-		(3,048,893)
	23,445,000	-		7,900,000		51,405,961 43,445
	1,196,587	-		1,095,702		2,292,289
_			_		_	132,554
_	27,471,135	(1,344,555)	_	14,043,068	_	155,080,464
	35,539,925	(3,724,458)		(5,018,884)		26,145,126
_	101,385,747	4,928,051	_	(10,050,355)	_	101,058,605
\$	136,925,672	\$ 1,203,593	\$	(15,069,239)	\$	127,203,731



Cherry Blossoms in Waterfront Park

### **Nonmajor Proprietary Funds**

#### Nonmajor Proprietary Fund Types:

**Enterprise Funds** may be used to report any activity for which a fee is charged to external users for goods and services.

**Internal Service Funds** may be used to report any activity that provides goods or services to other funds, departments, or agencies of the primary government and its component units, or to other governments, on a cost-reimbursement basis.

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Mt. Tabor Park reflections

#### City of Portland, Oregon Combining Statement of Net Position Nonmajor Enterprise Funds June 30, 2018

	Ну	droelectric Power		Golf	Int	Portland ternational Raceway
ASSETS						
Current assets (unrestricted):						
Cash and investments	\$	3,136,844	\$	360,829	\$	777,782
Receivables:						
Accounts, net		42,630		408,840		-
Advances		-		-		-
Accrued interest		13,860	_			2,591
Total current assets (unrestricted)		3,193,334		769,669		780,373
Noncurrent assets (unrestricted): Capital assets, not being depreciated or amortized:						
Land		-		586,686		-
Construction in progress		-		905,138		-
Land use rights		4,500		-		-
Capital assets, being depreciated or amortized:		44.040.570				
Infrastructure Buildings		44,013,579		6,613,324		-
Improvements to land		_		15,873,443		5,007,161
Equipment		_		839,231		161,340
Software		_		-		-
Accumulated depreciation and amortization		(23,745,032)		(15,563,974)	_	(3,553,774)
Capital assets, net of accumulated depreciation and amortization		20,273,047		9,253,848		1,614,727
Receivables:						
Internal balances		-		-		-
Notes and loans, net		-		-		-
Net OPEB asset		690		10,581	_	2,300
Total noncurrent assets (unrestricted)		20,273,737		9,264,429		1,617,027
Noncurrent assets (restricted): Cash and investments						
Total noncurrent assets		20,273,737	_	9,264,429		1,617,027
Total assets		23,467,071	_	10,034,098	_	2,397,400
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows - pensions Deferred outflows - OPEB Deferred charge for debt refundings		111,547 3,477		1,171,591 53,323		226,256 11,592
Total deferred outflows of resources		115,024		1,224,914		237,848

lid Waste nagement	_	Parking Facilities	_	Spectator Facilities Operating	_	Environmental Remediation		Total
\$ 3,452,323	\$	17,081,064	\$	10,488,548	\$	8,494,708	\$	43,792,098
1,676,472		38,932		11,331		100,000		2,278,205
13,740		76,194		60,000 44,158		39,086		60,000 189,629
 5,142,535	_	17,196,190	_	10,604,037	_	8,633,794		46,319,932
- - -		10,578,071 3,881,569		4,432,758 1,084,829		1,563,333		17,160,848 5,871,536 4,500
- - 440,401 48,320 (277,673)		39,872,916 301,900 1,815,920 98,580 (29,803,429)		137,204,177 484,784 3,857,691 35,483 (57,897,154)		5,416 1,768,170 1,520,801 - - (1,464,028)		44,018,995 185,458,587 23,188,089 7,114,583 182,383 (132,305,064)
211,048		26,745,527		89,202,568		3,393,692		150,694,457
- - 4,830		- - -		- - 690		704 624,556 690		704 624,556 19,781
215,878		26,745,527		89,203,258		4,019,642		151,339,498
	_		_		_	1,051,271		1,051,271
215,878		26,745,527	_	89,203,258		5,070,913		152,390,769
 5,358,413	_	43,941,717	_	99,807,295	_	13,704,707	_	198,710,701
717,305 24,342 -		6,657 - 57,530		406,613 3,477 24,093		235,909 3,477 -		2,875,878 99,688 81,623
741,647	_	64,187	_	434,183	_	239,386		3,057,189

# City of Portland, Oregon Combining Statement of Net Position, Continued Nonmajor Enterprise Funds June 30, 2018

	Hydroelectric Power Golf		Portland International Raceway			
LIABILITIES						
Current liabilities (payable from unrestricted assets): Accounts payable Compensated absences Bonds payable Accrued interest payable Unearned revenue	\$	266,498 11,167 21,545 523	\$	324,625 244,963 176,036 4,272	\$	71,938 30,682 33,888 822
Internal loans payable Pollution remediation		- -	_	113,500		-
Total current liabilities (unrestricted)		299,733	_	863,396		137,330
Noncurrent liabilities: Compensated absences Bonds payable Internal loans payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Pollution remediation		193 115,567 - 110,287 298,187 35,447		4,097 944,263 964,750 901,129 3,402,182 584,163		476 181,776 - 173,472 618,066 132,447
Total noncurrent liabilities		559,681	_	6,800,584		1,106,237
Total liabilities		859,414	_	7,663,980		1,243,567
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows - pensions Deferred inflows - OPEB		9,067 1,802		103,030 27,633		20,618 6,007
Total deferred inflows of resources		10,869	_	130,663		26,625
NET POSITION  Net investment in capital assets Restricted for: Debt service Capital projects Unrestricted		20,273,047 - - 2,438,765		9,411,456 - (5,947,087)		1,614,727 - - (249,671)
Total net position	\$	22,711,812	\$	3,464,369	\$	1,365,056

Solid Waste Management	Parking Facilities	Spectator Facilities Operating	Environmental Remediation	Total
Management	1 acmities	Operating	Kemediation	Total
\$ 176,369 180,156	\$ 294,455	\$ 503,731	\$ 217,847 31,857	\$ 1,855,463 498,825
54,664 1,327	1,536,599 98,551	2,616,395 69,633	1,262 31	4,440,389 175,159
-	301,270	-	-	301,270
			1,017,000	113,500 1,017,000
412,516	2,230,875	3,189,759	1,267,997	8,401,606
3,084 293,219	- 8,473,138	- 22,615,375	550 6,771	8,400 32,630,109
279,828	-	-	6,466	964,750 1,471,182
2,144,293	85,906	751,293	596,670	7,896,597
266,845 		29,799	43,390 1,183,000	1,092,091 1,183,000
2,987,269	8,559,044	23,396,467	1,836,847	45,246,129
3,399,785	10,789,919	26,586,226	3,104,844	53,647,735
67,348 12,615	4,406	13,552 1,802	15,648 1,802	233,669 51,661
	4.400			
79,963	4,406	15,354	17,450	285,330
211,047	16,793,317	63,994,893	3,393,691	115,692,178
-	-	-	-	-
2,409,265	16,418,262	9,645,005	1,051,271 6,376,837	1,051,271 31,091,376
\$ 2,620,312	\$ 33,211,579	\$ 73,639,898	\$ 10,821,799	\$ 147,834,825

# City of Portland, Oregon Combining Statement of Revenues, Expenses and Changes in Fund Net Position Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2018

	Hydroelect Power	ric	Golf	Portland International Raceway
Operating revenues: Service charges and fees Service charges and fees provided internally	\$ 110,8	- \$ 00	6,350,028	\$ 365,963 64,704
Licenses and permits Rents and reimbursements Concessions Parking fees		-	558,376 1,903,879	1,340,830 113,980
Power sales Miscellaneous	2,397,6	55 <u>-</u> _	113,074	15,250
Total operating revenues	2,508,4	55	8,925,357	1,900,727
Operating expenses: Salaries and wages Operating supplies Professional services Materials and services provided internally Utilities Utility license fees	323,2 2 1,638,1 266,4	18 89	3,715,943 434,871 683,493 931,827 325,748	909,480 99,288 167,629 221,487 117,510
Miscellaneous Depreciation and amortization	9,014,5 607,3		2,800,810 715,165	212,806 139,184
Total operating expenses	11,850,0	54	9,607,857	1,867,384
Operating income	(9,341,5	99)	(682,500)	33,343
Nonoperating revenues (expenses): Investment earnings (losses) Interest expense Gains (losses) on sale of capital assets Miscellaneous	5,9 (17,7		1,088 (160,399) 3,488 -	4,117 (27,926) - -
Total nonoperating revenues (expenses)	(11,7	56)	(155,823)	(23,809)
Income before contributions and transfers	(9,353,3	55)	(838,323)	9,534
Transfers in Transfers out Capital contributions	(4,6	- 05) <u>-</u>	(37,627)	(7,243)
Change in net position	(9,357,9	60)	(875,950)	2,291
Total net position - beginning, previously reported Restatement per GASB 75 implementation (See Note I.E.)	32,097,5 (27,7		4,765,462 (425,143)	1,455,188 (92,423)
Total net position - beginning, restated	32,069,7	72	4,340,319	1,362,765
Total net position - ending	\$ 22,711,8	12 \$	3,464,369	\$ 1,365,056

	lid Waste nagement		Parking Facilities		Spectator Facilities Operating		Environmental Remediation		Total
\$	3,202,378 5,000 2,986,707	\$	5,934 1,003,816	\$	1,881,245 -	9	4,534,519 407,028	\$	16,340,067 1,591,348 2,986,707
	2,900,707		917,154		7,645,823		566,590		11,028,773
	- - -		12,620,392		2,428,642 -		- - -		2,017,859 15,049,034 2,397,655
	26,584	_	250	_			-	_	155,158
	6,220,669	_	14,547,546		11,955,710	-	5,508,137		51,566,601
	2,477,940 171,617 252,193 2,008,955 525,691		403,797 6,219 511,826 2,761,400		452,824 - 785,099 444,106		521,878 4,192 593,248 1,467,754		8,805,112 716,405 4,631,677 8,102,024 968,949
	214,285 94,634		3,685,801 597,561		2,306,279 3,168,636	_	226,035 1,387,075 69,018		226,035 19,621,566 5,391,590
	5,745,315		7,966,604		7,156,944		4,269,200		48,463,358
_	475,354	_	6,580,942	_	4,798,766		1,238,937		3,103,243
	22,684 (45,048) (10,422)		132,036 (390,393) - -		58,545 (892,904) (411,260)		64,501 (1,046) - 704		288,969 (1,535,470) (418,194) 704
	(32,786)		(258,357)		(1,245,619)	<u> </u>	64,159	_	(1,663,991)
	442,568		6,322,585		3,553,147		1,303,096		1,439,252
	- (11,684) -		250,000 (300,294)	_	- (23,354) 242,392		(269) -	_	250,000 (385,076) 242,392
	430,884		6,272,291		3,772,185		1,302,827		1,546,568
	2,383,516 (194,088)		26,938,298 990		69,895,441 (27,728)	)	9,546,700 (27,728)		147,082,105 (793,848)
	2,189,428		26,939,288	_	69,867,713		9,518,972		146,288,257
\$	2,620,312	\$	33,211,579	\$	73,639,898	9	10,821,799	\$	147,834,825

#### City of Portland, Oregon Nonmajor Enterprise Funds Combining Statement of Cash Flows For the Fiscal Year Ended June 30, 2018

	Hydroelectric Power	Golf	Portland International Raceway
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 2,385,025 \$	8,870,551	
Receipts for interfund services provided	110,800	(4.000.700)	64,704
Payments to suppliers Payments to employees	(10,497,972) (306,848)	(4,203,732) (3,366,120)	(543,812) (864,773)
Payments for interfund services used	(266,495)	(931,827)	(221,486)
Net cash provided by (used for) operating activities	(8,575,490)	368,872	270,656
CASH FLOWS FROM NONCAPITAL			
FINANCING ACTIVITIES			
Transfers in	-	-	-
Transfers out	(4,605)	(37,627)	(7,243)
Proceeds from internal loans Payments for internal loans	-	335,000 (56,750)	-
rayments for internal loans		(30,730)	
Net cash provided by (used for) noncapital financing activities	(4,605)	240,623	(7,243)
CASH FLOWS FROM CAPITAL AND RELATED			
FINANCING ACTIVITIES			
Proceeds from sale of capital assets	-	3,488	-
Acquisition of capital assets	(40.200)	(335,000)	(20.240)
Principal paid on bonds and notes Interest paid on bonds, notes and capital leases	(19,289) (6,951)	(157,607) (72,129)	(30,340) (10,934)
		, , ,	
Net cash provided by (used for) capital related financing activities	(26,240)	(561,248)	(41,274)
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment earnings (losses)	33,035	(2,286)	3,191
Net cash provided by (used for) investing activities	33,035	(2,286)	3,191
Net increase (decrease) in cash and cash equivalents	(8,573,300)	45,961	225,330
Cash and cash equivalents, July 1, 2017	11,710,144	314,868	552,452
Cash and cash equivalents, June 30, 2018	\$ 3,136,844 \$	360,829	\$ 777,782
Reconciliation of cash and cash equivalents to the Statement of Net Position:			
Unrestricted cash and cash equivalents Restricted cash and cash equivalents	\$ 3,136,844 \$ 	360,829	\$ 777,782 -
Total cash and cash equivalents	\$ 3,136,844 \$	360,829	\$ 777,782

	olid Waste nagement		Parking Facilities		Spectator Facilities Operating		Environmental Remediation		Total
\$	6,051,495 5,000 (1,227,600) (2,216,342) (2,008,954)		13,497,654 1,003,816 (4,055,127) (403,797) (2,761,401)	\$	12,082,201 - (3,212,405) (411,779) (444,105)	)	5,100,869 407,028 (1,008,026) (483,401) (1,467,754)	\$	49,823,818 1,591,348 (24,748,674) (8,053,060) (8,102,022)
_	603,599	_	7,281,145	_	8,013,912		2,548,716		10,511,410
	- (11,684) - -		250,000 (300,294) - -		(23,354) - -	,	(269) - -		250,000 (385,076) 335,000 (56,750)
	(11,684)		(50,294)		(23,354)		(269)		143,174
	(48,942) (17,637) (66,579)	_	(2,870,625) (1,425,000) (451,200) (4,746,825)	_	(2,397,084) (1,943,000) (899,127) (5,239,211)		(1,130) (407) (1,537)		3,488 (5,602,709) (3,625,308) (1,458,385) (10,682,914)
	17,144 17,144	_	102,241	_	45,127 45,127		45,449 45,449		243,901 243,901
	542,480		2,586,267		2,796,474		2,592,359		215,571
	2,909,843	_	14,494,797	_	7,692,074		6,953,620		44,627,798
\$	3,452,323	\$	17,081,064	\$	10,488,548		9,545,979	\$	44,843,369
\$	3,452,323	_	17,081,064	_	10,488,548		1,051,271	_	43,792,098 1,051,271
\$	3,452,323	Φ	17,081,064	Φ_	10,488,548	: }	9,545,979	φ	44,843,369

#### City of Portland, Oregon Nonmajor Enterprise Funds Combining Statement of Cash Flows, Continued For the Fiscal Year Ended June 30, 2018

	Hy	/droelectric Power	Golf	Portland International Raceway
Reconciliation of operating income (loss) to net				
cash provided by (used for) operating activities:				
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	\$	(9,341,599) \$	(682,500) \$	33,343
Depreciation and amortization Change in assets and liabilities:		607,392	715,165	139,184
Accounts and advances receivable Accounts payable Compensated absences Unearned revenue		(13,320) 154,945 6,926	(65,387) 41,190 20	(2,298) 53,420 (12,980)
Net pension liability - PERS Other postemployment benefits Pollution remediation		(20,275) 29,545 -	(414,601) 453,021	(73,197) 98,483
Other liabilities Deferred outflows - pensions Deferred outflows - OPEB Deferred inflows - pensions Deferred inflows - OPEB		29,956 (3,477) 343 1,802	765,803 (53,323) 6,994 27,633	131,474 (11,592) 1,235 6,007
Restatement per GASB 75 implementation (See Note I.E.)  Net cash provided by (used for) operating activities	•	(27,728) (8 575 400) \$	(425,143)	(92,423)
Noncash information Capital contributions Increase (decrease) in fair value of investments	\$	(8,575,490) \$ - \$	368,872 \$	
(classified as cash equivalents)		32,258	(2,705)	(5,302)

60	lid Maata	Dayking	Spectator Facilities	Environmental	
Solid Waste Management		Parking Facilities	Operating	Environmental Remediation	Total
IVIG	nagement	1 dellities	Operating	Remediation	Total
\$	475,354 \$	6,580,942 \$	4,798,766	\$ 1,238,937	3,103,243
	94,634	597,561	3,168,636	69,018	5,391,590
	(400.000)	(00.004)		(00.1)	(404.000)
	(169,000)	(38,934)	125,804	(931)	(164,066)
	(51,915)	161,867	(121,027)	102,525	341,005
	35,841	-	-	(2,480)	27,327
	(11,900)	(7,143)	-	-	(19,043)
	(274,111)	-	(56,907)	(55,226)	(894,317)
	206,814	(990)	29,545	29,545	845,963
	· -		_	1,100,000	1,100,000
	_	(13,148)	_	_	(13,148)
	499,073	(10,110)	97,538	95,799	1,619,643
	(24,342)	_	(3,477)	(3,477)	(99,688)
	4,624		960	932	15,088
	12,615	-	1,802	1,802	51,661
	,	000	,	,	,
_	(194,088)	990	(27,728)	(27,728)	(793,848)
\$	603,599 \$	7,281,145 \$	8,013,912	\$ 2,548,716	10,511,410
<u>*</u>	Ψ	7,231,140 φ	3,310,312	<u> </u>	, 10,011,410
\$	- \$	- \$	(242,392)	\$ - 9	(242,392)
			, , ,		, , ,
	(22,403)	(112,666)	(70,904)	(65,142)	(246,864)

#### City of Portland, Oregon Combining Statement of Net Position Internal Service Funds June 30, 2018

	Health Insurance Operating	Facilities Services Operating	CityFleet Operating
ASSETS			
Current assets (unrestricted): Cash and investments Receivables:	\$ 28,913,561	\$ 36,324,930	\$ 20,404,222
Accounts, net Notes and loans, net	-	10,413,682	690,129 53,700
Accrued interest Due from component unit	82,124	165,193 -	79,058
Inventories Prepaid expenses		96,539	1,049,046 12,804
Total current assets	28,995,685	47,000,344	22,288,959
Noncurrent assets (unrestricted): Capital assets, not being depreciated or amortized:			
Land	-	12,814,009	87,000
Construction in progress	-	50,751,468	12,948,791
Capital assets, being depreciated or amortized: Infrastructure	_	_	_
Buildings	-	165,671,681	1,944,421
Improvements to land	-	831,331	<u>-</u>
Equipment Software	-	1,792,888 772,701	82,973,916
Accumulated depreciation and amortization	-	(75,166,308)	158,600 (38,511,438)
·		(12,122,222)	(00,011,100)
Capital assets net of accumulated depreciation and amortization	-	157,467,770	59,601,290
Receivables:			
Notes and loans, net Net OPEB asset	2,760	- 8,971	107,400 17,252
Net Of LD asset	2,700	0,971	17,202
Total noncurrent assets	2,760	157,476,741	59,725,942
Total assets	28,998,445	204,477,085	82,014,901
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows - pensions	565,381	1,072,486	2,636,037
Deferred outflows - OPEB	13,910	45,208	86,939
Total deferred outflows of resources	579,291	1,117,694	2,722,976

D	rinting and istribution Services Operating	Insurance and Claims Operating	Workers' Compensation Self Insurance Operating	Technology Services	Portland Police Association Health Insurance	Enterprise Business Solutions Services	_	Total
							_	
\$	1,961,298	\$ 32,132,049	\$ 13,485,342	\$ 31,857,141	\$ 12,117,126	\$ 5,119,696	\$	182,315,365
	147,118	115,292	-	900,913	-	-		12,267,134
	6,262	134,864	57,629	121,980	46,882	21,256		53,700 715,248
	-	-	-	105 783,735	-	-		105 1,832,781
_		263,099	16,871	1,488,254		-	_	1,877,567
	2,114,678	32,645,304	13,559,842	35,152,128	12,164,008	5,140,952		199,061,900
				0.40.000				40.040.000
	-	-	-	348,929 11,909,850	-	310,839		13,249,938 75,920,948
				10,345,178				10,345,178
	-	-	-	6,011,941	-	-		173,628,043
	- 1,841,559	-	-	30,169,527	-	-		831,331 116,777,890
	315,337	362,576	260,093	4,532,460	-	38,488,907		44,890,674
_	(1,612,218)	(217,546)	(156,056)	(35,184,709)		(37,827,350)	_	(188,675,625)
	544,678	145,030	104,037	28,133,176	-	972,396		246,968,377
								407.400
	- 4,371	3,220	- 1,380	47,384	-	3,910		107,400 89,248
	549,049	148,250	105,417	28,180,560		976,306		247,165,025
_	349,049			20,100,300		970,300	_	247,103,023
	2,663,727	32,793,554	13,665,259	63,332,688	12,164,008	6,117,258	-	446,226,925
	625,951	425,331	374,009	9,263,322	-	867,326		15,829,843
_	22,024	16,229	6,955	238,791		19,706	_	449,762
_	647,975	441,560	380,964	9,502,113		887,032	_	16,279,605

# City of Portland, Oregon Combining Statement of Net Position, Continued Internal Service Funds June 30, 2018

	Health Insurance Operating		Facilities Services Operating	CityFleet Operating	
LIABILITIES Current liabilities (payable from unrestricted assets): Accounts payable Self insurance claims Compensated absences Bonds payable Accrued interest payable Due to component unit Unearned revenue		5,295,578 \$ ,383,000 129,981 32,492 789 -	5,512,737 - 157,009 2,742,513 184,727 1,825,875 71,037	\$ 2,714,058 - 476,576 411,211 9,979 - 180	
Total current liabilities	13	,841,840	10,493,898	3,612,004	
Noncurrent liabilities: Self insurance claims Compensated absences Bonds payable Notes and loans payable Accrued interest payable Net pension liability - PERS Other postemployment benefits  Total noncurrent liabilities  Total liabilities	2	23,525 174,290 - 166,331 ,558,383 144,195 2,066,724 6,908,564	27,490 15,086,318 44,543,916 895,773 3,251,178 481,987 64,286,662 74,780,560	80,027 2,205,753 - 2,104,995 7,473,546 959,903 12,824,224 16,436,228	
DEFERRED INFLOWS OF RESOURCES  Deferred inflow - pensions Deferred charge for debt refunding Deferred inflows - OPEB  Total deferred inflow of resources		47,845 - 7,208 55,053	109,603 19,911 23,428 152,942	230,506 - 45,054 275,560	
NET POSITION  Net investment in capital assets Restricted for: Unrestricted		- 9,614,119	96,208,662 34,452,615	59,601,290 8,424,799	
Total net position	<u>\$ 13</u>	<u>,614,119</u> \$	130,661,277	\$ 68,026,089	

Di	inting and stribution Services Operating	Insurance and Claims Operating	Workers' Compensation Self Insurance Operating	Technology Services	Portland Police Association Health Insurance	Enterprise Business Solutions Services	Total
\$	342,486			\$ 3,375,888	\$ 938,105	\$ 40,713	
	113,906	4,702,397 117,030	1,229,142 39,818	1,989,482	-	190,065	13,314,539 3,213,867
	139,351	76,787	71,824	488,733	-	-	3,962,911
	3,382	1,864	1,743	11,860	-	-	214,344
	- -		<u>-</u>				1,825,875 71,217
	599,125	4,916,665	1,368,648	5,865,963	938,105	230,778	41,867,026
	_	10,585,950	7,820,911	_	_	_	18,406,861
	20,270	21,093	7,207	334,474	-	33,664	547,750
	747,486	411,886	385,270	2,621,582	-	-	21,632,585
	713,339	393.072	367,670	2.501.829	-	-	44,543,916 7,143,009
	1,774,822	1,213,347	1,097,883	26,789,422	-	2,480,913	45,639,494
_	258,867	172,387	84,911	2,638,451		199,207	4,939,908
	3,514,784	12,797,735	9,763,852	34,885,758		2,713,784	142,853,523
	4,113,909	17,714,400	11,132,500	40,751,721	938,105	2,944,562	184,720,549
	56,955	37,562	34,423	833,140	-	80,259	1,430,293
	- 11,414	- 8,410	3,604	123,750		10,212	19,911 233,080
	68,369	45,972	38,027	956,890	-	90,471	1,683,284
	544,678	145,031	104,037	28,133,177	-	972,395	185,709,270
	(1,415,254)	15,329,711	2,771,659	2,993,013	11,225,903	2,996,862	90,393,427
\$	(870,576)	\$ 15,474,742	\$ 2,875,696	\$ 31,126,190	\$ 11,225,903	\$ 3,969,257	\$ 276,102,697

### City of Portland, Oregon Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Fiscal Year Ended June 30, 2018

	Health Insurance Operating	Facilities Services Operating	CityFleet Operating
Operating revenues: Service charges and fees Service charges and fees provided internally Licenses and permits	\$ 12,121,593 84,145,240	\$ 62,139 32,790,396 50	\$ 891,647 34,456,464
Rents and reimbursements Miscellaneous	314,645	1,493,235 465,534	81,533
Total operating revenues	96,581,478	34,811,354	35,429,644
Operating expenses: Salaries and wages Operating supplies Professional services Materials and services provided internally Utilities	1,945,708 10,849 34,913,576 709,396	4,827,570 728,888 1,372,829 4,897,707 2,963,546	8,708,455 8,330,482 13,591 2,377,793 32,884
Claims Utility license fees Miscellaneous Depreciation and amortization	59,964,072 - 3,245,130	19,925,032 3,390,525	4,959,087 6,759,657
Total operating expenses	100,788,731	38,106,097	31,181,949
Operating income (loss)	(4,207,253)	(3,294,743)	4,247,695
Nonoperating revenues (expenses): Investment earnings (losses) Interest expense Debt issuance costs Gains (losses) on sale of capital assets	10,482 (26,778) - -	370,402 (887,798) (2,055) (388,512)	114,358 (338,868) - 60,249
Total nonoperating revenues (expenses)	(16,296)	(907,963)	(164,261)
Income before contributions and transfers	(4,223,549)	(4,202,706)	4,083,434
Transfers in Transfers out	(6,945)	4,425,002 (37,404)	(87,894)
Change in net position	(4,230,494)	184,892	3,995,540
Total net position - beginning, previously reported Restatement per GASB 75 implementation (See Note I.E.) Total net position - beginning, restated	17,955,520 (110,907) 17,844,613	130,836,833 (360,448) 130,476,385	64,723,718 (693,169) 64,030,549
Total net position - ending	\$ 13,614,119	\$ 130,661,277	\$ 68,026,089

Printing and Distribution Services	Insurance and Claims	Workers' Compensation Self Insurance	Technology	Portland Police Association Health	Enterprise Business Solutions	
Operating	Operating	Operating	Services	Insurance	Services	<u>Total</u>
\$ 902,445 6,389,453	\$ 300 11,476,387	\$ - 4,701,766 -	\$ 4,352,863 56,653,592	\$ 2,540,348 16,784,895	\$ - 10,087,675 -	\$ 20,871,335 257,485,868 50
- 47,544	102,096	106,790	290,348 575,301	1,222,423		1,783,583 2,915,866
7,339,442	11,578,783	4,808,556	61,872,104	20,547,666	10,087,675	283,056,702
1,951,194 442,974 -	1,381,259 14,847 338,582	1,333,434 50,075 315,941	31,620,337 2,465,205 623,577	- - 6,380,197	2,808,768 233,776 1,245	54,576,725 12,277,096 43,959,538
1,116,668	3,043,558	778,231	5,944,215 79,897	-	5,325,916 -	24,193,484 3,076,327
-	3,202,144	2,834,097	22,351	9,313,139	-	75,313,452 22,351
3,341,547 163,210	2,844,037 72,515	581,063 52,019	12,471,593 3,219,055	935,737	571,726 278,045	48,874,952 13,935,026
100,210	72,010	02,010	0,210,000		270,040	10,300,020
7,015,593	10,896,942	5,944,860	56,446,230	16,629,073	9,219,476	276,228,951
323,849	681,841	(1,136,304)	5,425,874	3,918,593	868,199	6,827,751
5 <i>1</i> 5 7	220 925	109,485	136,779	120 250	20 441	1 120 400
5,457 (114,835)	230,835 (63,279)			130,259	30,441 -	1,138,498 (1,893,500)
6,000						(2,055) (322,263)
(103,378)	167,556	50,295	(265,973)	130,259	30,441	(1,079,320)
220,471	849,397	(1,086,009)	5,159,901	4,048,852	898,640	5,748,431
(29,786)	(16,412)	(15,353)	1,344,555 (396,210)			5,769,557 (590,004)
190,685	832,985	(1,101,362)	6,108,246	4,048,852	898,640	10,927,984
(885,658) (175,603)		4,032,511 (55,453)	26,921,850 (1,903,906)	7,177,051	3,227,735 (157,118)	
(1,061,261)	14,641,757	3,977,058	25,017,944	7,177,051	3,070,617	265,174,713
\$ (870,576)	\$ 15,474,742	\$ 2,875,696	\$ 31,126,190	\$ 11,225,903	\$ 3,969,257	\$ 276,102,697

#### City of Portland, Oregon Internal Service Funds Combining Statement of Cash Flows For the Fiscal Year Ended June 30, 2018

	Health Insurance Operating	Facilities Services Operating	CityFleet Operating
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from customers and users Receipts for interfund services provided Payments to suppliers Payments to employees Payments for interfund services used Other receipts (payments)	\$ 12,436,239 84,145,240 (93,481,807) (1,746,530) (709,398)	\$ 1,905,354 32,790,396 (23,345,604) (4,417,588) (4,897,711)	\$ 441,712 34,456,464 (12,341,230) (7,923,004) (2,377,795)
Net cash provided by (used for) operating activities	643,744	2,034,847	12,256,147
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Transfers in  Transfers out	(6,945)	4,425,002 (37,404)	- (87,894)
Net cash provided by (used for) noncapital financing activities	(6,945)	4,387,598	(87,894)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITES  Proceeds from sale of bonds and notes Proceeds from sale of capital assets Acquisition of capital assets Principal paid on bonds and notes Interest paid on bonds and notes Payments for bond issuance costs	(29,091) (10,483)	26,635,290 - (34,611,714) (4,481,670) (1,087,771) (2,055)	1,629,825 (11,696,229) (368,163) (132,673)
Net cash provided by (used for) capital related financing activities	(39,574)	(13,547,920)	(10,567,240)
CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings (losses)	(14,514)	344,056	92,125
Net cash provided by (used for) investing activities	(14,514)	344,056	92,125
Net increase (decrease) in cash and cash equivalents  Cash and cash equivalents, July 1, 2017	582,711 28,330,850	(6,781,419) 43,106,349	1,693,138 18,711,084
Cash and cash equivalents, June 30, 2018	\$ 28,913,561	\$ 36,324,930	\$ 20,404,222
Reconciliation of cash and cash equivalents to the Statement of Net Position: Unrestricted cash and cash equivalents	\$ 28,913,561	\$ 36,324,930	\$ 20,404,222

D	rinting and istribution Services Operating	Insurance and Claims Operating	Workers' Compensation Self Insurance Operating	Technology Services	Portland Police Association Health Insurance	Enterprise Business Solutions Services	Total
\$	979,443 6,389,453 (3,681,705) (1,742,287) (1,116,668)	\$ 197,951 11,476,387 (5,687,233) (1,217,458) (3,043,557)	4,701,766 (3,202,742) (1,215,761)	\$ 5,486,181 56,653,592 (15,475,908) (28,588,068) (5,944,217) (9,627)	\$ 3,762,771 16,784,895 (15,690,969) - -	\$ - 10,087,675 (782,304) (2,540,274) (5,325,916)	(49,390,970)
	828,236	1,726,090	(388,182)	12,121,953	4,856,697	1,439,181	35,518,713
_	- (29,786)	(16,412 <u>)</u>	(15,353)	1,344,555 (396,210)		 	5,769,557 (590,004)
_	(29,786)	(16,412)	(15,353)	948,345			5,179,553
_	6,000 (66,386) (124,763) (44,960)	(68,748) (24,774)	( , ,	(3,798,683) (437,569) (157,685)	- - - - - -	(305,249) - - - -	26,635,290 1,635,825 (50,478,261) (5,574,309) (1,481,520) (2,055)
_	(230,109)	(93,522)	(87,479)	(4,393,937)	_	(305,249)	(29,265,030)
_	2,476	185,765	93,963	83,463	83,378	25,668	896,380
_	2,476	185,765	93,963	83,463	83,378	25,668	896,380
	570,817	1,801,921	(397,051)	8,759,824	4,940,075	1,159,600	12,329,616
_	1,390,481	30,330,128	13,882,393	23,097,317	7,177,051	3,960,096	169,985,749
\$	1,961,298	\$ 32,132,049	\$ 13,485,342	\$ 31,857,141	\$ 12,117,126	\$ 5,119,696	\$ 182,315,365
\$	1,961,298	\$ 32,132,049	\$ 13,485,342	\$ 31,857,141	\$ 12,117,126	\$ 5,119,696	\$ 182,315,365

#### City of Portland, Oregon Internal Service Funds Combining Statement of Cash Flows, Continued For the Fiscal Year Ended June 30, 2018

	Health Insurance Operating	Facilities Services Operating	CityFleet Operating
Reconciliation of operating income (loss) to net			
cash provided by (used for) operating activities:			
Operating income (loss)	\$ (4,207,253)	\$ (3,294,743)\$	4,247,695
Adjustments to reconcile operating income to	Ψ (4,201,200) (	φ (0,204,140) φ	4,247,000
net cash provided by (used for) operating activities:			
Depreciation and amortization of capital assets	_	3,390,525	6,759,657
Change in assets and liabilities:		0,000,020	0,. 00,00.
Accounts and advances receivable	(2,764)	(116,098)	(548,724)
Due (from) to other funds	-	-	-
Due (from) to component unit	-	(39,271)	-
Inventories	-		189,220
Prepaid expense	-	(96,539)	(12,804)
Accounts payable	2,552,821	1,780,505	818,401
Self insurance claims	2,099,000	-	-
Compensated absences	28,012	(563)	37,862
Unearned revenue	-	(8,480)	-
Net pension liability - PERS	(226,358)	(508,235)	(949,363)
Other postemployment benefits	118,180	384,084	738,622
Deferred outflows - pensions	395,896	917,316	1,694,620
Deferred outflows - OPEB	(13,910)	(45,208)	(86,939)
Deferred inflows - pensions	3,819	8,574	16,015
Deferred inflows - OPEB	7,208	23,428	45,054
Restatement per GASB 75 implementation (See Note I.E.)	(110,907)	(360,448)	(693,169)
Net cash provided by (used for) operating activities	\$ 643,744	\$ 2,034,847 \$	12,256,147
Noncash information:			
Increase (decrease) in fair value of investments	(188,914)	(208,176)	(129,819)
(classified as cash equivalents)			

Di:	inting and stribution Services perating	Insurance and Claims Operating	Workers' Compensation Self Insurance Operating	Technology Services	Portland Police Association Health Insurance	Enterprise Business Solutions Services	Total
\$	323,849	\$ 681,841	\$ (1,136,304)	\$ 5,425,874	\$ 3,918,593	\$ 868,199 \$	6,827,751
	163,210	72,515	52,019	3,219,055	-	278,045	13,935,026
	24,112 - 970 - - 102,815	92,337 - - - (263,099) 2,514 972,961	(1,383) - - - (16,871) 14,683 580,621	194,949 15,707 - (289,250) (853,609) 1,329,572	938,104	(3,909) - - - - - 24,442	(361,480) 15,707 (38,301) (100,030) (1,242,922) 7,563,857 3,652,582
	23,006 - (233,867) 187,117 419,292 (22,024)	29,797 - (163,880) 137,876 297,674 (16,229)	(932) - (147,086) 59,090 264,304	387,030 - (3,559,467) 2,028,748 6,182,245 (238,791)	- - - -	16,500 - (316,606) 167,421 566,360 (19,706)	520,712 (8,480) (6,104,862) 3,821,138 10,737,707 (449,762)
_	3,945 11,414 (175,603)	2,765 8,410 (129,392)	2,481 3,604 (55,453)	60,046 123,750 (1,903,906)	-	5,341 10,212 (157,118)	102,986 233,080 (3,585,996)
\$	828,236	\$ 1,726,090	\$ (388,182)	\$ 12,121,953	\$ 4,856,697	\$ 1,439,181 \$	35,518,713
	(13,333)	(202,301)	(97,187)	(216,251)	-	(34,109)	(1,090,090)



East Side Promenade during Blues Festival

### **Fiduciary Funds**

#### **Pension Trust Funds:**

### Fire and Police Disability and Retirement Fund

This fund provides pension and benefits for members of the Fire Bureau and Police Bureau, their widows and children.

#### Fire and Police Disability and Retirement Reserve Fund

This fund is a reserve for the Fire and Police Disability and Retirement Fund in the event of an emergency.

#### Fire and Police Supplemental Retirement Reserve Fund

This fund is a reserve for supplemental retirement benefits to certain members of the Fire and Police Bureaus.

#### **Agency Funds:**

### Mt. Hood Cable Regulatory Commission Fund

This fund accounts for cable revenues and expenditures as required by an intergovernmental agreement with the Mt. Hood Cable Regulatory Commission.

#### Trustee Fund

This fund is a depository for monies paid to the City Treasurer, obligations, and to guarantee performance of future services.

#### Multnomah County Business Income Tax Fund

This fund accounts for revenues and expenses associated with collection and disbursement of Multnomah County business income taxes.

#### **Clearing Funds**

These funds account for transfers from other funds to pay City payroll, benefits, accounts payable, internal transactions and fire and police pension benefits.

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## City of Portland, Oregon Combining Statement of Fiduciary Net Position Pension Trust Funds June 30, 2018

	Dis	e and Police sability and etirement	D	re and Police visability and Retirement Reserve	Supp Reti	e and olice lemental rement serve		Total
ASSETS			_	11000110			_	
Current assets:								
Cash and investments <sup>1</sup>	\$	10,603,282	\$	750,000	\$	45,288	\$	11,398,570
Receivables:				·		·		
Accounts, net		5,415		-		-		5,415
Pension recovery		103,034		-		-		103,034
Accrued interest		286,684		-		45		286,729
Due from other funds Prepaid expense		9,155,346		-		720		9,155,346 720
Flepaid expense			_			120	_	120
Total current assets		20,153,761	_	750,000		46,053		20,949,814
Capital assets:								
Construction in progress		1,694		-		-		1,694
Intangible assets: Software		884,249						884,249
Accumulated depreciation and amortization		(426,280)		_		_		(426,280)
, toodinated depressation and americation		(120,200)	_				_	(120,200)
Net capital assets		459,663		_		_		459,663
Net OPEB asset		3,680		_				3,680
Total noncurrent assets		463,343	_	_			_	463,343
Total assets		20,617,104	_	750,000		46,053	_	21,413,157
DEFERRED OUTFLOWS OF RESOURCES		004.070						004.070
Deferred outflow-pensions Deferred outflow - OPEB		631,079		-		-		631,079
Deletted outflow - OPEB		18,547	_				_	18,547
Total deferred outflows of resources		C40 C0C						640,606
Total deletted outflows of resources		649,626	_				_	649,626
LIABILITIES								
Accounts payable		751,473				11		751,484
Compensated absences		874,169		-		- 11		874,169
Bonds payable		279,005		_		_		279,005
Accrued interest payable		225,487		_		_		225,487
Net pension liability - PERS		1,834,325		-		-		1,834,325
Other postemployment benefits		196,879	_				_	196,879
<b>-</b>								
Total liabilities	_	4,161,338	_			11	_	4,161,349
DEFERRED INFLOWS OF RESOURCES								
Deferred inflows - pensions		55,006						55,006
Deferred inflows - OPEB		9,612		_		_		9,612
Bolottod Illiowo Of EB		0,012	_				_	0,012
Total deferred inflows of resources		64,618		_		_		64,618
		U-T,U 10	_	_			_	0-7,010
NET POSITION								
Net position restricted for pensions	\$	17,040,774	\$	750,000	\$	46,042	\$	17,836,816
1 Periode	<u> </u>	, ,	<u>~</u>			,	<u>~</u>	.,0,0.0

<sup>&</sup>lt;sup>1</sup> The City's pension plan is unfunded and has only a portion of the City's internal investment pool.

## City of Portland, Oregon Combining Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Fiscal Year Ended June 30, 2018

	Di	e and Police sability and Retirement	Fire and Police Disability and Retirement Reserve	Fire and Police Supplemental Retirement Reserve	Total
ADDITIONS					
Contributions: Employer Other	\$	144,171,103 1,729,054	\$ -	\$ - 54,000	\$ 144,171,103 1,783,054
Total contributions		145,900,157	-	54,000	145,954,157
Investment earnings	_	869,866		15	869,881
Total additions		146,770,023		54,015	146,824,038
DEDUCTIONS  Benefits and refunds paid to plan members and beneficiaries  Administrative expenses		139,528,250 3,453,210	<u>.</u>	8,812 	139,537,062 3,453,210
Total deductions		142,981,460		8,812	 142,990,272
Change in net position		3,788,563		45,203	 3,833,766
Net position - beginning, as previously reported Restatement per GASB 75 implementation		13,400,087	750,000	839	14,150,926
(See Note I.E.)		(147,876)			 (147,876)
Net position - beginning restated	_	13,252,211	750,000	839	14,003,050
Net position - ending	\$	17,040,774	\$ 750,000	\$ 46,042	\$ 17,836,816

#### City of Portland, Oregon Combining Statement of Fiduciary Net Position Agency Funds June 30, 2018

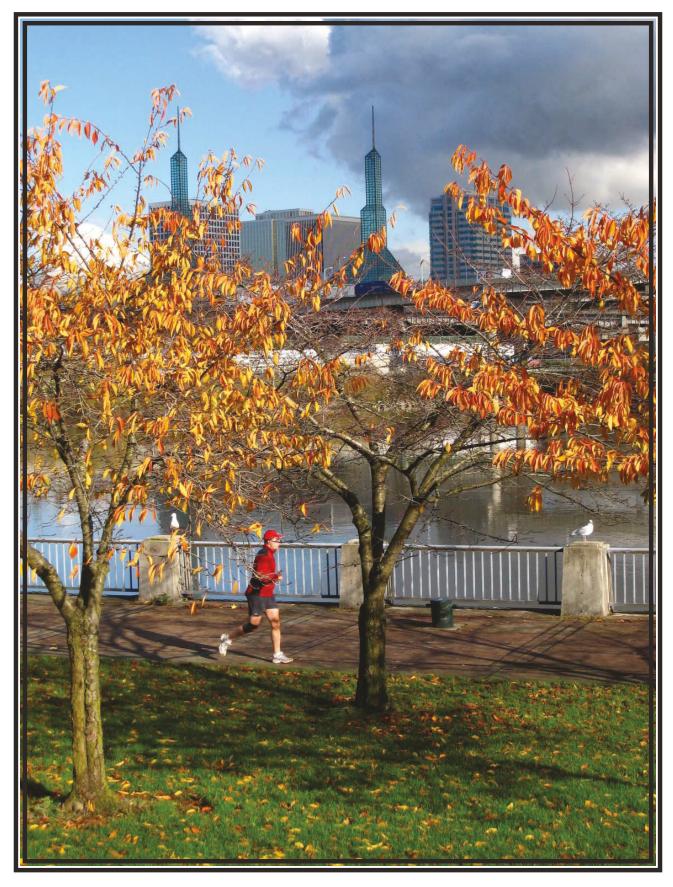
	Mt. Hood Cable Regulatory Commission		Trustee	Multnomah County Business Income Tax	Clearing Funds	Total
ASSETS					<u> </u>	
Cash and investments Receivables:	\$ 13,138,567	\$	15,329,927	\$ 5,439,087	\$ 48,919,955	\$ 82,827,536
Accounts, net	1,666,800		99,234	-	705,949	2,471,983
Advances Accrued interest	2,034,994		1 416	14.000	- 83	2,034,994
Accrued interest	57,643	_	1,416	14,008	83	73,150
Total current assets	16,898,004		15,430,577	5,453,095	49,625,987	87,407,663
Capital assets: Intangible assets:						
Software	12,000		-	-	-	12,000
Accumulated depreciation and amortization	(7,200)		-			(7,200)
Total assets	16,902,804		15,430,577	5,453,095	49,625,987	87,412,463
LIABILITIES						
Accounts payable	2,040,590		_	4,223	17,046,481	19,091,294
Salaries and withholding taxes	-		-	-	30,681,633	30,681,633
Due to other governments	14,862,214		-	-	-	14,862,214
Other liabilities		_	15,430,577	5,448,872	1,897,873	22,777,322
Total liabilities	16,902,804		15,430,577	5,453,095	49,625,987	87,412,463
NET POSITION	\$ -	\$	_	\$ -	\$	\$ -

## City of Portland, Oregon Combining Statement of Changes in Assets and Liabilities Agency Funds For the Fiscal Year Ended June 30, 2018

		Balance July 1, 2017		Additions		Deletions		Balance June 30, 2018
Mt. Hood Cable Regulatory Commission Assets:		_				_		_
Cash and investments	\$	12,281,756	\$	9,225,958	\$	8,369,147	\$	13,138,567
Receivables: Accounts, net		1,831,720		1,666,800		1,831,720		1,666,800
Advances		1,004,481		2,205,660		1,175,147		2,034,994
Accrued interest	_	39,418	_	184,274	_	166,049		57,643
Total current assets	_	15,157,375		13,282,692		11,542,063		16,898,004
Capital assets:								
Intangible assets: Software		12.000						12.000
Accumulated depreciation and amortization		(4,800)		<u> </u>		2,400		(7,200)
Total assets	\$	15,164,575	\$	13,282,692	\$	11,544,463	\$	16,902,804
11.170								
Liabilities: Accounts payable	\$	889,666	\$	20,330,117	\$	19,179,193	\$	2,040,590
Due to other government	_	14,274,909		42,834,320	_	42,247,015	_	14,862,214
Total liabilities	\$	15,164,575	\$	63,164,437	\$	61,426,208	\$	16,902,804
Trustee								
Assets:								
Cash and investments Receivables:	\$	12,526,322	\$	83,076,737	\$	80,273,132	\$	15,329,927
Accounts, net		66,866		1,846,465		1,814,097		99,234
Accrued interest	_	1,043		4,795	_	4,422		1,416
Total assets	\$	12,594,231	\$	84,927,997	\$	82,091,651	\$	15,430,577
Liabilities:								
Accounts payable	\$	12,104	\$	14,166,554	\$	14,178,658	\$	-
Other liabilities	_	12,582,127		85,381,267	_	82,532,817		15,430,577
Total liabilities	\$	12,594,231	\$	99,547,821	\$	96,711,475	\$	15,430,577
Multnomah Co. Business Income Tax								
Assets: Cash and investments	\$	3,951,181	\$	98,462,775	\$	96,974,869	\$	5,439,087
Receivables:	Ψ	, ,	Ψ		Ψ	, ,	Ψ	, ,
Accrued interest		8,917		33,203		28,112		14,008
Total assets	\$	3,960,098	\$	98,495,978	\$	97,002,981	\$	5,453,095
Liabilities:	\$	1,116	\$	5,704,641	\$	5,701,534	\$	4,223
Accounts payable Other liabilities	Ф	3,958,982	Φ	99,482,840	Φ	97,992,950	Φ	5,448,872
Total liabilities	ф.	3 060 000	¢	105 107 104	¢.	102 604 404	r.	E 452 005
TOTAL HADIIILES	Ф	3,960,098	\$	105,187,481	Ф	103,694,484	Φ	5,453,095

# City of Portland, Oregon Combining Statement of Changes in Assets and Liabilities, Continued Agency Funds For the Fiscal Year Ended June 30, 2018

		Balance July 1, 2017		Additions		Deletions	J	Balance une 30, 2018
Clearing Assets:		_						
Cash and investments Receivables:	\$	36,812,887	\$	1,543,584,470	\$	1,531,477,402	\$	48,919,955
Accounts, net Accrued interest		560,892 47		2,427,418,882 235		2,427,273,825 199		705,949 83
Total assets	\$	37,373,826	\$	3,971,003,587	\$	3,958,751,426	\$	49,625,987
Liabilities: Accounts payable Salaries and withholding taxes Other liabilities	_	4,882,994 30,593,098 1,897,734		301,657,672 1,553,107,416 33,099		289,494,185 1,553,018,881 32,960		17,046,481 30,681,633 1,897,873
Total liabilities	\$	37,373,826	\$	1,854,798,187	\$	1,842,546,026	\$	49,625,987
Foreclosure sales Assets								
Cash and investments	_		_	125,437	_	125,437		-
Liabilities Other liabilities				125,437		125,437		
Total - All Agency Funds Assets:								
Cash and investments	\$	65,572,146	\$	1,734,475,377	\$	1,717,219,987	\$	82,827,536
Receivables: Accounts, net		2,459,478		2,430,932,147		2,430,919,642		2,471,983
Advances Accrued interest		1,004,481 49,425		2,205,660 222,507		1,175,147 198,782		2,034,994 73,150
Total current assets		69,085,530		4,167,835,691		4,149,513,558		87,407,663
Capital assets: Intangible assets:								
Software Accumulated depreciation and amortization		12,000 (4,800)		<u>-</u>		2,400		12,000 (7,200)
Net capital assets	_	7,200				2,400		4,800
Total assets	\$	69,092,730	\$	4,167,835,691	\$	4,149,515,958	\$	87,412,463
Liabilities:								
Accounts payable Salaries and withholding taxes	\$	5,785,880 30,593,098	\$	341,858,984 1,553,107,416	\$	328,553,570 1,553,018,881	\$	19,091,294 30,681,633
Due to other government Other liabilities		14,274,909 18,438,843		42,834,320 185,022,643		42,247,015 180,684,164		14,862,214 22,777,322
Total liabilities	\$	69,092,730	\$	2,122,823,363	\$	2,104,503,630	\$	87,412,463



Waterfront Park in Fall

### Schedules of Revenues and Expenditures Governmental Funds - Budget and Actual



SCHED OF REV & EXPEND GOVERNMENTAL FUNDS BUDGET & ACTUAL

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### General Fund by Function Budget and Actual

This fund accounts for City financial resources not included in other funds. Principal revenue sources are property taxes, licenses, permits, interfund service billings, and federal and state shared revenues. Primary expenditures are police protection, fire, rescue and emergency services, parks maintenance and recreation, and general administration.

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	Budgeted	Amounts			
REVENUES	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
Taxes: Current year property Prior year property Lodging Payment in lieu of taxes	\$ 241,054,959 \$ 4,166,953 \$ 33,775,500 618,087	\$ 241,054,959 \$ 4,166,953 \$ 33,775,500 \$ 618,087	3,086,299 34,768,146 1,420,541		
Total taxes	279,615,499	279,615,499	281,604,825	1,989,326	
Licenses and permits: Business licenses, net Public utility licenses Construction permits Other permits	114,000,000 82,648,126 2,715,436 2,557,828	114,000,000 82,648,126 2,535,436 2,642,828	134,322,893 83,525,983 2,642,361 2,572,952		
Total licenses and permits	201,921,390	201,826,390	223,064,189	21,237,799	
Charges for services Inspection fees Rents and reimbursements Parking fees Concessions Parks and recreation facilities fees Other service charges	1,838,389 4,817,651 541,572 18,156 13,706,676 4,503,982	1,838,389 4,211,525 541,572 18,156 13,257,921 5,187,699	2,185,500 4,892,848 449,408 - 12,937,070 6,694,994		
Total charges for services	25,426,426	25,055,262	27,159,820	2,104,558	
Intergovernmental: Federal cost sharing State revenue sharing State cost sharing Multnomah County cost sharing Local revenue sharing Local cost sharing Overhead charges  Total intergovernmental	129,000 17,485,117 85,000 2,292,701 2,206,733 5,947,891 270,767	129,002 20,485,117 1,716,269 2,367,419 2,406,733 6,416,235 270,767	150,216 22,671,684 2,065,572 2,311,929 1,843,276 6,694,587 122,874	2,068,596	
rotal intergovernmental	28,417,209	33,791,542	35,860,138	2,066,596	
Other: Loan repayments Assessments Sales - other Refunds Donations Investment earnings Other interest income Fines Miscellaneous	4,209 760,197 60,000 - 1,614,727 507,150 976,704	4,209 760,197 60,000 - 1,614,727 507,150 1,121,159	40,181 2,178 932,196 149,291 163,950 725,354 1,017,836 603,348 1,865,871		
Total other	3,922,987	4,067,442	5,500,205	1,432,763	
Billings to other funds for services	35,023,412	37,055,471	34,536,614	(2,518,857)	
Total revenues	574,326,923	581,411,606	607,725,791	26,314,185	

	Budgeted A	Amounts		
EXPENDITURES	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
Current:				
Public Safety				
Portland Police Bureau Personal services	140 660 226	154 944 149	158,888,878	
External materials and services	148,668,336 16,908,147	154,844,142 23,293,257	14,393,445	
Internal materials and services	36,152,193	34,640,271	33,981,569	
Capital outlay	212,000	534,694	333,177	
Total Portland Police Bureau	201,940,676	213,312,364	207,597,069	5,715,295
Portland Fire and Rescue				
Personal services	99,786,457	103,879,355	103,172,643	
External materials and services	7,748,008	8,072,861	7,443,459	
Internal materials and services Capital outlay	7,200,304 2,525,204	7,200,304 4,967,277	7,265,004 3,603,361	
		-		
Total Portland Fire and Rescue	117,259,973	124,119,797	121,484,467	2,635,330
Portland Bureau of Emergency Management	4 070 700	4 700 000	4 007 705	
Personal services External materials and services	1,973,760 669,107	1,720,606 901,926	1,637,785 432,950	
Internal materials and services	823,014	683,345	646,529	
Capital outlay		57,478	-	
Total Portland Bureau of Emergency Management	3,465,881	3,363,355	2,717,264	646,091
Total Public Safety	322,666,530	340,795,516	331,798,800	8,996,716
Parks, Recreation and Culture				
Portland Parks and Recreation				
Personal services	59,742,839	61,149,983	60,098,758	
External materials and services	17,934,053	18,490,327	18,759,772	
Internal materials and services	9,457,673	9,448,393	8,772,817	
Total Portland Parks and Recreation	87,134,565	89,088,703	87,631,347	1,457,356
Total Parks, Recreation and Culture	87,134,565	89,088,703	87,631,347	1,457,356
Community Development				
Portland Housing Bureau				
Personal services	665,433	727,638	727,534	
External materials and services Internal materials and services	27,730,993 1,538,761	27,935,753 1,557,105	26,623,892 1,562,828	
Total Portland Housing Bureau	29,935,187	30,220,496	28,914,254	1,306,242
•			· · · · · ·	
Bureau of Planning and Sustainability Personal services	8,785,498	8,539,998	8,479,087	
External materials and services	884,907	1,254,784	983,283	
Internal materials and services	319,706	456,447	395,120	
Total Bureau of Planning and Sustainability	9,990,111	10,251,229	9,857,490	393,739
Community & Civic Life				
Personal services	5,842,431	5,703,051	5,533,032	
External materials and services	4,430,247	4,795,821	4,184,881	
Internal materials and services	909,091	963,928	925,064	
Total Community & Civic Life	11,181,769	11,462,800	10,642,977	819,823

	Budgeted Amounts			
EVDENDITUDES Continued	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
EXPENDITURES, Continued				
Current, Continued: Community Development, Continued: Prosper Portland				
External materials and services	6,021,910	6,131,910	5,815,282	316,628
Office of Equity & Human Rights				
Personal services	1,430,755	1,305,755	1,183,550	
External materials and services Internal materials and services	144,386 211,292	222,993 216,110	113,007 216,041	
Total Office of Equity & Human Rights	1,786,433	1,744,858	1,512,598	232,260
Total Community Development	58,915,410	59,811,293	56,742,601	3,068,692
Legislative/ Admin/ Support Services Office of the City Attorney				
Personal services	10,804,807	10,561,961	10,378,879	
External materials and services Internal materials and services	844,943 1,376,127	492,080 1,526,420	362,101 1,495,630	
			1,100,000	
Total Office of the City Attorney	13,025,877	12,580,461	12,236,610	343,851
Office of the City Auditor				
Personal services	6,663,576	6,812,840	6,614,763	
External materials and services Internal materials and services	1,823,859 2,169,593	1,549,313 2,272,296	1,190,360 2,401,647	
internal materials and services	2,109,393	2,212,290	2,401,041	
Total Office of the City Auditor	10,657,028	10,634,449	10,206,770	427,679
City Budget Office				
Personal services	2,079,215	2,024,215	1,978,946	
External materials and services Internal materials and services	1,281,700	271,182	238,333 244,073	
internal materials and services	232,199	259,872	244,073	
Total City Budget Office	3,593,114	2,555,269	2,461,352	93,917
Office of Government Relations				
Personal services	1,279,929	1,279,929	1,058,629	
External materials and services	308,300	293,800	267,736	
Internal materials and services	225,921	253,475	249,539	
Total Office of Government Relations	1,814,150	1,827,204	1,575,904	251,300
Office of Management and Finance				
Personal services	31,714,765	31,043,978	30,019,338	
External materials and services	5,334,956	6,819,600	4,498,668	
Internal materials and services	5,570,844	6,412,450	6,142,579	
Total Office of Management and Finance	42,620,565	44,276,028	40,660,585	3,615,443
Special Appropriations				
Personal services	348,253	460,813	415,228	
External materials and services	11,059,401	13,085,454	11,375,891	
Internal materials and services	80,510	123,554	110,291	
Total Special Appropriations	11,488,164	13,669,821	11,901,410	1,768,411
Total Office of Managament and Finance				
Total Office of Management and Finance	54,108,729	57,945,849	52,561,995	5,383,854

	Budgeted Amounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
EXPENDITURES, Continued				
Current, Continued:  Legislative/ Admin/ Support Services, Continued:  Office of the Mayor				
Personal services	2,498,338	2,222,538	2,170,400	
External materials and services	715,563	830,963	769,697	
Internal materials and services	666,159	875,185	860,193	
Total Office of the Mayor	3,880,060	3,928,686	3,800,290	128,396
Commissioner of Public Affairs				
Personal services	1,276,289	1,301,835	1,243,133	
External materials and services	544,344	589,874	527,697	
Internal materials and services	267,016	321,115	306,772	
Total Commissioner of Public Affairs	2,087,649	2,212,824	2,077,602	135,222
Commissioner of Public Safety				
Personal services	911,588	844,188	820,358	
External materials and services	24,624	89,624	66,180	
Internal materials and services	245,343	288,943	282,690	
Total Commissioner of Public Safety	1,181,555	1,222,755	1,169,228	53,527
Commissioner of Public Utilities				
Personal services	814,608	882,208	852,093	
External materials and services	137,937	62,937	10,813	
Internal materials and services	234,386	279,628	271,947	
Total Commissioner of Public Utilities	1,186,931	1,224,773	1,134,853	89,920
Commissioner of Public Works				
Personal services	907,271	921,871	907,526	
External materials and services	39,475	25,075	13,712	
Internal materials and services	234,341	270,198	257,549	
Total Commissioner of Public Works	1,181,087	1,217,144	1,178,787	38,357
Total Legislative/ Admin/ Support Services	92,716,180	95,349,414	88,403,391	6,946,023
New departments				
Nondepartmental General operating contingencies	13,054,267	15,196,304	-	15,196,304
Debt service and related costs:				
Principal	7,243,146	7,243,146	7,237,743	
Interest	2,776,867	2,776,867	2,618,441	
Total debt service and related costs	10,020,013	10,020,013	9,856,184	163,829
Total expenditures	584,506,965	610,261,243	574,432,323	35,828,920
Revenues over (under) expenditures	(10,180,042)	(28,849,637)	33,293,468	62,143,105

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfers from other funds: General fund overhead Emergency Communication Parks Local Option Levy Police Special Revenue Water Parking Facilities Spectator Facilities Operating Technology Services	28,259,955 - 624,711 - 300,294 23,354	28,259,955 599,870 624,711 217,225 21,596 300,294 23,354 2,851,746	28,259,955 599,870 78,000 - 21,596 300,294 23,354 291,746	(546,711) (217,225) - - (2,560,000)
Total transfers from other funds	29,208,314	32,898,751	29,574,815	(3,323,936)
Transfers to other funds: Transportation Operating Emergency Communication Development Services General Reserve Housing Investment Campaign Finance Portland Parks Memorial Pension Debt Redemption Governmental Bond Redemption Parks Capital Improvement Program Water Parking Facilities Facilities Services Operating Fire and Police Supplemental Retirement Reserve	(17,728,918) (15,305,982) (952,985) (1,000,000) (206,576) (250,000) (65,990) (1,729,216) (2,865,119) (1,952,792) (1,055,000) (250,000) (1,694,271) (54,000)	(23,478,969) (15,305,982) (952,985) (1,000,000) (2,940,542) (250,000) (65,990) (1,729,216) (1,865,119) (2,052,792) (4,055,000) (250,000) (2,706,021) (54,000)	(23,478,969) (15,305,982) (952,985) (1,000,000) (2,940,542) (250,000) (65,990) (1,729,216) (1,863,243) (2,052,792) (4,055,000) (250,000) (2,706,021) (54,000)	- - - - - 1,876 - - -
Total transfers to other funds	(45,110,849)	(56,706,616)	(56,704,740)	1,876
Total other financing sources (uses)	(15,902,535)	(23,807,865)	(27,129,925)	(3,322,060)
Net change in fund balance	(26,082,577)	(52,657,502)	6,163,543	58,821,045
Fund balance beginning	26,082,577	52,657,502	52,608,768	(48,734)
Fund balance ending	\$ -	\$ -	58,772,311	\$ 58,772,311
Adjustment to generally accepted accounting principles (GAAP) basis: Reserve fund budgeted as separate fund Campaign Finance budgeted as a separate fund Loans receivable, net Unrealized gain on investments Inventories  Fund balance - GAAP basis			60,757,082 242,441 339,717 (1,001,976) 365,483 \$ 119,475,058	



### Portland waterfront and kayak

### Special Revenue Funds Budget and Actual

#### Assessment Collection Fund

This fund accounts for programs related to local improvement projects to protect the City from unpaid assessments. Revenues are derived from the sale of bonds and real property.

### Emergency Communication Fund

This fund accounts for resources and expenditures related to emergency 911 services.

#### **Development Services Fund**

This fund accounts for revenues derived from planning and permit fees and for operation expenditures.

#### Property Management License Fund

This fund accounts for the activities of economic improvement districts. Revenues are derived from special assessments, administrative charges, interest on investments and collection fees

#### Convention and Tourism Fund

This fund accounts for transient lodging tax revenues from hotel occupancy within the City. Expenditures are related to the promotion of convention business and tourism in the City.

#### General Reserve Fund

This fund accounts for counter-cyclical and emergency reserves for the General Fund.

#### **Transportation Reserve Fund**

This fund accounts for counter-cyclical and emergency reserves for the Office of Transportation.

#### Housing Investment Fund

This fund accounts for financing housing projects administered by the Livable Housing Council.

#### **Public Election Fund**

This fund provides financing of the election campaigns of certified candidates for City Office, as well as payment of administrative, enforcement, and other expenses necessary to carry out the functions and duties of chapter 2.16.020 of City Code.

#### Parks Local Option Levy Fund

This fund was established to manage the five-year local option levy in support of Parks operation, maintenance, and capital programs.

#### Children's Investment Fund

This fund accounts for revenues and expenditures related to the Children's Levy, approved by Portland area voters in November 2002 and renewed in 2013. The Children's Investment Fund shall be expended only for purposes of early childhood programs, child abuse prevention and intervention, and after school and mentoring programs for children.

#### **Grants Fund**

This fund accounts for the receipts and expenditures of federal as well as state, local, and private sources.

#### Community Development Block Grant Fund

This fund accounts for receipts and expenditures of Federal Housing and Community Development programs.

#### **HOME Grant Fund**

This fund accounts for federal entitlement grants received from the Home Investment Partnership Program. These funds are used for acquisition, rehabilitation and/or new construction of housing for low income and special needs persons.

#### Portland Parks Memorial Fund

This fund accounts for monies held by the City in a trustee capacity with disbursements made in accordance with the trust agreements.

#### Tax Increment Reimbursement Fund

This fund was established to coincide with the creation of the Portland Housing Bureau to account for restricted tax increment financing that will now be received by the City to pay for certain functions that used to be done by the Portland Development Commission.

#### Police Special Revenue Fund

This fund was established to account for restricted or committed law enforcement revenues. By law, the Police Bureau may only spend asset forfeiture proceeds on certain functions such as drug enforcement and education. Other donations received are restricted to specific programs for which the contributions were provided.

### Special Revenue Funds Budget and Actual

#### Arts Education and Access Fund

The purpose of this fund is to collect and disburse revenues to school districts located in the City and the Regional Arts and Culture Council in accordance with their respective intergovernmental agreement or contract.

#### **Community Solar Fund**

This fund was created to support the Solar Forward Program in the Bureau of Planning and Sustainability. The purpose is to track and account for revenues and capital expenses for the installation of solar electric systems on publicly-owned facilities.

#### **Inclusionary Housing Fund**

This fund tracks the receipts from the City's Construction Excise Tax that funds affordable housing initiatives as identified in City Code. The fund also tracks revenue and expenditures associated with the Inclusionary Housing Program.

#### **Housing Property Fund**

The purpose of this fund is to track the operating income and expenses associated with multifamily housing property operations.

#### Recreational Cannabis Tax Fund

The purpose of this fund is to receive the revenues from a three percent tax on recreational marijuana sales in the City of Portland, and to provide funding per City Code.

# City of Portland, Oregon Assessment Collection Fund Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

	Budgeted Amounts			_	
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Assessments Investment earnings Other interest income	\$	200 750 250	\$ 200 750 250	\$ - 1,133 -	
Total other		1,200	1,200	1,133	\$ (67)
Total revenues		1,200	1,200	1,133	(67)
<b>EXPENDITURES</b> General operating contingencies		80,735	80,735		80,735
Revenues over (under) expenditures		(79,535)	(79,535)	1,133	(80,668)
Net change in fund balance		(79,535)	(79,535)	1,133	80,668
Fund balance - beginning		79,535	79,535	79,660	125
Fund balance - ending	\$		<u>\$</u> _	80,793	\$ 80,793
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(664)	1
Fund balance - GAAP basis				\$ 80,129	:

# City of Portland, Oregon Emergency Communication Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts			
DEVENUE	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Charges for services:				
Other service charges	\$ 375,749	375,749	\$ 333,301	\$ (42,448)
Intergovernmental: State revenue sharing Local cost sharing	3,000,000 4,912,526	3,000,000 4,912,526	4,156,770 3,853,073	
Total intergovernmental	7,912,526	7,912,526	8,009,843	97,317
Other: Investment earnings Other interest income	10,000	- 10,000	15,377 -	
Total other revenue Total revenues	10,000 8,298,275	10,000 8,298,275	15,377 8,358,521	5,377 60,246
EXPENDITURES				
Current: Personal services External materials and services Internal materials and services	16,663,622 869,818 4,932,601	16,642,579 1,119,818 4,933,283	16,401,475 1,055,370 4,886,633	
Total current expenditures	22,466,041	22,695,680	22,343,478	352,202
General operating contingencies	1,440,195	706,420	_	706,420
Debt service and related costs: Principal Interest	163,208 68,933	183,201 69,983	183,201 66,019	
Total debt service and related costs	232,141	253,184	249,220	3,964
Total expenditures	24,138,377	23,655,284	22,592,698	1,062,586
Revenues over (under) expenditures	(15,840,102)	(15,357,009)	(14,234,177)	1,122,832
OTHER FINANCING SOURCES (USES)				
Transfers from other funds: General	15,305,982	15,305,982	15,305,982	
Transfers to other funds: General Fund Overhead General	(892,411)	(892,411) (599,870)	(892,411) (599,870)	-
Pension Debt Redemption	(43,738)	(43,738)	(43,738)	
Total transfers to other funds	(936,149)	(1,536,019)	(1,536,019)	<u> </u>
Total other financing sources (uses)	14,369,833	13,769,963	13,769,963	
Net change in fund balance	(1,470,269)	(1,587,046)	(464,214)	1,122,832
Fund balance - beginning	1,470,269	1,587,046	1,587,046	_
Fund balance - ending	<u>\$ -</u>	<u>-</u>	1,122,832	\$ 1,122,832
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			4,075	
Fund balance - GAAP basis		<u>.</u>	\$ 1,126,907	

# City of Portland, Oregon Development Services Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts		
DEVENUES	Original Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Licenses and permits: Construction permits Other permits	\$ 40,299,449 \$ 44,441,48 705,744 705,74		
Total licenses and permits	41,005,193 45,147,23		2,825,372
Charges for services Inspection fees Other service charges	1,475,529 1,475,52 15,531,973 15,531,973	2,639,667	
Total charges for services Billings to other funds for services Other:	17,007,502     17,007,503       1,267,056     1,274,24		447,826 (121,710)
Assessments Refunds	3,677,674 3,677,674	- 1,062	
Investment earnings Other interest income Miscellaneous	600,000 1,000,000 - 150,000		
Total other	4,277,674 4,827,67	5,290,731	463,057
Total revenues	63,557,425 68,256,64	71,871,194	3,614,545
EXPENDITURES  Current: Personal services External materials and services Internal materials and services Capital outlay	44,796,264 46,696,62 4,952,008 8,180,98 12,248,005 15,677,87 - 25,40	6,716,704 14,686,751	
Total current expenditures General operating contingencies Debt service and related costs: Principal Interest	61,996,277 70,580,88 29,468,808 20,704,12 919,434 919,43 351,222 351,22:	919,434	5,888,014 20,704,123
Internal loan remittances	351,222 351,223 - 15,100,000		
Total debt service and related costs	1,270,656 16,370,65	16,350,766	19,890
Total expenditures	92,735,741 107,655,66	81,043,637	26,612,027
Revenues over (under) expenditures	(29,178,316) (39,399,01	(9,172,443)	30,226,572
OTHER FINANCING SOURCES (USES)  Transfers from other funds: General	952,985 952,98	5 952,985	_
Transfer to other fund:			
General Fund Overhead Pension Debt Redemption	(1,846,412) (1,846,413 (219,504) (219,504)	, , , , ,	
Total transfers to other funds Internal loan proceeds	(2,065,916) (2,065,910) - 10,220,690		
Total other financing sources (uses)	(1,112,931) 9,107,76		
Net change in fund balance	(30,291,247) (30,291,24		30,226,572
Fund balance - beginning	80,291,247 80,291,24	76,632,770	(3,658,477)
Fund balance - ending  Adjustment to generally accepted accounting	\$ 50,000,000 \$ 50,000,000	76,568,095	\$ 26,568,095
principles (GAAP) basis: Internal loans receivable Unrealized gain (loss) on investments		15,100,000 (616,621)	
Fund balance - GAAP basis		\$ 91,051,474	

# City of Portland, Oregon Property Management License Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES		•			
Licenses and permits: Business licenses, net Other:	\$	5,571,000 \$	5,621,000	\$ 5,493,639	\$ (127,361)
Investment earnings	_	2,800	5,525	6,078	553
Total revenues	_	5,573,800	5,626,525	5,499,717	(126,808)
EXPENDITURES Current:					
External materials and services		5,470,729	5,523,954	5,355,489	
Internal materials and services		78,071	77,571	75,740	
Total current expenditures		5,548,800	5,601,525	5,431,229	170,296
General operating contingencies	_	14,500	40,165		40,165
Total expenditures	_	5,563,300	5,641,690	5,431,229	210,461
Revenues over (under) expenditures		10,500	(15,165)	68,488	83,653
Transfers to other funds: General Fund Overhead		(25,000)	(25,000)	(25,000)	
Net change in fund balance		(14,500)	(40,165)	43,488	83,653
Fund balance - beginning		14,500	40,165	40,166	1
Fund balance - ending	\$	- \$		83,654	\$ 83,654
Adjustment to generally accepted accounting principles (GAAP) basis:				(0.00)	
Unrealized gain (loss) on investments			,	(680)	,
Fund balance - GAAP basis				\$ 82,974	:

# City of Portland, Oregon Convention and Tourism Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Lodging	\$	20,126,000 \$	20,026,000	\$ 18,412,301	\$ (1,613,699)
Other: Investment earnings		25,000	21,500	25,477	3,977
mvesment earnings	_	25,000	21,500	25,411	3,977
Total revenues	_	20,151,000	20,047,500	18,437,778	(1,609,722)
EXPENDITURES Current:					
External materials and services Internal materials and services		19,792,561 333,439	19,795,561 333,439	18,062,474 321,383	
	_				
Total current expenditures		20,126,000	20,129,000	18,383,857	1,745,143
General operating contingencies	_	135,000	11,834	_	11,834
Total expenditures	_	20,261,000	20,140,834	18,383,857	1,756,977
Revenues over (under) expenditures	_	(110,000)	(93,334)	53,921	147,255
OTHER FINANCING SOURCES (USES)					
Transfers to other funds: General Fund Overhead	_	(25,000)	(25,000)	(25,000)	<u> </u>
Net change in fund balance		(135,000)	(118,334)	28,921	147,255
Fund balance - beginning	_	135,000	118,334	118,344	10
Fund balance - ending	<u>\$</u>	- \$		147,265	\$ 147,265
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(3,296)	1
Fund balance - GAAP basis				\$ 143,969	:

# City of Portland, Oregon General Reserve Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other: Investment earnings	\$ 678,359	\$ 678,359	\$ 840,547	\$ 162,188
EXPENDITURES Current:				
General operating contingencies	60,666,106	60,666,106		60,666,106
Revenues over (under) expenditures	(59,987,747)	(59,987,747)	840,547	60,828,294
OTHER FINANCING SOURCES (USES) Transfer from other fund:				
General	1,000,000	1,000,000	1,000,000	·
Total other financing sources (uses)	1,000,000	1,000,000	1,000,000	
Net change in fund balance	(58,987,747)	(58,987,747)	1,840,547	60,828,294
Fund balance - beginning	58,987,747	58,987,747	58,916,535	(71,212)
Fund balance - ending	\$ -	\$ -	60,757,082	\$ 60,757,082
Adjustment to generally accepted accounting principles (GAAP) basis: General Reserve Fund budgeted as separate fund - to General Fund			(60,757,082)	
Fund balance - GAAP basis			\$ -	:

# City of Portland, Oregon Transportation Reserve Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other: Investment earnings	\$ 40,000	\$ 40,000	\$ 85,504	\$ 45,504
Total revenues	40,000	40,000	85,504	45,504
EXPENDITURES Current:				
General operating contingencies	6,666,886	6,666,886		6,666,886
Total expenditures	6,666,886	6,666,886		6,666,886
Revenues over (under) expenditures	(6,626,886)	(6,626,886)	85,504	6,712,390
OTHER FINANCING SOURCES (USES) Transfer from other fund: Transportation Operating	700,000	700,000	700,000	<del>-</del>
Net change in fund balance	(5,926,886)	(5,926,886)	785,504	6,712,390
Fund balance - beginning	5,926,886	5,926,886	5,946,526	19,640
Fund balance - ending	\$ -	\$ -	6,732,030	\$ 6,732,030
Adjustment to generally accepted accounting principles (GAAP) basis: Transportation Reserve Fund budgeted as separate fund to Transportation Operating Fund			(6,732,030)	ļ.
Fund balance - GAAP basis			<del>5</del> -	:

## City of Portland, Oregon Housing Investment Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Charges for services:	•	457 500 \$	400.000		
Other service charges	\$	457,500 \$	466,800	\$ 490,564	
Total charges for services		457,500	466,800	490,564	\$ 23,764
Intergovernmental:					
Local cost sharing		100,000	100,000	-	
Local revenue sharing		217,500	217,500	379,087	
Total intergovernmental		317,500	317,500	379,087	61,587
Other:					
Loan repayments		400,000	400,000	1,051,788	
Investment earnings		26,216	26,216	156,928	
Other interest income		234,600	234,600	122,934	
		,	· · · · · · · · · · · · · · · · · · ·	•	
Total other		660,816	660,816	1,331,650	670,834
Total revenues	_	1,435,816	1,445,116	2,201,301	756,185
EXPENDITURES					
Current: Personal services		1,158,421	1,372,399	1,367,717	
External materials and services		6,986,481	3,838,603	3,008,195	
Internal materials and services			-	3,515	
Total current expenditures		8,144,902	5,211,002	4,379,427	831,575
General operating contingencies		14,000		-	
Total expenditures		8,158,902	5,211,002	4,379,427	831,575
Revenues over (under) expenditures		(6,723,086)	(3,765,886)	(2,178,126)	1,587,760

# City of Portland, Oregon Housing Investment Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted A	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES) Transfer from other fund: General	206,576	2,940,542	2,940,542	
Transfers to other funds: General Fund Overhead Tax Increment Reimbursement Inclusionary Housing Housing Property Housing Capital	(63,433) (80,000) (816,600) (80,367)	(63,433) (80,000) (816,600) (203,367) (5,065,166)	(63,433) (57,967) (680,499) (28,000) (5,047,366)	22,033 136,101
Total transfers to other funds Loans issued	(1,040,400) 1,200,000	(6,228,566) 1,200,000	(5,877,265)	351,301 (1,200,000)
Total other financing sources (uses)	366,176	(2,088,024)	(2,936,723)	(848,699)
Net change in fund balance	(6,356,910)	(5,853,910)	(5,114,849)	739,061
Fund balance - beginning	6,356,910	5,853,910	12,620,938	6,767,028
Fund balance - ending  Adjustment to generally accepted accounting	<u>\$ - \$</u>		7,506,089	\$ 7,506,089
principles (GAAP) basis: Unrealized gain (loss) on investments Notes and loans receivable, net		-	(63,147) 6,175,755	
Fund balance - GAAP basis		<u> </u>	13,618,697	

# City of Portland, Oregon Public Election Fund Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

#### **Budgeted Amounts**

	Budgeted Amounts				Variance with
	Original		Final	Actual (Budgetary Basis)	Final Budget - Positive (Negative)
EXPENDITURES Current: Personal services External materials and services Internal materials and services	\$	- \$ 250,000 -	17,728 232,272	\$ 5,739 537 1,283	
Total expenditures		250,000	250,000	7,559	\$ 242,441
Revenues over (under) expenditures		(250,000)	(250,000)	(7,559)	242,441
OTHER FINANCING SOURCES (USES) Transfers from other funds: General		250,000	250,000	250,000	
Total other financing sources (uses)		250,000	250,000	250,000	
Net change in fund balance		-	-	242,441	242,441
Fund balance - beginning		<u>-</u>			<u>-</u>
Fund balance - ending	\$	- \$		242,441	\$ 242,441
Adjustment to generally accepted accounting principles (GAAP) basis: Campaign Finance Fund budgeted as separate fund - to General Fund				(242,441)	
Fund balance - GAAP basis				<u>\$</u> -	

# City of Portland, Oregon Parks Local Option Levy Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		<b>Budgeted Ar</b>			
		Original _	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES		•			
Taxes: Prior year property	\$	2,076 \$	2,076 \$	977	\$ (1,099)
Other:	Ψ.				(1,000)
Investment earnings	_	5,000	5,000	9,079	4,079
Total revenues	_	7,076	7,076	10,056	2,980
Revenues over (under) expenditures		7,076	7,076	10,056	2,980
OTHER FINANCING SOURCES (USES) Transfer to other fund:					
General Fund Overhead		(39,345)	(39,345)	(39,345)	
General	_	(624,711)	(624,711)	(78,000)	546,711
Total transfers to other funds		(664,056)	(664,056)	(117,345)	546,711
Net change in fund balance		(656,980)	(656,980)	(107,289)	549,691
Fund balance - beginning		656,980	656,980	659,131	2,151
Fund balance - ending	\$	- \$		551,842	\$ 551,842
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			-	(20)	
Fund balance - GAAP basis			<u>\$</u>	551,822	

# City of Portland, Oregon Children's Investment Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	18,713,881 \$ 269,273	18,713,881 269,273	\$ 19,274,471 196,061	
Total taxes		18,983,154	18,983,154	19,470,532	\$ 487,378
Other: Investment earnings		-	<u> </u>	195,157	195,157
Total revenues	_	18,983,154	18,983,154	19,665,689	682,535
EXPENDITURES Current: Personal services		500 240	640,249	624 625	
External materials and services Internal materials and services	_	590,249 18,295,947 56,157	18,295,947 66,157	624,625 17,144,075 63,425	
Total current expenditures	_	18,942,353	19,002,353	17,832,125	1,170,228
General operating contingencies	_	5,815,801	5,755,801		5,755,801
Total expenditures	_	24,758,154	24,758,154	17,832,125	6,926,029
Revenues over (under) expenditures	_	(5,775,000)	(5,775,000)	1,833,564	7,608,564
OTHER FINANCING SOURCES (USES) Transfers to other funds:					
General Fund Overhead	_	(25,000)	(25,000)	(25,000)	
Net change in fund balance		(5,800,000)	(5,800,000)	1,808,564	7,608,564
Fund balance - beginning	_	5,800,000	5,800,000	7,024,767	1,224,767
Fund balance - ending	\$	- \$		8,833,331	\$ 8,833,331
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(112 471)	
onrealized gain (loss) on investments				(112,471)	!
Fund balance - GAAP basis				\$ 8,720,860	:

# City of Portland, Oregon Grants Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	 Budgeted A	Amounts			
	Original	Final	Actual Amount	Variance with Final Budget - Positive (Negative)	
REVENUES					
Intergovernmental: Grant revenue	\$ 45,924,965 \$	44,652,054	\$ 17,401,156	\$ (27,250,898)	
Service charges and fees: Other service charges Other:	 	<u>-</u>	124	124	
Loan repayments Other interest income Investment earnings	- - -	- - -	44,422 16,948 32,372		
Total other	 		93,742	93,742	
Total revenues	45,924,965	44,652,054	17,495,022	(27,157,032)	
EXPENDITURES					
Current: Personal services External materials and services Internal materials and services Capital outlay	9,528,623 7,743,329 6,234,451 22,418,562	9,351,898 17,405,775 6,891,429 11,002,952	4,858,648 7,889,824 2,650,792 4,239,151		
Total current expenditures	45,924,965	44,652,054	19,638,415	25,013,639	
Debt service and related costs: Internal loan remittances	9,750,000	9,750,000	8,000,000	1,750,000	
Revenues over (under) expenditures	(9,750,000)	(9,750,000)	(10,143,393)	(393,393)	
OTHER FINANCING SOURCES (USES) Internal loan proceeds			10,000,000	10,000,000	
Total other financing sources (uses)	 	<u>-</u>	10,000,000	10,000,000	
Net change in fund balance	(9,750,000)	(9,750,000)	(143,393)	9,606,607	
Fund balance - beginning	 9,750,000	9,750,000	469,914	(9,280,086)	
Fund balance - ending	\$ 	<u>-</u>	326,521	\$ 326,521	
Adjustment to generally accepted accounting principles (GAAP) basis:  Notes and loans receivable, net Internal loans payable			492,268 (10,000,000)		
Fund balance (deficit) - GAAP basis			\$ (9,181,211)		

# City of Portland, Oregon Community Development Block Grant Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Charges for services: Other service charges	\$ - \$	- \$	4,807	\$ 4,807
Intergovernmental:				
Grants	10,125,514	11,675,202	8,691,712	(2,983,490)
Other: Assessments Investment earnings (loss) Loan repayments Other interest income	800,000 315,000	800,000 315,000	533 (8,142) 1,053,704 1,086,975	
Total other	1,115,000	1,115,000	2,133,070	1,018,070
Total revenues	11,240,514	12,790,202	10,829,589	(1,960,613)
EXPENDITURES Current: Personal services External materials and services Internal materials and services	1,227,350 9,065,240 212,924	1,227,350 10,614,928 212,924	1,197,550 8,564,189 251,501	
Total current expenditures	10,505,514	12,055,202	10,013,240	2,041,962
Debt service and related costs: Principal Interest	430,000 305,000	430,000 305,000	446,000 288,577	
Total debt service and related costs	735,000	735,000	734,577	423
Total expenditures	11,240,514	12,790,202	10,747,817	2,042,385
Net change in fund balance	-	-	81,772	81,772
Fund balance - beginning			595,348	595,348
Fund balance - ending	<u>\$ -</u> <u>\$</u>		677,120	\$ 677,120
Adjustment to generally accepted accounting principles (GAAP) basis: Notes and loans receivable, net		-	11,911,984	
Fund balance - GAAP basis		<u>\$</u>	12,589,104	

# City of Portland, Oregon HOME Grant Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Charges for services: Other service charges	\$ -	\$ -	\$ 892	\$ 892
Intergovernmental:				
Grants	3,810,823	6,486,059	5,816,393	(669,666)
Other: Loan repayments	250,000	250,000	380,164	
Investment earnings (loss) Other interest income	140,000	140,000	(9,825) 117,029	
Other interest income	140,000	140,000	117,029	
Total other	390,000	390,000	487,368	97,368
Total revenues	4,200,823	6,876,059	6,304,653	(571,406)
EXPENDITURES Current:				
Personal services	337,260	337,260	286,206	
External materials and services	3,863,563	6,538,799	5,844,870	
Total expenditures	4,200,823	6,876,059	6,131,076	744,983
Net change in fund balance	-	-	173,577	173,577
Fund balance - beginning			127,862	127,862
Fund balance - ending	<u>\$</u>	\$ -	301,439	\$ 301,439
Adjustment to generally accepted accounting principles (GAAP) basis:				
Notes and loans receivable, net			6,361,979	
Fund balance - GAAP basis			\$ 6,663,418	:

# City of Portland, Oregon Portland Parks Memorial Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Licenses and permits: Other permits	\$	570,000	\$ 570,000	\$ 1,167,745	\$ 597,745
Charges for services: Rents and reimbursements Parking fees Parks and recreation facilities fees Other service charges		2,951,379 270,000 26,000	2,951,379 270,000 26,000	416,112 3,640,696 47,183 59,850	
Total charges for services		3,247,379	3,247,379	4,163,841	916,462
Billings to other funds for services				80,925	80,925
Other: Donations Investment earnings Miscellaneous		431,700 70,292 50,000	431,700 69,395 50,000	381,048 128,375 233,502	
Total other		551,992	551,095	742,925	191,830
Total revenues		4,369,371	4,368,474	6,155,436	1,786,962
EXPENDITURES		, , .	, ,		,,
Current: Personal services External materials and services Internal materials and services Capital outlay	_	1,279,915 7,049,225 1,446,542 50,000	1,284,915 6,948,847 1,461,542 50,000	1,481,083 288,713 2,428,599	
Total current expenditures		9,825,682	9,745,304	4,198,395	5,546,909
General operating contingencies		1,221,881	1,390,576		1,390,576
Total expenditures		11,047,563	11,135,880	4,198,395	6,937,485
Revenues over (under) expenditures		(6,678,192)	(6,767,406)	1,957,041	8,724,447
OTHER FINANCING SOURCES (USES) Transfer from other fund: General Water		65,990 -	65,990 3,000	65,990 3,000	
Total transfers from other funds		65,990	68,990	68,990	
Transfer to other fund: Parks Capital Improvement Program		(181,600)	(854,950)	(854,950)	
Total other financing sources (uses)		(115,610)	(785,960)	(785,960)	
Net change in fund balance		(6,793,802)	(7,553,366)	1,171,081	8,724,447
Fund balance - beginning		6,793,802	7,553,366	7,533,895	(19,471)
Fund balance - ending	\$	- (	\$ -	8,704,976	\$ 8,704,976
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(71,592)	ı.
Fund balance - GAAP basis				\$ 8,633,384	

# City of Portland, Oregon Tax Increment Reimbursement Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts		_	
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Intergovernmental: Local cost sharing	\$	83,271,142 \$	65,683,896	\$ 38,067,245	\$ (27,616,651)
Charges for services: Rents and reimbursements Parking fees Other service charges		656,318 - -	706,318 - -	819,984 750 14,096	
Total charges for services		656,318	706,318	834,830	128,512
Other: Loan repayments Investment earnings Sale of inventory	_	7,614,260 - 512,286	6,627,160 15,000 552,286	6,112,082 150,839 649,620	
Total others		8,126,546	7,194,446	6,912,541	(281,905)
Total revenues		92,054,006	73,584,660	45,814,616	(27,770,044)
EXPENDITURES Current: Personal services External materials and services Internal materials and services Capital outlay	_	3,281,222 89,126,502 1,212,970 1,000,000	3,337,022 68,366,665 1,220,946 800,000	3,163,135 38,856,938 1,494,863 176,098	
Total current	_	94,620,694	73,724,633	43,691,034	30,033,599
General operating contingencies		147,394	51,000		51,000
Total expenditures	_	94,768,088	73,775,633	43,691,034	30,084,599
Revenues over (under) expenditures	_	(2,714,082)	(190,973)	2,123,582	2,314,555
OTHER FINANCING SOURCES (USES) Transfers from other funds: Housing Investment Transfers to other funds: General Fund Overhead	_	80,000 (343,948)	80,000 (343,948)	57,967 (343,948)	(22,033)
Total other financing sources (uses)		(263,948)	(263,948)	(285,981)	(22,033)
Net change in fund balance		(2,978,030)	(454,921)	1,837,601	2,292,522
Fund balance - beginning	_	2,978,030	454,921	22,030,909	21,575,988
Fund balance - ending	<u>\$</u>	- \$		23,868,510	\$ 23,868,510
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Notes and loans receivable, net  Fund balance - GAAP basis				(15,297) 49,086,239 \$ 72,939,452	
runu palance - GAAP pasis				\$ 72,939,452	:

# City of Portland, Oregon Police Special Revenue Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	_	Budgeted Amounts			
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Intergovernmental: Federal cost sharing State revenue sharing Multnomah County cost sharing Local revenue sharing Local cost sharing	\$	450,000 \$ 125,000 629,510 50,000 705,612	450,000 5 130,000 629,510 50,000 705,612	\$ 363,281 71,509 464,624 - 835,267	
Total intergovernmental	_	1,960,122	1,965,122	1,734,681	(230,441)
Other: Donations Investment earnings	_	131,700 26,200	131,700 26,200	138,348 67,693	
Total other		157,900	157,900	206,041	48,141
Total revenues		2,118,022	2,123,022	1,940,722	(182,300)
EXPENDITURES Current: Personal services External materials and services Internal materials and services Capital outlay	_	233,430 6,234,391 450,452	233,430 5,815,716 450,452 400,856	184,057 1,206,946 330,294 264,447	
Total expenditures	_	6,918,273	6,900,454	1,985,744	4,914,710
OTHER FINANCING SOURCES (USES) Transfers to other funds: General	_	<u>-</u> _	(217,225)	_	217,225
Net change in fund balance		(4,800,251)	(4,994,657)	(45,022)	4,949,635
Fund balance - beginning	_	4,800,251	4,994,657	4,869,458	(125,199)
Fund balance - ending	<u>\$</u>	- \$		4,824,436	\$ 4,824,436
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(41,341)	
Fund balance - GAAP basis			9	\$ 4,783,095	:

# City of Portland, Oregon Arts Education and Access Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	_	Budgeted A	mounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Miscellaneous Other:	\$	10,494,000 \$	13,469,000	\$ 12,444,574	\$ (1,024,426)
Investment earnings	_	60,000	110,000	118,901	8,901
Total revenues	_	10,554,000	13,579,000	12,563,475	(1,015,525)
EXPENDITURES					
Current: External materials and services Internal materials and services	_	12,155,000 974,977	11,845,000 1,174,977	11,822,230 1,023,962	
Total current expenditures	_	13,129,977	13,019,977	12,846,192	173,785
General operating contingencies	_	3,479,459	9,280,660		9,280,660
Total expenditures	_	16,609,436	22,300,637	12,846,192	9,454,445
Revenues over (under) expenditures	_	(6,055,436)	(8,721,637)	(282,717)	8,438,920
OTHER FINANCING SOURCES (USES)					
Transfers to other funds: General Fund Overhead	_	(25,000)	(25,000)	(25,000)	
Net change in fund balance		(6,080,436)	(8,746,637)	(307,717)	8,438,920
Fund balance - beginning	_	6,080,436	8,746,637	8,746,638	1
Fund balance - ending	\$	- \$		8,438,921	\$ 8,438,921
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(69,366)	
Fund balance - GAAP basis				\$ 8,369,555	:

# City of Portland, Oregon Community Solar Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other: Investment earnings	\$ - \$	- ;	\$ 831	
Miscellaneous	8,984	8,984	8,393	
Total other	8,984	8,984	9,224	\$ 240
EXPENDITURES Current:				
External materials and services	61,672	61,672	_	61,672
Revenues over (under) expenditures	(52,688)	(52,688)	9,224	61,912
OTHER FINANCING SOURCES (USES) Transfers to other funds:				
General Fund Overhead	(84)	(84)	(84)	
Net change in fund balance	(52,772)	(52,772)	9,140	61,912
Fund balance - beginning	52,772	52,772	53,205	433
Fund balance - ending	<u>\$ - \$</u>		62,345	\$ 62,345
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			(512)	!
Fund balance - GAAP basis		;	\$ 61,833	ı

### City of Portland, Oregon Inclusionary Housing Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes:	•	4 557 404 Ф	4 700 004	<b>*</b> 0.000.070	Φ 4.004.775
Miscellaneous Charges for services:	\$	4,557,101 \$	4,732,201	\$ 9,036,976	\$ 4,304,775
Other service charges		1,500	1,500	1,488	(12)
Other:		•	,	•	, ,
Investment earnings	_	4,108	4,108	98,860	94,752
Total revenues	_	4,562,709	4,737,809	9,137,324	4,399,515
EXPENDITURES					
Current:					
Personal services		478,113	478,113	337,342	
External materials and services		3,823,714	4,243,714	61,143	
Internal materials and services	_	267,681	267,681	127,373	
Total current	_	4,569,508	4,989,508	525,858	4,463,650
General operating contingencies	_	809,801	809,801	_	809,801
Total expenditures	_	5,379,309	5,799,309	525,858	5,273,451
Revenues over (under) expenditures	_	(816,600)	(1,061,500)	8,611,466	9,672,966
OTHER FINANCING SOURCES (USES)					
Transfers from other funds: Housing Investment	_	816,600	816,600	680,499	(136,101)
Total other financing sources (uses)	_	816,600	816,600	680,499	(136,101)
Net change in fund balance		-	(244,900)	9,291,965	9,536,865
Fund balance - beginning	_		244,900	1,847,976	1,603,076
Fund balance - ending	\$	- \$		11,139,941	\$ 11,139,941
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(91,570)	
J Janesa gani (1995) Sii iii voodiioitto			•	(01,070)	•
Fund balance - GAAP basis				\$ 11,048,371	i

# City of Portland, Oregon Housing Property Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Charges for services:  Rents and reimbursements	\$	4,955,988 \$	4,955,988	\$ 5,022,848	\$ 66,860
Other:	Ψ		4,000,000	Ψ 0,022,040	Ψ 00,000
Refunds		-	-	33,735	
Investment earnings		10,000	10,000	28,028	
Total other		10,000	10,000	61,763	51,763
Total revenues		4,965,988	4,965,988	5,084,611	118,623
EXPENDITURES					
Current:		152.075	450.075	400 524	
Personal services External materials and services		152,975 1,793,670	152,975 1,872,850	102,531 1,600,542	
Internal materials and services		77,555	121,375	26,417	
Total current		2,024,200	2,147,200	1,729,490	417,710
General operating contingencies		2,195,781	2,195,781	-	2,195,781
Debt service and related costs:					
Principal		370,844	370,844	340,000	
Interest		455,530	455,530	486,374	
Total debt service and related costs	_	826,374	826,374	826,374	
Total expenditures		5,046,355	5,169,355	2,555,864	2,613,491
Revenues over (under) expenditures		(80,367)	(203,367)	2,528,747	2,732,114
OTHER FINANCING SOURCES (USES)					
Transfers from other funds: Housing Investment		80,367	203,367	28,000	(175,367)
Housing investment		60,307	203,307	20,000	(173,307)
Total other financing sources (uses)		80,367	203,367	28,000	(175,367)
Net change in fund balance		-	-	2,556,747	2,556,747
Fund balance - beginning			_	1,963,205	1,963,205
Fund balance - ending	\$	- \$		4,519,952	\$ 4,519,952
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized Gain (Loss) on investments				(30,848)	
Fund balance - GAAP basis				\$ 4,489,104	•
i uliu balalice - GAAF basis				ψ <del>4,403,104</del>	i

### City of Portland, Oregon Recreational Cannabis Tax Fund Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual (Budgetary Basis)	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Miscellaneous	\$	2,880,000 \$	3,580,000	\$ 4,399,439	\$ 819,439
Other: Investment earnings	_	10,000	19,000	23,801	4,801
Total revenues	_	2,890,000	3,599,000	4,423,240	824,240
EXPENDITURES Current: Personal services External materials and services Internal materials and services Capital outlay		777,548 2,302,652 12,800	777,548 2,122,452 8,800 100,000	622,368 291,452 8,153	
Total current expenditures		3,093,000	3,008,800	921,973	2,086,827
General operating contingencies		500,000	993,576		993,576
Total expenditures	_	3,593,000	4,002,376	921,973	3,080,403
Net change in fund balance		(703,000)	(403,376)	3,501,267	3,904,643
Fund balance - beginning	_	703,000	403,376	403,377	1
Fund balance - ending	\$	- \$		3,904,644	\$ 3,904,644
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments  Fund balance - GAAP basis				(32,130) \$ 3,872,514	!



Portland Timbers game

### Debt Service Funds Budget and Actual

### River District Urban Renewal Area Debt Redemption Fund

This fund accounts for redemption of bonds issued for tax increment improvements to the River District Urban Renewal Area.

### Bonded Debt Interest and Sinking Fund

This fund accounts for payment of principal and interest on general obligation bonded debt.

### Downtown Waterfront Renewal Bond Sinking Fund

This fund accounts for payment of principal and interest on urban renewal bonds. Revenue is derived from sequestered tax on property within the urban renewal area.

### Interstate Corridor Debt Service Fund

This fund accounts for payment of principal and interest on bonds to be issued for activities associated with the Interstate Corridor Urban Renewal Area.

### Pension Debt Redemption Fund

This fund accounts for resources and expenditures to pay principal and interest on the City's pension obligation bonds.

### South Park Block Redemption Fund

This fund accounts for payment of principal and interest on urban renewal and redevelopment bonds. Revenue is derived from taxes on property within the South Park Blocks Urban Renewal Project Area.

#### Airport Way Debt Service Fund

This fund accounts for redemption of bonds to be issued for tax increment improvements to the Airport Way Urban Renewal Area.

### Gas Tax Bond Redemption Fund

This fund accounts for redemption of bonds issued for certain street improvements.

### Lents Town Center Urban Renewal Area Debt Redemption Fund

This fund accounts for redemption of bonds issued for tax increment improvements to the Lents Town Center Urban Renewal Area.

### Central Eastside Industrial District Debt Service Fund

This fund accounts for redemption of bonds issued for tax increment improvements to the City's Central Eastside.

### Bancroft Bond Interest and Sinking Fund

This fund accounts for transactions related to Bancroft bonding activity that are regulated by the I.R.S. code of 1986. The fund also provides segregated financial reporting of each bond issue subject to the provisions of this code.

### Convention Center Area Debt Service Fund

This fund accounts for redemption of bonds issued for tax increment improvements to the Convention Center Urban Renewal Area.

### North Macadam Urban Renewal Area Debt Redemption Fund

This fund accounts for tax increment revenues and debt service payments for activities associated with the North Macadam Urban Renewal Area.

### Special Projects Debt Service Fund

This fund accounts for payment of principal and interest on bonds to be issued for a variety of special projects. These projects comprise only the Convention Center Expansion at this time.

### Gateway Urban Renewal Area Debt Redemption Fund

This fund accounts for tax increment revenues and debt service payments for activities associated with the establishment of the Gateway Urban Renewal Area.

### Governmental Bond Redemption Fund

This fund accounts for payment of principal and interest on capital lease bond and note obligations.

### Debt Service Funds Budget and Actual

### 42nd Avenue Neighborhood Prosperity Initiative Debt Service Fund

This fund was established to account for the allocation of resources to pay indebtedness related to improvements in accordance with the urban renewal plan. Oregon Revised Statues require that a separate fund be created for each urban renewal area.

### Cully Boulevard Neighborhood Prosperity Initiative Debt Service Fund

This fund was established to account for the allocation of resources to pay indebtedness related to improvements in accordance with the urban renewal plan. Oregon Revised Statues require that a separate fund be created for each urban renewal area.

### Parkrose Neighborhood Prosperity Initiative Debt Service Fund

This fund was established to account for the allocation of resources to pay indebtedness related to improvements in accordance with the urban renewal plan. Oregon Revised Statues require that a separate fund be created for each urban renewal area.

### Rosewood Neighborhood Prosperity Initiative Debt Service Fund

This fund was established to account for the allocation of resources to pay indebtedness related to improvements in accordance with the urban renewal plan. Oregon Revised Statues require that a separate fund be created for each urban renewal area.

## Division-Midway Neighborhood Prosperity Initiative Debt Service Fund

This fund was established to account for the allocation of resources to pay indebtedness related to improvements in accordance with the urban renewal plan. Oregon Revised Statues require that a separate fund be created for each urban renewal area.

### 82nd Avenue/Division Neighborhood Prosperity Initiative Debt Service Fund

This fund was established to account for the allocation of resources to pay indebtedness related to improvements in accordance with the urban renewal plan. Oregon Revised Statues require that a separate fund be created for each urban renewal area.

### City of Portland, Oregon River District Urban Renewal Area Debt Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Ar	nounts		
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	32,707,185 \$ 150,000	36,700,000 \$ 250,000	36,899,587 481,695	
Total taxes		32,857,185	36,950,000	37,381,282	\$ 431,282
Other: Investment earnings		125,040	250,000	362,582	112,582
Total revenues		32,982,225	37,200,000	37,743,864	543,864
EXPENDITURES  Debt service and related costs: Principal Interest	_	30,070,000 6,121,455	37,070,000 3,621,455	37,070,000 3,255,072	
Total expenditures	_	36,191,455	40,691,455	40,325,072	366,383
Net change in fund balance		(3,209,230)	(3,491,455)	(2,581,208)	910,247
Fund balance - beginning	_	10,828,088	11,778,703	11,802,740	24,037
Fund balance - ending	\$	7,618,858 \$	8,287,248	9,221,532	\$ 934,284
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			_	(71,894)	
Fund balance - GAAP basis			<u>\$</u>	9,149,638	:

# City of Portland, Oregon Bonded Debt Interest and Sinking Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	16,798,785 \$ 50,000	14,010,528 90,000	\$ 13,976,142 176,405	
Total taxes	_	16,848,785	14,100,528	14,152,547	\$ 52,019
Other: Investment earnings Other interest income	_	20,000	40,000	105,843 33	
Total other revenue	_	20,000	40,000	105,876	65,876
Total revenues	_	16,868,785	14,140,528	14,258,423	117,895
EXPENDITURES  Debt service and related costs: Principal Interest		11,515,000 5,528,785	9,510,000 4,745,528	9,265,000 4,971,214	
Total expenditures	_	17,043,785	14,255,528	14,236,214	19,314
OTHER FINANCING SOURCES (USES) Transfer from other fund: BFRES Facilities GO Bond Construction Bonds and notes issued Bonds and notes premium Payments to refunded loan and bond escrow agent	_	- - - -	160 - - -	160 8,771,555 884,131 (9,675,000)	8,771,555 884,131 (9,675,000)
Total other financing sources (uses)	_		160	(19,154)	(19,314)
Net change in fund balance		(175,000)	(114,840)	3,055	117,895
Fund balance - beginning	_	375,000	375,000	810,878	435,878
Fund balance - ending	\$	200,000 \$	260,160	813,933	\$ 553,773
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments  Fund balance - GAAP basis				(5,059) \$ 808,874	

# City of Portland, Oregon Downtown Waterfront Renewal Bond Sinking Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	9,492,539 \$ 40,000	9,492,539 40,000	\$ 9,744,882 127,569	
Total taxes		9,532,539	9,532,539	9,872,451	\$ 339,912
Other: Investment earnings Other interest income	_	100,000	100,000	190,310 51	
Total other revenue		100,000	100,000	190,361	90,361
Total revenues	_	9,632,539	9,632,539	10,062,812	430,273
EXPENDITURES  Debt service and related costs:  Principal Interest	_	6,820,000 2,672,539	6,820,000 2,672,539	6,820,000 2,672,539	
Total expenditures	_	9,492,539	9,492,539	9,492,539	<u> </u>
Net change in fund balance		140,000	140,000	570,273	430,273
Fund balance - beginning	_	7,950,000	7,950,000	8,222,353	272,353
Fund balance - ending	\$	8,090,000 \$	8,090,000	8,792,626	\$ 702,626
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments  Fund balance - GAAP basis				(71,081) \$ 8,721,545	
i uliu balalioe - OAAL basis				ψ 0,721,343	;

### City of Portland, Oregon Interstate Corridor Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	_	Budgeted A	mounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	26,154,115 \$ 100,000	33,275,000 175,000	\$ 33,402,317 335,200	
Total taxes		26,254,115	33,450,000	33,737,517	\$ 287,517
Other: Investment earnings Other interest income	_	98,507 <u>-</u>	225,000	332,548 20	
Total other revenue		98,507	225,000	332,568	107,568
Total revenues	_	26,352,622	33,675,000	34,070,085	395,085
EXPENDITURES  Debt service and related costs:  Principal Interest	_	27,270,000 3,271,274	29,270,000 3,271,274	29,170,000 2,815,017	
Total expenditures	_	30,541,274	32,541,274	31,985,017	556,257
Net change in fund balance		(4,188,652)	1,133,726	2,085,068	951,342
Fund balance - beginning	_	9,900,000	10,688,552	10,710,549	21,997
Fund balance - ending	<u>\$</u>	5,711,348 \$	11,822,278	12,795,617	\$ 973,339
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(102,113)	
Fund balance - GAAP basis				\$ 12,693,504	:

# City of Portland, Oregon Pension Debt Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other:				
Other interest income Investment earnings Miscellaneous	\$ - \$ 15,000 856,916	15,000 856,916	\$ 41 59,683 830,593	
Total other	871,916	871,916	890,317	\$ 18,401
EXPENDITURES				
Debt service and related costs:				
Principal	3,732,311	3,732,311	3,732,312	
Interest	1,440,737	1,440,737	1,355,650	
Debt issuance costs	167,494	167,494	129,716	
Total expenditures	5,340,542	5,340,542	5,217,678	122,864
Revenues over (under) expenditures	(4,468,626)	(4,468,626)	(4,327,361)	141,265
OTHER FINANCING COURCES (HCES)				
OTHER FINANCING SOURCES (USES)				
Transfers from other funds: General	1,729,216	1 700 016	1 700 016	
~	' '	1,729,216 845.416	1,729,216	-
Transportation Operating Emergency Communication	845,416 43,738	43,738	845,416 43,738	-
Development Services	219.504	219,504	219,504	-
Local Improvement District	15,656	15,656	15,656	-
Parks Capital Improvement Program	21,194	21,194	21,194	-
Sewer System Operating	600,824	600,824	600,824	-
Water	624,021	624,021	624,021	-
Hydroelectric Power Operating	4,605	4,605	4,605	-
Golf	4,605 37,627	37,627	37,627	-
Portland International Raceway	7,243	7,243	7,243	-
Solid Waste Management	11,684	11,684	11,684	_
Environmental Remediation	269	269	269	-
Health Insurance Operating	6,945	6.945	6,945	-
Facilities Services Operating	37,404	37,404	37,404	-
CityFleet Operating	87,894	87,894	87,894	_
Printing and Distribution Services Operating	29.786	29,786	29,786	_
Insurance and Claims Operating	16,412	16,412	16,412	_
Workers' Compensation Self Insurance Operating	15,353	15,353	15,353	_
Technology Services	104,464	104,464	104,464	_
Fire and Police Disability and Retirement	9,371	9,371	9,371	
Total transfers from other funds	4,468,626	4,468,626	4,468,626	
Total other financing sources (uses)	4,468,626	4,468,626	4,468,626	
Net change in fund balance	-	-	141,265	141,265
Fund balance - beginning	750,000	750,000	2,137,895	1,387,895
Fund balance - ending	\$ 750,000 \$	750,000	2,279,160	\$ 1,529,160
Adjustment to generally accepted accounting principles (GAAP) basis:			(40.050)	
Unrealized gain (loss) on investments		,	(18,650)	•
Fund balance - GAAP basis			\$ 2,260,510	

# City of Portland, Oregon South Park Block Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	8,181,093 \$ 30,000	8,181,093 30,000	\$ 8,372,226 95,734	
Total taxes		8,211,093	8,211,093	8,467,960	\$ 256,867
Other: Investment earnings Other interest income	_	105,000	105,000	184,979 37	
Total other revenue		105,000	105,000	185,016	80,016
Total revenues	_	8,316,093	8,316,093	8,652,976	336,883
EXPENDITURES  Debt service and related costs: Principal Interest	_	5,070,000 2,111,094	5,070,000 2,111,094	5,070,000 2,111,093	
Total expenditures		7,181,094	7,181,094	7,181,093	(1)
Net change in fund balance		1,134,999	1,134,999	1,471,883	336,884
Fund balance - beginning	_	8,292,000	8,292,000	8,501,560	209,560
Fund balance - ending	\$	9,426,999 \$	9,426,999	9,973,443	\$ 546,444
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(81,018)	1
Fund balance - GAAP basis				\$ 9,892,425	:

# City of Portland, Oregon Airport Way Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	5,183,340 \$ 20,000	5,183,340 20,000	\$ 5,253,934 66,618	
Total tax		5,203,340	5,203,340	5,320,552	\$ 117,212
Other:					
Investment earnings	_	35,000	35,000	65,862	30,862
Total revenues		5,238,340	5,238,340	5,386,414	148,074
EXPENDITURES  Debt service and related costs:  Principal Interest	_	4,974,400 208,941	4,974,400 208,941	4,974,400 208,940	
Total expenditures		5,183,341	5,183,341	5,183,340	(1)
Net change in fund balance		54,999	54,999	203,074	148,075
Fund balance - beginning		1,545,000	1,545,000	1,687,227	142,227
Fund balance - ending	\$	1,599,999 \$	1,599,999	1,890,301	\$ 290,302
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(14,914)	
Fund balance - GAAP basis				\$ 1,875,387	:

# City of Portland, Oregon Gas Tax Bond Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Investment earnings Other interest income	\$	- \$ 	<u> </u>	\$ 23,061 10	
Total revenues				23,071	\$ 23,071
EXPENDITURES  Debt service and related costs: Principal Interest		1,622,000 356,101	1,622,000 356,101	1,622,000 356,101	
Total expenditures		1,978,101	1,978,101	1,978,101	
Revenues over (under) expenditures		(1,978,101)	(1,978,101)	(1,955,030)	23,071
OTHER FINANCING SOURCES (USES) Transfer from other fund: Transportation Operating		1,978,101	1,978,101	1,978,101	
Net change in fund balance		-	-	23,071	23,071
Fund balance - beginning		1,673,047	1,673,047	1,676,062	3,015
Fund balance - ending	\$	1,673,047 \$	1,673,047	1,699,133	\$ 26,086
Adjustment to generally accepted accounting principles (GAAP) basis: None					
Fund balance - GAAP basis				\$ 1,699,133	

# City of Portland, Oregon Lents Town Center Urban Renewal Area Debt Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	I Amounts		Variance with
	Original	Final	Actual Amounts	Final Budget - Positive (Negative)
REVENUES Taxes: Current year property Prior year property	\$ 14,100,600 55,000	\$ 14,100,600 55,000	\$ 15,900,239 189,171	
Total taxes	14,155,600	14,155,600	16,089,410	\$ 1,933,810
Other: Investment earnings Other interest income	52,170	52,170	163,296 4	
Total other revenue	52,170	52,170	163,300	111,130
Total revenues	14,207,770	14,207,770	16,252,710	2,044,940
EXPENDITURES  Debt service and related costs: Principal Interest	14,010,000 2,311,278	14,010,000 2,311,278	13,510,000 1,766,297	
Total expenditures	16,321,278	16,321,278	15,276,297	1,044,981
Net change in fund balance	(2,113,508)	(2,113,508)	976,413	3,089,921
Fund balance - beginning	5,146,100	5,146,100	5,647,502	501,402
Fund balance - ending	\$ 3,032,592	\$ 3,032,592	6,623,915	\$ 3,591,323
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Fund balance - GAAP basis			(52,919) \$ 6,570,996	

# City of Portland, Oregon Central Eastside Industrial District Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	8,367,380 \$ 40,000	8,565,380 50,000	\$ 8,597,941 95,613	
Total taxes		8,407,380	8,615,380	8,693,554	\$ 78,174
Other: Investment earnings Other interest income	_	22,175 -	50,175 -	87,378 12	
Total other revenue	_	22,175	50,175	87,390	37,215
Total revenues		8,429,555	8,665,555	8,780,944	115,389
EXPENDITURES  Debt service and related costs:  Principal Interest	_	7,033,000 1,396,555	7,650,255 1,396,555	7,605,000 1,320,474	
Total expenditures		8,429,555	9,046,810	8,925,474	121,336
Net change in fund balance		-	(381,255)	(144,530)	236,725
Fund balance - beginning	_	2,405,863	2,820,118	2,825,901	5,783
Fund balance - ending	\$	2,405,863 \$	2,438,863	2,681,371	\$ 242,508
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments  Fund balance - GAAP basis			,	(21,178) \$ 2,660,193	
Fully parallet - GAAF pasis			ì	φ 2,000,193	:

# City of Portland, Oregon Bancroft Bond Interest and Sinking Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other:					
Assessments	\$	4,282,979 \$	3,839,908		
Investment earnings		67,585	67,585	215,621	
Other interest income		1,763,653	1,545,319	1,675,071	
Total other	_	6,114,217	5,452,812	6,285,767	\$ 832,955
EXPENDITURES  Debt service and related costs:					
Principal Principal		3,515,000	3,717,447	3,925,000	
Interest		1,474,375	1,474,375	1,451,506	
Total expenditures		4,989,375	5,191,822	5,376,506	184,684
Net change in fund balance		1,124,842	260,990	909,261	648,271
Fund balance - beginning	_	13,729,075	14,592,927	14,592,927	
Fund balance - ending	\$	14,853,917 \$	14,853,917	15,502,188	\$ 648,271
Adjustment to generally accepted accounting principles (GAAP) basis:				(404.544)	
Unrealized gain (loss) on investments				(124,544)	•
Fund balance - GAAP basis				\$ 15,377,644	:

# City of Portland, Oregon Convention Center Area Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes:		0.000 457 #	0.000.457	<b>.</b>	
Current year property	\$	9,323,457 \$	9,323,457		
Prior year property	_	40,000	40,000	158,900	
Total taxes	_	9,363,457	9,363,457	9,706,140	\$ 342,683
Other:					
Investment earnings		105,000	105,000	277,608	
Other interest income	_	<u> </u>		25	
Total other revenue	_	105,000	105,000	277,633	172,633
Total revenues	_	9,468,457	9,468,457	9,983,773	515,316
EXPENDITURES					
Debt service and related costs:					
Principal		4,335,000	4,335,000	4,335,000	
Interest	_	3,476,168	3,476,168	3,476,167	
Total expenditures		7,811,168	7,811,168	7,811,167	(1)
•	_		, ,	, ,	
Net change in fund balance		1,657,289	1,657,289	2,172,606	515,317
Fund balance - beginning	_	14,295,000	14,295,000	14,673,559	378,559
Fund balance - ending	<u>\$</u>	15,952,289 \$	15,952,289	16,846,165	\$ 893,876
Adjustment to generally accepted accounting principles (GAAP) basis:					
Unrealized gain (loss) on investments				(137,226)	
Fund balance - GAAP basis				\$ 16,708,939	
Tana balance - Orvit basis				ψ 10,700,339	:

### City of Portland, Oregon North Macadam Urban Renewal Area Debt Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes:					
Current year property	\$	13,264,845 \$	19,528,845		
Prior year property	_	50,000	95,000	184,304	
Total taxes	_	13,314,845	19,623,845	19,787,150	\$ 163,305
Other:					
Investment earnings		58,940	140,000	223,798	
Other interest income		-	140,000	27	
Total other revenue		58,940	140,000	223,825	83,825
	_				
Total revenues	_	13,373,785	19,763,845	20,010,975	247,130
EXPENDITURES  Debt service and related costs:  Principal Interest	_	12,530,000 2,691,885	17,740,000 2,691,885	17,740,000 2,464,960	
Total expenditures		15,221,885	20,431,885	20,204,960	(226,925)
Net change in fund balance		(1,848,100)	(668,040)	(193,985)	474,055
Fund balance - beginning		6,813,750	7,287,646	7,302,736	15,090
Fund balance - ending	\$	4,965,650 \$	6,619,606	7,108,751	\$ 489,145
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(56,481)	
5 11 1 01101 :					
Fund balance - GAAP basis				\$ 7,052,270	:

### City of Portland, Oregon Special Projects Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Intergovernmental: Local revenue sharing	\$	7,441,250	\$ 7,441,250	\$ 7,441,250	\$ -
Other: Investment earnings Other interest income	<u></u>		φ 7, <del>441,230</del> - -	2,963 19	· •
Total other	_			2,982	2,982
Total revenues	_	7,441,250	7,441,250	7,444,232	2,982
EXPENDITURES  Debt service and related costs:  Principal Interest	_	1,805,720 5,635,530	1,805,720 5,635,530	1,805,720 5,635,530	
Total expenditures		7,441,250	7,441,250	7,441,250	
Net change in fund balance		-	-	2,982	2,982
Fund balance - beginning	_			76,274	76,274
Fund balance - ending	\$		\$ -	79,256	\$ 79,256
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(636)	1
Fund balance - GAAP basis				\$ 78,620	:

# City of Portland, Oregon Gateway Urban Renewal Area Debt Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	_	Budgeted A	mounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Taxes:					
Current year property Prior year property	\$	4,951,095 \$ 20,000	5,109,412 32,000	\$ 5,156,673 61,650	
Total taxes		4,971,095	5,141,412	5,218,323	\$ 76,911
Other: Investment earnings	_	11,140	21,000	31,380	10,380
Total revenues		4,982,235	5,162,412	5,249,703	87,291
EXPENDITURES  Debt service and related costs: Principal Interest	_	4,600,000 382,235	5,000,000 427,235	5,000,000 247,382	
Total expenditures		4,982,235	5,427,235	5,247,382	179,853
Net change in fund balance		-	(264,823)	2,321	267,144
Fund balance - beginning		<u>-</u> _	264,823	265,257	434
Fund balance - ending	\$	- \$	_	267,578	\$ 267,578
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments  Fund balance - GAAP basis				(1,695) \$ 265,883	
runu palance - GAAP pasis				φ <u>200,683</u>	

# City of Portland, Oregon Governmental Bond Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Other: Other interest income Investment earnings Miscellaneous	\$ - S	621,014	\$ 32 688 437,323	
Total other	621,014	621,014	438,043	\$ (182,971)
EXPENDITURES  Debt service and related costs:  Principal Interest	2,411,000 1,075,133	1,611,000 875,133	1,610,400 690,166	
Total expenditures	3,486,133	2,486,133	2,300,566	185,567
Revenues over (under) expenditures	(2,865,119)	(1,865,119)	(1,862,523)	2,596
OTHER FINANCING SOURCES (USES) Transfer from other fund: General	2,865,119	1,865,119	1,863,243	(1,876)
Net change in fund balance	-	-	720	720
Fund balance - beginning			31,147	31,147
Fund balance - ending	\$ - 9	<u>-</u>	31,867	\$ 31,867
Adjustment to generally accepted accounting principles (GAAP) basis: None				
Fund balance - GAAP basis			\$ 31,867	:

# City of Portland, Oregon 42nd Avenue Neighborhood Prosperity Initiative Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	 Budgeted A	mounts	i	
	 )riginal	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes: Current year property Prior year property	\$ 89,030 \$ 500	89,530 150	\$ 89,887 567	
Total taxes	 89,530	89,680	90,454	\$ 774
Other: Investment earnings	 <u>-</u>	375	859	484
Total revenues	 89,530	90,055	91,313	1,258
EXPENDITURES Current:				
External materials and services	 92,061	94,165	94,000	
Total current	92,061	94,165	94,000	165
Net change in fund balance	(2,531)	(4,110)	(2,687)	1,423
Fund balance - beginning	 2,531	4,110	4,115	5
Fund balance - ending	\$ - \$		1,428	\$ 1,428
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			(777)	
Fund balance - GAAP basis			\$ 651	

# City of Portland, Oregon Cully Boulevard Neighborhood Prosperity Initiative Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	_ 0	original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	93,450 \$ 200	89,530 860	\$ 89,887 1,032	
Total taxes		93,650	90,390	90,919	\$ 529
Other: Investment earnings			350	862	512
Total revenues		93,650	90,740	91,781	1,041
EXPENDITURES Current:					
External materials and services		97,226	94,361	94,200	161
Net change in fund balance		(3,576)	(3,621)	(2,419)	1,202
Fund balance - beginning		3,576	3,621	3,627	6
Fund balance - ending	\$	- \$		1,208	\$ 1,208
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(779)	
Fund balance - GAAP basis			;	\$ 429	

# City of Portland, Oregon Parkrose Neighborhood Prosperity Initiative Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
	(	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	162,230 \$ 160	160,630 515	\$ 161,274 621	
Total taxes		162,390	161,145	161,895	\$ 750
Other: Investment earnings		-	650	1,573	923
Total revenues		162,390	161,795	163,468	1,673
EXPENDITURES Current:					
External materials and services		169,227	170,820	170,400	420
Net change in fund balance		(6,837)	(9,025)	(6,932)	2,093
Fund balance - beginning		6,837	9,025	9,042	17
Fund balance - ending	\$	- \$		2,110	\$ 2,110
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(1,408)	
Fund balance - GAAP basis			9	\$ 702	

### City of Portland, Oregon Rosewood Neighborhood Prosperity Initiative Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	C	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	93,630 \$ 75	98,480 850	\$ 98,886 973	
Total taxes		93,705	99,330	99,859	\$ 529
Other: Investment earnings  Total revenues		93,705	400 99,730	959 100,818	559
				,	
EXPENDITURES Current: External materials and services		95,828	104,724	104,500	224
Net change in fund balance		(2,123)	(4,994)	(3,682)	1,312
Fund balance - beginning		2,123	4,994	5,001	7
Fund balance - ending	\$	- \$		1,319	\$ 1,319
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments				(864)	
Fund balance - GAAP basis				\$ 455	

# City of Portland, Oregon Division-Midway Neighborhood Prosperity Initiative Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	_ (	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Taxes: Current year property Prior year property	\$	93,100 \$ 50	99,973 750	\$ 100,282 907	
Total taxes		93,150	100,723	101,189	\$ 466
Other: Investment earnings			415	989	574
Total revenues		93,150	101,138	102,178	1,040
EXPENDITURES Current:					
External materials and services		93,549	107,249	107,000	249
Net change in fund balance		(399)	(6,111)	(4,822)	1,289
Fund balance - beginning		399	6,111	6,122	11
Fund balance - ending	\$	<u> </u>		1,300	\$ 1,300
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			,	(884)	
Fund balance - GAAP basis				\$ 416	

#### City of Portland, Oregon 82nd Avenue/Division Neighborhood Prosperity Initiative Debt Service Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES		•			
Taxes: Current year property Prior year property	\$	122,200 \$ 250	117,100 S 550	\$ 117,535 661	
Total taxes		122,450	117,650	118,196	\$ 546
Other: Investment earnings		-	475	1,150	675
Total revenues		122,450	118,125	119,346	1,221
EXPENDITURES Current:					
External materials and services		124,631	124,848	124,500	348
Net change in fund balance		(2,181)	(6,723)	(5,154)	1,569
Fund balance - beginning		2,181	6,723	6,735	12
Fund balance - ending	\$	- \$		1,581	\$ 1,581
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			-	(1,029)	
Fund balance - GAAP basis				552	

### Capital Projects Funds Budget and Actual

### Special Finance and Resource Fund

This fund serves as a staging area for bond proceeds to ensure proper presentation of City assets and liabilities. Bond proceeds are recorded in this fund and then transferred to the appropriate agency.

#### Bureau of Fire, Rescue and Emergency Services Facilities GO Bond Construction Fund

This fund accounts for revenues and expenditures associated with bond-funded capital projects for seismic and operational station upgrades, renovation, and replacement of certain existing facilities, and building new fire, rescue and emergency facilities.

#### Local Improvement District Fund

This fund accounts for financing and construction of improvements paid for, wholly or in part, from special assessments levied against benefited properties.

#### Parks Capital Improvement Program Fund

This fund accounts for revenues and expenditures associated with capital projects funded by the March 1, 1995 Parks General Obligation bond issue.

#### Public Safety GO Bond Construction Fund

This fund accounts for revenues and expenditures associated with capital projects funded by the November 2, 2010 Public Safety General Obligation bond issue.

#### **Housing Capital Fund**

This fund is for capital acquisition and/or construction funded by the Housing General Obligation Bond.

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# City of Portland, Oregon Special Finance and Resource Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES					
Other: Investment earnings	\$ -	\$ - 9	2,250	\$ 2,250	
EXPENDITURES Current:					
External materials and services	115,982,705	117,467,404	115,625,032	1,842,372	
Total current expenditures	115,982,705	117,467,404	115,625,032	1,842,372	
Debt service and related costs: Debt issuance costs	75,335	102,851	90,065	12,786	
Total debt service and related costs	75,335	102,851	90,065	12,786	
Total expenditures	116,058,040	117,570,255	115,715,097	1,855,158	
Revenues over (under) expenditures	(116,058,040)	(117,570,255)	(115,712,847)	(1,857,408)	
OTHER FINANCING SOURCES (USES) Bonds and notes issued Loans issued	116,058,040 	117,570,255 -	115,588,573 132,554	(1,981,682) 132,554	
Total other financing sources (uses)	116,058,040	117,570,255	115,721,127	(1,849,128)	
Net change in fund balance	-	-	8,280	8,280	
Fund balance - beginning			152,379	152,379	
Fund balance - ending	\$ -	\$ -	160,659	\$ 160,659	
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			(1,320)	1	
Fund balance - GAAP basis		9	159,339		

# City of Portland, Oregon BFRES Facilities GO Bond Construction Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Other:				
Investment earnings Other interest income	\$ 7,021	\$ - : 7,021	\$ 10,751 -	
Total revenues	7,021	7,021	10,751	\$ 3,730
EXPENDITURES Current: External materials and services Internal materials and services Capital outlay	607,171 2,028	7,894 98,196 777,223	2,050 79,266 156,982	
Total current expenditures	609,199	883,313	238,298	645,015
Total expenditures	609,199	883,313	238,298	645,015
Revenues over (under) expenditures	(602,178)	(876,292)	(227,547)	(648,745)
OTHER FINANCING SOURCES (USES) Transfers to other funds: General Fund Overhead Bonded debt interest and sinking fund	(10,420)	(10,420) (160)	(10,420) (160)	
Total transfers to other funds	(10,420)	(10,580)	(10,580)	
Net change in fund balance	(612,598)	(886,872)	(238,127)	648,745
Fund balance - beginning	612,598	886,872	869,826	(17,046)
Fund balance - ending	\$ -	\$ <u>-</u>	631,699	\$ 631,699
Adjustment to generally accepted accounting principles (GAAP) basis: None				
Fund balance - GAAP basis			\$ 631,699	

# City of Portland, Oregon Local Improvement District Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
REVENUES		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
Charges for services: Other service charges	\$	1,042,480 \$	1,257,480	5 1,232,548	\$ (24,932)
Billings to other funds for services Other: Assessments Investment earnings Other interest income	_	315,169 35,000 31,517	146,500 2,000,000 35,000 96,000	147,661 1,304,571 74,185 111,502	1,161
Total other		381,686	2,131,000	1,490,258	(640,742)
Total revenues		1,424,166	3,534,980	2,870,467	(664,513)
EXPENDITURES					
Current: External materials and services Internal materials and services		10,000 1,455,673	10,000 1,475,673	2,900 1,343,638	
Total current expenditures		1,465,673	1,485,673	1,346,538	139,135
General operating contingencies Debt service and related costs:	_	2,430,940	3,225,490		3,225,490
Principal Interest Debt issuance costs		236,967 200,352 85,000	2,313,148 319,252 85,000	935,581 179,222 -	
Total debt service and related costs		522,319	2,717,400	1,114,803	1,602,597
Total expenditures		4,418,932	7,428,563	2,461,341	4,967,222
Revenues over (under) expenditures		(2,994,766)	(3,893,583)	409,126	4,302,709
OTHER FINANCING SOURCES (USES) Transfers to other funds: General Fund Overhead Transportation Operating Pension Debt Redemption Sewer System Construction	_	(112) (7,139,814) (15,656) (700,000)	(112) (7,139,814) (15,656) (700,000)	(112) (1,610,328) (15,656)	(5,529,486) - (700,000)
Total transfers to other funds		(7,855,582)	(7,855,582)	(1,626,096)	(6,229,486)
Bonds and notes issued Bonds and notes premium Payments to refunded loan and bond escrow agent		13,544,814 85,000 (5,661,999)	13,544,814 85,000 (5,661,999)	815,833 - -	(12,728,981) (85,000) (5,661,999)
Total other financing sources (uses)		112,233	112,233	(810,263)	(922,496)
Net change in fund balance		(2,882,533)	(3,781,350)	(401,137)	3,380,213
Fund balance - beginning	_	2,882,533	3,781,350	3,781,350	
Fund balance - ending  Adjustment to generally accepted accounting principles (GAAP) basis:	<u>\$</u>	- \$	<u>-</u>	3,380,213	\$ 3,380,213
Unrealized gain (loss) on investments			-	(27,546)	
Fund balance - GAAP basis			9	3,352,667	

### City of Portland, Oregon Parks Capital Improvement Program Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		Variance with	
	<u>Original</u>	Final	Actual Amounts	Final Budget - Positive (Negative)	
REVENUES Charges for services:					
Public works and utility charges Rents and reimbursements Parking fees	\$ 10,000,000 - -	\$ 28,000,000 \$	36,349,892 1,600 37,029		
Total charges for services	10,000,000	28,000,000	36,388,521	8,388,521	
Intergovernmental: Local cost sharing			186,165	186,165	
Other:					
Assessments Donations	1,200,000	1,200,000 25,000	3,654,558 292,788		
Investment earnings Other interest income	650,000	650,000	1,710,892 470,274		
Total other	1,850,000	1,875,000	6,128,512	4,253,512	
Billings to other funds for services			38,056	38,056	
Total revenues	11,850,000	29,875,000	42,741,254	12,866,254	
EXPENDITURES					
Current:					
Personal services	3,722,012	3,742,012	3,665,896		
External materials and services Internal materials and services	806,558 265,753	25,083,462 305,753	16,520,210 609,256		
Capital outlay	58,877,767	73,033,013	12,386,873		
Total current expenditures	63,672,090	102,164,240	33,182,235	68,982,005	
General operating contingencies	37,267,649	55,127,931	-	55,127,931	
Debt service and related costs:					
Principal	88,773	94,176	94,176		
Interest	33,911	33,911	31,991		
Debt issuance costs	-	75,000 335,000	73,542 335,000		
Internal loan remittances		335,000	335,000		
Total debt service and related costs	122,684	538,087	534,709	3,378	
Total expenditures	101,062,423	157,830,258	33,716,944	124,113,314	
Revenues over (under) expenditures	(89,212,423)	(127,955,258)	9,024,310	136,979,568	

# City of Portland, Oregon Parks Capital Improvement Program Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES) Transfers from other funds:				
General	1,952,792	2,052,792	2,052,792	-
Portland Parks Memorial	181,600	854,950	854,950	
Total transfers from other funds	2,134,392	2,907,742	2,907,742	
Transfers to other funds: General Fund Overhead Pension Debt Redemption Sewer System Operating	(368,149) (21,194)	(368,149) (21,194) (57,000)	(368,149) (21,194) (57,000)	
Total transfers to other funds	(389,343)	(446,343)	(446,343)	
Bonds and notes issued Bonds and notes premium Internal loan proceeds	- - -	24,682,974	23,445,000 1,196,587 56,750	(1,237,974) 1,196,587 56,750
Total other financing sources (uses)	1,745,049	27,144,373	27,159,736	15,363
Net change in fund balance	(87,467,374)	(100,810,885)	36,184,046	136,994,931
Fund balance - beginning	87,467,374	100,810,885	100,810,885	<u> -</u>
Fund balance - ending	\$ -	\$ <u>-</u>	136,994,931	\$ 136,994,931
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Internal loans receivable			(1,147,509) 1,078,250	
Fund balance - GAAP basis		<u>\$</u>	136,925,672	

# City of Portland, Oregon Public Safety GO Bond Construction Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgete	d Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other:				
Investment earnings	*	- \$ 1,500	\$ 35,687	
Other interest income	29,50	6 12,353		
Total revenues	29,50	6 13,853	35,687	\$ 21,834
EXPENDITURES Current:				
External materials and services		- 1,500	700	
Internal materials and services	65,15		65,156	
Capital outlay	1,900,00		2,075,708	
Total current expenditures	1,965,15	6 3,333,356	2,141,564	1,191,792
General operating contingencies	22	5		<u>-</u>
Total expenditures	1,965,38	1 3,333,356	2,141,564	1,191,792
Revenues over (under) expenditures	(1,935,87	5) (3,319,503)	(2,105,877)	1,213,626
OTHER FINANCING SOURCES (USES) Transfer to other fund:				
General Fund Overhead	(277,23		(277,238)	-
Technology Services	(748,08	4) (1,344,555)	1,344,555	(2,689,110)
Total transfers to other funds	(1,025,32	2) (1,621,793)	(1,621,793)	
Net change in fund balance	(2,961,19	7) (4,941,296)	(3,727,670)	1,213,626
Fund balance - beginning	2,961,19	7 4,941,296	4,941,296	
Fund balance - ending	\$	- \$ -	1,213,626	\$ 1,213,626
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			(10,033)	
Fund balance - GAAP basis			\$ 1,203,593	:

# City of Portland, Oregon Housing Capital Fund Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

	Budgeted A	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other: Investment earnings/(loss)	\$ - \$	<u>-</u>	\$ (41,150)	\$ (41,150)
EXPENDITURES				
Current: Personal services External materials and services Internal materials and services Capital outlay	324,989 30,000,000 146,259 10,510,600	476,795 16,938,437 254,459 22,594,308	181,194 199,215 97,153 18,362,772	
Total current	40,981,848	40,263,999	18,840,334	21,423,665
Debt service and related costs: Principal Interest Debt issuance costs Internal loan remittances	10,950,000 - - -	10,764,782 150,000 705 10,220,699	150,000 31,583 10,220,699	
Total debt service and related costs	10,950,000	21,136,186	10,402,282	10,733,904
Total expenditures	51,931,848	61,400,185	29,242,616	32,157,569
Revenues over (under) expenditures	(51,931,848)	(61,400,185)	(29,283,766)	32,116,419
OTHER FINANCING SOURCES (USES) Transfers from other fund: Housing Investment	-	5,065,166	5,047,366	(17,800)
Bonds and notes issued Bonds and notes premium	51,931,848 -	41,235,019	7,900,000 1,095,702	(33,335,019) 1,095,702
Internal loan proceeds		15,100,000	15,100,000	(00.057.447)
Total other financing sources (uses)	51,931,848	61,400,185	29,143,068	(32,257,117)
Net change in fund balance	-	-	(140,698)	(140,698)
Fund balance - beginning			170,715	170,715
Fund balance - ending	\$ - \$	<u>-</u>	30,017	\$ 30,017
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Internal loans payable  Fund balance - GAAP basis			744 (15,100,000) \$ (15,069,239)	



**Pearl District restaurants** 

### Permanent Fund Budget and Actual

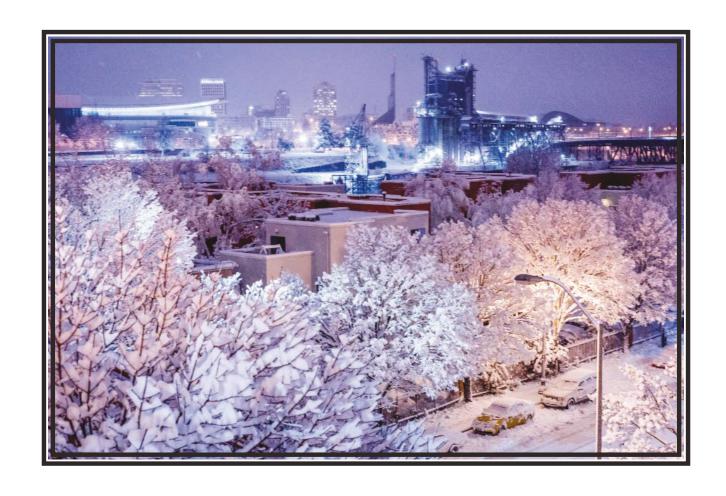
#### Parks Endowment Fund

This fund accounts for gifts, donations, and endowments of a permanent nature. The principal is invested and earnings are available to support Parks and Recreation programs and activities. Any income not used under the terms and conditions of the original donation shall apply to increase the trust reserve.

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#### City of Portland, Oregon Parks Endowment Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts					
		)riginal	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES						
Other:						
Investment earnings	\$	1,650 \$	1,650 \$	2,629	\$ 979	
EXPENDITURES Current:						
Personal services		750	750	-		
External materials and services		20,917	22,192	200		
Internal materials and services		775	775	<del>-</del>		
Total current expenditures		22,442	23,717	200	23,517	
Net change in fund balance		(20,792)	(22,067)	2,429	24,496	
Fund balance - beginning		183,484	184,759	184,758	(1)	
Fund balance - ending	\$	162,692 \$	162,692	187,187	\$ 24,495	
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments			_	(1,540)	l.	
Fund balance - GAAP basis			<u>\$</u>	185,647	:	



Winter in Portland

### Schedules of Revenues and Expenditures Proprietary Funds - Budget and Actual



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### Enterprise Funds Budget and Actual

#### Sewage Disposal Fund

This fund accounts for the wastewater collection and treatment system activities and financing systems development charges through bonded assessments and payment of principal and interest on improvement bonds. Revenue is derived mainly from user fees.

#### Water Fund

This fund accounts for water distribution system activities. Revenues are derived mainly from water service and installation charges.

#### Hydroelectric Power Fund

This fund accounts for assets relating to development and installation of hydroelectric generating equipment at the City-owned Bull Run Reservoir. The fund also accounts for activities of the generating plant.

#### Golf Fund

This fund accounts for the purchase, improvement, and maintenance of municipal golf courses. It also accounts for recreation programs and training utilizing the golf facilities. Revenues are derived from golf fees.

### Portland International Raceway Fund

This fund accounts for basic operations of the raceway. Revenues are derived primarily from user fees.

#### Solid Waste Management Fund

This fund accounts for expenses, user fees, and other revenues associated with the City's oversight of solid waste collection activities and its efforts to reduce solid waste through recycling and waste reduction.

#### Parking Facilities Fund

This fund accounts for activities of City-owned parking facilities. Revenues are derived from parking fees and commercial space rentals.

#### Spectator Facilities Operating Fund

This fund accounts for revenues and expenses associated with the development, maintenance, and operation of PGE Park and the Rose Quarter.

#### Environmental Remediation Fund

This fund is used to identify and track remediation projects and related debt service. Revenues are derived from Revenue Bond sales, remediation charges, and Solid Waste Management Fund transfers.

### **Enterprise Funds Budget and Actual**

For financial reporting and operating purposes, management considers the activities of the enterprise funds as unitary enterprises. However, for budgetary and legal purposes these activities are accounted for in the funds listed below. Budget to actual schedules for these funds, prepared on the modified accrual basis of accounting, are included in this subsection.

#### **ENTERPRISE FUNDS:**

#### SEWAGE DISPOSAL FUND:

- Sewer System Operating Fund
- Sewer System Debt Redemption Fund
- Sewer System Construction Fund
- Sewer System Rate Stabilization Fund

#### WATER FUND:

- Water Fund
- · Water Bond Sinking Fund
- Water Construction Fund

#### HYDROELECTRIC POWER FUND:

- Hydroelectric Power Operating Fund
- Hydroelectric Power Bond Redemption Fund
- Hydroelectric Power Renewal and Replacement Fund

#### **GOLF FUND**

PORTLAND INTERNATIONAL RACEWAY FUND

SOLID WASTE MANAGEMENT FUND

PARKING FACILITIES FUND

SPECTATOR FACILITIES OPERATING FUND

ENVIRONMENTAL REMEDIATION FUND

#### City of Portland, Oregon Sewer System Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A	mounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Licenses and permits: Construction permits Other permits	\$ 655,000 \$ 1,765,000	655,000 \$ 1,765,000	610,984 1,555,761	
Total licenses and permits	2,420,000	2,420,000	2,166,745	\$ (253,255)
Charges for services: Public works and utility charges Inspection fees Rents and reimbursements Other service charges	362,714,172 491,000 142,000 589,000	380,714,172 491,000 142,000 589,000	383,981,210 659,963 189,308 551,780	
Total charges for services	363,936,172	381,936,172	385,382,261	3,446,089
Intergovernmental: State revenue sharing State cost sharing Local cost sharing	150,000 - 45,000	150,000 - 45,000	217,231 7,238 104,696	
Total intergovernmental	195,000	195,000	329,165	134,165
Billings to other funds for services Other:	2,171,132	2,771,332	1,782,503	(988,829)
Sale of capital asset Sales - other Investment earnings Other interest income Miscellaneous	150,000 280,000 810,000 220,000 57,500	11,275,000 280,000 810,000 220,000 57,500	10,665,852 231,528 856,430 460,078 128,588	
Total other	1,517,500	12,642,500	12,342,476	(300,024)
Total revenues	370,239,804	399,965,004	402,003,150	2,038,146
EXPENDITURES Current: Personal services	69,821,500	70,018,811	68,124,466	
External materials and services Internal materials and services Capital outlay	66,557,128 44,684,206 76,516,281	70,884,373 44,701,473 76,883,370	55,727,225 39,635,980 59,658,416	
Total current expenditures	257,579,115	262,488,027	223,146,087	39,341,940
General operating contingencies Debt service and related costs: Principal Interest Debt issuance costs	73,673,906 2,516,668 961,362 66,000	67,316,700 2,516,668 961,362 66,000	2,516,668 906,920 65,783	67,316,700
Total debt service and related costs	3,544,030	3,544,030	3,489,371	54,659
Total expenditures	334,797,051	333,348,757	226,635,458	106,713,299
Revenues over (under) expenditures	35,442,753	66,616,247	175,367,692	108,751,445

## City of Portland, Oregon Sewer System Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

Budgeted A	mounts		
Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
50,000 - 114,000,000 5,000,000 150,000	50,000 57,000 114,000,000 5,000,000 102,143	44,703 57,000 98,100,072 5,000,000 102,143	(5,297) - (15,899,928) - -
119,200,000	119,209,143	103,303,918	(15,905,225)
(6,169,664) (600,824) (178,872,265) (25,000,000) (15,000,000)	(6,169,664) (600,824) (170,872,265) (45,182,637) (34,000,000)	(600,824) (169,551,334)	- 1,320,931
(225,642,753)	(256,825,390)	(255,321,822)	1,503,568
(106,442,753)	(137,616,247)	(152,017,904)	(14,401,657)
(71,000,000)	(71,000,000)	23,349,788	94,349,788
71,180,000	71,180,000	66,553,043	(4,626,957)
<u>\$ 180,000</u> <u>\$</u>	180,000	89,902,831	\$ 89,722,831
	<del>-</del>	(5,094,051) 2,009,361 121,681 3,326,741,930 1,457,886 (35,415) 21,274,974 613,206 (4,653,588) (1,721,703,934) (12,174,625) (29,330,559) (61,091,980) (6,701,542) (2,461,318) (300,000) (1,905,480) (317,784) (5,696,253)	
	50,000  114,000,000 5,000,000 150,000  119,200,000  (6,169,664) (600,824) (178,872,265) (25,000,000) (15,000,000) (225,642,753)  (106,442,753)  (71,000,000)  71,180,000	50,000 50,000 - 57,000 114,000,000 114,000,000 5,000,000 5,000,000 150,000 102,143 119,200,000 119,209,143 (6,169,664) (6,169,664) (600,824) (600,824) (178,872,265) (170,872,265) (25,000,000) (45,182,637) (15,000,000) (34,000,000) (225,642,753) (256,825,390) (106,442,753) (137,616,247) (71,000,000) (71,000,000) 71,180,000 71,180,000	Original         Final         Actual Amounts           50,000         50,000         44,703           - 57,000         57,000           114,000,000         114,000,000         98,100,072           5,000,000         5,000,000         5,000,000           150,000         102,143         102,143           119,200,000         119,209,143         103,303,918           (6,169,664)         (6,169,664)         (600,824)           (600,824)         (600,824)         (600,824)           (178,872,265)         (170,872,265)         (169,551,334)           (25,000,000)         (45,182,637)         (45,000,000)           (15,000,000)         (34,000,000)         (34,000,000)           (225,642,753)         (256,825,390)         (255,321,822)           (106,442,753)         (137,616,247)         (152,017,904)           (71,000,000)         (71,000,000)         23,349,788           71,180,000         71,180,000         89,902,831           61,952,492         199,228,642           138,446,143         (3,637,741,930           1,457,886         (35,415)           21,274,974         613,206           (4,653,588)         (1,721,703,934)           (12,174,6

# City of Portland, Oregon Sewer System Debt Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Investment earnings Other interest income	\$	715,000 \$	715,000 \$	904,677 1,236	
Total revenues		715,000	715,000	905,913	\$ 190,913
EXPENDITURES  Debt service and related costs: Principal Interest		103,484,871 76,072,394	103,484,871 68,072,394	103,484,871 66,916,999	
Total debt service and related costs		179,557,265	171,557,265	170,401,870	1,155,395
Total expenditures		179,557,265	171,557,265	170,401,870	1,155,395
Revenues over (under) expenditures		(178,842,265)	(170,842,265)	(169,495,957)	1,346,308
OTHER FINANCING SOURCES (USES) Transfer from other fund: Sewer System Operating Bonds and notes issued		178,872,265 9,000,000	170,872,265 9,000,000	169,551,334 -	(1,320,931) (9,000,000)
Total other financing sources (uses)		187,872,265	179,872,265	169,551,334	(10,320,931)
Net change in fund balance		9,030,000	9,030,000	55,377	(8,974,623)
Fund balance - beginning		61,900,000	61,900,000	61,897,115	(2,885)
Fund balance - ending	\$	70,930,000 \$	70,930,000	61,952,492	\$ (8,977,508)
Adjustment to generally accepted accounting principles (GAAP) basis: Sewer System Debt Redemption Fund budgeted as separate fund - to Sewer System Operating Fund			_	(61,952,492)	
Net position - GAAP basis			<u>\$</u>		

# City of Portland, Oregon Sewer System Construction Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Service charges and fees: Public works and utility charges Other:	\$ 550,000 \$	550,000 \$	745,754	\$ 195,754
Investment earnings	1,000,000	1,000,000	640,059	(359,941)
Total revenues	1,550,000	1,550,000	1,385,813	(164,187)
EXPENDITURES				
General operating contingencies	146,750,000	166,932,637	-	166,932,637
Debt service and related costs: Debt issuance costs	1,500,000	1,500,000	564,108	935,892
Total expenditures	148,250,000	168,432,637	564,108	167,868,529
Revenues over (under) expenditures	(146,700,000)	(166,882,637)	821,705	167,704,342
OTHER FINANCING SOURCES (USES) Transfers from other funds: Local Improvement District Sewer System Operating	700,000 25,000,000	700,000 45,182,637	- 45,000,000	(700,000) (182,637)
Total transfers from other funds	25,700,000	45,882,637	45,000,000	(882,637)
Transfer to other fund: Sewer System Operating Bonds and notes issued Bonds and notes premium	(114,000,000) 220,000,000	(114,000,000) 220,000,000	(98,100,072) 191,930,000 21,636,279	15,899,928 (28,070,000) 21,636,279
Total other financing sources (uses)	131,700,000	151,882,637	160,466,207	8,583,570
Net change in fund balance	(15,000,000)	(15,000,000)	161,287,912	176,287,912
Fund balance - beginning	15,000,000	15,000,000	37,940,730	22,940,730
Fund balance - ending	<u>\$ - \$</u>		199,228,642	\$ 199,228,642
Adjustment to generally accepted accounting principles (GAAP) basis: Sewer System Construction Fund budgeted as separate fund to Sewer System Operating Fund  Net position - GAAP basis		<del>-</del> \$	(199,228,642)	

# City of Portland, Oregon Sewer System Rate Stabilization Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Investment earnings	\$	1,400,000 \$	1,400,000 \$	1,477,826	\$ 77,826
EXPENDITURES					
General operating contingencies		131,400,000	138,400,000	-	138,400,000
Revenues over (under) expenditures		(130,000,000)	(137,000,000)	1,477,826	138,477,826
OTHER FINANCING SOURCES (USES) Transfer from other fund: Sewer System Operating		15,000,000	34,000,000	34,000,000	_
Transfer to other fund:		, ,	, ,	, ,	
Sewer System Operating	_	(5,000,000)	(5,000,000)	(5,000,000)	
Total other financing sources (uses)		10,000,000	29,000,000	29,000,000	
Net change in fund balance		(120,000,000)	(108,000,000)	30,477,826	138,477,826
Fund balance - beginning	_	120,000,000	108,000,000	107,968,317	(31,683)
Fund balance - ending	\$	- \$	<u>-</u>	138,446,143	\$ 138,446,143
Adjustment to generally accepted accounting principles (GAAP) basis: Sewer System Rate Stabilization Fund budgeted as separate fund to Sewer System Operating Fund			_	(138,446,143)	
Net position - GAAP basis			<u>\$</u>	<u>-</u>	

#### City of Portland, Oregon Water Fund

### Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES						
Charges for services Public works and utility charges Rents and reimbursements Other service charges	\$	170,716,927 \$ 675,000 2,850,000	174,716,927 \$ 675,000 2,850,000	183,627,323 654,612 2,803,903		
Total charges for services	_	174,241,927	178,241,927	187,085,838	\$ 8,843,911	
Intergovernmental: Local cost sharing	_	526,000	526,000	524,579	(1,421)	
Other: Sales - other Refunds Other interest income Investment earnings Miscellaneous Sale of capital asset	_	100,000 20,000 - 506,612 50,000 225,000	100,000 20,000 - 506,612 50,000 225,000	131,813 3,171 51,948 1,043,333 309,244 670,411		
Total other	_	901,612	901,612	2,209,920	1,308,308	
Billings to other funds for services Total revenues	_	3,275,258 178,944,797	3,315,458 182,984,997	3,990,320 193,810,657	674,862	
EXPENDITURES  Current: Personal services External materials and services Internal materials and services Capital outlay	_	70,363,293 33,481,466 22,556,741 78,124,000	70,363,293 39,163,836 23,388,590 40,884,781	64,049,937 36,238,539 21,341,367 37,182,301		
Total current expenditures		204,525,500	173,800,500	158,812,144	14,988,356	
General operating contingencies Debt service and related costs: Principal Interest Debt issuance costs	_	79,368,293 2,613,832 998,479 643,370	2,613,832 998,479 643,370	2,613,832 941,934	119,682,276	
Total debt service and related costs		4,255,681	4,255,681	3,555,766	699,915	
Total expenditures		288,149,474	297,738,457	162,367,910	135,370,547	
Revenues over (under) expenditures		(109,204,677)	(114,753,460)	31,442,747	(146,196,207)	
OTHER FINANCING SOURCES (USES) Transfers from other funds: General Transportation Operating Water Construction	_	1,055,000	4,055,000 20,247 122,770,175	4,055,000 20,247 79,825,601	(42,944,574)	
Total transfers from other funds	_	123,825,175	126,845,422	83,900,848	(42,944,574)	

#### City of Portland, Oregon Water Fund

### Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
OTHER FINANCING SOURCES (USES),			7.1110.11110	(reguire)	
CONTINUED					
Transfers to other funds: General Fund Overhead General Portland Parks Memorial Pension Debt Redemption	(5,136,089) - - (624,021)	(5,136,089) (21,596) (3,000) (624,021)	(5,136,089) (21,596) (3,000) (624,021)	- - -	
Sewer System Operating Water Bond Sinking	(150,000) (55,452,790)	(102,143) (55,452,790)	(102,143) (55,340,958)		
Water Construction	(39,120,393)	(44,129,077)	(43,463,200)		
Total transfers to other funds	(100,483,293)	(105,468,716)	(104,691,007)	777,709	
Total other financing sources (uses)	23,341,882	21,376,706	(20,790,159)	(42,166,865)	
Net change in fund balance	(85,862,795)	(93,376,754)	10,652,588	104,029,342	
Fund balance - beginning	85,862,795	93,376,754	93,376,754		
Fund balance - ending	<u>\$ -</u> \$		104,029,342	\$ 104,029,342	
Adjustment to generally accepted accounting principles (GAAP) basis: Water Bond Sinking Fund budgeted as separate fund Water Construction Fund budgeted as separate fund Unrealized gain (loss) on investments Allowance for uncollectible accounts Inventories Property held for resale Internal balances Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Self insurance claims Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Pollution Remediation Utility taxes payable Other postemployment benefits Deferred inflows - OPEB Deferred charge for debt refunding  Net position - GAAP basis		-	31,496,421 93,943,491 (1,683,415) (3,066,602) 2,503,240 151,630 5,541,410 1,161,523,978 129,271 19,647,400 651,459 (993,477) (4,312,745) (687,928,912) (20,901,580) (57,717,412) (143,000) (1,715,845) (7,310,649) (1,827,981) (337,608) (1,068,045)		

# City of Portland, Oregon Water Bond Sinking Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Investment earnings Other interest income	\$	313,512 \$	313,512 \$	452,846 291	
Total revenues		313,512	313,512	453,137	\$ 139,625
EXPENDITURES  Debt service and related costs: Principal Interest		28,255,001 27,511,301	28,255,001 27,511,301	28,255,000 27,511,300	
Total debt service and related costs		55,766,302	55,766,302	55,766,300	2
Revenues over (under) expenditures		(55,452,790)	(55,452,790)	(55,313,163)	139,627
OTHER FINANCING SOURCES (USES) Transfers from other funds: Water Bonds and notes issued		55,452,790 7,017,000	55,452,790 7,017,000	55,340,958 -	(111,832) (7,017,000)
Net change in fund balance		7,017,000	7,017,000	27,795	(6,989,205)
Fund balance - beginning		31,351,200	31,468,627	31,468,626	(1)
Fund balance - ending	\$	38,368,200 \$	38,485,627	31,496,421	\$ (6,989,206)
Adjustment to generally accepted accounting principles (GAAP) basis: Water Bond Sinking Fund budgeted as separate fund - to Water Fund			_	(31,496,421)	
Net position - GAAP basis			<u>\$</u>		

#### City of Portland, Oregon Water Construction Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Service charges and fees: Public works and utility charges Other:	\$	3,250,000 \$	3,250,000 \$	6,792,997	\$ 3,542,997
Investment earnings Other interest income	_	525,404 -	525,404 -	1,682,803 12,862	
Total other revenue		525,404	525,404	1,695,665	1,170,261
Total revenues	_	3,775,404	3,775,404	8,488,662	4,713,258
EXPENDITURES					
General operating contingencies	_	18,415,527	17,902,015	-	17,902,015
Revenues over (under) expenditures	_	(14,640,123)	(14,126,611)	8,488,662	22,615,273
OTHER FINANCING SOURCES (USES)					
Transfers from other fund:		00.400.000	44 400 077	40, 400, 000	(005.077)
Water Transfers to other fund:		39,120,393	44,129,077	43,463,200	(665,877)
Water		(122,770,175)	(122,770,175)	(79,825,601)	
Bonds and notes issued	_	91,878,000	91,878,000	-	(91,878,000)
Total other financing sources (uses)	_	8,228,218	13,236,902	(36,362,401)	(49,599,303)
Net change in fund balance		(6,411,905)	(889,709)	(27,873,739)	(26,984,030)
Fund balance - beginning	_	122,330,741	121,817,230	121,817,230	
Fund balance - ending	\$	115,918,836 \$	120,927,521	93,943,491	\$ (26,984,030)
Adjustment to generally accepted accounting principles (GAAP) basis: Water Construction Fund budgeted as separate fund - to Water Fund			_	(93,943,491)	
Net position - GAAP basis			<u>\$</u>	-	

## City of Portland, Oregon Hydroelectric Power Operating Fund Schedule of Revenue and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Sales - other Investment earnings Other interest income	\$	2,200,000 \$ 10,000	2,200,000 \$ 10,000	2,292,383 29,214 10,089	
Total other	_	2,210,000	2,210,000	2,331,686	121,686
Billings to other funds for services Total revenues	_	72,500 2,282,500	72,500 2,282,500	110,800 2,442,486	38,300
		2,282,500	2,282,500	2,442,480	159,986
EXPENDITURES Current:					
Personal services		332,563	332,563	306,848	
External materials and services Internal materials and services		1,924,700 226,873	3,472,782 283,991	1,790,686 240,042	
Total current expenditures		2,484,136	4,089,336	2,337,576	1,751,760
General operating contingencies	_	215,349	968,047	_	968,047
Debt service and related costs: Principal Interest	_	19,289 7,368	19,289 7,368	19,289 6,951	
Total debt service and related costs		26,657	26,657	26,240	417
Total expenditures		2,726,142	5,084,040	2,363,816	2,720,224
Revenues over (under) expenditures		(443,642)	(2,801,540)	78,670	(2,880,210)

# City of Portland, Oregon Hydroelectric Power Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018 Budgeted Amounts

Duugeteu Amounts				
Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
100,000 15,700	2,520,938 15,700	2,482,806 15,117	(38,132)	
115,700	2,536,638	2,497,923	(38,715)	
(26,453) (4,605)	(26,453) (4,605)	(26,453) (4,605)		
(31,058)	(31,058)	(31,058)		
84,642	2,505,580	2,466,865	(38,715)	
(359,000)	(295,960)	2,545,535	2,841,495	
359,000	295,960	295,960	<u> </u>	
\$ - \$	-	2,841,495	\$ 2,841,495	
		111,457 (26,116) 20,273,047 690		
	- <u>\$</u>	3,477 (11,360) (137,112) (110,810) (298,187) (35,447) (9,067) (1,802)		
	0riginal  100,000 15,700 115,700  (26,453) (4,605) (31,058) 84,642 (359,000) 359,000	Original         Final           100,000 15,700 15,700         2,520,938 15,700           115,700 2,536,638         (26,453) (26,453) (4,605)           (31,058) (31,058)         (31,058)           84,642 2,505,580         (359,000) (295,960)           359,000 295,960         \$ - \$	Original         Final         Actual Amounts           100,000         2,520,938         2,482,806           15,700         15,700         15,117           115,700         2,536,638         2,497,923           (26,453)         (26,453)         (26,453)           (4,605)         (4,605)         (4,605)           (31,058)         (31,058)         (31,058)           84,642         2,505,580         2,466,865           (359,000)         (295,960)         2,545,535           359,000         295,960         295,960           \$ - \$         -         2,841,495           111,457         (26,116)           20,273,047         690           111,547         3,477           (11,360)         (137,112)           (110,810)         (298,187)           (35,447)         (9,067)           (1,802)	

# City of Portland, Oregon Hydroelectric Power Bond Redemption Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Other:					
Investment earnings (loss)	\$	- \$	- \$	(21,544)	
Other interest income Total revenues	_	100 100	100 100	(21,521)	\$ (21,621)
OTHER FINANCING SOURCES (USES) Transfers to other funds:					
Hydroelectric Power Operating	_	(15,700)	(36,638)	(15,117)	21,521
Net change in fund balance	_	(15,600)	(36,538)	(36,638)	(100)
Fund balance - beginning	_	15,600	36,538	36,638	100
Fund balance - ending	\$	<u> </u>		-	\$ -
Adjustment to generally accepted accounting principles (GAAP) basis: Hydroelectric Power Bond Redemption Fund budgeted as separate fund - to Hydroelectric Power Operating Fund			_	<u>-</u>	
Net position - GAAP basis			<u>\$</u>		

# City of Portland, Oregon Hydroelectric Power Renewal and Replacement Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Amounts				
		Original		Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES						
Other: Sales - other	\$	405 070	Φ	40E 070 ¢	105 070	
Investment earnings (loss)	Ф	105,270	Ф	105,270 \$	105,272 (20,672)	
Other interest income		32,500		32,500	41,145	
Total revenues		137,770		137,770	125,745	(12,025)
EXPENDITURES						
Current: External materials and services		9,500,000		8,900,000	8,862,231	37,769
General operating contingencies		1,627,770		68,519	0,002,231	68,519
Revenues over (under) expenditures		(10,990,000)		(8,830,749)	(8,736,486)	
OTHER FINANCING SOURCES (USES) Transfers to other fund: Hydroelectric Power Operating		(100,000)		(2,500,000)	(2,482,806)	17,194
, a colocato : cho. cpc.aag		(100,000)	_	(=,000,000)	(=,:==,===)	,
Total other financing sources (uses)		(100,000)	_	(2,500,000)	(2,482,806)	17,194
Net change in fund balance		(11,090,000)		(11,330,749)	(11,219,292)	111,457
Fund balance - beginning		11,090,000		11,330,749	11,330,749	
Fund balance - ending	\$		\$		111,457	\$ 111,457
Adjustment to generally accepted accounting principles (GAAP) basis: Hydroelectric Power Renewal and Replacement Fund budgeted as separate fund - to Hydroelectric Power Operating Fund				_	(111,457)	
Net position - GAAP basis				<u>\$</u>		

#### City of Portland, Oregon Golf Fund

### Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Charges for services: Rents and reimbursements Concessions Parks and recreation facilities fees Other service charges	\$	546,060 \$ 1,848,927 6,271,535 705,369	546,060 \$ 1,848,927 6,271,535 705,369	558,376 1,903,879 5,703,140 646,888	
Total charges for services		9,371,891	9,371,891	8,812,283	\$ (559,608)
Other:					
Sales - other Investment earnings Miscellaneous	_	1,214 7,698 2,005	1,214 7,698 2,005	9,507 3,795 103,567	
Total other	_	10,917	10,917	116,869	105,952
Total revenues	_	9,382,808	9,382,808	8,929,152	(453,656)
EXPENDITURES Current:					
Personal services External materials and services Internal materials and services Capital outlay		3,673,044 4,329,308 701,558	3,673,044 4,329,308 701,558 335,000	3,366,120 4,579,922 526,800	
Total current expenditures		8,703,910	9,038,910	8,472,842	566,068
General operating contingencies		261,756	330,321	_	330,321
Debt service and related costs: Principal Interest Internal loan remittances		157,607 70,206 -	157,607 76,529 56,750	157,607 72,129 56,750	
Total debt service and related costs		227,813	290,886	286,486	4,400
Total expenditures		9,193,479	9,660,117	8,759,328	900,789
Revenues over (under) expenditures		189,329	(277,309)	169,824	447,133

# City of Portland, Oregon Golf Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts			_	
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES) Transfers from other fund: Transfers to other funds: General Fund Overhead		(405,027)	(405,027	) (405,027)	
Pension Debt Redemption		(37,627)	(37,627		
Total transfers to other funds		(442,654)	(442,654	) (442,654)	-
Internal loan proceeds Sale of capital asset		2,575	335,000 2,575		913
Total other financing sources (uses)		(440,079)	(105,079	) (104,166)	913
Net change in fund balance		(250,750)	(382,388	) 65,658	448,046
Fund balance - beginning		250,750	382,388	382,388	
Fund balance - ending	\$	- \$	<del>-</del>	448,046	\$ 448,046
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflow - pensions Deferred outflow - OPEB Compensated absences Bonds payable Internal loan proceeds Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred inflows - pensions Deferred inflows - OPEB Net position - GAAP basis				(3,002)  9,253,848 10,581 1,171,591 53,323 (249,060) (1,120,299) (1,078,250) (905,401) (3,402,182) (584,163) (103,030) (27,633)  \$ 3,464,369	

### City of Portland, Oregon Portland International Raceway Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Ar	nounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Charges for services Rents and reimbursements Concessions Parks and recreation facilities fees Other service charges	\$	1,293,410 \$ 155,205 432,988 13,152	1,293,410 \$ 155,205 432,988 13,152	1,405,534 113,980 348,463 17,500	
Total charges for services		1,894,755	1,894,755	1,885,477	\$ (9,278)
Other: Investment earnings Miscellaneous	_	4,633 6,354	4,633 6,354	9,419 15,250	
Total other		10,987	10,987	24,669	13,682
Total revenues		1,905,742	1,905,742	1,910,146	4,404
EXPENDITURES Current: Personal services External materials and services Internal materials and services		785,332 451,176 116,285	870,332 620,178 184,285	864,773 597,233 161,094	
Total current expenditures		1,352,793	1,674,795	1,623,100	51,695
General operating contingencies		577,975	658,144		658,144
Debt service and related costs: Principal Interest	_	295,340 27,861	30,340 11,590	30,340 10,934	
Total debt services and related costs		323,201	41,930	41,274	656
Total expenditures		2,253,969	2,374,869	1,664,374	710,495
Revenues over (under) expenditures		(348,227)	(469,127)	245,772	714,899

# City of Portland, Oregon Portland International Raceway Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted A	mounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfer to other fund:				
General Fund Overhead	(60,393)	(60,393)	(60,393)	-
Pension Debt Redemption	(7,243)	(7,243)	(7,243)	
Total transfers to other funds	(67,636)	(67,636)	(67,636)	
Net change in fund balance	(415,863)	(536,763)	178,136	714,899
Fund balance - beginning	415,863	536,763	536,775	12
Fund balance - ending	\$ - \$		714,911	\$ 714,911
Adjustment to generally accepted accounting principles (GAAP) basis:				
Unrealized gain (loss) on investments			(6,476)	
Capital assets, net of accumulated depreciation and amortization			1,614,727	
OPEB asset			2,300	
Deferred outflow - pensions			226,256	
Deferred outflow - OPEB			11,592	
Compensated absences			(31,158)	
Bonds payable			(215,664)	
Accrued interest payable Net pension liability - PERS			(174,294) (618,066)	
Other postemployment benefits			(132,447)	
Deferred inflows - pensions			(20,618)	
Deferred inflows - OPEB		_	(6,007)	
Net position - GAAP basis		9	1,365,056	

### City of Portland, Oregon Solid Waste Management Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Ar	nounts			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES						
Licenses and permits:						
Public utility licenses	\$	2,982,183 \$	2,982,183 \$	2,964,657		
Other permits	_	12,950	12,950	22,050		
Total licenses and permits		2,995,133	2,995,133	2,986,707	\$ (8,426)	
Intergovernmental:						
Charges for services						
Public works and utility charges		3,002,909	3,002,909	3,202,378	199,469	
Other:				, ,	·	
Donations		10,500	10,500	-		
Investment earnings		40,789	40,789	45,086		
Fines		12,650	12,650	4,531		
Miscellaneous		19,500	19,500	22,053		
Total other		83,439	83,439	71,670	(11,769)	
Billings to other funds for services		5,000	5,000	5,000		
Total revenues		6,086,481	6,086,481	6,265,755	179,274	
EXPENDITURES						
Current:						
Personal services		2,421,577	2,491,577	2,216,344		
External materials and services		1,624,389	1,354,136	1,163,786		
Internal materials and services		1,840,957	1,840,957	1,827,445		
Total current expenditures		5,886,923	5,686,670	5,207,575	479,095	
General operating contingencies		68,293	68,293		68,293	
Debt service and related costs:	_	00,293	00,293		00,293	
Principal		48,942	48,942	48,942		
Interest		18,696	18,696	17,637		
Total debt service and related costs		67,638	67,638	66,579	1,059	
Total expenditures		6,022,854	5,822,601	5,274,154	548,447	
Revenues over (under) expenditures		63,627	263,880	991,601	727,721	
	_					

### City of Portland, Oregon Solid Waste Management Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	mounts		
Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
(181,510) (11,684 <u>)</u>	(181,510) (11,684)	(181,510) (11,684 <u>)</u>	 
(193,194)	(193,194)	(193,194)	
(129,567)	70,686	798,407	727,721
3,599,544	3,811,791	4,196,524	384,733
3,469,977 \$	3,882,477	4,994,931	\$ 1,112,454
		(28,765)  211,048	
	(181,510) (11,684) (193,194) (129,567) 3,599,544	(181,510) (181,510) (11,684) (11,684) (193,194) (193,194) (129,567) 70,686 3,599,544 3,811,791	Original         Final         Amounts           (181,510)         (181,510)         (181,510)           (11,684)         (11,684)         (11,684)           (193,194)         (193,194)         (193,194)           (129,567)         70,686         798,407           3,599,544         3,811,791         4,196,524           3,469,977         \$ 3,882,477         4,994,931           (28,765)         211,048         4,830           717,305         24,342         (183,240)           (347,883)         (281,155)           (2,144,293)         (266,845)           (67,348)         (12,615)

# City of Portland, Oregon Parking Facilities Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Service charges and fees: Rents and reimbursements Parking fees Other service charges	\$	674,617 \$ 13,500,000	674,617 \$ 13,556,746 -	917,154 12,620,392 5,934	
Total service charges and fees		14,174,617	14,231,363	13,543,480	\$ (687,883)
Billings to other funds for services Other: Investment earnings		1,058,314	1,001,568	1,003,816 244,678	2,248
Other interest income Miscellaneous Total other revenue		100,000 1,000 101,000	100,000 1,000 101,000	22 250 244.950	(99,978) (750) (143,950
Total revenues		15,333,931	15,333,931	14,792,246	(541,685)
EXPENDITURES					
Current: Personal services External materials and services Internal materials and services Capital outlay		358,610 5,414,381 3,817,859 6,572,449	508,610 6,664,381 5,799,093 6,572,449	438,539 5,357,726 2,652,538 1,614,434	
Total current expenditures		16,163,299	19,544,533	10,063,237	9,481,296
General operating contingencies		7,154,453	5,738,754	-	5,738,754
Debt service and related costs: Principal Interest		1,425,000 451,200	1,425,000 451,200	1,425,000 451,200	
Total debt services and related costs		1,876,200	1,876,200	1,876,200	
Total expenditures	_	25,193,952	27,159,487	11,939,437	15,220,050
Revenues over (under) expenditures	_	(9,860,021)	(11,825,556)	2,852,809	14,678,365
OTHER FINANCING SOURCES (USES) Transfers from other funds: General Transfers to other funds:		250,000	250,000	250,000	-
General Fund Overhead General	_	(176,431) (300,294)	(176,431) (300,294)	(176,431) (300,294)	
Total transfers to other funds	_	(476,725)	(476,725)	(476,725)	
Total other financing sources (uses)	_	(226,725)	(226,725)	(226,725)	
Net change in fund balance		(10,086,746)	(12,052,281)	2,626,084	14,678,365
Fund balance - beginning	_	10,086,746	12,052,281	14,128,811	2,076,530
Fund balance - ending	\$	- \$	-	16,754,895	\$ 16,754,895
Adjustment to generally accepted accounting principles (GAAP) basis: Allowance for uncollectible accounts Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation and amortization Deferred outflows - pensions Deferred charge for bond refunding Bonds payable Accrued interest payable Net pension liability - PERS Deferred inflows - pensions  Net position - GAAP basis	Ξ		_ <u>\$</u>	(10,000) (144,430) 26,745,527 6,657 57,530 (10,009,737) (98,551) (85,906) (4,406)	

### City of Portland, Oregon Spectator Facilities Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	0	riginal	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Charges for services:					
Rents and reimbursements	\$	5,508,853 \$	5,500,709 \$	7,645,823	
Parking fees		1,670,000	1,670,000	2,428,642	
Total charges for services		7,178,853	7,170,709	10,074,465	\$ 2,903,756
Intergovernmental:					
Local cost sharing		1,873,771	1,873,771	1,881,245	7,474
Other:					
Investment earnings		35,000	35,000	129,448	94,448
Total revenues		9,087,624	9,079,480	12,085,158	3,005,678
EXPENDITURES					
Current:					
Personal services		380,970	480,970	411,781	
External materials and services Internal materials and services		4,387,500 340.977	4,977,421 421,981	3,351,799 318,881	
Capital outlay		2,500,000	3,500,000	2,136,663	
Total current expenditures		7,609,447	9,380,372	6,219,124	3,161,248
, out our or portune of		.,000,	0,000,0.2	0,2.0,.2.	5, 101,210
General operating contingencies		5,487,470	4,020,692	-	4,020,692
Debt service and related costs:					
Principal		1,943,000	1,943,000	1,943,000	
Interest		899,128	899,128	899,127	
Total debt services and related costs		2,842,128	2,842,128	2,842,127	1
Total expenditures		15,939,045	16,243,192	9,061,251	7,181,941
Revenues over (under) expenditures		(6,851,421)	(7,163,712)	3,023,907	10,187,619

# City of Portland, Oregon Spectator Facilities Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

Final  25) (125,22 54) (23,35  79) (148,57	4)     (23,354)       9)     (148,579)	-
54)     (23,35)       79)     (148,57)	4)     (23,354)       9)     (148,579)	-
54)     (23,35)       79)     (148,57)	4)     (23,354)       9)     (148,579)	-
,	,	
79) (148,57	0) (440 ==0)	
	9) (148,579)	
00) (7,312,29	1) 2,875,328	10,187,619
7,312,29	7,312,293	2
- \$	<u>-</u> 10,187,621	\$ 10,187,621
	(69,633) (751,293) (29,799) (13,552)	
		690 406,613 3,477 24,093 (25,231,770) (69,633) (751,293) (29,799) (13,552) (1,802)

### City of Portland, Oregon Environmental Remediation Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted Ar	nounts			
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES						
Charges for services: Public works and utility charges Rents and reimbursements	\$	4,374,899 \$ 500,000	4,374,899 \$ 500,000	4,534,519 566,590		
Total charges for services		4,874,899	4,874,899	5,101,109	\$ 226,210	
Other: Investment earnings Other interest income	_	48,600	48,600 -	117,150 12,491		
Total other		48,600	48,600	129,641	81,041	
Billings to other funds for services		420,612	420,612	407,028	(13,584)	
Total revenues		5,344,111	5,344,111	5,637,778	293,667	
EXPENDITURES Current: Personal services External materials and services Internal materials and services Capital outlay		496,785 3,822,893 1,736,890 1,053,000	556,332 4,816,346 1,736,890	483,401 110,550 1,344,652		
Total current expenditures		7,109,568	7,109,568	1,938,603	5,170,965	
General operating contingencies		2,800,210	2,800,210	-	2,800,210	
Debt service and related costs: Principal Interest	_	1,130 432	1,130 432	1,130 407		
Total debt service and related costs		1,562	1,562	1,537	25	
Total expenditures		9,911,340	9,911,340	1,940,140	(7,971,200)	
Revenues over (under) expenditures		(4,567,229)	(4,567,229)	3,697,638	8,264,867	

# City of Portland, Oregon Environmental Remediation Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted An	nounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfer to other fund: General Fund Overhead Pension Debt Redemption	(123,102) (269)	(123,102) (269)	(123,102) (269)	<u>-</u>
Total transfers to other funds	(123,371)	(123,371)	(123,371)	
Total other financing sources (uses)	(123,371)	(123,371)	(123,371)	_
Net change in fund balance	(4,690,600)	(4,690,600)	3,574,267	8,264,867
Fund balance - beginning	4,690,600	4,690,600	5,972,386	1,281,786
Fund balance - ending	<u>\$ - \$</u>		9,546,653	\$ 9,546,653
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Notes and loans receivable Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Internal balances Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Pollution remediation long-term liability Deferred inflows - pensions Deferred inflows - OPEB		-	(79,435) 624,556 3,393,692 690 235,909 3,477 (32,407) 704 (8,033) (6,497) (596,670) (43,390) (2,200,000) (15,648) (1,802)	

### Internal Service Funds Budget and Actual

#### Health Insurance Operating Fund

This fund accounts for the City's self-insured health program with the exception of Portland Police Association employees.

#### Facilities Services Operating Fund

This fund accounts for the operation and maintenance of City facilities, properties and capital projects.

#### CityFleet Operating Fund

This fund accounts for automotive fleet services provided to City and County agencies.

#### Printing and Distribution Services Operating Fund

This fund accounts for reproduction and distribution services provided to City and County agencies.

#### Insurance and Claims Operating Fund

This fund accounts for the City's self-insured program for liability and tort risks.

#### Workers' Compensation Self Insurance Operating Fund

This fund accounts for the City's self-insured program for workers' compensation claims.

#### Technology Services Fund

This fund accounts for multi-year funding of major capital purchases of information technology equipment and services provided to City agencies.

#### Enterprise Business Solutions Services Fund

This fund is established to account for the City's financial system, including current support and future improvements, and to appropriately allocate expenditures of this system across City bureaus.

### Portland Police Association (PPA) Health Insurance Fund

This fund is used for healthcare and benefits services for members of the PPA and eligible participants.

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# City of Portland, Oregon Health Insurance Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A			
DEVENUES	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES Charges for services: Health care charges	\$ 62,270,270 <u>\$</u>	94,097,730 \$	96,266,833	\$ 2,169,103
Other: Investment earnings Miscellaneous	142,518 645,938	159,308 1,866,274	199,395 314,645	
Total other	788,456	2,025,582	514,040	(1,511,542)
Total revenues	63,058,726	96,123,312	96,780,873	657,561
EXPENDITURES Current:				
Personal services External materials and services Internal materials and services	1,808,813 61,459,174 420,107	1,949,130 97,963,027 436,990	1,746,528 96,034,627 398,184	
Total current expenditures	63,688,094	100,349,147	98,179,339	2,169,808
General operating contingencies	23,239,640	19,643,173		19,643,173
Debt service and related costs: Principal Interest	29,091 11,113	29,091 11,113	29,091 10,483	
Total debt service and related costs	40,204	40,204	39,574	630
Total expenditures	86,967,938	120,032,524	98,218,913	21,813,611
Revenues over (under) expenditures	(23,909,212)	(23,909,212)	(1,438,040)	22,471,172
OTHER FINANCING SOURCES (USES) Transfers to other funds: General Fund Overhead Pension Debt Redemption	(311,212) (6,945)	(311,212) (6,945)	(311,212) (6,945)	
Total other financing sources (uses)	(318,157)	(318,157)	(318,157)	
Net change in fund balance	(24,227,369)	(24,227,369)	(1,756,197)	22,471,172
Fund balance - beginning	24,227,369	24,227,369	24,696,917	469,548
Fund balance - ending	<u>\$ -</u> \$		22,940,720	\$ 22,940,720
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Self insurance claims Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred inflows - pensions Deferred inflows - OPEB  Net position - GAAP basis			(240,613) 2,760 565,381 13,910 (7,383,000) (153,506) (206,782) (167,120) (1,558,383) (144,195) (47,845) (7,208)	

### City of Portland, Oregon Facilities Services Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted /	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES		,		
Licenses and permits:				
Other permits	\$ - \$	- \$	50	\$ 50
Charges for services:	4 040 704	4 077 504	4 400 005	
Rents and reimbursements Other service charges	1,212,721	1,377,521	1,493,235 34,443	
Other service charges			34,443	
Total charges for services	1,212,721	1,377,521	1,527,678	\$ 150,157
Intergovernmental:				
State cost sharing	-	-	1,085	
Multnomah County cost sharing	-	-	1,117	
Local cost sharing		15,000	25,494	
Total intergovernmental		15,000	27,696	12,696
Billings to other funds for services	33,219,390	38,888,670	34,509,377	(4,379,293)
0.0				
Other: Sales - other	260,000	608,000	493,782	
Investment earnings	464,954	464,954	578,528	
Other interest income	-	-	48	
Miscellaneous	23,437	23,437	(28,248)	
Total other	748,391	1,096,391	1,044,110	(52,281)
Total revenues	35,180,502	41,377,582	37,108,911	(4,268,671)
EXPENDITURES				
Current: Personal services	5,375,142	6,042,275	5,089,443	
External materials and services	51,450,874	73,866,830	44,450,873	
Internal materials and services	4,073,347	5,624,539	4,453,623	
Capital outlay	30,601,633	32,251,709	14,042,353	
Total current expenditures	91,500,996	117,785,353	68,036,292	49,749,061
General operating contingencies	35,655,788	17,811,258	_	17,811,258
		,		
Debt service and related costs:				
Principal	4,425,570	4,397,866	4,481,670	
Interest Debt issuance costs	2,544,558	2,571,558	1,087,771	
Dept issuance costs		<u> </u>	2,055	
Total debt service and related costs	6,970,128	6,969,424	5,571,496	1,397,928
Total expenditures	134,126,912	142,566,035	73,607,788	68,958,247
Revenues over (under) expenditures	(98,946,410)	(101,188,453)	(36,498,877)	64,689,576

# City of Portland, Oregon Facilities Services Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES) Transfers from other fund: General		1,694,271	2,706,021	2,706,021	
Total transfers from other funds		1,694,271	2,706,021	2,706,021	
Transfers to other funds: General Fund Overhead Pension Debt Redemption		(881,017) (37,404)	(881,017) (37,404)	(881,017) (37,404)	<u>-</u>
Total transfers to other funds		(918,421)	(918,421)	(918,421)	
Loans issued Bonds and notes issued		57,388,020	59,565,099 -	- 36,632,364	(59,565,099) 36,632,364
Total other financing sources (uses)		58,163,870	61,352,699	38,419,964	(22,932,735)
Net change in fund balance		(40,782,540)	(39,835,754)	1,921,087	41,756,841
Fund balance - beginning		40,782,540	39,835,754	37,967,779	(1,867,975)
Fund balance - ending	\$	- \$		39,888,866	\$ 39,888,866
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Bonds payable Notes and loans payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred inflows - pensions Deferred inflows - debt Deferred inflow - OPEB  Net position - GAAP basis			•	(298,171)  157,467,770  8,971  1,072,486  45,208 (184,499) (17,828,831) (44,543,916) (1,080,500) (3,251,178) (481,987) (109,603) (19,911) (23,428)	

### City of Portland, Oregon CityFleet Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
DEVENUE		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Intergovernmental: Federal cost sharing State cost sharing Multnomah County cost sharing Local cost sharing	\$	53,902 \$ 8,927 601,498 611,114	53,902 \$ 8,927 601,498 611,114	47,331 23,283 494,577 326,456	
Total intergovernmental		1,275,441	1,275,441	891,647	\$ (383,794)
Other: Sales - other Loan repayments Investment earnings Other interest income Miscellaneous Sale of capital asset	_	53,700 233,432 3,000 40,000 600,000	53,700 233,432 3,000 40,000 600,000	30,286 53,700 244,175 - 51,247 1,629,825	
Total other		930,132	930,132	2,009,233	1,079,101
Billings to other funds for services		35,320,165	38,093,851	34,456,464	(3,637,387)
Total revenues	_	37,525,738	40,299,424	37,357,344	(2,942,080)
EXPENDITURES  Current: Personal services External materials and services Internal materials and services Capital outlay	_	8,157,132 13,909,705 2,668,366 16,731,112	8,952,806 14,301,821 2,734,180 24,645,802	7,923,005 13,467,857 2,367,426 10,287,383	
Total current expenditures		41,466,315	50,634,609	34,045,671	16,588,938
General operating contingencies		26,851,093	16,306,050	-	16,306,050
Debt service and related costs: Principal Interest Debt issuance costs		368,163 1,239,523 186,268	368,163 1,239,523 186,268	368,163 132,673	
Total debt service and related costs		1,793,954	1,793,954	500,836	1,293,118
Total expenditures	_	70,111,362	68,734,613	34,546,507	34,188,106
Revenues over (under) expenditures		(32,585,624)	(28,435,189)	2,810,837	31,246,026

# City of Portland, Oregon CityFleet Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	_	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)					
Transfers to other funds: General Fund Overhead Pension Debt Redemption		(1,098,181) (87,894)	(1,098,181) (87,894)	(1,098,181) (87,894)	
Total transfers to other funds		(1,186,075)	(1,186,075)	(1,186,075)	
Bonds and notes issued		12,604,127	12,604,127		(12,604,127)
Total other financing sources (uses)		11,418,052	11,418,052	(1,186,075)	(12,604,127)
Net change in fund balance		(21,167,572)	(17,017,137)	1,624,762	18,641,899
Fund balance - beginning		21,167,572	17,017,137	17,017,136	(1)
Fund balance - ending	\$	- \$	_	18,641,898	\$ 18,641,898
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Notes and loans receivable, net Inventories Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred outflows - OPEB Net position - GAAP basis				(169,923) 161,100 1,049,046 59,601,290 17,252 2,636,037 86,939 (556,603) (2,616,964) (2,114,974) (7,473,546) (959,903) (230,506) (45,054)	

### City of Portland, Oregon Printing and Distribution Services Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A	mounts		
DEVENUE	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Charges for services: Other service charges	\$ 177,259 \$	177,259 \$	187,274	\$ 10,015
Intergovernmental: State cost sharing Multnomah County cost sharing Local cost sharing	185,100 491,532 316,079	185,100 491,532 316,079	106,265 381,898 227,008	
Total intergovernmental	992,711	992,711	715,171	(277,540)
Other: Sales - other Investment earnings Miscellaneous Sale of capital asset	48,430 18,930 - -	48,430 18,930 - -	47,220 18,790 324 6,000	
Total other	67,360	67,360	72,334	4,974
Billings to other funds for services	6,054,072	6,671,832	6,389,453	(282,379)
Total revenues	7,291,402	7,909,162	7,364,232	(544,930)
EXPENDITURES Current: Personal services External materials and services Internal materials and services Capital outlay	1,877,636 3,841,765 896,700 300,000	1,975,617 4,441,691 941,663 300,000	1,742,285 3,784,521 866,810 66,386	
Total current expenditures	6,916,101	7,658,971	6,460,002	1,198,969
General operating contingencies	1,185,211	1,131,829	-	1,131,829
Debt service and related costs: Principal Interest	124,763 47,659	124,763 47,659	124,763 44,960	
Total debt service and related costs	172,422	172,422	169,723	2,699
Total expenditures	8,273,734	8,963,222	6,629,725	2,333,497
Revenues over (under) expenditures	(982,332)	(1,054,060)	734,507	1,788,567

# City of Portland, Oregon Printing and Distribution Services Operating Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
OTHER FINANCING SOURCES (USES) Transfers to other funds: General Fund Overhead Pension Debt Redemption	(249,858) (29,786)	(249,858) (29,786)	(249,858) (29,786)	<u>.</u>	
Total transfers to other funds	(279,644)	(279,644)	(279,644)		
Total other financing sources (uses)	(279,644)	(279,644)	(279,644)		
Net change in fund balance	(1,261,976)	(1,333,704)	454,863	1,788,567	
Fund balance - beginning	1,261,976	1,333,704	1,333,705	1	
Fund balance - ending	<u>\$ -</u> \$		1,788,568	\$ 1,788,568	
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred inflows - pensions Deferred inflows - OPEB Net position - GAAP basis		- \$ <u>-</u>	(16,376) 544,678 4,371 625,951 22,024 (134,176) (886,837) (716,721) (1,774,822) (258,867) (56,955) (11,414) (870,576)		

# City of Portland, Oregon Insurance and Claims Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

_	Budgeted Amounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Charges for services: Other service charges Other:	- \$	- \$	300	\$ 300
Investment earnings Miscellaneous	340,127 103,197	340,127 105,697	433,136 102,096	
Total other	443,324	445,824	535,532	\$ 89,708
Billings to other funds for services	11,411,689	11,546,071	11,476,387	(69,684)
Total revenues	11,855,013	11,991,895	12,011,919	20,024
EXPENDITURES  Current: Personal services External materials and services Internal materials and services	1,284,429 6,777,306 2,872,256	1,306,722 7,181,688 2,902,508	1,217,458 5,426,649 2,870,778	
Total current expenditures	10,933,991	11,390,918	9,514,885	1,876,033
General operating contingencies	29,847,970	30,996,550		30,996,550
Debt service and related costs: Principal Interest	68,748 26,262	68,748 26,262	68,748 24,774	
Total debt service and related costs	95,010	95,010	93,522	1,488
Total expenditures	40,876,971	42,482,478	9,608,407	32,874,071
Revenues over (under) expenditures	(29,021,958)	(30,490,583)	2,403,512	32,894,095
OTHER FINANCING SOURCES (USES) Transfers to other funds: General Fund Overhead Pension Debt Redemption	(172,780) (16,412)	(172,780) (16,412)	(172,780 <u>)</u> (16,412)	
Total transfers to other funds	(189,192)	(189,192)	(189,192)	
Net change in fund balance	(29,211,150)	(30,679,775)	2,214,320	32,894,095
Fund balance - beginning	29,211,150	30,679,775	30,679,775	<u> </u>
Fund balance - ending	<u> - \$</u>		32,894,095	\$ 32,894,095
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Self insurance claims Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred inflows - pensions Deferred inflows - OPEB		- 63	(267,378) 145,030 3,220 425,331 16,229 (15,288,347) (138,123) (488,673) (394,936) (1,213,347) (172,387) (37,562) (8,410)	

# City of Portland, Oregon Workers' Compensation Self Insurance Operating Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted A	mounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Other: Investment earnings Miscellaneous	\$ 151,316 \$ 16,120	151,316 \$ 18,620	192,037 106,790	
Total other	167,436	169,936	298,827	\$ 128,891
Billings to other funds for services	4,697,702	4,697,702	4,701,766	4,064
Total revenues	4,865,138	4,867,638	5,000,593	132,955
EXPENDITURES				
Current: Personal services External materials and services Internal materials and services	1,320,204 3,484,257 691,319	1,343,669 3,534,257 719,588	1,215,761 3,200,555 687,294	
Total current expenditures	5,495,780	5,597,514	5,103,610	493,904
General operating contingencies	12,739,030	13,017,675	-	13,017,675
Debt service and related costs: Principal Interest	64,305 24,565	64,305 24,565	64,305 23,174	
Total debt service and related costs	88,870	88,870	87,479	1,391
Total expenditures	18,323,680	18,704,059	5,191,089	13,512,970
Revenues over (under) expenditures	(13,458,542)	(13,836,421)	(190,496)	13,645,925
OTHER FINANCING SOURCES (USES) Transfer to other fund: General Fund Overhead Pension Debt Redemption	(90,937) (15,353)	(90,937) (15,353)	(90,937) (15,353)	- -
Total transfers to other funds	(106,290)	(106,290)	(106,290)	
Net change in fund balance	(13,564,832)	(13,942,711)	(296,786)	13,645,925
Fund balance - beginning	13,564,832	13,942,711	13,942,711	<u> </u>
Fund balance - ending	<u>\$ -</u> <u>\$</u>		13,645,925	\$ 13,645,925
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Self insurance claims Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits Deferred outflows - oPEB		_	(112,204) 104,037 1,380 374,009 6,955 (9,050,053) (47,025) (457,094) (369,413) (1,097,883) (84,911) (34,423) (3,604)	
Net position - GAAP basis		<u>\$</u>	2,875,696	;

### City of Portland, Oregon Technology Services Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Charges for services: Rents and reimbursements Other service charges	\$	246,726 \$ 38,192	246,726 \$ 38,192	290,348 17,819	
Total charges for services		284,918	284,918	308,167	\$ 23,249
Intergovernmental: Federal cost sharing State cost sharing Multnomah County cost sharing Local cost sharing		61,794 260,273 1,972,328 2,286,547	61,794 260,273 1,972,328 2,286,547	83,218 235,168 1,885,851 2,130,807	
Total intergovernmental		4,580,942	4,580,942	4,335,044	(245,898)
Other: Sales - other Refunds Investment earnings Miscellaneous		272,937 - 200,000 40,000	272,937 - 200,000 40,000	405,828 116,647 353,031 52,826	
Total other		512,937	512,937	928,332	415,395
Total other		312,937	312,937	920,332	413,393
Billings to other funds for services		55,144,194	57,622,237	56,653,592	(968,645)
Total revenues		60,522,991	63,001,034	62,225,135	(775,899)
EXPENDITURES Current:					
Personal services External materials and services Internal materials and services Capital outlay	_	29,616,949 24,520,884 3,987,015 1,660,000	30,754,240 21,285,320 4,157,169 585,000	29,515,920 18,363,556 3,983,074 374,003	
Total current expenditures		59,784,848	56,781,729	52,236,553	4,545,176
General operating contingencies		19,065,803	24,918,885		24,918,885
Debt service and related costs: Principal Interest		437,569 167,151	437,569 167,151	437,569 157,685	
Total debt service and related costs		604,720	604,720	595,254	9,466
Total expenditures	_	79,455,371	82,305,334	52,831,807	29,473,527
Revenues over (under) expenditures		(18,932,380)	(19,304,300)	9,393,328	28,697,628

# City of Portland, Oregon Technology Services Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)					
Transfers from other funds: Public Safety GO Bond Construction Fund Total transfers from other funds		748,084 748,084	1,344,555 1,344,555	1,344,555 1,344,555	
Transfers to other funds: General Fund Overhead General		(2,046,284)	(2,046,284) (2,851,746)	(2,046,284) (291,746)	
Pension Debt Redemption	_	(104,464)	(104,464)	(104,464)	
Total transfers to other funds		(2,150,748)	(5,002,494)	(2,442,494)	2,560,000
Total other financing sources (uses)		(1,402,664)	(3,657,939)	(1,097,939)	2,560,000
Net change in fund balance		(20,335,044)	(22,962,239)	8,295,389	31,257,628
Fund balance - beginning		20,335,044	22,962,239	22,962,237	(2)
Fund balance - ending	\$	- \$		31,257,626	\$ 31,257,626
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Inventories Capital assets, net of accumulated depreciation and amortization				(265,121) 783,735 28,133,176	
OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Bonds payable Accrued interest payable Net pension liability - PERS Other postemployment benefits				47,384 9,263,322 238,791 (2,323,956) (3,110,315) (2,513,689) (26,789,422) (2,638,451)	
Deferred inflows - pensions Deferred inflows - OPEB			_	(833,140) (123,750)	
Net position - GAAP basis			<u>\$</u>	31,126,190	

# City of Portland, Oregon Portland Police Association Health Insurance Fund Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2018

		Budgeted Ar	nounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					_
Service charges and fees:					
Health care charges Other:	\$	17,031,560 \$	18,031,955 \$	19,325,243	\$ 1,293,288
Investment earnings		53,828	53,828	130,259	76,431
Miscellaneous		63,252	1,264,195	1,222,423	(41,772)
Total revenues	_	17,148,640	19,349,978	20,677,925	1,327,947
EXPENDITURES Current:					
External materials and services		17,148,639	16,884,379	16,629,073	255,306
General operating contingencies		7,177,052	9,642,650		9,642,650
Total expenditures		24,325,691	26,527,029	16,629,073	9,897,956
Net change in fund balance		(7,177,051)	(7,177,051)	4,048,852	11,225,903
Fund balance - beginning		7,177,051	7,177,051	7,177,051	
Fund balance - ending	\$	- \$		11,225,903	\$ 11,225,903
Adjustment to generally accepted accounting principles (GAAP) basis: None			_	_	
Fund balance - GAAP basis			<u>\$</u>	11,225,903	

# City of Portland, Oregon Enterprise Business Solutions Services Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts				
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES					
Other: Investment earnings Other interest income	\$	20,000	\$ 37,038 22	\$ 64,527 23	\$ 27,489
Total other revenue		20,000	37,060	64,550	27,490
Billings to other funds for services		10,087,676	10,087,676	10,087,675	(1)
Total revenues		10,107,676	10,124,736	10,152,225	27,489
EXPENDITURES Current: Personal services External materials and services		2,460,588 2,809,035	2,749,131 1,414,035	2,594,519 994,892	
Internal materials and services		5,513,812	5,371,318	5,211,485	
Total current expenditure		10,783,435	9,534,484	8,800,896	733,588
General operating contingencies		2,577,560	4,381,776		4,381,776
Total expenditures		13,360,995	13,916,260	8,800,896	5,115,364
Revenues over (under) expenditures		(3,253,319)	(3,791,524)	1,351,329	5,142,853
OTHER FINANCING SOURCES (USES) Transfer to other funds:					
General Fund Overhead		(177,290)	(177,290)	(177,290)	
Net change in fund balance		(3,430,609)	(3,968,814)	1,174,039	5,142,853
Fund balance - beginning		3,430,609	3,968,814	3,968,813	(1)
Fund balance - ending	\$		\$ -	5,142,852	\$ 5,142,852
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Capital assets, net of accumulated depreciation and amortization OPEB asset Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Net pension liability - PERS Other postemployment benefits Deferred inflows - pensions Deferred inflows - OPEB				(42,613) 972,396 3,910 867,326 19,706 (223,729) (2,480,913) (199,207) (80,259) (10,212)	
Net position - GAAP basis				\$ 3,969,257	



Firehouse boat dock

### Schedules of Revenues and Expenditures Fiduciary Funds - Budget and Actual

#### **Pension Trust Funds:**

#### Fire and Police Disability and Retirement Fund

This fund provides pension and benefits for members of the Fire Bureau and Police Bureau, their widows and children.

#### Fire and Police Disability and Retirement Reserve Fund

This fund is a reserve for the Fire and Police Disability and Retirement Fund in the event of an emergency.

#### Fire and Police Supplemental Retirement Reserve Fund

This fund is a reserve for supplemental retirement benefits to certain members of the Fire and Police Bureaus.

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### City of Portland, Oregon Fire and Police Disability and Retirement Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted A	mounts			
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES						
Taxes: Current year property Prior year property	\$	141,868,948 \$ 2,400,000	141,868,948 \$ 2,400,000	140,598,780 1,891,443		
Total taxes		144,268,948	144,268,948	142,490,223	\$ (1,778,725)	
Service charges and fees: Other service charges				52	52	
Other: Investment earnings Miscellaneous		598,000 66,300	598,000 66,300	938,720 581,737		
Total other		664,300	664,300	1,520,457	856,157	
Billings to other funds for services		1,359,000	1,359,000	1,167,132	(191,868)	
Total revenues	_	146,292,248	146,292,248	145,177,864	(1,114,384)	
EXPENDITURES Current:						
Personal services External materials and services Internal materials and services Capital outlay		2,143,014 128,012,797 14,377,143 46,451	2,163,014 128,004,484 14,786,138 156,451	2,114,363 126,014,675 14,327,752 98,455		
Total current		144,579,405	145,110,087	142,555,245	2,554,842	
General operating contingencies  Debt service and related costs:	_	10,077,878	9,547,196	-	9,547,196	
Principal Interest Debt issuance costs	_	44,351,252 457,994 25,920	44,351,252 457,994 25,920	35,744,252 849,741 26,715		
Total debt service and related costs		44,835,166	44,835,166	36,620,708	8,214,458	
Total expenditures	_	199,492,449	199,492,449	179,175,953	20,316,496	
Revenues over (under) expenditures	_	(53,200,201)	(53,200,201)	(33,998,089)	19,202,112	

# City of Portland, Oregon Fire and Police Disability and Retirement Fund Schedule of Revenues and Expenditures - Budget and Actual, Continued For the Fiscal Year Ended June 30, 2018

	Budgeted A	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES) Transfers from other funds: Fire and Police Disability and Retirement Reserve	750,000	750,000		(750,000)
Transfers to other funds: General Fund Overhead Pension Debt Redemption Fire and Police Disability and Retirement Reserve	(161,007) (9,371) (750,000)	(161,007) (9,371) (750,000)	(161,007) (9,371) -	
Total transfers to other funds	(920,378)	(920,378)	(170,378)	750,000
Bonds and notes issued Bonds and notes premium	44,312,000	44,312,000	35,705,000 526,649	(8,607,000) 526,649
Total other financing sources (uses)	44,141,622	44,141,622	36,061,271	(8,080,351)
Net change in fund balance	(9,058,579)	(9,058,579)	2,063,182	11,121,761
Fund balance - beginning	9,058,579	9,058,579	9,789,387	730,808
Fund balance - ending	\$ - \$	<u> </u>	11,852,569	\$ 11,852,569
Adjustment to generally accepted accounting principles (GAAP) basis: Unrealized gain (loss) on investments Pension asset Capital assets, net of accumulated depreciation and amortization Deferred outflows - pensions Deferred outflows - OPEB Compensated absences Accrued interest payable Bonds payable Net pension liability - PERS Other postemployment benefits Deferred inflows - oPEB Deferred revenue  Net position - GAAP basis			(94,876) 3,680 459,663 631,079 18,547 (874,169) (279,005) (225,487) (1,834,325) (196,879) (55,006) (9,612) 7,644,595	

# City of Portland, Oregon Fire and Police Disability and Retirement Reserve Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

		Budgeted An	nounts		
		Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES) Transfer from other fund:					
Fire and Police Disability and Retirement	<u>\$</u>	750,000 \$	750,000 \$	-	\$ (750,000)
Transfer to other fund: Fire and Police Disability and Retirement		(750,000)	(750,000)	_	750,000
Total other financing sources (uses)	_			-	
Fund balance - beginning	_	750,000	750,000	750,000	<u>-</u>
Fund balance - ending	\$	750,000 \$	750,000	750,000	<u>\$</u>
Adjustment to generally accepted accounting principles (GAAP) basis:			_		
Net position - GAAP basis			<u>\$</u>	750,000	:

# City of Portland, Oregon Fire and Police Supplemental Retirement Reserve Fund Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2018

	 Budgeted An	nounts			
	Original	Final	Actual Amounts	Variance with Final Budget - Positive (Negative)	
REVENUES Other:					
Investment earnings	\$ 50 \$	50 \$	15	\$ (35)	
EXPENDITURES Current:					
External materials and services	 10,000	10,000	8,812	1,188	
Revenues over (under) expenditures	(9,950)	(9,950)	(8,797)	1,153	
OTHER FINANCING SOURCES (USES) Transfers from other funds: General	54,000	54,000	54,000	_	
Net change in fund balance	44,050	44,050	45,203	1,153	
Fund balance - beginning	 500	500	839	339	
Fund balance - ending	\$ 44,550 \$	44,550	46,042	\$ 1,492	
Adjustment to generally accepted accounting principles (GAAP) basis: None		_			
Net position - GAAP basis		<u>\$</u>	46,042		

### STATISTICAL SECTION



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### **Statistical Section**

This part of the City of Portland's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. This section contains the following tables and information:

Contents	Page
Financial Trends	338
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	343
These schedules contain information to help the reader assess the City's most significant local revenue sources: personal income tax, property tax, and business income tax.	
Debt Capacity	349
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	357
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	359

These schedules contain service and infrastructure data to help the reader understand how information in the City's financial report relates to services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

#### City of Portland, Oregon Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year Ended June 30,									
	2018	2017	2016	20151, 2	2014	2013 <sup>1</sup>	2012	2011	2010 <sup>1</sup>	2009
Governmental activities: Net investment in capital assets Restricted Unrestricted	659,255,908	\$ 1,881,668,361 549,657,817 (4,026,450,846)	446,654,188	\$ 1,982,917,732 340,730,761 (3,494,355,768)	\$ 2,045,982,585 271,371,138 (3,368,964,230)	254,008,558	\$ 2,170,541,622 211,292,440 (1,843,957,006)	197,584,177	183,204,776	\$ 2,175,464,133 159,973,612 (1,551,207,748)
Total governmental activities net position	\$(1,729,151,034)	\$(1,595,124,668)	\$(1,444,156,722)	\$(1,170,707,275)	\$(1,051,610,507)	\$ 355,166,876	\$ 537,877,056	\$ 668,461,164	\$ 619,819,308	\$ 784,229,997
Business-type activities: Net investment in capital assets Restricted Unrestricted	\$ 2,458,159,760 1,231,271 317,281,794	\$ 2,328,512,375 12,535,569 199,253,699	\$ 2,162,963,007 12,490,281 188,318,614	\$ 2,069,303,473 14,168,531 156,008,270	\$ 1,968,473,423 14,138,244 61,834,817	\$ 1,879,196,917 13,855,864 105,676,056	\$ 1,792,291,343 14,848,536 103,946,351	\$ 1,682,414,671 14,716,777 127,233,261	\$ 1,563,020,091 110,697,822 30,210,742	\$ 1,456,673,267 19,033,446 161,146,338
Total business-type activities net position	\$ 2,776,672,825	\$ 2,540,301,643	\$ 2,363,771,902	\$ 2,239,480,274	\$ 2,044,446,484	\$ 1,998,728,837	\$ 1,911,086,230	\$ 1,824,364,709	\$ 1,703,928,655	\$ 1,636,853,051
Primary government: Net investment in capital assets Restricted Unrestricted	\$ 4,220,067,371 660,487,179 (3,833,032,759)	\$ 4,210,180,736 562,193,386 (3,827,197,147)	\$ 4,059,404,851 459,144,469 (3,598,934,140)	354,899,292	\$ 4,014,456,008 285,509,382 (3,307,129,413)	267,864,422	\$ 3,962,832,965 226,140,976 (1,740,010,655)	\$ 3,901,827,225 212,300,954 (1,621,302,306)	\$ 3,686,455,287 293,902,598 (1,656,609,922)	\$ 3,632,137,400 179,007,058 (1,390,061,410)
Total primary government net position	\$ 1,047,521,791	\$ 945,176,975	\$ 919,615,180	\$ 1,068,772,999	\$ 992,835,977	\$ 2,353,895,713	\$ 2,448,963,286	\$ 2,492,825,873	\$ 2,323,747,963	\$ 2,421,083,048

<sup>&</sup>lt;sup>1</sup> Data as restated

<sup>&</sup>lt;sup>2</sup> The sharp decline in unrestricted net position in governmental activities in FY 2014 is primarily due to the recording of the net pension liability for the Fire and Police Disability, Retirement and Death Benefit (FPDR) Plan, in accordance with GASB 68. The FPDR is funded annually on a pay as you go basis with revenue received each year from a dedicated property tax levy. As required by GAAP, the net position liability cannot be offset to reflect the value of future revenues expected to be received from the annually dedicated property tax levy.

#### City of Portland, Oregon Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year Ended June 30.									
	2018	2017	2016	2015	2014 <sup>1</sup>	2013	2012	2011 <sup>1</sup>	2010	2009
Expenses										
Governmental activities:										
Public safety	\$ 643,316,126	\$ 662,029,926	\$ 675,619,972	\$ 681,079,374	\$ 524,324,725	\$ 539,582,340	\$ 486,886,299	\$ 460,750,759	\$ 444,705,167	\$ 452,067,911
Parks, recreation and culture	112,001,845	107,882,771	109,511,440	72,416,721	85,522,569	77,384,671	77,703,274	71,215,918	70,745,599	79,614,221
Community development	329,573,060	290,457,585	258,643,920	162,430,670	166,124,118	206,451,529	276,382,471	235,115,877	204,410,103	131,261,667
Transportation	320,566,855	319,449,307	321,615,626	302,136,406	321,045,231	304,095,341	247,019,675	264,399,020	276,185,628	248,914,860
Legislative / admin / support services	146,510,653	129,284,091	128,136,508	97,013,883	100,869,933	106,340,680	92,989,301	85,191,243	92,190,425	178,268,571
Environmental services	171,074	65,043	273,121	86,523	387,345	604,474	503,400	187,805	326,089	-
Water	145,078	208,375	298,514	175,972	185,404	221,364	409,074	89,336	157,563	-
Parking facilities	17,000	17,000	17,000	17,000	17,000	-	-	-	-	-
Interest on long-term debt	48,756,317	47,225,026	46,848,152	48,113,636	47,846,811	50,436,861	48,030,292	46,341,420	44,629,763	50,010,337
Total governmental activities expenses	1,601,058,008	1,556,619,124	1,540,964,253	1,363,470,185	1,246,323,136	1,285,117,260	1,229,923,786	1,163,291,378	1,133,350,337	1,140,137,567
				•					•	
Business-type activities:										
Environmental services	221,952,760	247,437,383	271,877,219	220,160,935	234,976,444	229,742,394	194,880,070	189,838,169	184,036,412	188,969,781
Water	145,619,884	145,140,721	149,291,453	102,628,362	112,388,000	120,814,693	108,344,964	103,260,628	101,965,612	98,707,471
Hydroelectric power	11,863,295	1,446,666	1,685,144	1,289,400	1,661,975	1,786,015	1,895,974	2,049,214	2,112,254	2,458,249
Parking facilities Golf	8,290,186 9,739,047	8,332,521 9,485,970	8,084,291 10,856,948	6,571,712 9,288,014	6,872,812 8,890,606	6,272,155 8,532,476	6,858,239 7,704,762	6,419,814 7,803,648	9,372,080 8,023,884	9,764,605 8,603,692
Motor sports	1,824,639	1,556,365	1,855,628	1,578,637	1,685,405	1,745,465	1,702,924	1,730,151	1,830,052	1,811,021
Spectator facilities	8,457,756	11,357,823	8,540,984	7,590,349	6,517,715	10,232,186	8,098,517	9,412,865	8,175,758	8,698,111
Housing	0,437,730	11,337,023	733,510	774,968	721,620	763,346	967,848	1,750,675	0,173,730	0,090,111
ribusing			700,010	114,500	721,020	700,040	307,040	1,700,070		
Total business-type activities expenses	407,747,567	424,757,449	452,925,177	349,882,377	373,714,577	379,888,730	330,453,298	322,265,164	315,516,052	319,012,930
Total primary government expenses	\$2,008,805,575	\$1,981,376,573	\$1,993,889,430	\$1,713,352,562	\$1,620,037,713	\$1,665,005,990	\$1,560,377,084	\$1,485,556,542	\$1,448,866,389	\$1,459,150,497
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Program Revenues										
Governmental activities:										
Fees, fines and charges for services:										
Public safety	\$ 25,653,732									
Parks, recreation and culture	35,219,434	29,387,579	26,812,317	26,502,334	21,579,257	21,659,255	19,377,137	17,956,318	18,109,058	28,955,330
Community development	87,158,590	84,020,829	76,481,523	68,509,492	61,010,720	46,267,824	43,503,027	29,178,351	46,285,869	45,989,635
Transportation	132,575,619	127,336,714	101,746,047	94,096,155	83,482,648	81,578,019	77,531,542	61,912,494	60,397,143	71,206,830
Legislative / admin / support services	267,746,078	258,572,199	226,112,875	238,924,027	206,200,217	198,673,424	183,276,317	181,437,591	168,785,605	194,127,883
Environmental services		400 000 700	454.750.005	400,004,007	447.040.004	22,086	400 450 400	30,888	400 000 540	
Operating grants and contributions Capital grants and contributions	223,583,230 40,574,464	130,202,782 117,286,144	154,756,635 77,985,967	166,661,697 85,061,048	147,816,324 56,392,854	187,508,857 65,753,370	196,150,183 94,247,887	179,417,682 190,020,546	136,693,542 77,921,901	30,899,130 61,307,882
Capital grants and continuutions	40,074,404	111,200,144	11,860,961	00,001,040	50,392,654	00,700,370	34,241,001	190,020,040	11,821,901	01,307,002
Total governmental activities program revenues	812,511,147	768,982,660	682,358,508	697,217,702	590,414,348	610,661,624	626,437,607	670,543,581	519,543,229	461,669,821

#### City of Portland, Oregon Changes in Net Position, Continued Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year Ended June 30.									
	2018	2017	2016	2015	2014 <sup>1</sup>	2013	2012	2011 <sup>1</sup>	2010	2009
Business-type activities:										
Charges for services:										
Environmental services	403,733,997	384,195,274	357,565,915	341,993,745	316,057,459	292,754,016	268,824,936	256,570,147	239,960,866	237,136,104
Water	203,801,745	179,476,928	177,094,690	160,749,233	145,760,796	147,514,349	130,911,138	118,000,643	112,702,102	101,728,593
Hydroelectric power	2,508,455	1,375,589	1,184,193	3,769,590	4,054,750	4,060,110	4,082,287	3,650,986	3,617,879	3,363,647
Parking facilities Golf	14,547,546 8,925,357	14,379,691 7,704,827	15,147,309 8,607,405	13,753,023 8,695,532	12,896,245 7,990,960	12,164,895 8,270,199	12,092,247 7,732,554	11,901,704 7,434,680	11,316,355 7,754,612	10,708,326 8,388,970
Motor sports	0,925,357 1.836.023	1,813,785	1,979,719	0,095,532 1,712,727	1,424,301	1,704,966	1,752,621	1,748,086	1.875.497	1,922,096
Spectator facilities	11,955,710	11,322,610	11,328,164	10,696,710	10,473,920	10,846,860	8,601,320	8,870,310	8,846,051	9,000,391
Housing	,		1,096,742	1,093,766	868,533	970,625	1,015,467	1,060,568	-	-
Capital grants and contributions	4,380,708	1,484,603	2,455,268	4,022,620	2,794,342	3,259,994	3,964,882	44,450,756	954,259	1,998,768
Total business-type activities program revenues	651,689,541	601,753,307	576,459,405	546,486,946	502,321,306	481,546,014	438,977,452	453,687,880	387,027,621	374,246,895
Total primary government program revenues	\$1,464,200,688	\$1,370,735,967	\$1,258,817,913	\$1,243,704,648	\$1,092,735,654	\$1,092,207,638	\$1,065,415,059	\$1,124,231,461	\$ 906,570,850	\$ 835,916,716
Net (Expense) / Revenue										
Governmental activities	\$ (788,546,861)									
Business-type activities	243,941,974	176,995,858	123,534,228	196,604,569	128,606,729	101,657,284	108,524,154	131,422,716	71,511,569	55,233,965
Total primary government net expense	\$ (544,604,887)	\$ (610,640,606)	\$ (735,071,517)	\$ (469,647,914	\$ (527,302,059)	\$ (572,798,352)	\$ (494,962,025)	\$ (361,325,081)	\$ (542,295,539)	\$ (623,233,781)
General Revenues and Other Changes in Net Posi Governmental activities: Taxes	tion									
Property	\$ 583,197,121	\$ 537,142,744	\$ 500,071,854	\$ 481,282,272	\$ 455,381,655	\$ 441,030,147	\$ 432,481,353	\$ 431,933,936	\$ 421,211,270	\$ 388,147,722
Lodging	53,180,447	50,782,865	50,543,129	41,803,744	35,063,066	28,746,920	21,359,108	19,142,687	16,511,907	23,571,670
Miscellaneous	46,767,750	24,080,946	10,246,214	10,490,137	7,062,234	7,815,970		-		-
Investment earnings	14,941,081	21,443,369	19,481,035	8,760,007	8,950,181	6,496,779	8,967,966	10,565,464	6,104,945	18,518,024
Transfers Special item:	215,672	1,839,223	4,814,066	4,819,555	6,715,480	7,655,640	6,398,095	15,500,817	5,568,297	3,425,005
Contributions from Prosper Portland	-	-	-	-	-	-	3,695,549	64,246,749	-	-
Total governmental activities	698,302,071	635,289,147	585,156,298	547,155,715	513,172,616	491,745,456	472,902,071	541,389,653	449,396,419	433,662,421
Business-type activities:					1					
Investment earnings	3,522,031	2,752,477	5,571,466	3,248,776	2,894,317	640,963	1,450,984	4,514,155	1,132,332	12,328,970
Transfers	(215,672)	(1,839,223)	(4,814,066)	(4,819,555	(6,715,480)	(7,655,640	(6,398,095)	(15,500,817)	(5,568,297)	(3,425,005)
Special item:						(7,000,000	(16 055 522)			
Capital asset write-off						(7,000,000		-		
Total business-type activities	3,306,359	913,254	757,400	(1,570,779		(14,014,677	(21,802,633)	(10,986,662)	(4,435,965)	8,903,965
Total primary government	\$ 701,608,430	\$ 636,202,401	\$ 585,913,698	\$ 545,584,936	\$ 509,351,453	\$ 477,730,779	\$ 451,099,438	\$ 530,402,991	\$ 444,960,454	\$ 442,566,386
Change in Net Position										
Governmental activities	(90,244,790)	(152,347,317)	(273,449,447)	(119,096,768				48,641,856	(164,410,689)	(244,805,325)
Business-type activities	247,248,333	177,909,112	124,291,628	195,033,790	124,785,566	87,642,607	86,721,521	120,436,054	67,075,604	64,137,930
Total primary government change in net position	\$ 157,003,543	\$ 25,561,795	\$ (149,157,819)	\$ 75,937,022	\$ (17,950,606)	\$ (95,067,573)	\$ (43,862,587)	\$ 169,077,910	\$ (97,335,085)	<u>\$ (180,667,395)</u>

<sup>&</sup>lt;sup>1</sup> Data as restated

## City of Portland, Oregon Fund Balances, Governmental Funds <sup>2</sup> (modified accrual basis of accounting)

	Fiscal Year Ended June 30,										
	2018	2017	2016	2015¹	20142	2013	20121	2011	2010	2009	
General Fund Unreserved	\$ - \$	; -	\$ - \$	- :	\$ -:	\$ - S	- :	\$ - \$	91,872,408	\$ 133,755,426	
Nonspendable Committed Assigned	542,097 60,999,524 11,668,282	404,610 58,916,535 13,028,310	453,022 56,495,175 17,351,152	513,774 58,885,208 30,220,861	545,293 60,077,408 7,444,423	531,247 49,930,120 314,562	555,088 48,984,519 5,415,881	234,968 46,294,375 23,588,446	· · · -	-	
Unassigned	46,265,155	39,584,406	27,255,828	16,460,088	28,900,909	28,514,937	22,296,208	23,962,998			
Total general fund	119,475,058	111,933,861	101,555,177	106,079,931	96,968,033	79,290,866	77,251,696	94,080,787	91,872,408	133,755,426	
All other governmental funds Reserved	-	-	-	-	-	-	-	-	15,819,740	24,940,060	
Unreserved, reported in: Major fund: Transportation Operating									10,449,909	10,596,286	
Nonmajor funds: Special revenue funds	-	-	-	-	-	-	-	-	(12,163,792)	8,976,573	
Debt service funds Capital projects funds	-	-	-	-	-	-	-	-	62,208,494 5,295,880	43,489,029 6,407,173	
Major fund: Transportation Operating:											
Nonspendable Restricted	7,371,044 192,005,451	6,415,131 130,924,561	6,697,786 47,917,229	7,408,416 39,013,371	5,725,138 31,794,588	5,211,250 26,652,459	5,467,464 18,803,168	2,824,446 20,774,274			
Assigned Unassigned	39,335,648	47,569,182	71,781,581	36,779,700	33,854,289	20,578,265	14,211,840	(14,039,988)			
Nonmajor funds: Special revenue funds:								20.000			
Nonspendable Restricted Committed	202,742,859 24.948.662	187,431,111 20.170.158	156,692,731 20,071,904	150,476,673 14,843,739	102,777,084 12,806,577	92,318,341 12,654,543	77,321,176 14.645.781	30,900 71,044,360 946,953	-	-	
Assigned Unassigned	21,135,141 (9,181,211)	20,697,247 (7,031,672)	17,374,200 (3,543,056)	14,645,405 (3,545,508)	12,436,525 (632,801)	10,367,324 (7,280,204)	8,419,112 (7,064,264)	12,665,927 (21,934,442)			
Debt service funds: Restricted	78,940,081	75,222,923	66,379,048	62,199,841	55,647,819	51,972,200	53,907,324	50,464,778			
Assigned Capital projects funds:	16,910,552	15,592,586	15,719,727	14,018,712	12,166,789	15,444,913	14,644,795	13,497,508			
Nonspendable Restricted	127,989,025	98,065,337	104,051,671	73,034,959	62,177,707	38,494,304	38,035,418	4,100 32,900,374			
Committed Assigned Unassigned	1,629,625 12,654,320 (15,069,239)	3,767,383 9,276,240 (10,050,355)	1,910,862 7,545,602	1,282,338 6,734,058	665,072 5,889,770	9,778,398 8,044,889	9,480,674 8,308,021	694,200 6,235,808			
Permanent fund: Nonspendable Restricted	163,025 22.622	162,956 21,411	162,832 20,844	162,572 19,222	162,843 18,457	163,182 18,805	163,142 19,811	162,740 19,671			
Total all other governmental funds	701,597,605	598,234,199	512,782,961	417,073,498	335,489,857	284,418,669	256,363,462	176,291,609	81,610,231	94,409,121	
Total governmental funds	\$ 821,072,663	710,168,060	\$ 614,338,138 \$	523,153,429	\$ 432,457,890	\$ 363,709,535	333,615,158	\$ 270,372,396	173,482,639	\$ 228,164,547	

<sup>&</sup>lt;sup>1</sup> Data as restated in prior years <sup>2</sup> This schedule was modified with the implementation of GASB 54, effective fiscal year 2011, which affected the categories used to report fund balances.

## City of Portland, Oregon Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Revenues	2010	2011	2010	2010	2017		2012		2010	2000
Taxes	\$ 676.415.465	\$ 607.820.246	\$ 561,631,327	\$ 531 301 330	\$ 495 153 590	\$ 476 378 425	\$ 448,364,391	\$ 450,618,907	\$ 439,807,189	\$ 404,648,934
Licenses and permits	297,699,193	277,190,024	257,217,150	233,646,104	208,235,312	196,568,153	185,187,374	164,940,343	163,524,368	172,412,165
Intergovernmental	203,682,794	197,151,168	170,956,056	168,242,063	165,057,000	206,179,343	262,848,347	306,470,348	179,137,795	112,420,936
Charges for services	266,586,401	250,686,417	208,154,118	191,393,937	182,994,037	169,369,076	145,895,524	128,092,621	128,460,491	135,712,881
Assessments	15,232,474	15,837,560	14,528,846	13,398,496	20,819,124	9,019,761	8,965,051	9,628,143	17,859,689	10,494,525
Investment earnings	13,802,580	20,891,658	17,794,209	8,008,872	7,810,694	6,394,758	7,997,693	8,656,961	5,940,419	14,150,878
Miscellaneous	9,788,268	9,546,423	9,822,567	20,517,936	12,461,313	7,988,876	11,859,802	8,553,079	13,371,753	18,080,728
Total revenues	1,483,207,175	1,379,123,496	1,240,104,273	1,166,508,738	1,092,531,070	1,071,898,392	1,071,118,182	1,076,960,402	948,101,704	867,921,047
Expenditures										
Current:										
Public safety	501,826,334	460,911,538	453,566,546	432,678,952	417,619,532	405,171,299	402,526,990	382,040,051	381,431,467	365,837,451
Parks, recreation and culture	99,723,309	93,202,761	86,239,951	73,897,333	68,264,016	69,159,278	70,095,137	65,553,655	65,421,722	66,513,218
Community development	321,079,124	287,883,715	246,432,782	173,735,075	170,553,693	211,030,610	299,816,445	233,452,342	216,256,817	130,498,875
Transportation	156,403,082	151,091,787	132,681,487	147,069,608	168,259,803	162,045,823	102,732,375	119,743,004	133,225,382	106,859,618
Legislative / admin / support services	119,006,844	105,771,502	100,720,103	94,739,754	89,223,214	82,597,301	73,694,282	70,316,678	71,214,023	183,391,043
Environmental services	91,199	55,877	227,554	221,231	350,203	604,474	503,400	187,805	326,089	-
Water	-	24,915	122,542	-	50,294	221,364	409,074	89,336	157,563	-
Debt service and related costs:										
Principal	86,164,885	146,815,236	107,566,236	97,537,730	133,585,244	136,765,972	271,515,940	277,450,351	71,726,634	102,210,897
Interest	44,841,386	43,176,548	43,462,701	44,404,911	43,523,677	45,186,688	41,996,682	38,899,209	37,280,438	41,451,139
Debt issuance costs	324,906	822,050	560,115	672,770	793,356	1,052,128	2,113,436	1,528,816	1,355,153	1,063,423
Capital outlay	101,417,131	159,566,571	65,131,845	78,300,490	83,233,658	69,410,696	109,842,632	140,101,129	102,014,291	60,394,581
Total expenditures	1,430,878,200	1,449,322,500	1,236,711,862	1,143,257,854	1,175,456,690	1,183,245,633	1,375,246,393	1,329,362,376	1,080,409,579	1,058,220,245
Revenues over (under) expenditures	52,328,975	(70,199,004)	3,392,411	23,250,884	(82,925,620)	(111,347,241)	(304,128,211)	(252,401,974)	(132,307,875)	(190,299,198)
Other Financing Sources (Uses)										
Transfers in	159,673,393	141,705,782	135,383,738	113,470,018	119,542,744	103,344,628	110,772,511	104,599,012	119,996,827	64,381,992
Transfers out	(164,631,975)	(145,346,966)	(135,787,600)	(115,209,916)	(106,382,665)	(99,832,685)	(96,610,030)	(106,727,613)	(142,667,821)	(73,645,578)
Bonds and notes issued	60,220,961	158,928,038	85,333,395	60,884,119	127,965,979	129,646,072	311,873,457	287,505,419	157,041,092	160,941,346
Bonds and note premium	3,176,420	9,302,181	2,573,207	4,365,018	9,846,162	8,189,496	18,809,162	1,203,343	3,118,769	1,390,471
Bonds and note discounts	132,554	130,652	284,770	3,935,116	-	-	(82,485)	(266,645)	(73,870)	
Loan proceeds	-	-	-	-	-	-	900,000	4,704,000	3,421,000	1,540,000
Payments to refunded bond escrow agent				-					(63,243,022)	(24,865,000)
Proceeds from sale of capital assets	4,275	5,868	4,788	300	701,755	94,107	74,438	313,703	32,993	1,409,800
Total other financing sources (uses)	58,575,628	164,725,555	87,792,298	67,444,655	151,673,975	141,441,618	345,737,053	291,331,219	77,625,968	131,153,031
Special Item Contribution from Prosper Portland							3,695,549	64,246,749		
Net change in fund balances	\$ 110,904,603	\$ 94,526,551	\$ 91,184,709	\$ 90,695,539	\$ 68,748,355	\$ 30,094,377			\$ (54 681 907)	\$ (59,146,167)
. Tot sharings in failed balanoos	<del>+ 110,001,000</del>	01,020,001	<del>+ 01,101,700</del>	<del>+ 00,000,000</del>	<del>+ 00,7 10,000</del>	<del>+ 00,001,011</del>	10,001,001	00,110,004	<u> </u>	<del>+ (00,110,101)</del>
Debt service as a percentage of noncapital expenditures	9.9 %	14.7 %	12.9 %	13.3 %	16.2 %	16.3 %	24.8 %	26.6 %	11.1 %	14.4 %
noncapital experiultures	9.9 %	14.7 %	12.9 %	13.3 %	10.2 %	10.5 %	24.0 %	20.0 %	11.1 70	14.4 %

## City of Portland, Oregon Program Revenues by Function Last Ten Fiscal Years (accrual basis of accounting)

Fiscal Year Ended June 30, 2017 2018 2016 2015 2014 2013<sup>1</sup> 2012 2011 2010 2009 Function Governmental activities: Public safety \$ 49.405.291 \$ 43.555.255 \$ 41,897,135 \$ 39.676.455 \$ 36.944.769 \$ 34,994,419 \$ 39.996.014 \$ 36,112,027 \$ 36,579,628 \$ 37.618.789 Parks, recreation and culture 76,144,725 61,329,954 55,509,279 68,963,590 54,501,838 57,103,523 47,995,617 43,739,584 30,052,917 33,900,730 Community development 151,737,844 159,837,138 115,222,934 107,714,842 89,108,592 103,323,245 117,419,849 96,334,022 77,715,883 65,551,272 Transportation 233.524.751 219.001.650 215.250.116 207.284.169 176.603.991 181.963.408 207.660.033 284.663.629 181,040,220 128.348.190 Legislative / admin / support services 299,708,818 285,258,663 254,035,719 272,563,100 231,373,014 229,168,166 210,433,303 207,800,528 192,800,377 196,250,840 Environmental services 923,689 343,483 1,015,546 1,463,546 1,774,149 1,602,219 1,136,538 1,239,419 115,973 99,842 418,598 1,330,572 757,253 114,785 Water 2,334,714 811,561,091 768.982.660 682,358,508 697,217,702 590,414,348 610,661,624 626,437,607 670,543,581 519,543,229 461,669,821 Subtotal governmental activities Business-type activities: Environmental services 385,406,467 359,264,475 345,411,024 318,323,909 295,468,918 270,144,257 258,701,515 240,915,125 239,134,872 407,153,862 Water 204,520,196 179,661,372 177,317,208 161,248,941 145,958,266 148,014,801 131,695,155 120.880.132 112,702,102 101,728,593 Hydroelectric power 2.508.455 1,375,589 1,184,193 3,769,590 4.054.750 4,060,110 4,082,287 3.650.986 3,617,879 3,363,647 Parking facilities 10,708,326 14,547,546 14,379,691 15,147,309 13,753,023 12,896,245 12,164,895 12,092,247 11,901,704 11,316,355 8,925,357 7.704.827 8,607,405 8,695,532 7.990.960 8.270.199 7,734,929 7.434.680 7.754.612 8.388.970 Motor sports 1.836.023 1.813.785 1.979.719 1,712,727 1.424.301 1.704.966 1,752,621 29.123.925 1.875.497 1.922.096 Spectator facilities 12,198,102 11,411,576 11,862,354 10,802,343 10,804,342 10,891,500 10,460,489 8,870,310 8,846,051 9,000,391 Housing 1,096,742 1,093,766 868,533 970,625 1,015,467 13,124,628 Subtotal business-type activities 651,689,541 601,753,307 576,459,405 546,486,946 502,321,306 481,546,014 438,977,452 453,687,880 387,027,621 374,246,895

\$ 1,463,250,632 \$ 1,370,735,967 \$ 1,258,817,913 \$ 1,243,704,648 \$ 1,092,735,654 \$ 1,092,207,638 \$ 1,065,415,059 \$ 1,124,231,461 \$ 906,570,850 \$ 835,916,716

Total primary government

<sup>1</sup> Data as restated

## City of Portland, Oregon Tax Revenues by Source, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

Fiscal Year											
Ended June						Recreational		Construction			
30,	<u>Pr</u>	roperty Taxes	Lodging Taxes	Arts Taxes <sup>1</sup>	(	Cannabis Tax <sup>3</sup>	Gas Tax	Excise Tax	Other Taxes		Total Taxes
2018	\$	576,467,268	\$ 53,180,447	\$ 12,444,574	\$	4,399,439	\$ 20,886,761	\$ 9,036,976	\$ 1,420,541	ò	677,836,006
2017		532,956,435	50,782,864	12,063,111		406,270	9,787,463	1,824,103	925,534		608,745,780
2016		500,841,984	50,543,129	10,246,215		-	-	-	698,417		562,329,745
2015		479,007,449	41,803,744	10,490,137		-	-	-	586,440		531,887,770
2014		453,028,290	35,063,066	7,062,234		-	-	-	924,647		496,078,237
2013		439,815,535	28,746,920	7,815,970		-	-	-	1,177,430		477,555,855
2012 <sup>2</sup>		426,963,931	21,359,108	-		-	-	-	1,701,077		450,024,116
2011		431,476,219	19,142,687	-		-	-	-	408,159		451,027,065
2010		423,295,282	16,511,907	-		-	-	-	700,819		440,508,008
2009		381,077,264	23,571,670	-		-	-	-	758,737		405,407,671

Source: Division of Assessment and Taxation for Multnomah, Clackamas and Washington Counties

<sup>&</sup>lt;sup>1</sup> Data was added in FY2015

<sup>&</sup>lt;sup>2</sup> Data was revised in FY2015

<sup>&</sup>lt;sup>3</sup> Implemented FY2017

## City of Portland, Oregon Assessed Valuation and Actual Values of Taxable Property Last Ten Fiscal Years

Fiscal Year Ended June 30, Note	Real Property	Personal Property	Public Utility Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Real Market Value	Total Taxable Assessed Value as a Percentage of Real Market Value
2018 \$	53,201,192,940	\$ 2,249,420,144	\$ 3,128,769,753	\$ 58,579,382,837	7.88	\$ 137,482,640,578	42.61%
2017	50,782,907,083	2,189,521,212	2,901,126,077	55,873,554,372	7.72	120,785,526,154	46.26
2016 **	48,849,632,397	2,089,483,130	2,598,251,460	53,537,366,987	7.76	102,628,140,456	52.17
2015	48,870,874,358	1,086,490,310	1,364,018,730	51,321,383,398	7.89	92,618,335,901	55.41
2014	44,803,583,386	1,957,482,679	2,257,891,313	49,018,957,378	7.81	84,044,895,532	58.32
2013	43,406,553,685	1,877,327,577	2,094,956,450	47,378,837,712	7.83	79,896,235,855	59.30
2012	42,300,972,173	1,870,775,539	2,121,534,522	46,293,282,234	7.69	81,163,435,001	57.04
2011	40,974,245,223	1,948,909,831	2,061,177,281	44,984,332,335	7.69	86,374,680,444	52.08
2010 *	39,707,015,212	2,039,362,255	2,040,333,669	43,786,711,136	7.80	89,022,110,363	49.19
2009 *	38,366,558,470	2,078,744,985	1,912,975,520	42,358,278,975	7.82	90,358,444,241	46.88

Sources: Tax Supervising and Conservation Commission and Divisions of Assessment and Taxation for Multnomah, Clackamas and Washington Counties.

Note: Tax rolls are prepared and taxes are collected by Multnomah, Clackamas and Washington Counties for all units of local government within their boundaries. Taxes collected by the counties are remitted to taxing districts proportionately according to the ratio of each district levy to the total of all levies in the County. Amounts established through tax increment financing have been proportionately allocated by property type

<sup>\*</sup> Data was revised in FY11

<sup>\*\*</sup> Data was revised in FY17

# City of Portland, Oregon Property Tax Rates - Direct and Overlapping Government Last Ten Fiscal Years (per \$1,000 of assessed valuation) (unaudited)

City of Portland									Overlapping Rates										
													Urban						
													Renewal		Ν	/letropolitan			
Fiscal Year				Special		Debt			Multnomah	ì	Education		Prosper	Port of		Service			
Ended June 30,		General		Revenue		Service		Total	County		Districts		Portland <sup>1</sup>	Portland	_	Districts	TriMet		Total
2018	\$	7.23	\$	0.40	\$	0.25	\$	7.88	\$ 4.39	9	\$ 10.75	\$	0.23	\$ 0.07	\$	0.41 \$		- \$	23.73
2017		7.06		0.40		0.26		7.72	4.39	9	9.47		0.24	0.07		0.40		-	22.29
2016		7.08		0.40		0.28		7.76	4.49	9	9.41		0.25	0.07		0.39		-	22.37
2015		7.25		0.40		0.24		7.89	4.49	9	9.54		0.26	0.07		0.46		-	22.71
2014		7.19		0.40		0.22		7.81	4.54	4	7.76		0.28	0.07		0.47		-	20.93
2013		7.19		0.40		0.24		7.83	5.42	2	6.40		0.29	0.07		0.40		-	20.41
2012		7.05		0.40		0.24		7.69	5.4	4	8.32		0.29	0.07		0.32	0.	06	22.19
2011		7.05		0.40		0.24		7.69	5.4	4	8.32		0.29	0.07		0.32	0.	06	22.19
2010		7.21		0.40		0.19		7.80	5.38	8	7.62		0.30	0.07		0.41	0.	09	21.67
2009		7.20		0.40		0.22		7.82	5.40	0	7.62		0.31	0.07		0.44	0.	09	21.75

Source: Multnomah County Division of Assessment and Taxation

<sup>&</sup>lt;sup>1</sup> Prosper Portland: Includes taxes collected on the urban renewal special levy imposed city-wide.

## City of Portland, Oregon Principal Property Taxpayers Current Year and Nine Years Ago (unaudited)

	Jı	une 30, 201	8	J	une 30, 2009	
			Percentage			Percentage
			of Total			of Total
T	Assessed		Assessed	Assessed		Assessed
Taxpayer	Valuation	Rank	Valuation	Valuation	Rank	Valuation
Port of Portland	\$ 599,740,050	1	1.02 %	\$ 409,281,370	1	0.97 %
Alaska Airlines	415,491,700	2	0.71	-		-
Portland General Electric Co	337,967,950	3	0.58	254,235,470	3	0.60
Pacificorp (PP&L)	334,346,000	4	0.57	244,454,000	4	0.58
Weston Investment Co LLC	264,055,200	5	0.45	208,514,430	5	0.50
Comcast	244,031,400	6	0.42	-		-
Evraz Inc NA	230,607,780	7	0.39	-		-
Southwest Airlines Co	224,514,300	8	0.38	-		-
AT&T, Inc	219,633,200	9	0.37	127,686,700	9	0.30
Centurylink	213,530,100	10	0.36	-		-
Qwest Wireless	-		-	274,428,060	2	0.65
Oregon Steel Mills, Inc.	-		-	179,313,900	6	0.42
LC Portland LLC	_		-	153,027,950	7	0.36
NW Natural Gas	-		-	137,242,080	8	0.32
Verizon Wireless VAW LLC	-		-	123,480,400	10	0.29
Total	\$ 3,083,917,680		5.25 %	\$ 2,111,664,360		4.99 %
Total assessed valuation	\$ 58,579,382,837			\$42,358,278,975		

Source: Multnomah County Division of Assessment and Taxation and the City of Portland 2008 CAFR

## City of Portland, Oregon Property Taxes Levies and Collections Last Ten Fiscal Years (unaudited)

Collected within the

Fiscal Year	Tax Levy	_	ear of Levy	Collections in	Total Collection	ons to Date
	for the		Percentage	Subsequent		Percentage
Ended June 30,	Fiscal Year <sup>1</sup>	Amount	of Levy	Years	Amount	of Levy
2018	\$ 600,155,321	\$ 565,640,099	94.25 %	- \$	\$ 565,640,099	94.25 %
2017	551,135,421	522,198,704	94.75	6,974,724	529,173,428	96.02
2016	516,333,732	488,402,282	94.59	6,776,534	495,178,816	95.90
2015	494,785,514	467,210,020	94.43	11,233,392	478,443,412	96.70
2014	467,516,063	440,453,970	94.21	11,347,978	451,801,948	96.64
2013	452,452,709	425,290,736	94.00	12,675,863	437,966,599	96.80
2012	445,043,642	412,972,199	<sup>2</sup> 92.79	14,162,503	427,134,702	95.98
2011	445,238,206	416,836,027	93.62	14,825,890	431,661,917	96.95
2010	436,246,475	407,939,510	93.51	15,982,931	423,922,441	97.17
2009	397,821,681	368,922,355	92.74	16,739,630	385,661,985	96.94

Sources: Divisions of Assessment and Taxation for Multnomah, Clackamas and Washington Counties

Notes: Taxes are levied as of July 1 each year and are payable in three installments without interest on November 15, February 15 and May 15. Interest is charged at the rate of 1% per month on delinquent taxes. Tax liens are foreclosed by the various counties after three years' delinquencies. Taxpayers receive a discount of 3% for full payment by November 15 and 2% for payment of 2/3 of the total taxes due.

<sup>&</sup>lt;sup>1</sup> Total tax levy includes special levies for urban renewal projects.

<sup>&</sup>lt;sup>2</sup> Restated amount collected within the fiscal year of levy and recalculated percentage of levy.

## City of Portland, Oregon Ratios of Outstanding Debt by Type Last Ten Fiscal Years (unaudited)

	Fiscal Year Ended June 30,										
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009	
Governmental activities:											
General obligation bonds	\$ 137,330,000	\$ 124,010,000	\$ 99,250,000	\$ 83,625,000	\$ 75,850,000	\$ 62,675,000	\$ 70,740,000	\$ 78,530,000	\$ 58,890,000	\$ 66,820,000	
Limited tax improvement bonds	28,660,000	32,585,000	36,805,000	43,315,000	48,625,000	50,700,000	55,940,000	57,425,000	63,105,000	44,260,000	
Urban renewal and redevelopment bonds	357,231,200	392,225,600	425,726,400	457,420,000	490,735,000	519,785,000	508,130,000	425,050,000	353,405,000	334,445,000	
Limited tax and limited tax revenues bonds	7,890,000	360,410,948	340,436,589	375,114,861	405,413,191	387,503,608	376,042,730	388,347,991	420,165,722	422,137,316	
Revenue bonds	7,890,000	9,512,000	11,065,000	13,049,000	14,974,000	16,820,000	18,515,000	3,715,000	4,295,000	4,865,000	
Notes, loans and lines of credit payable	176,358,956	122,787,212	102,920,735	77,000,697	57,526,763	71,688,388	97,914,167	124,454,570	183,116,127	194,129,708	
Unamortized premiums and discounts	34,435,273	36,618,857	30,992,215	33,717,592	36,904,989	31,860,103	28,556,970	11,106,340	12,543,878	10,117,000	
Total governmental activities	749,795,429	1,078,149,617	1,047,195,939	1,083,242,150	1,130,028,943	1,141,032,099	1,155,838,867	1,088,628,901	1,095,520,727	1,076,774,024	
Business- type activities:											
Capitalized lease obligations		_	_	_	_	_	_	_	_	84,772	
General obligation bonds		-	-	-	-	_	_	-	1,590,000	3,135,000	
Limited tax and limited tax revenue bonds	73,305,431	82,061,240	101,545,969	113,331,618	123,936,784	133,164,668	142,052,566	138,179,477	134,415,413	140,815,546	
Revenue bonds	2,174,570,000	2,113,000,000	2,189,760,000	2,341,685,000	2,176,310,002	2,091,980,000	1,957,895,000	2,042,696,000	1,640,956,000	1,640,114,000	
Notes and loans payable	12,174,625	13,554,496	14,920,587	16,273,040	17,810,751	97,796,100	20,815,849	32,472,241	182,355,327	20,034,963	
Unamortized premiums and discounts	198,827,913	203,208,177	158,794,291	137,482,803	117,958,078	115,881,875	87,643,791	96,956,081	59,228,268	64,242,224	
·											
Total business-type activities	2,458,877,969	2,411,823,913	2,465,020,847	2,608,772,461	2,436,015,615	2,438,822,643	2,208,407,206	2,310,303,799	2,018,545,008	1,868,426,505	
<b>71</b>											
Total primary government	¢ 2 200 672 200	¢2 400 072 520	¢2 512 216 706	¢2 602 014 611	¢2 EGG 044 EE0	¢2 570 054 742	¢2 264 246 072	¢2 200 022 700	¢2 114 065 725	¢2.045.200.520	
Total primary government	\$ 3,200,073,390	\$3,489,973,530	\$3,512,216,786	\$3,692,014,611	\$3,566,044,558	\$3,379,034,742	\$3,304,240,073	\$3,396,932,700	\$3,114,003,733	\$2,945,200,529	
Percentage of personal income 1	N/A	2.85 %	2.99 %	3.38 %	3.51 %	3.57 %	3.58 %	3.86 %	3.59 %	3.24 %	
Per capita <sup>1</sup>	\$ 5,465	\$ 5,440	\$ 5,560	\$ 5,957	\$ 5,855	\$ 5,937	\$ 5,664	\$ 5,807	\$ 5,387	\$ 5,196	

Source: Bureau of Revenue and Financial Services

N/A: Data not available for this fiscal year.

<sup>1</sup> Data was revised in FY18

## City of Portland, Oregon Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (unaudited)

Governmental Activities

Fiscal Year Ended June 30	General Obligation Bonds	Less: Amounts Restricted to Repaying Principal <sup>1</sup>		Total	Total Taxable Assessed Value	Percentage of Estimated Actual Taxable Value of Property	Per Capita	Population
2018	\$ 137,330,000	\$ (808,874	\$	136,521,126	\$58,579,382,837	0.23 %	\$ 212	647,805
2017	124,010,000	(809,611	)	123,200,389	55,873,554,372	0.22	193	641,494
2016	99,250,000	(566,995	)	98,683,005	53,537,366,987	0.18	157	631,731
2015	83,625,000	(38,332	)	83,586,668	51,321,383,398	0.16	135	619,740
2014	75,850,000	(338,832	)	75,511,168	49,018,957,378	0.15	125	609,059
2013	62,675,000	(538,158	)	62,136,842	47,378,837,712	0.13	104	602,955
2012	70,740,000	(801,396	)	69,938,604	46,293,282,234	0.15	119	593,965
2011	78,730,000	(740,720	)	77,989,280	44,984,332,334	0.17	135	585,340
2010	58,890,000	(665,173	)	58,224,827	43,786,711,136	0.13	102	578,104
2009	66,820,000	(465,672	)	66,354,328	42,358,278,975	0.16	118	566,850

Note: Represents general obligation bonded debt issued for funding parks, housing and emergency facilities projects

Business-type Activities

			ee type / tetivit				
					Percentage of		
		Less: Amounts			Estimated Actual		
Fiscal Year Ended	General	Restricted to Repaying		Total Taxable	Taxable Value of	Per	
June 30	Obligation Bonds	Principal	Total	Assessed Value	Property	Capita	Population
2018	\$ -	\$ - \$	-	\$58,579,382,837	- %	\$ -	647,805
2017	-	-	-	55,873,554,372	-	-	641,494
2016	-	-	-	53,537,366,987	-	-	631,731
2015	-	-	-	51,321,383,398	-	-	619,740
2014	-	-	-	49,018,957,378	-	-	609,059
2013	-	-	-	47,378,837,712	-	-	602,955
2012	-	-	-	46,293,282,234	-	-	593,965
2011	-	-	-	44,984,332,334	-	-	585,340
2010	1,590,000	(17,959)	1,572,041	43,786,711,136	-	3	578,104
2009	3,135,000	(21,848)	3,113,152	42,358,278,975	0.01	6	566,850

Note: Represents general obligation bonded debt issued for Water infrastructure

<sup>&</sup>lt;sup>1</sup> Data was revised in 2018.

<sup>&</sup>lt;sup>1</sup> Data was revised in 2018.

## City of Portland, Oregon Direct and Overlapping Governmental Activities Debt June 30, 2018 (unaudited)

Jurisdiction		Net Property Tax Backed Debt	Percentage within City of Portland	Am	nount Applicable to City of Portland
Clackamas Community College	\$	98,403,913	0.18 %	\$	181,949
Clackamas County		138,185,000	0.23		315,753
Clackamas City ESD		22,100,000	0.15		32,465
Clackamas County SD 12 (North Clackamas)		601,147,673	0.46		2,794,736
Clackamas County SD* 7J (Lake Oswego)		242,549,604	0.02		55,544
Columbia County SD 1J (Scappoose)		26,345,000	6.12		1,613,210
Metro		205,735,000	45.99		94,612,383
Mt Hood Community College		21,960,000	42.32		9,292,725
Multnomah County		369,885,250	86.53		320,059,488
Multnomah County Drainage District 1		4,500,000	100.00		4,500,000
Multnomah County SD 1J (Portland)		982,119,880	97.93		961,750,714
Multnomah County SD 28J (Centennial)		20,535,050	54.03		11,095,929
Multnomah County SD 3 (Parkrose)		56,759,286	98.47		55,889,393
Multnomah County SD 40 (David Douglas)		81,262,481	100.00		81,261,913
Multnomah County SD 51J (Riverdale)		18,249,889	5.16		941,585
Multnomah County SD 7 (Reynolds)		206,085,539	23.95		49,352,541
Northwest Regional ESD		35,000	0.25		87
Portland Community College		461,071,466	49.86		229,912,364
Tualatin Hills Park & Recreation District		77,707,133	0.02		19,038
Washington County		219,115,761	0.26		561,375
Washington County SD 23J (Tigard-Tualatin)		262,838,126	0.10		254,164
Washington County SD 48J (Beaverton)	_	1,035,618,531	0.28		2,922,515
Subtotal overlapping debt	\$	5,152,209,582			1,827,419,871
City direct debt					749,795,429
Total direct and overlapping debt				\$	2,577,215,300

### Note:

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. The State of Oregon provides overlapping debt data based on real market valuation of properties for each jurisdiction.

<sup>\*</sup>SD - School District

## City of Portland, Oregon Legal Debt Margin Information Last Ten Fiscal Years (unaudited)

	Fiscal Year Ended June 30.												
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009			
Debt Limit	\$ 4,124,479,217	\$ 3,623,565,785	\$3,078,844,214	\$2,778,550,077	\$2,521,346,866	\$2,396,887,076	\$2,434,903,050	\$2,591,240,413	\$2,670,663,311	\$2,710,753,327			
Total net debt applicable to limit	136,521,126	123,200,389	98,683,005	83,586,668	75,511,168	62,136,842	69,938,604	77,789,280	58,206,868	66,332,480			
Legal debt margin	\$ 3,987,958,091	\$ 3,500,365,396	\$2,980,161,209	\$2,694,963,409	\$2,445,835,698	\$2,334,750,234	\$2,364,964,446	\$2,513,451,133	\$2,612,456,443	\$2,644,420,847			
Total net debt applicable to limit as a percentage of legal debt margin	3.42 %	3.52 %	3.31 %	3.10 %	3.09 %	2.66 %	2.96 %	3.09 %	2.23 %	2.51 %			
Legal Debt Margin Calculation for Fiscal Year 2018													
Real market value	\$137,482,640,578												
Debt limit (3% of real market value)	4,124,479,217												
Debt applicable to limit: General obligation bonds Less: Amount set aside for repayment of general	137,330,000												
obligation debt  Total net debt applicable	(808,874)												
to limit	136,521,126												
Legal debt margin	\$ 3,987,958,091												

**Note**: Oregon Revised Statutes Section 287A.050 provides a debt limit of 3% of real market value of all taxable property within City boundaries as provided in ORS 308.207 for general obligation debt.

## City of Portland, Oregon Pledged-Revenue Coverage Sewer System Last Ten Fiscal Years

First Lien Sewer System Revenue Bonds<sup>1</sup>

_					Jones Jones 1					
_	_		Non-Stabilized	Net Transfers	Stabilized	_		·	_	· · · · · ·
Fiscal Year		Less:	Net Revenues	From (to) Rate	Net Revenue	First Lien I	Bond		Non-	
Ended	Gross	Operating	Available for	Stabilization	Available for	Debt Service Re	<u>quirements</u>		Stabilized	Stabilized
June 30,	Revenues <sup>2</sup>	Expenses <sup>2</sup>	Debt Service	Fund	Debt Service	Principal	Interest	Total	Coverage	Coverage
2018 \$	392,667,838 \$	110,457,443	\$ 282,210,395	\$ (29,000,000)	253,210,395 \$	72,925,000 \$	23,254,054 \$	96,179,054	2.93	2.63
2017	373,524,446	102,461,741	271,062,705	(31,500,000)	239,562,705	69,495,000	25,905,970	95,400,970	2.84	2.51
2016	347,887,350	100,940,043	246,947,307	(23,615,114)	223,332,193	65,525,000	31,974,926	97,499,926	2.53	2.29
2015	331,225,477	95,223,004	236,002,473	(25,250,000)	210,752,473	60,585,000	35,039,760	95,624,760	2.47	2.20
2014	309,233,026	98,727,948	210,505,078	(21,375,000)	189,130,078	57,675,000	40,110,644	97,785,644	2.15	1.93
2013	284,975,424	102,302,929	182,672,495	7,550,000	190,222,495	54,940,000	42,866,394	97,806,394	1.87	1.94
2012	264,178,982	93,966,499	170,212,483	18,585,000	188,797,483	52,300,000	45,489,894	97,789,894	1.74	1.93
2011	250,891,268	89,421,417	161,469,851	29,500,000	190,969,851	49,815,000	47,988,894	97,803,894	1.65	1.95
2010	231,689,729	87,213,116	144,476,613	9,750,000	154,226,613	40,050,000	49,982,294	90,032,294	1.60	1.71
2009	231,577,544	84,871,252	146,706,292	10,000,000	156,706,292	35,680,000	54,345,994	90,025,994	1.63	1.74
								Required	1.00	1.20
								Bureau Goal	1.00	1.50

Source: Bureau of Environmental Services

#### Notes:

Continued next page

<sup>1.</sup> Historical amounts may differ slightly from what has been published in previous Comprehensive Annual Financial Reports as a result of corrections to previous calculations. None of the corrections had a significant impact on final debt service coverages.

<sup>2.</sup> Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.

## City of Portland, Oregon Pledged-Revenue Coverage, Continued Sewer System **Last Ten Fiscal Years**

				Combined Fire	st a	and Second Lier	ı Se	ewer System Rever	nue	Bonds <sup>1</sup>				
Fiscal Year Ended	Gross	Less: Operating	Non-Stabilized Net Revenues Available for	Net Transfers From (to) Rate Stabilization		Stabilized Net Revenue Available for		Combined Firs Lien Bon Service Req	nd De	ebt		Non- Stabilized	Stabilized	
June 30,	 Revenues <sup>2</sup>	Expenses <sup>2</sup>	 Debt Services	Fund		Debt Services		Principal		Interest <sup>4</sup>	Total	Coverage	Coverage	
2018	\$ 392,667,838	\$ 110,457,443	\$ 282,210,395	\$ (29,000,000)	\$	253,210,395	\$	102,105,000	\$	66,783,836 \$	168,888,836	1.67	1.50	
2017	373,524,446	102,461,741	271,062,705	(31,500,000)		239,562,705		98,180,000		69,111,108	167,291,108	1.62	1.43	
2016	347,887,350	100,940,043	246,947,307	(23,615,114)		223,332,193		92,720,000		78,745,085	171,465,085	1.44	1.30	
2015	331,225,477	95,223,004	236,002,473	(25,250,000)		210,752,473		81,555,000		80,684,059	162,239,059	1.45	1.30	
2014	309,233,026	98,727,948	210,505,078	(21,375,000)		189,130,078		71,830,000		74,758,838	146,588,838	1.44	1.29	
2013	284,975,424	102,302,929	182,672,495	7,550,000		190,222,495		70,805,000		76,076,831	146,881,831	1.24	1.30	
2012	264,178,982	93,966,499	170,212,483	18,585,000		188,797,483		67,540,000		79,341,406	146,881,406	1.16	1.29	
2011	250,891,268	89,421,417	161,469,851	29,500,000		190,969,851		72,685,000		73,602,513	146,287,513	1.10	1.31	
2010	231,689,729	87,213,116	144,476,613	9,750,000		154,226,613		52,460,000		66,076,106	118,536,106	1.22	1.30	
2009	231,577,544	84,871,252	146,706,292	10,000,000		156,706,292		47,040,000		72,584,279	119,624,279	1.23	1.31	
											Required	1.00	1.10	
											Bureau Goal	1.00	1.30	

						Subordinate Lie	en Sewer System	State Revolving Fun	d Loans <sup>1</sup>					
Fiscal			Non-Stabilized	Net Transfers	Stabilized									
Year		Less:	Net Revenues	From (to) Rate	Net Revenue		and Second Lien			inate Lien SRF		135% of	Non-	
Ended	Gross	Operating	Available for	Stabilization	Available for	Debi	t Service Requirer	ments <sup>3</sup>	Debt Se	ervice Requiren	nents	Subord. Lien	Stabilized	Stabilized
June 30,	Revenues <sup>2</sup>	Expenses <sup>2</sup>	Debt Service	Fund	Debt Service	Principal	Interest <sup>5</sup>	Total	Principal	Interest	Total	Debt Service	Coverage	Coverage
2018	\$392,667,838	\$110,457,443	\$282,210,395	\$(29,000,000)	\$253,210,395	\$102,105,000	\$ 66,783,836	\$168,888,836	\$ 1,379,871 \$	133,163	\$ 1,513,034	\$ 2,042,596	1.65	1.48
2017	373,524,446	102,461,741	271,062,705	(31,500,000)	239,562,705	98,180,000	69,111,108	167,291,108	1,366,091	146,943	1,513,034	2,042,596	1.60	1.41
2016	347,887,350	100,940,043	246,947,307	(23,615,114)	223,332,193	92,720,000	78,745,085	171,465,085	1,352,453	160,581	1,513,034	2,042,596	1.42	1.29
2015	331,225,477	95,223,004	236,002,473	(25,250,000)	210,752,473	81,555,000	80,684,059	162,239,059	1,338,950	174,084	1,513,034	2,042,596	1.44	1.28
2014	309,233,026	98,727,948	210,505,078	(21,375,000)	189,130,078	71,830,000	74,758,838	146,588,838	1,325,584	187,450	1,513,034	2,042,596	1.42	1.27
2013	284,975,424	102,302,929	182,672,495	7,550,000	190,222,495	70,805,000	76,076,831	146,881,831	1,312,759	200,275	1,513,034	2,042,596	1.23	1.28
2012	264,178,982	93,966,499	170,212,483	18,585,000	188,797,483	67,540,000	79,341,406	146,881,406	1,264,705	204,835	1,469,540	1,983,879	1.14	1.27
2011	250,891,268	89,421,417	161,469,851	29,500,000	190,969,851	72,685,000	73,602,513	146,287,513	1,153,142	192,363	1,345,505	1,816,432	1.09	1.29
2010	231,689,729	87,213,116	144,476,613	9,750,000	154,226,613	52,460,000	66,076,106	118,536,106	1,135,181	196,530	1,331,711	1,797,810	1.20	1.28
2009	231,577,544	84,871,252	146,706,292	10,000,000	156,706,292	47,040,000	72,584,279	119,624,279	1,107,505	206,085	1,313,590	1,773,347	1.21	1.29
												Required	None	1.00

Source: Bureau of Environmental Services

#### Notes:

- 1. Historical amounts may differ slightly from what has been published in previous Comprehensive Annual Financial Reports as a result of corrections to previous calculations. None of the corrections had a significant impact on final debt service coverages.
- 2. Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.
- 3. Debt service coverage requirement on second lien revenue bonds is based upon combined debt service of first and second lien bonds.
- 4. In computing debt service coverage for the Second Lien Sewer System Revenue Bonds, the interest on second lien variable rate bonds is calculated using the Estimated Average Interest Rate as defined in the Master Second Lien Sewer System Revenue Bond Declaration.
- 5. In computing debt service coverage for the Subordinate Lien Sewer System State Revolving Fund Loans, interest on second lien variable rate bonds is the actual interest payments.

# City of Portland, Oregon Pledged-Revenue Bond Coverage First Lien Water System Revenue Bonds Last Ten Fiscal Years (unaudited) (amounts expressed in thousands)

First Lien Bond
Debt Service Requirements

					. Ooi vioo i toquii o	11101110	
Fiscal Year Ended June 30,	Gross Revenues <sup>1</sup>	Direct Operating Expense <sup>1</sup>	Net Revenues Available for Debt Service	Principal	Interest	Total	Debt Service Coverage
2018	\$ 203,199	\$ 84,143	\$ 119,056	\$ 18,540	\$ 18,448	\$ 36,988	3.22
2017	183,304	77,909	105,395	18,915	15,957	34,872	3.02
2016	179,200	93,514	85,686	12,270	16,534	28,804	2.97
2015	162,528	67,951	94,577	13,230	14,921	28,151	3.36
2014	147,497	65,035	82,462	12,290	14,125	26,415	3.12
2013	148,656	66,199	82,457	15,520	15,991	31,511	2.62
2012	132,356	67,670	64,686	11,885	15,141	27,026	2.39
2011	118,700	64,373	54,327	10,015	12,128	22,143	2.45
2010	113,688	66,159	47,529	9,157	8,510	17,667	2.69
2009	105,433	64,275	41,158	6,465	8,528	14,993	2.75

Source: Portland Water Bureau

<sup>&</sup>lt;sup>1</sup> Amounts in schedule are calculated in accordance with applicable bond ordinances. Gross Revenues excludes \$5.5 million for FY 2017-18 related to proceeds from the Anderson lawsuit settlement.

## City of Portland, Oregon Schedule of Revenue Bond Coverage Second Lien Water System Revenue Bonds (unaudited) (amounts expressed in thousands)

Fiscal Year		Direct	1	Net Revenues Available	Transfers rom (To) Rate	Stabilized let Revenue Available	_		First and Sec Service Requ			
Ended June 30,	Gross Revenues <sup>2</sup>	Operating Expenses <sup>2</sup>		for Debt Service	Stabilization Account	for Debt Service		Principal	Interest	Total	Non-Stabilized Coverage	Stabilized Coverage
2018	\$ 203,199	\$ 84,143	\$	119,056	\$ (8,100)	110,956	\$	28,255	\$ 27,511	\$ 55,766	2.13	1.99
2017	183,304	77,909		105,395	(3,000)	102,395		28,180	25,464	53,644	1.96	1.91
2016	179,200	73,750		105,450	(3,000)	102,450		24,310	26,544	50,854	2.07	2.01
2015	162,528	67,951		94,577	(2,500)	92,077		24,760	25,446	50,206	1.88	1.83
2014	147,497	65,035		82,462	428	82,890		21,685	24,043	45,728	1.80	1.81
2013	148,656	66,199		82,457	(12,600)	69,857		17,435	18,626	36,061	2.29	1.94
2012	132,356	67,670		64,686	(1,560)	63,126		13,720	17,856	31,576	2.05	2.00
2011	118,700	64,373		54,327	(3,290)	51,037		11,770	14,919	26,689	2.04	1.91
2010	113,688	66,159		47,529	(7,400)	40,129		10,190	12,027	22,217	2.14	1.81
2009	105,433	64,275		41,158	(2,250)	38,908		8,060	11,480	19,540	2.11	1.99

Source: Portland Water Bureau

<sup>&</sup>lt;sup>1</sup> Debt Service coverage requirement on Second Lien Water Revenue Bonds is based upon combined debt service of First and Second Lien Bonds.

<sup>2</sup> Amounts in schedule are calculated in accordance with applicable bond ordinances. Gross Revenues excludes \$5.5 million for FY 2017-18 related to proceeds from the Anderson lawsuit settlement.

City of Portland, Oregon Demographic Statistics Last Ten Fiscal Years (unaudited)

Fiscal Year Ended June 30,	City of Portland Population <sup>1</sup>	Metropolitan Statistical Area Population <sup>2</sup>	ersonal Income (expressed n thousands) <sup>2</sup>	Per	Capita Personal	Portland Public Schools Enrollment <sup>3</sup>	Unemployment Rate <sup>4</sup>
2018	647,805	N/A	N/A		N/A	N/A	3.5 %
2017	641,494	2,424,955	\$ 122,433,633	\$	50,489	49,557	3.8
2016	631,731	2,384,807	117,372,731		49,217	49,189	4.6
2015	619,740	2,346,192	109,125,143		46,512	49,075	5.0
2014	609,059	2,312,503	101,689,188		43,974	48,459	5.9
2013	602,955	2,288,142	100,257,000		43,816	48,098	6.8
2012	593,965	2,260,165	93,931,598		41,560	47,508	7.5
2011	585,340	2,232,543	88,150,843		39,484	47,288	8.3
2010	578,104	2,206,737	86,727,054		39,301	46,803	9.5
2009	566,850	2,172,853	91,015,463		41,888	46,046	11.4

N/A: Data not available for this fiscal year

<sup>&</sup>lt;sup>1</sup> United States Census Bureau Annual Estimates of the Resident Population 2011-2017, Estimates are as of July 1 of the prior calendar year.

<sup>&</sup>lt;sup>2</sup> Bureau of Economic Analysis CA1-3 Personal income summary; Portland-Vancouver-Hillsboro OR-WA Metropolitan Statistical Area (MSA) includes Clackamas, Columbia, Multnomah, Washington and Yamhill Counties in Oregon, as well as Clark and Skamania Counties in Washington (Calendar year-end figure used for following June 30 fiscal year end.) Last updated: November 17, 2017 - new estimates for 2016; revised estimates for 2010-2015.

<sup>&</sup>lt;sup>3</sup> Portland Public Schools, Data and Policy Analysis Fall Membership 2017

<sup>&</sup>lt;sup>4</sup> U.S. Department of Labor, Bureau of Labor Statistics, City of Portland Rate Only

<sup>\*</sup> Data was revised in FY15.

## City of Portland, Oregon Principal Employers Current Year and Nine Years Ago (unaudited)

			2018		2	2009
			Percentage of Total Metropolitan Statistical			Percentage of Total Metropolitan Statistical
Employer	Employees <sup>1</sup>	Rank	Area Employment <sup>2</sup>	Employees <sup>3</sup>	Rank	Area Employment <sup>2</sup>
Intel Corporation	20,000	1	1.57%	15,141	3	1.37%
Providence Health and Services	18,286	2	1.43	13,825	4	1.25
Oregon Health & Science University	16,658	3	1.31	12,700	5	1.15
Nike Inc.	12,000	4	0.94	8,251	8	0.75
Legacy Health System	11,250	5	0.88	7,000	9	0.63
City of Portland	9,710	6	0.76	9,630	6	0.87
Fred Meyer	7,741	7	0.61	6,900	10	0.63
Portland Public Schools	7,600	8	0.60	-	N/A	-
Beaverton School District	5,457	9	0.43	-	N/A	-
Multnomah County	5,401	10	0.42	-	N/A	-
State of Oregon	-	N/A	-	21,600	1	1.96
U.S. Government	-	N/A	-	18,300	2	1.66
Kaiser Permanente NW		N/A	-	8,759	7	0.79
Total	114,103		8.95%	122,106		11.06%
Total MSA <sup>2</sup> employment	1,276,346			1,102,945		

#### Sources:

<sup>&</sup>lt;sup>1</sup> Portland Business Journal; Book of Lists 2018

<sup>&</sup>lt;sup>2</sup> U.S. Department of Labor, Bureau of Labor Statistics, calendar year end figure used for following June 30 fiscal year end. Portland-Vancouver-Beaverton, Oregon-Washington Survey Area or MSA is defined as Multnomah, Washington, Clackamas, Columbia and Yamhill Counties of Oregon, and Clark and Skamania Counties of Washington State.

<sup>&</sup>lt;sup>3</sup> City of Portland, 2009 Comprehensive Annual Financial Report.

## City of Portland, Oregon Full-Time Equivalent <sup>1</sup> Employees by Function/Program Last Ten Fiscal Years (unaudited)

Full-time Equivalent Employees as of June 30,

Function/Program	2018 <sup>9</sup>	2017 <sup>9</sup>	2016 <sup>8</sup>	2015 <sup>8</sup>	2014 <sup>7</sup>	2013 <sup>6</sup>	2012 <sup>5</sup>	20114	2010 <sup>3</sup>	2009 <sup>2</sup>
Public safety	2,184	2,161	2,116	2,079	2,059	2,119	2,159	2,164	2,181	2,220
Parks, recreation and culture	695	666	580	457	433	420	445	446	447	437
Community development	681	610	561	501	448	409	403	388	506	567
Transportation	911	866	794	760	734	745	762	764	743	798
Legislative / admin / support services	873	849	841	819	817	846	856	857	861	842
Environmental services	573	561	542	524	521	538	543	549	541	523
Water	593	590	572	569	581	620	631	641	642	673
					-					
Total employees	6,510	6,303	6,006	5,709	5,593	5,697	5,799	5,809	5,921	6,060

Sources: Adopted Budget City of Portland, Oregon, Fiscal Year 2018-2019, Volume 1

<sup>&</sup>lt;sup>1</sup> A full-time employee is scheduled to work 2,088 hours per year (including vacation and sick leave). Full-time-equivalent employment is calculated by dividing total labor hours by 2,088.

 $<sup>^{\</sup>rm 2}$  Amount represents actual total as published in the Adopted Budget FY 2012-13

 $<sup>^{\</sup>rm 3}$  Amount represents actual total as published in the Adopted Budget FY 2013-14

<sup>&</sup>lt;sup>4</sup> Amount represents actual total as published in the Adopted Budget FY 2014-15

 $<sup>^{\</sup>rm 5}$  Amount represents actual total as published in the Adopted Budget FY 2015-16

<sup>&</sup>lt;sup>6</sup> Amount represents actual total as published in the Adopted Budget FY 2016-17

<sup>&</sup>lt;sup>7</sup> Amount represents actual year-end estimate as published in the Adopted Budget FY 2017-18

<sup>&</sup>lt;sup>8</sup> Amount represents actual year-end estimate as published in the Adopted Budget FY 2018-19

<sup>&</sup>lt;sup>9</sup> Amount represents revised year-end estimate as published in the Adopted Budget FY 2018-19

## City of Portland, Oregon Operating Indicators by Function/Program Last Ten Fiscal Years (unaudited)

				F	Fiscal Year End	ded June 30,				
Function/Program	2018 <sup>2</sup>	2017	2016	2015	2014	2013	2012	2011	2010	2009 <sup>3</sup>
Public safety:					'					<u> </u>
Number of Crime Against Persons offenses per 1,000										
residents	14	13	13	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Number of Crime Against Property offenses per 1,000										
residents	79	79	74	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Percentage of emergency 9-1-1 calls answered within 20										
seconds	64 %	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Number of fire, medical and other incidents	87,166	85,698	81,076	77,581	72,023	70,386	69,016	67,212	65,912	67,238
Maximum response time to 90 percent of high priority calls										
(in minutes)	7.19	7.39	7.18	7.12	7.12	7.02	7.15	N/A	N/A	N/A
Total number of emergency telephone line calls	527,027	522,947	536,798	526,243	486,353	468,738	456,619	446,638	444,581	464,084
Percentage of neighborhoods with active NET teams	82 %	71 %	59 %	47 %	37	N/A	N/A	N/A	N/A	N/A
Parks, recreation and culture:										
Number of park acres per 1,000 residents	18	19	19	19	20	20	20	19	19	19
Percentage of residents living within three miles of a full-										
service community center	N/A %	70 %	70 %	69 %	69 %	70 %	69 %	69 %	69 %	69
Percentage of residents living within 1/2 miles of a										
developed park or natural area	N/A %	80 %	81 %	80 %	80 %	80 %	79 %	79 %	77 %	76
Community development:										
Total number of commercial and residential building permits	10,324	10,403	10,073	8,964	N/A	N/A	N/A	N/A	N/A	N/A
Total number of commercial and residential inspections	191,146	177,705	176,939	152,426	141,847	134,391	109,495	124,094	131,011	176,626
Percentage of waste recycled or composted	54 %	63 %	64 %	69 %	70 %	70 %	66 %	71 %	N/A	N/A
Number of certified green buildings in Portland	2,872	2,766	2,573	2,362	2,123	2,051	2,378	1,700	1,595	1,379
Percentage reduction in per person carbon emissions from	44.04	44.0/	44.04	44.0/	0.4.04	00.0/	00.0/	00.0/	22.21	
1990 levels	41 %	41 %	41 %	41 %	31 %	30 %	28 %	26 %	20 %	18
Housing units opened that are newly affordable	804	511	362	182	279	131	92	344	N/A	N/A
Number of individuals prevented from becoming homeless	7,458	6,139	4,174	3,522	4,023	N/A	N/A	N/A	N/A	N/A
Transportation and parking:										
Annual streetcar ridership	4,870,556	4,720,474	4,313,571	4,623,520	4,400,000	N/A	N/A	N/A	N/A	N/A
On-street parking expenses as a percentage of revenues	21 %	23 %	26 %	31 %	31 %	30	N/A	N/A	N/A	N/A
Percentage of "busy" (collector/arterial) streets in fair or										
better condition	48 %	50 %	53 %	55 %	51 %	N/A	N/A	N/A	N/A	N/A
Percentage of local streets in fair or better condition	31 %	36 %	40 %	43 %	44 %	N/A	N/A	N/A	N/A	N/A

## City of Portland, Oregon Operating Indicators by Function/Program, continued Last Ten Fiscal Years (unaudited)

				F	iscal Year End	ded June 30,				
Function/Program	2018 <sup>2</sup>	2017	2016	2015	2014	2013	2012	2011	2010	2009 <sup>3</sup>
Legislative / admin / support services:										
Number of litigation cases	1,481	1,580	1,447	1,259	1,167	1,402	1,433	2,121	2,072	1,932
Percentage of cases favorably resolved	97 %	90 %	95 %	89 %	N/A	N/A	N/A	N/A	N/A	N/A
Number of active grants - all types	221	351	352	550	475	475	475	475	475	328
Percentage of OMF owned City facilities (excluding	24.04	24.0/	0.4.07	24.0/	24.04	24.04	24.0/	0= 0/	0= 0/	22.21
spectator venues) maintained in good or better condition	61 %	61 %	61 %	61 %	61 %	61 %	94 %	95 %	95 %	90 %
Percentage of sedans that are electric or plug-in hybrid	44 %	39 %	36 %	11 %	8 %	N/A	N/A	N/A	N/A	N/A
Percentage of all subcontract dollars awarded to Minority,										
Women, and Emerging Small Businesses subs for										
construction and professional services contracts	51 %	43 %	19 %	30 %	35 %	22 %	26 %	35 %	25	N/A
Environmental services:										
Amount of wastewater processed annually (in million										
gallons)	28,901	36,242	32,973	27,597	28,433	28,569	30,911	30,449	27,566	24,927
Number of sanitary sewer overflows	168	179	134	146	227	131	121	N/A	N/A	N/A
Number of combined sewer overflows	3	7	5	4	4	2	4	48	62	44
Water:										
Average minutes that customers are on hold before										
speaking to a customer service representative	0.33	2.26	3.36	1.50	1.52	1.50	2.03	1.39	N/A	N/A
Number of violations of state and federal drinking water	0.00	0	0.00				2.00			
quality regulations	0	0	0	0	1	1	0	0	1	0
Number of violations of state and federal environmental	· ·	•	· ·	· ·	·	·	· ·	•	•	ŭ
regulations	0	0	0	0	2	0	0	0	0	0
· - <del>J -</del>	ū	· ·	ŭ	· ·	_	•	ŭ	•	ŭ	ŭ

Sources: City of Portland Dashboards of bureau key performance measures, Fiscal Year 2017

NA: Data not available for this fiscal year

City of Portland key performance measure representation was revised FY2017.
 Amount represents year-end estimates as published in the most recent performance dashboard.
 Historical amounts may differ slightly from what has been published in previous Comprehensive Annual Reports as a result of corrections to previous calculations.

## City of Portland, Oregon Capital Asset Statistics by Function/Program Last Ten Fiscal Years (unaudited)

_				F	iscal Year End	ed June 30,				
Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Public safety:										
Number of front-line emergency vehicles	75	74	81	77	82	81	81	80	73	80
Fire stations	31	30	30	30	30	30	30	30	30	30
Police precincts	3	3	3	3	3	3	3	3	3	3
Police vehicles	700	692	700	641	644	627	688	673	653	659
Parks, recreation and culture:										
Developed parks <sup>4</sup>	146	144	144	144	144	145	141	143	143	136
Sports fields <sup>1</sup>	237	235	234	234	234	232	225	225	351	351
Arts and community centers	19	15	15	15	18	18	18	18	18	18
Pools	13	13	13	13	13	13	13	13	13	13
Golf courses	6	6	6	6	6	5	5	5	5	5
Transportation:										
Lane miles of streets <sup>2</sup>	4,851	4,850	4,851	4,833	4,835	4,829	4,907	4,931	4,776	4,776 *
Miles of bikeways*	375	371 **	352	345	338	331	328	328	324	305 *
Number of street lights*	56,360	56,032	56,032	55,864	55,654	55,477	55,389 *	55,055 *	54,911 *	54,755 *
Unpaved streets (centerline miles) <sup>3</sup>	56	56	56	56	56	57	60	-	-	-
Environmental services:										
Sanitary, storm and combined pipeline (miles)	3,074	3,040 **	3,027	3,015	3,006	2,300	2,336	2,330	2,330	2,333
Water:										
Miles of water mains	2,250	2,253	2,253	2,253	2,253	2,250	2,200	2,100	2,100	2,090
Fire hydrants	14,498	14,457	14,376	14,386	14,326	14,200	14,200	14,000	14,000	14,228
Local water storage (millions of gallons)	194	194	196	364	288	289	301	220	220	295

Sources: Adopted Budget City of Portland, Oregon, Fiscal Year 2017-2018, Volume 1

Previous years of the City of Portland, Oregon Comprehensive Annual Financial Reports

Portland Police Bureau

Portland Parks & Recreation Bureau

Portland Bureau of Transportation

Portland Bureau of Environmental Services

Portland Water Bureau

<sup>&</sup>lt;sup>1</sup> From 2012 and on, the amounts represent sports fields owned by the City of Portland. Amounts prior to 2012 include fields that the City of Portland permits.

<sup>&</sup>lt;sup>2</sup> FY2007 and FY2008 represent 28-ft-wide equivalents. FY2009 forward represents 12 ft. lane miles.

<sup>&</sup>lt;sup>3</sup> Information not available for FY2011 and prior.

<sup>&</sup>lt;sup>4</sup> Revised in FY18 to meet the following definition: "A developed park includes at least one built amenity that provides a park experience above and beyond a place to walk, sit, and enjoy open space."

<sup>\*</sup> Revised in FY16

<sup>\*\*</sup> Revised in FY18

## AUDIT COMMENTS AND DISCLOSURES

## **Audit Comments and Disclosures**



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Report of Independent Auditors on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Oregon Minimum Audit Standards* 

City Council
City of Portland, Oregon

We have audited the basic financial statements of the City of Portland, Oregon (City) as of and for the year ended June 30, 2018 and have issued our report thereon dated October 30, 2018. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

## **Compliance**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules (OAR) 162-010-000 to 162-010-0330, as set forth below, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

		Instances of
		Non-Compliance
OAR	Section	Identified?
162-010-0000	Preface	None Noted
162-010-0010	Definitions	None Noted
162-010-0020	General Requirements	None Noted
162-010-0030	Contracts	None Noted
162-010-0050	Financial Statements	None Noted
162-010-0115	Required Supplementary Information (RSI)	None Noted
162-010-0120	Other Supplementary Information	None Noted
162-010-0130	Schedule of Revenues, Expenditures / Expenses, and Changes in Fund Balances, / Net Assets, Budget and Actual (Each Fund)	None Noted
162-010-0150	Schedule of Property Tax Transactions or Acreage Assessments	None Noted
162-010-0190	Other Financial or Statistical Information	None Noted
162-010-0190	<del>-</del>	None Noted
162-010-0200	Independent Auditor's Review of Fiscal Affairs Other Financial or Statistical Information	None Noted
162-010-0190		None Noted
162-010-0200	Required Disclosures and Independent Auditors Comments	None Noted
162-010-0230	Accounting Records and Internal Control Public Fund Deposits	None Noted
162-010-0240	Indebtedness	None Noted
162-010-0250		None Noted
	Budget	
162-010-0270	Insurance and Fidelity Bonds	None Noted
162-010-0280	Programs Funded from Outside Sources	None Noted
162-010-0295	Highway Funds	None Noted
162-010-0300	Investments	None Noted
162-010-0310	Public Contracts and Purchasing	None Noted
162-010-0320	Other Comments and Disclosures	None Noted

However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State, except those noted below.

 The City has deficit fund balances in the grants fund, housing capital fund, and printing and distribution services operating fund, which are described in Note II.C. of the City's financial statements.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We noted certain additional matters that we reported to the City in a separately issued letter to management.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and do not provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

For Moss Adams LLP
Portland, Oregon

October 30, 2018



Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other atters Based on an Audit of Financial Statements Performed in Accordance with o ernment Auditing Standards

The City Council
City of Portland, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Portland, Oregon (the City), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated October 30, 2018.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other atters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

Moss Adams, LLP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Portland, Oregon October 30, 2018

COMMUNICATION TO THOSE CHARGED WITH GOVERNANCE

**CITY OF PORTLAND** 

June 30, 2018



## **Communication to Those Charged with Governance**

To the City Council Members, and Mary Hull Caballero, City Auditor City of Portland, Oregon

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Portland, Oregon (the City) as of and for the year ended June 30, 2018, and have issued our report thereon dated October 30, 2018. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility Under Auditing Standards Generally Accepted in the United States of America, Government Audit Standards, Issued by the Comptroller General of the United States; and the Provisions of the OMB Uniform Guidance

As stated in the City of Portland Agreement for Professional, Technical, or Expert Services Contract Number 30005847 dated May 16, 2017 (the Contract), our responsibility, as described by professional standards, is to form and express an opinion about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

Our responsibility is to plan and perform the audit in accordance with generally accepted auditing standards and to design the audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of the City's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with uniform guidance.

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), we examined, on a test basis, evidence about the City's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement applicable to each of its major federal programs for the purpose of expressing an opinion on the City's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the City's compliance with those requirements.

We are also responsible for communicating significant matters related to the financial statement audit that, in our professional judgment, are relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

## Other Information in Documents Containing Audited Financial Statements

Our responsibility for other information in the financial statements does not extend beyond the financial information identified in our report. We do not have an obligation to perform any procedures to corroborate other information contained in these documents. However, we have read the information, including the introductory and statistical sections and nothing came to our attention that caused us to believe that such information or its manner of presentation is materially inconsistent with the information or manner of its presentation appearing in the financial statements.

## Planned Scope and Timing of the Audit

We performed the audit according to the planned scope previously communicated to you in the Contract dated May 16, 2017.

## Significant Audit Findings

## Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note I to the financial statements. Throughout the course of an audit, we review changes, if any, to significant accounting policies or their application, and the initial selection and implementation of new policies. The City adopted GASB 75, Accounting and Financial Reporting for Postemployment Benefits other than Pensions, which established new standards for recognizing and measuring OPEB related liabilities, deferred outflows of resources, deferred inflows of resources, and expense / expenditures. No other new accounting policies were adopted and there were no changes in the application of existing policies during fiscal year 2018. We noted no transactions entered into by the City during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

### Significant Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements are:

- The depreciable lives and the net book value of the City's capital assets.
- The provision for discounts and allowances on the City's accounts and loans receivable.
- The accrued liabilities for the City's claims and judgments and risk financing activities.
- The accruals for pollution remediation costs.
- The accruals for City employee pension, post-employment healthcare and retirement benefits.
- The fair value determination of the City's investment balances.

## Financial Statement Disclosures

The disclosures in the financial statements are consistent, clear and understandable. Certain financial statement disclosures are especially sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements were:

- Note I addressing the reporting entity and component units included in the City's financial statements, along with the other significant accounting policies of the City.
- Note III.A disclosing the City's cash and investments including interest rate, credit, and custodial credit risks inherent in the City's investment portfolio.
- Note III.B disclosing the amount of discounts, allowances, and provision for uncollectible accounts including the various loan receivable programs of the City at June 30, 2018.
- Note III.I disclosing changes to the City's long-term debt balances along with details of each debt outstanding and future repayment terms.
- Note IV. A through C disclosing details and accruals for the City's risk financing activities, claims, judgments, commitments, and contingent liabilities.
- Note IV. D and E disclosing on the details of employee post-employment health and retirement benefit programs.

## Significant Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in performing and completing our audit.

## Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all factual and judgmental misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. There were no misstatements detected as a result of audit procedures that were material, either individually or in the aggregate, to the financial statements as a whole, for the fiscal year ended June 30, 2018.

### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Management Representations**

We requested and received certain representations from management that are included in the management representation letters dated October 30, 2018.

## Management Consultation with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Matters

## Update on the Governmental Activities Net Position Trends

As we have reported to you in the past few years' audit communications, the total cost of providing the City's general governmental services, as measured on a full accrual basis under generally accepted accounting principles, has exceeded the revenues recognizable for financial reporting purposes for many years now. The cost of providing services in the current fiscal year again exceeded recorded revenues by \$90.2 million.

The primary contributor to the current year excess of costs over revenues include the expenses recorded for employee pension benefits provided through the City's Fire and Police Disability and Retirement Fund in excess of the contributions made to the fund these benefits, and to a lesser extent, expense recorded for the City's pension benefits offered through Oregon PERS in excess of the contributions made to fund those benefits as well as the recording of depreciation on the City's capital assets in excess of related additions and improvements during the year.

## Auditor Independence

Auditor independence, in fact and appearance, is essential so that the public may justifiably perceive the audit process as an unbiased review of management's presentation of financial information.

At least annually, we will disclose to the City Council the nature of all relationships between Moss Adams and the City of Portland, Oregon, that, in our professional judgment, may reasonably be thought to bear on our independence.

We are not aware of any relationships between our Firm and the City of Portland, Oregon, for the year ended June 30, 2018, and through the date of this letter, that may reasonably be thought to impact our independence. Accordingly, relating to our audit of the financial statements of the City of Portland, Oregon, as of and for the year ended June 30, 2018, we confirm we are independent with respect to the City within the meaning of Rule 101 of the American Institute of Certified Public Accountants' Code of Professional Conduct, its interpretations and rulings.

This information is intended solely for the information and use of the City Council, City Auditor, management, and others within the organization, and is not intended to be and should not be used by anyone other than these specified parties.

Portland, Oregon November 20, 2018

Moss Adams, LLP

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## Agenda No. **REPORT**Title

Results of Financial Audit of the City Comprehensive Annual Financial Report for FY 2017-18 and related communications (Report)

INTRODUCED BY Auditor: Many Hull Caballero	CLERK USE: DATE FILED DEC 11 2018		
COMMISSIONER APPROVAL  Mayor—Finance & Administration - Wheeler	Mary Hull Caballero Auditor of the City of Portland		
Position 1/Utilities - Fritz Position 2/Works - Fish Position 3/Affairs - Saltzman	By:Deputy		
BUREAU APPROVAL  Bureau: Office of the City Auditor Bureau Head: Mary Hull Caballero  Prepared by: Fiona Howell Earle Date Prepared: December 6, 2018  Impact Statement Completed Amends Budget   City Auditor Office Approval: required for Code Ordinances  City Attorney Approval: required for contract, code, easement,	ACTION TAKEN: DEC 1 9 2018 ACCEPTED		
franchise, charter, Comp Plan  Council Meeting Date 12/19/2018			

AGENDA				
TIME CERTAIN ⊠ Start time: 2:00 pm (City Auditor's 25 mins first)				
Total amount of time needed: 60 mins (for presentation, testimony and discussion)				
<u>CONSENT</u> □				
REGULAR				

FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:		
		YEAS	NAYS
1. Fritz	1. Fritz	<b>√</b> '	
2. Fish	2. Fish	<b>/</b>	
3. Saltzman	3. Saltzman	<b>/</b>	
4. Eudaly	4. Eudaly		
Wheeler	Wheeler	<b>/</b>	